

**INITIAL STUDY/
MITIGATED NEGATIVE DECLARATION**

SOLAR BLUE PROJECT

CUP 19-02

Kings County Community Development Agency



August 2019

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ACRONYMS AND ABBREVIATIONS

AB 32	Assembly Bill 32 (California Global Warming Solutions Act of 2006)
AC	alternating current
AADT	Annual Average Daily Traffic
ADA	Americans with Disabilities Act
ADT	Average Daily Traffic
AF or af	acre-feet
AFY or afy	acre-feet per year
AMP	Agriculture Management Plan
APN	Assessor’s Parcel Number
BMPs	best management practices
Caltrans	California Department of Transportation
CAP	Climate Action Plan
CARB	California Air Resources Board
CBC	California Building Code
CDA	Community Development Agency
CDFW	California Department of Fish and Wildlife
CEQA	California Environmental Quality Act
CGS	California Geological Survey
CNDDDB	California Natural Diversity Data Base
CNEL	community noise equivalent level
CO ₂ e	Carbon Dioxide Equivalents
CRHR	California Register of Historical Resources
CVP	Central Valley Project
CWA	Clean Water Act
CWML	Chemical Waste Management Landfill
cy	cubic yards
dB	decibels
dBA	decibels in “A-weighted” scale
DC	direct current
DOC	California Department of Conservation
DOC	Department of Defense
DPR	California Department of Pesticide Regulation
DTSC	California Department of Toxic Substances Control
DWR	California Department of Water Resources
EIR	Environmental Impact Report
ESA	Endangered Species Act
FAA	Federal Aviation Administration
FEMA	Federal Emergency Management Agency
FMMP	Farmland Mapping and Monitoring Program
FSZ	Farmland Security Zone
g	gravity - unit of ground acceleration; 1.0 g = force of gravity
GHG	greenhouse gas
gpd	gallons per day

ACRONYMS AND ABBREVIATIONS (Cont'd)

GSA	Groundwater Sustainability Agency
GSP	Groundwater Sustainability Plan
HCP	Habitat Conservation Plan
HMBP	Hazardous Materials Business Plan
I&R	Illingworth & Rodkin
IS/MND	Initial Study/Mitigated Negative Declaration
ISR	Indirect Source Review
JLUS	Joint Land Use Study (NAS Lemoore)
JLUSPC	JLUS Policy Committee
KCAG	Kings County Association of Governments
KCFD	Kings County Fire Department
KCSD	Kings County Sheriff's Department
KCDEHS	Kings County Division of Environmental Health Services
kV	kilovolt (unit of electrical potential)
KWRA	Kings Waste and Recycling Authority
L _{dn}	day-night average noise level
L _{eq}	equivalent hourly average noise level
L _{max}	maximum instantaneous noise level
LOA	Live Oak Associates
LOS	Level of Service
M&I	Municipal and Industrial (water supply)
MBTA	Migratory Bird Treaty Act
MM	Mitigation Measure
MMT	Million Metric Tons
MND	Mitigated Negative Declaration
MTA	Moore Twining Associates
MW	Megawatt
NAHC	Native American Heritage Commission
NASL	Naval Air Station Lemoore
NIOSH	National Institute for Occupational Safety and Health
NOP	Notice of Preparation
NPDES	National Pollutant Discharge Elimination System
NRCS	Natural Resources Conservation Service
NRHP	National Register of Historic Places
O&M	operations and maintenance
OPR	Governor's Office of Planning and Research
PEIR	Program (or Programmatic) Environmental Impact Report
PG&E	Pacific Gas and Electric Company
PPA	Power Purchase Agreement
PPV	Peak Particle Velocity (vibration measure)
PRC	California Public Resources Code
PV	photovoltaic
ROW	Right of Way

ACRONYMS AND ABBREVIATIONS (Cont'd)

RPS	Renewable Portfolio Standard
RTP	Regional Transportation Plan
RWQCB	Regional Water Quality Control Board
SB	Senate Bill
SCADA	Supervisory Control and Data Acquisition
SGF	Solar Generating Facility
SHPO	State Historic Preservation Office
SJVAPCD	San Joaquin Valley Air Pollution Control District
SoCalGas	Southern California Gas Company
SR	State Route
SSC	species of special concern
SWP	State Water Project
SWPPP	Storm Water Pollution Prevention Plan
SWRCB	State Water Resources Control Board
TCP	Traditional Cultural Place
TCR	Tribal Cultural Resource
USA	Underground Service Alert
USACE	U.S. Army Corps of Engineers
USEPA	U.S. Environmental Protection Agency
USFWS	U.S. Fish and Wildlife Service
USGS	U.S. Geological Survey
VdB	vibration velocity level in decibels
VMT	Vehicle Miles Traveled
WSA	Water Supply Assessment
WSP	Westlands Solar Park
WWD	Westlands Water District

CHAPTER 1 – INTRODUCTION

1.1. PREPARATION OF AN IS/MND UNDER CEQA

This document is an Initial Study and Mitigated Negative Declaration (IS/MND) prepared pursuant to the California Environmental Quality Act (CEQA) for the proposed Solar Blue Project. This MND has been prepared in accordance with the CEQA, Public Resources Code Sections 21000 et seq., and the State CEQA Guidelines.

An Initial Study is conducted by a lead agency to determine if a project may have a significant effect on the environment. In accordance with the CEQA Guidelines, Section 15064, an Environmental Impact Report (EIR) must be prepared if the Initial Study indicates that the proposed project under review may have a potentially significant impact on the environment. A Negative Declaration may be prepared instead, if the lead agency prepares a written statement describing the reasons why a proposed project would not have a significant effect on the environment, and, therefore, why it does not require the preparation of an EIR (CEQA Guidelines Section 15371). According to CEQA Guidelines Section 15070, a Negative Declaration shall be prepared for a project subject to CEQA when either:

- a) *The Initial Study shows there is no substantial evidence, in light of the whole record before the agency, that the proposed project may have a significant effect on the environment, or*
- b) *The Initial Study identified potentially significant effects, but:*
 - (1) *Revisions in the project plans or proposals made by or agreed to by the applicant before the proposed negative declaration is released for public review would avoid the effects or mitigate the effects to a point where clearly no significant effects would occur, and*
 - (2) *There is no substantial evidence, in light of the whole record before the agency, that the proposed project as revised may have a significant effect on the environment.*

If revisions are adopted into the proposed project in accordance with the CEQA Guidelines Section 15070(b), a Mitigated Negative Declaration is prepared. This document includes such revisions in the form of mitigation measures. Therefore, this document is a Mitigated Negative Declaration and incorporates all of the elements of an Initial Study. Hereafter this document is referred to as an MND.

1.2. THIS IS/MND IS TIERED FROM THE PROGRAM EIR ON THE WESTLANDS SOLAR PARK MASTER PLAN S PLAN

The Solar Blue Project is located within the Westlands Solar Park (WSP), a master planned solar complex covering approximately 20,938 acres in west-central Kings County. The WSP Master Plan S Plan was prepared by the Westlands Water District (WWD) to provide policy guidance for the reuse of retired farmlands owned by WWD, which comprise approximately half of the Master Plan area. In compliance with State CEQA Guidelines Section 15168, the WWD prepared a Program EIR (PEIR) (SCH No. 2013031043) which addressed the potential environmental impacts associated with future solar development under the WSP Master Plan s Plan. The PEIR also addressed the potential impacts associated with the planned gen-tie corridor extending from the WSP to the Gates substation to the west, which is required for the transmission of WSP solar generation to the State electrical grid. On

January 16, 2018, the WWD Board of Directors certified the PEIR under CEQA and approved the WSP Master Plan s Plan as a WWD policy document.

The PEIR on the WSP Master Plan s Plan (hereafter “WSP Master Plan PEIR”) was prepared in close coordination with the staff of the Kings County Community Development Agency (CDA), in recognition of the County’s role as a responsible agency for the approval of Conditional Use Permits (CUPs) for individual solar generating facilities (SGFs) to be developed within the WSP Master Plan area. This approach was intended by both WWD and Kings County CDA to provide for the tiering of subsequent MNDs from the PEIR, as provided under CEQA Guidelines Section 15168 (see “Tiering under CEQA” below for further discussion). The Draft PEIR incorporated all revisions requested by the Kings County CDA with the express purpose of making the PEIR consistent with County practices, and thus facilitating the ability of the Kings County Planning Commission to adopt subsequent MNDs that would be tiered from the certified PEIR. This would also enable the certified PEIR to be incorporated by reference into the subsequent MNDs prepared by Kings County (per CEQA Guidelines Section 15150), and would enable the Planning Commission’s consideration of the contents of the certified PEIR when adopting the subsequent MNDs for solar projects proposed within the WSP Master Plan area.

TIERING UNDER CEQA

The concept of tiering is addressed in CEQA Guidelines Sections 15152 and 15168(c). "Tiering" refers to the coverage of general environmental matters in broad, program- or plan-level EIRs, such as the WSP Master Plan PEIR, with subsequent focused environmental documents prepared for individual projects that implement the program or plan. The project environmental document incorporates by reference the broader discussions in the Program EIR and concentrates on project-specific issues. The CEQA Statutes and the Guidelines encourage the use of tiered environmental documents to reduce delays and excessive paperwork in the environmental review process. This is accomplished in tiered documents by eliminating repetitive analyses of issues that were adequately addressed in the Program EIR and by incorporating those analyses by reference.

The Program EIR evaluated the environmental impacts of the WSP Master Plan to the greatest extent possible. Tiering allows subsequent environmental review to rely on the WSP Master Plan PEIR for the following:

- A discussion of general background and setting information for environmental topic areas;
- Overall growth-related issues;
- Issues that were evaluated in sufficient detail in the Program EIR and for which there is no significant new information or change in circumstances that would require further analysis; and
- Long-term cumulative impacts.

Subsequent tiered environmental documents should incorporate relevant information from the WSP Master Plan PEIR including:

- A summary of background (setting information);
- Identification of applicable standards of significance; and
- Identification of applicable impacts and mitigation measures.

LEAD AGENCY

The WWD was the CEQA Lead Agency responsible for preparation and certification of the Westlands Solar Park Master Plan and Gen-Tie Corridors Plan PEIR. As mentioned, Kings County is a Responsible Agency under CEQA for purposes of the PEIR since the County is responsible for the approval of Conditional Use Permits for individual solar projects proposed within the WSP Master Plan area. Since the planned Gen-Tie Line to the Gates Substation is intended to be privately owned, and therefore not subject to CPUC jurisdiction, Kings County will also be responsible for approval of the segment of the proposed Gen-Tie Line within Kings County as proposed under the subject Conditional Use Permit application.

Under CEQA Guidelines Section 15096(a), a Responsible Agency complies with CEQA by considering the EIR or MND prepared by the Lead Agency and by reaching its own conclusions on whether and how to approve the project involved. This provides for the Kings County Planning Commission's consideration of the WSP Master Plan and Gen-Tie Corridors Plan PEIR in the course of its CEQA review of subsequent solar projects covered by the PEIR.

Under CEQA Guidelines Section 15052, a Responsible Agency may assume the role of Lead Agency if it finds that further environmental documentation is required under CEQA in conjunction with a subsequent project-specific approval within its purview. This provides for Kings County's preparation of a subsequent MND that is tiered from the Program EIR for purposes of CUP approval.

In summary, the CEQA Guidelines provide for Kings County's preparation of an MND for the Solar Blue Project, as a tiered and subsequent environmental document to the Program EIR on the Westlands Solar Park Master Plan and Gen-Tie Corridors Plan. Under CEQA, Kings County may also incorporate by reference certain information and evaluation contained in the Program EIR that is applicable to the Solar Blue Project, although the MND must include a summary of background/setting information, identification of standards of significance, and discussion of project-specific impacts and mitigation measures. The information and evaluation that is incorporated by reference is not required to be repeated or duplicated in the MND, provided the Planning Commission considers the contents of the Program EIR in making its decision to adopt the MND.

CHAPTER 2 – DESCRIPTION OF THE PROPOSED PROJECT

2.1. BACKGROUND INFORMATION

1. Project Title

Solar Blue Project
Kings County Conditional Use Permit File No: CUP 19-02.

2. Lead Agency Name and Address

Kings County Community Development Agency
1400 West Lacey Boulevard, Building #6
Hanford, CA 93230

3. Contact Person, Phone Number, and Email Address

Chuck Kinney, Deputy Director – Planning
559-852-2670
Chuck.Kinney@co.kings.ca.us

4. Project Location

The 1,895-acre Solar Blue Project site is generally located to the southeast of Avenal Cutoff Road, south of Laurel Avenue, west of 22nd Avenue, and is bounded on the south by the unimproved Madison Avenue alignment. The northwest site boundary fronts onto Laurel Avenue for a distance of one-half mile to the west of the 25th Avenue alignment which bisects the site from north to south (see Figure 1 – Regional Location, and Figure 2 – Project Vicinity).

Assessor’s Parcel Numbers 026-260-001, -002, -003, -021, -026, -027, -029, -031, -033, 026-280-016, -017, -018, -019 and 026-320-007.

5. Project Sponsor’s Name and Address

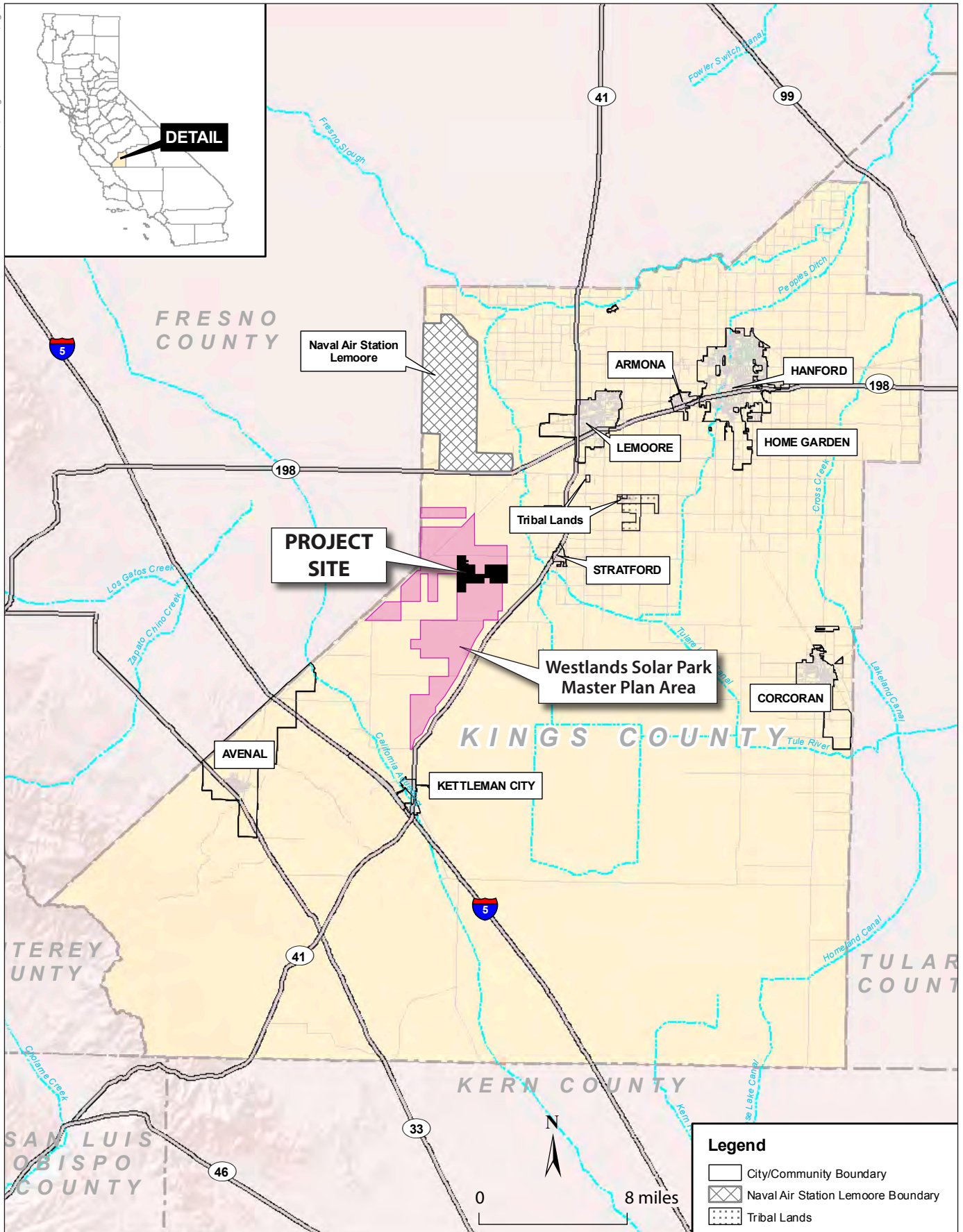
Westlands Solar Blue, LLC
Robert G. Dowds, Manager
4700 Wilshire Boulevard
Los Angeles, CA 90010
Contact: Mohammed T. Kabir

6. General Plan Designation

The 2035 Kings County General Plan designates the eastern-most 550 acres of the project site as “Exclusive Agriculture – 40 acre,” and the remaining 1,345 acres of the site as “General Agriculture – 40 acre.”

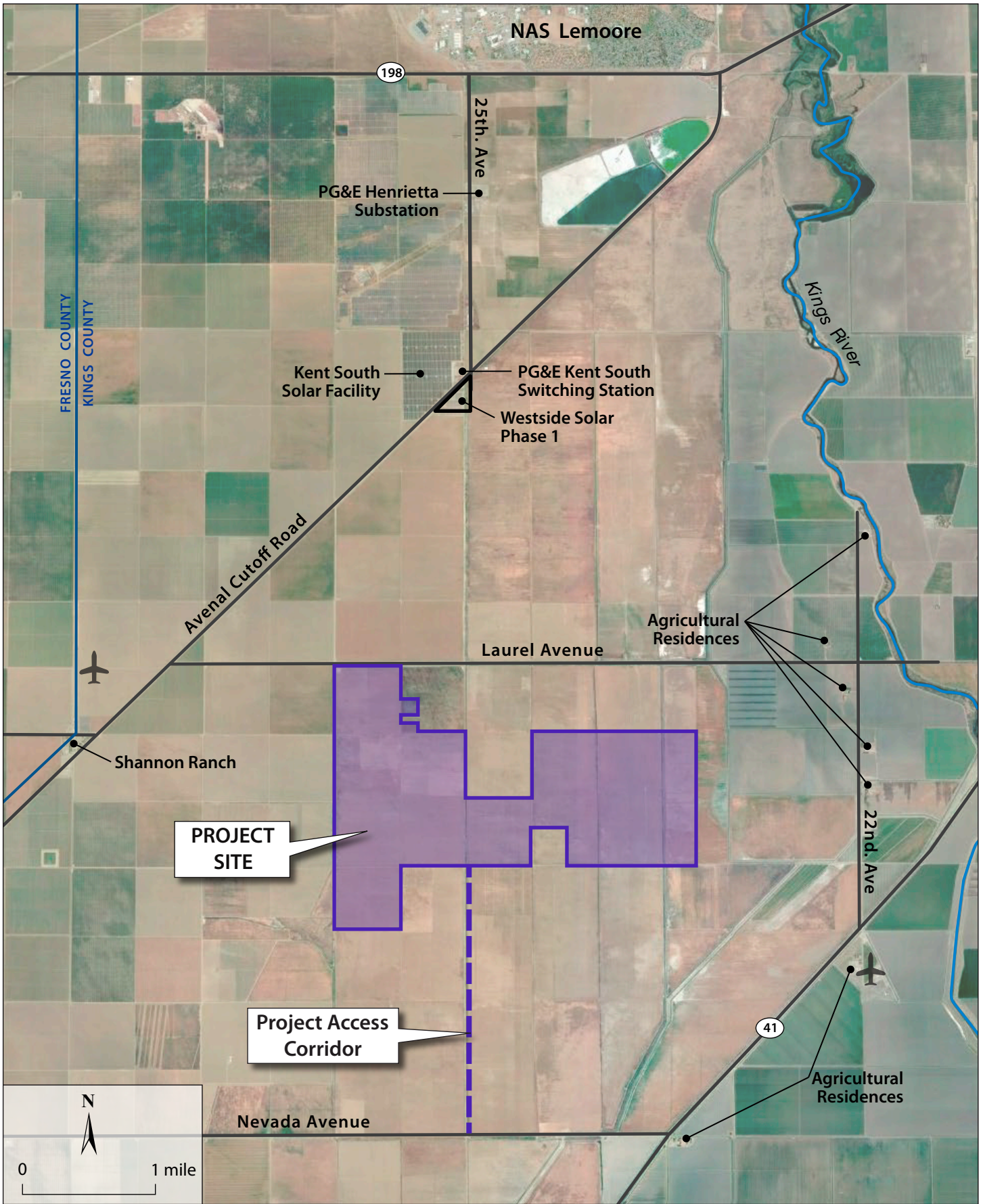
7. Zoning

Pursuant to the Kings County Development Code, the entire project site is located within the General Agricultural – 40 acre minimum (AG-40) zone district.



Source: Kings County Community Development Agency

Regional Location
Figure 1



Source: Google Earth, 2018

Project Vicinity
Figure 2

2.2. PROJECT DESCRIPTION

INTRODUCTION AND OVERVIEW

Site Location and Description

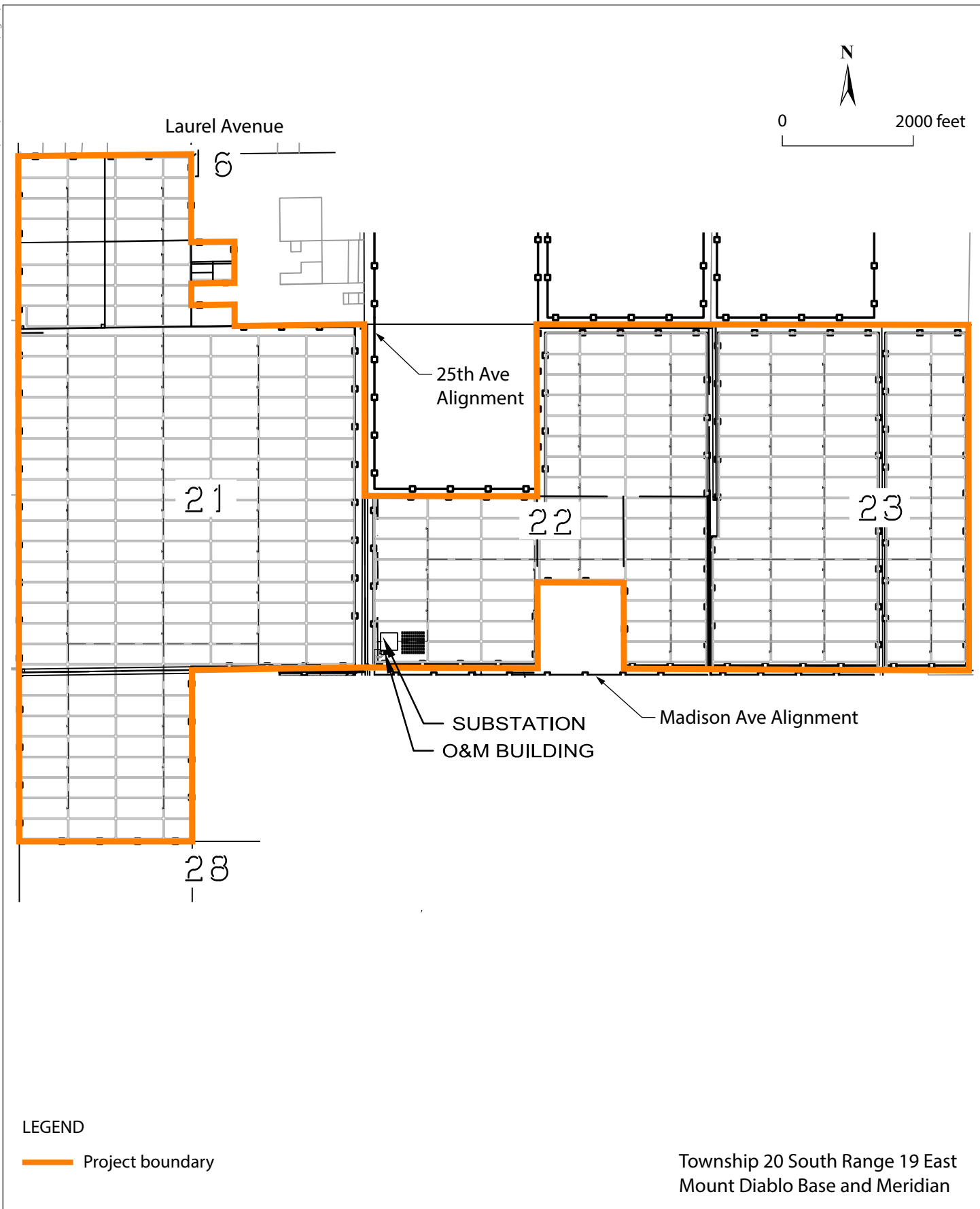
The Solar Blue Project will occupy an approximately 1,895-acre site generally located to the southeast of Avenal Cutoff Road, south of Laurel Avenue, west of 22nd Avenue, and is bounded on the south by the Madison Avenue alignment. The northwest site boundary fronts onto Laurel Avenue for a distance of one-half mile to the west of the 25th Avenue alignment which bisects the site from north to south (see Figure 1 – Regional Location, and Figure 2 – Project Vicinity). The project site includes Assessor's Parcel Numbers 026-260-001, -002, -003, -021, -026, -027, -029, -031, -033, 026-280-016, -017, -018, -019 and 026-320-007. The Kings County Assessor's records indicate that most of the project size is not subject to Land Conservation Contract or Farmland Security Zone Contract under the Williamson Act, with the exception of APN 026-260-021 which is shown as being under a Farmland Security Zone Contract. However, all of these parcels, including APN 026-260-021, were acquired in lieu of eminent domain by Westlands Water District in the early 2000s, for the purpose of retiring these degraded farmlands from irrigated agriculture. Government Code Section 51295 provides that Williamson Act contracts on lands acquired by a public agency in lieu of eminent domain are deemed null and void at the time of the acquisition. This is reflected in the California Department of Conservation mapping of Williamson Act contracts in Kings County (see Figure 9 herein) which indicates that there are no contracts in effect within the boundaries of the Solar Blue Project. This issue is discussed further in section 4.2. *Agriculture and Forestry Resources*.

The Solar Blue project site is virtually level with elevations ranging from a high of 230 feet above mean sea level (AMSL) at the northwest corner of the site to a low of 200 feet AMSL at the southeast corner. The only improved County road providing direct access to the site is Laurel Avenue which runs along the northwest edge of the site for a distance of one-half mile. Most of the site is currently used for the cultivation of winter wheat during the wet season and is typically left fallow during the dry season. The 70-kV Henrietta to Tulare Lake sub-transmission line runs through the middle of the site from north to south along the 25th Avenue alignment. There are no buildings, sheds, or other structures on the Solar Blue project site.

Several irrigation canals pass through and alongside the project site. These canals convey and distribute surface water and pumped well water throughout the area. There are three major canals that pass through or along the project site, including: 1) an irrigation canal that runs in a north-south direction adjacent to the 25th Avenue alignment; 2) a canal that runs in an east-west direction along the south side of Laurel Avenue adjacent to the north site boundary; and 3) a canal that runs in a north-south direction through the eastern portion of the project site (Empire Westside Main Canal). There are three smaller canals that traverse the central portion of the project site in a north-south direction.

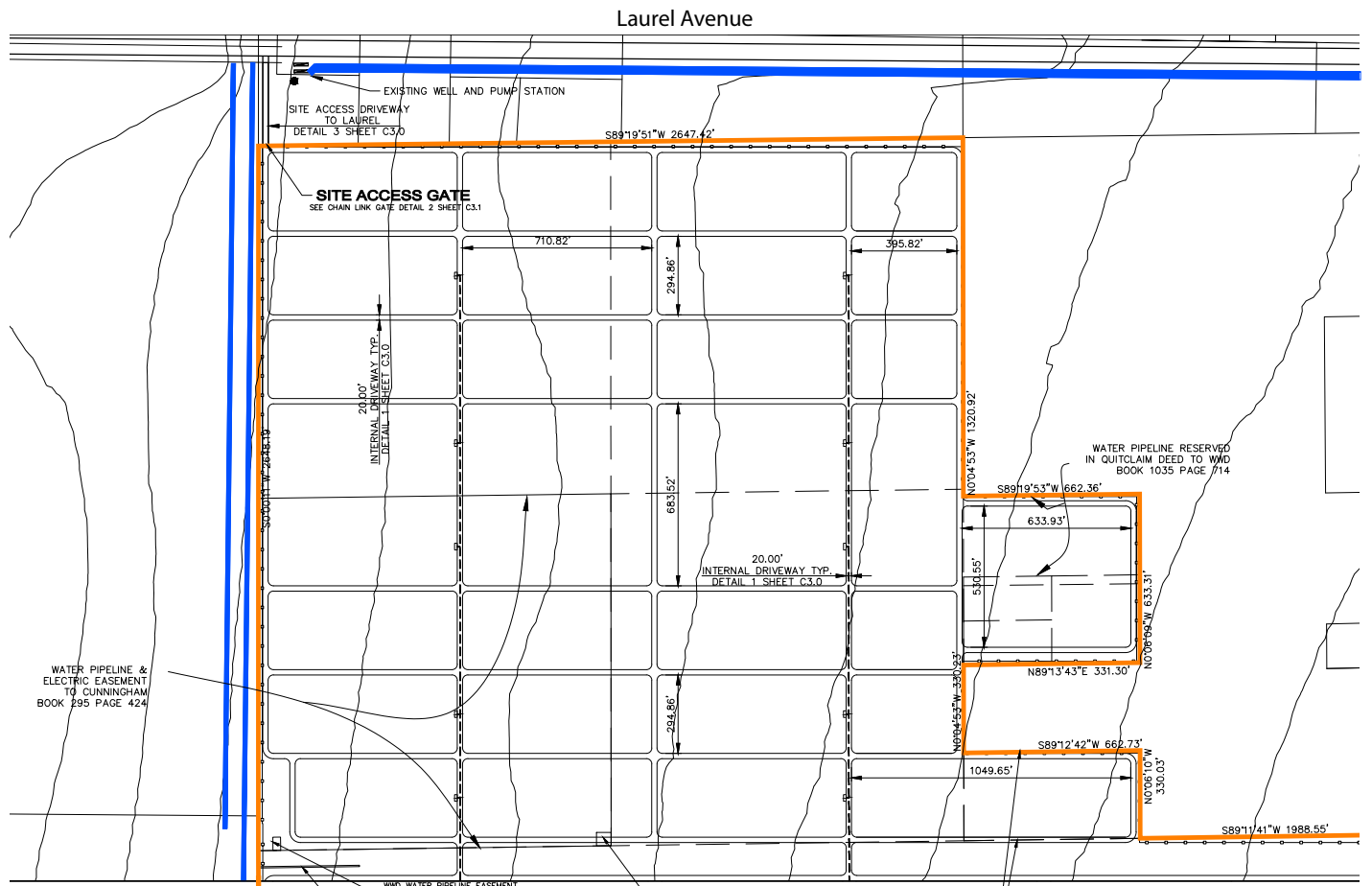
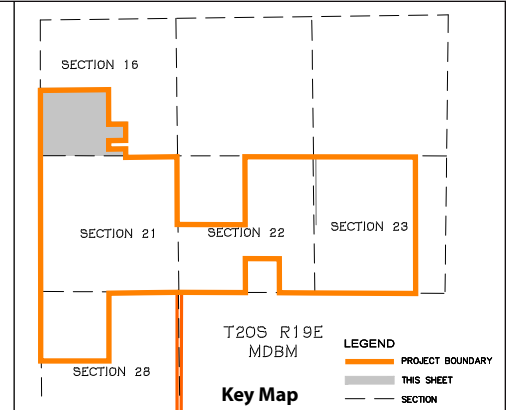
Planned Solar Generating Facility

The Solar Blue Project is planned to generate at total of 250 MW (AC) of electrical output from solar photovoltaic (PV) modules (see Figures 3a–3f). The project is planned to be constructed over an 18-month period commencing in 2020.



Source: dk Engineering; Stellavise

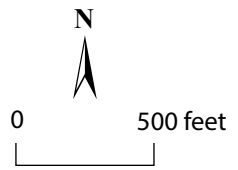
Overall Site Plan
Figure 3a



LEGEND

— Project boundary



— Existing canal

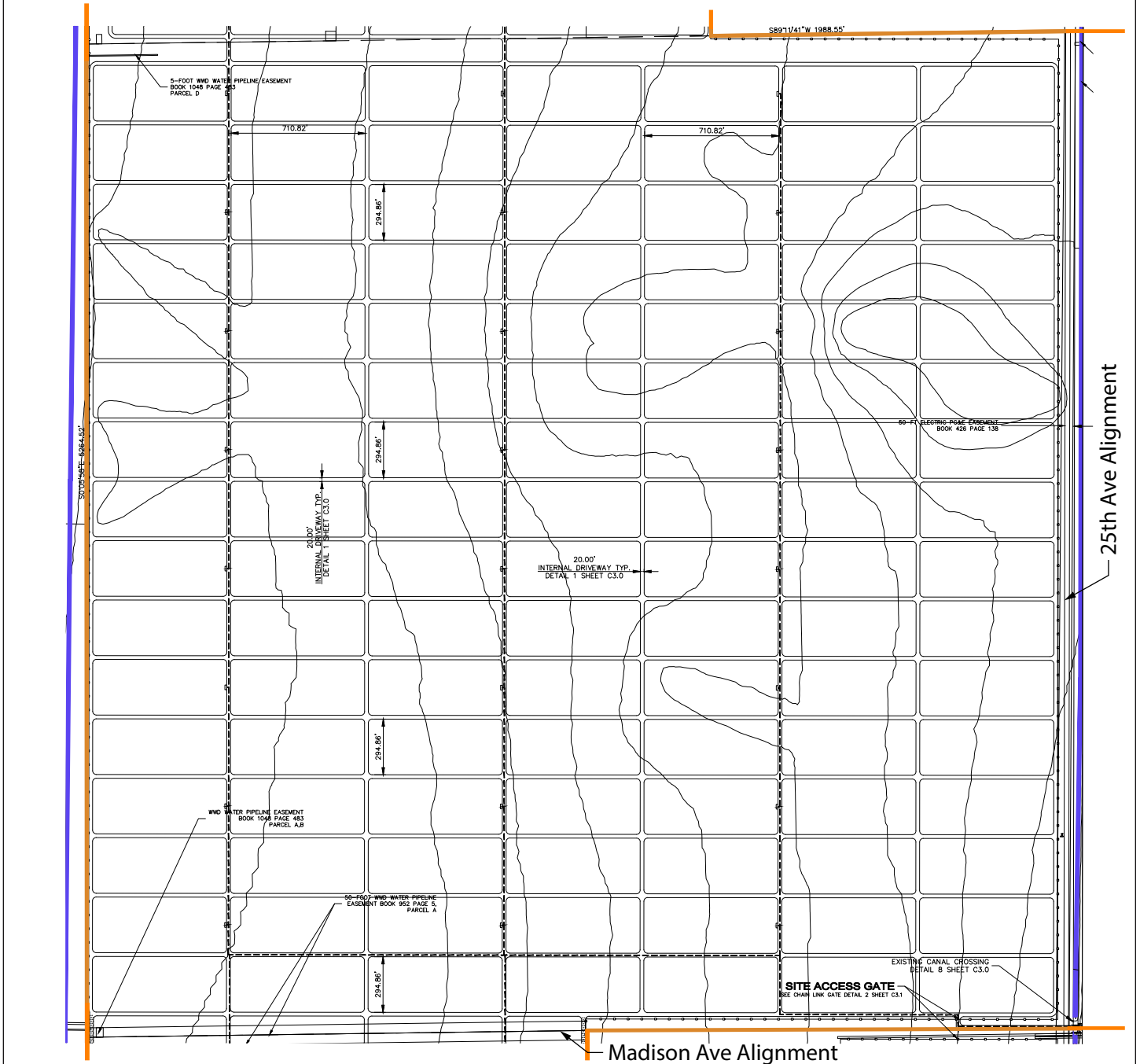
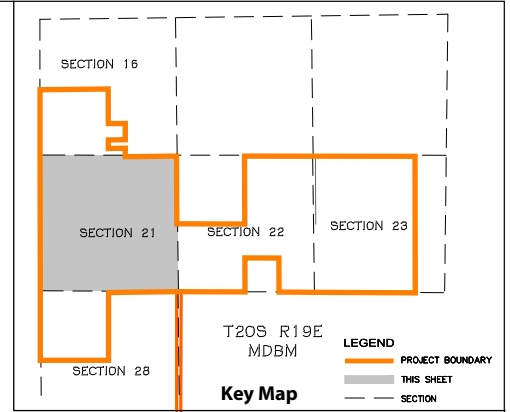
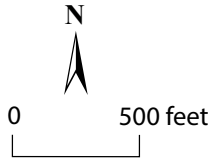


Source: dk Engineering; Stellavise

Site Plan - Northwest (1 of 5)
Figure 3b

LEGEND

-  Project boundary
-  Existing canal

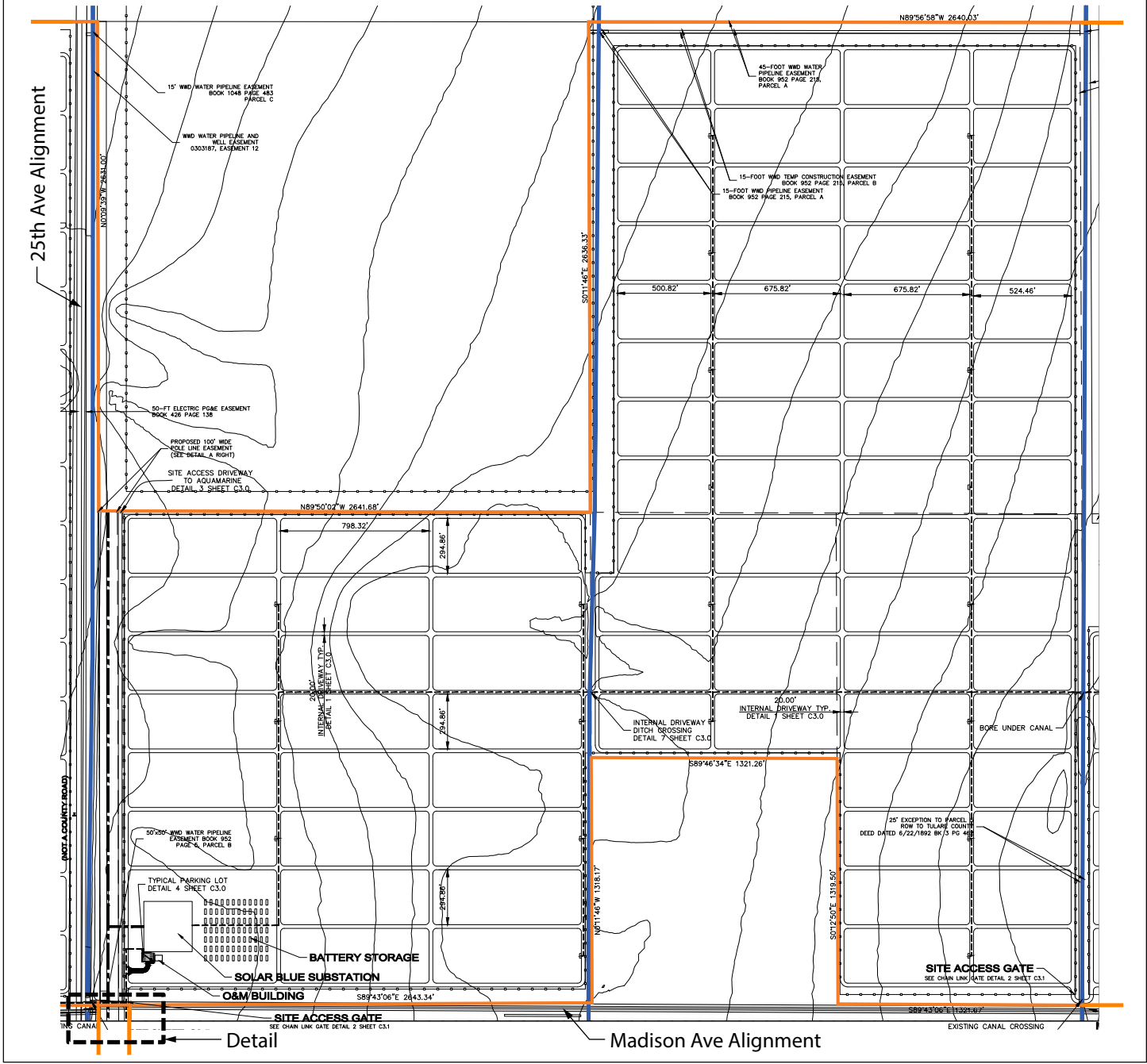
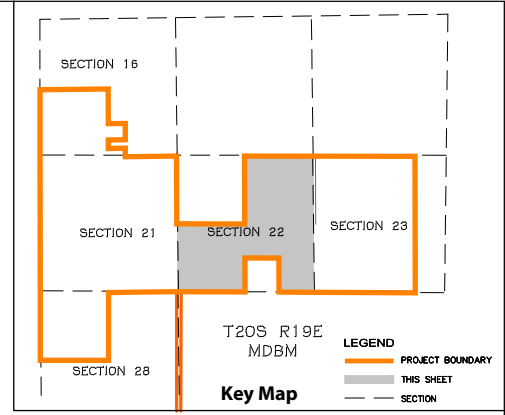
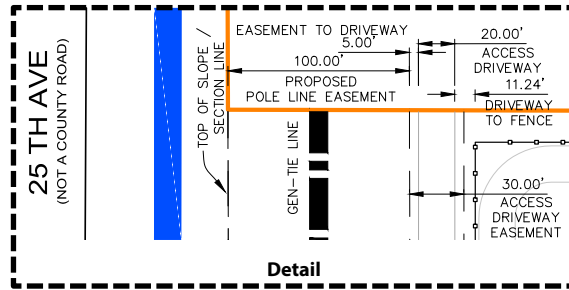
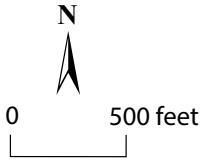


Source: dk Engineering; Stellavise

Site Plan - West (2 of 5)
Figure 3c

LEGEND

- Project boundary
- Existing canal

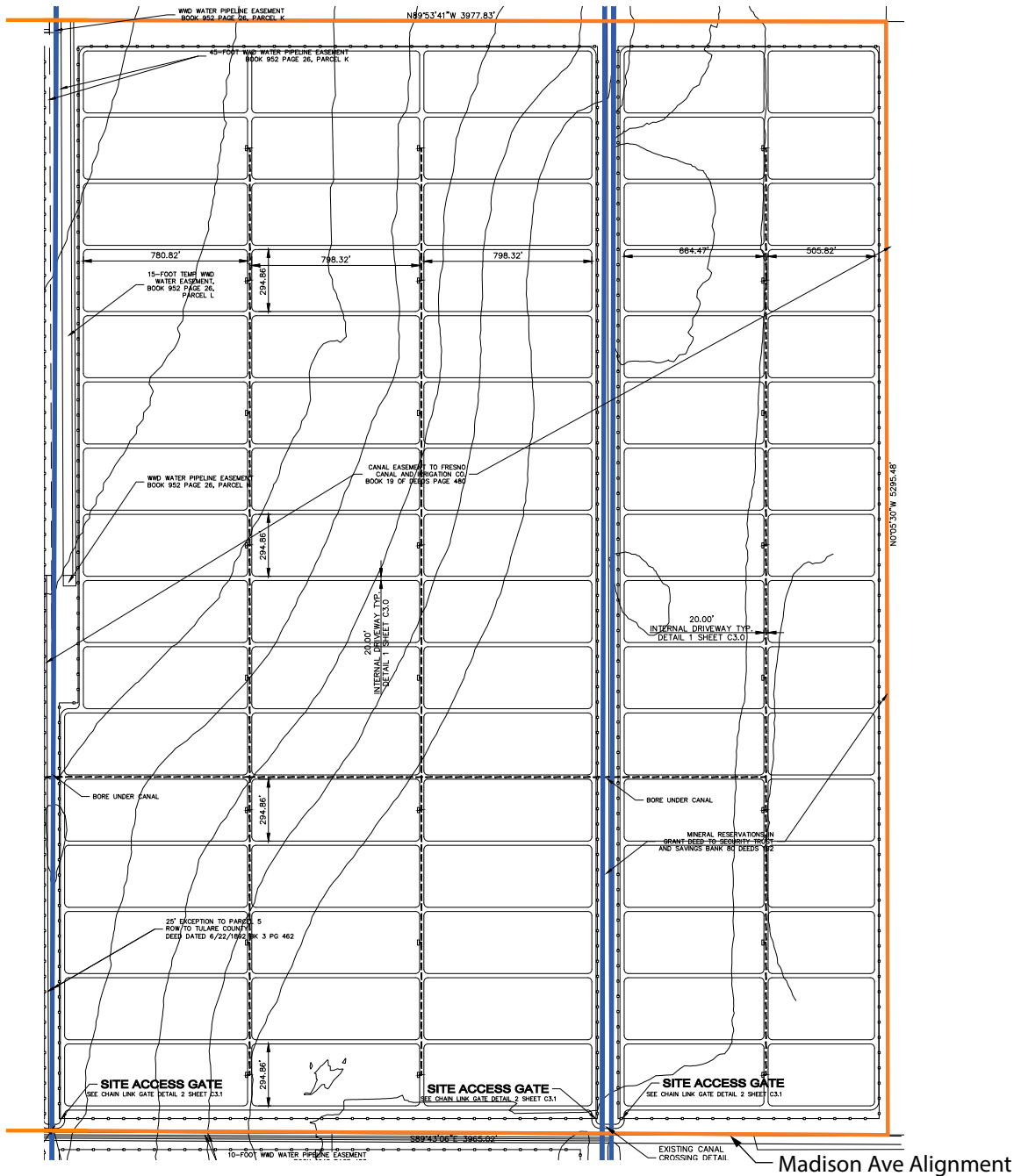
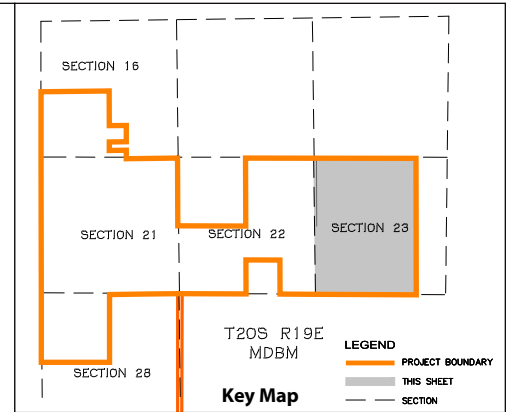
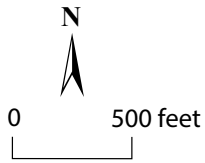


Source: dk Engineering; Stellavise

Site Plan - Central (3 of 5)
Figure 3d

LEGEND

- Project boundary
- Existing canal

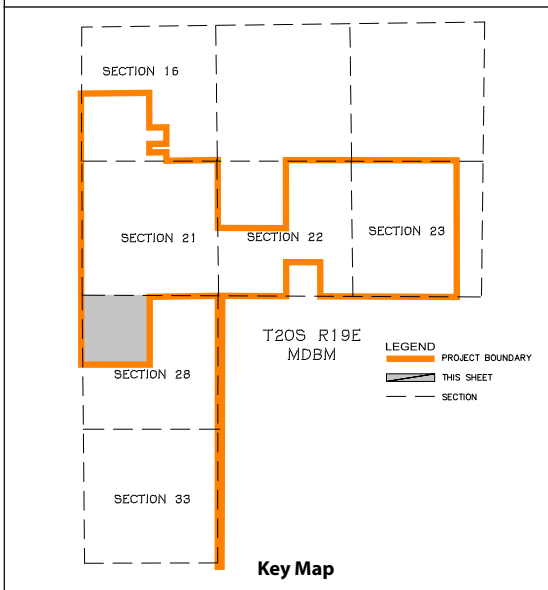
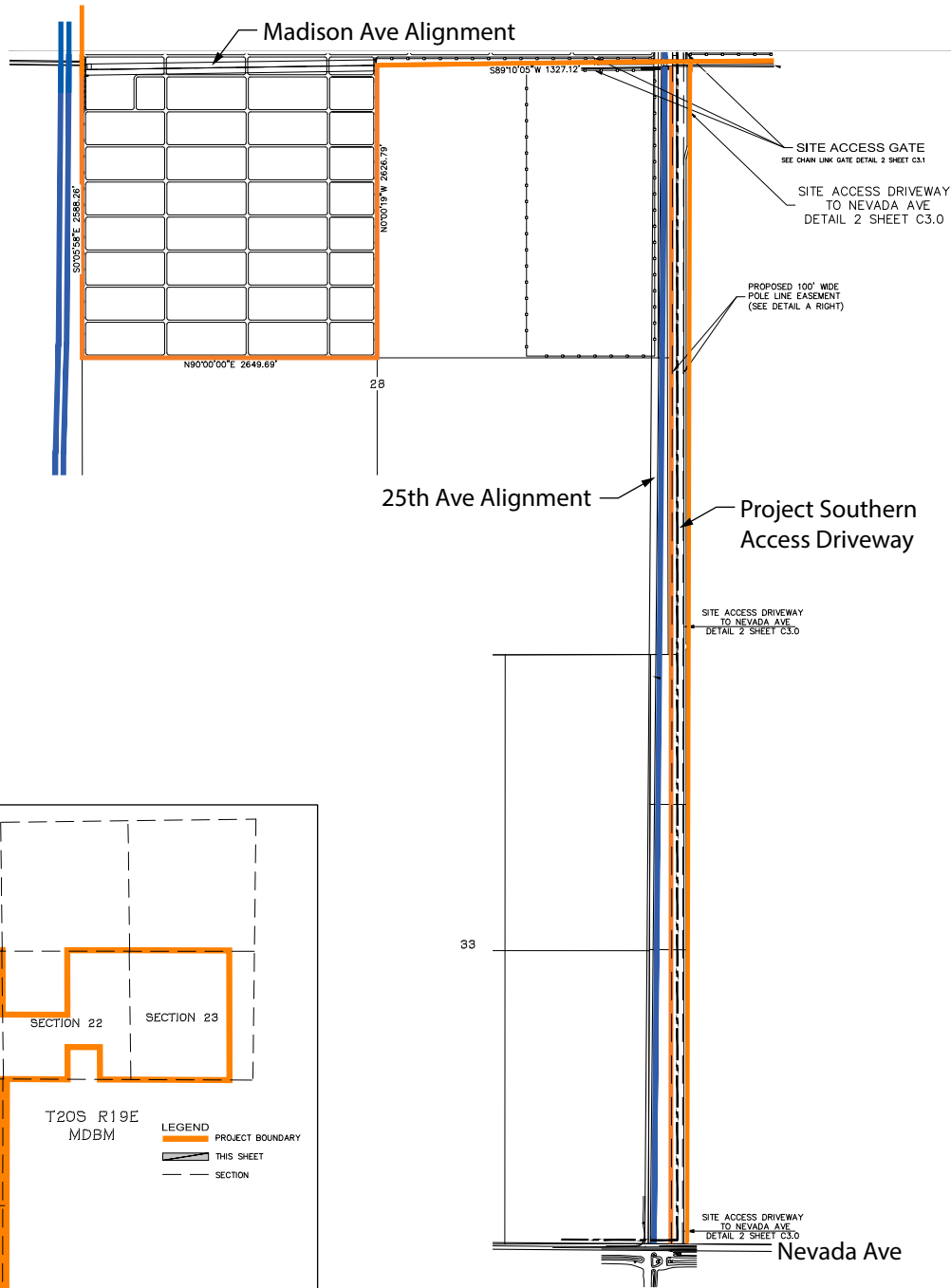
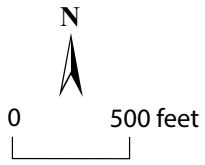


Source: dk Engineering; Stellavise

Site Plan - East (4 of 5) Figure 3e

LEGEND

- Project boundary
- Existing canal



Source: dk Engineering; Stellavise

Site Plan - Southwest (5 of 5)
Figure 3f

The solar modules will be mounted on a series of horizontal single-axis trackers which will be oriented north-south and rotate the solar arrays in an east-west direction. The solar modules produce direct current (DC) power and the electricity travels to power conversion stations (PCS) via underground cables to be converted to alternating current (AC) power. The project will include a total of 100 PCSs with power rating of 2.5 MW each, which will step up the generated power to a collection voltage of 34.5-kV.

The Solar Blue Project will include an electrical substation, a battery storage facility, and an Operations and Maintenance (O&M) facility, all of which will be located together within a 10-acre area near the southern border of the project site, just northeast of the intersection of the 25th Avenue and Madison Avenue alignments. The on-site substation will step up the generated power from 34.5-kV collection voltage to 230-kV for transmission. The battery storage facility will provide up to 250 MW hours of storage which will be used to optimize power delivery to the grid, by storing excess generation during low demand periods, and supplying power to the grid when demand is high.

The power generated at the Solar Blue facility will be conveyed to a new 230-kV gen-tie line that will connect the project to the Point of Interconnection (POI) with the PG&E system at the Gates Substation. The new gen-tie line will run southward along the east side of the 25th Avenue alignment for a distance of 2.0 miles to Nevada Avenue. The gen-tie line will then turn west and follow the north side of Nevada Avenue for a distance of 6.2 miles to the Fresno County line just west of Avenal Cutoff Road. An additional 6.3 miles of gen-tie line will continue along Jayne Avenue in Fresno County to the Gates Substation. The Kings County portion of the Gen-Tie Line is being considered within the IS/MND for the Aquamarine Solar Project (Conditional Use Permit No. 17-04) located adjacent to the north of the Solar Blue Project site. The Fresno County segment of the gen-tie line is the subject of a separate Conditional Use Permit application to the County of Fresno.

Project Purpose and Objectives

The purpose and objectives of the Solar Blue Project are as follows:

- Generate up to 250 megawatts of clean, renewable electrical power utilizing solar photovoltaic (PV) technology.
- Help implement the State's goal of increased electrical generation with renewable resources under California's Renewables Portfolio Standard (RPS).
- Help implement the State's Global Warming Solutions Act of 2006 (AB 32), as supplemented in 2016 by SB 32, by providing a non-fossil fuel based source of electricity that will replace existing fossil-based generation and thereby contribute to the overall reduction in greenhouse gas emissions.
- Provide for the economically viable and environmentally beneficial reuse of the site's physically impaired agricultural soils.
- Provide a utility-scale solar generation facility on highly disturbed lands which provide minimal habitat value for wildlife.
- Create new employment opportunities for local residents.
- Positively contribute to the local economy through stimulation of economic activity such as creation of secondary multiplier employment and the purchase of materials and services.

CONSTRUCTION OF SOLAR GENERATING FACILITY

The completion of the Solar Blue generating facility will involve three major construction phases, including: site preparation activities, installation of solar arrays and electrical components, construction of the on-site substation, and installation of the battery storage facilities. Each of these construction phases is described in turn below.

Site Preparation Activities

Pre-construction Activities

The site development process will begin with pre-construction activities such as surveying and staking for various project elements like internal gravel driveways, PV array locations, electrical trenches, equipment pads, and support structures. The next step will be construction mobilization, which will include delivering initial equipment, supplies, and temporary construction trailers to the site.

Clearing and Grading

Prior to facility construction, the site will be cleared of vegetation, graded and compacted. Site clearing and soil preparation will occur incrementally as needed, and will not proceed to a new area until that area is needed for the next construction phase. Vegetative cover will be retained as long as possible to minimize exposed soils and reduce potential for erosion and wind-blown dust.

Since the existing ground is generally level, with only agricultural furrows creating minor terrain roughness, the solar development can be accommodated without mass grading. Ground preparation will include tilling and grading to smooth out existing agricultural furrows, followed by compaction with rollers. The existing topsoil will not be removed. Final grades will be designed to provide for positive drainage. Measures for erosion and sediment control will also be implemented, as described in “Stormwater Management and Erosion Control” below.

Construction Staging

Each project phase will include a temporary staging area for construction support. The staging areas will occupy one or two acres each, and will include construction offices, a first aid station, worker parking, areas for equipment storage, cleaning, and maintenance, a truck unloading area, and an area for storing and assembling the PV systems prior to installation. Portable chemical toilets will provide for sanitary needs and bottled drinking water will be delivered to the site. The staging areas will require a power source for temporary lighting, which will either be supplied by portable generators or existing local power lines. The staging areas will be enclosed by security fencing. During construction, the staging areas will periodically be relocated within the project site, to maintain proximity to ongoing installation areas.

Temporary Internal Driveways

Construction access through the project site will be provided by temporary all-weather driveways composed of native compacted soil and treated with dust palliative as needed. Temporary project entrances will be composed of gravel, and tire wash racks will be installed at the project entries for washing wheels of construction vehicles prior to exiting in order to avoid tracking of mud and sediment onto Laurel Avenue and Nevada Avenue.

Perimeter Fencing

Prior to installation of solar arrays, the perimeter of each project phase will be securely fenced and gated to prevent unauthorized access. The planned 6-foot chain-link galvanized metal perimeter fences for the Solar Blue site will be topped with standard three-strand barbed wire. Fence posts will be driven into the soil profile using truck mounted vibratory drivers. All fence posts will be capped to prevent the entrapment of small birds. Vehicle access gates will be installed at the project entrances on Laurel Avenue and at the southern access driveway to Nevada Avenue; these gates will remain locked when not in use.

In order to allow unimpeded passage of kit fox and other local wildlife through the Solar Blue site, all security fencing will include a continuous 5-inch gap between the bottom of the fence and the ground surface.

Installation of Solar Arrays and Electrical Components

Solar Arrays

The photovoltaic modules selected for the project will be composed of poly-crystalline silicon solar cells arranged on larger panels (measuring approximately 6.5 by 3.3 feet), and protected with tempered glass panes (see Figure 4). The PV cells are dark in color to maximize absorption and minimize reflectance of sunlight.

Construction of the solar arrays will begin with installation of the cylindrical steel posts (or H-beams/C-channels) which will be driven into the ground using truck-mounted vibratory drivers. The posts will be installed at approximately 10 foot intervals to depths of 4 to 10 feet, with actual depths in depending on localized soil conditions and load factors. Next, the torque tubes and motor drivers for the single-axis trackers will be mounted on the installed posts in a north-south orientation. This will be followed by placement of metal racking systems on the trackers, and finally installation of solar modules on the racking systems.

The maximum planned length of the solar arrays will be 300 feet between internal 20-foot wide gravel driveways, although some arrays will be shorter to accommodate the irregular site boundaries. The completed solar arrays will be spaced approximately 17.5 feet apart (on center) and 5.5 feet from the ground surface, when the modules are in their horizontal resting positions. At maximum tilt, the solar modules would reach a height of approximately 8 feet above ground level. The parallel arrays will be separated by approximately 11 feet of clear area when in the horizontal position.

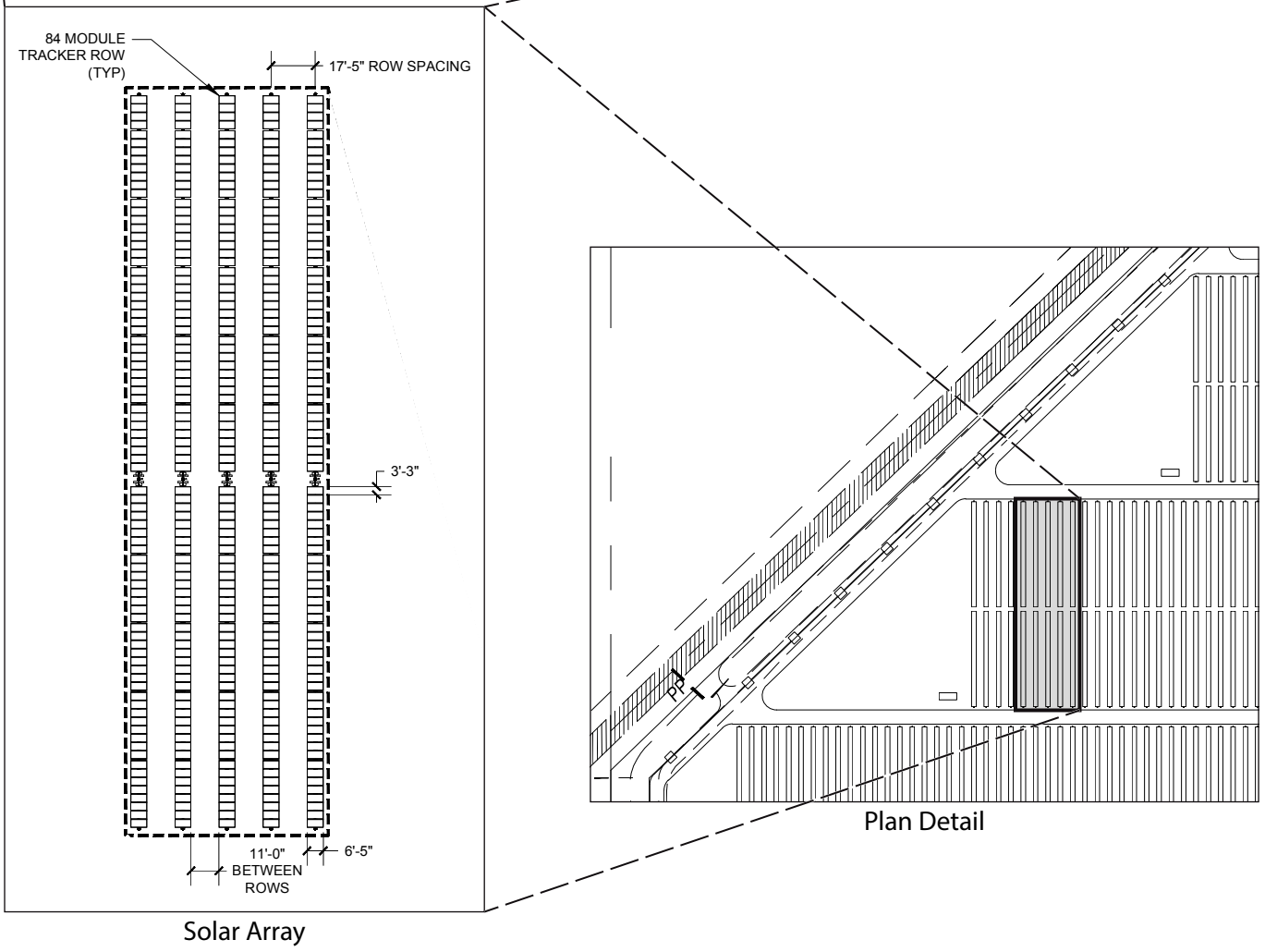
Trenching will occur along each array to bury the electrical cables connecting the modules to the inverters and transformers distributed throughout the project site. The trenches will be approximately 3 feet wide and 3 feet deep and will be backfilled with native material after cables are laid. The electrical output from the PV modules will be collected as DC (direct current) in combiner boxes at each array and delivered via underground the cables to the Power Collection Stations (PCS).

Inverters and Transformers

The Power Collection Stations will include inverters and transformers to convert the generated power to collection voltage (see Figure 5). The inverters will convert the DC electrical output to AC, and the transformers will step up the generated voltage to intermediate collection voltage (e.g., 34.5-kV).

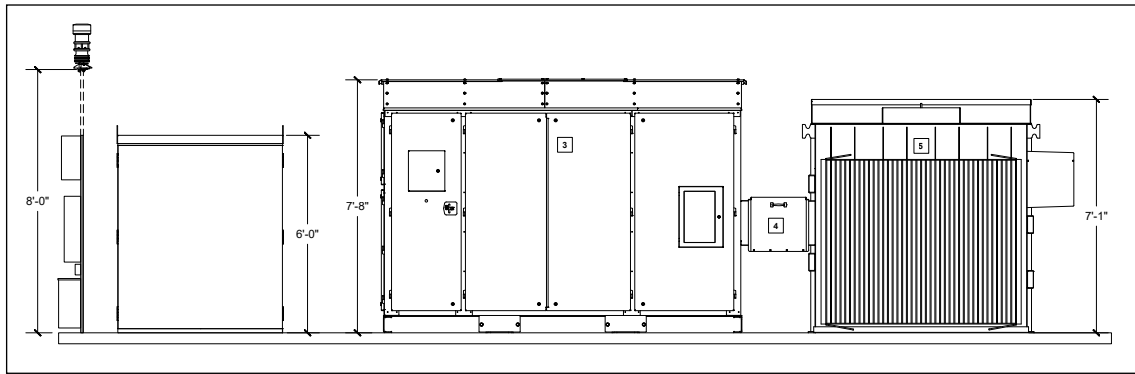


Solar PV Modules on Horizontal Trackers

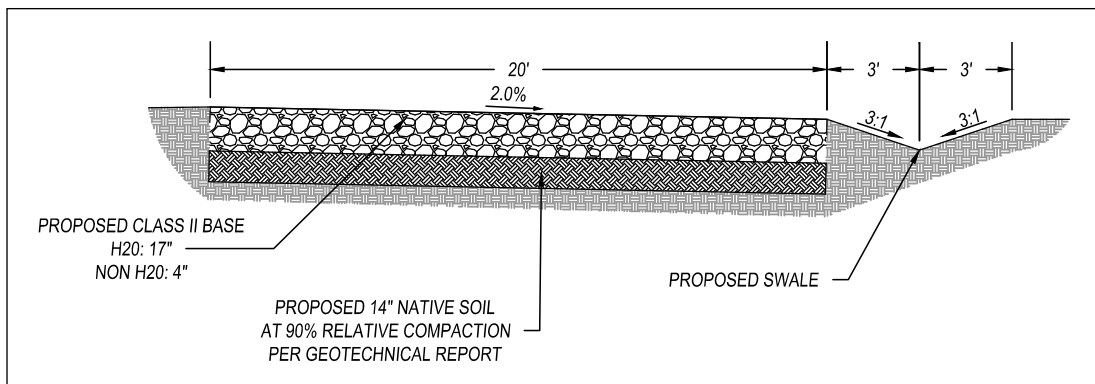


Source: Stellavise

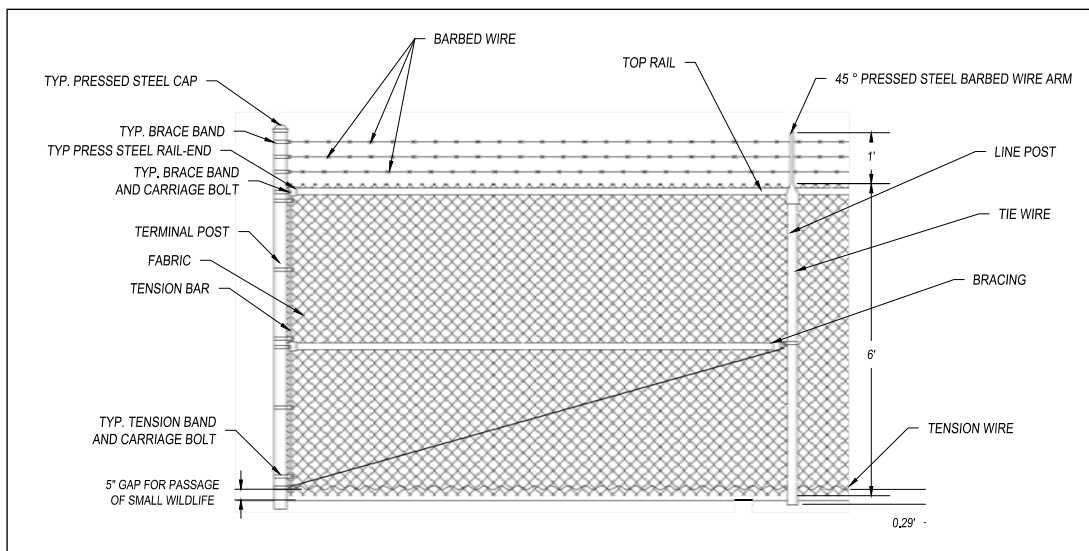
Solar Array Details
Figure 4



Inverter/Transformer Pad



Internal Gravel Maintenance Road



Perimeter Fence

The PCSs will be placed on equipment pads at predetermined locations where each PCS will serve approximately 2.5 MW of AC power, or the output from approximately 10,770 modules for each PCS. The 250 MW Solar Blue project is planned to include 100 PCSs, each on a concrete pad measuring approximately 32- by 13-feet.

Battery Storage Facilities

The Solar Blue Project will include a 3-acre dedicated battery storage area adjacent to the substation for the purpose of optimizing delivery of generated power to the electrical grid. The battery facilities would consist of a number of prefabricated battery modules with a total storage capacity of up to 250 MW hours, which will allow storage of generated power when demand is low, and for delivery of stored power when demand is high. Based on preliminary plans, the project would include approximately 84 battery containers (shipping containers 40 feet long by 8 feet wide by 8.5 feet high). Each battery storage unit would be self-contained and would include racks, switchboards, integrated HVAC units, inverters, and transformers. Alternatively, the storage configuration could consist of containers for the batteries, and separate inverters and transformers located outside the containers. Under this configuration, there would be 84 inverters and 42 transformers, in addition to the 84 battery enclosures.

Alternatively, depending on final design selection, multiple smaller energy storage units could be distributed through the arrays and situated adjacent to each PV inverter. The battery storage modules would use proven storage technologies such as Lithium Ion, Sodium-Sulphur, or Vanadium-Redox-Flow batteries. The enclosures would have appropriate fire suppression systems built to code. The final design would include containment features to prevent the escape of liquids or spills from the energy storage site.

Each energy storage unit used on site will be designed in compliance with Section 608 of the International Fire Code, which has been adopted by the State of California to minimize risk of fire from stationary storage battery systems and contain fire in the event of such an incident.

Under California law, the energy storage also must comply with Article 480 of the Electrical Code, which presents requirements for stationary storage batteries. Article 480 provides the appropriate insulation and venting requirements for these types of systems, further preventing associated risk of fire from the energy storage facility.

Operations Yards and Buildings

The Solar Blue Project will include an operations yard which will provide storage for operational equipment and materials, and provide parking and maneuvering areas for staff vehicles, delivery trucks, and service vehicles. The operations yard will measure approximately 150 by 100 feet. The operations yard will include a pre-manufactured operations and maintenance (O&M) building for storage, occasional visits/meetings for maintenance crew and to house the on-site telecommunications server. The parking area will include 10 spaces including one ADA space. Domestic wastewater disposal would be provided by a septic tank and leachfield system located adjacent to the O&M building. Since the project site is located in an area for which the County requires septic systems to be engineered, the Solar Blue septic system will be designed and constructed as specified by a qualified registered civil engineer. During construction, wastewater needs would be provided by portable chemical toilets which would be serviced by a private contractor.

Project Entrances and Internal Gravel Driveways

The northern portions of the Solar Blue Project will have direct vehicular entrance from Laurel Avenue, and the southern portions of the project will gain access from Nevada Avenue via a 2-mile long all weather access driveway constructed parallel to the 25th Avenue alignment. The project entrances will be designed and constructed in accordance with the Kings County Improvement Standards.

Permanent access through the project will be provided primarily by internal gravel roadways which will run along the site perimeter of each project phase and across the solar fields in an east-west direction at intervals of 300 feet or less. Thus the distance between the internal parallel internal gravel driveways will provide sufficient access throughout the project for emergency vehicle access. The internal gravel roadways will be 20 feet wide to allow passage and maneuvering of emergency and maintenance vehicles. The internal gravel driveways will be designed and constructed to have a continually durable dust free surface, in accordance with the Kings County Improvement Standards, and will be permeable to allow percolation of rainfall into the underlying soil.

Signage

Project signage will consist primarily of identification signs at the permanent project entrances, and safety signage at electrical equipment. During the construction phase, temporary directional signage will be employed as needed. All signage will conform to the sign standards of the Kings County Development Code.

Exterior Lighting

Lighting for the solar facilities will be designed to provide minimum illumination for safety and security while avoiding direct light spillover onto public roadways or adjacent properties. Permanent exterior lighting will be installed at the site entrances, the operations yard, and the substation. Lighting systems will be light-activated to automatically come on in the evening and shut off in the morning. Lighting within the solar fields will be confined the PCSs, which will be activated only when needed by switch or motion sensors. There will be no lighting within the solar arrays, along any internal access driveways, or around the facility perimeters. Light fixtures will be hooded so as to be directed only on-site and away from other properties.

Telecommunications

The solar facility will include Supervisory Control and Data Acquisition (SCADA) systems to provide monitoring of facility operation and remote control of critical components. The solar arrays will be connected by fiber optic or other cabling that will be installed in buried conduit leading to a centrally located SCADA system cabinet. The SCADA systems will be connected to local telecommunications service via overhead lines or buried lines. Telecommunications may also be transmitted wirelessly. The SCADA servers will either be housed in the on-site O&M buildings or remotely in a cloud system.

Meteorological Stations

The project will include one or more meteorological monitoring stations (“met” stations) to record key data such as insolation (incident solar radiation), air temperature, precipitation, wind direction and speed, and relative humidity. The met stations will collect meteorological data from about 11 feet above the ground, or about 3 feet above the maximum height of nearby equipment to allow for accurate wind readings.

Substation and Interconnection

The project substation will be constructed by a private electrical contractor on an approximately 2-acre site in the southern portion of the Solar Blue site (see Figure 6). At the substation, collection voltage will be stepped up from 34.5-kV to 230-kV and conveyed to the 230-kV Gen-Tie Line that will connect the Solar Blue project to the Point of Interconnection (POI) with the PG&E system at the Gates Substation.

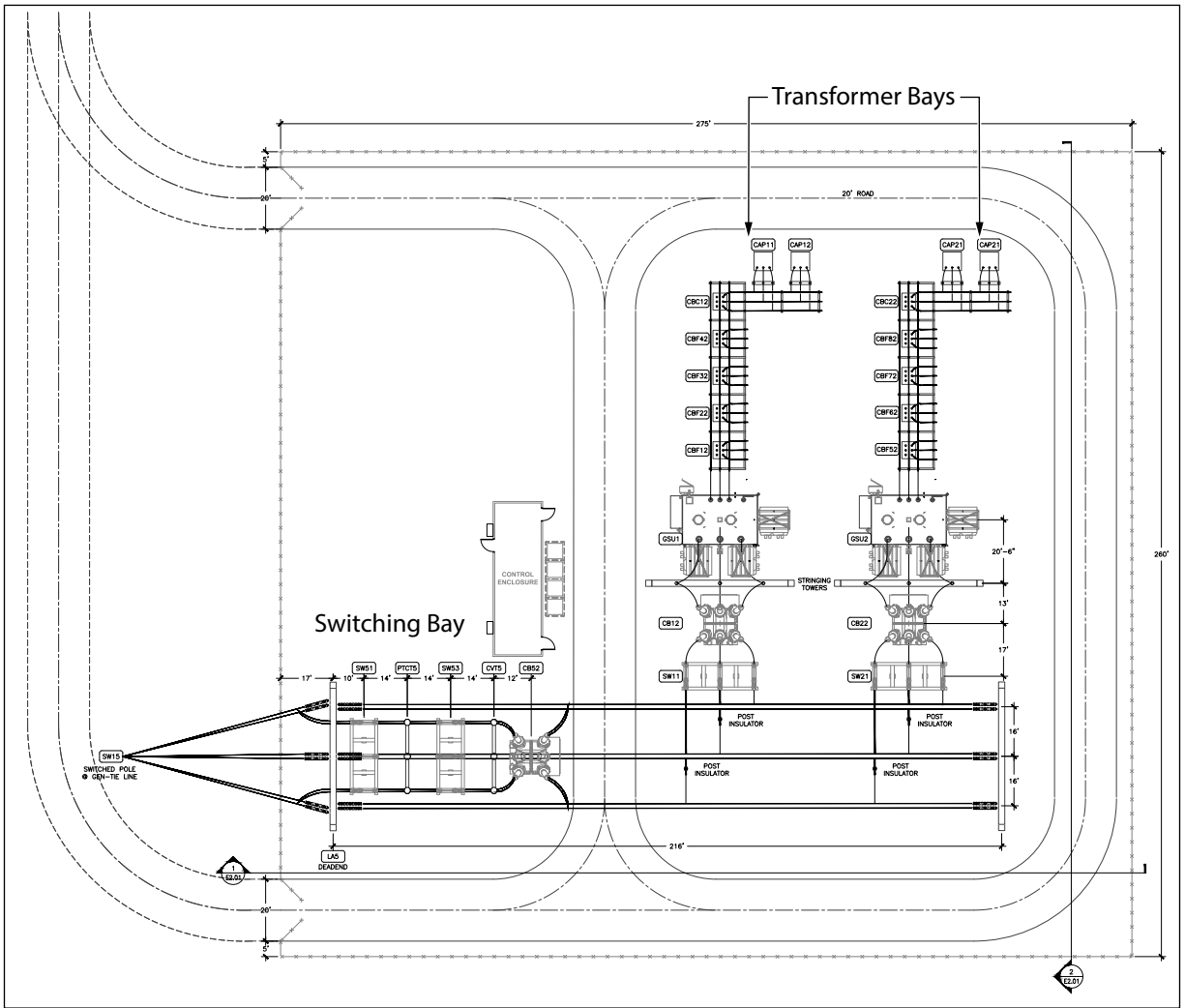
The maximum height of structural elements within the on-site substation would be about 40 feet. As mentioned, the gen-tie line will run southward along the east side of the 25th Avenue alignment for a distance of 2.0 miles to Nevada Avenue. The gen-tie line will then turn west and follow Nevada Avenue for a distance of 6.2 miles to the Fresno County line just west of Avenal Cutoff Road. An additional 6.3 miles of gen-tie line will continue along Jayne Avenue in Fresno County to the Gates Substation. The Kings County portion of the Gen-Tie Line is to be considered by the Kings County Planning Commission at their September 9, 2019 meeting, together with the Aquamarine Solar Project located adjacent to the Solar Blue Project site on the north. The Fresno County segment of the gen-tie line is the subject of a separate Conditional Use Permit application submitted to the County of Fresno.

Interconnection Alternative

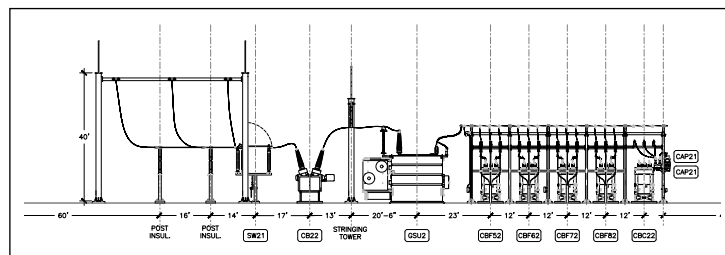
Another option under consideration for interconnection is to connect to the PG&E system at the on-site substation, which would also include a switching station. Under this option, the on-site substation/switching station would be under PG&E's ownership and thus subject to CPUC jurisdiction. CPUC General Order No. 131-D establishes that local jurisdictions are preempted from regulating electric power line projects, distribution lines, substations, or other electric facilities constructed by public utilities subject to the CPUC's jurisdiction.

Impervious Surfaces

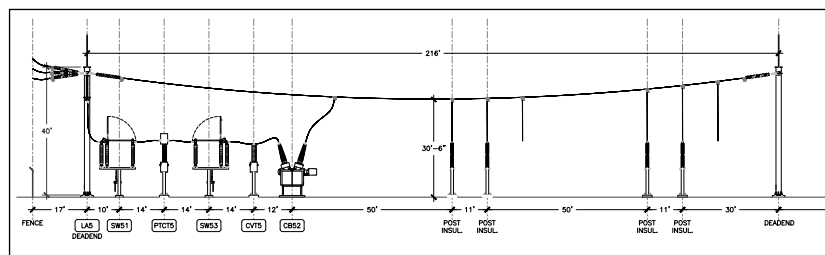
The coverage of the solar facility with impervious surfaces will be minimized in order to allow for revegetation and sheep grazing. Relatively small areas of impervious surfaces will be created by concrete pads and footings for the inverters/transformers, substation, the O&M building, the battery containers, and asphalt pavement for site entrances and parking area. The internal driveways will be surfaced with decomposed granite or other approved permeable surface pursuant to the Kings County Improvement Standards, and will include no asphalt pavement or other impervious materials. Table 1, on the next page, provides a breakdown of impervious surfaces by equipment and facility type.



230-Kv Substation Plan



Transformer Bay Elevation



Switching Bay Elevation

Source: CEI Engineering

TABLE 1
COVERAGE BY IMPERVIOUS SURFACES AND GRAVEL DRIVEWAYS
AND PERCENTAGE REMAINING IN VEGETATIVE COVER

Equipment/Facility	Area of Coverage (Square Feet)
<u>Impervious Surfaces</u>	
Inverter/Transformer Pads	41,600
Substation Pad/Footings	2,866
Battery Containers	26,880
O&M Building	1,240
Operations Parking Area (paved area)	342
Total Impervious Surface Coverage	72,928
Total Coverage by Gravel Driveways (Pervious)	7,550,200
Total Site Area (1,895 acres)	82,546,200
Percentage Impervious in Project	0.09%
Percentage Gravel Driveways	9.15%
Percentage Impervious + Gravel Driveways	9.24%
Percentage Remaining in Vegetative Cover (= Total Area minus Impervious Surfaces and Gravel Driveways)	74,923,072 square feet 90.76%

Construction Workforce and Equipment

Workforce

During construction, the number of workers would fluctuate depending on the construction stage. As shown in Table 2, on the next page, the workforce numbers would be greatest during installation of the solar arrays, especially when this construction stage overlaps with the site preparation stage, when a total workforce of 570 construction personnel would be on-site.

Typically, construction would take place between the hours of 7 AM to 3 PM, Monday through Friday, although work could take place outside these hours if needed to maintain schedules. For safety reasons, certain construction tasks, such as final electrical terminations, must be performed after dark when no energy is being produced.

Assuming all workers commute to the site in single-occupant vehicles, they will generate an average of 1,140 daily trips (in-bound and out-bound) or 570 round trips during the peak 9 week construction period when Phases 1 and 2 overlap. Employee traffic generated during less intensive construction periods will be substantially less.

TABLE 2
OFF-SITE CONSTRUCTION VEHICLE USAGE, BY CONSTRUCTION PHASE

Vehicles	Estimated Usage		
Phase 1 – Site Preparation <i>(160 work days or 32 weeks)</i>	Units	Miles/Round Trip	Round Trips/Unit
Water Trucks ¹	5	85	1
Flat Bed Trucks	12	85	4
Gravel Trucks (End Dump)(Delivery)	24	56	160
Equipment Transport Trucks (Delivery)	24	85	30
Worker Vehicles ²	185	90	160
Phase 2 – Installation of Solar Arrays <i>(225 work days or 45 weeks)(Overlaps with Phase 1 for 45 work days or 9 weeks)</i>	Units	Miles/Round Trip	Round Trips/Unit
Water Trucks ¹	4	85	1
Freight Trucks (Delivery) ³	23	400	225
Equipment Transport Trucks (Delivery)	7	85	10
Service Trucks	3	85	225
Worker Vehicles ²	385	90	225
Phase 3 – Installation of Inverters, Transformers, Substation <i>(160 work days or 30 weeks)(Overlaps with Phase 2 for 85 work days or 17 weeks)</i>	Units	Miles/Round Trip	Round Trips/Unit
Water Trucks ¹	1	85	1
Ready Mix (Delivery)	4	50	110
Freight (Delivery) ³	1	400	110
Equipment Transport Trucks (Delivery)	1	85	18
Worker Vehicles ²	60	90	110

¹ Water trucks are anticipated to be filled with water from the existing agricultural wells in the vicinity.

² No carpooling or transit use is assumed for workers' traveling to and from the project site.

³ Freight deliveries include solar modules, racking systems, support structures, and major electrical components, all of which are assumed to originate in equal portions from ports or distribution centers in the Bay Area or Southern California.

The construction workforce for the Solar Blue Project will be largely drawn from the surrounding communities, with the possible exception of project management personnel. Based on a gravity model using population and distance factors for communities within commuting range, it was determined that the average round-trip commute length for construction personnel would be 90 miles. All workers will be encouraged to carpool.

Construction Deliveries

The construction of the solar facility will involve the use of numerous pieces of construction equipment and support vehicles at various stages of construction. This will include grading and excavation equipment such as graders, scrapers, dozers, compactors, trenchers, and back-hoes; and general construction equipment like concrete mixers, cranes, hydraulic pile drivers, fork lifts, water trucks, ATVs, pick-up trucks, and generators. This equipment will be brought to the Solar Blue site when needed and will remain within the site throughout the duration of the activities for which they are needed.

Deliveries of solar modules and support structures, electrical components, concrete and aggregate will occur throughout the construction period. The equipment and material deliveries will originate in various locations in central California and will follow designated truck routes to travel to the project site. It is anticipated that deliveries of solar modules, tracking systems, and major electrical components would originate from ports or distribution centers in the Bay Area and/or Southern California. It is anticipated that aggregate supplies would be obtained from the nearest source at Avenal Paving and Gravel located on Highway 33 between Avenal and Coalinga. Similarly, it is expected that concrete would be supplied from a ready-mix plant located outside Coalinga. All other construction deliveries are expected to originate from the Fresno area.

The estimated number of deliveries during all construction stages is shown in Table 2. For the most intensive construction - 9-week period when Phases 1 and 2 overlap - the project will receive an average of 55 deliveries per day.

Table 3, on the next page, lists the types of equipment that will be utilized during the three main construction stages for the project.

Site Management during Construction

Dust Suppression and Soil Conditioning

During construction, non-potable water will be used for dust control and soil conditioning during earthwork. Based on past experience with similar projects, the water demand for preparation and construction of the 1,895-acre Solar Blue project would average 0.2 acre-feet per acre (af/ac), resulting in a total consumption of 379 acre-feet of water during the 18-month construction period, or an average of 190 acre-feet per year (afy), assuming the construction period is evenly split between 2020 and 2021. It is anticipated that water for grading and construction will be obtained from the existing agricultural well at the west boundary of the project site.

Curtailment of groundwater pumping to meet the project demand for construction water is not currently foreseen. However, in the unlikely event that such unforeseen curtailment occurs, the relatively small volumes of untreated water that would be temporarily required during construction would be purchased from alternative sources and trucked to the site.

TABLE 3
ON-SITE CONSTRUCTION EQUIPMENT USAGE, BY CONSTRUCTION PHASE

Equipment	Estimated Usage		
Phase 1 – Site Preparation <i>(160 work days or 32 weeks)</i>	Units	Hours/Day (5 days/week)	Days/Unit
Water Trucks	5	7	160
Bulldozers	3	7	160
Graders	4	7	108
Compactors	1	7	42
Skid Loaders	1	7	160
Asphalt Pavers	1	4	28
Front-End Loaders	1	7	83
Phase 2 – Installation of Solar Arrays <i>(225 work days or 45 weeks)(Overlaps with Phase 1 for 45 work days or 9 weeks)</i>	Units	Hours/Day (5 days/wk)	Days/Unit
Water Trucks	1	7	225
Tractors – post drivers	3	7	185
Forklifts	8	7	160
Trenchers	11	4	200
Flat Bed Trucks	16	7	160
Phase 3 – Installation of Inverters, Transformers, Substation, Interconnection <i>(110 work days or 22 weeks)(Overlaps with Phase 2 for 60 work days or 12 weeks)</i>	Units	Hours/Day (5 days/wk)	Days/Unit
Water Trucks	1	7	110
Forklifts	3	4	110
Trenchers	2	4	105
Backhoes	2	4	110
Cranes	2	2	60
Aerial Lifts	2	6	60

Stormwater Management and Erosion Control

During grading and construction, soil stabilization and runoff control measures would be required to prevent erosion and sedimentation. The particular measures that would be appropriate for conditions within the Solar Blue site would be specified in the Storm Water Pollution Prevention Plan (SWPPP), as required for all projects over 1 acre in size by the State Water Resources Control Board. The SWPPP would specify Best Management Practices (BMPs) such as stormwater runoff control and hazardous waste management measures, and include monitoring and reporting procedures.

Typical measures will include: diversion of runoff away from disturbed areas, protective measures for sensitive areas, mulching for soil stabilization, straw-bale barriers, and siltation or sediment ponds. Specific BMPs will be determined during the final engineering design stage for each project phase. Approval of each respective project SWPPP by the Regional Water Quality Control Board will be obtained prior to initiation of ground disturbing activities for each project phase.

Construction Waste Recycling and Disposal

The waste generated during construction will primarily consist of non-hazardous waste materials such as packing containers and materials, waste lumber, wood pallets, scrap metal, glass and paper. These waste materials will be segregated on-site for recycling or disposal at a Class III landfill.

Some quantities of hazardous wastes will be generated during construction. These waste materials will include waste paint, waste solvents, waste oil, oily rags, used batteries, etc. Hazardous wastes generated during construction will be either recycled or disposed of at a Class I disposal facility, as required.

Revegetation of Completed Project Areas

Upon completion of each section of the solar facility, the exposed soils beneath and around the solar arrays will be vegetated to prevent erosion and provide dust control. The exposed areas will be planted with an approved native seed mix that will contain only “low water use” plant species, thus minimizing water use, discouraging weed infestation, and providing habitat value for native wildlife species.

OPERATION OF SOLAR GENERATING FACILITY

The Solar Blue Project will involve facility operation and monitoring, facility maintenance, and security. These are described in turn below.

Facility Operation and Monitoring

Operational activities will primarily involve monitoring and management of solar generation, which will occur during daylight hours year round. The project proponent will contract with an off-site O&M provider with a facility in the area. Operations staff will not be stationed at the Solar Blue site, but will manage the facility remotely via SCADA (“Supervisory Control and Data Acquisition”) systems. Operators will monitor and analyze the collected data to determine maintenance needs, respond to automated alerts from the monitoring systems (i.e., in the event of equipment failures or abnormalities), and communicate with customers and transmission facility operators.

Facility Maintenance

Equipment and Infrastructure Maintenance

Operators will also visit the Solar Blue facility regularly to conduct visual inspections of equipment, internal roadways, and fencing, and perform maintenance or make repairs as necessary. Table 4 provides details on equipment and vehicle usage for operations and maintenance purposes. It is expected that two maintenance personnel would visit the site periodically, with more workers added when repairs or installation of replacement equipment is needed. (See ‘Operations Personnel’ below for an overview of staffing levels and functions.)

TABLE 4
EQUIPMENT AND VEHICLE USAGE DURING SOLAR FACILITY OPERATIONS AND MAINTENANCE

Equipment	Estimated Usage (Annual)		
	Units	Hours/Day/Unit	Total Days/Unit/Year
All-Terrain Vehicle (ATV)	2	4	5
Tractor	2	8	100
Portable Generator	2	8	60
Portable Water Trailer w/Pump	5	8	80
Vehicles	Units	Daily Miles/ Unit	Total Days/ Unit/Year
Pickup Truck (Routine O&M)	8	30	130
Pickup Truck (Panel Washing)	10	6	40

As mentioned, the operations yard will include a pre-manufactured O&M building for storage, occasional visits/meetings for maintenance crew and to house the on-site telecommunications server. The sanitary facilities in the O&M building will be connected to an adjacent septic tank and leachfield system which will be designed and constructed as prescribed by a qualified registered civil engineer.

Weed and Pest Control

As required under the County Development Code, the Solar Blue Project will include implementation of a Pest Management and Weed Abatement Plan. The Pest Management Plan will be directed toward prevention and control of infestations by rodents such as rats, ground squirrels, gophers, and voles which can cause damage to project structures and spread diseases. The primary objective will be to avoid rodent infestations through preventative measures such as vegetation management (described below) in order to avoid impacts to protected wildlife species. Natural or ecological control through predation by hawks would also provide incidental control of rodent populations. The use of eradication measures such as application of rodenticides would only be employed as a last resort.

The Weed Abatement Plan will specify measures to prevent infestation of invasive weed species which would reduce the grazing value of the site, pose a fire hazard, and potentially spread to neighboring farmland. Weed control will mainly consist of a combination of methods, including the use of weed-free

seed mixes for site revegetation, and keeping vegetation low through sheep grazing and mechanical methods such as mowing, trimming, and hoeing. Herbicides would be used only selectively where needed using low impact chemicals and practices that minimize impacts to protected biological species. The Pest Management and Weed Abatement Plan will be submitted for County approval prior to issuance of building permits for the Solar Blue Project.

Vegetation and Agricultural Management

Upon the completion of construction within a given area of the project, the exposed soils will be revegetated through seeding for slow-growing grasses, with the site entire revegetated upon completion of construction. Vegetative cover will generally be kept low to prevent shading of solar panels and to minimize buildup of combustible fuel loads. The short vegetation cover will also allow passage of emergency vehicles, and maintenance and panel washing vehicles.

The project site vegetation will be kept low primarily through sheep grazing and also mechanical means where needed. The sheep grazing would take place on the project site in order to maintain agricultural activity on these lands which are or may be subject to Williamson Act contracts. (The net vegetated area subject to grazing would be 1,720 acres after subtracting internal driveways, equipment pads, O&M building, substation, battery storage containers, and paved parking area.) The sheep grazing will be managed and controlled by temporary sheep enclosures which will be moved progressively through the western portion of the project site. Grazing will occur from January until the end of the growing season in May, at which time the sheep will be removed. The details of the sheep grazing program will be further described in the Agriculture Management Plan (AMP) which will be prepared and implemented to ensure maintenance of sustainable agricultural operations on the site throughout the life of the project. The detailed requirements of the AMP are specified in Mitigation Measure AG-1 in this IS/MND (see section 4.2. *Agriculture and Forestry Resources*). The AMP would be subject to County approval prior to issuance of building permits for the Solar Blue Project. (See section 4.2. *Agriculture and Forestry Resources* for detailed discussion of agricultural management requirements for the project.)

Fire Safety

The project will include a number of design and operational measures for fire prevention and suppression. Design measures include incorporation of County design standards for minimum driveway widths, ground clearance, and accessibility to all areas of the project. Fire prevention measures will include vegetation management as described above to minimize the potential for grass fires. All electrical equipment (including inverters) not located within a larger structure will be designed specifically for outdoor installation, and all electrical equipment will be subject to product safety standards. Vehicles and equipment will be required to be parked or stored away from vegetated areas. All construction and operations personnel will be trained in fire prevention and suppression measures, including the safe shut-down of electrical equipment during emergency incidents. Portable carbon dioxide (CO₂) fire extinguishers will be mounted at the inverter/transformer pads throughout the project. Smoking will be permitted only in designated areas.

Prior to commencement of site work on the project, the fire prevention and emergency action plans to be implemented during project construction and operation would be prepared and formalized in coordination with the Kings County Fire Department.

As mentioned above, the project would include energy storage facilities consisting of a number of prefabricated electrical enclosures containing battery banks and associated switchboards, inverters and

transformers. All battery containers would be installed on concrete foundations designed to provide secondary containment. The enclosures would have appropriate fire suppression systems built to code. Each energy storage unit used on site will be designed in compliance with Section 608 of the International Fire Code, which has been adopted by the State of California to minimize risk of fire from stationary storage battery systems and contain fire in the event of such an incident. Under California law, the battery enclosures also must comply with Article 480 of the Electrical Code, which presents requirements for stationary storage batteries. Article 480 provides the appropriate insulation and venting requirements for these types of systems, further preventing associated risk of fire from the battery enclosures on the project site. Depending on the technology and design of the battery units, the Kings County Fire Department may require purchase of specialized hazmat vehicles and equipment along with mandated training for Fire Department personnel.

Solar Module Cleaning

The PV modules will be washed periodically to remove dust in order to maintain efficient conversion of sunlight to electrical power. The cleaning interval will be determined by the rate at which electrical output degrades between cleanings. Periodic panel washing will likely be most needed during the dry summer months when there is an increased potential for deposition of windblown dust from nearby agricultural operations. It is anticipated that panel washing will be required up to four times per year, and will be accomplished using light utility vehicles with tow-behind water trailers. No chemical cleaners will be used for module washing. It is estimated that water demands from one complete cycle of panel washing will be approximately 2,809,749 gallons for the 250 MW project. (This estimate is based on: a water usage rate of 1/8 gallon per square foot of module area; a total of 1,077,048 modules; 20.87 square feet per module.) Four panel cleaning cycles per year will use approximately 11,238,996 gallons, or 34.49 acre feet of water.

Overall Operational Water Demands

Water demand for general operational and maintenance activities, such as equipment washing, septic system, and other non-potable uses, is estimated to be approximately 500,000 gallons (1.53 acre feet) of non-potable water annually. This is based on a conservative (high end) consumption rate of 2,000 gallons per MW per year.)

In addition, the sheep used for grazing will each require up to 3 gallons of water per day. Assuming a sheep grazing density of 0.5 sheep per acre over approximately 1,720 acres to be grazed, a total of 860 sheep would be employed. During the course of a 5-month (151-day) grazing period (January through May), the total water requirement for sheep watering would be 389,500 gallons, or 1.20 acre-feet per year.

As discussed above, the washing of solar modules will use approximately 34.49 acre-feet of water annually, based on four washing cycles per year.

Based on the annual water consumption estimates provided above, the combined operational water use by the Solar Blue facility for panel washing (34.49 afy), sheep watering (1.20 afy), and general operational uses (1.53 afy) will total approximately 37.22 acre-feet of water annually over the approximately 1,895-acre project site. This is equivalent to 0.02 acre-feet per acre, or 3.14 acre-feet per quarter-section (160 acres).

Operational water supplies will be provided by Westlands Water District (WWD) through its existing system of lateral pipelines for conveyance of imported surface water. The WWD has established an annual allocation of water deliveries for PV solar projects within its service area. PV solar facilities are eligible to receive up to 5.0 acre-feet per quarter-section per year for operational uses. As noted above, the operational water usage rate at the Solar Blue facility is estimated to be 3.14 acre-feet per quarter-section per year, which is well within the WWD’s maximum annual allowance of 5.0 acre-feet per quarter-section.

Small quantities of potable water will be required at the solar facilities for drinking and other uses. Potable water will be delivered to each site by a water delivery service.

Operations Personnel

Facility operations would be conducted by remote monitoring of the solar operation and by on-site maintenance services as needed. It is estimated that the operation of the solar facility will require no more than 10 on-site workers at any given time, as follows. Up to 2 workers will visit the solar facilities periodically to perform inspections, maintenance, and repair work, with additional staff added as needed for major equipment repairs or replacement. Panel washing cycles will involve up to 6 workers for up to 6 weeks per wash cycle, which is expected to occur up to 4 times per year. During the growing season when sheep are grazing on site, up to 2 sheep herders would be required to manage the rotation of sheep flocks through the site.

Security

The perimeter of the solar facility will be securely fenced and gated to prevent unauthorized access, as described under “Perimeter Fencing” above. The facility operator will contract with a private security company to provide security services during construction and operation. Electronic surveillance equipment such as infrared security cameras and motion detectors will be installed around the solar facility, with video feeds transmitted in real time to the off-site security contractor for monitoring. In the event that the surveillance system detects a breach, a security representative will be dispatched to the site, as needed, and the County Sheriff’s office will be notified as appropriate.

DECOMMISSIONING AND SITE RECLAMATION

At the end of its useful life, the Solar Blue facility will be decommissioned and the land returned to a farmable state. (It is anticipated that the initial purchase contract for solar generation will have a term of 25 years, although the term could be extended by several years through amendments to the purchase agreement.) Once the solar facility is de-energized, the facility will be decommissioned and the site will be reclaimed in accordance with the Soil Reclamation Plan required by the County. The Soil Reclamation Plan will be subject to County approval prior to issuance of a building permit.

Under the Soil Reclamation Plan, the deconstruction process will involve removal of all solar arrays, equipment and pads, substations, electrical cables, fencing, and other material. Equipment and materials will be reused and/or recycled to the extent practicable. Since these decommissioning activities will involve exposure and disturbance of soils, measures for erosion and sediment control will be implemented in accordance with a Storm Water Pollution Prevention Plan (SWPPP) that will be required for decommissioning. Upon complete removal of equipment and salvageable material, the site will be cleared of any remaining trash and debris.

After the last remnants of the solar facility are removed and hauled off-site, the land will be tilled to restore the soils to a density and consistency suitable for farming. Finally, the site will be reseeded with an appropriate weed-free seed mix in order to provide soil stability and moisture retention prior to the resumption of farming.

It is expected that the decommissioning of the Solar Blue facility will involve a similar level of activity as the original project construction, since it will essentially involve construction in reverse or deconstruction. Decommissioning may involve less equipment use and fewer material deliveries, and the time required for decommissioning may be less than the duration of the original project construction.

2.3. SURROUNDING LAND USES AND SETTING

The lands surrounding the Solar Blue project site consist mainly of agricultural lands along with related irrigation canals, ditches, wells, pump stations, power lines, and farm roads (see Figure 3 – Project Vicinity). The Kent South solar generating facility is located approximately 1.9 miles north, along with an adjacent substation and switching station. The Henrietta substation and peaker plant are located 3.5 miles north on the east side of 25th Avenue. To the east of the Solar Blue site are a series of five dispersed agricultural residences located along and near 22nd Avenue. These residences are located 1.2 to 1.4 miles from the eastern boundary of the Solar Blue site. The nearest ranch complex is the Shannon Ranch located approximately 1.8 miles west at the corner of Avenal Cutoff Road and Lincoln/Gale Avenue. The Shannon Ranch includes 20 housing units.

The nearest population centers include the community of Stratford located 2.5 miles east, the City of Lemoore located 7.5 miles northeast, the Santa Rosa Rancheria located 7.3 miles east, the City of Huron located 9.5 miles west, and the community of Kettleman City located 11 miles south. Naval Air Station Lemoore (NASL), and its associated base housing, is located 4.8 miles north of the Solar Blue project site. The Solar Blue Project is partially located within an NASL flight approach/departure zone, and is also within the Military Influence Zone for NASL.

2.4. RELATED PROJECTS

Approved and Pending Solar Projects

Related projects include 29 solar PV generating projects that have approved or pending Conditional Use Applications in unincorporated areas of Kings County, for a total potential generating capacity of 2,255 MW. To date, a total of 23 solar PV projects, with a total generating capacity of 1,152 MW, have been approved by Kings County. Of these, 17 solar projects have been completed or partially completed, for a total of 537 MW. The nearest approved solar projects to the Solar Blue site include the 300 MW RE Slate Solar Project, and the 150 MW Mustang 2 Solar Project both which are located approximately one mile to the north. An additional 6 solar PV projects, with a potential generating capacity of 1,103 MW, have pending CUP applications with Kings County, including the proposed Solar Blue project. The nearest of these are the 250 MW Aquamarine Solar Project located directly adjacent to the north, the 250 MW Westlands Chestnut project located adjacent to the south, and the 300 MW Daylight Legacy

Solar Project located adjacent to the southwest of the project site. These related projects are considered in detail in the cumulative impact analysis in section 4.21. *Mandatory Findings of Significance*. A table listing the details of these “cumulative projects” (Table 10) is contained in section 4.21, along with a County exhibit (Figure 10) showing the location of each.

Westlands Solar Park Master Plan

The Solar Blue project site lies within the boundaries of the Westlands Solar Park Master Plan area, which encompasses approximately 20,938 acres located to the north, west, and south of the project site. As discussed in Chapter 1. *Introduction*, the Master Planning process and associated programmatic CEQA review for the Westlands Solar Park (WSP) Master Plan and Gen-Tie Corridors Plan was completed in January 2018. This master planning process embodied a comprehensive approach for the long-term solar development of the Plan Area and the establishment of the planned gen-tie corridor for transmission of WSP solar generation to the State electrical grid. The Master Plan EIR provides program-level CEQA review for the WSP Master Plan and the Gen-Tie corridor to the Gates Substation. As individual solar projects are brought forward under the Master Plan, each project will be subject to CUP approval and project-specific CEQA review by Kings County, which will be accomplished through the preparation of Mitigated Negative Declarations (MNDs). As discussed in Chapter 1. *Introduction*, these subsequent MNDs are intended to be tiered from the WSP Program EIR, as provided under CEQA. The environmental analysis in the PEIR provides an evaluation of the impacts of WSP solar development, as well as a comprehensive analysis of cumulative impacts associated with WSP development combined with other cumulative development in the Master Plan area. The cumulative analysis is updated in this MND (see Section 4.21) to reflect additional pending and approved projects which have been brought forward since the Program EIR was certified in January 2018.

2.5. OTHER PERMITS AND APPROVALS THAT MAY BE REQUIRED

The following permits and approvals for the Solar Blue Project may be required from Kings County and other permitting agencies:

County of Kings

- Tentative Parcel Maps (or Lot Line Adjustments) to create parcels corresponding to the project boundaries
- Encroachment Permits for work in County road rights-of-way, and for utility crossings at County roads.
- Transfer Permits obtained from Kings County Public Works Department for oversized or excessive loads on County Roads.
- Building Permits for all aspects of site preparation, grading, and construction for the project.

Other Agencies

- San Joaquin Valley Air Pollution Control District (SJVAPCD): 1) Indirect Source Review (ISR) under Rule 9510; 2) Approval of construction Dust Control Plans under Regulation VIII; 3) Portable Equipment Registration, under Rule 2280, for portable generators and compressors used during construction;

4) Permit to Operate, under Rule 2010, for any equipment greater than 50 horsepower resulting in emissions, e.g., standby generators.

- Regional Water Quality Control Board – Central Valley Region (CVRWQCB): Administration of General Permit for Storm Water Discharges Related to Construction Activities under the National Pollutant Discharge Elimination System (NPDES), including oversight of Storm Water Pollution Prevention Plans (SWPPPs).
- State Water Resources Control Board (SWRCB): As the agency with primary jurisdiction for NPDES permitting in California, applicants for projects subject to the Storm Water General Permit (referenced under Regional Water Quality Control Board above) are required to file a Notice of Intent (NOI) with the SWRCB indicating the intent to comply with the General Permit and to prepare a SWPPP.
- California Department of Transportation (Caltrans): Single-trip transportation permits for oversized or excessive loads on State highways. Permits are issued in coordination with the California Highway Patrol.
- California Public Utilities Commission (CPUC): Sole authority for approval of electrical system improvements to be constructed, owned or operated by PG&E, including substations, switching stations, and interconnections, under CPUC General Order No. 131-D. (Note: Since all elements of the Solar Blue Project, including the on-site substation are planned to be privately owned, the CPUC will have no jurisdiction over these project elements. The Point of Interconnection (POI) to the State electrical grid and the PG&E system will be at the Gates Substation in Fresno County. The solar generation from the project will be conveyed to the Gates Substation by a 230-kV gen-tie line, which will also be privately owned.)

CHAPTER 3 – ENVIRONMENTAL DETERMINATION

ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:

The environmental factors checked below would be potentially affected by this project involving at least one impact that is a "Potentially Significant" as indicated by the checklist on the following pages.

	Aesthetics	X	Agriculture and Forestry Resources
X	Air Quality	X	Biological Resources
X	Cultural Resources		Energy
X	Geology/Soils		Greenhouse Gas Emissions
X	Hazards and Hazardous Materials	X	Hydrology/Water Quality
	Land Use/Planning		Mineral Resources
	Noise		Population/Housing
	Public Services		Recreation
X	Transportation		Tribal Cultural Resources
	Utilities/Service Systems		Wildfire
	Mandatory Findings of Significance		

DETERMINATION:

On the basis of this initial evaluation:

_____ I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE DECLARATION will be prepared.

X I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to by the proposed proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.

_____ I find that the proposed project MAY have a significant effect on the environment and an ENVIRONMENTAL IMPACT REPORT is required.

_____ I find that the proposed project MAY have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and 2) has been addressed by mitigation measure based on the earlier analysis as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required, but it must analyze only the effects that remain to be addressed.

_____ I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been adequately analyzed in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable legal standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measure that are imposed upon the proposed project, nothing further is required.

Signature Chuck Kinney Date: 8-12-19
 Chuck Kinney, Deputy Director – Planning
 Kings County Community Development Agency

CHAPTER 4 – EVALUATION OF ENVIRONMENTAL IMPACTS

4.1. AESTHETICS

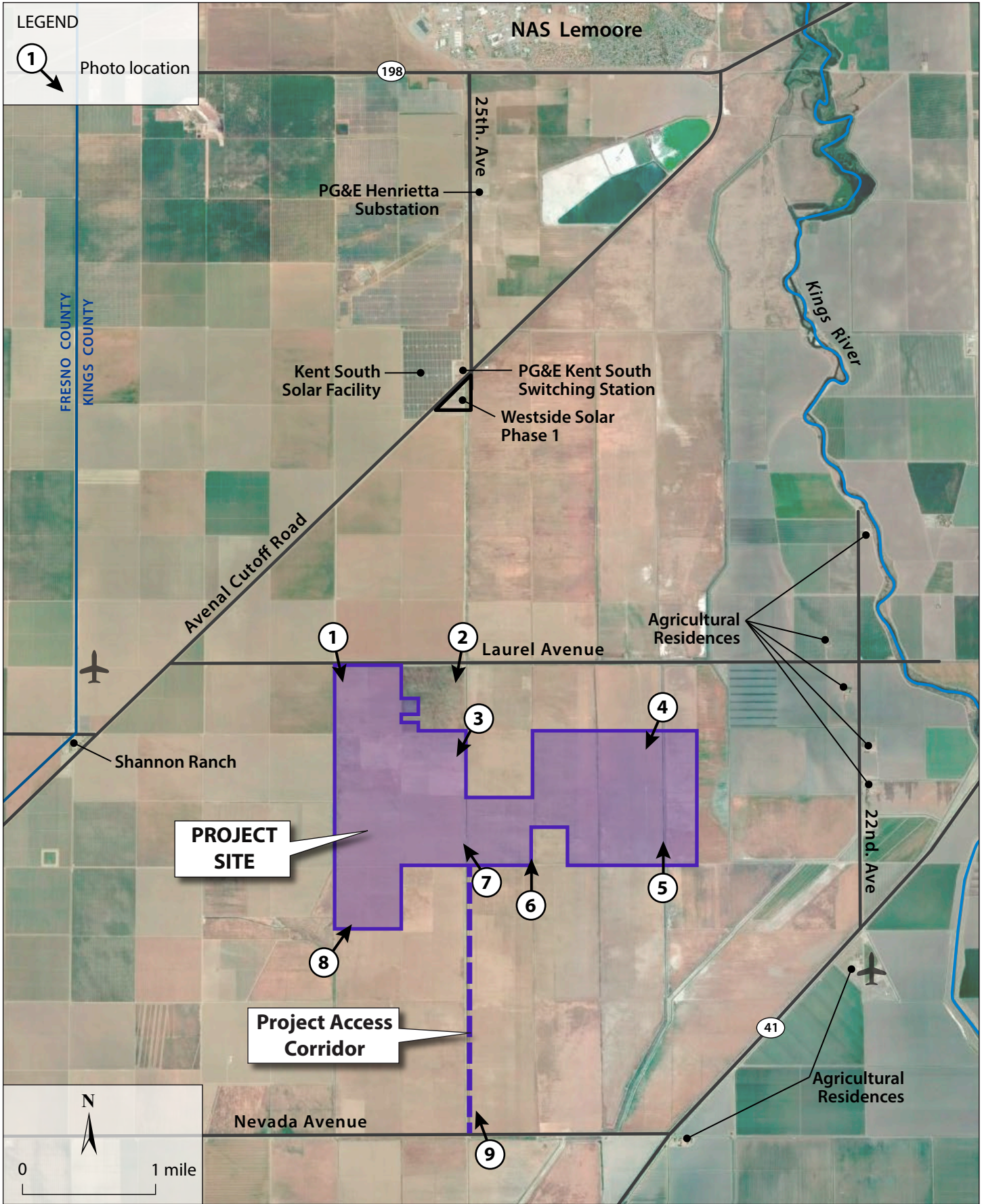
<i>Would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
<i>a) Have a substantial adverse effect on a scenic vista?</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>
<i>b) Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	■
<i>c) In non-urbanized areas, substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from publicly accessible vantage point). If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>
<i>d) Create a new source of substantial light or glare, which would adversely affect day or nighttime views in the area?</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>

Setting

The 1,895-acre project site consists entirely of agricultural fields with no buildings or trees (see Figures 7a through 7d – Site Photos). The 70-kV Henrietta to Tulare Lake sub-transmission line runs through the middle of the site from north to south along the 25th Avenue alignment. Agricultural irrigation canals run through the site alongside the 25th Avenue alignment and through the site along Laurel Avenue, and several smaller ditches branch off to the south from the Laurel Avenue canal within the site.

The surrounding lands also comprise agricultural fields devoted exclusively to low growing row crops. Adjacent and nearby lands are the sites of completed and approved solar PV projects. The completed projects include the Mustang, Orion, and Kent South solar projects located 1.9 miles north at the northwest corner of Avenal Cutoff Road and 25th Avenue. The approved projects include the Aquamarine Solar project adjacent to the north, the Westside Solar project located 1.3 miles north, the Mustang Two project located one mile north, and the American Kings project located 3.0 miles north. To the east of the project site are a series of five dispersed agricultural residences located along and near 22nd Avenue. These residences are located 1.2 to 1.4 miles from the eastern boundary of the Solar Blue site. The nearest ranch complex is the Shannon Ranch located approximately 1.8 miles west at the corner of Avenal Cutoff Road and Lincoln/Gale Avenue. The Shannon Ranch includes 20 housing units. The Stone Land Company Ranch, located on the south side of Nevada Avenue, approximately 4.0 miles southwest of the Solar Blue site, includes two dwellings and other ranch buildings. To the north, the nearest base housing at Lemoore Naval Air Station is located 4.7 miles from the project site.

The Open Space Element of the 2035 Kings County General Plan describes the important scenic resources of the County. The key landscape features include the Kings River to the east and the foothills and mountains in the western portion of County. The project site is 2 miles west of the Kings River, which has a relatively narrow riparian corridor in this reach. At this distance, the project site is not integral to, nor does contribute to, the scenic value of the river or its riparian corridor (Kings County 2010c).



Source: Google Earth, 2018

Site Photos - Key Map
Figure 7a



Photo 1: Southeastward view from northwest corner of site.



Photo 2: Westward view toward site from south side of Laurel Ave. at 25th Ave.



Photo 3: Southwestward view of north-central corner of site at 25th Ave.



Photo 4: Southward view near northeast corner of site.



Photo 5: Northward view near southeast corner of site.

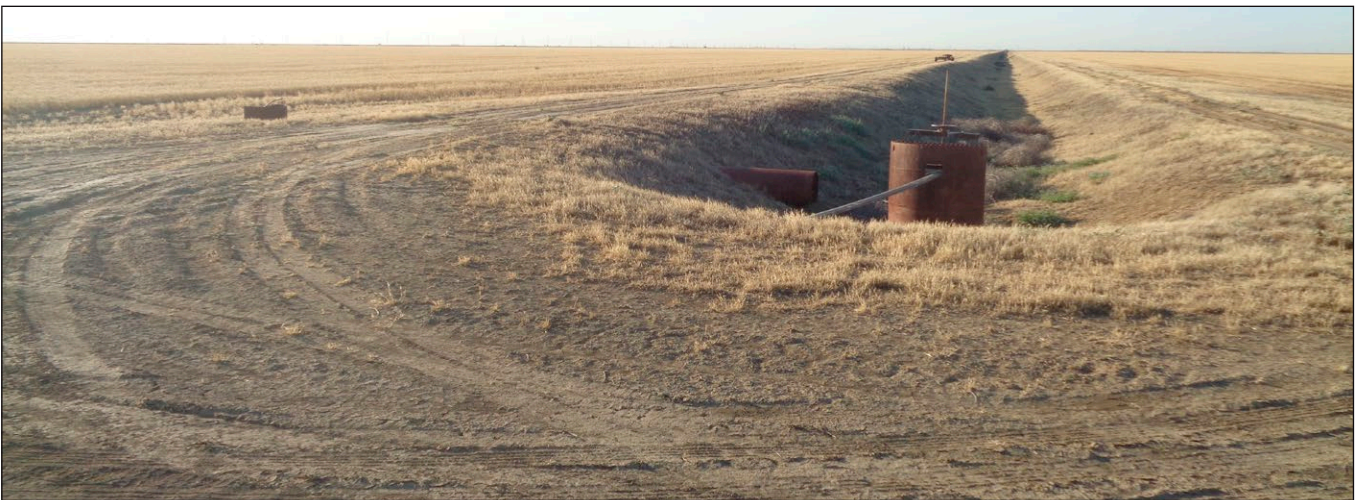


Photo 6: Northward view from south boundary near center of site.



Photo 7: Northward view from south site boundary at 25th Ave.



Photo 8: Northward view from southwest corner of site.



Photo 9: Northward view toward site from Nevada Ave. at 25th Ave.

To the southwest, the Kettleman Hills rise to an elevation of about 1,200 feet at a distance of approximately 12 miles from the project site. Beyond these foothills, first ridge of the Coast Ranges reaches elevations of approximately 4,400 feet at a distance of about 45 miles. At these distances, the foothills and mountains make up a very small portion of the overall field of view from the project site.

There are no State, County or City-designated or proposed scenic highways or routes in the project vicinity. The only recognized scenic route in the County is the segment of SR-41 running through the southwest corner of the County as it enters the Coast Ranges at SR-33 and continues southwestward to the Kern County line and then on San Luis Obispo County. None of the roadways in the project vicinity are designated or proposed scenic routes.

Environmental Evaluation

a) *Would the project have a substantial adverse effect on a scenic vista?*

Less-than-Significant Impact. The Solar Blue Project site consists of essentially flat agricultural land that is typical of the valley floor, with no topographic variation or features to provide visual interest or vantage points for panoramic views. The nearest locally significant scenic resource is the Kings River corridor which is located approximately 2 miles from the Solar Blue project site, and not within view of the Solar Blue site or gen-tie corridor. The only scenic vistas in the region are of the Kettleman Hills and Coast Ranges to the west and southwest, which are located at least 12 miles from the Solar Blue project site. The Solar Blue project's solar arrays will not exceed 8 feet in height, and thus would not block views of the hills and mountains. Therefore, the impacts of the Solar Blue Project on scenic vistas would be *less than significant*.

b) *Would the project substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?*

No Impact. There are no State or County-designated or proposed scenic highways or routes in the vicinity of the Solar Blue Project site, nor are there any recognized scenic resources or vistas in the immediate area (Caltrans 2011, Kings County 2010c). Additionally, there are no rock outcroppings or significant trees on the project site or in the surrounding area. Similarly, there are no historic buildings on the Solar Blue project site or in the vicinity that are listed in the Kings County General Plan Resource Conservation Element (Kings County 2010b) or elsewhere. In summary, there are no known scenic resources that would be substantially damaged by the construction of the Solar Blue Project, and there would be *no impact* on such scenic resources.

c) *In non-urbanized areas, would the project substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from publicly accessible vantage point). If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?*

Less-than-Significant Impact. The Solar Blue Project would involve installation of solar arrays throughout the 1,895-acre project site. The solar arrays would be relatively low in profile, reaching a height of about 8 feet at maximum tilt. The inverters and transformers that would be dispersed throughout the site would have a maximum height of about 8 feet, and the meteorological stations would reach heights of about 11 feet. The tallest structural element at the on-site substation would

be about 40 feet high. The solar facilities would be surrounded by perimeter fencing with an overall height of about 8 feet.

The Solar Blue Project would replace the agricultural fields of the site with the relatively low profile structural elements of a solar generating facility. The rows of solar panels would be similar in scale to rows of tall corn or permanent tree crops. The hard edges of the solar equipment would contrast with the softer edges of the planted crops, but would not introduce a new dominant visual element that is substantially out of scale with its surroundings. In addition, over 90 percent of the project would be retained in vegetated ground cover, which would help visually integrate the project with its rural surroundings.

Although the project setting is predominantly rural and agricultural, there are existing structural elements in the immediate vicinity. These include the following: the Westside Solar Project Phase 1 located at the southwest corner of Avenal Cutoff Road and 25th Avenue; the Kent South/Orion/Mustang solar facilities, substation, and switching station at the northwest corner of Avenal Cutoff Road and 25th Avenue; the Henrietta substation and adjacent power plant to the north along 25th Avenue; and the former agricultural processing plant located on 25th Avenue just north of Avenal Cutoff Road. Therefore, the project would not introduce new structural elements to the area.

As discussed under ‘Setting’ above, the visual quality of the project site and its surroundings is relatively low. The land itself is flat and featureless, and the area is not part of a recognized scenic resource. The number of visual receivers in the area, who would experience the visual changes resulting from the project, is also low. There are no existing residences within at least 1.2 miles of the Solar Blue Project site, so no residential views would be affected by the project. The only public road that passes within view of the project is Laurel Avenue, which runs along the northwest project boundary for one-half mile. Laurel Avenue is very lightly traveled, so the number of passing motorists who would have visual contact with the project along this roadway would be small. The next nearest public roads – Avenal Cutoff Road to the west and 22nd Avenue to the east – are both 1.25 miles from the nearest project boundary. From these roadways the solar arrays of the completed project would not be visible.

The Solar Blue Project would result in a visual change of the project site from agricultural to solar generating facility. While this would represent a visual change to the project site, it would not result in a substantial visual change to the immediately surrounding area which already includes 4 solar generating facilities, 2 substations, a power plant, and an agricultural processing plant. The project area is characterized as an area of agricultural uses and certain permitted non-agricultural uses, as allowed under the Kings County Zoning Ordinance, that do not adversely affect agriculture. Given the relatively low visual quality of the site and its surroundings, and the very low number of visual receivers who would experience the change in visual setting, the introduction of a non-agricultural land use as represented by the Solar Blue Project, within a visual setting that already includes considerable structural elements, would not substantially degrade the existing visual character or quality of public views of the site and its surroundings. Therefore, the visual impacts associated with the Solar Blue Project would be *less than significant*.

d) Would the project create a new source of substantial light or glare, which would adversely affect day or nighttime views in the area?

The topics of lighting and glare are discussed separately below.

Lighting

Less-than-Significant Impact. Under existing conditions, the Solar Blue Project area is subject to night lighting from the solar generating facilities and substation at the corner of Avenal Cutoff Road and 25th Avenue, and from security lighting at the agricultural processing plant and the Henrietta substation/power plant complex to the north along 25th Avenue, as well as headlights from vehicles traveling on Avenal Cutoff Road and to a lesser extent Laurel Avenue. The Solar Blue Project will introduce new sources of light to the area, although permanent exterior lighting will be mainly located at the site entrances, the operations yards, and the on-site substation. Lighting within the solar fields will be confined to the inverter/transformer pads, which will be activated only when needed by switch or motion sensors. There will be no lighting along any internal access driveways, or around the project perimeter. Permanent lighting would be no brighter than required to meet safety and security requirements, and would be hooded and directed inward and downward to avoid direct illumination of adjacent properties and public rights-of-way.

During the construction phase, the staging areas would have security lighting. Temporary night lighting would be needed if and when construction activity extends into the nighttime hours. As with lighting during facility operations, the temporary lighting would provide the minimum illumination needed and would be directed away from facility boundaries.

Potentially sensitive receptors to unwanted illumination from the project primarily include existing residences in the vicinity and travelers on Laurel Avenue driving by the project. As mentioned, the nearest existing residences are at least 1.2 miles from the project site and would not be affected by project lighting. Travelers along Laurel Avenue passing the project site would notice the increased light sources associated with the project. Since these motorists would already be subject to lighting from the new solar facilities and substations located to the north, the project lighting would not introduce a new source of night lighting to a previously dark rural nighttime setting. Since all lighting within the Solar Blue Project and the existing solar facilities to the northeast would be directed away from the roadway, the project lighting would not create direct illumination that could pose a safety hazard to passing traffic.

In summary, the Solar Blue Project would introduce new sources of permanent and temporary nighttime lighting to the project area, although most of the solar facility would not be illuminated. Since there are no residential receivers in the vicinity, the lighting introduced by the project would have no impact to existing residences. The small number of motorists who would pass by the project site at night would notice an increase in permanent night lighting, but the overall effect would be reduced by the presence of existing similar light sources nearby. Therefore, the lighting impacts resulting from the Solar Blue Project would be *less than significant*.

Glare

Less-than-Significant Impact. Glare is an intense light effect resulting primarily from the reflection of sunlight off reflective surfaces when the angle of the sun to the surface is such that sunlight is

reflected toward the receiver, causing potential discomfort or distraction of the receiver, or potential impairment of vision under extreme conditions. The main source of potential glare from the project is solar panels, but other sources can include vehicle windshields and reflective building materials, as well as direct illumination.

All of the solar panels installed at the Solar Blue project will be composed of photovoltaic cells. Solar PV employs glass panels that are designed to maximize absorption and minimize reflection to increase electricity production efficiency. Untreated silicon reflects about one-third of incoming sunlight. To limit reflection, solar PV modules are constructed of dark, light-absorbing materials, and are given an anti-reflective coating or textured surface. With the addition of the anti-reflective coating or treatment, the reflectivity can be reduced to less than 4 percent of incoming sunlight (EE Times 2012). In comparison, the reflectivity of standard glass is over 20 percent, or about double that of uncoated solar panels. By contrast, concentrating solar thermal systems, which employ arrays of highly polished mirrors to refocus the solar radiation on a receiver tube or tower, reflect about 90 percent of the incoming sunlight (FAA 2010). (The potential for the project to create a source of glint or glare that would affect pilots stationed at NAS Lemoore is considered less than significant, and is discussed in further detail in Section 3.9 *Hazards and Hazardous Materials*.)

Further, PV solar systems are designed to maximize absorption of sunlight by keeping the panel surfaces oriented directly to the sun as much as possible. When the sun is high in the sky, sunlight light is reflected skyward. However, when the sun is low in the sky (i.e., at dawn or dusk), the angle of reflectance increases, thereby increasing the potential for reflection at or near ground level. The potential for ground-level reflection is greatest with fixed-tilt solar arrays, which are oriented lengthwise in an east-west direction. When the sun is very low in the sky at sunrise and sunset (i.e., in the east or west), there is a potential for sunlight to be reflected obliquely from the east-west oriented panels at a similarly low angle to observers at ground level. The potential for ground-level reflection is substantially reduced in tracking systems, such as those planned for the Solar Blue project, which are arranged in north-south oriented rows and allow panels to follow the sun across the sky from east to west. Since tracking systems minimize the angle of incident sunlight at the panel surface, the angle of reflectance is also smaller thus tending to direct reflected sunlight skyward even when the sun is low in the sky. Since tracking systems are arranged in north-south oriented rows, the potential for sunlight to be obliquely reflected to ground level receivers is further reduced since the sun is never low in the sky in a northerly or southerly direction.

Since solar panels are designed specifically to maximize absorption of sunlight and minimize loss of incident sunlight through reflection, the potential for glare is also greatly reduced even during occasional periods when sunlight from module surfaces may be reflected to ground-level receivers. The panels would therefore not be expected to result in intense glare that would adversely affect views in the area or cause discomfort to receivers.

Residences in the vicinity of solar facilities can be subject to potential low-intensity glare from solar panels. However, since there are no existing residences within at least 1.2 miles of the Solar Blue Project site, there would be no potential glare effects upon residential receivers from the project.

Automobiles passing by the project solar facilities could be subject to low-intensity glare from nearby solar panels at certain times of day. As discussed above, the potential for glare would be greatest at sunrise and sunset when oblique reflections could be received at or near ground level, although ground-level reflection is expected to occur primarily with fixed-tilt mounting systems, and much less

so with the tracker systems planned for the project. However, due to the low level intensive of reflection from the PV solar panels and the short duration of driver exposure to any low-intensity reflected light, traffic passing by the project would not be subject to significant visual impairment or a safety hazard due to potential glare.

In summary, the potential for glare effects from the project solar facilities to adversely affect daytime views or cause visual impairment would be *less than significant*. (See Section 4.9 *Hazards and Hazardous Materials* for discussion of potential glare hazard to aviation.)

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4.2. AGRICULTURE AND FORESTRY RESOURCES

In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Dept. of Conservation as an optional model to use in assessing impacts on agriculture and farmland. In determining whether impacts to forest resources, including timberland, are significant environmental effects, lead agencies may refer to information compiled by the California Department of Forestry and Fire Protection, including the Forest and Range Assessment project; and forest carbon measurement methodology provided in Forest Protocols adopted by the California Air Resources Board.

Would the project:	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
a) <i>Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	
b) <i>Conflict with existing zoning for agricultural use, or a Williamson Act contract?</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>
c) <i>Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code section 12220(g)), timberland (as defined by Public Resources Code section 4526), or timberland zoned Timberland Production (as defined by Government Code section 51104(g))?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	■
d) <i>Result in the loss of forest land or conversion of forest land to non-forest use?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	■
e) <i>Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use?</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>

A comprehensive description of the agricultural setting of the Solar Blue Project area is provided in the certified PEIR on the Westlands Solar Park Master Plan and Gen-Tie Corridors Plan, which is incorporated into this document by reference PEIR pursuant to Section 15150 of the State CEQA Guidelines. The description of the overall agricultural setting is found on pages 3.2-1 through 3.2-20 of the Draft PEIR (WWD 2017b). A description of the specific conditions on the Solar Blue Project site is provided below.

Agricultural Setting

The 1,895-acre Solar Blue project site consists entirely of agricultural fields and supporting features such as, irrigation canals and piping, unimproved farm roads, and electric power lines. In recent years, the site has been cultivated for winter wheat during the wet seasons and left fallow during the dry seasons.

Soils and Irrigation Water

According to the Natural Resources Conservation Service (NRCS) Soil Survey of Kings County, the project site includes four soil types, as follows: Lethent clay loam (79.4% of site), Twisselman silty clay, saline-

sodic (16.6%), Houser clay, partially drained (3.8%), and Calflax clay loam, saline-sodic (0.2%). The Lethent, Twisselman, and Calflax soils (which together comprise 96.2 percent of the site soils, all have a Land Capability Class rating of 7s (non-irrigated) and 3s (irrigated). The Houser clay has a Land Capability Class rating of 7w (non-irrigated) and 3w (irrigated). Land Class 7 soils have very severe limitations that make them unsuitable for cultivation and that restrict their use mainly to pasture, grazing, forestland, or wildlife habitat. Class 3 soils have severe limitations that restrict the choice of plants or require special conservation practices, or both. The letter “s” indicates that the soil has soil limitations in the root zone such as salinity. The letter “w” indicates excess water such as a high water table. All of the soil units are saline-alkali and therefore are best suited to salt- and alkali-tolerant, drought resistant crops. The site soils are also all subject to perched or high groundwater, with very slow permeability, and have a high shrink-swell potential, and are highly corrosive to concrete and steel (NRCS 1986; NRCS 2006).

The Storie index ratings (i.e., suitability for general intensive agriculture) for the project soils consist of a numeric rating and a corresponding numeric grade, as follows: Lethent clay loam – 41 (Grade 3); Twisselman silty clay, saline-sodic – 20 (Grade 4); Houser clay, partially drained – 14 (Grade 5); and Calflax clay loam, saline-sodic– 58 (Grade 3). Soils with a Storie Index rating of 80 or greater are classified as Grade 1 or prime soils (NRCS 1986; NRCS 2006).

The saline conditions that are native to the site soils have been exacerbated on the project site by perched groundwater, poor natural subsurface drainage, and the application of insufficient water to leach salt from the root zone. Groundwater in the area is high in salinity, carbonates and bicarbonates, and boron. These groundwater conditions are typically above the maximums recommended for tolerant crops. In addition, the added salts from the groundwater further increase the salinity of the surface soils. Therefore, growing crops on the site utilizing solely groundwater is not feasible.

Historically, irrigation water for the site has been largely provided by imported surface water delivered through the Westlands Water District (WWD). However, in the early 2000s, the WWD acquired all of the lands of the project site and subsequently retired all of these lands from irrigated agriculture, although dry farming for winter wheat continues on lands leased to area growers. If the project lands were not retired and still eligible to receive imported water deliveries, the maximum water allocation available to the site for agricultural purposes from the federal Central Valley Project (CVP) would be approximately 2.6 acre-feet per acre per year. (Note: The maximum allocation for agricultural uses is not the same as the maximum allocation for non-agricultural uses, also known as Municipal and Industrial (M&I) uses, which is 5 acre-feet per 160 acres, as discussed in section 2.2 *Project Description*.) In recent years, the actual deliveries of CVP contract water to WWD have been dramatically curtailed due to prolonged drought conditions. Also, since WWD was one of the last water districts to be provided with federal water, it has a junior entitlement to CVP water, which places it at a very low priority for water deliveries during times of scarcity. During the last 10 years (between 2009 and 2018), WWD received an average of 34 percent of its contract water. In 2014 and 2015, WWD received 0 percent allocation of CVP water, and in 2016 received 5 percent of its contract water (WWD 2019). In order to meet the irrigation requirements of planted crops, the reduced surface water supplies are augmented with groundwater. But since the groundwater is high in salinity, the amount of groundwater that can be blended with the higher quality imported surface water is limited by the generally low salinity tolerance of crops. In addition, the annual “safe yield” of the WWD groundwater basin is approximately 200,000 acre-feet, or about 0.35 acre-feet per acre over the 568,000 irrigable acres within Westlands Water District’s service area. Groundwater pumping in excess of safe yield results in long-term drawdown of the water table and is not sustainable (WWD 2013).

Farmland Mapping and Monitoring Program

The California Department of Conservation (CDOC) administers and maintains the statewide Farmland Mapping and Monitoring Program (FMMP), under which farmland is mapped by several categories including Prime Farmland, Farmland of Statewide Importance, Unique Farmland, and Grazing Land. The first three of these categories are identified as “Farmland” in CEQA Guidelines Appendix G (see item ‘a’ under Environmental Evaluation below). Figure 8 shows the most recent edition of the Important Farmland Map published by CDOC for areas of Kings County that include the Solar Blue Project site and surrounding areas. As shown, the entire 1,895-acre project site is mapped as “Grazing Land,” which is defined as land on which the existing vegetation is suited to the raising of livestock (CDOC 2017). Grazing Land is not included among the categories that define “Farmland” in CEQA Guidelines Appendix G.

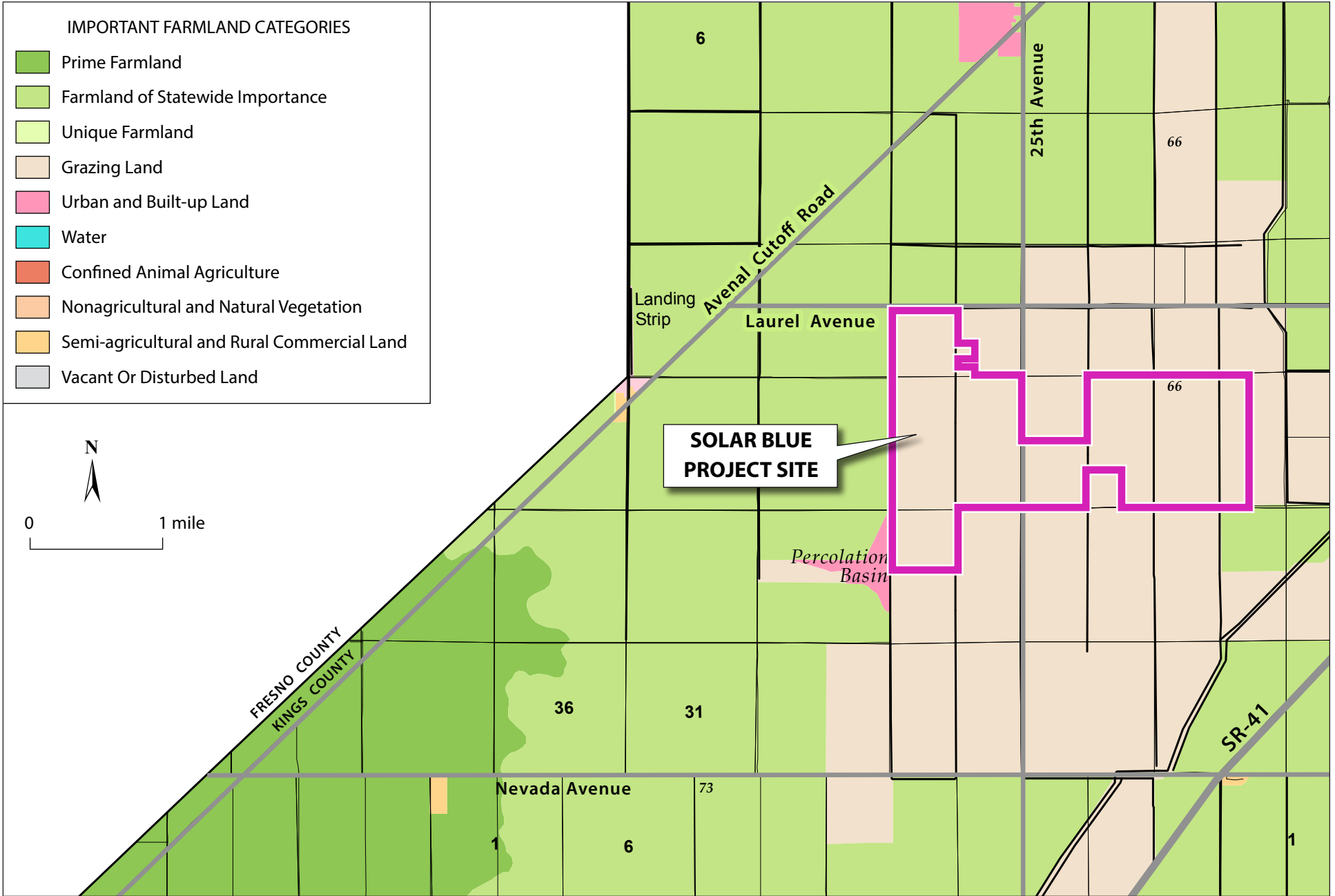
Williamson Act

The California Land Conservation Act of 1965, commonly referred to as the Williamson Act, enables local governments to enter into contracts with private landowners for the purpose of restricting the use of those lands to agricultural or compatible uses. There are two types of contracts available, including Land Conservation contracts, which have a term of 10 years, and Farmland Security Zone (FSZ) contracts, which have a term of 20 years. In return for placing their lands under these contracts, the restricted parcels are assessed at lower property tax rates. The Williamson Act stipulates that local governments adopt rules governing the administration of agricultural preserves, including rules related to compatible uses, provided the rules are consistent with the following principles of compatibility (Gov. Code § 51231).

Gov. Code § 51238.1. (a) Uses approved on contracted lands shall be consistent with all of the following principles of compatibility:

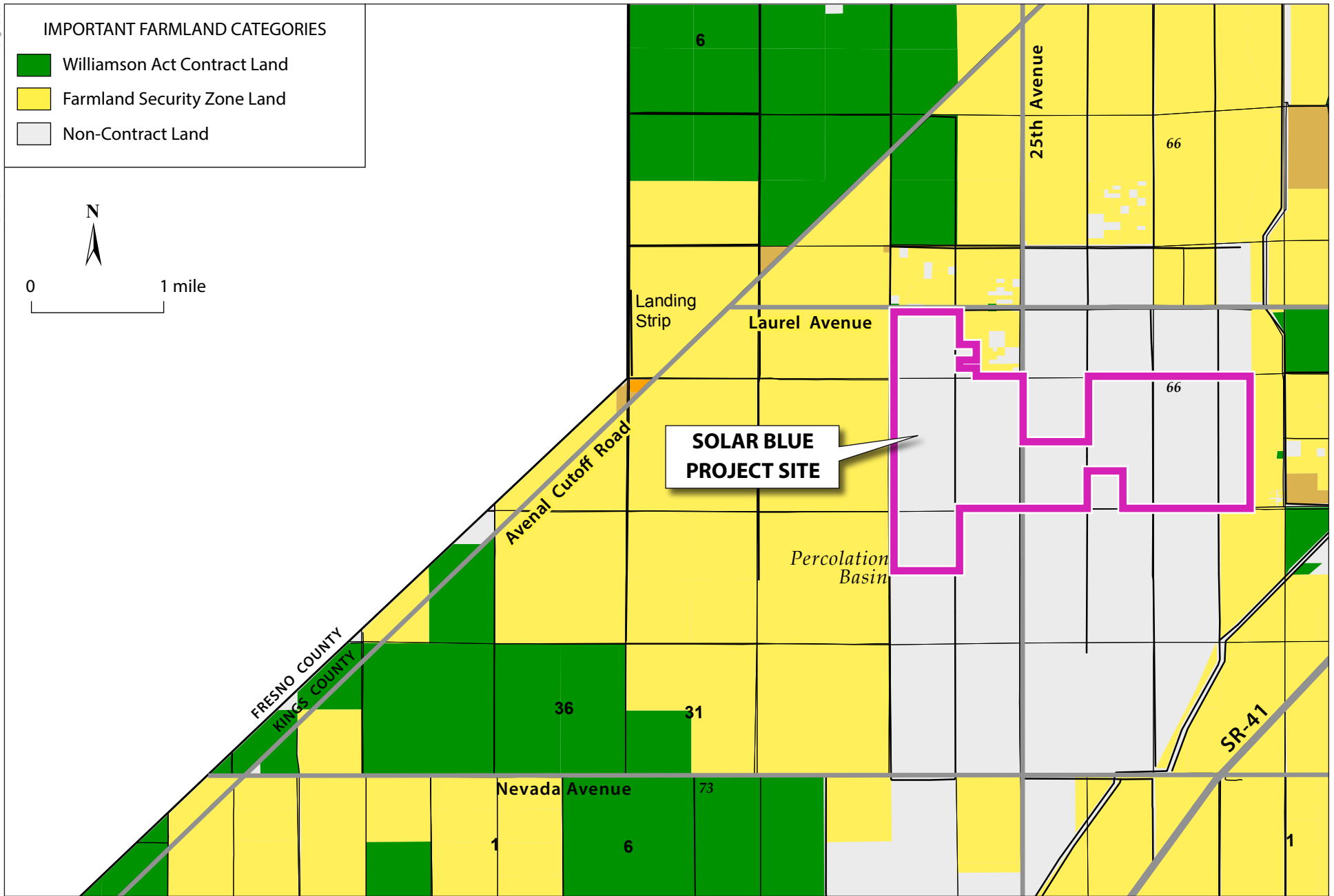
- (1) The use will not significantly compromise the long-term productive agricultural capability of the subject contracted parcel or parcels or on other contracted lands in agricultural preserve.*
- (2) The use will not significantly displace or impair current or reasonably foreseeable agricultural operations on the subject contracted parcel or parcels or on other contracted lands in agricultural preserves. Uses that significantly displace agricultural operations on the subject contracted parcel or parcels may be deemed compatible if they relate directly to the production of commercial agricultural products on the subject contracted parcel or parcels or neighboring lands, including activities such as harvesting, processing, or shipping.*
- (3) The use will not result in the significant removal of adjacent contracted land from agricultural or open-space use.*

The Kings County Assessor’s records indicate that most of the project size is not subject to Land Conservation Contract or Farmland Security Zone Contract under the Williamson Act, with the exception of APN 026-260-021, a 480-acre parcel which is shown as being under a Farmland Security Zone Contract No. 213, Zone 89. However, all of the project parcels, including APN 026-260-021, were acquired in lieu of eminent domain by Westlands Water District in the early 2000s, for the purpose of retiring these degraded farmlands from irrigated agriculture. Government Code Section 51295 provides that Williamson Act contracts on lands acquired by a public agency in lieu of eminent domain are deemed null and void at the time of the acquisition. This is reflected in the California Department of Conservation mapping of Williamson Act contracts in Kings County (see Figure 9) which indicates that there are no contracts in effect within the boundaries of the Solar Blue Project.



Source: CDOC, 2017

Important Farmlands
Figure 8



Source: CDOC, 2015

Williamson Act Contract Lands
Figure 9

Nevertheless, for purposes of this analysis, the 480-acre parcel in the eastern portion of the project site is considered to be subject to an FSZ contract, as indicated in the Kings County Assessor’s records.

Kings County Priority Agricultural Land Model

The Kings County Community Development Agency has developed a model which considers additional factors in defining the value of prime farmland in order to rank County farmlands on a priority basis. The factors considered in the model include soil classification, crop value, availability of water resources, the need for open space buffers between urban areas, and the planned orderly growth of communities. The resulting mapping of Priority Agricultural Land, as mapped in the General Plan Resource Conservation Element (Figure RC-13) shows the following priority categories on the Solar Blue Project site: westerly 1,415 acres – “Low Priority”; easterly 480 acres – “Very Low Priority” (Kings County 2010b).

2035 Kings County General Plan

The Land Use Map of the 2035 Kings County General Plan Land Use Element shows the land use designation on the eastern-most 550 acres of the project site as “Exclusive Agriculture – 40 acre,” and the remaining 1,345 acres of the site as “General Agriculture – 40 acre.” Agricultural land use designations fall under the broader General Plan category of Agricultural Open Space. In addition to a range of agricultural uses and ancillary activities, the General Plan LU Policy B7.1.3 allows solar voltaic generating facilities within the Agricultural Open Space areas of the County (Kings County 2010a).

Kings County Zoning Ordinance

As designated in the Kings County Zoning Plan, the entire Solar Blue site is zoned “AG-40 General Agricultural-40” (Kings County 1964). As provided in Article 4 of the Kings County Development Code, commercial solar photovoltaic electrical generating facilities are permitted in this zoning district subject to a granting of a Conditional Use Permit by the Kings County Planning Commission (Kings County 2016).

Article 11, Section 1112(B)(2) of the Kings County Development Code requires that commercial-scale solar photovoltaic electrical facilities conform to specified standards. Most of these standards relate to agricultural land. The required standards, and the project’s conformity with the standards, are addressed in item ‘b)’ in the Environmental Evaluation that follows (Kings County 2016).

Kings County Right-to-Farm Ordinance

The Kings County Code of Ordinances Section 14-36.1, the “Notice of Disclosure and Acknowledgment of Agricultural Land Use Protection and Right to Farm Policies of the County of Kings,” (Right-to-Farm) requires the approvals of rezonings, land divisions, zoning permits, and residential building permits include a condition that notice and disclosure be provided, which is to be recorded with the property title, that specifically acknowledges and notifies all future owners that they are in proximity to agricultural uses, and lists the types of operations and possible nuisances or inconveniences associated with farming such as equipment and animal noises; farming activities conducted on a 24-hour, 7-day a week basis; odors from manure, fertilizers, pesticides, chemicals, or other sources; the aerial and ground application of chemicals and seeds, dust; flies and other insects; and smoke. The ordinance states that the County does not consider normal farming operations involving these activities and effects to be a nuisance, and that current owners and future purchasers should be prepared to accept such annoyances or discomfort from normal, usual, and customary agricultural operations, facilities, and practices. This Right-to-Farm disclosure and acknowledgement establishes the primacy of agricultural operations over

other land uses, and would reduce the potential for conflict which could adversely affect the continued viability of such adjacent agricultural operations (Kings County 2002).

Kings County Williamson Act Implementation Procedures

As required under the Williamson Act, the County has established procedures for implementation of the Act at the local level. Those implementation procedures include *Uniform Rules for Agricultural Preserves in Kings County*, which identifies the uses that shall be permitted as “Commercial Agricultural Uses,” and “Compatible Uses,” on lands under Williamson Act contracts, including Farmland Security Zone contracts. Permitted compatible uses include single-family residences, accessory structures, agricultural processing facilities, gas and oil wells, and public utility and public service structures and buildings, among other uses.

The current Kings County Williamson Act implementing procedures include the following uniform rules for agricultural preserves that pertain to solar photovoltaic facilities:

“Commercial solar photovoltaic system facilities that are designed primarily for the production of electrical energy for third party consumption are not compatible under the provisions of Government Code Section 51238.1(a). For purposes of determining compatibility, a project must be determined consistent with the principles of compatibility under Section 51238.1(a). Ordinarily, a solar project will be found compatible if the applicant provides a soil reclamation plan and financial assurances, and if the economic output of agricultural operations on the contracted parcel or parcels on which the project is located will be 90-percent of pre-project output. However, on November 26, 2013, the Board of Supervisors adopted Resolution No. 13-058, recognizing that due to reduced surface water deliveries, poor groundwater quality and severe groundwater overdrafts, impaired soil conditions, and regulatory burdens, circumstances exist on agricultural preserves located within that portion of Kings County south of State Route 198, west of State Route 41, and northeast of Interstate 5 that limit the use of much of the land with the territory for agricultural activities, such that it is reasonably foreseeable that certain parcels located there that currently are used for more intensive agricultural activities will be used in the near future for less intensive uses, including dry farm seasonal grazing. Notwithstanding the present agricultural use of the land, solar farming as a concomitant use with dry farm seasonal grazing or similar commercial agricultural activity may be deemed a compatible use within this region of the County if the applicant provides a soil reclamation plan and financial assurances, and if a finding can be made, based upon substantial evidence, and taking into account surface water availability, ground water quality and availability, and soil conditions, that the proposed concomitant commercial agricultural operation is a reasonably foreseeable use of the land (Kings County 2013b).”

As noted previously in this section, the eastern 480 acres of the project site are recorded by the Kings County Assessor’s Office as being subject to a Farmland Security Zone contract. While the remaining 1,415 acres of the project site are not currently under any Williamson Act contracts, it is possible that these lands may be required to be re-enrolled under the Williamson Act pursuant to Government Code Section 51295. Therefore, all of the lands within the Solar Blue Project site are assumed to be subject to Williamson Act contracts for purposes of the analysis in this section of the IS/MND.

Environmental Evaluation

- a) **Would the project convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?**

Less-than-Significant Impact. The entire 1,895-acre Solar Blue project site is mapped as “Grazing Land,” under DOC’s Farmland Mapping and Monitoring Program (FMMP), and no lands are mapped in any of the categories that define “Farmland” under CEQA Guidelines Appendix G (CDOC 2017). Therefore, the impact of the Solar Blue Project on Farmland would be *less-than-significant* and no mitigation would be required for impacts to Farmland.

In order to ensure that grazing continues on the project site in conjunction with the planned solar development, and to ensure that the soils on the project site are reclaimed upon decommissioning of the solar facility, the following mitigation measures shall be implemented.

Mitigation Measure AG-1: Agricultural Management Plan. Prior to the issuance of a building permit, the applicant shall submit to Kings County an Agricultural Management Plan (AMP) that provides for the ongoing agricultural productivity of the project site for the life of the project. The AMP shall specify that at least 90 percent of this area of the site shall be vegetated with grasses and forbs and shall be managed for dry farm seasonal sheep grazing. The AMP shall include specific provisions for soil preparation and revegetation including specifications for a seed mix which is appropriate to the soil and climatic conditions in the absence of irrigation, methods of avoiding invasive species, and a list of acceptable vegetation that meets the dietary needs of sheep. The AMP shall include detailed provisions to ensure the successful establishment of the planned vegetative cover, and shall identify appropriate maintenance activities, including conditions under which herbicides may be used, and particularly the identification and selection of herbicides that are non-toxic to livestock and wildlife. The AMP shall also prescribe the management practices for sheep grazing. The AMP shall include provisions for ongoing monitoring and annual reporting of agricultural activity on the site to the Kings County Community Development Agency. The AMP shall also comply with the requirements of the Kings County Development Code related to weed abatement and pest control. [Note: This MM would not be required to be implemented in the event that the Williamson Act contracts on the project site are cancelled or otherwise determined to be not in effect and/or if re-enrollment of lands not currently under contract is found not to be required under Government Code Section 51295.]

Mitigation Measure AG-2: Soil Reclamation Plan. Prior to the issuance of a building permit, the applicant shall submit, for review and approval by the Kings County Community Development Agency, a Soil Reclamation Plan (Plan) for the restoration of the site at the end of the project’s useful life. The Plan shall contain an analysis of pre-project general pre-construction conditions of the project site, and the site shall be photographically documented by the applicant prior to the start of construction. The Plan shall contain specific measures to restore the soil to approximate its pre-project condition, including (1) removal of all above-ground and below-ground project fixtures, equipment, and non-agricultural driveways, (2) tilling to restore the sub-grade material to a density and depth consistent with its pre-project condition, (3) revegetation using a Kings County-approved grasses and forbs seed mixture designed to maximize

revegetation with noninvasive species shall be broadcast or drilled across the project site, and (4) application of weed-free mulch spread, as needed, to stabilize the soil until germination occurs and young plants are established to facilitate moisture retention in the soil. Whether the project area has been restored to pre-construction conditions shall be assessed by Kings County staff. Additional seedlings and applications of weed-free mulch shall be applied to areas of the project site that have been determined to be unsuccessfully reclaimed (i.e., restored to pre-project conditions) until the entire project area has been restored to conditions equivalent to pre-construction conditions. All waste shall be recycled or disposed of in compliance with applicable law. The applicant shall verify the completion of reclamation within 18 months after expiration of the project use permit with the Planning Division staff.

Mitigation Measure AG-3: Financial Assurance. Prior to the issuance of a building permit, the applicant shall post a performance or cash bond, submit a Certificate of Deposit, submit a letter of credit, or provide such other financial assurances acceptable to the County, in an amount provided in an Engineer's Cost Estimate, approved by the Kings County Community Development Agency, to ensure completion of the activities under the Soil Reclamation Plan. Every 5 years from the date of completion of construction of the project, the applicant shall submit an updated Engineer's Cost Estimate for financial assurances for the Plan, which will be reviewed every 5 years by the Kings County Community Development Agency to determine if the amount of the assurances is sufficient to implement the Plan. The amount of the assurances must be adjusted if, during the five-year review, the amount is determined to be insufficient to implement the Plan.

b) Would the project conflict with existing zoning for agricultural use, or a Williamson Act contract?

Less-than-Significant Impact. The following discussion begins with a consideration of the Williamson Act, which is followed by a discussion of the applicable provisions of the Kings County Development Code, which constitutes the County's zoning ordinance.

Williamson Act

As discussed previously in this section, the eastern 480 acres of the project site are recorded by the Kings County Assessor's Office as being subject to a Farmland Security Zone contract. While the remaining 1,415 acres of the project site are not currently under any Williamson Act contracts, it is possible that these lands may be required to be re-enrolled under the Williamson Act pursuant to Government Code Section 51295. Therefore, all of the lands within the Solar Blue Project site are assumed to be subject to Williamson Act contracts for purposes of this analysis. The project applicant proposes to avoid any possible conflict with Williamson Act and FSZ contracts by maintaining a use on the site that meets the principles of compatibility pursuant to Government Code Section 51238.1(a) by maintaining reasonably foreseeable agricultural operations on the project site. The project's consistency with the applicable principles of compatibility, as set forth in the Government Code, are discussed below.

Government Code Section 51238.1 (a) Uses approved on contracted lands shall be consistent with all of the following principles of compatibility:

- (1) The use will not significantly compromise the long-term productive agricultural capability of the subject contracted parcel or parcels or on other contracted land in agricultural preserves.*

Discussion. The productive agricultural capability of the project site would be maintained during the life of the project by implementation of an Agricultural Management Plan which specifies the ongoing maintenance of vegetative cover of the site for sheep grazing. Since more than 90 percent of the project site area would be maintained in vegetated cover, the use of the site for solar generation would not prevent the productive concomitant agricultural use of the site during project operation. The very light footprint of the solar generating facility upon the site would allow for the preservation of native soil cover in place and allow for low impact removal of solar arrays and electrical equipment at the end of the facility's productive life. The long-term productive agricultural capability of the project site after decommissioning of the solar generating facility would be ensured through implementation of Mitigation Measure AG-2 which requires implementation of a Soil Reclamation Plan and contains detailed provisions on decommissioning, soil conditioning, revegetation, waste disposal, monitoring, and follow-up measures to ensure that the site has been effectively restored to pre-project conditions.

Solar facility operations would generally involve low levels of on-site activity consisting mainly of occasional visits by maintenance crews, and periodic visits by panel cleaning and vegetation maintenance crews. Traffic generation would be very light, thus minimizing the potential for conflicts with agricultural vehicles and equipment on public roadways. Dust generation during project operations would not occur since the project would include no exposed soils that could be mobilized as windborne dust (e.g., over 90 percent of the site would be vegetated; approximately 8 percent of the site would consist of durable dust free road surface as required by the County's Improvement Standards, and less than 1 percent of the site would be covered by impervious surfaces of equipment pads, the O&M building, and the paved project entries and parking areas). The potential introduction of invasive weed species by the project would be minimized through implementation of the Weed Abatement Plan required under Article 11, Section 1112.B.2.e of the Kings County Development Code. The County's Right-to-Farm Ordinance would ensure that adjacent and nearby agricultural operations are not constrained by the need to reduce or eliminate minor incidental effects of cultivation upon adjacent and nearby solar facility operations. During project construction and decommissioning, the disturbance of soil could potentially generate dust. However, these project phases would be temporary in duration, lasting 18 months or less. Thus the impact of potential dust generation on the long-term productive agricultural capability of adjacent and nearby lands would not be significant. The less-than-significant impact with respect to dust generation would be further reduced through implementation of the Dust Control Plan to be approved by the San Joaquin Valley Air Pollution Control District prior to commencement of ground disturbing activities on the project site, pursuant to Air District Rule 8021. In summary, the Solar Blue Project would not compromise long-term agricultural capability on adjacent contracted lands.

- (2) *The use will not significantly displace or impair current or other reasonably foreseeable agricultural operations. Uses that significantly displace agricultural operations on the subject contracted parcel or parcels may be deemed compatible if they relate directly to the production of commercial agricultural products on the subject contracted parcel or parcels or neighboring lands, including activities such as harvesting, processing, or shipping.*

Discussion. In accordance with Government Code Section 51231, Kings County has adopted procedures for implementing the Williamson Act at the local government level, including rules related to compatible uses that are consistent with the Williamson Act's principles of

compatibility. As discussed under ‘Agricultural Setting’ above, the current Kings County Williamson Act implementing procedures provide the following specific guidance in considering the compatibility of solar photovoltaic facilities in agricultural preserves:

“Ordinarily, a solar project will be found compatible if the applicant provides a soil reclamation plan and financial assurances, and if the economic output of agricultural operations on the contracted parcel or parcels on which the project is located will be 90-percent of pre-project output. However, on November 26, 2013, the Board of Supervisors adopted Resolution No. 13-058, recognizing that due to reduced surface water deliveries, poor groundwater quality and severe groundwater overdrafts, impaired soil conditions, and regulatory burdens, circumstances exist on agricultural preserves located within that portion of Kings County south of State Route 198, west of State Route 41, and northeast of Interstate 5 that limit the use of much of the land within the territory for agricultural activities, such that it is reasonably foreseeable that certain parcels located there that currently are used for more intensive agricultural activities will be used in the near future for less intensive uses, including dry farm seasonal grazing. Notwithstanding the present agricultural use of the land, solar farming as a concomitant use with dry farm seasonal grazing or similar commercial agricultural activity may be deemed a compatible use within this region of the County if the applicant provides a soil reclamation plan and financial assurances, and if a finding can be made, based upon substantial evidence, and taking into account surface water availability, ground water quality and availability, and soil conditions, that the proposed concomitant commercial agricultural operation is a reasonably foreseeable use of the land (Kings County 2013b).

The following is a point by point evaluation of the project’s consistency with the above County guidance with respect to the Solar Blue Project.

First, the project site is located within the area identified in Board of Supervisors’ Resolution No. 13-058 as being subject to circumstances, such as reduced surface water deliveries and impaired soil conditions that limit the use of much of this land to dry farm seasonal grazing as a reasonably foreseeable use of the land.

Second, as discussed under item ‘a)’ above, Mitigation Measure AG-2 requires the implementation of a Soil Reclamation Plan for the project, and Mitigation Measure AG-3 requires the provision of financial assurances for implementation of the project Soil Reclamation Plan.

Third, as described in Section 2.2. *Project Description*, the project site plan retains permeable soil over 90 percent of the site area, which is to be vegetated with native seed mix for dry farm seasonal sheep grazing (which constitutes a reasonably foreseeable use of the land, as discussed in the first item above).

Fourth, there is substantial evidence that the project site is subject to reduced surface water availability, limitations due to groundwater quality and availability, and impaired soil conditions, such that dry farm seasonal grazing is a reasonably foreseeable use of the land. These conditions are discussed in turn below.

Surface Water Supply. Since the time that Westlands Water District acquired the lands of the project site and retired these lands from irrigated agriculture, the project site has not been eligible to receive surface water deliveries. Therefore, the project site has no access to surface water deliveries for agricultural irrigation.

Groundwater Availability. According to the Westlands Water District, the safe yield of the WWD groundwater basin is equivalent to approximately 0.35 acre-feet per acre per year (i.e., safe yield of 200,000 af/yr over the 568,000 irrigable acres within the WWD service area = 0.35 af/ac/yr)(WWD 2013, WRP 2019). Prior to the retirement of the project lands from irrigated agriculture, the crops typically grown on the project site would have included wheat and cotton, which require approximately 1.5 and 2.5 acre-feet per acre per year of irrigation water, respectively. For comparison, tomatoes and other vegetables require about 1.5 af/ac/yr, and tree crops require 2.5-3.0 af/ac/yr, while alfalfa hay requires 3.5 af/ac/yr (WWD 2013). Thus, in the absence of surface water deliveries, groundwater pumping would not provide enough water to make up the difference in supporting any of these crops. Overpumping beyond safe yield results in progressive lowering of the water table and is not sustainable.

Groundwater Quality. As shown in the soil and groundwater reports prepared for neighboring projects to the north, groundwater in the project area has high concentrations of sodium, chloride, boron, carbonates and bicarbonates, which limit the volumes that can be applied given the limited tolerance of crops to these elements. Therefore, growing crops utilizing solely groundwater is not feasible.

Soil Conditions. The soil and groundwater reports prepared for neighboring projects state that the native soils of project area have naturally high salt levels, and have been exacerbated by poor natural drainage. The short supply of high quality imported water limits the amount of surface water that can be applied to pre-irrigate the soil to leach out some salts. Long term soil salinity conditions are expected to increase due to lack of a subsurface drainage system and a sustainable leachate disposal outlet.

In summary, due to the severe limitation of reliable water availability and significant impairment of soil quality due to high salinity, the project site is not suitable for sustaining long-term agricultural crop production, and a reasonably foreseeable agricultural use of the site would be dry land farming with seasonal grazing.

- (3) *The use will not result in the significant removal of adjacent contracted land from agricultural or open-space use.*

Discussion. The Solar Blue Project is a self-contained solar generating facility and does not include electrical infrastructure with excess capacity that could be used to support similar solar generating facilities on adjacent contracted land. Moreover, the Solar Blue Project is part of the approved Westlands Solar Park Master Plan and Gen-Tie Corridors Plan which has received programmatic CEQA review under a certified Program EIR. As such, additional solar development on adjacent lands is already planned under the Master Plan. The solar projects developed under the Master Plan would be subject to Kings County's Conditional Use Permit requirements, would be subject to the same requirements for implementation of reclamation plans when the solar facilities are decommissioned. As such, the Solar Blue Project would not result in the termination of existing Williamson Act contracts or Farmland Security Zone contracts.

The Solar Blue Project would not result in the construction of new roadways, beyond internal maintenance driveways and the dedicated access driveway to Nevada Avenue, which would provide new vehicular access to adjacent contracted land. Since the project would not include any excess roadway access or capacity that could serve adjacent contracted land, it would not induce the owners of such lands to remove adjacent contracted lands from agricultural use due to newly available roadway access.

Unlike urban development, the solar generating facility would not induce other development nearby, either for the purpose of providing support services or for taking advantage of services provided by the project. Solar generating facilities neither provide nor require urban services and therefore would not attract or induce other development nearby. Moreover, since such urban development would not be permitted on adjacent or nearby lands under the applicable agricultural zoning, the project would not result in the removal of agricultural preserves from adjacent contracted land through inducement of urban growth.

As discussed under Subsection (1) above, the low intensity of solar facility operations would generally minimize the potential for operations-related impacts to adjacent agricultural lands. Therefore, the project would not result in the removal of adjacent contracted land by way of introducing an incompatible land use to the site.

In summary, the Solar Blue Project would be consistent with the Williamson Act principles of compatibility, as further defined by Resolution of the Kings County Board of Supervisors, and therefore would have *no impact* in this regard.

County Zoning

As designated in the Kings County Zoning Plan, the entire site is zoned "AG-40 General Agricultural-40." As provided in Article 4 of the Kings County Development Code, commercial solar photovoltaic electrical generating facilities are permitted in this zoning district subject to a granting of a Conditional Use Permit by the Kings County Planning Commission. Therefore, the Solar Blue Project would be consistent with the County's agricultural zoning for the site upon the granting of the subject Conditional Use Permit for the project.

Article 11, Section 1112(B)(2) of the Kings County Development Code (which is the County zoning ordinance) requires that commercial-scale solar photovoltaic electrical facilities conform to specified standards. Most of these standards relate to agricultural land. The required standards, and the project’s conformance with those standards, are addressed in turn below.

1. *The proposed site is located in an area designated as either “Very Low Priority,” “Low Priority,” or “Low-Medium Priority” land according to Figure RC-13 Priority Agricultural Land (2035 Kings County General Plan, Resource Conservation Element, Page RC-20). “Medium Priority” land may be considered when comparable agricultural operations are integrated, the standard mitigation requirement is applied, or combination thereof.*

Discussion. The General Plan Resource Conservation Element (Figure RC-13) shows the following priority categories on the Solar Blue Project site: westerly 1,415 acres – “Low Priority”; easterly 480 acres – “Very Low Priority” (Kings County 2010b). Therefore, the project meets the requirement that solar facilities be located on lands designated as either “Very Low Priority,” “Low Priority,” or “Low-Medium Priority” agricultural land.

2. *The proposed site is located within 1 mile of an existing 60 KV or higher utility electrical line.*

Discussion. An existing 70-kV sub-transmission electrical line runs through the center of the project site along the unimproved 25th Avenue alignment. Therefore, the project would satisfy the finding that it is located within 1 mile of an existing 60-kV line or higher.

3. *Agricultural mitigation is proposed for every acre of Prime Farmland, Unique Farmland, or Farmland of Statewide Importance converted for a commercial solar facility. The agricultural mitigation shall preserve at a ratio of 1:1 an equal amount of agricultural acreage of equal or greater quality in a manner acceptable to the County that coincides with the life of the project. Agricultural mitigation on land designated “Medium-High” or higher priority land shall preserve an equivalent amount of agricultural acreage at a ratio of 2:1.*

Discussion. All of the lands within the Solar Blue project site are mapped as “Grazing Land” on the most recent FMMP mapping by CDOC. Therefore, the project would not result in the conversion of any Prime Farmland, Unique Farmland, or Farmland of Statewide Importance to non-agricultural use, and no agricultural mitigation would be required. As such, this finding is not applicable to the proposed project.

4. *The project includes a reclamation plan and financial assurance acceptable to the County that ensures the return of the land to a farmable state after completion of the project life, and retains surface water rights.*

Discussion. As discussed above, Mitigation Measures AG-2 and AG-3 would require a soil reclamation plan along with financial assurance to ensure its implementation. The soil reclamation plan and financial assurance would be subject to approval by the County Community Planning Agency prior to the issuance of construction permits. Since the project site has no surface water rights *per se*, there are no surface water rights to be retained. (CVP surface water has historically been supplied to the site by Westlands Water District. However, the eligibility of these lands to receive annual allocations of imported surface water was

terminated at the time that WWD acquired all of the lands within the Solar Blue Project site in the early 2000s.) Based upon these facts, this project will comply with this provision of the Kings County Development Code.

5. *The project includes a pest management plan and weed abatement plan to protect adjacent farmland from nuisances and disruption.*

Discussion. The project includes the preparation and implementation of a Pest Management Plan and Weed Abatement Plan, as required under the County Development Code. The Weed Abatement Plan would specify that native seed mixes used to revegetate the project site are free of weeds. The plan would also ensure that combustible vegetation on and near the project boundary would be actively managed during the construction and operational phases to minimize fire risk. Vegetation height would be kept low to the ground through mowing and trimming by mechanical equipment. The gravel driveways to be constructed around the project perimeter would provide fire breaks. Herbicides would be applied if warranted by site conditions as specified in the Weed Abatement Plan, but would be restricted to those considered environmentally safe. The Pest Management Plan would reduce the potential for pests to inhabit the project site. The Pest Management Plan would set action thresholds, identify pests, specify prevention methods as a first course of action, specify control methods as a second course of action, and establish a quantitative performance goal of nuisance reduction to adjacent farmland. Rodenticide would be selected and used in a manner that minimizes impacts to protected biological species. Since the project would be implementing these measures under the Pest Management Plan and Weed Abatement Plan for the project, this standard would be met.

6. *The project establishes internal access roads that do not exceed a maximum distance of 300 feet between lanes.*

Discussion. As shown in Figure 3 – Site Plan, the project includes parallel internal access lanes with a minimum width of 20 feet at intervals of less than 300 feet. Therefore, the project would conform to this standard.

7. *The project includes a solid waste management plan for site maintenance and disposal of trash and debris.*

Discussion. A solid waste management plan would be prepared for the project to prescribe internal procedures for site maintenance and collection and disposal of solid waste during project construction and operation. The non-hazardous waste generated during construction and operation would be segregated on-site for recycling or disposal at a Class III landfill. Hazardous wastes generated during project construction and operation would be either recycled or disposed of at a Class I disposal facility, as required. The preparation and implementation of a solid waste management plan, as proposed, would conform to this standard.

8. *The project site is not located on Williamson Act or Farmland Security Zone contracted land, unless it meets the principles of compatibility under Government Code section 51238.1(a). Otherwise, the contract is proposed for cancellation or is eligible and converts to a Solar Easement.*

Discussion. As discussed in detail above, the proposed Solar Blue Project would satisfy all of the Williamson Act principles of compatibility, as further defined by Resolution of the Kings County Board of Supervisors, for land use proposed for lands under Williamson Act contracts, including Farmland Security Zone contracts..

In summary, the project is consistent with the zoning for the Solar Blue Project site, and would be consistent with all of the Development Code provisions for the granting of Conditional Use Permits for solar generating facilities. Therefore, the project would result in *no impact* with respect to conflicts with the applicable zoning as set forth in the County Development Code.

- c) ***Would the project conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code section 12220(g)), timberland (as defined by Public Resources Code section 4526), or timberland zoned Timberland Production (as defined by Government Code section 51104(g))?***

No Impact. Neither the Solar Blue Project site nor other lands in the vicinity are currently zoned forest land, timberland, or Timberland Production under the cited statutes. No portion of the Solar Blue project site is zoned for forestland or timberland, according to the Kings County Zoning Plan (Kings County 1964). As such, the Solar Blue Project would have *no impact* with respect to conflict with existing zoning for such land, or in terms of causing the rezoning of such lands.

- d) ***Would the project result in the loss of forest land or conversion of forest land to non-forest use?***

No Impact. There is no forest land on the Solar Blue Project site or in the site vicinity. As such, the Solar Blue Project would have *no impact* in terms of loss or conversion of forest land.

- e) ***Would the project involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use?***

Less-than-Significant Impact. As discussed under items ‘a’ and ‘b’ above, the Solar Blue Project would not induce conversion of other farmlands to non-agricultural uses by way of providing excess infrastructure capacities that could facilitate development on adjacent or nearby lands, or by way of introducing a land use that is incompatible with agricultural production. The project would involve no other changes that could result in the conversion of farmland to non-agricultural use. Therefore, the Solar Blue Project would have a *less-than-significant impact* in this regard.

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4.3. AIR QUALITY

Where available, the significance criteria established by the applicable air quality management district or air pollution control district may be relied upon to make the following determinations.

Would the project:	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
a) Conflict with or obstruct implementation of the applicable air quality plan?	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>
b) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard?	<input type="checkbox"/>	■	<input type="checkbox"/>	<input type="checkbox"/>
c) Expose sensitive receptors to substantial pollutant concentrations?	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>
d) Result in other emissions (such as those leading to odors) affecting a substantial number of people?	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>

This section is based on the air quality assessment report prepared by Illingworth & Rodkin (I&R) in June 2019. The I&R technical air quality report is contained in Appendix A of this document. (Please refer to the I&R report for detailed discussions of climate and air basin characteristics, existing air quality conditions, health effects of air pollutants, regulatory setting, regional attainment of air quality standards, air quality plans, and detailed technical analysis of air quality impacts.)

In preparing the air quality assessment for the Solar Blue Project, Illingworth & Rodkin followed the San Joaquin Valley Air Pollution Control District (SJVAPCD) guidance for air quality analysis contained in its Guide for Assessing and Mitigating Air Quality Impact (GAMAQI)(SJVAPCD 2015).

Air Quality Setting

The primary air pollutants that would be emitted by the Solar Blue Project include ozone (O₃) precursors (NO_x and ROG), carbon monoxide (CO), and suspended particulate matter (PM₁₀ and PM_{2.5}). Other regulated (or “criteria”) pollutants, such as lead (Pb) and sulfur dioxide (SO₂), would not be substantially emitted by the proposed project or project-generated traffic, and air quality standards for them are being met throughout the San Joaquin Valley Air Basin.

Existing Air Quality

The San Joaquin Valley experiences poor air quality conditions, due primarily to elevated levels of ozone and particulate matter.

Ozone (O₃)

In the upper atmosphere, O₃ serves a beneficial purpose by reducing ultraviolet radiation potentially harmful to humans. However, when it reaches elevated concentrations in the lower atmosphere, it can be harmful to the human respiratory system and to sensitive species of plants.

O₃ is formed in the atmosphere by a complex series of photochemical reactions that involve “ozone precursors” that comprise two families of pollutants: oxides of nitrogen (NO_x) and reactive organic gases (ROG). NO_x and ROG are emitted from a variety of stationary and mobile sources, primarily vehicle exhaust.

Ozone concentrations in the San Joaquin Valley are typically higher than in coastal areas because of the greater frequency of hot days and stagnant conditions that are conducive to ozone formation. Ozone precursor pollutants are also carried to the valley from upwind urban areas.

Nitrogen Dioxide (NO₂)

The major health effect from exposure to high levels of NO₂ is the risk of acute and chronic respiratory disease. Nitrogen dioxide is a combustion by-product, but it can also form in the atmosphere by chemical reaction. Nitrogen dioxide is a reddish-brown colored gas often observed during the same conditions that produce high levels of O₃ and can affect regional visibility. Nitrogen dioxide is one compound in a group of compounds consisting of oxides of nitrogen (NO_x). As described above, NO_x is an O₃ precursor compound.

Particulate Matter (PM)

Regulated fractions of particulate matter include PM₁₀ which consists of particulate matter that is 10 microns or less in diameter, and PM_{2.5} which consists of particulates that are 2.5 microns or less in diameter. Both PM₁₀ and PM_{2.5} can be inhaled and cause adverse health effects. PM_{2.5} (including diesel exhaust particles) is thought to have greater effects on health because minute particles are able to penetrate to the deepest parts of the lungs.

Particulate matter in the atmosphere results from many kinds of dust- and fume-producing industrial and agricultural operations, fuel combustion, and atmospheric photochemical reactions. Some sources of particulate matter, such as mining and demolition and construction activities, are more local in nature, while others, such as vehicular traffic, are more regional in their effect.

Carbon Monoxide (CO)

Exposure to high concentrations of CO reduces the oxygen-carrying capacity of the blood and can cause dizziness and fatigue, and causes reduced lung capacity, impaired mental abilities and central nervous system function, and induces angina in persons with serious heart disease. Primary sources of CO in ambient air are exhaust emissions from on-road vehicles, such as passenger cars and light-duty trucks, and residential wood burning.

Toxic Air Contaminants

Besides the "criteria" air pollutants, there is another group of substances found in ambient air referred to as Toxic Air Contaminants (TACs). Particulate matter from diesel exhaust is the predominant TAC in urban air and is estimated to represent about 70 percent of the cancer risk from TACs. The vast majority of diesel exhaust particles (over 90 percent) consist of PM_{2.5}, which are the particles that can be inhaled deep into the lung.

Air Quality Planning

At both the State and federal levels, air quality standards have been established for a range of air pollutants. These standards specify the concentrations of each criteria pollutant that the public may be exposed to without adverse health effects. Air quality monitoring data for each criteria air pollutant are used to determine if an air basin is in violation of an ambient air quality standard. Areas that do not violate federal and state ambient air quality standards are considered to have “attained” the standards. The San Joaquin Valley as a whole does not meet State or federal ambient air quality standards for ground level O₃ and the State standards for PM₁₀ and PM_{2.5}. Accordingly, under the Federal Clean Air Act, the US EPA has classified the region as *extreme nonattainment* for the 8-hour O₃ standard and *nonattainment* for the 24-hour PM_{2.5} standard. The US EPA classifies the region as *attainment* or *unclassified* for all other air pollutants, including carbon monoxide (CO). At the State level, the region is considered *severe non-attainment* for ground level O₃ and *non-attainment* for PM₁₀ and PM_{2.5}, and is considered *attainment* or *unclassified* for all other pollutants.

In response to not meeting the air quality standards for ozone and PM, the San Joaquin Valley Air Pollution Control District (SJVAPCD) has prepared required attainment plans for each pollutant including the 2007 Ozone Plan and the 2012 PM_{2.5} Plan. Both the ozone and PM_{2.5} attainment plans include all measures (i.e., federal, state and local) that would be implemented through rule making or program funding to reduce air pollutant emissions.

SJVAPCD Rules and Regulations

In order to reduce emissions of ozone precursors (i.e., ROG and NO_x) and PM₁₀ from new land use development projects, and achieve the attainment plans for each pollutant, the SJVAPCD adopted the Indirect Source Review Rule (ISR or Rule 9510) in 2005. The rule requires projects to reduce both construction and operational period emissions by specified amounts by applying the SJVAPCD-approved mitigation measures and/or paying fees to support off-site mitigation programs that reduce emissions. Fees apply to the unmitigated portion of the emissions and are based on estimated costs to reduce the emissions from other sources plus expected costs to cover administration of the program. Off-site emission reduction projects to be funded through ISR include retrofitting heavy-duty engines, replacing agricultural machinery and pumps, paving unpaved roads and road shoulders, trading out combustion-powered lawn and agricultural equipment with electrical and other equipment, as well as a number of other projects that result in quantifiable emissions reductions of PM₁₀ and NO_x. In accordance with ISR, the project applicant will submit an application for approval of an Air Impact Assessment (AIA) to the SJVAPCD.

SJVAPCD controls PM₁₀ from fugitive dust through several rules collectively known as Regulation VIII (Fugitive PM₁₀ Prohibitions). The purpose of these rules is to reduce ambient concentrations of PM₁₀ by requiring actions to prevent, reduce or mitigate anthropogenic (human caused) fugitive dust emissions. This applies to activities such as construction, bulk materials, open areas, paved and unpaved roads, material transport, and agricultural areas. Development projects are required to provide dust control plans that meet the regulation requirements. The Air District’s required dust control measures are summarized in item ‘b)’ below. Other Air District rules that apply to construction activities include Rule 4102, regarding creation of a nuisance, Rule 4601 which limits volatile organic compound emissions from architectural coatings, storage and cleanup, and Rule 4641 which limits emissions from asphalt paving materials.

Environmental Evaluation

a) *Would the project conflict with or obstruct implementation of the applicable air quality plan?*

Less-than-Significant Impact. The Air District’s guidance document (GAMAQI) does not include methodologies for assessing the effect of a project on consistency with clean air plans developed by the SJVAPCD. Regional clean air plans developed by SJVAPCD rely on local land use designations to develop population and travel projections that are the basis of future emissions inventories. Air pollution control plans are aimed at reducing these projected future emissions. The project land uses would not alter population and vehicle related emissions projections contained in regional clean air planning efforts in any measurable way, and would not conflict with achievement of the control plans aimed at reducing these projected emissions. Therefore, the project would not conflict with or obstruct implementation of efforts outlined in the region’s air pollution control plans to attain or maintain ambient air quality standards. This would be a *less-than-significant* impact.

As discussed above, in 2005 the SJVAPCD adopted the Indirect Source Review (ISR) Rule in order to fulfill the District’s emission reduction commitments in its PM₁₀ and Ozone attainment plans. The District has determined that implementation and compliance with the ISR would reduce the cumulative PM₁₀ and NO_x impacts of growth anticipated in the air quality plans to a less-than-significant level. As discussed under item ‘b)’ below, the project proponent will be required to file an application for ISR Review to confirm that the project will meet its emissions reduction requirements. The final emissions calculations for the project will be performed in an Air Impact Assessment (AIA), as required under ISR to determine the specific ISR reductions (i.e., in tons) that are to be achieved through on-site and/or off-site measures. Upon its implementation of ISR emission reduction measures, the project would fulfill its share of achieving the District’s emission reduction commitments in the PM₁₀ and Ozone attainment plans. Therefore, the Solar Blue Project would result in a *less-than-significant impact* since it would not conflict with or obstruct implementation of the applicable air quality plans.

b) *Would the project result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?*

Less-than-Significant Impact with Mitigation Incorporated. The SJVAPCD has developed criteria to determine if a development project could result in potentially significant regional emissions. According to Section 7.14 of the GAMAQI (“Result in a Cumulatively Considerable Net Increase of Any Criteria Pollutant?”), any proposed project that would individually have a significant air quality impact (i.e., exceed significance thresholds for ROG or NO_x) would also be considered to have a significant cumulative air quality impact. The GAMAQI further states that “a Lead Agency may determine that a project’s incremental contribution to a cumulative effect is not cumulatively considerable if the project will comply with the requirements in a previously approved plan or mitigation program, including, but not limited to an air quality attainment or maintenance plan that

provides specific requirements that will avoid or substantially lessen the cumulative problem within the geographic area in which the project is located” (SJVAPCD 2015, p. 66). For local impacts of PM₁₀ from unrelated construction projects, the GAMAQI recommends a qualitative approach where construction activities from unrelated projects in the area should be examined to determine if enhanced dust suppression measures are necessary.

Project-Specific Emissions

Project-related air quality impacts fall into two categories: short-term impacts due to construction, and long-term impacts due to the project operation. During construction, the project would affect local particulate concentrations primarily due to fugitive dust sources and would contribute to ozone and PM₁₀/PM_{2.5} levels from exhaust emissions. Over the long-term, the project would result in an increase in emissions of ozone precursors such as ROG and NO_x, primarily due to increased motor vehicle trips (employee trips, site deliveries, and on-site maintenance activities). The construction and operational emissions associated with the Solar Blue Project are discussed below.

Construction Dust

Construction activities would generate particulate dust and other pollutants, which would temporarily affect local air quality in the surrounding area. Grading and site disturbance (e.g., vehicle travel on exposed areas) would likely result in the greatest emissions of dust and PM₁₀/PM_{2.5}. Windy conditions during construction could cause substantial emissions of PM₁₀/PM_{2.5}.

There are no residential receivers within 1.0 mile of the Solar Blue Project site. The nearest residences consist of a series of five dispersed rural residences located along 22nd Avenue and Laurel Avenue at distances ranging from 1.2 to 1.4 miles east of the Solar Blue site. The next nearest residences consist of 20 single-family dwellings at the Shannon Ranch complex located at the southwest corner of Avenal Cutoff Road and Lincoln/Gale Avenue approximately 1.8 miles west of the project.

To control dust emissions, the District emphasizes implementation of effective and comprehensive control measures. Regulation VIII essentially prohibits the emissions of visible dust (limited to 20-percent opacity) and requires that disturbed areas or soils be stabilized. Prior to construction, the applicant would be required to submit a Dust Control Plan that meets the regulation requirements. As specified in District Rule 8021, these plans are subject to the review and approval by SJVAPCD before any ground disturbing activity can begin.

The provisions of Regulation VIII and its constituent rules pertaining to construction activities generally require:

- Effective dust suppression (e.g., watering) for land clearing, grubbing, scraping, excavation, land leveling, grading, cut and fill and demolition activities.
- Effective stabilization of all disturbed areas of a construction site, including storage piles, not used for seven or more days.
- Control of fugitive dust from on-site unpaved roads and off-site unpaved access roads.
- Removal of accumulations of mud or dirt at the end of the workday or once every 24 hours from public paved roads, shoulders and access ways adjacent to the site.
- Cease outdoor construction activities that disturb soils during periods with high winds.

- Record keeping for each day dust control measures are implemented.
- Limit traffic speeds on unpaved roads to 15 mph.
- Install sandbags or other erosion control measures to prevent silt runoff to public roadways.
- Landscape or replant vegetation in disturbed areas as quickly as possible.
- Prevent the tracking of dirt on public roadways. Limit access to the construction sites, so tracking of mud or dirt on to public roadways can be prevented. If necessary, use wheel washers for all exiting trucks, or wash off the tires or tracks of all trucks and equipment leaving the site.
- Suspend grading activity when winds (instantaneous gusts) exceed 25 mph or dust clouds cannot be prevented from extending beyond the site.

Anyone who prepares or implements a Dust Control Plan must attend a training course conducted by the Air District. Construction sites are subject to SJVAPCD inspections under this regulation. Compliance with Regulation VIII, including the effective implementation of a Dust Control Plan that has been reviewed and approved by the SJVAPCD, would reduce dust and PM₁₀ emissions to a *less-than-significant* level.

Construction Exhaust Emissions

Equipment and vehicle trips associated with construction would emit ozone precursor air pollutants on a temporary basis. Construction equipment would also emit diesel particulate matter (DPM), which is a Toxic Air Contaminant (TAC), which can adversely affect local air quality. (See item 'c' below for a discussion of potential TAC impacts.)

Emissions of air pollutants that could affect regional air quality were addressed by modeling emissions and comparing them to the SJVAPCD significance thresholds. Construction period air pollutant emissions were modeled using the CalEEMod model. Unmitigated and mitigated emissions from all phases of construction are shown in Tables 5a and 5b on the following pages.

Construction build-out scenarios were developed based on the construction schedules, and anticipated construction vehicle and equipment use. The emissions computed using CalEEMod for this assessment address use of construction equipment, worker vehicle travel, on-site vehicle and truck use, and off-site truck travel by vendors or equipment/material deliveries. Both criteria air pollutant exhaust and fugitive dust (i.e., PM₁₀ and PM_{2.5}) were computed by CalEEMod. (Note that the unmitigated CalEEMod modeling does not include the effects of SJVAPCD Regulation VIII that would substantially reduce fugitive PM₁₀ and PM_{2.5} emissions.) The air quality calculations are included as attachments to the Air Quality Assessment, which is contained in Appendix A of this document. Attachment 1 includes the construction assumptions that were used to model emissions. Attachment 2 includes the CalEEMod modeling outputs for both uncontrolled and controlled emissions.

As shown in Table 5a, on the next page, the unmitigated construction emissions from the project would exceed the applicable Air District thresholds for NO_x and PM₁₀ in 2020, and would exceed the NO_x threshold in 2021. Unless mitigated, this would represent a significant air quality impact.

TABLE 5A
CONSTRUCTION EMISSIONS IN TONS PER YEAR – UNMITIGATED

Construction Year	ROG	NO _x	CO	PM ₁₀ *	PM _{2.5} *
2020	1.65	12.48	10.94	48.54	6.26
2021	1.21	8.94	9.19	40.77	4.58
<i>Significance thresholds</i>	10	10	100	15	--
<i>Exceed threshold?</i>	No	YES	No	YES	--

* Values reported for PM₁₀ and PM_{2.5} include fugitive dust emissions and diesel exhaust emissions combined. Fugitive dust emissions do not include the effect of measures implemented under Regulation VIII.

Source: Illingworth & Rodkin, 2019

The SJVAPCD Indirect Source Review Rule (Rule 9510) applies to construction emissions from the project. Regardless of whether a project’s construction emissions of regional pollutants would exceed the Air District’s CEQA significance thresholds for each pollutant or not, the project is still required to comply with Rule 9510, to ensure that the project contributes its fair share of emissions reductions in order to achieve the basin-wide reduction targets established in the Air District’s Ozone and PM attainment plans. Rule 9510 requires that the project reduce construction exhaust emissions by 20 percent for NO_x and 45 percent for PM₁₀ from calculated unmitigated levels. SJVAPCD encourages reductions through on-site mitigation measures. (Note: The use of the term “mitigation” under Rule 9510 does not refer to mitigation of impacts under CEQA; i.e., the ISR emission reduction percentages are required without regard to whether the CEQA emissions thresholds are exceeded or not.) Fees to purchase or sponsor off-site reductions through SJVAPCD apply when on-site mitigation measures do not achieve the required percentage of emissions reduction. Using less-polluting construction equipment, such as newer equipment or retrofitting older equipment reduces construction emissions on-site. A combination of on-site and off-site measures can be implemented to meet the overall emission reduction requirements. The emissions reported in Table 5a do not include the reductions required by Rule 9510.

Mitigation Measure AQ-1: All off-road diesel construction equipment greater than 25 horsepower and operating at the site for more than 20 hours shall meet U.S. EPA Tier 3 engine standards for emissions of nitrogen oxides and particulate matter. The effect of this mitigation measure was modeled using CalEEMod.

Effectiveness of Mitigation

Table 5b shows annual construction period emissions utilizing fugitive dust control measures (e.g., Regulation VIII) and implementation of Mitigation Measure AQ-1. Control measures required by SJVAPCD were selected as mitigation measures in the CalEEMod model. In addition, mitigation measures for equipment usage were selected in CalEEMod that include use of Tier 3 diesel construction equipment. SJVAPCD regulations that would apply to construction activities include Regulation VIII, regarding dust control, Rule 4102, regarding creation of a nuisance, Rule 4601 which limits volatile organic compound emissions from architectural coatings, storage and cleanup, and Rule 4641 which limits emissions from asphalt paving materials.

Based on CalEEMod modeling, implementation of Mitigation Measure AQ-1 and measures included in Regulation VIII could reduce NO_x emissions by over 25 percent and PM₁₀ exhaust emissions by over 80 percent. . A substantial portion of the emissions associated with construction would be emitted by haul trucks or vendors that travel both near and away from the project sites. These emissions would be unaffected by the application of Mitigation Measure AQ-1.

TABLE 5B
CONTROLLED/MITIGATED CONSTRUCTION EMISSIONS IN TONS PER YEAR

Construction Year	ROG	NO _x	CO	PM ₁₀ *	PM _{2.5} *
2020	1.16	7.95	11.54	4.85	0.96
2021	1.02	7.49	9.21	4.00	0.69
<i>Significance thresholds</i>	10	10	100	15	--
<i>Exceed threshold?</i>	No	No	No	No	--

* Values reported for PM₁₀ and PM_{2.5} include fugitive dust emissions and diesel exhaust emissions combined.

With implementation of required mitigation measures, construction period emissions of ROG, NO_x and PM₁₀ would be below the thresholds used by SJVAPCD to judge the significance of construction air quality impacts under CEQA. Thus, while the residual construction-related emissions of ozone precursors and particulates may result in a small decrease in overall air quality, and may therefore have a small adverse health affect (as described earlier in this section under “Criteria Air Pollutants and Their Health Effects”), the overall health impact would be insignificant.

It was previously noted that under Rule 9510 (ISR), the project would be responsible for reducing construction PM₁₀ emissions by 45 percent, and NO_x emissions by 20 percent. These reductions are required regardless of whether the project emissions exceed the CEQA significance thresholds. This CEQA analysis does not account for ISR reductions, as they are treated separately by the SJVAPCD. (However, it appears that the reductions in emissions that would result from implementation of Mitigation Measure AQ-1 would meet the ISR emissions reduction requirements.) The final emissions calculations for the project will be performed in an Air Impact Assessment (AIA), as

required under ISR to determine the specific ISR reductions (i.e., in tons) that will be required for the project.

Project Operation

The operation of the Solar Blue Project would result in emissions of regional air pollutants, primarily from project-generated traffic and maintenance equipment. The CalEEMod model was also used to predict annual emissions from operation of the Solar Blue Project. Since 2022 is the first full year that the Solar Blue project could be operational, that year was used as the analysis year. Maintenance vehicle and some off-road equipment usage would occur on-site as well as workers traveling and occasional equipment or vendor deliveries would result in some emissions. The annual emissions from project operation are shown in Table 6.

TABLE 6
ANNUAL PROJECT OPERATIONAL EMISSIONS IN TONS PER YEAR

Phase	ROG	NO _x	CO	PM ₁₀ ¹	PM _{2.5} ¹
Project Operations	0.12	1.24	1.11	8.7	0.9
Significance Threshold ²	10	10	100	15	15
Exceeds Threshold?	No	No	No	No	No

¹ Includes both exhaust and fugitive dust emissions.

² Significant if emissions exceed 100 tons per year and then contribute to violation of the NAAQS/CAAQS.

As shown in Table 6, the annual emissions from the project operation would not exceed the applicable Air District thresholds for ROG, NO_x, PM₁₀, or PM_{2.5}. Therefore, the air quality impact of project operation, in terms of regional pollutants, would be *less than significant* under CEQA.

As discussed above under ‘Construction Exhaust Emissions’, the project is subject to SJVAPCD’s Indirect Source Review or Rule 9510 (ISR) to reduce NO_x and PM₁₀ emissions. Although the project’s operational emissions of regional pollutants would not exceed the Air District’s CEQA significance thresholds for each pollutant, as shown in Table 6, the project is still required to comply with Rule 9510, to ensure that the project contributes its fair share of emissions reductions in order to achieve the basin-wide reduction targets established in the Air District’s Ozone and PM attainment plans. Under Rule 9510, the project would be required to reduce operational NO_x emissions by 33.3 percent and operational PM₁₀ emissions by 50 percent over 10 years. Due to the nature of the project as an unstaffed facility in a rural location, it is not feasible to implement on-site reduction measures such as incentives for ridesharing or carpooling, or increasing transit access, or land use measures such as increased density near transit stops. Therefore, off-site mitigation fees will be paid by the applicant to achieve the required reductions under Rule 9510. These operational fees will be used to fund Air District air pollution reduction programs elsewhere and would fully mitigate the operational emissions under Rule 9510.

In summary, the operational emissions of ROG, NO_x, PM₁₀ and PM_{2.5} would be below the significance thresholds applied by SJVAPCD to determine the significance of operational air quality

impacts under CEQA. Thus the project’s air quality impact from operational emissions would be *less than significant*.

Project Decommissioning

The Solar Blue facility would be decommissioned at the end of its productive life after 25 to 30 years of operation. The activities associated with deconstruction would be comparable to construction, but emissions are expected to be substantially lower given anticipated reductions in vehicle and equipment emissions that will be phased-in over time per State and federal regulations, and also because of the generally lower intensity of equipment use associated with decommissioning. Thus emissions during decommissioning are not expected to exceed SJVAPCD significance thresholds for any criteria pollutants. With the application of Regulation VIII dust control requirements, fugitive PM₁₀ emissions are likewise expected to be below the applicable significance thresholds, as they are for construction. Therefore, the emissions associated with project decommissioning would be *less than significant*.

Cumulative Emissions

Regional Air Pollutant Emissions

As discussed, cumulative ozone impacts would be considered significant if the project-specific emissions exceed the SJVAPCD significance thresholds for ozone precursors ROG or NO_x, or the project is not consistent with the regional clean air plan. As discussed in Item “(b) (and shown in Table 5b) above, project-specific construction emissions of ozone precursor pollutants (ROG and NO_x) and PM were found to be less-than-significant after mitigation. As discussed in item ‘b)’ (and shown in Table 5a) above, project-specific operational emissions of ozone precursor pollutants (ROG and NO_x) and PM₁₀ were found to be less-than-significant without mitigation. As discussed in item ‘a)’ above, the project would fulfill its share of achieving the Air District’s emission reduction commitments in the PM₁₀ and Ozone attainment plans through its obligation to implement ISR emission reduction measures under Air District Rule 9510. Therefore, the project would fully comply with the applicable air quality plans and would not conflict with or obstruct their implementation. Therefore, the project contribution to cumulative regional air quality impacts would be *less than significant*.

Local Air Pollutant Emissions

Construction period PM₁₀ emissions would be localized. With implementation of SJVAPCD Regulation VIII, construction period impacts would be less than significant. Additional construction that may occur in the area concurrently with the project would be subject to SJVAPCD Regulation VIII, as well as the District’s Indirect Source Review Rule 9510, which would reduce cumulative construction emissions to less-than-significant levels. In summary, the cumulative project impacts to localized air quality impacts from criteria pollutants for which the region is in non-attainment would be *less-than-significant*.

c) Would the project expose sensitive receptors to substantial pollutant concentrations?

Less-than-Significant Impact. Land uses that are considered sensitive to localized increases in emissions of air pollutants include hospitals, care facilities, schools, parks, and residential areas. The nearest sensitive receptors to the Solar Blue Project site include: 1) a series of 5 rural residences located along and near 22nd Avenue approximately 1.2 to 1.4 miles east of the site; and, 2) twenty existing residences at the Shannon Ranch, located 1.8 miles west at Avenal Cutoff Road and Lincoln/Gale Avenue

The two main types of pollutants that can occur in high localized concentrations are carbon monoxide from vehicular emissions and Toxic Air Contaminants (TACs) from diesel exhaust. Other pollutants, such as lead (Pb) and sulfur dioxide (SO₂) would not be substantially emitted by the project, and air quality standards for them are being met throughout the San Joaquin Valley Air Basin. The potential for the project to result in substantial concentrations of CO or TACs is discussed below.

Carbon Monoxide

Project traffic would slightly increase concentrations of carbon monoxide along roadways providing access to the project. Since the major source of carbon monoxide (CO) is automobile traffic, elevated concentrations of CO occur near areas of high traffic volume and congestion. Emissions and ambient concentrations of CO have decreased greatly in recent years. These improvements are due largely to the introduction of cleaner burning motor vehicles and reformulated motor vehicle fuels. No exceedances of the State or federal CO standards have been recorded at any of San Joaquin Valley's monitoring stations in the past 15 years. The San Joaquin Valley Air Basin has attained the State and National CO standards.

In order to determine where a project has the potential to result in a violation of a CO standard, the SJVAPCD applies the following screening criteria: 1) the level of service (LOS) on one or more streets or intersections would be reduced to LOS E or F by the project, and; 2) the project would substantially worsen the LOS at a street or intersection in the vicinity operating at LOS F under pre-project conditions. As discussed in section 4.17. *Transportation*, all roadway segments that would be affected by project traffic operate at LOS B or C under pre-project conditions, and the construction of the Solar Blue Project will not result in a degradation of these service levels. Since neither of the SJVAPCD screening criteria would thus be met, the Solar Blue Project would not result in a violation of the CO standard and therefore would result in a *less-than-significant impact* in terms of exposing sensitive receptors to substantial concentrations of carbon monoxide.

Toxic Air Contaminants

The Toxic Air Contaminant (TAC) that is relevant to the Solar Blue Project is Diesel Particulate Matter (DPM), which would be emitted by diesel-fueled equipment and vehicles during construction, and by diesel-fueled vehicles used during project operations including worker vehicles, delivery trucks, and maintenance vehicles.

The highest daily levels of DPM would be emitted during construction activities from use of heavy-duty diesel equipment such as bulldozers, excavators, loaders, graders and diesel-fueled haul trucks. However, these emissions would be intermittent, vary throughout the project site area, and be of a

temporary duration (approximately 18-months of total construction activity). During project operations, low-level DPM emissions would result from worker vehicles and maintenance activities, but they would be constant over the lifetime of the project. Operational DPM emissions would mainly result from the use of pickup trucks with a portable water trailer (and pump) which would be used for panel cleaning.

Levels of DPM emissions can be generally inferred from PM₁₀ emissions, of which diesel exhaust constitutes a substantial component. Tables 5a and 5b, above, show that PM₁₀ emissions from solar project construction would be well below the applicable significance threshold. Table 6, above, shows that PM₁₀ emissions from operational activities are also well below the significance threshold.

Because of the relatively small levels of DPM emissions during project construction and operation, and due to the substantial distances to the nearest sensitive receptors (e.g., the nearest residence is at least 1.2 miles from the nearest project boundary), DPM emissions from project construction would disperse to negligible levels at the nearest receptor locations, and thus the health impacts associated with exposure to DPM from project construction and operation are not anticipated to be significant. Therefore, the Solar Blue Project would result in a *less-than-significant impact* in terms of exposing sensitive receptors to substantial concentrations of Toxic Air Contaminants.

Cumulative Toxic Air Pollutant Impacts

With respect to cumulative emissions of Toxic Air Contaminants (TACs), it is important to note again that DPM concentrations diminish rapidly from the source. Pollutant dispersion studies have shown that there is about an 80 percent drop off in DPM concentrations at approximately 1,000 feet from the source (CARB 2005). Thus multiple sources of DPM emissions must all be proximate to a receptor to have an additive effect to DPM concentrations at the receptor site. Since the nearest sensitive receptors to the Solar Blue Project are at least 1.2 miles from the nearest site boundary, most if not all DPM emissions from the project would disperse into the atmosphere before reaching the nearest sensitive receptor locations.

While the SJVAPCD does not have specific significance criteria for assessing cumulative health risks, the SJVAPCD significance criterion of an increase in cancer risk of more than 20 in a million persons from an individual facility or project over a 70-year lifetime for the maximally exposed individual can be used as a conservative measure of cumulative significance (SJVAPCD 2014b). This significance criterion is applied to individual projects where there is a potential for a significant health impact to nearby sensitive receptors. The use of this same threshold for cumulative TAC impacts is stringent compared to thresholds being considered elsewhere. For example, in preparing the updated draft CEQA Guidelines for the Bay Area Air Quality Management District, the BAAQMD presented substantial evidence in support of a cumulative TAC significance criterion of an increased cancer risk of more than 100 persons per million persons (BAAQMD 2009). This threshold applies to projects that are located within 1,000 feet of the proposed project. (The effects of projects outside this distance are only considered by lead agencies if they are large enough to have unique effects (e.g., ports or refineries). To illustrate the 20 in 1 million criterion, the TAC impact associated with the construction of a 1 million square-foot commercial development (e.g., a large regional shopping center) would fall to well below the significance threshold (i.e., cancer risk would be less than 10 cases per million) at a distance of 300 feet from the project site (BAAQMD 2010).

Applying the 1,000-foot criterion to define the geographic scope of the cumulative TAC analysis, there are four solar projects within this distance from the Solar Blue Project site (i.e., Mustang Two, Slate, and Chestnut Solar). The combined construction intensity (i.e., number of diesel emitting vehicles and equipment in operation) from these four solar PV projects (including Solar Blue) would be less than that of a regional shopping center. In addition, the nearest receptors that would be potentially subject to cumulative DPM emissions would be 1.2 miles from the Solar Blue project site. This distance is at least 20 times farther than the 300-foot that TAC concentrations in the shopping center example would fall to well below the significance threshold. It should also be considered that DPM would be emitted from solar projects only during their relatively brief construction periods (i.e., up to 3 years depending on project size), which is far less than the 70-year exposure time considered in health risk assessments for comparison to the significance threshold. Thus, it is not expected that the cumulative effects would result in an increased cancer risk above 20 in one million at the nearest sensitive receptor common to the cumulative approved and pending solar projects in the vicinity of the Solar Blue Project. Therefore, the project contribution to the cumulative health risk impact would not be significant, and the cumulative health risk impact associated with the Solar Blue Project would be *less-than considerable*.

d) Would the project result in other emissions (such as those leading to odors) adversely affecting a substantial number of people?

Less-than-Significant Impact. During construction, the various diesel powered vehicles and equipment in use on the Solar Blue project site would create localized odors. These odors would be temporary and would dissipate relatively quickly and thus would not likely be noticeable for extended periods of time beyond the project boundaries. Most if not all diesel odors carried off-site would disperse into the atmosphere before reaching the nearest sensitive receptors located at least 1.2 miles away. There are no other emissions sources associated with the Solar Blue Project. Other than emissions discussed under previous items in this section, the Solar Blue Project would not result in other emissions, including emissions leading to odors, adversely affecting a substantial number of people; therefore, the impact would be *less than significant*.

REFERENCES – AIR QUALITY

- | | |
|-------------|---|
| BAAQMD 2010 | Bay Area Air Quality Management District (BAAQMD). 2010. <i>Screening Tables for Air Toxics Evaluation During Construction</i> . May. http://www.baaqmd.gov/~media/Files/Planning%20and%20Research/CEQA/CEQA_Construction_Screening_Approach.ashx |
| CARB 2005 | California Air Resources Board (CARB). 2005. <i>Air Quality and Land Use Handbook: A Community Health Perspective</i> . April. http://www.arb.ca.gov/ch/handbook.pdf |
| I&R 2019 | Illingworth & Rodkin (I&R). 2019. <i>Solar Blue Project – Air Quality Assessment</i> . June. [Contained in Appendix A of this document.] |

- SJVAPCD 2014a San Joaquin Valley Air Pollution Control District (SJVAPCD). 2014. *Air Quality Thresholds of Significance – Criteria Pollutants*. July. <http://www.valleyair.org/transportation/0714-GAMAQI-Criteria-Pollutant-Thresholds-of-Significance.pdf>
- SJVAPCD 2014b San Joaquin Valley Air Pollution Control District (SJVAPCD). 2014. *Air Quality Thresholds of Significance – Toxic Air Contaminants*. July. <http://www.valleyair.org/transportation/0714-GAMAQI-TACs-Thresholds-of-Significance.pdf>
- SJVAPCD 2014c San Joaquin Valley Air Pollution Control District (SJVAPCD). 2014. *Draft Guidance for Assessing and Mitigating Air Quality Impacts*. July. <http://www.valleyair.org/transportation/0714-GAMAQI-Criteria-Pollutant-Thresholds-of-Significance.pdf>
- SJVAPCD 2015 San Joaquin Valley Air Pollution Control District (SJVAPCD). 2015. *Guidance for Assessing and Mitigating Air Quality Impacts (GAMAQI)*. March. http://www.valleyair.org/transportation/GAMAQI_3-19-15.pdf

4.4. BIOLOGICAL RESOURCES

Would the project:	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
a) <i>Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
b) <i>Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
c) <i>Have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) <i>Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
e) <i>Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
f) <i>Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

This section summarizes the analysis and conclusions of the biological assessment report prepared by Live Oak Associates (LOA) in June 2019. The LOA report is contained in Appendix B of this document.

Biological Setting

Biotic Habitats/Land Uses

The entire 1,895-acre Solar Blue project site consists of agricultural fields which are currently cultivated for winter wheat during the wet season and is typically left fallow during the dry season. There is an existing agricultural well located just off-site near the northwest corner of the project site. The 70-kV Henrietta to Tulare Lake sub-transmission line runs in a north-south direction through the center of the site along the 25th Avenue alignment. Several agricultural canals run through the site. A large canal runs in a north-south direction along the east side of the 25th Avenue alignment, and the other large canal runs just off-site in an east-west direction along of the northwest site boundary on Laurel Avenue. Another large canal – the Empire Westside Main Canal – runs north-south through the eastern portion of the project site. Two smaller irrigation canals run through the project site in a north-south direction,

although these canals are very dry and appear to not have carried irrigation water for a number of years. There are no buildings or sheds on the Solar Blue project site.

The Laurel Avenue canal provides habitat for burrowing owls which nest along its banks. Pacific chorus frogs and western toads may use the irrigation canals for breeding and may also disperse through the adjacent fields during the winter and spring or when the fields are not regularly disced. Reptile species that may forage in this habitat include lizards such as the side-blotched lizard and western whiptail, and snakes such as the gopher snake, common kingsnake, coachwhip, and glossy snake.

Resident bird species expected to use this habitat Brewer's blackbirds, brown-headed cowbirds, and European starlings, among others. Wintering birds that may utilize the disced fallow field would include such species as savannah sparrow, American pipit, and Say's phoebe. Summer migrants such as the barn swallow may forage on the site.

Burrowing rodent activity in the field is expected to be minimal due to the ground disturbance regime. Botta's pocket gopher burrows may occur within the site, and California ground squirrel burrows may occur along the perimeters of agricultural fields.

The Solar Blue site offers limited foraging opportunities for mammalian and avian predators. Raptors such as red-tailed hawks, Swainson's hawks, great horned owls, burrowing owls, and barn owls may occasionally forage on the site, and burrowing owls are known to breed in the larger managed canals south of Laurel Avenue. Disturbance-tolerant mammalian predators such as raccoons, striped skunks, coyotes, and red foxes may occasionally forage on or pass through the site.

The project access corridor consists of agricultural lands similar to the agricultural lands of the Solar Blue site. The access corridor would be expected to support the same species as the Solar Blue site.

Special Status Plants and Animals

Several species of plants and animals within the state of California have low populations and/or limited distributions. Such species may be considered "rare" and are vulnerable to extirpation as the state's human population grows and the habitats these species occupy are converted to agricultural and urban uses. State and federal laws have provided the California Department of Fish and Wildlife (CDFW) and the U.S. Fish and Wildlife Service (USFWS) with a mechanism for conserving and protecting the diversity of plant and animal species native to the state. (See LOA's biological report in Appendix B for a full description of applicable laws and regulations.) A sizable number of native plants and animals have been formally designated as "threatened" or "endangered" under state and federal endangered species legislation. Others have been designated as candidates for such listing. Still others have been designated as "species of special concern" by the CDFW. The California Native Plant Society (CNPS) has developed its own set of lists of native plants considered rare, threatened, or endangered. Collectively, these plants and animals are referred to as "special status species."

A number of special-status species occur in the project vicinity. The LOA biological report lists a total of 3 plant species and 38 animal species with potential to occur in the project area. All three of the listed plant species (California jewel-flower, Kern mallow, and San Joaquin woollythreads are considered to be absent from the project site. Twenty-two animal species are either absent or are considered unlikely to occur on the Solar Blue site. These include: vernal pool fairy shrimp, valley elderberry longhorn beetle, California tiger salamander, western spadefoot, western pond turtle, Temblor legless lizard, coast

horned lizard, blunt-nosed leopard lizard, giant garter snake, California glossy snake, San Joaquin whipsnake, American white pelican (nesting), black swift, Vaux’s swift, western yellow-billed cuckoo, Nelson’s antelope squirrel, giant kangaroo rat, Fresno kangaroo rat, Tipton kangaroo rat, short-nosed kangaroo rat, Tulare grasshopper mouse, and ringtail.

An additional 16 animal species may regularly or occasionally utilize the Solar Blue site for foraging, including the western snowy plover, mountain plover, white-faced ibis, Swainson’s hawk, northern harrier, white-tailed kite, western burrowing owl, long-eared owl, loggerhead shrike, tricolored blackbird, yellow-headed blackbird, Townsend’s big-eared bat, pallid bat, California mastiff bat, American badger, and San Joaquin kit fox. The project site does not provide regionally important foraging habitat for these species. Migrant species such as the mountain plover pass through or over many types of habitats en route to breeding or wintering habitat. White-faced ibis may possibly forage in agricultural fields of the project vicinity from time to time.

The three bat species listed above, including the Townsend’s big-eared bat, pallid bat, and California mastiff bat may forage over the site; however, roosting habitat is absent from the Solar Blue site for these species.

TABLE 7
SPECIAL STATUS SPECIES THAT COULD OCCUR IN THE PROJECT VICINITY

PLANTS			
<i>Species Listed as Threatened or Endangered under the State and/or Federal Endangered Species Acts</i>			
Common and scientific names	Status	General habitat description	*Occurrence in the Project Site
California jewelflower <i>(Caulanthus californicus)</i>	FE, CE, CRPR 1B.1	<u>Habitat</u> : Chenopod scrub, valley and foothill grassland, pinyon-juniper woodland. <u>Elevation</u> : 61-1000 meters. <u>Blooms</u> : February–May.	Absent. Suitable habitat for this species is absent from the Solar Blue site and access corridor. Any suitable habitat that may have once been present has been highly modified for human use.
Kern mallow <i>(Eremalche parryi ssp. kernensis)</i>	FE, CRPR 1B.2	<u>Habitat</u> On dry, open sandy to clay soils; often at edge of balds in Chenopod scrub, Pinyon and juniper woodland, Valley and foothill grassland. <u>Elevation</u> : 70 – 1290 meters. <u>Blooms</u> : January - May.	Absent. Suitable habitat for this species is absent from the Solar Blue site and access corridor. Any suitable habitat that may have once been present has been highly modified for human use.
San Joaquin woollythreads <i>(Monolopia congdonii)</i>	FE CRPR 1B.2	<u>Habitat</u> : Chenopod scrub, valley and foothill grassland. <u>Elevation</u> : 60-800 meters. <u>Blooms</u> : February-May.	Absent. Suitable habitat for this species is absent from the Solar Blue site and access corridor. Any suitable habitat that may have once been present has been highly modified for human use. on the Solar Blue site.

TABLE 7 (CONT'D)
SPECIAL STATUS SPECIES THAT COULD OCCUR IN THE PROJECT VICINITY

ANIMALS			
<i>Species Listed as Threatened or Endangered under the State and/or Federal Endangered Species Acts</i>			
Common and scientific names	Status	General habitat description	* Occurrence in the Project Site
Vernal pool fairy shrimp (<i>Branchinecta lynchi</i>)	FT	Occurs in vernal pools of California.	Absent. Suitable habitat in the form of vernal pools is absent from the Solar Blue site and access corridor.
Valley elderberry longhorn beetle (<i>Desmocerus californicus dimorphus</i>)	FT	Lives in mature elderberry shrubs of California's Central Valley and Sierra Foothills.	Absent. Suitable habitat in the form of elderberry shrubs is absent from the Solar Blue site and access corridor.
California tiger salamander (<i>Ambystoma californiense</i>)	FT, CT	Breeds in vernal pools and stock ponds of central California; adults aestivate in grassland habitats adjacent to the breeding sites.	Absent. No historic or current records of this species are known within the region. Intensively cultivated lands provide unsuitable habitat for this species.
Giant garter snake (<i>Thamnophis gigas</i>)	FT, CT	Habitat requirements consist of (1) adequate water during the snake's active season (early-spring through mid-fall) to provide food and cover; (2) emergent, herbaceous wetland vegetation, such as cattails and bulrushes, for escape cover and foraging habitat during the active season; (3) grassy banks and openings in waterside vegetation for basking; and (4) higher elevation uplands for cover and refuge from flood waters during the snake's dormant season in the winter.	Unlikely. Marginal breeding and overwintering habitat is available along the irrigation canals at the Solar Blue site. However, the nearest recorded observation is more than 3 miles from the site (CNDDDB 2019).
Blunt-nosed leopard lizard (<i>Gambelia sila</i>)	FE, CE, CP	Frequents grasslands, alkali meadows and chenopod scrub of the San Joaquin Valley from Merced south to Kern County.	Absent. Habitats required by this species are absent from the Solar Blue site and access corridor and vicinity.
Swainson's hawk (nesting) (<i>Buteo swainsoni</i>)	CT	Breeds in stands with few trees in juniper-sage flats, riparian areas, and in oak savannah. Requires adjacent suitable foraging areas such as grasslands or alfalfa fields supporting rodent populations.	Present. Foraging habitat is available throughout the project area. Breeding habitat is absent from Solar Blue site and within a half-mile. Swainson's hawks were observed flying over the Solar Blue site during the 2018 and 2019 spring site visits; they are known to occur over and adjacent to the Solar Blue site, per previous surveys conducted by LOA as well. See detailed discussion of Swainson's hawk in the main text of this section.

TABLE 7 (CONT'D)
SPECIAL STATUS SPECIES THAT COULD OCCUR IN THE PROJECT VICINITY

ANIMALS			
<i>Species Listed as Threatened or Endangered under the State and/or Federal Endangered Species Acts</i>			
Common and scientific names	Status	General habitat description	* Occurrence in the Project Site
Western yellow-billed cuckoo (<i>Coccyzus americanus occidentalis</i>)	FC, CE	Breed in large blocks of riparian habitats, particularly cottonwoods and willows.	Absent. Dense riparian habitat required by this species is absent from the Solar Blue site and access corridor.
Western snowy plover (<i>Charadrius alexandrinus nivosus</i>)	FT, CSC	Uses man-made agricultural wastewater ponds and reservoir margins. Breeds on barren to sparsely vegetated ground at alkaline or saline lakes, reservoirs, ponds, and riverine sand bar.	Possible. Breeding and foraging habitat is available along agricultural canals within the Solar Blue site, and along the canal adjacent to the access corridor.
Tricolored Blackbird (<i>Agelaius tricolor</i>)	CSC	Breeds near fresh water, primarily emergent wetlands, with tall thickets. Forages in grassland and cropland habitats.	Possible. Foraging habitat for this species is present within the Solar Blue site in the form of cattails in the canals of the site, and within the off-site canal just south of Laurel Avenue; however, presence of breeding habitat on the site itself would depend on the type of crop planted from season to season. The Solar Blue site has typically been cultivated for winter wheat in the wet season and left fallow during the dry season. Tricolored blackbirds are known to nest in wheat fields.
Nelson's antelope squirrel (<i>Ammospermophilus nelsoni</i>)	CT	Frequents open shrublands and annual grassland habitats.	Absent. Habitats required by this species are absent from the Solar Blue site, the access corridor, and surrounding agricultural lands due to intensive agricultural use.
Giant kangaroo rat (<i>Dipodomys ingens</i>)	FE, CE	Inhabits grasslands on gentle slopes generally less than 10°, with friable, sandy-loam soils.	Absent. Habitats required by this species are absent from the Solar Blue site, the access corridor and surrounding agricultural lands due to intensive agricultural use.
Fresno kangaroo rat (<i>Dipodomys nitratoides exilis</i>)	FE, CE	Inhabits grassland on gentle slopes generally less than 10°, with friable, sandy-loam soils.	Absent. Habitats required by this species are absent from the Solar Blue site, access corridor, and surrounding agricultural lands due to intensive agricultural use.
Tipton kangaroo rat (<i>Dipodomys nitratoides nitratoides</i>)	FE, CE	Inhabits arid land with grassland or salt scrub on level or near-level terrain on the San Joaquin Valley floor with alluvial fan and floodplain soils.	Absent. Habitats required by this species are absent from the Solar Blue site, access corridor, and vicinity.

TABLE 7 (CONT'D)
SPECIAL STATUS SPECIES THAT COULD OCCUR IN THE PROJECT VICINITY

ANIMALS			
<i>Species Listed as Threatened or Endangered under the State and/or Federal Endangered Species Acts</i>			
Common and scientific names	Status	General habitat description	* Occurrence in the Project Site
San Joaquin kit fox <i>(Vulpes macrotis mutica)</i>	FE, CT	Frequents desert alkali scrub and annual grasslands and may forage in adjacent agricultural habitats. Utilizes enlarged (4 to 10 inches in diameter) ground squirrel burrows as denning habitat.	Unlikely. Some burrows observed in the surrounding area were of suitable size for the kit fox. However, nearly all these burrows were within the vicinity of California ground squirrels or actively used by ground squirrels. The Solar Blue site, the access corridor, and the surrounding area have been highly modified for agricultural use and, as a result, provide only marginal foraging and breeding habitat for the kit fox. There are no documented sightings of this species on the Solar Blue site, the access corridor, or in the surrounding area, but there have been numerous documented sightings within a ten-mile radius of the Solar Blue site and access corridor between 1975 and 2002 (CNDDDB 2019). Therefore, kit foxes are unlikely to breed within the Solar Blue site or access corridor, but may occasionally forage within the Solar Blue site, and may use the Solar Blue site and access corridor for dispersal movements.
ANIMALS			
<i>State Species of Special Concern (adapted from CDFW 2016 and USFWS 2016)</i>			
Common and scientific names	Status	General habitat description	* Occurrence in the Project Site
Western spadefoot <i>(Spea hammondi)</i> (<i>Scaphiopus hammondi</i>)	CSC	Primarily occurs in grasslands, but also occurs in valley and foothill hardwood woodlands. Requires vernal pools or other temporary wetlands for breeding.	Absent. Vernal pools required for breeding are absent from the Solar Blue site and access corridor. Terrestrial habitat required for aestivation is absent from cultivated field.
Western pond turtle <i>(Actinemys marmorata)</i>	CSC	Intermittent and permanent waterways including streams, marshes, rivers, ponds and lakes. Open slow-moving water of rivers and creeks of central California with rocks and logs for basking.	Unlikely. While marginal habitat, in the form of the canals, exists within the Solar Blue site, aestivation and breeding habitat is absent from the site and access corridor.

TABLE 7 (CONT'D)
SPECIAL STATUS SPECIES THAT COULD OCCUR IN THE PROJECT VICINITY

ANIMALS			
<i>State Species of Special Concern (adapted from CDFW 2016 and USFWS 2016)</i>			
Common and scientific names	Status	General habitat description	* Occurrence in the Project Site
Temblor legless lizard <i>(Anniella alexanderae)</i>	CSC	The Temblor legless lizard (previously called silvery legless lizard) occurs mostly underground in warm moist areas with loose soil and substrate and is known only from two sites west of Highway 33 at the base of the Temblor Range between McKittrick and Taft in Kern County.	Absent. The project site is outside this species' range.
Coast horned lizard <i>(Phrynosoma blainvillii)</i>	CSC	Grasslands, scrublands, oak woodlands, etc. of central California. Common in sandy washes with scattered shrubs.	Absent. Habitats required by this species are absent because they have been heavily modified for human use. The nearest documented observation of this species is more than 27 miles to the northwest of the Solar Blue site and Gen-Tie corridor (CNDDDB 2019).
California glossy snake <i>(Arizona elegans occidentalis)</i>	CSC	Occurs in arid areas with grassland, scrub, chaparral, and rocky washes. This species is nocturnal and spends the day in burrows.	Absent. Habitats required by this species are absent from the Project Site, the access corridor, and vicinity.
San Joaquin whipsnake <i>(Masticophis flagellum ruddocki)</i>	CSC	Open, dry habitats with little or no tree cover. Found in valley grasslands and saltbush scrub in the San Joaquin Valley.	Absent. Habitats required by this species are absent from the Solar Blue site, the access corridor, and vicinity.
American white pelican (nesting) <i>(Pelecanus erythrorhynchos)</i>	CSC	Nests on islands in large lakes or on ephemeral islands in shallower wetlands.	Unlikely. Nesting habitat is absent from the Solar Blue site and the access corridor. This species has observed flying over the general area in previous years; however, the species is unlikely to stop and nest within the Solar Blue site or the access corridor.
White-faced ibis <i>(Plegadis chihi)</i>	CSC	Salt and freshwater marsh as well as grain and alfalfa fields.	Possible. Marginal foraging habitat required for this species is present in the form of the agricultural fields within the Solar Blue and the access corridor. Breeding habitat is absent.
Northern harrier <i>(Circus cyaneus)</i>	CSC	Frequents meadows, grasslands, open rangelands, freshwater emergent wetlands; uncommon in wooded habitats.	Possible. Harriers were observed foraging over agricultural fields within the general area during previous surveys, and foraging habitat exists on the Solar Blue site and the access corridor. However, breeding habitat is absent.

TABLE 7 (CONT'D)
SPECIAL STATUS SPECIES THAT COULD OCCUR IN THE PROJECT VICINITY

ANIMALS			
<i>State Species of Special Concern (adapted from CDFW 2016 and USFWS 2016)</i>			
Common and scientific names	Status	General habitat description	* Occurrence in the Project Site
White-tailed kite (<i>Elanus leucurus</i>)	CP	Open grasslands and agricultural areas throughout central California.	Possible. Suitable foraging habitat occurs for this species within the Solar Blue site and the access corridor; however, breeding habitat is absent.
Mountain plover (<i>Charadrius montanus</i>)	CSC	Forages in short grasslands and freshly plowed fields of the Central Valley.	Possible. The Solar Blue site and access corridor provide potential winter foraging habitat for this species; however, the species does not breed in this region.
Burrowing owl (<i>Athene cunicularia</i>)	CSC	Frequents open, dry annual or perennial grasslands, deserts, and scrublands characterized by low growing vegetation. Dependent upon burrowing mammals, most notably the California ground squirrel, for nest burrows.	Present. The site visits in May of 2018 and April of 2019 identified a burrowing owl on the western edge of the Solar Blue site in a white 18" pipe that goes under a farm road in the northwest portion of the Solar Blue site. They were also identified in the canal south of Laurel Avenue which occurs adjacent to the site and in burrows and pipes within the vicinity of the site. Currently, suitable habitat onsite consists mainly of man-made 'burrows', such as pipes and some ground squirrel burrows. As burrowing owls are known to be in the area, it is possible they may occur along portions of the access corridor.
Long-eared owl (nesting) (<i>Asio otus</i>)	CSC	Occurs on edge habitats including in clumps of trees or edges of open forests that are adjacent to grasslands, shrublands, wetlands, marshes, and farmlands. Need stick nests built by other birds in trees.	Possible. The Solar Blue site does not support suitable nesting habitat for this species except for the potential for nesting to occur on utility poles, small clumps of suitable trees do exist in the vicinity of the site at the off-site tailwater pond off the southwest corner of the site. Therefore, long-eared owls may use the Solar Blue site and access corridor as foraging areas.
Black swift (<i>Cypseloides niger</i>)	CSC	Migrants found in many habitats of state; in Sierra nests are often associated with waterfalls.	Absent. The Solar Blue site and access corridor do not provide suitable breeding or foraging habitat for this species.
Vaux's swift (<i>Chaetura vauxi</i>)	CSC	Migrants move through the foothills of the western Sierra in spring and late summer. Some individuals breed in the region.	Absent. The Solar Blue site and access corridor do not provide suitable breeding or foraging habitat for this species.

TABLE 7 (CONT'D)
SPECIAL STATUS SPECIES THAT COULD OCCUR IN THE PROJECT VICINITY

ANIMALS			
<i>State Species of Special Concern (adapted from CDFW 2016 and USFWS 2016)</i>			
Common and scientific names	Status	General habitat description	* Occurrence in the Project Site
Loggerhead Shrike (<i>Lanius ludovicianus</i>)	CSC	Frequents open habitats with sparse shrubs and trees, other suitable perches, bare ground, and low herbaceous cover. Can often be found in cropland.	Present. This species was observed on the Solar Blue site during the April 2019 site visits. The Solar Blue site may support marginal nesting habitat within vegetated canals of the site, and shrubs along the access corridor would also support suitable nesting habitat.
Yellow-headed blackbird (<i>Xanthocephalus xanthocephalus</i>)	CSC	Occurs in freshwater marshes with cattails, tule, and bulrush during the summer and open, cultivated fields and pastures in the winter.	Possible. The larger canals of the site support potential breeding and foraging habitat for this species and the smaller canals of the site support foraging habitat for this species.
Tulare grasshopper mouse (<i>Onychomys torridus tularensis</i>)	CSC	Arid shrubland communities in hot, arid grassland and scrub desert associations. These include blue oak woodlands at 450 m (1476 feet); upper sonoran subshrub scrub community; alkali sink and mesquite associations on the valley floor; and grasslands associations on the sloping margins of the San Joaquin Valley and Carrizo Plain region.	Absent. Suitable shrubland habitat is not present within the Solar Blue site or the access corridor.
Short-nosed kangaroo rat (<i>Dipodomys nitratoids brevinasus</i>)	CSC	Occur in lighter, powdery soils such as the sandy bottoms and banks of arroyos and other sandy areas with slightly to highly saline soils on gently sloping and rolling low hill-tops with shrubs.	Absent. Habitats required by short-nosed kangaroo rats are absent from the study area and surrounding agricultural lands due to intensive agricultural use.
Townsend's Big-eared bat (<i>Corynorhinus townsendii</i>)	CSC	Primarily a cave-dwelling bat that may also roost in buildings. Occurs in a variety of habitats.	Possible. Suitable foraging habitat is present within the Solar Blue site and the access corridor; however, roosting habitat is absent.
Pallid bat (<i>Antrozous pallidus</i>)	CSC	Roosts in rocky outcrops, cliffs, and crevices with access to open habitats for foraging. May also roost in caves, mines, hollow trees and buildings.	Possible. Although suitable habitat for the pallid bat is absent from the Solar Blue site. The entire site supports suitable foraging habitat for this species.

TABLE 7 (CONT'D)
SPECIAL STATUS SPECIES THAT COULD OCCUR IN THE PROJECT VICINITY

ANIMALS			
<i>State Species of Special Concern (adapted from CDFW 2016 and USFWS 2016)</i>			
Common and scientific names	Status	General habitat description	* Occurrence in the Project Site
California mastiff bat (<i>Eumops perotis</i> ssp. <i>californicus</i>)	CSC	Frequents open, semi-arid to arid habitats, including conifer, and deciduous woodlands, coastal scrub, grasslands, palm oasis, chaparral and urban. Roosts in cliff faces, high buildings, trees and tunnels.	Possible. Although suitable habitat for the California mastiff bat is absent from the Solar Blue site The entire site supports suitable foraging habitat for this species.
American badger (<i>Taxidea taxus</i>)	CSC	Found in drier open stages of most shrub, forest and herbaceous habitats with friable soils.	Possible. No burrows of the size and shape suitable for this species were observed on the Solar Blue site, or the access. It is possible this species may establish burrows within the Solar Blue site; however, it is unlikely that badgers would breed on the Solar Blue site, or the access corridor, or within the vicinity.
Ringtail (<i>Bassariscus astutus</i>)	CP	Riparian and heavily wooded habitats near water.	Absent. Habitat for this species is absent from the Solar Blue site and access corridor.

***Explanation of Occurrence Designations and Status Codes**

Present: Species observed within the project site at time of field surveys or during recent past.
Likely: Species not observed within the project site, but it may reasonably be expected to occur there on a regular basis.
Possible: Species not observed within the project site, but it could occur there from time to time.
Unlikely: Species not observed within the project site, and would not be expected to occur there except, perhaps, as a transient.
Absent: Species not observed within the project site, and precluded from occurring there because habitat requirements not met.

TABLE 8 STATUS CODES

FE	Federally Endangered	CE	California Endangered
FT	Federally Threatened	CT	California Threatened
FPE	Federally Endangered (Proposed)	CR	California Rare
FC	Federal Candidate	CP	California Fully Protected
		CSC	California Species of Special Concern

<u>CNPS</u>	<u>California Native Plant Society Listing</u>
1A	Plants Presumed Extinct in California
1B	Plants Rare, Threatened, or Endangered in California and elsewhere
5	Plants Rare, Threatened, or Endangered in California, but more common elsewhere
6	Plants about which we need more information – a review list
7	Plants of limited distribution – a watch list

Source: Live Oak Associates, 2019

A detailed discussion of the species with potential to use the project site as breeding habitat (burrowing owl), and as a transit corridor (San Joaquin kit fox) follows. This discussion also includes Swainson's hawk, a potential forager on the site, due to its status as a listed Threatened Species in California.

Burrowing Owl

The burrowing owl is designated as a California Species of Special Concern, and has no federal listing status. This designation was based on the species' declining population within the state over the past 40 years. The population decline is mainly due to habitat destruction resulting from development and agricultural practices.

Burrowing owls are unique in that they are the only owl that regularly lives and breeds in underground nests. In California, these birds typically occur in the Central and Imperial Valleys, primarily utilizing ground squirrel burrows (or the burrows of other animals, e.g., badgers, prairie dogs and kangaroo rats) found in grasslands, open shrub lands, deserts, and, to a lesser extent, grazed and agricultural lands.

In the springs of 2018 and 2019, LOA ecologists evaluated the Solar Blue Project site for the potential to support burrowing owls. During the 2018 surveys, three pair of burrowing owls and one single burrowing owl were observed along the canal south of and paralleling Laurel Avenue with one burrowing owl observed along the western edge of the Project Site; on April 11, 2019, no burrowing owls were observed on or near the project site. No burrowing owls were observed along the Access Corridor on either date; however, they could occur along the Corridor in the future.

Currently, suitable habitat onsite consists mainly of man-made 'burrows', such as pipes, as well as ground squirrel burrows within and along the on-site canals. The Access Corridor also supports some ground squirrel burrows. The Solar Blue site provides suitable nesting/denning habitat for burrowing owls in the form of California ground squirrel burrows along the edges of the agricultural fields and in and along the canals, and in the form of pipes in or on the ground, as well as foraging habitat within the agricultural fields. Canal maintenance activities have the potential to impact locations of burrowing owls, as many large canals support burrowing owls, such as the canal south of Laurel Avenue. During the period between the maintenance activities and recolonization, the burrowing owls would take up temporary residence elsewhere.

San Joaquin Kit Fox

The San Joaquin kit fox is a federally-listed Endangered species, and a California-listed Threatened species. The smallest North American member of the dog family (Canidae), the kit fox historically occupied the dry plains of the San Joaquin Valley, from San Joaquin County to southern Kern County. Local surveys, research projects, and incidental sightings indicate that kit fox currently occupy available habitat on the San Joaquin Valley floor and in the surrounding foothills.

Kit foxes prefer open, arid habitats with loose soils. In the southern and central portion of the Central Valley, kit foxes are found in valley sink scrub, valley saltbrush scrub, upper Sonoran subshrub scrub, and annual grassland. Kit foxes may also be found in grazed grasslands, urban settings, and in areas adjacent to tilled or fallow fields. They require underground dens to raise pups, regulate body temperature, and avoid predators and other adverse environmental conditions. In the central portion of their range, they usually occupy burrows excavated by small mammals such as California ground squirrels. Kit fox are

primarily carnivorous, feeding on squirrels, black-tailed hares, desert cottontails, rodents, insects, and ground-nesting birds.

Conditions in the project area consist predominantly of cultivated and fallow agricultural fields, which are generally unsuitable for foraging kit fox. A few burrows were observed that were of suitable dimensions for kit fox, but most of these burrows were or appeared to be occupied by California ground squirrels, a burrowing owl, or consisted of pipes either installed in the ground or laying on top of the ground. Having been modified for agricultural use, the project site provides a limited prey base especially in the cultivated fields and, therefore, constitutes poor foraging habitats for kit fox. No kit fox, or their sign, were observed during the any of the site visits by LOA ecologists between 2011 and 2019.

According to records of kit fox sightings in the region, there have been a total of 20 historical (1975-2002) sightings within the 10 miles of the Solar Blue Project site. All of these sightings occur at least 7.5 miles from the project site. (For a map showing the locations of these kit fox sightings, see Figure 4 in LOA's biological report, contained in Appendix B of this document.) Considering the highly disturbed condition of the project site, its isolation from extant kit fox populations, and its marginal to poor suitability as foraging or denning habitat, it is unlikely any kit fox have taken up residence within the Solar Blue site or access corridor. Based on the distribution of kit fox occurrences in the vicinity, the project area may only occasionally be used for regional movements of individual kit fox. Multiple large irrigation canals and drainage ditches running through the project area may act as movement corridors; however, should a kit fox utilize these corridors, the fox would have to travel through miles of marginal to poor habitat before reaching the Solar Blue project site, which itself holds little habitat value.

Swainson's Hawk

The Swainson's hawk is designated as a California Threatened species, and has no federal listing status. The loss of agricultural lands (i.e., foraging habitat) to urban development and additional threats such as riverbank protection projects have contributed to its decline.

Swainson's hawks are large, broad-winged, broad-tailed hawks and have a high degree of mate and territorial fidelity. In the Central Valley they arrive at their nesting sites in March or April. The nest is likely to be a large stick nest (3 to 4 feet in diameter) constructed in a tree. In the Central Valley, Swainson's hawks typically nest in large trees within or peripheral to riparian systems adjacent to suitable foraging habitats. Other suitable nest sites include lone trees, groves of trees such as oaks, other trees in agricultural fields, and mature roadside trees. The young hatch sometime between March and July and do not leave the nest until some 4 to 6 weeks later. Swainson's hawks forage in large, open fields with abundant prey, including grasslands or lightly grazed pastures, alfalfa and other hay crops, and certain grain and row croplands.

There are 36 Swainson's hawk nests within a 10-mile radius of the Solar Blue Project site, with the nearest nest sites located 3.0 miles to the east of the Solar Blue site. (For a map showing Swainson's hawk nests, see Figure 1 in Appendix D of LOA's biological report, which is contained in Appendix B of this document.) Between 2011 and 2019, LOA biologists conducted multiple surveys for Swainson's hawk nests in the project area. The surveys found no nest sites within the Solar Blue Project site or access corridor. On several occasions during the surveys, a number of Swainson's hawks were observed foraging in agricultural fields in the project vicinity.

Based on their field surveys, LOA biologists concluded that Swainson’s hawks may utilize portions of the Solar Blue Project site or the access corridor for foraging, but nesting is unlikely due to the absence of suitable nest trees. However, suitable nest trees do exist near the southwest corner of the project site at the site of the former tailwater pond. Therefore, Swainson’s hawks may nest in suitable trees located within a half mile of the project site (the typical construction-free buffer distance from active nest sites).

Other Migratory Birds

Other migratory birds include most bird species with the exception of house sparrow and European starling, among a few other non-native birds. Migratory birds and their nests are protected under the Federal Migratory Bird Treaty Act of 1918 and California Fish and Game Code (Sections 3503 and 3513). Between approximately February 1 and August 31, migratory birds nest throughout California and the Central Valley on the ground and in grasses, shrubs, and trees.

Ground nesting birds such as burrowing owl and killdeer, among other disturbance-tolerating birds, may utilize the ground and agricultural vegetation of the Solar Blue Project site for nesting.

Jurisdictional Waters

Jurisdictional waters include rivers, creeks, and drainages that are under the regulatory authority of the U.S. Army Corps of Engineers (USACE), the CDFW, and/or the California Regional Water Quality Control Board (RWQCB). The USACE regulates the filling or grading of jurisdictional waters under the authority of Section 404 of the Clean Water Act. The extent of jurisdiction within drainage channels is defined by “ordinary high water marks” on opposing channel banks. The nearest known water of the U.S. is the Kings River, which is approximately 1.7 miles east of the project site at its nearest point.

Two large irrigation canals run alongside and through the Solar Blue Project site along with several smaller canals and drainage ditches; however, these canals and ditches do not receive water from the Kings River, which is at a lower elevation than the Solar Blue site. Artificial waterways such as canals are typically not claimed by the agencies unless they receive water from a Known Water of the U.S., and then return water to a Known Water of the U.S. Thus, even if the canals and ditches on the Solar Blue site received water from a Known Water of the U.S., the Kings River, those waters do not return to the Kings River. As such, those canals and ditches do not fall under the jurisdiction of the USACE. Therefore, Waters of the U.S. are absent from the site.

Although the USACE has disclaimed jurisdiction over isolated wetlands, they are still regulated by the RWQCB under Section 401 of the Clean Water Act and the Porter-Cologne Water Quality Control Act. Thus, although the canals and ditches may not fall under federal jurisdiction, the RWQCB may assert jurisdiction over those portions of the canal and ditches of the Solar Blue site that function as wetlands.

The CDFW has jurisdiction over the bed and bank of natural drainages and lakes according to provisions of Section 1601 and 1602 of the California Fish and Game Code. The CDFW typically only asserts jurisdiction over ponds, lakes, and natural drainages or manmade features that replace natural drainages and, therefore, is unlikely to regulate alterations to the manmade canals and ditches within the Solar Blue Project site.

For a detailed discussion of jurisdictional waters, see the LOA biological report in Appendix B of this document.

Wildlife Movement Corridors

Wildlife movement corridors are areas where regional wildlife populations regularly and predictably move during dispersal or migration. Movement corridors in California are typically associated with valleys, rivers and creeks supporting riparian vegetation, and ridgelines. The nearest significant riparian corridor that likely facilitates regional movement of wildlife is the Kings River to the northeast of the Solar Blue Project site. This riparian area is located approximately 1.7 miles to the east of the Solar Blue site at its nearest point.

The canals and ditches within and adjacent to the Solar Blue Project site can function as movement corridors for the regular home range or dispersal movements of native wildlife, including special status species.

Designated Critical Habitat

The USFWS often designates areas of “critical habitat” when it lists species as threatened or endangered. Critical habitat is a specific geographic area(s) that contains features essential for the conservation of a threatened or endangered species and that may require special management and protection. There are no designated critical habitat areas in the project vicinity.

Natural Communities of Special Concern

Natural communities of special concern are those that are of limited distribution, have significant biological diversity, or provide important habitat for special status species. The California Department of Fish and Wildlife is responsible for the classification and mapping of all natural communities in California. Natural communities are assigned state and global ranks according to their degree of imperilment. Examples of natural communities of special concern in the vicinity of the project site include vernal pools, such as those found east of the Kings River, and various types of riparian forest, such as those found along the Kings River. The vegetation associations present on the project site are dominated by non-native species, and are not considered natural communities of special concern.

Habitat Conservation Plans (HCPs)

The only HCP that may apply to the Solar Blue Project is PG&E’s “San Joaquin Valley Operations and Maintenance Habitat Conservation Plan.” This HCP covers 23 wildlife species and 42 plant species for 33 routine operations and maintenance activities for PG&E’s electric and gas transmission and distribution systems within nine counties in the San Joaquin Valley, including Kings County. The HCP prescribes best management practices to ensure that PG&E’s operational and maintenance activities comply with the federal and state Endangered Species Acts. The proposed project is within the boundaries of the HCP. Although the HCP mainly covers operational and maintenance activities, it also covers small construction projects such as minor extensions of electrical lines (CDFG 2008).

There are no other HCPs or Natural Community Conservation Plans that cover the project area. However, the USFWS has adopted the *Recovery Plan for Upland Species of the San Joaquin Valley* which covers 34 species of plants and animals that occur in the San Joaquin Valley. The majority of these species occur in arid grasslands and scrublands of the San Joaquin Valley and the adjacent foothills and valleys. The plan includes information on recovery criteria, habitat protection, umbrella and keystone species, monitoring and research program, adaptive management, and economic and social considerations. The only species addressed in the recovery plan that potentially occurs in the project vicinity is the San Joaquin kit fox, although no sightings of this species have been recorded in the

immediate vicinity of the Solar Blue Project site, as discussed above. The Recovery Plan does not identify the project area or any other lands in the vicinity as areas that should be protected as Specialty Reserve Areas, Wildlife-Compatible Farmland to be Maintained, or Areas Where Connectivity and Linkages Should be Promoted (USFWS 1998).

Environmental Evaluation

a) Would the project have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?

Less-than-Significant Impact with Mitigation Incorporated. The Solar Blue Project would have a potentially significant impact upon two species of wildlife, including: San Joaquin kit fox, a federally-listed Endangered species and a California-listed Threatened species, and; burrowing owl, a California Species of Special Concern. The project could also have a potentially significant impact upon ground nesting bird species, which are protected under the Migratory Bird Treaty Act. There is also a concern with cumulative impacts to foraging habitat of the Swainson's hawk, a California-listed Threatened species. The potential project impact to each of these and other special status species is discussed below, along with mitigation measures that would reduce the impacts to *less-than-significant* levels.

San Joaquin kit fox

Kit fox infrequently use the heavily farmed areas in the project vicinity as is evident from the lack of sightings within at least 7.0 miles of the Solar Blue project site over the past 40 years. While the lands in the project area do not provide suitable forage and denning habitat for kit foxes, there is a potential that kit fox may occasionally traverse the site vicinity while dispersing to another location. The Solar Blue Project is expected to result in a less-than-significant impact on kit fox foraging and denning habitat, and they are not expected to impede regional movement patterns as their occurrence on or near the Solar Blue site is expected to be uncommon.

Although the Solar Blue Project site does not provide suitable kit fox habitat, any kit foxes traversing the area during the construction phases could be harmed, injured or killed. Therefore, there is a potentially significant impact to individual kit foxes, should they traverse the Solar Blue site and access corridor during construction. The potential impacts to San Joaquin kit fox would be reduced to a *less-than-significant* levels through implementation of the following mitigation measure.

Mitigation Measure BIO-1: San Joaquin Kit Fox Protection. *In order to minimize the potential for impacts to San Joaquin kit fox, the following measures shall be implemented in conjunction with the construction of the Solar Blue Project:*

- a. Pre-construction Surveys. Pre-construction surveys shall be conducted no less than 14 days and no more than 30 days prior to the beginning of ground disturbance, construction activities, and/or any project activity likely to impact the San Joaquin kit fox. These surveys shall be conducted in accordance with the "U.S. Fish and Wildlife Service Standardized Recommendations for Protection of the San Joaquin Kit Fox Prior to or During Ground*

- Disturbance” (USFWS 2011). The primary objective is to identify San Joaquin kit fox habitat features (e.g., potential dens and refugia) on the project site and evaluate their use by San Joaquin kit fox. If an active San Joaquin kit fox den is detected within or immediately adjacent to the area of work, the USFWS shall be contacted immediately to determine the best course of action.*
- b. Kit Fox Avoidance Measures. Should San Joaquin kit fox be found using the Solar Blue project site during preconstruction surveys, the construction activity shall avoid the habitat occupied by kit fox and the Sacramento Field Office of the USFWS and Fresno Field Office of CDFW shall be notified.*
 - c. Minimization of Potential Disturbance to Kit Fox. Whether or not kit foxes are found to be present, all permanent and temporary construction activities and other types of project-related activities shall be carried out in a manner that minimizes disturbance to San Joaquin kit fox. Minimization measures include, but are not limited to: restriction of project-related vehicle traffic to established roads, construction areas, and other designated areas; inspection and covering of structures (e.g., pipes), as well as installation of escape structures, to prevent the inadvertent entrapment of San Joaquin kit fox; restriction of rodenticide and herbicide use; and proper disposal of food items and trash. The full list of protection measures required by the USFWS during construction and operation contained in USFWS Standardized Recommendations (USFWS 2011), and is presented in Table BIO-1. The protection measures set forth in Table BIO-1 are fully incorporated into this mitigation measure by reference.*
 - d. Employee Education Program. Prior to the start of construction, the applicant shall retain a qualified biologist to conduct an on-site training session to educate all construction staff on the San Joaquin kit fox. This training shall include a description of the San Joaquin kit fox, a brief summary of their biology; and a list of minimization measures and instructions on what to do if a San Joaquin kit fox is observed within the Solar Blue project site and access corridor.*
 - e. Mortality Reporting. The Sacramento Field Office of the USFWS and the Fresno Field Office of CDFW shall be notified in writing within three working days in case of the accidental death of or injury to a San Joaquin kit fox during project-related activities. Notification must include the date, time, location of the incident or of the finding of a dead or injured animal, and any other pertinent information.*
 - f. Wildlife-friendly Fencing. The perimeter fencing surrounding each phase of the Solar Blue Project shall consist of wildlife-friendly or permeable fencing that allows San Joaquin kit fox and other wildlife to move through the site unimpeded. The bottom of the perimeter fencing shall be 5 to 7 inches above the ground, as measured from the top of the ground to the lowest point of the fence. The bottom of the fence edges shall be knuckled (wrapped back to form a smooth edge) to allow wildlife to pass through safely. The fencing shall not be electrified.*

Table BIO-1

U.S. FISH AND WILDLIFE SERVICE STANDARDIZED RECOMMENDATIONS FOR PROTECTION OF THE ENDANGERED SAN JOAQUIN KIT FOX PRIOR TO OR DURING GROUND DISTURBANCE CONSTRUCTION AND ON-GOING OPERATIONAL REQUIREMENTS

1. Project-related vehicles should observe a daytime speed limit of 20-mph throughout the site in all project areas, except on county roads and State and Federal highways; this is particularly important at night when kit foxes are most active. Night-time construction should be minimized to the extent possible. However if it does occur, then the speed limit should be reduced to 10-mph. Off-road traffic outside of designated project areas should be prohibited.
2. To prevent inadvertent entrapment of kit foxes or other animals during the construction phase of a project, all excavated, steep-walled holes or trenches more than 2-feet deep should be covered at the close of each working day by plywood or similar materials. If the trenches cannot be closed, one or more escape ramps constructed of earthen-fill or wooden planks shall be installed. Before such holes or trenches are filled, they should be thoroughly inspected for trapped animals. If at any time a trapped or injured kit fox is discovered, the Service and the California Department of Fish and Wildlife (CDFW) shall be contacted as noted under measure 13 referenced below.
3. Kit foxes are attracted to den-like structures such as pipes and may enter stored pipes and become trapped or injured. All construction pipes, culverts, or similar structures with a diameter of 4-inches or greater that are stored at a construction site for one or more overnight periods should be thoroughly inspected for kit foxes before the pipe is subsequently buried, capped, or otherwise used or moved in any way. If a kit fox is discovered inside a pipe, that section of pipe should not be moved until the USFWS has been consulted. If necessary, and under the direct supervision of the biologist, the pipe may be moved only once to remove it from the path of construction activity, until the fox has escaped.
4. All food-related trash items such as wrappers, cans, bottles, and food scraps should be disposed of in securely closed containers and removed at least once a week from a construction or project site.
5. No firearms shall be allowed on the project site. (This prohibition does not apply to law enforcement personnel such as Sheriff's Deputies or the Fire Marshal.)
6. No pets, such as dogs or cats, should be permitted on the project site to prevent harassment, mortality of kit foxes, or destruction of dens.
7. Use of rodenticides and herbicides in project areas should be restricted. This is necessary to prevent primary or secondary poisoning of kit foxes and the depletion of prey populations on which they depend. All uses of such compounds should observe label and other restrictions mandated by the U.S. Environmental Protection Agency, California Department of Food and Agriculture, and other State and Federal legislation, as well as additional project-related restrictions deemed necessary by the USFWS. If rodent control must be conducted, zinc phosphide should be used because of a proven lower risk to kit fox. A representative shall be appointed by the project proponent who will be the contact source for any employee or contractor who might inadvertently kill or injure a kit fox or who finds a dead, injured or entrapped kit fox. The representative will be identified during the employee education program and their name and telephone number shall be provided to the USFWS.
8. A representative shall be appointed by the project proponent who will be the contact source for any employee or contractor who might inadvertently kill or injure a kit fox or who finds a dead, injured or entrapped kit fox. The representative will be identified during the employee education program and their name and telephone number shall be provided to the USFWS

(Continued on next page.)

Table BIO-1 (Cont'd)

U.S. FISH AND WILDLIFE SERVICE STANDARDIZED RECOMMENDATIONS FOR PROTECTION OF THE ENDANGERED SAN JOAQUIN KIT FOX PRIOR TO OR DURING GROUND DISTURBANCE CONSTRUCTION AND ON-GOING OPERATIONAL REQUIREMENTS

9. An employee education program should be conducted for any project that has anticipated impacts to kit fox or other endangered species. The program should consist of a brief presentation by persons knowledgeable in kit fox biology and legislative protection to explain endangered species concerns to contractors, their employees, and military and/or agency personnel involved in the project. The program should include the following: A description of the San Joaquin kit fox and its habitat needs; a report of the occurrence of kit fox in the project area; an explanation of the status of the species and its protection under the Endangered Species Act; and a list of measures being taken to reduce impacts to the species during project construction and implementation. A fact sheet conveying this information should be prepared for distribution to the previously referenced people and anyone else who may enter the project site.
10. Upon completion of the project, all areas subject to temporary ground disturbances, including storage and staging areas, temporary roads, pipeline corridors, etc., should be re-contoured if necessary, and revegetated to promote restoration of the area to pre-project conditions. An area subject to “temporary” disturbance means any area that is disturbed during the project, but after project completion will not be subject to further disturbance and has the potential to be revegetated. Appropriate methods and plant species used to revegetate such areas should be determined on a site-specific basis in consultation with the USFWS, California Department of Fish and Wildlife (CDFW), and revegetation experts.
11. In the case of trapped animals, escape ramps or structures should be installed immediately to allow the animal(s) to escape, or the USFWS should be contacted for guidance.
12. Any contractor, employee, or military or agency personnel who are responsible for inadvertently killing or injuring a San Joaquin kit fox shall immediately report the incident to their representative. This representative shall contact the CDFW immediately in the case of a dead, injured or entrapped kit fox. The CDFW contact for immediate assistance is State Dispatch at (916) 445-0045. They will contact the local warden or Mr. Paul Hoffman, the wildlife biologist, at (530) 934-9309. The USFWS should be contacted at the numbers below.
13. The Sacramento Fish and Wildlife Office and CDFW shall be notified in writing within three working days of the accidental death or injury to a San Joaquin kit fox during project related activities. Notification must include the date, time, and location of the incident or of the finding of a dead or injured animal and any other pertinent information. The USFWS contact is the Chief of the Division of Endangered Species, at the addresses and telephone numbers below. The CDFW contact is Mr. Paul Hoffman at 1701 Nimbus Road, Suite A, Rancho Cordova, California 95670, (530) 934-9309.
14. New sightings of kit fox shall be reported to the California Natural Diversity Database (CNDDDB). A copy of the reporting form and a topographic map clearly marked with the location of where the kit fox was observed should also be provided to the Service at the address below.

Any project-related information required by the Service or questions concerning the above conditions or their implementation may be directed in writing to the U.S. Fish and Wildlife Service at:

Endangered Species Division
2800 Cottage Way, Suite W2605
Sacramento, California 95825-1846
(916) 414-6620 or (916) 414-6600

Raptors and Migratory Birds

In addition to the Swainson's hawk and burrowing owl (discussed below), several other raptor species such as the northern harrier, prairie falcon, peregrine falcon, and red-tailed hawk are known to forage in the project area. Additionally, the Solar Blue project and access corridor area provide nesting habitat for a number of migratory bird species, including, but not limited to, the snowy plover, black-necked stilt, great-horned owl, common raven, loggerhead shrike, house finch, Brewer's blackbird, and tricolored blackbird. Nearly all native bird species are protected by the federal Migratory Bird Treaty Act. The canal and ditch habitat, as well power poles and barren ground on the Solar Blue site and access corridor provide potential nesting habitat for these species. If birds were to nest in these areas prior to construction, project-related activities could result in the abandonment of active nests or direct mortality to these birds. Construction activities that adversely affect the nesting success of raptors or result in mortality of individual birds constitute a violation of state and federal laws (see Section 3.2.2 and 3.2.3 of the LOA report in Appendix B) and would be represent a significant impact.

The potential impacts to ground nesting raptors and migratory birds would be reduced to a *less-than-significant* levels through implementation of the following mitigation measure.

Mitigation Measure BIO-2: Protection for Nesting Raptors and Migratory Birds. *In order to minimize construction disturbance to active raptor and other bird nests, the following measures shall be implemented in conjunction with the construction of the Solar Blue Project:*

- a. ***Pre-construction Surveys.*** *If tree removal, site preparation, grading, or construction is planned to occur within the breeding season (February 1 - August 31), a qualified biologist shall conduct pre-construction surveys for active migratory bird nests within 10 days of the onset of these activities. If construction activity is planned to commence outside the breeding period, no pre-construction surveys are required for nesting birds and raptors.*
- b. ***Monitoring Active Nests.*** *Should any active nests be discovered in or near planned construction zones, a qualified biologist shall continuously monitor identified nests for the first 24 hours prior to any construction related activities to establish a behavioral baseline. Once work commences, continuously monitor all nests to detect any behavioral changes as a result of the project. If behavioral changes are observed, stop the work causing that change and consult with the California Department of Fish and Wildlife for additional avoidance and minimization measures.*
- c. ***Exclusion Zones for Active Nests.*** *Alternatively, should any active nests be discovered in or near the planned construction zones, the biologist shall establish a 250-foot construction-free buffer around the nest for non-listed birds, 500-foot buffer for unlisted raptors, and a half-mile for listed bird species. This buffer shall be identified on the ground with flagging or fencing, and shall be maintained until the biologist has determined that the young have fledged. Variance from these setback distances may be allowed if a qualified biologist provides compelling biological or ecological reason to do so and if CDFW is notified in advance of implementation of a no disturbance buffer variance.*
- d. ***Tailgate Training for Workers.*** *All construction and operations workers on the Solar Blue Project and access corridor shall be trained by a qualified biologist. The tailgate training shall include a description of the Migratory Bird Treaty Act, instructions on what to do if an*

active nest is located, and the importance of capping pipes and pipe-like structures standing upright in order to avoid birds falling into the pipes and getting stuck.

- e. *Capping of Hollow Poles and Posts.* *Should any vertical tubes, such as solar mount poles, chain link fencing poles, or any other hollow tubes or poles be utilized on the Solar Blue project site, the poles shall be capped immediately after installation to prevent entrapment of birds.*

Burrowing Owl

The Solar Blue project site provides suitable nesting/denning habitat for burrowing owls in the form of California ground squirrel burrows along the edges of the agricultural fields, and in and along the canals and ditches, and in the form of pipes in or on the ground. The Solar Blue site also provides foraging habitat within the agricultural fields. During LOA's 2018 surveys, three pair of burrowing owls and one single burrowing owl were observed along the adjacent off-site canal south of and paralleling Laurel Avenue, and one burrowing owl was observed along the western edge of the site. No burrowing owls were observed on the project site or access corridor during LOA's 2019 surveys. Since the Solar Blue Project would not involve disturbance to the canals on or adjacent to the site, the known locations of burrowing owl burrows along the on-site canals would be avoided. In addition, adequate suitable foraging habitat exists to the east of the Solar Blue Project site to support these owls.

For any burrowing owls that occur elsewhere within the Solar Blue site and access corridor, both breeding and foraging habitat could be lost due to the project. This would constitute a significant impact to burrowing owl foraging and breeding habitat.

These small raptors are protected under the federal Migratory Bird Treaty Act and California Fish and Game Code. Ground disturbing activities associated with construction of the Solar Blue Project may also result in the mortality of burrowing owls, as they are known to retreat into their burrows ahead of approaching heavy equipment. Mortality of individual birds would be a violation of state and federal law, and would constitute a significant environmental impact.

The potential impacts to burrowing owls would be reduced to a *less-than-significant* levels through implementation of the following mitigation measures.

Mitigation Measure BIO-3: Burrowing Owl Protection. *In order to minimize the potential for impacts to burrowing owls, the following measures shall be implemented, as necessary, in conjunction with the construction of the Solar Blue Project and access corridor:*

- a. *Pre-Construction Surveys.* *Pre-construction surveys shall be conducted by a qualified biologist no more than 10 days prior to the onset of ground-disturbing activity. These surveys shall be conducted in accordance with the Staff Report on Burrowing Owl Mitigation (CDFG 2012) or the most recent CDFW guidelines. The surveys shall cover all areas of suitable habitat within the planned construction zones.*
- b. *Avoidance of Active Nests During Breeding Season.* *If pre-construction surveys are undertaken during the breeding season (February through August) and active nest burrows are located within or near construction zones, a construction-free buffer of 250 feet shall be established around all active owl nests. The buffer areas shall be enclosed with temporary*

fencing, and construction equipment and workers shall not be allowed to enter the enclosed setback areas. Buffers shall remain in place for the duration of the breeding season. After the breeding season (i.e., once all young have left the nest), passive relocation of any remaining owls may take place, but only under the conditions described below.

- c. Avoidance of Occupied Burrows During Non-Breeding Season, and Passive Relocation of Resident Owls. During the non-breeding season (September through January), any burrows occupied by resident owls in areas planned for construction shall be protected by a construction-free buffer with a radius of 250 feet around each active burrow. Passive relocation of resident owls is not recommended by CDFW where it can be avoided. If passive relocation is not avoidable, resident owls may be passively relocated according to a relocation plan prepared by a qualified biologist.
- d. Tailgate Training for Workers. All construction workers shall attend a tailgate training session conducted by a qualified biologist. The training is to include a description of the species, a brief summary of its biology, and minimization measures and instructions on what to do if a burrowing owl is observed within or near a construction zone.
- e. Mitigation for Loss of Burrowing Owl Habitat. If it is determined that burrowing owl nest(s) are located on or near the Solar Blue project site or access corridor, the biologist shall coordinate with the project applicant and resource agency to determine whether relocation of these nest(s) is unavoidable. If so, measure #1 below (off-site conservation easement) would apply. If the on-site or nearby nest(s) are to remain in place, the biologist shall determine whether sufficient foraging habitat is available on adjacent or nearby lands, and if so, no further mitigation is required. (Approximately 200 acres of year-round foraging habitat within about 2 miles of the burrowing owl burrow is required to support a burrowing owl pair.) If it is determined that there is insufficient nearby foraging habitat, the biologist shall determine the amount of on-site foraging habitat that is required to sustain the burrowing owl nest. In this case, the potential impact to foraging habitat shall be either avoided through implementation of measure #2 below (on-site buffer zone), or compensated through implementation of measure #1 (conservation easement) or measure #3 (long-term agreement on adjacent lands) below:
 - 1) Establishment of a conservation easement with a 1:1 ratio for foraging/breeding habitat preservation. These easements would include habitats determined to be suitable for foraging and/or breeding year-round and seasonal use.
 - 2) Establishment of permanent buffer zones of adequate size around current burrowing owl locations. These buffer zones would require adequate management for the life of the project and buffer zones to ensure the buffer area remains suitable for burrowing owls. Annual monitoring of the suitability of management activities may be required by CDFW.
 - 3) Short- or long-term compensation for foraging habitat by providing farmers in adjacent lands incentives to plant particular crops known to be suitable forage habitat for burrowing owls (i.e., winter wheat, alfalfa, etc.) and to enact a farmer burrowing owl safety program where farmers are trained how to reduce burrowing owl mortalities on their lands and farm roads. A 1:1 ratio would be required to be in the program as long as the project is active.

Swainson's Hawk

Impacts to Swainson's Nesting Habitat

As discussed under 'Biological Setting,' nesting habitat for Swainson's hawks is absent from the Solar Blue project site and its immediate vicinity. The nearest previously observed nest is located 2 miles east of the Solar Blue site. No potential nest sites are located within the project site or access corridor due to the absence of suitable nesting trees. However, suitable nest trees do exist adjacent to the southwest corner of the project site at the site of the former tailwater pond. Therefore, Swainson's hawks may nest in suitable trees located within a half mile of the project site (the typical construction-free buffer distance from active nest sites). Construction activities occurring near an active Swainson's hawk nest could adversely affect nesting success or result in mortality of individual birds and would be considered a significant impact under CEQA. Therefore, the potential impact to nesting habitat for Swainson's hawk due to construction of the Solar Blue Project would represent a *potentially significant impact*.

Mitigation Measure BIO-4: Swainson's Hawk Protection. *In order to minimize the potential for impacts to Swainson's hawks, the following measures shall be implemented, as necessary, in conjunction with the construction of the Solar Blue Project:*

- a. ***Pre-Construction Surveys.*** *During the nesting season prior to the construction on the Solar Blue project site within a half-mile of a potential nest tree, preconstruction surveys shall be conducted within the construction zones and adjacent lands to identify any nesting pairs of Swainson's hawks. These surveys will conform to the guidelines of CDFW as presented in RECOMMENDED TIMING AND METHODOLOGY FOR SWAINSON'S HAWK NESTING SURVEYS IN CALIFORNIA'S CENTRAL VALLEY, Swainson's Hawk Technical Advisory Committee, May 31, 2000. No preconstruction surveys are required for construction activity located farther than a half-mile from a potential nest tree.*
- b. ***Establish Buffers.*** *Should any active nests be discovered in or near proposed construction zones, the qualified biologist shall establish a suitable construction-free buffer around the nest. This buffer shall be identified on the ground with flagging or fencing, and shall be maintained until the biologist has determined that the young have fledged.*
- c. ***Tailgate Training.*** *All workers on the construction of the project shall attend tailgate training that includes a description of the species, a brief summary of its biology, and minimization measures and instructions on what to do if a Swainson's hawk is observed on or near the construction zone.*

Project Impacts to Swainson's Hawk Foraging Habitat

Swainson's hawks may occasionally forage on the Solar Blue Project site and access corridor, but given the regional abundance of foraging habitat, the loss of foraging habitat resulting from the Solar Blue Project and access corridor would represent a *less-than-significant* impact to foraging habitat for Swainson's hawk.

Cumulative Impacts to Swainson’s Hawk Foraging Habitat

As mentioned, Swainson’s hawks are known to forage in the vicinity of the Solar Blue Project site and access corridor. As part of its biological assessment for the Program EIR on the Westlands Solar Park Master Plan and Gen-Tie Corridors Plan, conducted in 2017, LOA completed a comprehensive analysis of potential impacts to Swainson’s hawk foraging habitat associated with development of the WSP Master Plan area and all other approved, pending, and completed projects within a 10-mile radius of the WSP plan area (WWD 2017). The analysis identified all known Swainson’s hawk nests that were previously observed during surveys by LOA or others. In 2018 and 2019, LOA biologists conducted follow-up surveys to identify currently active nests. LOA biologists also reviewed and updated their detailed 2017 analysis of foraging habitat within a 10-mile radius of the WSP plan area and concluded that abundant habitat that would remain after full development of the WSP plan area, and all other cumulative projects (including projects proposed since 2017) within this 10-mile radius, would be more than sufficient to support all of the known Swainson’s hawk nests within this radius, with surplus capacity to support additional nesting pairs. The full analysis is contained in Appendix D of LOA’s biological report, which is contained in Appendix B of this document, and is summarized below.

LOA’s analysis of potential cumulative impacts to Swainson’s hawk foraging habitat employed a study methodology established by Estep Environmental Consulting (Estep), and which has been applied in similar studies on previous solar projects in Kings County. The first step in this analysis was to make a determination as to the amount of surplus foraging habitat available that is not considered to be required by existing Swainson’s hawks that are currently nesting in the area. Based on LOA’s application of Estep’s methodology, it was calculated that there is currently a surplus of 135,492 acres of suitable foraging habitat within the study area. (See LOA’s Biological Assessment in Appendix B of this document for a full description of the habitat calculations.)

In order to determine the potential cumulative impacts to foraging habitat, all of the pending, approved, and completed solar projects within the study area were identified and mapped. It was determined that the 23 cumulative projects (including the Solar Blue project) occupy a total of 34,583 acres within the study area (this includes the entire WSP plan area of 20,938 acres). For purposes of analysis, this entire acreage was conservatively assumed to comprise suitable foraging habitat, whereas the actual total would be less after subtracting acreage in tree crops and vineyards which provide little or no foraging value for Swainson’s hawks.

In order to determine if this cumulative loss of foraging habitat represented a significant cumulative impact, Estep established that a reduction of surplus habitat to less than 70 percent relative to pre-project conditions would represent a cumulatively significant impact (Estep 2012). As presented in LOA’s Biological Assessment (see Appendix B of this document), it was calculated that the cumulative projects would reduce the total surplus foraging habitat in the study area to 100,909 acres (i.e., 135,492 acre pre-project surplus minus 34,583 acres cumulative loss). This remaining acreage of surplus foraging area represents 74.5 percent of the pre-project total. Since the remaining surplus foraging acreage is greater than 70 percent of the pre-project surplus foraging acreage in the study area, the cumulative impact to the Swainson’s hawk foraging acreage in the study area was determined to be *less than significant*.

American Badgers

Given the observations of American badgers, a California Species of Special Concern, on nearby lands with similar habitats to those of the Solar Blue Project site and access corridor, the potential exists that the American badger may reside within the Solar Blue site or access corridor. No badgers or badger burrows were observed in the area during any of the surveys of the Solar Blue site access corridor conducted from 2011 through 2019. Potential badger habitat was found on the Solar Blue site and access corridor in the form of fallow fields. While the occurrence of badgers is expected to be unlikely, it cannot be ruled out. As such, there is a potential for significant impact to American badgers.

Mitigation Measure BIO-5: American Badger Mitigation. *The following measures shall be implemented to minimize impacts to the American badger, as necessary, in conjunction with the construction of the Solar Blue Project and access road:*

- a. ***Preconstruction Surveys for American Badger.*** *During the course of pre-construction surveys prescribed for other species, a qualified biologist shall also determine the presence or absence of badgers prior to the start of construction. If badgers are found to be absent, a report shall be written to the applicant so stating and no other mitigations for the protection of badgers would be warranted.*
- b. ***Avoidance of Active Badger Dens and Monitoring.*** *If an active badger den is identified during pre-construction surveys within or immediately adjacent to an area subject to construction, a construction-free buffer of up to 300 feet shall be established around the den. Once the biologist has determined that the badger(s) have vacated the burrow, the burrow can be collapsed or excavated, and ground disturbance can proceed. Should the burrow be determined to be a natal or reproductive den, and because badgers are known to use multiple burrows in a breeding burrow complex, a biological monitor shall be present on-site during construction activities in the vicinity of the burrows to ensure the buffer is adequate to avoid direct impact to individuals or natal/reproductive den abandonment. The monitor shall be required on-site until it is determined that young are of an independent age and construction activities would not harm individual badgers.*
- c. ***Tailgate Training for Workers.*** *All construction workers shall attend a tailgate training session conducted by a qualified biologist. The training is to include a description of the species, a brief summary of its biology, and minimization measures and instructions on what to do if an American Badger is observed.*

Loss of Habitat for Special Status Plants

Three special status vascular plant species are known to occur in the vicinity of the project site: California jewel-flower, Kern mallow, and San Joaquin woollythreads. Because of the many decades of agricultural disturbance, habitat for these plant species is absent from the Solar Blue Project site and access corridor. Therefore, the impacts to regional populations of these species would be *less than significant*.

Loss of Habitat for Special Status Animals Absent or Unlikely to Occur in the Project Area

Of the 38 special status animal species potentially occurring in the region, 22 species would be absent or unlikely to occur within the Solar Blue Project site or access corridor due to unsuitable habitat conditions. These include the vernal pool fairy shrimp, valley elderberry longhorn beetle, California tiger salamander, western spadefoot, western pond turtle, Temblor legless lizard, coast horned lizard, blunt-nosed leopard lizard, giant garter snake, California glossy snake, San Joaquin whipsnake, American white pelican (nesting), black swift, Vaux's swift, western yellow-billed cuckoo, Nelson's antelope squirrel, giant kangaroo rat, Fresno kangaroo rat, Tipton kangaroo rat, short-nosed kangaroo rat, Tulare grasshopper mouse, and ringtail. Construction of the Solar Blue Project and access road would have no impact on these species because there is little or no likelihood that they are present.

Loss of Habitat for Special Status Animals that May Occur as Occasional or Regular Foragers or Disperse through the Project Area but Breed Elsewhere

There are 14 species that may occasionally utilize the Solar Blue Project site and access corridor for foraging or dispersal movements but would breed elsewhere. These include: western snowy plover, mountain plover, white-faced ibis, Swainson's hawk, northern harrier, white-tailed kite, western burrowing owl, long-eared owl, loggerhead shrike, yellow-headed blackbird, tricolored blackbird, Townsends's big-eared bat, pallid bat, and California mastiff bat. LOA's biologists determined that the Solar Blue project site does not provide regionally important foraging habitat for these species (see LOA Biological Assessment in Appendix B of this document). Considerable habitat suitable for migratory movements and winter foraging would continue to be available for these species on other lands within the region following development of the project. Therefore, project development would result in a *less-than-significant impact* on these species due to loss of foraging habitat.

b) Would the project have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?

No Impact. As discussed in 'Biological Setting' above, LOA determined that the canals and ditches on and adjacent to the Solar Blue Project site and access corridor do not meet the requirements of the USACE as a jurisdictional wetland. The construction of the Solar Blue Project is not planned or expected to encroach upon or physically alter any on-site or off-site canals. The agricultural lands that occupy the Solar Blue Project site and access corridor are not considered sensitive habitats and do not provide significant habitat value to regional wildlife populations. Because riparian and other sensitive habitats are absent from the project site and access corridor, construction of the Solar Blue Project and access corridor would have *no impact* on riparian habitat or other sensitive natural community.

c) Would the project have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?

No Impact. As discussed in 'Biological Setting' above, on-site waters, as contained in irrigation canals within and near the Solar Blue Project site and access corridor, appear not to meet the

jurisdictional requirements of the USACE as Waters of the United States. However, only the USACE can make a jurisdictional determination. The construction of the Solar Blue Project and access corridor is not planned or expected to encroach upon or physically alter any on-site or off-site canals. Because the project would avoid potential Waters of the U.S. and federally protected wetlands, potential project impacts would be *less-than-significant*.

d) *Would the project interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?*

Less-than-Significant Impact. It is likely that some species use the canals and ditches on and adjacent to the Solar Blue Project site and access corridor as movement corridors, including San Joaquin kit fox. The project site and access corridor likely has some small value for the regional movements of some wildlife species; however, the canal and ditch system has greater value when placed in a regional context. As the development of the Solar Blue site as a solar generating facility would not affect existing canals, which would continue to be operated and managed as they are under current conditions, it is expected that wildlife that currently uses the canals for movement will continue to use the canal system to move through the area after the Solar Blue Project is completed.

To allow for ground movement of wildlife through the project site, all fencing enclosing the solar facility is planned to consist of “wildlife friendly” fencing with a continuous 5- to 7-inch separation from the top of the ground to the lowest point of the bottom of the fence along the entire fence. Such fencing will not be electrified.

In summary, wildlife currently using the Solar Blue Project site and access corridor for movement are expected to continue to do so after project completion, given that wildlife friendly fencing will be installed around the Solar Blue Project and considering that the canal and ditch system will be retained within the solar facility, thus allowing for wildlife movement through the site unimpeded. Therefore, the Solar Blue Project and access corridor would result in a *less-than-significant impact* on regional or local wildlife movements.

With respect to native wildlife nursery sites, the aquatic habitat associated with the irrigation canals and ditches on and adjacent to the Solar Blue site and access corridor could provide nursery sites for native wildlife. Since these features would be avoided by the Solar Blue Project and access corridor, the potential project impacts to wildlife nursery sites would be *less-than-significant*.

e) *Would the project conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?*

No Impact. The “Resource Conservation Element” of the *2035 Kings County General Plan* contains several goals and policies pertaining to biological resources. The resource conservation goals of the Kings County General Plan relating to biological resources are summarized as follows: 1) protect the Kings River and associated riparian habitat; 2) preserve land that contains important natural plant and animal habitats; 3) maintain the quality of natural wetland areas; and 4) protect and manage riparian environments as valuable resources. The corresponding policies require biological

assessments of proposed development projects, including coordination with the resource agencies and compliance with their permitting requirements, and mitigation for potential impacts to biological resources (Kings County 2010b). The project would assure consistency with the General Plan goals and policies on biological resource protection through completion of this environmental impact review pursuant to CEQA, including project incorporation of mitigations recommended by the resource agencies. Thus the Solar Blue Project and access corridor would be consistent with the relevant General Plan goals and policies and would have *no impact* in terms of conflicts with those policies.

Kings County does not have any ordinances protecting biological resources, such as a tree preservation ordinance. However, General Plan Resource Conservation Policy E1.1.2 requires the preservation of healthy native trees as a primary objective in the review of development projects (Kings County 2010b). Neither the Solar Blue Project site nor access corridor includes trees, so they would have *no impact* in terms of conflict with this tree preservation policy.

f) *Would the project conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?*

No Impact. As discussed in ‘Biological Setting’ above, the only HCP that may apply to the Solar Blue Project is PG&E’s “San Joaquin Valley Operations and Maintenance Habitat Conservation Plan.” The proposed project is within the boundaries of the HCP. Although the HCP covers operational and maintenance activities, it also covers small construction projects such as minor extensions of electrical lines (CDFW 2008). The HCP would likely cover the project’s interconnection to PG&E’s system (at the Gates Substation in Fresno County), but would not cover construction of Solar Blue Project itself. The mitigation measures identified above for protection of wildlife during project construction and operation would be compatible with the requirements of the HCP since they also ensure compliance with the federal and state Endangered Species Acts. Therefore, the project would have *no impact* in terms of potential conflict with this HCP.

The USFWS has adopted the *Recovery Plan for Upland Species of the San Joaquin Valley* which covers 34 species of plants and animals that occur in the San Joaquin Valley. The majority of these species occur in arid grasslands and scrublands of the San Joaquin Valley and the adjacent foothills and valleys. The only species covered in the recovery plan that potentially occurs in the project vicinity is the San Joaquin kit fox, although no sightings of this species have been recorded in the project area since 1981, as discussed above. The Recovery Plan does not identify the project site or any other lands in the vicinity as areas that should be protected as Specialty Reserve Areas, Wildlife-Compatible Farmland to be Maintained, or Areas Where Connectivity and Linkages Should be Promoted (USFWS 1998). Because the San Joaquin kit fox has the potential to occur on the site, the mitigation measures identified above in MM Bio-1 would mitigate any potential project impacts to kit fox. Therefore, the Solar Blue Project and access road would have *no impact* in terms of potential conflict with the “Recovery Plan.”

Neither the Solar Blue Project site nor the access corridor is covered by any other existing Habitat Conservation Plan (HCP) or Natural Community Conservation Plan (NCCP), or any other conservation plan adopted at the local, regional, state, or federal level. Therefore, the Solar Blue Project and access road would have *no impact* in terms of potential conflict with any such plans.

REFERENCES – BIOLOGICAL RESOURCES

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- Kings County 2010b Kings County. 2010. *2035 Kings County General Plan – Resource Conservation Element*. Adopted January 26, 2010. <http://www.countyofkings.com/home/showdocument?id=3112>
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- WWD 2017b Westlands Water District (WWD). 2017. *Draft Program Environmental Impact Report – Westlands Solar Park Master Plan s Plan*. October. https://cs.westlandswater.org/resources/resources_files/misc/Environmental_Do_cs/201710/Vol1.pdf

4.5. CULTURAL RESOURCES

Would the project:	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
a) <i>Cause a substantial adverse change in the significance of a historical resource pursuant to §15064.5?</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
b) <i>Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
c) <i>Disturb any human remains, including those interred outside of dedicated cemeteries?</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

The evaluation in this section is based on the cultural resources report prepared by Basin Research Associates in June 2019. The Basin Research Associates report is kept administratively confidential by the Kings County Community Development Agency (CDA) pursuant to Government Code Section 6254, subdivision (r) and Section 6254.10.

The research conducted for the cultural resources report by Basin Research Associates included a prehistoric and historic site records search through the California Historical Resources Information System, Southern San Joaquin Valley Information Center, California State University (CSU) Bakersfield. In addition, Basin Research conducted a review of pertinent literature and archival records, and cultural resources compliance reports on other projects in the area, among other sources.

The Native American Heritage Commission (NAHC) was contacted concerning resources listed on the *Sacred Lands Inventory*. The NAHC record search was negative for Native American resources in the immediate project area, and 7 tribes or knowledgeable individuals were recommended that could provide additional information. Information outreach letters or emails were sent to the seven parties. Two responses were received: (1) the Kings River Choinumni Farm Tribe recommended any excavation below five feet should be monitored for cultural resources; and (2) the Table Mountain Rancheria noted that the project site is beyond their area of interest. The nearest federally recognized Indian tribe, Santa Rosa Rancheria Tachi Yokut Tribe, has previously entered into consultation with Kings County for solar projects in the area. Other Native American groups have generally deferred to the Tachi Yokut Tribe due to their proximity to the project area.

Basin Research Associates has conducted archaeological field reviews within the Westlands Solar Park Master Plan Area, including the Solar Blue project site, from 2009 to 2019. No evidence of prehistoric or historically significant cultural resources was observed on the Solar Blue Project site or vicinity during the field reviews. The results of the field inventories indicate that the project site has a low sensitivity for surface resources.

Setting

Native American Resources

Ethnography

Prehistoric occupation and use of the general area dates from perhaps as early as 12,000 years ago. The wetland environment of the nearby Tulare Lake would have provided a favorable environment for prehistoric Native Americans due to the availability of resources such as fresh water, fish and large game. In the later period beginning about 1,500 years ago, subsistence began to focus on processing of acorns and other plant foods, with a decreased emphasis on hunting and fishing.

The project site was within the territory of the Southern Valley Yokuts tribe known as the *Tachi (Tache)*, whose territory extended from the north and west shores of Tulare Lake to the Kettleman Hills and foothills of the Coast Ranges. The *Tachi* village of *Waiu*, one of eight in Tachi territory, was located south of Lemoore along the west side of Mussel Slough where the present rancheria of Santa Rosa Indian Community is located. The location of the Santa Rosa Indian Community of the Santa Rosa Rancheria, California (a.k.a. Santa Rosa Rancheria Tachi Tribe) conforms to the former site of the *Tachi* village of *Waiu*. The community, a federally-recognized Indian tribe, is located approximately 7 miles east/northeast of the project site between Jersey and Kent Avenues, west of 17th Avenue. The “Santa Rosa Rancheria” is a designated State of California Ethnic site.

Prehistoric Archaeology

The literature search by Basin Research found that three resources have been recorded outside of the project site within a 3-mile radius. An unrecorded portion of a recorded linear resource (see P-16-000136 below) passes through the project site. The first two resources are not eligible for listing on either the National Register of Historic Places (NRHP) or the California Register of Historical Resources (CRHR) and the third resource listed below has not been formally evaluated.

P-16-000198 – This is a prehistoric isolated basalt groundstone fragment artifact which has been recorded 1.5 miles to the north of the northern boundary adjacent to 25th Avenue. This isolated artifact does not constitute an archaeological resource and is therefore not eligible for listing on either the NRHP or CRHR.

P-16-000136 – This historic-era built environment site, an electrical transmission line associated with the Henrietta Substation that is parallel to 25th Avenue, bisects the Solar Blue Project site and is parallel to the proposed Access Corridor. The resource, a portion of the Camden Jct-Henrietta and Henrietta-Tulare Lake (Line Number 702), is a 31.55 mile long 70 kV line between Camden Jct south to the Henrietta Substation and then south to the Tulare Lake Substation near Kettleman City. The recorded portion of the transmission line runs parallel to 25th Avenue from Kent Avenue south for approximately 1.6 miles, with the recorded portion terminating approximately 1.5 miles north of the northern boundary of the Solar Blue Project site. The unrecorded portion of the transmission line continues through the project site following the unimproved 25th Avenue alignment and access corridor south to Nevada Avenue. The resource has been evaluated as not eligible for inclusion on the NRHP or CRHR).

P-16-000054 – This is a prehistoric resource located 0.5 mile to the east of the eastern boundary of the Solar Blue Project site. The resource is identified as a prehistoric and historic habitation location that has not been formally evaluated. It is possible that it may be eligible for the NRHP or CRHR under criterion d and 4.

In addition, several prehistoric resources have been recorded at locations from 3 to 10 miles south of the Solar Blue project site. These resources are generally located along the western margins of the former Tulare Lake. These resources include four prehistoric sites (three of which included Native American remains), one combined prehistoric/historic-era sites, and 22 prehistoric isolates. None of these sites is listed on the State Office of Historic Preservation’s *Archaeological Determinations of Eligibility* for Kings County.

No other prehistoric or combined prehistoric/historic-era sites or isolates have been recorded in the vicinity of the Solar Blue Project site or access corridor. No National Register of Historic Places or California Register of Historical Resources eligible or listed historic properties/cultural resources, or traditional cultural places (TCPs) have been identified in or adjacent to the Solar Blue project site or access corridor.

The Native American Heritage Commission (NAHC) has indicated that a search of the sacred land file was negative for the presence of Native American resources in the immediate area of the Solar Blue site and access corridor.

Historic-Era Resources

No known Hispanic Period or American Period dwellings or other significant structures, features (e.g., adobe dwellings, or other structures, features, etc.) have been identified in or adjacent to the Solar Blue project site. The field inventories and reviews conducted by Basin Research Associates from 2009 to 2019 found no indications of surface or subsurface significant historic material on or adjacent to the Solar Blue Project site or access corridor.

No local, state or federal historically or architecturally significant structures, landmarks, or points of interest have been identified within or immediately adjacent to the Solar Blue Project site. No historic properties which have been listed, determined to be eligible or potentially eligible for inclusion on the National Register of Historic Places or the California Register of Historical Resources have been identified in or adjacent to the Solar Blue project site or access corridor.

Environmental Evaluation

a) Would the project cause a substantial adverse change in the significance of a historical resource as defined in §15064.5?

Less-than-Significant Impact with Mitigation Incorporated. The Solar Blue Project site and access corridor include no historic properties determined to be eligible or potentially eligible for inclusion on the National Register of Historic Places (NRHP) or the California Register of Historical Resources (CRHR). Solar Blue According to the cultural resources report prepared by Basin Research Associates, there is a low potential for the discovery of significant subsurface materials from the

historic era within the project site or access corridor, although it is possible that isolated historical materials may be encountered during subsurface excavation.

Construction activity could result in the inadvertent exposure of historical resources that could be eligible for inclusion on the CRHR. This potentially significant project impact to historic resources would be reduced to a *less-than-significant* level through the implementation of Mitigation Measure CR-1 below.

Mitigation Measure CR-1: Protection of Cultural Resources. *In order to avoid the potential for impacts to historic and prehistoric archaeological resources, the following measures shall be implemented, as necessary, in conjunction with the construction of each phase of the Solar Blue Project:*

- a. ***Cultural Resources Alert on Project Plans.*** *The project proponent shall note on any plans that require ground disturbing excavation that there is a potential for exposing buried cultural resources.*
- b. ***Pre-Construction Briefing.*** *The project proponent shall retain Santa Rosa Rancheria Cultural Staff to provide a pre-construction Cultural Sensitivity Training to construction staff regarding the discovery of cultural resources and the potential for discovery during ground disturbing activities, which will include information on potential cultural material finds and on the procedures to be enacted if resources are found.*
- c. ***Stop Work Near any Discovered Cultural Resources.*** *The project proponent shall retain a professional archaeologist on an “on-call” basis during ground disturbing construction for the project to review, identify and evaluate cultural resources that may be inadvertently exposed during construction. Should previously unidentified cultural resources be discovered during construction of the project, the project proponent shall cease work within 100 feet of the resources, and Kings County Community Development Agency (CDA) shall be notified immediately. The archaeologist shall review and evaluate any discoveries to determine if they are historical resource(s) and/or unique archaeological resources under CEQA.*
- d. ***Mitigation for Discovered Cultural Resources.*** *If the professional archaeologist determines that any cultural resources exposed during construction constitute a historical resource and/or unique archaeological resource, he/she shall notify the project proponent and other appropriate parties of the evaluation and recommended mitigation measures to mitigate the impact to a less-than-significant level. Mitigation measures may include avoidance, preservation in-place, recordation, additional archaeological testing and data recovery, among other options. Treatment of any significant cultural resources shall be undertaken with the approval of the Kings County CDA. The archaeologist shall document the resources using DPR 523 forms and file said forms with the California Historical Resources Information System, Southern San Joaquin Valley Information Center. The resources shall be photo-documented and collected by the archaeologist for submittal to the Santa Rosa Rancheria’s Cultural and Historical Preservation Department. The archaeologist shall be required to submit to the County for review and approval a report of the findings and method of curation or protection of the resources. Further grading or site work within the area of discovery shall not be allowed until the preceding steps have been taken.*

- e. Native American Monitoring. Prior to any ground disturbance, the project proponent shall offer the Santa Rosa Rancheria Tachi Yokut Tribe the opportunity to provide a Native American Monitor during ground disturbing activities during both construction and decommissioning. Tribal participation would be dependent upon the availability and interest of the Tribe.
- f. Disposition of Cultural Resources. Upon coordination with the Kings County Community Development Agency, any pre-historic archaeological artifacts recovered shall be donated to an appropriate Tribal custodian or a qualified scientific institution where they would be afforded applicable cultural resources laws and guidelines.

b) Would the project cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?

Less-than-Significant Impact with Mitigation Incorporated. The Solar Blue Project site includes no known prehistoric archaeological resources determined eligible or potentially eligible for inclusion on the National Register of Historic Places or the California Register of Historical Resources.

According to the cultural resources report prepared by Basin Research Associates, there is a low potential for the discovery of significant subsurface cultural materials within the Solar Blue Project site, although isolated prehistoric finds are possible. Construction operations in areas of native soil could result in the inadvertent exposure of buried prehistoric archaeological materials that could be eligible for inclusion on the CRHR (PRC Section 5024.1) and/or meet the definition of a unique archeological resource as defined in Section 21083.2 of the Public Resources Code (PRC). This potential impact to cultural resources would be reduced to a *less-than-significant* level through the implementation of Mitigation Measure CR-1 above.

c) Would the project disturb any human remains, including those interred outside of formal cemeteries?

Less-than-Significant Impact with Mitigation Incorporated. According to the cultural resources report by Basin Research Associates, no human burials have been recorded on the project site or immediate vicinity. The nearest recorded human remains were found at four sites along the former Tulare Lake shoreline, with the nearest recorded burials found 0.5 miles east of the Solar Blue Project site and the remaining three burials located between 6.0 and 10 miles south . Although considered unlikely, it is possible that human remains could be buried within the Solar Blue project site.

Subsurface excavation for the Solar Blue Project and the access road could potentially result in the disturbance of buried human remains. This potential impact would be reduced to *less-than-significant* levels through implementation of Mitigation Measure CR-2 below.

Mitigation Measure CR-2: Protection of Buried Human Remains. In order to avoid the potential for impacts to buried human remains, the following measures shall be implemented, as necessary, in conjunction with the construction of each phase of the Solar Blue Project:

- a. Pursuant to State Health and Safety Code Section 7050.5(e) and Public Resources Code

Section 5097.98, if human bone or bone of unknown origin is found at any time during on- or off-site construction, all work shall stop in the vicinity of the find and the Kings County Coroner shall be notified immediately. If the remains are determined to be Native American, the Coroner shall notify the California State Native American Heritage Commission (NAHC), who shall identify the person believed to be the Most Likely Descendant (MLD. The project proponent and MLD, with the assistance of the archaeologist, shall make all reasonable efforts to develop an agreement for the treatment of human remains and associated or unassociated funerary objects with appropriate dignity (CEQA Guidelines Sec. 15064.5(d)). The agreed upon treatment shall address the appropriate excavation, removal, recordation, analysis, custodianship, curation, and final disposition of the human remains and associated or unassociated funerary objects. California Public Resources Code allows 48 hours for the MLD to make their wishes known to the landowner after being granted access to the site. If the MLD and the other parties do not agree on the reburial method, the project will follow Public Resources Code Section 5097.98(e) which states that ". . . the landowner or his or her authorized representative shall reinter the human remains and items associated with Native American burials with appropriate dignity on the property in a location not subject to further subsurface disturbance."

- b. Any findings shall be submitted by the archaeologist in a professional report submitted to the project applicant, the MLD, the Kings County Community Development Agency, and the California Historical Resources Information System, Southern San Joaquin Valley Information Center.*

REFERENCES – CULTURAL RESOURCES

- Basin 2019 Basin Research Associates. 2019. *Cultural Resources Assessment Report – Solar Blue Project , Kings County, California*. June.
[Cultural Resources report is kept administratively confidential by Kings County Community Development Agency per Government Code Section 6254, subdivision (r) and Section 6452.10.]

4.6. ENERGY

<i>Would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
<i>a) Result in potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<i>b) Conflict with or obstruct a state or local plan for renewable energy or energy efficiency?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Consistent with Public Resources Code Section 21100(b)(3), this impact analysis evaluates the potential for the project to result in a substantial increase in energy demand and/or wasteful use of energy during project construction, operation and maintenance, and decommissioning.

Environmental Evaluation

a) *Would the project result in potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation?*

Less-than-Significant Impact. The construction of the Solar Blue Project would involve the consumption of fuels for the use of construction tools and equipment, haul trips, and vehicle trips generated by construction workers traveling to and from the project site. Energy would also be used in the manufacture of the solar modules and associated equipment, although the solar modules and other array equipment would be recyclable. As required by CALGreen, 65 percent of construction and demolition waste would be diverted from the waste stream. The efficient use of fuel during construction would occur through implementation of the San Joaquin Valley Air Pollution Control District’s requirement for clean fleet equipment to minimize emissions under Rule 9510 (ISR) which would also indirectly result in greater fuel efficiency. The energy efficiency of fuel consumed by commuting workers and delivery vehicles would be ensured through federal fuel efficiency standards. In addition, the project would be constructed in accordance with the California Building Standards Code and Energy Efficiency Standards, as enforced through plan review and site inspections by the County Building Official.

Operationally, the main objective of the Solar Blue Project is to generate renewable solar energy in order to provide for the reduced statewide reliance on non-renewable fossil fueled generation. The operation of the solar facility would allow for the decommissioning of equivalent generation from a natural gas fired power plant. As discussed in section 4.8. *Greenhouse Gas Emissions*, the total carbon emissions (as proxy for energy consumption) associated with the Aquamarine Solar Project would be 99 percent less than carbon emissions resulting from a conventional gas powered plant. The project would also result in energy saved that would otherwise be consumed in transporting fossil fuels to a fossil-fueled power plant. The project would consume a relatively small amount of electricity to operate lights and equipment, but this energy consumption would be negligible compared to the clean energy produced by the project. Since the small amount of electricity consumed during project construction, operation, and decommissioning would be greatly offset by the generation of renewable energy by the project, the energy demand from the Solar Blue Project

would not constitute a wasteful, inefficient, or unnecessary use of energy, and the impact would be *less than significant*.

b) Would the project conflict with or obstruct a state or local plan for renewable energy or energy efficiency?

No Impact. At the local level, there are several policies contained in the *2035 Kings County General Plan* which directly address renewable energy or energy efficiency. In the Resource Conservation Element, RC Policies G1.2.1 through G1.2.6 promote the use of renewable energy sources such as solar, wind, and biomass projects, and provide guidance for their appropriate placement and project review. RC Policies G1.3.1 through G1.3.4 address energy conservation and project design measures for reducing energy demand (Kings County 2010b). The Solar Blue Project would advance the implementation of these policies by providing a new source of renewable energy.

At the State level, there are numerous plans, policies, and regulations that directly and indirectly address renewable energy and energy efficiency. For energy efficiency in building construction, the applicable energy conservation requirements are contained in the California Building Standards Code and Energy Efficiency Standards, which have been incorporated into the Kings County Building Code. The Solar Blue Project would incorporate the applicable energy efficiency standards in its construction, as enforced by the County Building Official. Therefore, the determination of significance under this criterion is whether the project would hinder or delay implementation of the statewide GHG reduction targets set forth in AB 32.

The State's primary mandate for renewable energy is embodied by AB 32 – The California Global Warming Solutions Act, which is implemented through its Scoping Plan. The 2017 Climate Change Scoping Plan adopted by the California Air Resources Board outlines the strategies for achieving the emissions reduction target mandated in AB 32. One of the key strategies is the Renewables Portfolio Standard (RPS), which now requires all electric utilities in California to include a minimum of 60 percent renewable generation sources in their overall energy mix by 2030 (CARB 2017). As a solar photovoltaic generating facility, the Solar Blue Project will help increase the proportion of renewables in the statewide energy portfolio, thereby furthering the implementation of RPS by the target year instead of obstructing its implementation. The addition of the project's solar generation to the state's electrical supply will help facilitate the retirement of existing older fossil-fueled generation plants, thereby avoiding or offsetting those sources of GHG emissions. Therefore, the Solar Blue Project would not conflict with or obstruct a state or local plan for renewable energy or energy efficiency, thus would have *no impact* in this regard.

REFERENCES – ENERGY

- | | |
|--------------------|---|
| CARB 2017 | California Air Resources Board (CARB). 2017. <i>The 2017 Climate Change Scoping Plan – The Strategy for Achieving California's 2030 Greenhouse Gas Target</i> . October 27. https://www.arb.ca.gov/cc/scopingplan/revised2017spu.pdf |
| Kings County 2010b | Kings County. 2010. <i>2035 Kings County General Plan – Resource Conservation Element</i> . Adopted January 26, 2010. http://www.countyofkings.com/home/showdocument?id=3112 |

4.7. GEOLOGY AND SOILS

Would the project:	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
a) Directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving:				
i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
ii) Strong seismic ground shaking?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
iii) Seismic-related ground failure, including liquefaction?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
iv) Landslides?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) Result in substantial soil erosion or the loss of topsoil?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
c) Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
d) Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating direct or indirect risks to life or property?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
e) Have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
f) Directly or indirectly destroy a unique paleontological resource or site of unique geologic feature?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Setting

Site Geology

The Solar Blue Project site is located in the Great Valley Geomorphic Province, a topographic and structural basin bounded on the east by the Sierra Nevada and on the west by the Coast Ranges. The Sierra Nevada are part of a fault block which dips gently to the southwest which forms the bedrock beneath the valley. This basement complex is composed of igneous and metamorphic rocks of pre-Tertiary age. These are in turn overlain by Quaternary period alluvium, including material from the Pleistocene Epoch (about 2.6 Million to about 10,000 years ago), which is covered by layer of Holocene Epoch (about 10,000 years ago to present) of varying thickness.

Tectonics and Seismicity

There are no Alquist-Priolo Earthquake Fault Zones mapped in the vicinity of the Solar Blue Project site (CGS 2014). However, there are several active faults in the Coast Ranges to the west, including the San Andreas Fault Zone, the Nunez Fault Zone, and the Great Valley Fault System. The nearest segment of the

San Andreas fault is located about 35 miles southwest of the project site and it is estimated to be capable of producing a magnitude 7.7 earthquake along the nearest segments to the project area.

The Nunez Fault Zone, a 3-mile long fault zone located 2 miles northwest of Coalinga, was the epicenter of the 6.2 magnitude 1983 Coalinga earthquake. The Nunez fault is a designated Alquist-Priolo Earthquake Fault Zone and is located about 27 miles west of the project site at its nearest point.

The Great Valley Fault System, which runs parallel to and east of the San Andreas Fault zone, is composed of blind thrust faults, which do not intersect the ground surface but can cause significant shaking and ground deformation. The nearest segment of this fault system is the Kettleman Hills segment which is located approximately 22 miles southwest of the Solar Blue Project site at its nearest point. The 6.5 magnitude Coalinga earthquake in 1983 (25 miles west) and the 6.1 magnitude Kettleman Hills earthquake in 1985 (17 miles southwest) occurred within this fault complex (Kings County 2010e).

Soils

The soils on the Solar Blue site consist largely of Lethent clay loam (79%), with a moderate-sized area of Twisselman silty clay, saline-alkali (17%) in the southwest corner, and small area of Houser clay, partially drained (4%) in the southeast corner, and a very small area of Calflax clay loam, saline-sodic (<1%) in the northwest corner of the project site. The Lethent and Twisselman soils covering 96 percent of the project site have very similar characteristics and are described as very deep, moderately well-drained, saline-alkali soils. The shrink-swell (expansion) potential of these clayey soils is high, runoff is very slow, permeability is very low, and hazard to erosion is slight. The saline-alkali condition of the soils causes high corrosivity to steel and concrete (NRCS 1986, 2006).

[Note: A detailed description of geological and soils conditions and corresponding regulatory context applicable to the Solar Blue Project is contained in the Draft Program EIR on the Westlands Solar Park Master Plan and Gen-Tie Corridors Plan, which is incorporated into this document by reference pursuant to Section 15150 of the State CEQA Guidelines (WWD 2017b).]

Paleontological Resources

Paleontological resources comprise fossils – the remains or traces of once-living organisms preserved in sedimentary deposits – together with the geologic context in which they occur. Fossils are scientifically important as they provide the only available direct evidence of the anatomy, geographic distribution, and paleoecology of organisms of the past. Significant paleontological resources may include vertebrate fossils and their associated taphonomic (fossilization) and environmental indicators; invertebrate fossils; and/or plant fossils.

The surface soils of western Kings County are underlain by alluvium deposited during the Quaternary period (approximately 2.6 million years to present). Quaternary alluvium is further divided into a number of subunits, including the following units that occur in the general project vicinity: Quaternary fan deposits (Qf), formed from materials eroded from the Coast Ranges to the west and deposited by streams in alluvial fans; Quaternary lake deposits (Ql), consisting of materials deposited on the lakebed of former Tulare Lake to the east and southeast; and Quaternary basin deposits (Qb), consisting of materials deposited by Kings River flows and overbank flood events. Quaternary fan and lake deposits are considered to have a high sensitivity for paleontological resources, while Quaternary basin deposits have a low paleontological sensitivity (CHSRA 2012). The western two-thirds of the Solar Blue project site is mapped within an area of

Quaternary basin deposits, while the eastern one-third of the site lies within the area mapped as Quaternary lake deposits (CGS 1965). As noted above, the Quaternary basin deposits are considered to have a low sensitivity for paleontological resources, while the Quaternary lake deposits are considered to have a high sensitivity for paleontological resources.

On a temporal scale, the Quaternary period is divided into two epochs or ages, including the Pleistocene Epoch (about 2.6 million to 10,000 years ago) and the more recent Holocene Epoch (about 10,000 years ago to present). The Pleistocene Epoch is informally termed the Ice Age, and this is the depositional period which yields vertebrate fossils. The Holocene deposits, which comprise more recent layers that were deposited on top of the Pleistocene material, yield few if any vertebrate fossils and thus have a low paleontological sensitivity. However, the thickness of the Holocene layer covering the paleontologically sensitive Pleistocene (or older Quaternary) alluvium is highly variable, so it is often difficult to determine the depth at which the older Quaternary alluvium occurs at a given location. It is useful to consider Caltrans' experience on this issue, given its involvement with numerous construction projects involving deep excavations in Quaternary sediments in the San Joaquin Valley. Caltrans has found that while low sensitivity Holocene materials can cover older fossil-bearing alluvium to substantial depths, Caltrans' projects have encountered sensitive fossils at depths as shallow as 5 to 8 feet at sites underlain by Quaternary alluvium (Caltrans 2018). There are no records or reports of known vertebrate fossil localities within the Solar Blue Project area (Basin Research 2019). Although the depth of the Holocene layer at the project site is unknown, lack of reported fossils in the area suggest that fossils are not common, at least in the upper portions of the local sedimentary deposits. Based on the information presented above, it is highly unlikely that fossils are present on the Solar Blue Project site at depths shallower than 5 feet below the ground surface.

There are several major fossil localities in western Kings County, including the Witt site located 15 miles south/southeast of the Solar Blue Project site on the southwest shoreline of former Tulare Lake. The Witt site, which is associated within Quaternary lake deposits, has yielded numerous vertebrate species including mammoth, camel, horse, bison, dire wolf, and many fish species (Gobalet 1993).

Other well-known fossil beds occur in the Kettleman Hills, located approximately 15 miles the southwest of the Solar Blue Project site, beyond the western margins of the San Joaquin Valley where the deep alluvium has transitioned to shallow soils covering bedrock outcrops. The fossil-bearing rock formations include geologic deposits of the Etchegoin, San Joaquin, and Tulare Formations which date from the Pliocene age (roughly 4.5 to 2.0 million years old).

Environmental Evaluation

a) Would the project directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving:

- i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42?***

No Impact. The Solar Blue Project site is not included in an earthquake fault zone designated by the California Division of Mines and Geology pursuant to the Alquist-Priolo Act. In addition, the Health and Safety Element of the 2035 Kings County General Plan states “ [t]he County has no known major fault systems within its territory” (Kings County 2010e). Since there are no known earthquake faults on or near the project site, there are *no impacts* associated with the Solar Blue Project relative to surface rupture of an earthquake fault.

ii) Strong seismic ground shaking?

Less-than-Significant Impact. The project area is located in one of the more seismically active areas of California, with several major faults within a 50-mile radius capable of generating maximum credible earthquakes of 6.5 Richter Magnitude or greater. The estimated peak horizontal ground acceleration within the project area during an earthquake is 0.20 - 0.40g (g = force of gravity) (USGS 2014).

Groundshaking resulting from a large or moderate earthquake centered on faults in the western foothills would cause dynamic loading resulting in stress to structures at the project site. However, structures designed and built in accordance with the California Building Code are expected to respond well. The CBC structural design standards provide for high degree of seismic strength and resistance to lateral forces (strong shaking) in order to minimize risks to public safety and damage to property. The California Building Code has been adopted as the Kings County Building Code, which is implemented and enforced by the Kings County Building Official and Building Inspectors through building permit reviews, approvals, inspections, and final sign offs.

The following passage from page 8 of the “Health and Safety Element” of the *2035 Kings County General Plan* is relevant to this discussion:

“Damage and injury resulting from geologic hazards can be reduced to acceptable levels through zoning and building permit review procedures and construction standards. New construction conforming to the standards of the California Building Code (CBC) will provide adequate protection.”

In summary, the potentially significant impacts due to groundshaking at the Solar Blue Project site would be reduced to *less-than-significant* levels through implementation of the applicable seismic design standards of the California Building Code, as enforced by the Kings County Building Division.

iii) Seismic-related ground failure, including liquefaction?

Less-than-Significant Impact. Seismic ground failures can include liquefaction and seismically-induced differential settlement, as discussed below.

Soil liquefaction is the phenomenon in which a saturated, cohesionless soil loses structural strength during an earthquake as a result of induced shearing strains, which essentially transforms the soil to a liquid state resulting in ground failure or surface deformation. Liquefaction can result in total and differential settlement of structures. Conditions required for liquefaction typically include fine, well-sorted, loose sandy soil, high groundwater, higher intensity earthquakes, and particularly long duration of ground shaking.

No regulatory mapping of liquefaction zones has been prepared by the California Geological Survey for the project area, with the nearest such mapping completed for Santa Clara County (CGS 2014). All of the soils that cover the project site have high clay content, indicating a low susceptibility to liquefaction. The nearest groundwater within the project site was most recently (April 2017) mapped at 5-10 feet below the ground surface (WWD 2017). Given the clayey soils of the project site, the relatively high groundwater conditions would not be sufficient to induce liquefaction during a seismic event.

In addition, the “Health and Safety Element” of the *2035 Kings County General Plan*, it states “[t]he risk and danger of liquefaction and subsidence occurring within the County is considered to be minimal” (Kings County 2010e). The potential impacts to the Solar Blue Project due to liquefaction would be *less than significant*.

Seismic settlement can occur when saturated and unsaturated granular soils become rearranged during groundshaking resulting in a volume reduction and surface deformation. The magnitude of seismic settlement is a function of the relative density of the soil and the magnitude of cyclic shear stress caused by seismic ground motion. Seismic settlement has the greatest potential to occur in locations where loose granular materials such as sandy soils are present above the groundwater table. The relatively dense clay soils that cover the project site are associated with a low potential for surface deformation resulting from seismic settlement (CEC 2001). However, the potential for seismic settlement would be addressed through geotechnical studies which would identify soil engineering specifications to ensure that tower footings would be designed meet applicable standards to prevent settlements. As such, the potential impacts to the Solar Blue Project due to seismic settlement would be *less than significant*.

iv) Landslides?

No Impact. No regulatory mapping of landslide zones has been prepared by the California Geological Survey for the project area, with the nearest such mapping completed for Santa Clara County (CGS 2014). The project area is not mapped as lying within a landslide hazard area by USGS landslide mapping which shows the nearest landslide areas in the foothills of the Coast Ranges to the west (USGS 1997). In addition, the “Health and Safety Element” of the *2035 Kings County General Plan* indicates that project area is defined has having a “low” susceptibility to landslides (Kings County 2010e). The nearly level terrain of project area has a very low potential for landslides. As such, the Solar Blue Project is associated with *no impact* relative to landslides.

b) Would the project result in substantial soil erosion or the loss of topsoil?

Less-than-Significant Impact. The Lethent and Twisselman soils that cover 96 percent of the project have slow to very slow runoff potential with a correspondingly slight hazard of water erosion. The soils on the remaining 4 percent of the site have high erosion potential (NRCS 1986, 2006). However, the seasonal high wind conditions (typically from March to June) results in high potential for wind erosion within the project area (Kings County 2010b).

The grading, excavation, vegetation removal, and ground disturbance during construction would expose the soil to potential erosion from wind and rain. As described in section 2.2 *Project Description*, existing vegetation within a given area of the project would only be removed when that

area is scheduled for installation of solar arrays. Existing topsoil would not be removed, and once the installation of solar arrays in a given area is complete, the affected area would be revegetated with a native seed mix. In order to prevent erosion caused by stormwater runoff, soil stabilization and erosion control measures would be employed throughout the grading and construction of each increment of solar development, as specified in Mitigation Measure HYD-1 (see section 4.10. *Hydrology and Water Quality*, item 'c').

The specific erosion controls to be implemented at the project site will be specified in the Storm Water Pollution Prevention Plans (SWPPPs), as required for all projects over 1 acre in size by the State Water Resources Control Board. The SWPPPs for the project will specify Best Management Practices (BMPs) such as stormwater runoff control and hazardous waste management measures, and will include monitoring and reporting procedures.

Typical erosion control measures include: diversion of runoff away from disturbed areas, protective measures for sensitive areas, mulching for soil stabilization, straw-bale barriers, and siltation or sediment ponds. Specific BMPs for the Solar Blue Project will be determined during the final engineering design stages for each project. Approval of each respective project SWPPP by the Regional Water Quality Control Board will be obtained prior to initiation of ground disturbing activities for each phase. Regional Board staff is responsible for inspections of construction sites to ensure the effectiveness of BMPs specified in the SWPPPs.

With the implementation of the measures specified in the SWPPPs, the potential for the Solar Blue Project to result in erosion impacts would be reduced to *less-than-significant* levels.

[Note: The potential erosion and siltation impacts are discussed in greater detail in section 4.9. *Hydrology and Water Quality*.]

c) *Would the project be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?*

Less-than-Significant Impact. As discussed above, the project site is not susceptible to landslides, liquefaction, or seismic settlement. The potential for lateral spreading and land subsidence is discussed below.

Lateral spreading (or liquefaction-induced lateral spreading) can occur with seismic ground shaking on slopes where saturated soils liquefy and flow toward the open slope face. The lands of the project site are essentially flat and do not include significant slopes with the exception of the channel banks of the irrigation canals and drainage ditches that run through and alongside the project site. These channels are periodically cleared of vegetation to maintain their hydraulic capacity, resulting in exposed earth channel faces with about 2:1 slopes. However, the clay soils of the project area are not susceptible to liquefaction, so the similarly stiff clay soils along the open slope faces of the channels would likewise not be subject to lateral spreading resulting from liquefied soils. In summary, the potential impact from lateral spreading on or near the Solar Blue Project site would be *less than significant*.

Ground subsidence is typically caused when overdrafts of a groundwater basin reduces the upward hydraulic pressure that supports the overlying land surface, resulting in consolidation/settlement of the underlying soils. Large areas of the San Joaquin Valley, including the project area, have been subject to subsidence from groundwater use for a number of years. Mapping by the U.S. Bureau of Reclamation shows that from the years 1926 to 1970, the land at the project site subsided by more than 10 feet (USBR 2011). From 2007 to 2011, the land at the site subsided between 0.5 and 1.0 feet (CWF 2014). As discussed in section 4.10. *Hydrology and Water Quality*, groundwater pumping in the area can exceed the safe yield of the groundwater basin during years when severe curtailment in surface water deliveries from the Central Valley Project necessitates increased pumping of groundwater to make up for reductions in imported supplies. The overpumping of groundwater and resulting subsidence is the cumulative result of water withdrawals from many agricultural wells. As discussed in section 4.10. *Hydrology and Water Quality*, the Solar Blue Project would use a small fraction of the groundwater that is typically used for agricultural irrigation for the same area of land. Therefore, the project would have a beneficial impact in that it would help alleviate the ongoing cumulative subsidence impacts by causing a reduction in overall groundwater use in the valley. Therefore, the Solar Blue Project would have *no adverse impact* in terms of land subsidence.

d) *Would the project be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?*

Less-than-Significant Impact with Mitigation Incorporated. Expansive soils are typically associated with fine-grained clayey soils that have the potential to shrink and swell during seasonal wetting and drying cycles. The ability of clayey soil to change volume with variations in moisture content can result in uplift or cracking to foundation elements or other rigid structures such as slabs-on-grade, rigid pavements, or other slabs or hardscape founded on these soils. All of the soils covering the Solar Blue Project site have a high shrink-swell potential (NRCS 1986, 2006). Figure HS-4 of the *2035 Kings County General Plan “Health and Safety Element”* also identifies the project site as having expansive soils (Kings County 2010e). As such, there is a potential for damage to project pads and foundations as a result of soils expansion beneath these structures. In order to reduce the potential impacts from soils expansion to less-than-significant levels, the following mitigation measure would be implemented in conjunction with the Solar Blue Project.

Mitigation Measure GEO-1: Expansive Soils within Solar Blue Project Site. *Prior to the issuance of the first building permit for each phase of the Solar Blue Project, the applicant shall retain a qualified registered civil engineer to prepare a preliminary soils report, based on soil borings or excavations, to determine the potential for soils expansion and to prepare recommendations for corrective actions to mitigate potential damage to project structures due to potential soils expansion. The preliminary soils report shall be submitted to Kings County Community Development Agency Building Division for review and approval. The potential damage from soils expansion can be reduced by one or more of several alternative engineering measures, as recommended by the registered civil engineer. These measures could include: overexcavation and replacement with non-expansive soils; extending foundations below the zone of shrink and swell; chemically treating the soils with quicklime or cement; or foundation design measures. The corrective measures specified by would become conditions of Building Permit approval and would be subject to inspection and approval by the Kings County Building Official.*

Although the entire project site is mapped as being underlain with expansive soils, there is potential for variability of expansiveness of the soils depending on location within the site. In addition, the project facilities that would be most subject to damage from soils expansion would be equipment pads and foundations. Since the precise locations of the equipment pads will not be determined until the final engineering design stage, the soil borings and/or excavations required to determine the soils expansion characteristics at those sites, as well as the recommendations for appropriate corrective actions to be undertaken at those sites, must be made in conjunction with the final engineering design for the project. The final engineering design for the project will take place after approval of the Conditional Use Permit and prior to issuance of the Building Permits for the project. With the implementation of Mitigation Measure GEO-1, the potential risks to life or property at the Solar Blue Project due to potential soils expansion would be *less than significant*.

e) *Would the project have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?*

Less-than-Significant Impact. The Solar Blue Project will utilize an on-site septic tanks and leachfields for disposal of wastewater associated with the O&M building. Since the project site is located in an area with a perched water table, it is designated by Kings County as an area requiring engineered septic systems. As such, the septic and leachfield system at the project will be designed and constructed as specified by a qualified registered professional engineer, and subject to approval of the Kings County Building Official, which would ensure effective functioning of the septic and leachfield system and avoid impacts to groundwater quality. Therefore, Solar Blue Project would result in a *less-than-significant impact* in terms of capability of the site soils to adequately support septic systems.

f) *Would the project directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?*

Less-than-Significant Impact with Mitigation Incorporated. There is a very low potential for paleontological resources to be present within the recent alluvium that characterizes the surface material of the Solar Blue project site, because these sediments are too recent to preserve significant fossils. There is a greater potential for paleontological resources to be present in the older alluvium that underlies the surface alluvium at depth, although the precise depth to older alluvium in the project area is unknown. Based on the shallowest depths at which fossils have been found in similar Quaternary sediments in the region, there is a potential for the discovery of fossils if excavations penetrate below 5 feet. Most excavations for the Solar Blue Project will involve trenching for electrical cable which would involve trenching to a depth of 3 feet, or 4 feet at most, although deeper utility lines may require excavations deeper than 5 feet, which could potentially disturb or destroy important fossils. The potential impact to paleontological resources would be reduced to a *less-than-significant* level through implementation of Mitigation Measure GEO-1 below.

There are no unique geologic features which could be adversely affected by the Solar Blue Project.

Mitigation Measure GEO-2: Protection of Paleontological Resources. In order to avoid the potential for impacts to paleontological resources, the following measures shall be implemented, as necessary, in conjunction with the construction of each phase of the Solar Blue Project:

- a. If paleontological resources are discovered during excavation activities at the project site, work within 100 feet of the find shall cease, and a qualified professional paleontologist shall be retained to evaluate the significance of the resources and make recommendations regarding the treatment, recovery, curation of the resources, as appropriate. Treatment of any significant paleontological resources shall be undertaken with the approval of the Kings County CDA.

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4.8. GREENHOUSE GAS EMISSIONS

<i>Would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
<i>a) Generate greenhouse gas emissions, either directly or indirectly, that may have a significant effect on the environment?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<i>b) Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Setting

The accumulation of greenhouse gases (GHGs) in the atmosphere has been determined to be a causative factor in climate change. Greenhouse gases trap heat in the atmosphere, which in turn heats the surface of the earth. The increase in the average temperature of the atmosphere near the earth's surface is associated with significant changes in global climate patterns. Potential impacts of global warming include a rising sea levels, reductions in Sierra snowpack, increase in extreme weather events, increased risk of large wildfires, and adverse changes to marine and terrestrial ecosystems.

Some GHGs are naturally occurring and are emitted through natural processes, while others are emitted solely from human activities. The predominant source of non-natural GHG emissions is the use of fossil fuels which produces carbon dioxide (CO₂) as a byproduct of combustion. Other GHGs include methane (CH₄), nitrous oxide (N₂O), hydrofluorocarbons, perfluorocarbons, and sulfur hexafluoride.

In an effort to avert the consequences of climate change, the California State Legislature enacted the California Global Warming Solutions Act (AB 32) in 2006. AB 32 established a state goal of reducing GHG emissions to 1990 levels by 2020 (a reduction of approximately 25 percent from forecast emissions levels), and required the California Air Resources Board (CARB) to establish a comprehensive program to implement this goal. In 2016, the legislature passed SB 32 which extended the goals of AB 32 and set a 2030 goal of reducing 2030 emissions by 40 percent from 2020 levels.

One of the key implementation programs is the Renewables Portfolio Standard (RPS) which mandates that renewable generation sources comprise at least 33 percent of electrical utilities' total power generation by 2020. Qualifying renewable generation sources include solar, wind, small hydro, geothermal, and biomass. In September 2018, Governor Brown signed SB 100, which updated the required renewables content of electricity generation to 50 percent by 2025 and 60 percent by 2030, and puts California on the path to implement a zero-carbon electricity grid by 2045.

A comprehensive description of the GHG setting and regulatory context of the Solar Blue Project area is provided in the Draft PEIR on the Westlands Solar Park Master Plan and Gen-Tie Corridors Plan, which is incorporated into this document by reference. The description of the overall GHG setting is found on pages 3.3-14 through 3.3-15 of the PEIR (WWD 2017b).

Environmental Evaluation

a) Would the project generate greenhouse gas emissions, either directly or indirectly, that may have a significant effect on the environment?

Less-than-Significant Impact. The Solar Blue Project would generate greenhouse gas (GHG) emissions through direct consumption of fossil fuels, primarily related to construction, traffic generation, and facility maintenance. The GHG emissions resulting from both project construction and operation were estimated by Illingworth & Rodkin using the CalEEMod model (see Appendix A of this document). The estimated emissions for the Solar Blue Project are presented in Table 9. As shown in Table 8, annual average project GHG emissions would be the equivalent of approximately 952 Metric Tons per year. Since the operation of the solar facility itself would result in zero GHG emissions, the relatively small amount of project GHG emissions results largely from the initial construction activity, along with the incidental maintenance activity during project operation.

**TABLE 8
ESTIMATED PROJECT GREENHOUSE GAS EMISSIONS**

Project	Construction and Decommissioning Emissions (MTCO ₂ e) ¹			Annual Emissions (MTCO ₂ e)		
	Construction Emissions (Total)	Decommissioning Emissions (Total) ²	Total Construction/ Decommissioning Emissions	Construction/ Decommissioning (Amortized) ³	Project Operation	Total Annual Emissions
Solar Blue	8,248	8,248	16,496	660	292	952

¹ MTCO₂e = Metric Tons CO₂ Equivalent

² Decommissioning emissions would be similar to construction emissions, and are assumed to be same for purposes of this analysis.

³ Construction and decommissioning emissions are amortized over the 25 year life of the project.

Upon completion, the 250 MW Solar Blue Project would generate approximately 618,000 MWh/yr., which reflects the average generation of 2,473 MWhr/MW/yr for Kings County solar PV generating facilities in 2017 (CEC 2019). This is equivalent to the electrical consumption of 88,285 average California homes (at 7,000 kWh/yr). This electric power would be dispatched to the California Independent System Operator (CAISO) in accordance with a complex and dynamic formula that takes into account numerous variables in ongoing dispatching decisions to meet demand for electricity at any given time. One of those variables is compliance with the mandate to integrate electricity generated from renewable sources into the system at a predetermined rate, i.e., 60 percent by 2030 as mandated by SB 100, signed into law in September 2018. Since fossil fuel sources are typically less expensive and more reliable than renewable sources at the utility scale, it is expected that in the absence of an RPS mandate, these fossil sources would continue to be the dominant fuel source for electrical generation in California. Thus renewable sources of electricity, such as solar generation, are considered to offset an equivalent amount of generation from other fuel sources, such as natural gas or coal, which would otherwise be dispatched by the CAISO in the absence of an RPS mandate. In other words, the installation and operation of solar facilities, such as

the Solar Blue Project, would result in a net reduction of fossil-based generation, and hence a net reduction in CO₂ emissions, relative to overall CO₂ emissions that would occur without the project.

In order to quantify the amount of net reduction in CO₂ emissions that would be represented by the project, the CO₂ emissions from a fossil plant with the same electrical output was considered for comparison. For the most efficient natural gas fired power plants (i.e., combined cycle plants) the California Air Resources Board applies an average GHG emission factor of 0.378 MTCO₂e per MWh in calculating emissions avoided by renewable generation (SJ LAFCO 2011). (For comparison, the USEPA requires new natural gas power plants to emit no more than 1,000 lbs per MWh [0.454 MTCO₂e per MWh.]) (EE News 2013). With the application of CARB's factor, a gas-fired plant generating 618,000 MWh/yr (the equivalent of the Solar Blue Project) would produce annual GHG emissions of approximately 233,604 MTCO₂e/yr. Compared to the Solar Blue Project's GHG emissions (i.e., amortized construction and decommissioning emissions) of 952 MTCO₂e per year (see Table 8), the emissions from an efficient gas-fired power plant would be approximately 245 times greater. Thus the Solar Blue Project would represent an annual net reduction of 232,652 MTCO₂e per year, or a 99.6 percent net reduction in GHG emissions compared to the combined cycle gas-fired generation alternative.

In summary, while the Solar Blue Project would result in a relatively low level of GHG emissions during project construction and decommissioning, the zero-emissions electrical generation provided during project operation would result in a net reduction of overall GHG emissions from electricity generation in California. Therefore, the greenhouse gas emissions generated by the project would have a *less-than-significant* effect on the environment.

b) Would the project conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?

No Impact. There are no local plans, policies or regulations contained in the 2035 Kings County General Plan, the Kings County Zoning Ordinance, or other local guidelines or regulations that directly address greenhouse gas emissions. Therefore, the determination of significance under this criterion is whether the project would hinder or delay implementation of the statewide GHG reduction targets set forth in AB 32.

The 2017 Climate Change Scoping Plan adopted by the California Air Resources Board outlines the strategies for achieving the mandated 2030 emissions reduction target. One of the key strategies is the Renewables Portfolio Standard (RPS), which now requires all electric utilities in California to include a minimum of 60 percent renewable generation sources in their overall energy mix by 2030. As a solar photovoltaic generating facility, the Solar Blue Project will help increase the proportion of renewables in the statewide energy portfolio, thereby furthering the implementation of RPS by the target year instead of hindering or delaying its implementation. The addition of the project's solar generation to the state's electrical supply will help facilitate the retirement of existing older fossil-fueled generation plants, thereby avoiding or offsetting those sources of GHG emissions. Therefore, the Solar Blue Project would have *no impact* in terms of conflicting with a plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases.

REFERENCES – GREENHOUSE GAS EMISSIONS

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4.9. HAZARDS AND HAZARDOUS MATERIALS

Would the project:	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
<i>a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<i>b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<i>c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>d) Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>e) For a project located within an airport land use plan or, where such plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<i>f) Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<i>g) Expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

The following discussion of hazards and hazardous materials is partially based on the Phase I Environmental Site Assessment (ESA) prepared on the project site by Moore Twining Associates (MTA) in May 2019, and the Soil Sampling and Pesticide Analysis report prepared by MTA in May 2019. The MTA reports are contained in Appendix E of this document.

The Phase I ESA by MTA consisted of the following: visual inspections of the site and surrounding areas; reviews of historical aerial photographs, historical topographic maps, local permit records, and other property data sources; reviews of federal and state regulatory lists of known or potential hazardous waste sites or landfills. As part of the Phase I ESA, a government records report, prepared by Environmental Data Resources (EDR), was obtained. This report searches federal and state databases, including California Government Code 65962.5 list (Cortese List) and databases maintained by the Regional Water Quality Control Board, for potential sources of hazardous substances or petroleum that might affect the soil and/or groundwater quality of the project site and its vicinity.

Setting

The Solar Blue Project site is an irregularly-shaped property, approximately 1,895 acres in size, located south of Laurel Avenue and north of the Madison Avenue alignment, and is centered on the unimproved 25th Avenue alignment in Kings County. The entire site consists of agricultural lands planted for winter wheat or fallow fields.

Unpaved irrigation canals are located along Laurel Avenue, the 25th Avenue alignment along the western boundary of the site, and near the eastern site boundary. In addition, three lateral unpaved canals are located in the central area of the site, trending from south to north. Overhead electrical transmission lines are located along the 25th Avenue alignment and Laurel Avenue with a small power line branching off through the eastern portion of the site.

There are no buildings on the project site or in the immediate vicinity. There is one active irrigation well located adjacent to the northwest corner of the project site, between the north project boundary and Laurel Avenue. The well site includes associated well pump, filtration systems, and electrical transformer. The water system is connected to PVC and metal irrigation lines that appear to be arrayed throughout the project site. One large, approximately 4,000-gallon poly tank is located off-site near the irrigation well adjacent the northwest corner of the site. The tank is labeled as containing sulfuric acid. This area also includes 5-gallon drum of paint. No leaking or staining was observed in this area. The above facilities are located off the project site on an adjacent property and will not be affected by the Solar Blue Project.

An underground Southern California Gas Company natural gas transmission pipeline runs along the south side of Laurel Avenue near the northwest portion of the site. The pipeline extends to Stratford approximately 5.0 miles east. .

In addition to the transformer located adjacent to the northwest corner of the project site, there is a pole-mounted transformer located along the 25th Avenue alignment north of the Madison Avenue alignment. No staining or leaking was observed near this transformer.

In the San Joaquin Valley, agricultural lands in active cultivation are typically subject to application of agricultural chemicals including pesticides. In order to determine whether any agricultural chemicals (specifically persistent pesticides) are present in the site soils in concentrations that exceed regulatory thresholds, MTA conducted a program of soil sampling and testing throughout the Solar Blue Project site. The analytical results indicated that the soils are well below regulatory screening levels for organochlorine pesticides, the metals arsenic and lead (MTA 2019b).

No oil or natural gas wells (operating or abandoned) are present on the Solar Blue Project site or its immediate vicinity. Southern Kings County and western Fresno County include several oil and natural gas fields. The nearest oil field is the abandoned Westhaven oil field located west of the project site in Fresno County (DOGGR 2001). There are several abandoned oil wells associated with the former Westhaven oil field, the nearest of which are in Kings County (all dry holes), located at least 2.0 miles from the Solar Blue Project site. In addition, there are two formerly productive (now idle) oil wells located approximately 1.25 miles southwest of the project site. The nearest natural gas fields are located southeast of Kettleman City, approximately 8 miles south of the project site. The wells in these fields have

been abandoned, except for one remaining active gas well located 10.5 miles southeast of the project site in the Tulare Dry Lakebed (DOGGR 2019).

There is no evidence that the Solar Blue site includes any potential contamination due to disposal, spillage, or leakage of hazardous materials or any other source. A review of federal, state, and local databases indicated that there are no known hazardous materials sites on the project site or surrounding area.

Environmental Evaluation

a) Would the project create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?

Less-than-Significant Impact with Mitigation Incorporated. The Solar Blue Project would involve the use of hazardous materials during construction, project operation, and decommissioning, as discussed below.

Construction

The hazardous materials used during construction of the Solar Blue Project would include gasoline, diesel fuel, oils, lubricants, solvents, detergents, degreasers, paints, welding and soldering supplies, pressurized gases, etc. All hazardous materials would be stored in containers that are specifically designed for the materials to be stored.

During construction, substantial quantities of gasoline, diesel fuel, and transformer insulating oil (mineral oil) will be transported to the site. A spill of these hazardous liquids en route to the project site could result in significant impacts to soil, surface water, groundwater, or the public. However, such materials are routinely and safely transported on public roadways. The transport of large quantities of hazardous materials is strictly regulated by the California Highway Patrol (CHP). Large quantities of hazardous materials used during project construction would be transported along regulated routes by a licensed transporter, and would not pose a significant hazard to the public or the environment.

During construction of the solar facilities, minor spills or discharges of hazardous materials could occur due to improper handling, storage, and/or disposal. Unless mitigated, this would represent a significant impact. In order to reduce the potential impacts from hazardous materials to less-than-significant levels, the following mitigation measure shall be implemented in conjunction with the project.

Mitigation Measure HAZ-1: Protection from Hazardous Materials. *In order to protect the public from potential release of hazardous materials, the following measures shall be implemented during project construction, operation, and decommissioning:*

- a. The project applicant shall prepare and implement a Hazardous Materials Business Plan (HMBP) in accordance with the requirements of, and to the satisfaction of, the Kings County Public Health Department Environmental Services Division;*

- b. *The project applicant shall prepare and implement a Storm Water Pollution Prevention Plan (SWPPP) in accordance with the requirements of the State Water Resources Control Board, and to the satisfaction of the Central Valley Regional Water Quality Control Board.*

The potential for minor spills would be largely avoided through implementation of the Hazardous Materials Business Plan (HMBP), as required under the Hazardous Materials Release Response Plan and Inventory Act of 1985. Under this state law, the applicant is required to prepare an HMBP to be submitted to the Kings County Public Health Department, Environmental Health Services Division, which is the Certified Unified Program Agency (CUPA) for Kings County. The HMBP would include a hazardous material inventory, emergency response procedures, training program information, and basic information on the location, type, quantity, and health risks of hazardous materials stored, used, or disposed of at the proposed project site, and procedures for handling and disposing of unanticipated hazardous materials encountered during construction. The HMBP would include an inventory of the hazardous waste generated on site, and would specify procedures for proper disposal. As required, hazardous waste would be transported by a licensed hauler and disposed of at a licensed facility. According to the HMBP reporting requirements, workers must be trained to respond to releases of hazardous materials in accordance with State and federal laws and regulations governing hazardous materials and hazardous waste (e.g., HAZWOPER training required by OSHA). Any accidental release of small quantities of hazardous materials would be promptly contained and abated in accordance with applicable regulatory requirements and reported to the Environmental Health Services Division. As the CUPA for Kings County, the Environmental Health Services Division of the County Public Health Department is responsible for implementation and enforcement of HMBPs. Implementation of the HMBPs for each phase of the Solar Blue Project would ensure that minor spills or releases of hazardous materials would not pose a significant risk to the public or the environment.

In addition, the project proponent will be required to prepare, or to have prepared, and to implement a Storm Water Pollution Prevention Plan (SWPPP) for each phase of the project, as required by the State Water Resources Control Board (SWRCB), and as also specified for the project in Mitigation Measure HYD-1 (for a detailed discussion, see section 4.10. *Hydrology and Water Quality*). The SWPPPs will specify best management practices for control, containment of hazardous materials during construction, including housekeeping measures for control of contaminants such as petroleum products, paints and solvents, detergents, fertilizers, and pesticides, as well as vehicle and equipment fueling and maintenance practices, and waste management and disposal control practices, among other things. The implementation and enforcement of SWPPPs at the project site is the responsibility of the Central Valley Regional Water Quality Control Board, whose responsibilities include conducting inspections of the project construction sites to ensure effective implementation of Best Management Practices (BMPs) specified in the SWPPPs prepared for each project phase.

In summary, the implementation of Mitigation Measure HAZ-1 would ensure that hazardous materials used in project construction and decommissioning are handled, stored, and disposed of in accordance with the HMBP and SWPPP required to be implemented in conjunction with the project, with oversight by the responsible agencies. Therefore, implementation of Mitigation Measure HAZ-1 would reduce potential for impacts to the public and the environment from routine transport, use, and disposal of hazardous materials during project construction to *less-than-significant* levels.

Project Operation

Operation and maintenance of the Solar Blue Project would involve the transport, use, and disposal of minor amounts of hazardous materials, including motor vehicle fuel, lubricants, antifreeze, used coolant, janitorial supplies, paint, degreasers, pesticides, herbicides, and fire suppressant. During operation of the solar facilities, minor spills or discharges of hazardous materials could occur due to improper handling, storage, and/or disposal. Unless mitigated, this would represent a significant impact. In order to reduce the potential impacts from hazardous materials during project operations to less-than-significant levels, Mitigation Measure HAZ-1, as set forth above, would be implemented in conjunction with the project.

As described above for the construction phase, compliance with existing laws and regulations governing the handling, storage, containment, clean-up, and disposal of hazardous materials and hazardous waste would minimize the risk to the public and the environment of exposure to hazardous materials. Mitigation of such impacts would be ensured through implementation of Mitigation Measure HAZ-1, which applies to both project construction and project operations.

Although not currently proposed, it is possible that the Solar Blue Project could employ thin-film modules containing Cadmium-Telluride (CdTe) which is classified as a hazardous material. In any solar facility, it is expected that some modules will occasionally need replacement during the life of the facility. The potential hazards associated with CdTe PV modules are addressed in detail under item 'b' below.

The project's energy storage facility would include a number of prefabricated electrical enclosures containing battery banks and associated switchboards, inverters and transformers. All battery containers would be installed on concrete foundations designed to provide secondary containment. The enclosures would have appropriate fire suppression systems built to code. Each energy storage unit used on site will be designed in compliance with Section 608 of the International Fire Code, which has been adopted by the State of California to minimize risk of fire from stationary storage battery systems and contain fire in the event of such an incident. Under California law, the battery enclosures also must comply with Article 480 of the Electrical Code, which presents requirements for stationary storage batteries. Article 480 provides the appropriate insulation and venting requirements for these types of systems, further preventing associated risk of fire from the battery enclosures on the project site. Depending on the technology and design of the battery units, the Kings County Fire Department may require purchase of specialized hazmat vehicles and equipment along with mandated training for Fire Department personnel.

The transformers within the solar facility would contain mineral oil, although transformer oil does not ordinarily require replacement. The transformers would be provided with secondary containment to minimize hazard from any leaks or spills.

Herbicides would be used at the Solar Blue Project to control noxious weeds and invasive species, in accordance with the Weed Abatement Plan to be prepared for the project in accordance with the Kings County Zoning Ordinance. The herbicides would be applied by a licensed herbicide applicator, in compliance with the regulations of the U.S. EPA, and the California Department of Pesticide Regulation (DPR). As discussed in item 'b' below, modern herbicides and pesticides degrade rapidly and therefore are not considered to pose a contamination hazard according to the California Department of Toxic Substances Control (DTSC 2008). As also discussed in item 'b', past agricultural

practices on the project site involved the use of environmentally persistent pesticides, although recent soil testing indicated that residual concentrations of these “legacy” pesticides in soils at the site are well below hazardous levels (MTA 2019b).

In summary, the implementation of Mitigation Measure HAZ-1 would ensure that hazardous materials used in project operation are handled, stored, and disposed of in accordance with the HMBP and SWPPP required to be implemented in conjunction with the project, with oversight by the responsible agencies. Therefore, implementation of Mitigation Measure HAZ-1 would reduce potential for impacts to the public and the environment from routine transport, use, and disposal of hazardous materials during project construction to *less-than-significant* levels.

Decommissioning

As described in section 2.2 *Project Description*, when the Solar Blue facility reaches the end of its productive life, the solar arrays and supporting infrastructure would be disassembled and removed, with all materials recycled, reused, or disposed of as appropriate in accordance with the Soil Reclamation Plan to be prepared as prescribed in Mitigation Measure AG-2. The materials to be removed would include solar arrays, inverters, transformers, cabling and wiring, perimeter fencing, batteries, among other things. During decommissioning of the solar facilities, minor spills or discharges of hazardous materials could occur due to improper handling, storage, and/or disposal. Unless mitigated, this would represent a significant impact. In order to reduce the potential impacts from hazardous materials during project decommissioning to less-than-significant levels, Mitigation Measure HAZ-1, as set forth above, would be implemented in conjunction with project decommissioning.

As discussed above, the project could include solar modules containing CdTe. The potential hazards associated with removal of CdTe PV modules are addressed in detail under item ‘b’ below.

In conclusion, the handling, use, storage, transport, and disposal of hazardous materials during the construction, operation, and decommissioning of the Solar Blue Project could potentially result in significant hazards to the public and the environment. The implementation of Mitigation Measure HAZ-1, as set forth above, would be reduce the potential hazard to the public or the environment from routine transport, use, or disposal of hazardous materials associated with the Solar Blue Project to *less-than-significant* levels.

b) Would the project create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?

Less-than-Significant Impact with Mitigation Incorporated. There are five conditions associated with the Solar Blue Project that have the potential to release hazardous materials into the environment. These include: 1) accidental rupture of the natural gas transmission pipeline that runs adjacent to the project site; 2) accidental release of hazardous materials from solar panels; 3) hazards associated with storage batteries; 4) exposure to valley fever; and 5) exposure to residual agricultural chemicals. These conditions are discussed in turn below.

Natural Gas Pipeline

An underground natural gas transmission pipeline, owned and operated by Southern California Gas Company (SoCalGas), runs along the south side of Laurel Avenue near the northwest site boundary that runs parallel to Laurel Avenue. Although the pipeline is outside the site boundaries, a project entrance is planned to cross the pipeline in order to gain vehicular access from Laurel Avenue.

Any such work would be subject to the applicable provisions of the California Government Code, which set forth detailed procedures to be followed for the protection of underground infrastructure, and specifies substantial financial penalties for failure to comply (Government Code Sections 4216-4216.9). This law requires that an excavator must contact a regional notification center (e.g., Underground Service Alert [USA]) at least two days prior to excavation near any subsurface installation. (The existing SoCalGas warning markers along the pipeline alignment indicate only the general location of the pipeline.) The USA is then required to notify the utilities that may have buried lines within 1,000 feet of the planned excavation. Representatives of the utility are required to field mark the specific location of their facilities within the planned work area before excavation can commence. Since a high pressure natural gas pipeline is deemed a “high priority subsurface installation” under Government Code Section 4216, the excavator and pipeline operator are required to conduct an on-site meeting to determine actions required to verify the location of the pipeline. If the planned excavation is to occur within two feet of the field marked pipeline location, the exact location of the subsurface pipeline shall be determined by excavation with hand tools only prior to using power-driven excavation equipment in the pipeline vicinity. In addition, a SoCalGas transmission crew will stand by during construction activity (SoCalGas 2019). With the implementation of legally required safety measures in conjunction with work near the natural gas transmission pipeline, the potential hazards associated with the pipeline would be *less-than-significant*.

Hazardous Materials in Solar Panels

There are two dominant semiconducting materials used in photovoltaic technology including: crystalline silicon (c-si) which is the conventional material used in flat plate panels, and; thin-film semiconductors such as amorphous silicon (a-si) and cadmium telluride (CdTe). The silicon based solar cells do not contain hazardous materials, but CdTe is a hazardous substance when not imbedded within a PV module. (Cadmium compounds are classified by US EPA as a probable human carcinogen (US EPA 2016)). Although not currently planned, it is possible that the Solar Blue Project could include thin film modules with CdTe. At present, CdTe is only contained in modules manufactured by First Solar Inc.

During the manufacturing process, the CdTe semiconductor layer is sealed between two sheets of glass. CdTe contained within PV modules is highly stable and no emissions of any kind are generated when PV modules are used under normal conditions (Fthenakis 2003). The primary manufacturer and operator of solar facilities with CdTe PV modules, First Solar, has a program for recycling modules at the end of their 25-year life cycle. During the recycling and refining process, up to 90 percent of the semiconductor material is recovered for reuse in new modules (First Solar 2018).

In summary, the potential for emissions of CdTe is negligible during normal use of CdTe PV modules. Recycling of CdTe modules is preferable to disposal at a landfill, from a waste reduction and materials recovery standpoint, and a manufacturer’s program is in place to accept used CdTe PV

modules. However, since the evidence indicates there is a negligible human health risk associated with CdTe modules, mandatory recycling of these modules is not required.

In conclusion, the potential use of CdTe PV modules at the Solar Blue Project would not result in a significant risk of a release of hazardous materials that would be harmful to human health or the environment. Therefore, the potential for health hazard due to CdTe PV panels would be represent a *less-than-significant impact*.

Storage Batteries

The project would include energy storage facilities consisting of a number of prefabricated electrical enclosures containing battery banks and associated switchboards, inverters and transformers. The battery storage systems would be subject to potential explosion and fire hazards, and possible discharge of hazardous materials. The batteries would be enclosed in metal cargo containers which would be installed on concrete foundations designed to provide secondary containment. The enclosures would have appropriate fire suppression systems built to code. Each energy storage unit used on site will be designed in compliance with Section 608 of the International Fire Code, which has been adopted by the State of California to minimize risk of fire from stationary storage battery systems and contain fire in the event of such an incident. Under California law, the battery enclosures also must comply with Article 480 of the Electrical Code, which presents requirements for stationary storage batteries. Article 480 provides the appropriate insulation and venting requirements for these types of systems, further preventing associated risk of fire from the battery enclosures on the project site. Depending on the technology and design of the battery units, the Kings County Fire Department may require purchase of specialized hazmat vehicles and equipment along with mandated training for Fire Department personnel. Therefore, the potential hazards associated with storage batteries would be represent a *less-than-significant impact*.

Valley Fever

The project site is located in an area that may harbor the fungus that causes Valley Fever (or *coccidioidomycosis*), a lung disease common in the southwestern United States. Valley Fever is caused by the fungus *Coccidioides immitis*, which grows in soils in areas of low rainfall, high summer temperatures, and moderate winter temperatures. The fungus is prevalent in the soils of the San Joaquin Valley, including Kings County, where the average annual exposure rates are more than 100 in 100,000 people (CDPH 2019). The fungal spores become airborne when the soil is disturbed by winds, construction, farming, or other activities. Most people who inhale the spores do not get sick. Usually, susceptible individuals experience flu-like symptoms and will feel better on their own within weeks, although some people require antifungal medication (CDC 2019). There is an increased risk of exposure to people working in construction and agriculture due to their proximity to potential release of airborne spores.

The fungal spores that cause Valley Fever are most prevalent in undisturbed soils. Since the land in Kings County consists predominantly of disturbed agricultural land, the risk of infection due to developments on agricultural land is considered low (Kings County 2009b). However, the fungal spores are too small to be seen and it is unknown if the soils of the project site contain Valley Fever spores. As such, there is a potential for on-site workers to become infected. The potential for airborne release of Valley Fever spores would be greatest during construction and decommissioning when soils are temporarily exposed and disturbed by grading and excavation activity. The health risk to workers from potential exposure to valley fever represents a potentially significant impact. In

order to reduce the potential health impacts from Valley Fever to less-than-significant levels, the following mitigation measures shall be implemented in conjunction with the project.

Mitigation Measure HAZ-2: Preventing Valley Fever Exposure. *In order to protect the public and workers from Valley Fever, the following measures shall be implemented during project construction and decommissioning:*

- a. *Implement the Dust Control Plan required to be approved for the project by the San Joaquin Valley Air Pollution District under District Rule 8021 prior to ground disturbing activity.*
- b. *Provide workers with NIOSH-approved respiratory protection with particulate filters rated as N95, N99, N100, P100, or HEPA, as recommended in the California Department of Public Health publication “Preventing Work-Related Coccidioidomycosis (Valley Fever),” available at <http://www.cdph.ca.gov/programs/hesis/Documents/CocciFact.pdf>.*

The implementation of these measures in conjunction with project construction and decommissioning would minimize the risk of exposure of workers at the site to Valley Fever. Therefore, the potential hazard to the public from potential exposure to Valley Fever would be reduced to *less-than-significant* levels.

Residual Agricultural Chemicals

Organochlorine Pesticides from Past Agricultural Practices

In the past, agricultural practices commonly included the application of environmentally persistent pesticides such as DDT, Aldrin, dieldrin, and mirex. Collectively known as organochlorine pesticides (OCPs), these compounds were found to be toxic and bioaccumulative, and were banned from use, beginning in 1974 for DDT, and quickly thereafter for other OCPs in California. Due to the environmental persistence of these compounds, residual concentrations may still be present in the soils where they were applied. For example, the half-life of DDT in soil is 2-15 years depending on local climate conditions, while most other OCPs (and POPs – Persistent Organic Pesticides, like Toxaphene) have half-lives of up to 12 years. Thus, a compound with a 15-year half-life would be 50 percent degraded after 15 years, and 75 percent degraded after 30 years and so on. Assuming DDT was applied on a site, and that the last application was in 1974, and also assuming the high end of the range for its half-life (i.e., 15 years), the concentration of DDT would have degraded to less than 15 percent of its original strength by 2020.

While there is some potential for these “legacy pesticides” to be present on agricultural lands in hazardous concentrations, it is considered more likely that high concentrations would be found in areas where the chemicals were loaded, stored, or mixed. Incidences of such contamination are associated with the “hot spots” resulting from occasional spillage at chemical storage sites and have not been found to be associated with areas where the chemicals were merely broadcast over the crops. Thus, unless chemical mixing has occurred, there is typically a low potential for environmentally persistent pesticides/herbicides related to crop cultivation to exist in the near-surface soils at concentrations which would require regulatory action.

It is unknown whether OCPs or POPs were applied at the site before they were banned in the 1970s. If they were applied, there is a low likelihood that the soils are contaminated, particularly since there no evidence that mixing of agricultural chemicals occurred on the Solar Blue project site in the

past. The project site was part of a much larger agricultural operation, and has not historically been used for mixing or loading of pesticides, which has been conducted off the project site. Thus it is highly unlikely that legacy pesticides like DDT would be present on the project site in hazardous concentrations. In order to determine if the soil on the project site contains any significant concentrations of environmentally persistent agricultural chemicals, a program of soil sampling and testing was performed by Moore Twining Associates (MTA) in April 2019. The analytical results indicated that the soils are well below regulatory screening levels for organochlorine pesticides, as well as Toxaphene, and the metals arsenic and lead. The MTA report stated that no further action is necessary with regard to residual agricultural chemicals on the project site (MTA 2019b). Therefore, the potential impact due to exposure to residual agricultural chemicals is *less than significant*.

Recent Use of Agricultural Chemicals

The pesticides that may have been applied at the Solar Blue Project site in the recent past consist of non-persistent compounds that degrade rapidly (within a few days or weeks) after application. The longest-lived pesticides include paraquat and glyphosphate (Roundup), which have half-lives of approximately 1,000 days and 100 days, respectively (UCD 2014). As such, any pesticide concentrations at the site from the applications in years prior to project development would degrade to non-detectable levels by the time of site development for all pesticides except paraquat. The Department of Toxic Substances Control (DTSC) does not recommend sampling for currently permitted pesticides since they have relatively short half-lives. While paraquat does have a longer half-life in soil, it has not been detected or rarely detected at trace levels at sites which DTSC has had oversight; therefore, routine analysis for paraquat is not required for field areas. Analysis for paraquat may be required in storage and mixing/loading areas (DTSC 2008). There is no evidence that mixing or loading of paraquat or other pesticides has been conducted on the project site. Moreover, the lands of the Solar Blue site have been retired from irrigated agriculture since the early 2000s when they were acquired by Westlands Water District, and no pesticides or herbicides have been used on the project site for at least the past five years (i.e., no pesticide use since 2014). Given these facts, and based on DTSC's guidance and experience, it is concluded that hazardous concentrations of paraquat are not present at the site.

It is also noted that the routine application of registered pesticides is not a Recognized Environmental Condition (REC) by the American Society for Testing and Materials (ASTM) if applied according to the labeling instructions (Lavey 2014).

Based on the information and analysis presented above, it is concluded that residual agricultural pesticides are not present on the Solar Blue Project site in hazardous concentrations. Therefore, the potential hazard to the public and workers from exposure to residual agricultural chemicals at the Solar Blue Project site represents a *less-than-significant* impact

c) *Would the project emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?*

No Impact. There are no schools within one-quarter mile of the Solar Blue project site. The nearest schools are located in: Stratford, 3.0 miles east; NAS Lemoore, 5.5 miles northeast; Huron, 10 miles west; and Kettleman City, 11 miles south. The Solar Blue Project would result in *no hazardous materials impacts* to schools in the vicinity.

d) Would the project be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?

No Impact. There are no hazardous materials sites on the Solar Blue Project site or surrounding properties listed on the Department of Toxic Substances Control's (DTSC's) Hazardous Waste and Substances Site List (Cortese List) compiled pursuant to Government Code Section 65962.5 (DTSC 2019). A comprehensive search of all federal, state, and local database information systems likewise indicated no listed hazardous materials sites. A review of files for the Solar Blue project site and adjacent properties at the Kings County Environmental Health Department (KCEHD), and State Water Resources Control Board (SWRCB) likewise identified no documentation for the project site or adjacent properties (MTA 2019a). As such, there is *no impact* associated with the project in this regard.

e) For a project located within an airport land use plan or, where such plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?

Less-than-Significant Impact. The Solar Blue Project site is not located within an airport land use plan or within two miles of a public airport or public use airport. The nearest public or public use airports include the Hanford, Corcoran, and Coalinga municipal airports, and the Harris Ranch airfield, all of which are located 16 miles or more from the project site. The airfield at Naval Air Station Lemoore (NASL) is located 7.5 miles north of the Solar Blue Project site. While the project site is not within an 'airport land use plan,' it is included in the Military Influence Area of Naval Air Station Lemoore (NASL), and is within the study area of the NAS Lemoore Joint Land Use Study (JLUS). The JLUS has no jurisdictional effect on the project but includes relevant information regarding potential safety hazards posed by NASL operations upon the project. The project site is located 4.3 miles south of the nearest accident potential zone mapped for NASL. The project site lies within an NASL flight approach/departure zone which has a height restriction of 500 feet above ground level, as regulated by the Federal Aviation Administration (JLUSPC 2011). The tallest structures within the project would consist of structural elements associated with the on-site substation that would be as high as 40 feet. Most project structures would consist of solar arrays and inverter pads, which would be as tall as 8 feet, and meteorological stations which would be approximately 11 feet high. Thus the tallest project features would be well within the 500-foot height limit for physical obstructions within the applicable NASL approach/departure zone.

Given the proximity of NAS Lemoore to the Solar Blue Project site, there is a potential concern with the effect of glare on flight operations originating from the base. All of the solar panels installed at the project will be composed of photovoltaic cells. Solar PV employs glass panels that are designed to maximize absorption and minimize reflection to increase electricity production efficiency. To limit reflection, solar PV panels are constructed of dark, light-absorbing materials, and are given an anti-reflective coating or textured surface which can reduce reflectivity to less than 4 percent of incoming sunlight (EE Times 2012). In comparison, the reflectivity of standard glass is over 20 percent. By contrast, concentrating solar thermal systems, which employ arrays of highly polished mirrors to

refocus the radiation on a receiver tube or tower, reflect about 90 percent of the incoming sunlight (FAA 2010).

The NAS Lemoore Joint Land Use Study (JLUS) addresses concerns with aviation hazards from reflection and glare. Solar facilities are mentioned specifically for their potential to produce reflective surfaces, but the JLUS acknowledged that the main concern was with highly reflective mirrors used in concentrating solar thermal facilities. The JLUS acknowledges that “if there is no central collection tower, the new solar panels can be made non-reflective and arrays could be installed to not cause any height or reflective issues” (JLUSPC 2011). Several PV solar facilities have been installed within military air bases elsewhere the U.S. without adversely affecting flight operations.

It is noted that a glint and glare study using the Sandia Laboratory’s Solar Glare Analysis Tool (SGHAT) was prepared for the nearby Mustang Two Solar Project MND in August 2016. In the analysis, impacts from solar glare were given three ranks: potential for permanent eye damage; potential for temporary after-image (a lingering image of the glare in the field of view); and low potential for temporary after-image. Results from the analysis indicated that pilots flying over and near the solar facility would experience a low potential for a temporary after-image, and the potential would be limited to early morning from approximately April through September. The low potential for temporary after-image level is generally considered to be safe for pilots (Kings County 2017). The results of this glint and glare analysis are considered to be applicable to the Solar Blue Project, which is one mile south the Mustang Two Solar Project site and is partially located within the same flight approach/departure zone. Therefore, it is concluded that the PV solar panels installed at the Solar Blue Project site would not produce light or glare that would pose a hazard to flight operations at NAS Lemoore.

Additionally, the employment density at the Solar Blue Project would be very low. No staff would be permanently stationed at the site, with one or two staff visiting the site regularly, and with up to 10 staff present when panel cleaning and maintenance activities are in progress. Therefore, the Solar Blue Project would not result in a significant safety hazard to on-site employees due to the proximity of public airports or public use airports. As such, the potential for the project to be adversely affected by aviation hazards is *less than significant*.

f) *Would the project impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?*

Less-than-Significant Impact. In times of emergency or disaster response, the State highways would serve as primary routes, and designated County arterial roadways in the area would serve as secondary routes. In the project vicinity, the primary routes would include SR-198, SR-41, SR-269, and I-5, and the secondary routes would consist of Avenal Cutoff Road and Laurel Avenue (Kings County 2010e). These nearby highways and County roads provide several alternative escape routes with relatively low ambient traffic volumes. The Solar Blue Project would not result in changes to the adjacent roadway network, and the small operational workforce would not create or increase traffic congestion during times of emergency or disaster. During the construction phase, slow moving vehicles or delivery of large pieces of equipment or components could result in temporary traffic slowdowns, although such conditions would be infrequent and would be managed pursuant to traffic controls specified in Mitigation Measure TR-1 (see section 4.17. *Transportation*). The Solar Blue Project would not impair implementation of, or physically interfere with, an adopted

emergency response plan or an emergency evacuation plan, and therefore the potential impact in this regard would be *less than significant*.

g) Would the project expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wildland fires?

Less-than-Significant Impact. The Solar Blue Project is not located within or near a wildland fire hazard area. The Fire Hazard Severity Zone (FHSZ) map for Kings County prepared by the California Department of Forestry and Fire Protection (CalFire) shows the project site as “unzoned” for fire hazard. The nearest areas zoned on the FHSZ map are located in the foothills along Interstate 5 to the southwest of the project area, which are zoned “Moderate Severity Fire Hazard” (CalFire 2007). The Health and Safety Element of the Kings County General Plan includes a map of Potential Fire Hazards which shows project area as being subject to “little or no threat” (Kings County 2010e). Therefore, the risk of wildland fire at the Solar Blue Project is *less than significant*.

REFERENCES – HAZARDS AND HAZARDOUS MATERIALS

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4.10. HYDROLOGY AND WATER QUALITY

<i>Would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
a) <i>Violate any water quality standards or waste discharge requirements, or otherwise substantially degrade surface or ground water quality?</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>
b) <i>Substantially decrease groundwater supplies or interfere substantially with groundwater recharge such the project may impact sustainable groundwater management of the basin?</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>
c) <i>Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would:</i>				
i. <i>result in substantial erosion or siltation on- or off-site;</i>	<input type="checkbox"/>	■	<input type="checkbox"/>	<input type="checkbox"/>
ii. <i>substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site;</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>
iii. <i>create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff; or</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>
iv. <i>impede or redirect flood flows?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	■
d) <i>In flood hazard, tsunami, or seiche zones, risk release of pollutants due to project inundation??</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	■
e) <i>Conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	■

Hydrologic Setting

A comprehensive description of the hydrological setting and regulatory context of the Solar Blue Project area is provided in the Draft PEIR on the Westlands Solar Park Master Plan and Gen-Tie Corridors Plan, which is incorporated into this document by reference PEIR pursuant to Section 15150 of the State CEQA Guidelines. The description of the overall hydrological setting is found on pages 3.2-1 through 3.2-20 of the Draft PEIR (WWD 2017b). A description of the specific conditions relevant to the Solar Blue project site is provided below.

Runoff from the Sierra Nevada is carried in creeks, rivers and sloughs as far west as the Kings River which flows in a southerly direction to the Tulare Dry Lakebed, passing through the project vicinity approximately 2 miles to the east of the Solar Blue site. The drainage courses originating in the Coast Ranges to the west dissipate west of the California Aqueduct, approximately 7 miles west of the project site. The project area is virtually level and has no natural drainage features. Rainfall occurring in the project area is absorbed by the soil and crop cover.

Several irrigation canals pass through and alongside the project site. These canals convey and distribute surface water and pumped well water throughout the area. There are three major canals that pass

through or along the project site, including: 1) an irrigation canal that runs in a north-south direction adjacent to the 25th Avenue alignment; 2) a canal that runs in an east-west direction along the south side of Laurel Avenue adjacent to the north site boundary; and 3) a canal that runs in a north-south direction through the eastern portion of the project site (Empire Westside Main Canal). There are three smaller canals that traverse the central portion of the project site in a north-south direction.

There are no agricultural wells within the Solar Blue Project site. The nearest active well is located off-site near the northwest corner of the Solar Blue Project site, between Laurel Avenue and the north project boundary.

Environmental Evaluation

a) *Would the project violate any water quality standards or waste discharge requirements? Water Quality Standards and Waste Discharge Requirements*

Less-than-Significant Impact. Water quality standards can refer to drinking water standards or surface water standards. Further, there are separate surface water standards for discharges from wastewater treatment plants and for discharges of stormwater. These are discussed in turn below.

Drinking Water Standards - No Impact: Drinking water standards are implemented by the State Water Resources Control Board, and apply to local water distribution systems for domestic water supply. There are no plans to install a domestic water distribution as part of the Solar Blue Project. Since drinking water for construction and operational staff would be provided by bottled water delivered by truck, the drinking water standards would be applicable at the water bottling plant. (See section 4.19. *Utilities and Service Systems* for a detailed discussion of water supply.)

Wastewater Treatment Standards – Less-than-Significant Impact: Waste Discharge Requirements generally refers to standards applied to local wastewater treatment facilities by the Regional Water Quality Control Board for quantities and quality of wastewater discharge. Individual septic systems are regulated under the Kings County Plumbing Code, which sets forth design criteria and standards for their installation. Since the Solar Blue project site is located in an area with a perched water table, it is designated by Kings County as an area requiring engineered septic systems (Kings County 2010e). As such, the septic and leachfield system at the Solar Blue Project will be designed and constructed as specified by a qualified registered professional engineer, and subject to approval of the Kings County Building Official, which would ensure effective functioning of the septic and leachfield system and avoid impacts to groundwater quality. During construction of the Solar Blue Project, sanitary needs will be provided by portable chemical toilets that will be serviced by an outside contractor as needed. Therefore, the Solar Blue Project will meet waste discharge requirements and the impact would be *less than significant*.

Stormwater Standards – No Impact: The Central Valley Regional Water Quality Control Board has not established numeric standards for surface water runoff quality; therefore, no surface water quality standards apply to the Solar Blue Project. (See following paragraphs for detailed discussions of surface water quality.)

Substantially degrade surface or ground water quality?

Less-than-Significant Impact with Mitigation Incorporated. During the construction and decommissioning phases, there is a potential for discharges of hazardous materials that could adversely affect the quality of surface water or groundwater. Spills or leaks from heavy equipment and machinery can result in oil and grease contamination of stormwater. Staging areas and building sites can be the source of pollution due to paints, solvents, cleaning agents, and metals contained in the surface of equipment and materials. Gross pollutants such as trash, debris, and organic matter are additional potential pollutants associated with the construction and decommissioning phases of the project. The potential for discharges of hazardous materials to degrade water quality during the construction and decommissioning phases of the project represents a potentially significant impact.

The potential water quality impacts resulting from discharges of hazardous materials during construction and decommissioning would be reduced to less-than-significant levels through implementation of Mitigation Measure HYD-1: Stormwater Quality Protection, as set forth in item ‘c’ below.

Mitigation Measure: Implement MM HYD-1: Stormwater Protection Measures.

Under Mitigation Measure HYD-1, the measures to prevent hazardous contamination during the construction and decommissioning phases will be specified in the Storm Water Pollution Prevention Plans (SWPPPs) required to be implemented under the mitigation measure. The project SWPPPs will include construction and decommissioning phase housekeeping measures for control of contaminants such as petroleum products, paints and solvents, detergents, fertilizers, and pesticides, as well as vehicle and equipment fueling and maintenance practices, and waste management and disposal control practices, among other things. The SWPPPs would also include housekeeping measures to be followed during project operations.

With the implementation of Mitigation Measure HYD-1, particularly the hazardous materials provisions of the required SWPPPs, the potential for impacts to surface and groundwater quality from hazardous materials releases during project construction, operation, and decommissioning of the Solar Blue Project would be *less than significant*.

b) Would the project decrease groundwater supplies or interfere substantially with groundwater recharge such that the project may impact sustainable groundwater management of the basin?

Less-than-Significant Impact. The Solar Blue Project would require water supplies during both the construction and operational phases, as discussed in turn below.

Project Construction

During the grading and construction phases, water would be regularly applied to exposed soils and internal access driveways for dust suppression. During earthwork, water would also be required in soil conditioning for optimum moisture content. As discussed in the section 2.2. *Project Description*, it is estimated that the 250 MW SGF will require a total of 379 acre-feet of water during its 18-month construction period. It is anticipated that water for construction will be obtained from the existing agricultural well located off-site near the northwest corner of the project site.

Current groundwater pumping in the area varies substantially from year to year depending on availability of surface water deliveries of Central Valley Project (CVP) water delivered through the Westlands Water District (WWD). During years when WWD receives most of its CVP water allocation, groundwater provides a minor portion of irrigation requirements. During years of severe drought, like 2013 through 2016, groundwater pumping increases substantially to make up for shortfalls of surface water deliveries. The Westlands Water District has determined that the “safe yield” of the groundwater resource, or the average volume of groundwater that can be pumped annually within the WWD service area without lowering groundwater levels over the long term, is approximately 200,000 acre-feet. This is equivalent to approximately 0.35 acre-feet per year per acre over the 568,000 irrigable acres within WWD’s service area (WWD 2013, 2016, 2017c, 2018).

The Solar Blue Project will be constructed over 18-month period, resulting in water demand of 190 acre-feet per year (afy), or 0.1 afy/acre (assuming the construction period is evenly split between 2020 and 2021). This volume of groundwater pumping is well below the 0.35 acre-feet “safe yield” or the average annual pumping volume that can occur without lowering groundwater levels. Therefore, the groundwater pumped during project construction would not decrease groundwater supplies or contribute to the lowering of the local groundwater table level.

Project Operation

During project operation, non-potable water will be required for activities such as panel cleaning, washing or rinsing equipment, and other operational uses. As described in section 2.2. *Project Description*, the combined water usage from all operational activities is estimated to total 37.2 acre-feet annually over the 1,895-acre project site.

Operational supplies will be provided by Westlands Water District (WWD) through its existing system of lateral pipelines for conveyance of imported surface water. Under the WWD’s Municipal and Industrial (M&I) Regulations, an applicant may apply for and receive up to 5 acre-feet for water for M&I use. The District has estimated that solar development requires 3-5 acre-feet per year per 160 acres. In order to provide for solar projects greater than 160-acres in size, the WWD has established an exception to the M&I limit whereby solar development would be eligible to receive up to 5 acre-feet per year for each 160 acres developed. The estimated 37.2 acre-feet per year of operational water consumption for the project is equivalent to 0.02 acre-feet per acre or 3.14 acre-feet per quarter section (160 acres). Since this is well within the 5.0 acre-feet per year of imported surface water per quarter section that the project would be eligible to receive under WWD’s M&I rules, there will be no need to augment surface water supplies with groundwater for project operations.

Temporary periodic curtailment of surface water supplies to meet the project’s operational demands is not currently foreseen. However, in the unlikely event that such unforeseen curtailment may occur in the future, possibly in the event of a prolonged severe drought, the relatively small volumes of untreated water that would be required for project operations would likely be obtained from the existing groundwater well on the site. In the unlikely event that such backup groundwater supplies to the project were also to be curtailed at the same time, the relatively small volumes of untreated water required would be purchased from alternative sources and trucked to the site. (See section 4.19. *Utilities and Service Systems* for discussion.). The 37.2 acre-feet per year of operational demand water would be equivalent to 0.02 acre-feet per acre per year, or 5.7 percent of safe yield of the groundwater basin of 0.35 acre-feet per acre per year. This very low level of temporary demand

for groundwater would not decrease groundwater supplies or contribute to the lowering of the local groundwater table level.

The Solar Blue Project would result in less than one percent increase in impervious surface coverage of the site at the dispersed equipment pads and small parking area. The solar panels themselves would be elevated above ground level with permeable vegetation covered soils beneath. Thus the solar arrays would not displace runoff, and rainwater falling from edges of the panels would spread to vegetated areas beneath the arrays and percolate into the ground. The minimal addition of impervious surfaces would not prevent rainfall from percolating into the underlying soils. The runoff from these surfaces would be displaced to immediately adjacent vegetated areas and would be readily absorbed into the ground. Therefore, project operation would not interfere with groundwater recharge at the project site.

Project Decommissioning

Untreated water would be required during decommissioning, although the volume of water required is expected to be less than required during the construction phase. Since vegetative cover would be maintained on the site during deconstruction, there would be relatively little exposed soil that would require watering for dust suppression. Similarly, water would not be required for soil conditioning during grading. The source of water during decommissioning is expected to be from the existing off-site well near the northwest corner of the project site. The total groundwater pumped during decommissioning is expected to be substantially less than the estimated 379 acre-feet required during project construction. Even assuming that water demand during decommissioning would be same as during construction, this would represent an average volume of about 0.2 acre-feet per acre over the 1,895-acre project site, over the course of two years or less. Since the safe yield of the groundwater basin is approximately 0.35 acre-feet per acre per year, the project water demands during decommissioning would not result in overpumping or exceedance of the safe yield of the groundwater basin. In summary, the groundwater pumped during decommissioning would not decrease groundwater supplies or contribute to the lowering of the local groundwater table level.

In summary, the Solar Blue Project would not decrease groundwater supplies or interfere substantially with groundwater recharge, and thus the impact of the Solar Blue Project on the sustainable groundwater management of the basin would be *less than significant*.

c) Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or through the addition of impervious surfaces, in a manner which would?

i. Result in substantial erosion or siltation on- or off-site?

Less-than-Significant Impact with Mitigation Incorporated. There are no natural drainage courses on the Solar Blue Project site or in the vicinity, with the nearest natural water body being the Kings River located approximately 2 miles east. There are several irrigation canals that run through or adjacent to the project site, including canals along Laurel Avenue and the 25th Avenue alignment, as well as other small canals that traverse the project site. The project includes no proposal to substantially modify the ground contours or surface drainage patterns on the site, or alter the existing irrigation canals that run through and adjacent to the project site.

The installation of the project solar facilities would involve site clearing, rough grading, soil compaction, establishment of temporary construction staging areas, trenching for solar arrays, and construction of internal access driveways. Since the existing site topography is virtually level, only minor grading would be required for the project. Ground preparation would include tilling and grading to smooth out existing agricultural furrows, followed by compaction with rollers. Finished grades would be designed to provide for positive site drainage. As discussed in the section 2.2 *Project Description*, site clearing and soil preparation would occur incrementally and would not take place until a given area is needed for the next construction phase, which typically would comprise the next solar block or array in a predetermined sequence. Vegetative cover would be retained as long as possible to minimize exposed soils and reduce potential for erosion and wind-blown dust. Once vegetation is removed, the exposed and disturbed soil would be susceptible to erosion from wind and rain. During the decommissioning phase, the soil on the project site would again be subject to exposure and disturbance resulting in potential erosion by water and wind, although existing vegetation would not be removed. Unless mitigated, the potential for erosion and siltation impacts would be potentially significant.

In order to mitigate the potential erosion and sedimentation impacts associated with project construction and decommissioning to less-than-significant levels, the following mitigation measure shall be implemented in conjunction with the Solar Blue Project:

Mitigation Measure HYD-1: Stormwater Quality Protection. *Prior to construction grading and prior to the decommissioning, the applicant shall be required to file a “Notice of Intent” (NOI) with the SWRCB to comply with the General Construction Permit and prepare a Storm Water Pollution Prevention Plan (SWPPP). The SWPPP for each project phase shall be prepared by a licensed engineer and shall detail the treatment measures and best management practices (BMPs) to control pollutants that shall be implemented and complied with during the construction and post-construction phases of solar development. The SWPPP(s) required for decommissioning shall specify BMPs to be implemented during that final project phase. The construction contracts for each project phase, and for the decommissioning phase, shall include the requirement to implement the BMPs in accordance with the SWPPPs. The SWPPPs will specify such practices as: designation of restricted-entry zones, sediment tracking control measures (e.g., crushed stone or riffle metal plate at construction entrance), truck washdown areas, diversion of runoff away from disturbed areas, protective measures for sensitive areas, outlet protection, provision mulching for soil stabilization during construction, and provision for revegetation upon completion of construction within a given area. The SWPPPs will also prescribe treatment measures to trap sediment once it has been mobilized, such as straw bale barriers, straw mulching, fiber rolls and wattles, silt fencing, and siltation or sediment ponds. Upon completion of each solar block, the finished grades beneath and around the finished rows of solar panels will be revegetated with a native seed mix. The reestablished vegetated cover would stabilize the soils and minimize the potential for post-construction erosion. The SWPPPs are subject to approval by the Central Valley Regional Water Quality Control Board (CVRWQCB), which makes the final determination on which BMPs are required for the project. The construction contracts for each project phase, and for the decommissioning phase, will include the requirement to implement the BMPs in accordance with the SWPPPs, and proper implementation of the specified BMPs is subject to inspection by the Regional Board staff.*

In summary, the implementation of Mitigation Measure HYD-1 in conjunction with the Solar Blue Project would reduce the potential erosion and siltation impacts resulting from the project to *less-than-significant* levels.

ii. Substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?

Less-than-Significant Impact. The Solar Blue Project would result in less than one percent increase in impervious surface coverage of the site, which in turn would result in a negligible increase in localized runoff. The impervious surfaces created by the project would include the concrete pads for inverters and transformers, and the footings and pads for the on-site O&M building, substation, battery storage facility, and the small paved parking area in the operations yard. The maintenance driveways of the project would be surfaced with permeable gravel to allow continued percolation of rainfall into the underlying soil. As shown in Table 1 in section 2.2. *Project Description*, the project would cover 0.09 percent of the site with impervious surfaces, leaving 99.91 percent of the site permeable for percolation of runoff, including 90.74 percent in vegetative cover and 9.15 percent in permeable gravel driveways.

Since the impervious surfaces of the dispersed equipment pads and small parking area would prevent percolation into previously permeable underlying soils, the slight volume of runoff from these facilities would be displaced to immediately adjacent vegetated areas where this very small amount of runoff would be readily absorbed into the ground. The solar panels themselves would be elevated above ground level with permeable vegetation covered soils beneath. Thus the solar arrays would not displace runoff, and rainwater falling from edges of the panels would spread to vegetated areas beneath the arrays and percolate into the ground.

The terrain of the project site is virtually flat, with a maximum gradient of 0.2 percent across the site. Under current conditions, rainfall percolates into the soil with little or no runoff leaving the site. The Solar Blue Project would result in no substantial modification of existing site grades. During normal rain events, runoff from impervious surfaces would be absorbed by the adjacent vegetated ground and percolate into the soil. During more intense or prolonged storm events, the ground would become saturated and relatively minor volumes of stormwater may temporarily pond on the surface and gradually percolate into the ground, as occurs under existing conditions. Due to the virtually level ground conditions, and the complete coverage of the site with pervious soils to absorb rainwater, the conditions that would allow for stormwater to be mobilized and concentrated in sustained runoff flows do not exist on the site under pre-project conditions. The very minor introduction of small areas of impervious surfaces distributed throughout the site would not have a discernable effect on drainage runoff patterns on the site, and would not result in flooding on or off the site.

In summary, the project's minimal alteration of the virtually level site terrain, and the very minor project coverage of the site with impervious surfaces, would have no discernable effect on runoff patterns on the site. Therefore, drainage and flooding impacts associated with the Solar Blue Project would be *less than significant*.

iii. Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?

Less-than-Significant Impact. As discussed in item ‘c.ii’ above, the addition of 0.04 percent impervious coverage at the Solar Blue Project site would result in a negligible effect on runoff patterns at the site, and are unlikely to generate runoff flows that would leave the site. The irrigation canals that run through and adjacent to the site were designed and constructed to convey large volumes of irrigation water through the area. Under existing conditions, these canals capture incidental rainwater that falls on or immediately adjacent their banks. However, there is no existing system of drainage ditches that conveys water from agricultural fields to these canals. The Solar Blue Project does not need an internal stormwater drainage system since rainfall would percolate directly into the ground at the site. Given that the impervious surfaces introduced by the project would be located in the site interior, away from the adjacent irrigation canals, there will be little if any additional runoff generated by the project at would incidentally enter these canals. Therefore, these canals would continue to have sufficient capacity to accept the negligible flows that might leave the project site during a major storm event.

With respect to the issue of polluted runoff, the project would not introduce substantial sources of stormwater pollutants, such as oil, grease, metals, and debris typically associated with stormwater pollution generated on urban streets and parking lots. The very minor leaks of oil or lubricants from maintenance vehicles and equipment used at the project would not be substantially different in nature or quantity from those expected from farm machinery used at the site under pre-project conditions. Therefore, the impacts associated with the potential for additional sources of polluted runoff to be generated by the project would be less than significant.

In summary, the impact associated with the potential for the Solar Blue Project to create or contribute runoff water which would exceed the capacity of stormwater drainage systems or result in substantial additional sources of polluted runoff would be *less than significant*.

iv. Impede or redirect flood flows?

No Impact. Neither the Solar Blue Project site nor adjacent lands are located within the flood zones for the 100-year or 500-year events, as mapped by the Federal Emergency Management Agency (FEMA). FEMA’s Flood Insurance Rate Map (FIRM) covering the project site indicates that the project site is entirely located within Zone X, which applies to areas “[d]etermined to be outside the 0.2% annual chance (500-year) floodplain” (FEMA 2009a). The nearest location of the 100-year floodplain is approximately 1.5 miles east along the Kings River (FEMA 2009b).

The California Department of Water Resources (DWR) administers the Awareness Floodplain Mapping project, the purpose of which is to identify flood hazard areas for areas that are not mapped under FEMA’s National Flood Insurance Program (NFIP), and to provide the community and residents an additional tool in understanding potential flood hazards currently not mapped as a regulated floodplain. In DWR’s mapping, floodplains are shown simply as flood prone areas without specific depths and other flood hazard data. The nearest DWR flood zone is mapped as a long strip of land running parallel to and northeast of the California Aqueduct, which is located approximately 7 miles west of the project site at its nearest point (DWR 2019).

In summary, no portion of the project site is subject to flooding during the 100-year or 500-year events. Since the Solar Blue Project is not subject to potential flooding hazard, the project would have *no impact* with respect to impeding or redirecting flood flows.

d) In flood hazard, tsunami, or seiche zones, risk release of pollutants due to project inundation?

No Impact. Within the San Joaquin Valley, there are substantial areas that are subject to inundation flooding in the event of a dam failure at a reservoir in the region. Portions of Kings County located to the east and northeast of the Solar Blue Project site are subject to potential inundation in the event of the failure of dams located in the Sierra Nevada. The Pine Flat Dam, located upstream on the Kings River, and the Terminus Dam on the Kaweah River, are the only dams in the region which, if breached, might cause flooding of significance within the affected areas. (The mapped inundation areas are shown on Figure HS-7 in the Health and Safety Element of the 2035 Kings County General Plan.) The failure of the Pine Flat Dam would result in a potential inundation area that could extend to within approximately 0.5 miles east of the project site (Kings County 2010e).

A failure of the Terminus Dam on the Kaweah River could inundate an area extending as far southwest as Kansas and 10th Avenues to the south of the City of Hanford, approximately 13 miles east of the project site (Kings County 2010e). In summary, the Solar Blue Project site is not located within the mapped inundation areas for any of the reservoirs in the region, and therefore would not be subject to risk of flooding in the unlikely event of dam failure. There are no other impoundments or diked areas nearby, and therefore the project area would not be subject to risk of flooding due to levee failure.

With respect to tsunamis, the Solar Blue Project site would not be subject to inundation from potential tsunamis generated in the Pacific Ocean due to its inland location more than 75 miles from the coast, and given its elevation at over 200 feet above sea mean level.

Seiches are seismically-induced waves in an enclosed body of water such as a lake or reservoir. Severe seismic shaking can cause impounded water to spill beyond the banks and inundate surrounding lands. There are no open bodies of water in the project vicinity with the exception of the wastewater settling ponds for NAS Lemoore, which are located 3.5 miles north of the Solar Blue project site. These ponds are relatively shallow, and in the unlikely event of seismic shaking severe enough to result in overspill, the spilled water would flow down-gradient toward the Kings River to the east. The Solar Blue Project site is located up-gradient and is topographically higher than the settling ponds, so there is little or no potential that spilled water from the ponds would reach the project site.

In summary, the Solar Blue Project would not be subject to flooding due to dam failure, tsunami, or seiche, and thus would not be at risk of release of pollutants from such potential inundation. Thus there would be *no impact* in terms of hazards associated with such events.

e) Conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?

No Impact. The Solar Blue Project site is located within the Tulare Lake Hydrologic Basin Planning Area, for which the Basin Plan was revised most recently in July 2016. As noted above, the project would be required to adhere to NPDES storm water runoff control requirements during construction and operation. The Solar Blue Project would not include any other waste discharges that could conflict with the Basin Plan.

The Sustainable Groundwater Management Act (SGMA), passed in 2014, requires that all medium to critically over drafted subbasins identified by DWR be managed by a groundwater sustainability agency (GSA). The GSA is responsible for locally managing the groundwater subbasin through the development and implementation a Groundwater Sustainability Plan (GSP). Medium and high priority groundwater subbasins are required to submit their GSP by 2022 and critically overdrafted subbasin are required to submit their GSP by 2020. As the primary water purveyor and local agency overlying the Westside Subbasin, Westlands Water District is the designated GSA for the subbasin. DWR designated the Westside Subbasin as a critically overdrafted basin which requires WWD to prepare a Groundwater Sustainability Plan by January 31, 2020. There is currently no sustainable groundwater management plan in effect which covers the project area. (However, as discussed under item ‘b’ above, the volumes of water required for construction and operation of the Solar Blue Project would be less than the currently estimated safe yield of the groundwater basin of 0.35 acre-feet per acre.) Thus the Solar Blue Project would not conflict with a groundwater management plan.

In summary, the Solar Blue Project would not conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan and thus would have *no impact* in this regard.

REFERENCES – HYDROLOGY AND WATER QUALITY

- | | |
|------------|---|
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| FEMA 2009b | Federal Emergency Management Agency (FEMA), National Flood Insurance Program, <i>Flood Insurance Rate Map (FIRM), Kings County, California and Incorporated Areas, Panel 325 of 875, Map No. 06031C0325C</i> , Effective Date: June 16, 2009. Available at https://msc.fema.gov/portal/search |

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4.11. LAND USE AND PLANNING

Would the project:	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
a) <i>Physically divide an established community?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) <i>Cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Setting

Existing Land Use

The Solar Blue Project site consists of agricultural fields with related features such as irrigation canals, ditches, pipelines, power lines, and unimproved agricultural roads. In recent years, the site has typically been cultivated for winter wheat during the wet season and left fallow during the dry season.

The lands surrounding the project site consist mainly of active and fallowed agricultural lands along with related irrigation canals, and unimproved farm roads (see Figure 2). The completed Westside Solar Project Phase 1 is located 2.0 miles north at the southwest corner of Avenal Cutoff Road and 25th Avenue. To the north of Avenal Cutoff Road, on the west side of 25th Avenue, are the Kent South, Orion, and Mustang solar generating facilities and associated substations and switching stations. On the east side of 25th Avenue, there is an agricultural processing facility located 2.5 miles north of the project site, and the Henrietta substation and peaker plant located 3.5 miles north of the project site. To the east of the project site are a series of five dispersed agricultural residences located along and near 22nd Avenue. These residences are located 1.2 to 1.4 miles from the eastern boundary of the project site. The nearest ranch complex is the Shannon Ranch located approximately 1.8 miles to the west at the corner of Avenal Cutoff Road and Lincoln/Gale Avenue. The Shannon Ranch includes 20 housing units. Two other ranch complexes are located to the southeast on the east side of SR-41, at distances of approximately 2.0 miles and 2.7 miles from the project site. The Stone Land Company Ranch, located on the south side of Nevada Avenue, approximately 3.7 miles southwest of the Solar Blue site, includes two dwellings and other ranch buildings.

The nearest population centers include the community of Stratford located 2.5 miles east, the City of Lemoore located 8.0 miles northeast, the Santa Rosa Rancheria located 7.5 miles northeast, the City of Huron located 9.0 miles west, and the community of Kettleman City located 10.0 miles south. Naval Air Station Lemoore (NASL), and its associated base housing, is located 5.0 miles north of the project site. The Solar Blue project site partially located within an NASL flight approach/departure zone, and is within the Military Influence Area for NASL.

Planning Context

2035 Kings County General Plan

The “Land Use Map” of the *2035 Kings County General Plan Land Use Element* shows the land use designation of the eastern-most 550 acres of the project site as “Exclusive Agriculture – 40 acre,” and the remaining 1,345 acres of the site as “General Agriculture – 40 acre.” The “Exclusive Agriculture – 40 acre” designation generally applies to areas within flight paths of NASL. Both land use designations fall under the broader General Plan category of Agricultural Open Space. In addition to a range of agricultural uses and ancillary activities, the General Plan allows solar voltaic generating facilities within the Agricultural Open Space areas of the County, as set forth in LU Policy B7.1.3. Energy producing facilities are allowed in the Exclusive Agriculture zone where such facilities would not create a hazard for aircraft, as set forth in RC Policy A1.2.4.

Kings County Development Code

As designated in the Kings County Zoning Plan, the entire Solar Blue site is zoned “AG-40 General Agricultural-40” (Kings County 1964). As provided in Article 4 of the Kings County Development Code, commercial solar photovoltaic electrical generating facilities are permitted in this zoning district subject to a granting of a Conditional Use Permit by the Kings County Planning Commission (Kings County 2016).

Article 11, Section 1112(B)(2) of the Kings County Development Code requires that commercial-scale solar photovoltaic electrical facilities conform with specified standards. Most of these standards relate to agricultural land. The required standards, and the project’s conformity with the standards, are addressed in detail in Section 4.2. *Agriculture and Forestry Resources*.

NAS Lemoore Joint Land Use Study

The NAS Lemoore Joint Land Use Study (JLUS) involved a multi-agency effort managed by the Department of Defense (DOD) for cooperative land use planning between NAS Lemoore and adjacent communities to provide for compatibility between future community growth and the training and operational missions of the military installation. Since DOD has no regulatory authority for local land use outside the boundaries of the naval air station, the JLUS also includes planning recommendations for consideration by local jurisdictions.

The noise contour mapping prepared for the JLUS shows bands of noise contours exceeding 60 dB CNEL which correspond closely to the flight corridors surrounding the airfield (JLUSPC 2011). The aircraft noise corridor is reflected in the *2035 Kings County General Plan “Land Use Map,”* which designates lands within a 3-mile buffer zone from the installation, plus the noise-impacted areas (exceeding 70 dB CNEL) south of the buffer zone, as “Exclusive Agriculture – 40-acre minimum (AX).” The intent of this land use designation is to provide a safety buffer zone around the base by limiting and discouraging intensive agricultural and structure-based land uses that may pose increased risks to inhabitants and base operations (Kings County 2010a). The JLUS also identifies height obstruction limits near NAS Lemoore, with the limits in a given area depending on its location relative to landing approach zones. The entire Solar Blue project site is mapped as lying just outside Height Restriction Zone “D” which specifies height limits for ground structures of 500 feet above the ground surface (JLUSPC 2011).

Solar generating facilities are specifically addressed in JLUS Recommendation 17, which states: “Establish Minimum Technical Standards for Renewable Energy Facilities Located within NASL Overlay

Zones I, II, and III (JLUSPC 2011, p. 2-51). The concern is with “solar farms creating excessive glare from the reflection of the sun” (JLUSPC 2011, p. 2-9). The main concern is with concentrating solar thermal technologies such as lenses or mirrors on a large scale with their reflective characteristics and tall tower collectors. However, “if there is no central collection tower, the new solar panels can be made non-reflective and arrays could be installed to not cause any height or reflective issues” (JLUSPC 2011, p. 2-12).

Environmental Evaluation

a) Would the project physically divide an established community?

No Impact. The Solar Blue Project site is not located within or near an established community, so the proposed solar facilities would not physically divide any such community. As such, there is *no impact* in this regard

b) Would the project cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?

No Impact. The potential for the Solar Blue Project to conflict with the Kings County 2035 General Plan and Kings County Zoning Ordinance, as well as the applicable land use recommendations of the NAS Lemoore Joint Land Use Study (JLUS), is discussed below.

Kings County

General Plan

The 2035 Kings County General Plan designates the eastern-most 550 acres of the project site as “Exclusive Agriculture – 40 acre,” and the remaining 1,345 acres of the project site as “General Agriculture – 40 acre.” These land use designations fall under the broader General Plan category of Agricultural Open Space which permits a range of agricultural uses and ancillary activities, as well as solar voltaic generating facilities. Therefore, the planned installation of solar PV generating facilities within the project site would be consistent with the General Plan Land Use Map.

Zoning

As designated in the Kings County Zoning Plan, the entire Solar Blue Project site is currently zoned “AG-40 General Agricultural-40.” As provided in Article 4 of the Kings County Development Code, utility-scale photovoltaic electricity generation is a conditionally permitted use in this agricultural zoning district. Therefore, the Solar Blue Project would be consistent with the development code upon the granting of the subject Conditional Use Permit for the project.

Section 1112.B.2 of the Kings County Development Code establishes specific requirements that must be satisfied for the granting of a Conditional Use Permit for a solar generating facility. Since most of the requirements pertain to agriculture, the project’s ability to meet each of the requirements is addressed in section 4.2. *Agriculture and Forestry Resources*. In summary, all of the applicable requirements in Section 1112.B.2 would be satisfied by the Solar Blue Project.

NAS Lemoore

Safety and Noise

The mapping prepared for the JLUS shows that the project site lies within the aircraft flight path and the eastern half of the site is subject to noise levels greater than 60 dBA CNEL. As discussed above, the County General Plan 'AX – Exclusive Agriculture' designation was specifically created to reflect the NAS Lemoore landing approach flight patterns and the corresponding high noise conditions on those lands. While the intent of the AX land use designation is to limit intensive land uses that may pose increased risks to inhabitants and base operations, low intensity solar PV generating facilities are not noise sensitive land uses and thus would not be incompatible with relatively higher risks and noise levels from overhead flight operations. The noise from military aircraft overflights is addressed in detail in section 4.13. *Noise*.

Height Obstruction Limits

The JLUS also identifies height obstruction limits near NAS Lemoore, with the limits in a given area depending on its location relative to landing approach zones. The entire Solar Blue Project site is mapped as lying just outside Height Restriction Zone "D" which has a height limit for ground structures of 500 feet above the ground surface (JLUSPC 2011). The tallest structures within the project would consist of structural elements associated with the on-site substation that would be as high as 40 feet. Most project structures would consist of solar arrays and inverter pads which would be up to 8 feet tall, and meteorological stations which would be approximately 11 feet high. Thus, even if the Solar Blue project site was located within a Height Restriction Zone, the tallest structural features would be well within the 500-foot height limit and would not create operational obstructions.

Reflected Glare

The JLUS addresses concerns with aviation hazards from reflection and glare. Solar facilities are mentioned specifically for their potential to produce reflective surfaces, but the JLUS acknowledges that the main concern was with highly reflective mirrors used in concentrating solar thermal facilities. The JLUS acknowledges that "if there is no central collection tower, the new solar panels can be made non-reflective and arrays could be installed to not cause any height or reflective issues" (JLUSPC 2011, p. 2-12). Indeed, solar PV employs glass panels that are designed to maximize absorption and minimize reflection to increase electricity production efficiency. To limit reflection, solar PV panels are constructed of dark, light-absorbing materials, and are given an anti-reflective coating or textured surface. With the addition of the anti-reflective coating or treatment, the reflectivity can be reduced to less than 4 percent of incoming sunlight. Since the solar panels would have low reflective intensity and would be covered with anti-reflective coating, any resulting glare effects would not be so bright as to disrupt aircraft operations in the area.

It is noted that a glint and glare study using the Sandia Laboratory's Solar Glare Analysis Tool (SGHAT) was prepared for the nearby Mustang Two Solar Project MND in August 2016. In the analysis, impacts from solar glare were given three ranks: potential for permanent eye damage; potential for temporary after-image (a lingering image of the glare in the field of view); and low potential for temporary after-image. Results from the analysis indicated that pilots flying over and near the solar facility would experience a low potential for a temporary after-image, and the potential would be limited to early morning from approximately April through September. The low potential for temporary after-image

level is generally considered to be safe for pilots (Kings County 2017). The results of this glint and glare analysis are considered to be applicable to the Solar Blue Project, which is located one mile south of the Mustang Two Solar Project site and is partially located within the same flight approach/departure zone. Therefore, it is concluded that the solar PV panels to be installed within at the Solar Blue Project would not pose a potential hazard to aircraft operations at NAS Lemoore due to reflected glare (see section 4.9. *Hazards and Hazardous Materials* for further discussion of reflected glare).

In summary, the Solar Blue Project would be consistent with the applicable provisions of the Kings County 2035 General Plan and the County Development Code, and would also be consistent with the local recommendations of the NAS Lemoore Joint Land Use Study. Therefore, the Solar Blue Project would result in *no impact* with respect to potential conflict with any land use plan, policy, or regulation of an agency adopted for the purpose of avoiding or mitigating an environmental effect.

REFERENCES – LAND USE AND PLANNING

- JLUSPC 2011 Naval Air Station Lemoore Joint Land Use Study Policy Committee, 2011. *NAS Lemoore Joint Land Use Study – Final Release*. August 30.
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4.12. MINERAL RESOURCES

<i>Would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
a) <i>Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the State?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
b) <i>Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Evaluation

a) *Would the project result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the State?*

No Impact. No oil or natural gas wells (operating or abandoned) are present on the Solar Blue Project site or its immediate vicinity. Southern Kings County and western Fresno County include several oil and natural gas fields. The nearest oil field is the abandoned Westhaven oil field located west of the project site in Fresno County (DOGGR 2001). There are several abandoned oil wells associated with the former Westhaven oil field, the nearest of which are in Kings County (all dry holes), located at least 2.0 miles from the Solar Blue Project site. In addition, there are two formerly productive (now idle) oil wells located approximately 1.25 miles southwest of the project site. The nearest natural gas fields are located southeast of Kettleman City, approximately 8 miles south of the project site. The wells in these fields have been abandoned, except for one remaining active gas well located 10.5 miles southeast of the project site in the Tulare Dry Lakebed (DOGGR 2019).

There are no active sand or gravel extraction sites or other surface mining sites in Kings County; however, there are two inactive mine sites within the County. The first is the Pires Mine Site, a surface mining site located 10 miles northeast of the project site, which is no longer actively mined but has not been officially closed. The second is the Hewitson Mine, an aggregate mine located 20 miles southwest of the project site. This mine has a permit and an Interim Management Plan, and mineral production could begin at any time. Both of these mines are located substantial distances from the project site, so construction of the Solar Blue Project would not result in the loss of availability of these mineral resources in the region.

The nearest active surface mining sites are in western Fresno County and consist of two large sand and gravel operations near Coalinga, located approximately 18 miles southwest and 25 miles west of the project site. There are no sand and gravel deposits in the project area, in either Kings or Fresno counties, and construction of the Solar Blue Project would not result in the loss of availability of sand and gravel resources in the region.

In summary, the Solar Blue Project would have *no impact* upon availability of known mineral resources.

b) *Would the project result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?*

No Impact. Mineral resources are addressed in the Resource Conservation Element of the 2035 Kings County General Plan. The General Plan recognizes that oil and natural gas production in the County has diminished and does not designate any areas of the County for oil and gas recovery. Similarly, the General Plan notes the low potential for surface mining in the County and does not designate any areas of the County as important aggregate or other mineral recovery sites (Kings County 2010b). Therefore, the Solar Blue Project would have *no impact* with respect to loss of availability of important mineral recovery sites designated on local land use plans.

REFERENCES – MINERAL RESOURCES

- DOGGR 2019 California Department of Conservation (DOC), Division of Oil, Gas, and Geothermal Resources (DOGGR). 2019. *Division of Oil, Gas, and Geothermal Resources Well Finder*. Available at <http://maps.conservation.ca.gov/doggr/index.html#close>
- Kings County 2010b County of Kings. 2010. *2035 Kings County General Plan – Resource Conservation Element*. Adopted January 26, 2010. <http://www.countyofkings.com/home/showdocument?id=3112>

4.13. NOISE

<i>Would the project result in:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant Impact	No Impact
<i>a) Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<i>b) Generation of excessive groundborne vibration or groundborne noise levels?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<i>c) For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

The discussion of potential noise and vibration impacts in this section is based on the *Noise and Vibration Assessment* prepared by Illingworth & Rodkin in May 2019. The noise report, which is contained in Appendix C of this document, includes a detailed discussion on the fundamental concepts of noise and vibration, as well as definitions of acoustical terms used in the noise report and in the following discussion.

Noise Setting

The existing noise environment in the project area is typical of rural agricultural environments. The primary noise sources in the project vicinity include: 1) traffic on County roads (Avenal Cutoff Road, 25th Avenue, Laurel Avenue, and Nevada Avenue; 2) agricultural equipment and crop dusters; and 3) occasional overflights by military aircraft from Naval Air Station Lemoore.

The Solar Blue Project site is located approximately 7.0 miles south of the airfield at Naval Air Station Lemoore (NASL), and is included in the study area for the NAS Lemoore Joint Land Use Study. The project site is located within the NASL flight pattern and falls between the 60 dBA and 75 dBA CNEL noise contours as mapped in the NAS Lemoore Joint Land Use Study (JLUSPC 2011, p. 2-11).

There are no noise-sensitive residential receivers within 1.0 mile of the project site. The nearest residences consist of a series of 5 dispersed rural residences located along 22nd Avenue and Laurel Avenue at distances ranging from 1.2 to 1.4 miles east of the project site. The next nearest residences consist of the 20 single-family dwellings at the Shannon Ranch complex located at the southwest corner of Avenal Cutoff Road and Lincoln/Gale Avenue approximately 1.8 miles west of the project. Two other ranch complexes are located to the southeast on the east side of SR-41, at distances of approximately 2.0 miles and 2.7 miles from the project site. The Stone Land Company Ranch, located on the south side of Nevada Avenue, approximately 3.7 miles southwest of the Solar Blue site, includes two dwellings and other ranch buildings.

In order to document noise conditions at the receptors in the Shannon Ranch complex, long-term noise measurements were conducted at the ranch between Monday, December 14, 2015 and Tuesday, December 15, 2015. The sound level meter was placed approximately 80 feet from the center of Avenal Cutoff Road to represent the noise exposure at residences in the immediate vicinity of the roadway. The noise measurements documented the existing daily trend in noise levels due to traffic. Day-night average noise levels at this site were 75 dBA L_{dn} . Typical daytime hourly average noise levels were approximately 66 to 72 dBA L_{eq} .

Environmental Evaluation

a) Would the project result in the generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?

Less-than-Significant Impact. Noise would be generated during the construction, operations, and decommissioning phases of the Solar Blue Project. The potential for temporary and permanent noise sources from the project to exceed applicable noise standards is discussed below for each phase of the project.

Construction Phase

During the construction phase, the two main sources of noise would be from on-site grading and construction, and from off-site traffic generation, each of which is discussed in turn below.

On-Site Construction Noise

The construction noise levels would depend on the noise generated by various pieces of construction equipment, the timing and duration of noise-generating activities, and the distance between construction noise sources and noise sensitive receptors. In accordance with the 2035 Kings County General Plan Noise Element policies, a significant noise impact would occur if construction noise levels exceed 55 dBA L_{eq} , and if they exceed the ambient noise environment by 5 dBA L_{eq} or more.

Construction noise levels would be highest during site grading, excavation, and installation of solar equipment. Hourly average noise levels generated by construction equipment associated with the project are calculated to range from 85 dBA L_{eq} to 87 dBA L_{eq} measured at a distance of 50 feet, assuming that all equipment proposed for each construction phase are operating simultaneously. Construction generated noise levels drop off at a rate of about 6 dBA per doubling of distance between the source and receptor (I&R 2019). The nearest noise-sensitive residential land uses are located over 1.0 mile to the east. At this distance, the maximum construction noise levels reaching the nearest residences would range from 45 dBA L_{eq} to 47 dBA L_{eq} , taking into consideration the attenuation of sound with distance from the noise source. These construction-related noise levels would be well below the applicable County noise standards and would be lower than ambient daytime noise levels at the nearest receptors. Therefore, project construction activities would not exceed applicable noise standards and the impact would be *less than significant*.

Construction Traffic

The analysis of construction traffic noise used a baseline of existing Average Daily Traffic (ADT) volumes on the affected roadway segments, and added worker and truck volumes generated during project construction. It was calculated that the highest noise level increase on the affected roadways due to project construction traffic would be 3 dBA L_{dn} /CNEL above existing traffic noise conditions without the project at the most affected roadways – Laurel Avenue and Nevada Avenue.

Under 2035 Kings County General Plan Noise Policy B1.2.1, the project would result in a significant noise impact if: a) the noise level increase is 5 dBA L_{dn} /CNEL or greater, where the pre-project noise level is less than 60 dBA L_{dn} /CNEL; or b) the noise level increase is 3 dBA L_{dn} /CNEL or greater, where the pre-project noise level between 60 and 65 dBA L_{dn} /CNEL; or c) the noise level increase is 1.5 dBA L_{dn} /CNEL or greater, where the pre-project noise level between 65 dBA L_{dn} /CNEL or greater (Kings County 2010f).

Based on existing traffic volumes on Laurel Avenue, the existing noise levels at the nearest sensitive receptors were calculated by Illingworth & Rodkin. There are two existing agricultural residences located along or near the segment of Laurel Avenue affected by project construction traffic. The first residence is located 0.25 miles west of 22nd Avenue, approximately 650 north of Laurel Avenue, and the second residence is located 0.1 miles west of 22nd Avenue, approximately 1,100 feet south of Laurel Avenue. Ambient traffic noise levels are estimated to be 45 dBA L_{dn} at the first residence, and 41 dBA L_{dn} at the second residence. During the peak construction period, daily traffic volumes along Laurel Avenue would temporarily double compared to pre-project conditions. This would result in a 3 dBA increase in noise levels at the two residences. (A 3 dBA noise level increase would not normally be a perceptible noise increase. Traffic volumes would need to increase at least three times to result in a readily perceivable (5 dBA) increase in noise.) During peak construction, noise levels at the two residences would increase to 48 dBA L_{dn} and 44 dBA L_{dn} , respectively, which is well below the County's 60 dBA threshold, and the noise level increase would be well below the 5 dBA increase that would indicate a significant increase where ambient levels are 60 dBA L_{dn} or lower, under the County's standards.

Along Nevada Avenue between SR-41 and Avenal Cutoff Road, daily traffic volumes would temporarily increase by 80 percent during the peak construction period. This would result in just under a 3 dBA L_{dn} increase in noise levels along this roadway segment. The two residences at the Stone Land Company Ranch are located 180 feet from the nearest travel lane on Nevada Avenue. The ambient noise level at the building facades is 51 dBA. A noise level increase of just under 3 dBA L_{dn} would not be perceptible at the two ranch dwellings. During peak construction, noise levels at the two residences would increase to 53 to 54 dBA L_{dn} which is well below the County's 60 dBA L_{dn} threshold, and the noise level increase would be well below the 5 dBA L_{dn} increase that would indicate a significant impact where ambient levels are 60 L_{dn} dBA or lower, under the County's standards.

Under current conditions, the receptors that are subject to the highest ambient noise levels are the existing dwellings at the Shannon Ranch along Avenal Cutoff Road, where pre-project noise levels are 75 dBA L_{dn} . During the peak construction period, traffic volumes along this segment of Avenal Cutoff Road will temporarily increase by 7 percent over pre-project conditions, resulting in a noise level increase of 0.3 dBA L_{dn} /CNEL. This increase would be well below the 1.5 dBA L_{dn} increase that

would indicate a significant impact where ambient levels are 65 dBA $L_{dn}/CNEL$ or greater, per the County's noise standards.

In summary, the construction traffic generated by the Solar Blue Project would not exceed the County's applicable noise standards at the most affected sensitive receptors. Therefore, the impact would be *less than significant*.

Operational Phase

During the operational phase of the Solar Blue Project, the two main sources of noise would be from on-site activities, and from off-site traffic generation, each of which is discussed in turn below.

On-Site Noise Sources

Noise sources at the project site would include inverters and transformers necessary to convert the generated power to collection voltage. The 250 MW Solar Blue Project would include a total of 100 inverter/transformer pads (i.e., 1 per 2.5 MW of output). The predicted noise level attributable to one inverter/transformer is 52 dBA L_{max}/L_{eq} measured at a distance of 50 feet from the equipment (I&R 2019). The operation the 100 inverters/transformers at the project would result in an estimated worst-case noise level of 72 dBA L_{max}/L_{eq} , measured at a distance of 50 feet (Ibid.).

The project would include one substation, located along the southern site boundary, for the purpose of stepping up voltage levels to 230-kV for transmission on the Gen-Tie Line to the Gates Substation in Fresno County. (The impacts associated with the Gen-Tie Line were addressed in the Aquamarine Solar Project and Gen-Tie Line IS/MND, and will be heard by the Kings County Planning Commission on September 9, 2019.) Sources of audible noise within a substation include equipment such as transformers, reactors, voltage regulators, circuit breakers and other intermittent noise generators. Among these sources, transformers, reactors, and circuit breakers have the greatest potential for producing noise. The broadband sound from fans, pumps and coolers has the same character as ambient sound and tends to blend with the ambient noise. Reactors are similar to transformers in terms of audible noise and would generate noise levels of about 40 dBA L_{eq} at 200 feet (SLO County 2011, p. AP. 4-114). The highest noise levels would be produced by circuit breakers, which would occur infrequently when breakers are thrown to protect the system during an electrical fault due to line overloads. The resultant noise would be impulsive in character, being loud and short in duration. The maximum impulse noise level from the breakers would be approximately 105 dBA L_{max} at 50 feet (Ibid.).

The project would also include a battery storage facility located on 3 acres just east of the on-site substation. Based on preliminary plans, the facility would include approximately 84 storage battery units, each enclosed within 40-foot long cargo containers). Each battery storage unit would be self-contained and would include racks, switchboards, integrated HVAC units, inverters, and transformers. Alternatively, the storage configuration could consist of containers for the batteries, with the inverters and transformers located on separate pads outside the containers. Under this configuration, there would be 84 inverters and 42 transformers, in addition to the 84 battery enclosures. In order to calculate worst-case noise conditions, the alternative configuration was evaluated since it would include more unenclosed noise sources than the self-contained configuration. The primary noise source would be the HVAC units on each container, which would typically produce noise levels of 68 dBA at a distance of 50 feet during full operation. A typical step transformer has a sound rating of 60 dBA at 5 feet, and a typical power inverter has a noise rating of

77 dBA at 6 feet. Illingworth & Rodkin calculated that the combined noise level from full operation of all of the planned energy storage elements under the worst-case alternative configuration would be 88 dBA L_{max}/L_{eq} at 50 feet. The nearest residential receptor to the battery storage facility would be located 2.5 miles to the southeast.

2035 Kings County General Plan, Noise Policy B1.1.1 requires that appropriate noise mitigation measures be included in a proposed project design when the proposed new use will include non-transportation noise sources that would exceed the County’s “Non-Transportation Noise Standards” (Noise Element Table N-8). The daytime noise limits enforced at residential properties are 75 dBA L_{max} and 55 dBA L_{eq} (Kings County 2010f). The inverters/transformers at the project would operate only during daytime hours when the solar facility is generating power. There would be no noise generated by the project at night, when County noise limits are 5 dBA more restrictive (i.e., 70 dBA L_{max} and 50 dBA L_{eq}).

Noise from “point” sources decreases at a rate of 6 dBA with each doubling of the distance between the noise source and receptor (I&R 2019). Based on the worst-case noise level estimate of 72 dBA L_{max}/L_{eq} at a distance of 50 feet from the project noise sources (i.e., inverters/transformers), predicted noise levels at the nearest residential land uses located over 1.0 mile from the project site are calculated to be less than 32 dBA L_{max}/L_{eq} . These noise levels would be inaudible above ambient noise levels. Battery storage facility noise levels would be 40 dBA L_{max}/L_{eq} at the nearest receptor approximately 2.5 miles to the southeast. The infrequent occurrence of impulsive noise from circuit breakers at the on-site substation would decrease to 57 dBA L_{max} at the nearest residences located at least 2.5 miles from the substation. The estimated noise levels from project operations would be below the County’s 75 dBA L_{max} and 55 dBA L_{eq} noise limits for residential uses. Therefore, the operational noise from the Solar Blue Project would not exceed applicable noise standards at the nearest sensitive receptors, and the impact would be *less than significant*.

Operational Traffic Noise

Traffic generated during project operations would be very light, given the small number of workers that would travel to the site on an intermittent basis. It was calculated that the highest traffic noise increase attributable to project operational traffic on the affected roadways would be less than 0.1 dBA $L_{dn}/CNEL$ above existing traffic noise conditions without the project at the most affected roadways – Laurel Avenue and Nevada Avenue. The noise levels would be well below the applicable impact thresholds, discussed above, and would not be noticeable to the potentially affected sensitive receptors. Therefore, the operational traffic generated by the Solar Blue Project would not result in a substantial permanent increase in ambient noise levels in the project vicinity, and the impact would be *less than significant*.

Decommissioning Phase

Noise levels generated during deconstruction activities would be similar to those generated during construction except that some of the noisiest construction equipment, such as pile drivers and vibratory rollers, would not be used during decommissioning. As is the case with construction noise, the on-site noise generated during decommissioning would be well below County noise standards at the nearest sensitive receptors. Traffic volumes generated during decommissioning would be similar to those associated with construction, and the resulting noise levels would be well below applicable County standards as well. Therefore, the decommissioning activity and traffic associated

with the project would not result in a substantial temporary increase in ambient noise levels in the project vicinity, and the impact would be *less than significant*.

In summary, the noise generated during the construction, operations, and decommissioning phases of the Solar Blue Project would not exceed applicable noise standards, and the impact would be *less than significant*.

b) Would the project result in generation of excessive groundborne vibration or groundborne noise levels?

Less-than-Significant Impact. The construction of the Solar Blue Project may generate perceptible vibration in the immediate vicinity of the project site when heavy equipment or impact tools are used. Groundborne vibration levels would be highest during site preparation activities and when the solar arrays are installed, given that the cylindrical steel posts (or H-beams) will be driven into the ground using truck-mounted vibratory drivers.

Vibration is measured as peak particle velocity (PPV) in inches per second. The equipment to be used at the project site that would result in the greatest vibration includes sonic pile drivers, vibratory rollers, and bulldozers. The vibration levels typically produced by a sonic pile driver can reach 0.170 in/sec PPV at a distance of 25 feet. Vibratory rollers and large bulldozers typically generate vibration levels ranging from 0.089 to 0.210 in/sec PPV at a distance of 25 feet. Vibration levels would vary depending on soil conditions, construction methods, and equipment used (Illingworth & Rodkin 2019).

The California Department of Transportation recommends a vibration limit of 0.5 in/sec PPV for buildings that are structurally sound and designed to modern engineering standards, 0.3 in/sec PPV for buildings that are found to be structurally sound but where structural damage is a major concern, and a conservative limit of 0.08 in/sec PPV for ancient buildings or buildings that are documented to be structurally weakened. No ancient buildings or buildings that are documented to be structurally weakened are present near the project site. Therefore, the applicable impact threshold for groundborne vibration would be levels exceeding 0.3 in/sec PPV at the nearest receptors.

Within the project vicinity, the nearest structures to the construction activity would be: 1) agricultural residences to the east, located at least 1.2 miles from the nearest project boundary; 2) ranch dwellings located on the east side of SR-41, at least 1.4 miles southeast of the nearest project boundary; 3) ranch dwellings at Shannon Ranch, located at least 1.8 miles from the nearest project boundary; 4) the solar arrays at the Westside Solar Project Phase 1 located 2.0 miles north of the nearest construction activity; and 5) the solar arrays and substation at the Kent South solar generating facility at the northwest corner of Avenal Cutoff Road and 25th Avenue, which would be at least 1.8 miles from the nearest on-site construction activity. The potential for greatest vibration would be during heavy equipment movement and vibratory pile driving of the support posts for the solar arrays, which would generate vibration levels of 0.210 and 0.170 in/sec PPV, respectively, at 25 feet from the source. At a distance of 1.2 miles, these vibration levels would not be measurable or detectable at the nearest receiver. These vibration levels would be well below the 0.3 in/sec PPV impact threshold for sound structures, and would also be well below the 0.08 in/sec PPV limit applicable to structurally weakened structures. The majority of construction activity at the project site would occur well beyond these

distances from the nearest structures. Therefore, groundborne vibration from project construction would have *no impact* on existing structures in the project vicinity.

People can also be adversely affected by excessive vibration levels. The level at which humans begin to perceive vibration is 0.015 inches per second. Vibrations at 0.2 inches per second are considered bothersome to most people, while continuous exposure to long-term PPV is considered unacceptable at 0.12 inches per second (Illingworth & Rodkin 2019). As noted above, the nearest residential receptors are 1.2 miles east of the project site. The nearest solar facilities, which may occasionally involve the presence of workers, would be as close as 1.8 miles from the nearest construction activity on the project site. At these distances, the greatest vibration from the nearest project construction activity would not be perceptible to the nearest residents or workers in the project vicinity. Therefore, project construction activities would not generate excessive vibration levels.

In summary, the heaviest construction equipment that would be used for construction of the Solar Blue Project would produce vibration levels that would be far below the vibration levels necessary to cause damage to the nearest off-site buildings, or to be perceptible to the nearest off-site persons. Therefore, the project would not generate excessive groundborne vibration levels. As such, the potential groundborne vibration and noise impacts due to construction activities associated with the Solar Blue Project would be *less than significant*.

- c) For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?**

Less-than-Significant Impact. The Solar Blue Project is not located near a public airport or public use airport, and is not located within an airport land use plan area. The nearest public or public use airports include the Hanford and Coalinga municipal airports, and the Harris Ranch airfield, all of which are located 16 miles or more from the project site.

The project site is located 7.0 miles south of the airfield at Naval Air Station Lemoore (NASL), and is included in the study area for the NAS Lemoore Joint Land Use Study (JLUS). The project site is located within the NASL flight pattern and is mapped as land subject to noise levels lower than 75 dBA CNEL as mapped in the NAS Lemoore Joint Land Use Study. The eastern end of the project site is exposed to noise levels just over 70 dBA CNEL, while the western three-fourths of the site is exposed to noise levels of less than 65 dBA CNEL (JLUSPC 2011, p. 2-11). The Kings County General Plan noise standard for the noise-sensitive outdoor areas of commercial or industrial developments is 65 dBA CNEL if the noise is from transportation sources such as aircraft overflights (Kings County General Plan Noise Element Table N-7). However, the proposed solar facilities are not considered noise-sensitive land uses and will have no permanent employees stationed on-site that would utilize outdoor use areas. Although Kings County has not established a noise limit for outdoor use areas that are not noise sensitive, noise levels exceeding 76 dBA CNEL are considered hazardous to health as determined by the US Environmental Protection Agency (US EPA 1974). Aircraft overflights would expose construction workers, who would be on the site temporarily, and the operational workers, who would visit the site periodically, to noise levels of just over 70 dBA CNEL, and well below the 76 dBA CNEL threshold. Therefore, the project would not expose workers on the project site to

excessive noise levels from flight operations as NAS Lemoore. As such, the impact of the Solar Blue Project’s exposure to noise from airport operations would be *less than significant*.

The Solar Blue Project site is not located within the vicinity of a private airstrip. There are 5 airstrips within a 5-mile radius of the site, the nearest of which is 1.5 miles to the southeast. As such, the project would not expose people working at the project site to excessive noise levels associated with the operation of a private airstrip. Therefore, the Solar Blue Project would be associated with *no impact* due to private airstrips in the vicinity.

In summary, the impact associated the Solar Blue Project’s exposure to noise from airport operations associated with a private airstrip or public airport or public use airport or would be *less than significant*.

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4.14. POPULATION and HOUSING

<i>Would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
<i>a) Induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>b) Displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Evaluation

- a) Would the project induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?*

No Impact. The Solar Blue Project would not include a residential component so it would not directly induce population growth in the area. The project would involve a maximum construction workforce of about 570 workers during the peak period of construction. Upon completion, no permanent operational staff would be stationed at the solar facility, with up to 10 workers visiting the site on any given day to perform inspection, maintenance, repair, and panel cleaning duties. The construction and operational workers are expected to be drawn from the existing labor pool in the region, and would not directly result in population growth. Since the solar facility operations would be managed by a contractor, the project would likely be one of several solar facilities serviced by these workers. Thus the project would result in the need for additional personnel if it resulted in the contractor exceeding its capacity to continue to service its client solar facilities at existing staffing levels with the addition of the Solar Blue Project. In the event that new workers are needed to service the project, and if such workers may relocate to the area for the employment opportunities resulting from the project, it is anticipated that such relocating workers would find ample housing choice from the existing inventory of homes in the region. Therefore, the Solar Blue Project would result in *no impact* with regard to potential inducement of substantial unplanned population growth in the area.

The project would not result in the extension or roads or urban utilities (e.g., water and sewer) to lands not currently served by urban infrastructure, and thus would not induce unplanned urban development into the rural area of the County. Therefore, the project would not induce indirect growth through extension of urban infrastructure.

In summary, the Solar Blue Project would result in *no impact* with respect to growth inducement, either by way of population growth or by extension of urban infrastructure.

b) Displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?

No Impact. There are no residential buildings on the Solar Blue Project site or within a 1.2-mile radius of the site. The nearest agricultural residences are five dispersed dwellings located 1.2 to 1.4 miles to the east along 22nd Avenue, and two ranch complexes on the east side of SR-41, located 1.4 and 2.0 miles from the project site. The Shannon Ranch complex is located 1.8 miles west, and the Stone Land Company Ranch is located 3.8 miles southwest. The base housing complex at NAS Lemoore located 5.0 miles north. None of these residential properties would be removed or encroached upon as a result of the project. Therefore, the Solar Blue Project would result in *no impact* with regard to displacement of existing people or housing.

4.15. PUBLIC SERVICES

<i>Would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
<i>a) Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:</i>				
<i>i) Fire protection?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>ii) Police protection?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>iii) Schools?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>iv) Parks?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>v) Other public facilities?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Setting

Fire Protection Services

Fire protection for the project area is provided by the Kings County Fire Department (KCFD), which operates 10 fire stations and one headquarters office in Hanford with 88 full-time employees. The Fire Department responds to over 5,100 calls annually, averaging 14 calls daily (KCFD 2019).

The nearest KCFD fire stations to the project site are KCFD Station #10, located in Stratford approximately 3.0 miles east of the Solar Blue Project site, and Station #9, located in Kettleman City approximately 11 miles south of the site. Response times from the two nearest stations would range from 4 minutes to 15 minutes depending on the location of the call within the project site. Backup response would be provided by Station #7 (south Lemoore) and Station #5 (Armona), which would respond to a call from the site within the KCFD’s 20-minute rural response time goal. The KCFD maintains mutual aid agreements with the fire departments of Lemoore and Hanford, and also with the NAS Lemoore Fire Department and Santa Rosa Rancheria Fire (Kings County 2010e).

The KCFD’s other responsibilities include: review of building plans for compliance with fire safety requirements; emergency medical response; and preparation and implementation of the County’s emergency management plan. Each station conducts assessments of proposed industrial and business facilities to assure compliance with safety and design capacity requirements. Fire stations also handle weed abatement on a complaint basis (KCFD 2019).

The KCFD provides first responder emergency medical service to all County residents. This service does not include advanced life support (paramedic) or emergency transport, which is provided by an exclusive private contractor (currently American Ambulance). Kings County contracts directly with the ambulance company, while the Central California Emergency Medical Services Agency (CCEMSA) is responsible for ensuring adequate levels and quality of ambulance service the region. The ambulance services nearest to the project site are located in Lemoore and Hanford.

The Potential Fire Hazards map of the Kings County General Plan Health and Safety Element (General Plan Figure HS-9) shows most of the project site as being subject to “Little or No Threat” or “Moderate Threat,” while the nearest areas shown as being subject to “High Threat” are around the Shannon Ranch and near the segment of Nevada Avenue near the Fresno County line (Kings County 2009c). The Solar Blue project site is not included in a Fire Hazard Severity Zone (FHSZ) as mapped by the California Department of Forestry and Fire Protection (CalFire 2007a, CalFire 2007b).

Law Enforcement Services

Law enforcement services in the project area are provided by the Kings County Sheriff’s Department (KCSD) from its headquarters at 1444 West Lacey Boulevard approximately 15 miles northeast of the project site. The Department currently has 148 sworn officers and 101 non-sworn personnel. The County is currently divided into six beat districts with five Sheriff’s substations located throughout Kings County. Each beat district has at least one deputy sheriff on duty at all times to serve the unincorporated communities and surrounding County areas. The KCSD has mutual-aid agreements statewide. The Department’s response time goal for priority emergency calls is 20 minutes (Kings County 2010e). The response time to the project site would be a maximum of 15 to 20 minutes, and would be quicker when the area deputy is on patrol nearby. The principal crimes committed in Kings County in 2017 were larceny, burglary, aggravated assault, motor vehicle theft, and weapons charges (CDOJ 2019).

The California Highway Patrol (CHP) provides traffic enforcement along State highways and County roadways within Kings County. The nearest CHP area offices are located in Hanford and Coalinga.

Other Public Services and Facilities

Other public services provided in the project area include schools, parks and recreation, libraries, and social services, among other things. The Solar Blue Project would generate little or no demand for these public services and their related facilities.

Environmental Evaluation

a) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:

i) Fire protection?

No Impact. Construction and operation of the Solar Blue Project is not anticipated to result in an increase in demand of fire protection services leading to the construction of new or physically altered facilities.

Fire Hazards During Construction

During construction, there is a small risk of construction equipment and materials posing potential fire hazards. Construction of the solar facilities, substations, and power collection lines would involve the use of heavy construction equipment, vehicles, generators, and hazardous materials (e.g., fuels, lubricating oils, and welding materials), which pose potential fire hazards. The risk of fire would be primarily related to refueling and operating vehicles and equipment off internal driveways where dry vegetation could be ignited. Welding activities also have the potential to result in the combustion of vegetation, as would smoking by construction workers.

As discussed in section 2.2 *Project Description*, construction workers would receive training in fire safety and suppression in order to prevent fire and respond effectively if fire does break out. During solar facility construction, water trucks used for dust suppression would be available for suppression of small fires.

Fire Hazards During Solar Facility Operation

During solar facility operation, equipment such as transformers, inverters, and substation equipment would involve the use of oils (e.g., dielectric or mineral oils and lubricants) and fuels, which would pose potential fire hazards. Maintenance vehicles and panel washing trucks would travel among the solar arrays where low vegetation would be dry in summer and potentially combustible. Overhead power collection lines would pose a fire hazard in the event a conducting object comes in proximity to a line or in the unlikely event that a live-phase conductor (electrical wire) falls to the ground. Smoking by operational personnel would also pose a fire hazard.

The project would include a number of design and operational measures for fire prevention and suppression. The project would be constructed in accordance with the California Fire Code. Electrical equipment such as transformers and inverters would be placed on concrete foundation pads and housed in steel and concrete equipment enclosures, minimizing the risk of electrical sparks that could ignite vegetation in the event of equipment failure. All electrical equipment (including inverters) not located within a larger structure would be designed specifically for outdoor installation, and all electrical equipment would be subject to product safety standards. Portable carbon dioxide (CO₂) fire extinguishers would be mounted at the inverter/transformer pads throughout the project. Maintenance crews would regularly inspect facilities for reliability and safety.

The project would include energy storage facilities consisting of a number of prefabricated electrical enclosures containing battery banks and associated switchboards, inverters and transformers. All battery containers would be installed on concrete foundations designed to provide secondary containment. The enclosures would have appropriate fire suppression systems built to code. Each energy storage unit used on site will be designed in compliance with Section 608 of the International Fire Code, which has been adopted by the State of California to minimize risk of fire from stationary storage battery systems and contain fire in the event of such an incident. Under California law, the battery enclosures also must comply with Article 480 of the Electrical Code, which presents requirements for stationary storage batteries. Article 480 provides the appropriate insulation and venting requirements for these types of systems, further preventing associated risk of fire from the battery enclosures on the project site. Depending on the technology and design of the battery units,

the Kings County Fire Department may require purchase of specialized hazmat vehicles and equipment along with mandated training for Fire Department personnel.

The Solar Blue Project would be required to comply with fire safety standards under Section 10-7 of the Kings County Code, under which the regulations of the National Fire Protection Association and the American Insurance Association are applied. The Fire Marshal and Public Works Department would review the project plans to ensure compliance with all code requirements and standards. The Building Division of the Kings County Community Development Agency would ensure Fire Code requirements are met through the plan check process, building permit issuance, construction inspection, and issuance of certificate of occupancy once all of the work has been completed and the final inspection has been approved.

The approval of the project would be subject to conditions including compliance with the provisions of the Kings County Improvement Standards with respect to emergency vehicle access. As required by the Fire Department, all structures (including solar arrays) must be accessible by fire-fighting equipment and personnel via internal fire access driveways. These internal gravel driveways would consist of a durable dust-free (oiled) surface, in accordance with the Kings County Improvement Standards, which would inhibit the growth of vegetation. The Fire Department also requires minimum of 4 feet of separation between rows of solar modules to allow access by fire suppression personnel. The construction of the 20-foot-wide driveway following the perimeter of the site would act as a fire break between the site and off-site areas, thereby limiting the potential for a fire at the site to spread off-site. The project approval would also include a condition that all detailed project plans are subject to review and approval by the County Fire Marshal to ensure that potential fire hazards are adequately addressed.

As required in Mitigation Measures AG-1: Agricultural Management Plan, AG-2: Soil Reclamation Plan, and HYD-1: Stormwater Quality Protection, the remaining exposed soils over the entire site would be revegetated with native seed mix to prevent erosion and dust generation throughout the entire site, and to sustain continued agricultural production on the western portion of the site through sheep grazing, and also to protect on-site soils for future reclamation upon decommissioning. The vegetative cover would be kept low through mechanical means and also through sheep grazing activity which would reduce fuel load buildup and reduce the potential hazard from grass fires. As with all mitigation measures identified in this document, Mitigation Measures AG-1, AG-2 and HYD-1 would be imposed as conditions of project approval.

In summary, although the project would result in an incremental increase in demand for Fire Department services, this increase is expected to be small and thus would not result in degradation of service levels or in the need for new or expanded facilities. Therefore, the Solar Blue Project would result in *no impact* related to an increase in fire protection services that would necessitate the alteration or construction of fire stations or other infrastructure to combat fire.

ii) Police protection?

No Impact. Construction and operation of the Solar Blue Project is not anticipated to result in an increase in demand of police protection services leading to the construction of new or physically altered facilities.

Law enforcement services to the Solar Blue facility would be provided by the Kings County Sheriff's Department. During construction of solar facility, slow moving trucks could result in temporary congestion near the project entrances, and could pose a safety hazard due to abrupt changes in the speed of traffic flow, or due to slow turning movements across on-coming lanes of traffic. Any temporary traffic disruptions would involve coordination with the Sheriff's Department. The temporary traffic hazards associated with construction of the project are discussed in section 4.17. *Transportation*. Any potential traffic hazard impacts would be minimized through implementation of traffic control measures specified in Mitigation Measure TR-1. The traffic control measures required during construction may result in a minor temporary use of the Kings County Sheriff's Department's resources, but would have *no impact* in terms of necessitating new or expanded Sheriff's Department facilities to maintain adequate service levels.

Once the project is completed and operational, calls for service from the solar facility are expected to be infrequent, primarily due to the comprehensive security measures included in the design and operation of the solar project. The design features for project security are described as follows. The perimeter of each project phase will be securely fenced and gated to prevent unauthorized access. Electronic surveillance equipment such as infrared security cameras and motion detectors will be installed around the solar facility. The installation and operation of these security features are intended to act as a deterrent to crimes such as theft and vandalism. These project security design features will be operationally integrated with the services of a private security company. The video feeds from the installed surveillance equipment will be transmitted in real time to the off-site security contractor for monitoring. In the event that the surveillance system detects a breach, a security representative would be dispatched to the site.

As such, it is expected that project operations would result in minimal demand on Sheriff's Department operations and would not degrade service levels or result in the need for new or altered Sheriff's Department facilities. Therefore, the Solar Blue Project would result in a minor increase in demand for law enforcement services, and would have *no impact* in terms of necessitating new or expanded Sheriff's Department facilities to maintain adequate service levels.

iii) Schools?

No Impact. The Solar Blue Project would not include a residential component and thus will not result in the need for new or expanded school facilities. Therefore, the project would have *no impact* on schools. However, the Solar Blue Project will pay a school mitigation fee, as mandated by State law for all commercial development.

iv) Parks?

No Impact. Demand for parks and recreation is mainly generated by residential development. No permanent staff would be stationed at the solar facility, and the few staff who would visit the facility to perform routine maintenance activities would be unlikely to seek out recreational activities while in the project area. As such, the Solar Blue Project would not increase demand for parks and recreational facilities, and would have *no impact* in terms of necessitating new or expanded parks or recreation facilities to maintain adequate service levels.

v) Other Public facilities?

No Impact. The Solar Blue Project would not generate demand for social services, courts, libraries, or other public services. As such, the Solar Blue Project would have *no impact* in terms of necessitating new or expanded facilities to maintain adequate service levels for other public services.

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4.16. RECREATION

<i>Would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
<i>a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>b) Does the project include recreational facilities or require the construction or expansion of recreational facilities, which might have an adverse physical effect on the environment?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Evaluation

- a) *Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?***

No Impact. The Solar Blue Project would not include a residential component and thus would not result in substantially increased use of or demand for neighborhood or regional parks, or other recreational facilities. Therefore, the Solar Blue Project would have *no impact* in terms of causing or accelerating physical deterioration of recreational facilities.

- b) *Does the project include recreational facilities or require the construction or expansion of recreational facilities, which might have an adverse physical effect on the environment?***

No Impact. The Solar Blue Project would not include recreational facilities, and thus would not result in impacts associated with such facilities. The project would not include a residential component or permanent staff, and thus would not result in increased demand for recreational facilities. As such, the Solar Blue Project would have *no impact* related to construction or expansion of recreational facilities.

4.17. TRANSPORTATION

<i>Would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
<i>a) Conflict with a program, plan, ordinance or policy addressing the circulation system, including transit, roadway, bicycle and pedestrian facilities?</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>
<i>b) Conflict with or be inconsistent with CEQA Guidelines § 15064.3, subdivision (b)?</i>	<input type="checkbox"/>	<input type="checkbox"/>	■	<input type="checkbox"/>
<i>c) Substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?</i>	<input type="checkbox"/>	■	<input type="checkbox"/>	<input type="checkbox"/>
<i>d) Result in inadequate emergency access?</i>	<input type="checkbox"/>	■	<input type="checkbox"/>	<input type="checkbox"/>

Transportation Setting

State highways in the vicinity that serve the project area include State Route 198 (SR-198) located to the north, SR-41 located to the east, SR-269 located to the west, and Interstate 5 located to the southwest. The Kings County roads serving the project area include: Avenal Cutoff Road, which passes northwest of the Solar Blue site; and Laurel Avenue, which runs along the northwest site boundary from east to west, and Nevada Avenue, which runs to the south of the project site.

The nearest public use airports in the project area include those at Hanford, Coalinga, and Harris Ranch. The airfield at Naval Air Station Lemoore (NASL) is located north of the Solar Blue project site. There are 5 private airstrips in the project area, the nearest of is at the Shannon Ranch, 2.0 miles west of the Solar Blue site.

The nearest public transit routes of the Kings Area Rural Transit (KART) are along SR-198 to the north and SR-41 to the east. The nearest existing bikeway runs along the Avenal Cutoff Road to the northwest of the Solar Blue site, and extends from SR-198 in the north to the Fresno County line to the south (KC 2010d)

Environmental Evaluation

a) Would the project conflict with a program, plan, ordinance or policy addressing the circulation system, including transit, roadway, bicycle and pedestrian facilities?

Roadway Facilities

Transportation policies and programs in Kings County are set forth in the Kings County 2035 General Plan Circulation Element which establishes Level of Service D as the minimum service level to be maintained on County streets and roadways (Kings County 2010d).

Fresno County has policies which establish Level of Service (LOS) D as the minimum acceptable level of service on urban roads, and LOS C on rural roads (Fresno COG 2014). It is the policy of the California Department of Transportation (Caltrans) to maintain a target LOS at the transition between LOS C and LOS D, while lower LOS is accepted in areas of existing congestion, such as urban highway segments (Caltrans 2002). The traffic generated by the project would conflict with the applicable LOS policies if it results in a degradation of Level of Service to lower than LOS C on a State Highway or a rural County Road in Fresno County, or lower than LOS D on a County Road in Kings County.

Less-than-Significant Impact. As is typical of all PV solar projects, the Solar Blue Project would generate the greatest volume of traffic during the construction phases when substantial numbers of workers are onsite during site preparation, grading, panel installation, and electrical equipment installation for the project. The construction period is also when the greatest number of truck deliveries are made, including deliveries of grading and construction equipment, solar panels, racking systems, electrical equipment, gravel, asphalt, and concrete, among other materials.

Construction Traffic

Since the project would generate the highest traffic volumes during the construction phases, a screening level of analysis was conducted to determine if adverse impacts to roadway system performance would occur, even under temporary conditions during project construction. In order to evaluate worst-case conditions, the traffic generated during the peak construction periods was evaluated to represent project conditions. The peak period of construction activity would occur during a 9-week period when Phases 1 and 2 of construction would overlap (this peak period represents 11.5 percent of the total 78-week duration of construction). During this peak period, there would be 570 workers commuting to the project site daily, resulting in a total of 1140 daily trips (see Table 2 for a summary of construction vehicle usage by construction phase). For purposes of analysis, it was assumed that no workers would carpool or use transit or shuttle buses.

Construction workers would arrive at the site prior to the 7 AM start time and depart the site between 3 and 4 PM. As such, few if any workers are expected to be on the roadway network between the peak commute periods of 7 to 9 AM or 4 to 6 PM. (Note: Mitigation TR-1 requires that the generation of construction-related traffic be minimized during these peak commute periods.) Since project traffic generation during the AM and PM peak periods is therefore expected to be negligible, no evaluation of peak hour traffic impacts was warranted.

Project worker commute traffic was distributed to the roadway system in accordance with a gravity model that considered time and distance factors relative to regional population centers to determine directional trip assignments. The average daily truck traffic estimated for the peak construction period was similarly distributed according to place of origination for each type of delivery. In order to reflect the effect of larger trucks on highway capacity, all truck trips were multiplied by 1.5 to derive Passenger Car Equivalent (PCE) trips generated by trucks. Deliveries were also multiplied by two to reflect inbound and outbound trips.

Table 9, on the next page, shows the effect of project construction traffic on the surrounding roadway network. In order to establish Baseline traffic conditions on the study roadways for 2019, the existing count data for each roadway segment was increased by 1 percent per year from its latest count date. This growth rate is somewhat higher than the statewide increase in traffic

volumes on State highways over the 10 year period from 2006 and 2016 (the latest period for which statewide data is available).

In general, the project-generated traffic would be low relative to existing daily traffic volumes on the affected roadways. Table 9 includes only those roadway segments that would be subject to 40 daily project-generated trips (or 20 round trips per day). All other roadway segments would have fewer than 40 daily trips added due to project construction traffic.

As shown in Table 9, none of the affected roadway segments would be subject a change in Level of Service, or an LOS impact. The most heavily affected roadway segment – Laurel Avenue near the northern project entrance– would experience a doubling of daily traffic volumes during the 9-week period of peak construction activity at the project. However, since existing traffic volumes on Laurel Avenue are very low, this increase would not significantly affect roadway performance, which would remain at LOS B. The second most heavily affected roadway segment – Nevada Avenue near the southern project entrance – would be subject to an 80 percent increase in daily traffic volumes during the peak period of project construction. Other roadways in the vicinity would be subject to temporary increases of 1.5 to 7.0 percent in overall traffic volumes. The project traffic contributions would be lower during all other periods of construction (representing 88.5 percent of the total construction duration) on all affected roadways.

In summary, project construction traffic would not result in a reduction of service levels on any of the affected roadways, which would remain at LOS B on most roadways, and LOS C on two roadway segments. Thus all roadways affected by project construction traffic would continue to operate at LOS C or better, thus maintaining the County’s LOS standard of D as established in the *General Plan Circulation Element*, and also maintaining the LOS C standard applicable on State highways and Fresno County’s rural roads. Thus, the increment of traffic volume generated by the Solar Blue Project during construction would represent a *less-than-significant* impact in terms of conflicts with Level of Service policies applicable to the affected roadways.

Operational Traffic

Once the solar facilities are operational, the project-generated traffic would become very light. No permanent staff would be stationed at the Solar Blue facility, although operations and maintenance contractors would visit the project on a regular basis to perform inspections, maintenance and repairs. Panel washing crews would work on the site up to four times per year for several weeks at a time. There would also be occasional truck deliveries for replacement parts and other materials. On average, it is estimated that a total of 10 daily round trips would be generated by the workers on any given day. Truck deliveries would be expected to occur intermittently during the year. The very low volume of worker and delivery truck traffic generated during project operations would have a negligible effect on the performance of the roadway system serving the project, and the impact of Solar Blue Project operational traffic would be *less than significant* in terms of conflicts with Level of Service policies applicable to the affected roadways.

TABLE 9
SOLAR BLUE PROJECT – CONSTRUCTION TRAFFIC
(BASED ON PEAK CONSTRUCTION PERIOD WHEN CONSTRUCTION PHASES 1 + 2 OVERLAP)

Roadway Segment ¹	Baseline Traffic Conditions				Next LOS Transition (AADT/LOS) ⁶	Project Traffic Conditions		
	AADT ²		Roadway Lanes (Agency) ⁴	LOS ⁵		Avg. Daily Trips ⁷	LOS with Project	LOS Impact Threshold ⁸ (Impact?)
	Existing	Baseline ³ (2019)						
Avenal Cutoff Road								
- b/n SR-198 & Nevada/Jane	6,231 ⁶	6,484	2 (KC)	C	13,800/D	458	C	D/E (No)
- b/n Nevada/Jane & SR-269	3,106 ⁶	3,232	2 (KC)	B	4,200/C	84	B	D/E (No)
Laurel Avenue								
- b/n Avenal Cutoff & SR-41	621 ⁶	646	2 (KC)	B	4,200/ C	662	B	D/E (No)
SR-198								
- b/n Avenal Cutoff & SR-41	19,800 ⁹	20,198	4 (fwy)(CT)	B	39,600/C	424	B	C/D (No)
- b/n SR-41 & 19 th Ave.	22,200 ⁹	22,646	4 (fwy)(CT)	B	39,600/C	467	B	C/D (No)
SR-41								
- b/n SR-198 & Bush St.	15,800 ⁹	16,118	4 (fwy)(CT)	B	39,600/C	378	B	C/D (No)
- b/n SR-198 & Jackson Ave.	13,000 ⁹	13,261	2 (CT)	C	13,800/D	411	C	C/D (No)
- b/n Jackson & Nevada Aves.	8,000 ⁹	8,161	2 (CT)	C	13,800/D	571	C	C/D (No)
Nevada/Jayne Avenues								
- b/n SR-41 & Avenal Cutoff Rd.	375 ⁶	427	2 (KC)	B	4,200/C	339	B	C/D (No)
- b/n Avenal Cutoff & SR-269	2,890 ¹⁰	3,193	2 (FC)	B	4,200/C	95	B	C/D (No)
- b/n SR-269 & I-5	3,610 ¹⁰	3,736	2 (FC)	B	4,200/C	95	B	C/D (No)
- b/n I-5 & SR-33	5,820 ¹⁰	6,429	2 (FC)	C	13,800/D	95	C	C/D (No)

¹ Includes only roadway segments with >40 project-generated ADT (i.e., >20 round trips per day).

² AADT = Annual Average Daily Trips (= existing traffic volumes on roadways and highways).

³ Existing AADT was increased by 1% per year from count year to Baseline Year (2019).

⁴ Agency abbreviations: KC = Kings County; CT = Caltrans; FC = Fresno County.

⁵ Sources: Kings County 2010d; Caltrans 2002; Fresno COG 2014.

⁶ Source: KCAG 2018.

⁷ Project Daily Trips: Average Day = Average daily trips generated during the peak construction period.

⁸ Minimum LOS Standards by Agency: Kings County = LOS D; Caltrans = LOS C; Fresno County = LOS D (urban), LOS C (rural).

⁹ Source: Caltrans 2019.

¹⁰ Source: Fresno COG 2013 (reflects 2009 through 2011 counts).

Decommissioning Traffic

As discussed in section 2.2 *Project Description*, the level of activity during decommissioning (or deconstruction) of the Solar Blue Project is expected to be similar to the activity level during project construction. Thus the number transport vehicle trips required for off-haul of decommissioned materials is expected to be similar to the number of trips required to haul the materials to the site during construction. The number of workers required on-site is also expected to be about the same, while the use of construction equipment would be similar or a little less. For purposes of analysis, it

is assumed that traffic generated during decommissioning would be the same as the traffic generated during construction, as shown in Table 9 above. As shown in the table, project-generated traffic volumes would generally be very low relative to current traffic volumes on the affected roadways, and levels of performance would not be adversely affected by the project decommissioning traffic. At the time of project decommissioning in 25 years, the long-term traffic forecasts for the affected roadways indicates that all roadways will be operating at acceptable service levels at that time (KCAG 2018, Fresno COG 2013). The temporary addition of relatively small volumes of traffic from project decommissioning would have a *less than significant* impact in terms of conflicts with Level of Service policies applicable to the affected roadways at the time of decommissioning.

In summary, the Solar Blue Project would not conflict with any Level of Service policies established by any transportation agency with jurisdiction over roadways affected by project-generated traffic. Therefore, the Solar Blue Project would have a *less-than-significant impact* in this regard.

Transit, Roadway, Bicycle and Pedestrian Facilities

Less-than-Significant Impact. The Regional Bike Routes plan in the *2035 Kings County General Plan Circulation Element* shows an existing bikeway on Avenal Cutoff Road that passes to the northwest of the Solar Blue project site, and also a planned bikeway along Nevada Avenue between Avenal Cutoff Road and SR-41. The project would introduce additional traffic which would increase potential interaction between bicyclists on the roadway and vehicles making turning movements from Avenal Cutoff Road onto Laurel Avenue or Nevada Avenue to access the project site. However, sight-lines in all directions would be very good given the flat terrain and lack of visual obstructions. During project construction, the small increases in traffic congestion and hazard introduced by slow moving vehicles would be addressed through implementation of the traffic safety measures identified in Mitigation Measure TR-1, which would also be expected to reduce potential traffic hazards to bicyclists. As such, the project would not pose a safety hazard to bicyclists or otherwise decrease the performance of the existing or planned bikeways in the project vicinity.

The nearest other planned bikeway in the project area is along Jackson Avenue between Avenal Cutoff Road and 18th Avenue. This planned bikeway segment is several miles from the project site and would not be directly affected by the project, and also would not be indirectly affected since little if any project-generated traffic would use that roadway segment. The project would not conflict with any adopted policies, plans, or programs regarding bicycle facilities, or otherwise decrease the performance or safety of bicycle facilities (Kings County 2010d).

There are no existing or planned public transit routes or pedestrian facilities in the project vicinity, so the project would not decrease the performance or safety of such facilities. The project would not conflict with any adopted policies, plans, or programs regarding transit or pedestrian facilities, or otherwise decrease the performance or safety of transit or bicycle facilities (Kings County 2010d).

In summary, the Solar Blue Project would result in no potential conflicts with transit, bicycle, or pedestrian plans, policies, or programs, or otherwise decrease the performance or safety of such facilities. Therefore, the Solar Blue Project would have a *less-than-significant impact* in this regard.

b) Would the project conflict with or be inconsistent with CEQA Guidelines § 15064.3, subdivision (b)?

This new section of the CEQA Guidelines was included in the comprehensive amendments to the State CEQA Guidelines which took effect on December 28, 2018 (OPR 2019). The referenced Guidelines Section 15064.3(b) sets forth revised criteria for analyzing transportation impacts of proposed projects, as required under AB 734. For land use projects, this section states that “vehicle miles traveled exceeding an applicable threshold of significance may indicate a significant impact.” The purpose in applying vehicle miles traveled (VMT) as the analytical metric is to further the State’s long-term greenhouse gas reduction goals by reducing fuel consumption in the transportation sector, specifically through reductions in per capita VMT associated with new land use projects. The establishment of specific significance thresholds is left up to each lead agency to develop in the course of implementing corresponding amendments to its local CEQA guidelines. In the Technical Advisory issued by the Governor’s Office of Planning and Research (OPR) for guidance in implementing AB 734, the recommended significance threshold for residential projects is defined as VMT exceeding a level of 15 percent below regional VMT per capita, and for office and retail projects a significant transportation impact would occur if project-generated VMT that exceeds a level of 15 percent below regional VMT per employee (OPR 2018, pp. 15-16). OPR’s Technical Advisory does not address other land uses, and suggests that thresholds for other land uses be developed at the local level. As of this writing, Kings County has not established VMT significance thresholds for land use projects.

To address transportation impacts from small projects, the OPR Technical Advisory recommends the application of “screening thresholds” to identify when a project would be expected result in a less-than-significant transportation impact without conducting a detailed study. The Technical Advisory states that, in general, projects that generate fewer than 110 trips per day may be assumed to cause a less-than-significant transportation impact (OPR 2018, p.12).

The OPR Technical Advisory does not address the establishment of significance thresholds for construction VMT. However, Guidelines Section 15064.3(b)(3) states: “[f]or many projects, a qualitative analysis of construction traffic may be appropriate.”

Based on the requirements of CEQA Guidelines Section 15064.3(b), as elaborated upon by OPR in the corresponding Technical Advisory, the following significance thresholds for VMT are established for purposes of this analysis:

Construction VMT – Significance is to be determined through a qualitative analysis that considers estimated construction VMT as compared with Countywide VMT, and also considers pre-project traffic conditions on the roadways that would be most affected by construction traffic.

Operational VMT – Any project that generates operational traffic volumes of less than the screening threshold of 110 trips per day is presumed to have a less-than-significant transportation impact. Any project that generates 110 daily trips or more shall be quantitatively evaluated for VMT impacts.

Less-than-Significant Impact. The potential traffic impacts associated with construction and operation of the Solar Blue Project are discussed in turn below.

Construction

The Solar Blue Project would be constructed over a period of 18 months during which time construction traffic volumes would fluctuate depending on the construction phase. Based on the air quality analysis of the Solar Blue Project by Illingworth & Rodkin (see Appendix A), the average VMT generated by all worker trips and truck deliveries during project construction is estimated to be approximately 68,553 miles per day. In comparison, the average VMT for Kings County in 2015 was 3,514,636 miles per day (Caltrans 2015). Thus, the VMT generated during construction of the Solar Blue Project would be equivalent to 2.0 percent of average daily VMT in Kings County. This very small increment in VMT would occur only during the relatively brief construction period of 18 months. As discussed under item ‘a’ above, the roadways that would be most affected by project construction traffic (i.e., roadways subject to 40 daily construction trips or more) would all continue to operate well within their design capacities with the addition of project construction traffic and would not be subject to any change in Level of Service due to project construction, even during the peak period of construction activity.

In summary, the above qualitative analysis shows that the VMT generated by project construction would be very low compared to overall Countywide VMT, and would only occur temporarily during project construction. The project construction traffic would have a minor short-term effect on local roadways, which would all have substantial remaining traffic carrying capacity during the 18-month project construction period. The greenhouse gas emissions from project construction would be relatively small, and the Solar Blue Project would result in a substantial net benefit in terms of greenhouse gas emissions since it would offset emissions from a fossil-fueled generating plant of equivalent capacity (see section 4.8. *Greenhouse Gas Emissions*). Given the relatively low VMT generated during project construction, and considering that the Solar Blue Project would help the State achieve its greenhouse gas reduction goals, and would thus advance the specific purpose of AB 734, the project would not conflict with or be inconsistent with CEQA Guidelines Section 15064.3, subdivision (b). Therefore, the project construction traffic impact under this significance criterion would be *less than significant*.

Operations

As discussed under item ‘a’ above, traffic generated during project operations would be very light. No permanent staff would be stationed at the solar facility, although operations and maintenance contractors would visit the project on a regular basis to perform inspections, maintenance and repairs. On average, it is estimated that about 10 daily round trips (i.e., 20 trip ends or trips) would be generated by the workers on any given day. This is substantially below the screening threshold of 110 trips per day recommended by OPR’s Technical Advisory as the volume of daily trips that may be assumed to have a less-than-significant transportation impact. Therefore, the operation of the Solar Blue Project would not conflict with or be inconsistent with CEQA Guidelines Section 15064.3, subdivision (b), and the impact under this significance criterion would be *less than significant*.

c) Would the project substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?

Less-than-Significant Impact with Mitigation Incorporated. The Solar Blue Project would have driveway entrances on Laurel Avenue and Nevada Avenue. These new entrances would result in turning movements in and out of the project site which would increase the potential for interaction with traffic along these County roads. However, these project entrances would be designed in accordance with the *Kings County Improvement Standards*, and would be subject to prior design review and approval by the Kings County Public Works Department. Project egress would be controlled by stop signs, and sight-lines would be very good in all directions given the flat terrain, absence of visual obstructions, and linear alignments of Laurel and Nevada Avenues. Thus the potential traffic hazard resulting from the project would generally be small, particularly during project operations when the solar facility would generate very little traffic on these very lightly traveled County roads.

As discussed above, the volume of traffic generated by the project would be greatest during the construction and decommissioning phases. This would include regular deliveries of materials and equipment by large trucks. Slow moving trucks could result in temporary congestion near the project entrances, and could pose a safety concern due to abrupt changes in the speed of traffic flow, or due to slow turning movements across on-coming lanes of traffic. The implementation of the Mitigation Measure TR-1 below would reduce the potential impact from safety hazards due to construction and decommissioning traffic to a *less-than-significant* level.

Mitigation Measure TR-1: Traffic Safety Measures for Solar Project Construction. *As a condition of project approval, and prior to the issuance of encroachment permits, the applicant shall consult with the Kings County Public Works Department regarding construction activities that may affect area traffic (such as equipment and supply delivery necessitating lane closures, trenching, etc.). Additionally, the project plans will be reviewed by the appropriate County departments for conformance with all applicable fire safety code and ordinance requirements for emergency access. The contractor shall implement appropriate traffic controls in accordance with the California Vehicle Code and other state and local requirements to avoid or minimize impacts on traffic. Traffic measures that shall be implemented during construction and decommissioning activities include the following:*

- a. *Construction traffic shall not block emergency equipment routes.*
- b. *Construction activities shall be designed to minimize work in public rights-of-way and use of local streets. As examples, this might include the following:*
 - i. *Identify designated off-street parking areas for construction-related vehicles throughout the construction and decommissioning periods.*
 - ii. *Identify approved truck routes for the transport of all construction- and decommissioning-related equipment and materials.*
 - iii. *Limit the employee arrivals and departures, and the delivery of equipment and materials, to non-peak traffic periods (e.g., avoid unnecessary travel from 7 to 9 AM and 4 to 6 PM).*

- iv. Provide for farm worker vehicle access and safe pedestrian and vehicle access.
- v. Provide advance warning and appropriate signage whenever road closures or detours are necessary.
- c. Construction shall comply with San Joaquin Valley Air Pollution Control District standards for unpaved roads, which include a requirement to keep vehicle speeds below 15 miles per hour.

Since the precise nature and timing of construction and decommissioning activities requiring the traffic safety measures set forth in Mitigation Measure TR-1 cannot be predicted as of this writing, the details of the traffic safety mitigations will be determined by the County Public Works Department at the such time as the activities for which they are required are scheduled and the applicant's construction contractor requests consultation regarding such activities.

d) Would the project result in inadequate emergency access?

The Health and Safety Element of the 2035 Kings County General Plan designates evacuation routes to be relied upon for emergency or disaster responses. Within the project area, the primary evacuation routes include SR-41 and SR-198, and the secondary evacuation routes include Avenal Cutoff Road, Laurel Avenue and Kansas Avenue (Kings County 2010e).

Less-than-Significant Impact with Mitigation Incorporated. The Solar Blue Project will have its main project entrance on Laurel Avenue which is a County-designated emergency evacuation route. This route would remain operational through construction, and emergency access would not be limited by construction activities at the project site. As required under Mitigation Measure TR-1, the applicant would be required to coordinate with the County Public Works Department regarding construction-related activities that may affect traffic on these roadways, and specifically to prevent blockage of emergency equipment routes.

The project will include an internal system of driveways and aiseways to provide adequate emergency access throughout the project. The project plans will be reviewed by the appropriate County departments for conformance with all applicable fire-safety code and ordinance requirements for emergency access. Therefore, with the implementation of Mitigation Measure TR-1, the Solar Blue Project would result in a *less-than-significant impact* with respect to adequacy of emergency access.

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- | | |
|---------------|--|
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4.18. TRIBAL CULTURAL RESOURCES

<i>Would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
<i>a) Cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code § 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American Tribe, and that is:</i>				
<i>i) Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code § 5020.1(k), or</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<i>ii) A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code § 5024.1. In applying the criteria set forth in subdivision (c) of Public Resources Code § 5024.1, the lead agency shall consider the significance of the resource to a California Native Tribe.</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Introduction

Assembly Bill 52 (AB 52) provides protections for tribal cultural resources. As of July 1, 2015, all lead agencies approving projects under CEQA are required, if formally requested by a culturally affiliated California Native American Tribe, to consult with such tribe regarding the impacts of a project on tribal cultural resources prior to the release of any negative declaration, mitigated negative declaration (MND) or a notice of preparation (NOP) for an environmental impact report (EIR). Under PRC Section 21074, tribal cultural resources include site features, places, cultural landscapes, sacred places or objects that are of cultural value to a tribe that are eligible or listed on the CRHR or a local historic register or that the lead agency has determined to be a significant tribal cultural resource.

Tribal consultation is to continue until mitigation measures are agreed to, unless the tribe or the lead agency concludes in good faith that an agreement cannot be reached. In the case of agreement, the lead agency is required to include the mitigation measures in the environmental document along with the related Mitigation Monitoring and Reporting Program (MMRP) (see PRC Section 21084.3). If no agreement is reached, the lead agency must still impose all feasible measures necessary for a project to avoid or minimize significant adverse impacts on tribal cultural resources (PRC Section 21084.3).

Setting

A complete discussion of the cultural resources setting is provided in section 4.5. *Cultural Resources*. As discussed in section 4.5, archival research and reconnaissance of the Solar Blue Project by Basin Research Associates indicated that no significant archaeological resources are present within the project area. The majority of the lands in the study area have been disturbed by agricultural activities, which may have disturbed or archaeological resources at or near the ground surface. However, it is possible that intact archaeological resources may be buried below the disturbed upper layer of soil. If so, the excavation associated with Solar Blue Project could expose as-yet undetected resources. It is also possible that human remains could be encountered as human remains have been associated with several of the prehistoric archaeological resources along the former Tulare Lake shoreline.

Environmental Evaluation

a) Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code § 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American Tribe, and that is:

i) Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code § 5020.1(k), or

Less-than-Significant Impact with Mitigation Incorporated. To date, no National Register of Historic Places or California Register of Historical Resources eligible or listed historic properties/cultural resources, and no known ethnographic, traditional or contemporary Native American use areas and/or other features of cultural significance have been identified in or adjacent to the Solar Blue Project site.

The Native American Tribe that is culturally affiliated with the project area is the Santa Rosa Rancheria Tachi Yokut Tribe. In August 2019, representatives of the Kings County Community Development Agency coordinated with representatives of the Cultural and Historical Preservation Department of the Santa Rosa Rancheria Tachi Yokut Tribe pursuant to AB 52. The tribal representatives stated that there are no known tribal cultural resources within the Solar Blue Project site, although there is a potential for discovery of previously unknown tribal cultural resources during site disturbance and construction of Solar Blue Project. The tribal representatives provided the County staff with recommended mitigation measures for protection of tribal cultural resources, which have been incorporated in full in Mitigation Measures CUL-1 and CUL-2 in section 3.5 *Cultural Resources*. With the implementation of Mitigation Measures CUL-1 and CUL-2, the impact to tribal cultural resources would be reduced to *less than significant*.

Mitigation Measure: Implement MM CUL-1 and CUL-2.

ii) A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code § 5024.1. In applying the criteria set forth in subdivision (c) of Public Resources Code § 5024.1, the lead agency shall consider the significance of the resource to a California Native Tribe.

Less-than-Significant Impact with Mitigation Incorporated. In the event that tribal cultural resources are discovered during project site disturbance that have not previously been evaluated for significance, the Kings County Community Development Agency will evaluate the significance of the resource in cooperation with the Santa Rosa Rancheria Cultural and Historical Preservation Department, through application of the criteria for eligibility for listing on the California Register of Historical Resources, as required under AB 52. With implementation of Mitigation Measures CUL-1 and CUL-2, impacts to such potential tribal cultural resources would be reduced to *less than significant*.

Mitigation Measure: Implement MM CUL-1 and CUL-2.

REFERENCES – TRIBAL CULTURAL RESOURCES

Basin 2019 Basin Research Associates. 2019. *Cultural Resources Assessment Report – Solar Blue Project, Kings County, California*. June.
[Cultural Resources report is kept administratively confidential by Kings County Community Development Agency per Government Code Section 6254, subdivision (r) and Section 6452.10.]

4.19. UTILITIES AND SERVICE SYSTEMS

<i>Would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
<i>a) Require or result in the relocation or construction of new or expanded water, wastewater treatment facilities or stormwater drainage, electric power, natural gas, or telecommunications, the construction or relocation of which could cause significant environmental effects?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>b) Have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<i>c) Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>d) Generate solid waste in excess of state or local standards, in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste goals?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<i>e) Comply with federal, state, and local management and reduction statutes and regulations related to solid waste?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Setting

A comprehensive description of the utilities and service systems setting of the Solar Blue Project is provided in the Draft PEIR on the Westlands Solar Park Master Plan and Gen-Tie Corridors Plan, which is incorporated into this document by reference pursuant to Section 15150 of the State CEQA Guidelines. The description of the overall utilities and service systems setting is found on pages 3.14-1 through 3.14-8 of the PEIR (WWD 2017b). A description of the specific conditions relevant to the Solar Blue Project is provided below.

Water Supply

Historically, agricultural water supply for crop irrigation on the project site was provided from imported surface water deliveries provided by the Westlands Water District (WWD), and augmented by groundwater pumping from agricultural wells. In the early 2000s, the lands of the project site were acquired by WWD as part of its program to remove physically impaired farmland from irrigated agriculture. Since that time, the lands of the project site have received no imported surface water or

groundwater supplies for agricultural purposes. The project site continues to be dry-farmed for winter wheat and is left fallow during the dry season.

There are no agricultural wells on the project site, although an operational well is located just outside the northwest site boundary, between the project site and Laurel Avenue. There are no sources of potable domestic water at the project site.

Wastewater Collection and Treatment

The project site is not within or near an area served by a community wastewater collection and treatment system. For projects in rural areas of Kings County that include permanent on-site employees, the wastewater disposal needs are typically met by individual septic tank and leachfield systems which are designed, constructed, and operated in accordance with the requirements and standards of Kings County and the Regional Water Quality Control Board.

Storm Water Drainage

There are no storm drainage facilities in the project area. The existing network of irrigation canals and ditches in the project area receive some stormwater runoff from adjacent lands during intense or prolonged storm events. Under current conditions, rainfall at the Solar Blue Project site percolates into the soil with little or no runoff leaving the site. The terrain of the project site is virtually flat, with a maximum gradient of 0.2 percent. During normal rain events, runoff from impervious surfaces would be absorbed by the soil and percolate into the groundwater basin. During more intense or prolonged storm events, the ground becomes saturated and relatively minor volumes of stormwater temporarily pond on the surface and gradually percolate into the ground, and some areas drain to adjacent canals and drainage ditches.

Electric Power

Pacific Gas and Electric Company (PG&E) is an investor-owned utility company that provides electrical service to the project site and most of Kings County, with the exception of a small area in the northeast corner of the County which is served by Southern California Edison (SCE). There are several electric lines that pass through and along the Solar Blue Project site. These include the 70-kV Henrietta-Tulare Lake subtransmission line that runs through the site along the unimproved 25th Avenue alignment, and two 12-kv distribution lines, with one on the same pole line as the 70-kv line, and the other running along the south side of Laurel Avenue.

Natural Gas

The project area is within the service area of Southern California Gas Company (SoCalGas), although there are no natural gas distribution lines in the project area. A high pressure natural gas transmission line runs adjacent to the northwest project frontage along the south side of Laurel Avenue.

Telecommunications

The project area is located within AT&T's service territory for land based telephone service, and also includes internet and TV connections. Comcast Xfinity provides cable, internet and phone service in the urbanized areas of Kings County. Wireless internet is available to the project area from Unwired Broadband.

Solid Waste

Solid waste collection and disposal service in Kings County is provided by the Kings Waste and Recycling Authority (KWRA). The KWRA was formed in 1998 by agreement between Kings County and the cities of Lemoore, Hanford, and Corcoran. Solid waste from the member jurisdictions is transported to KWRA Materials Recovery Facility in Hanford where wastes are separated for recycling, composting, or landfill disposal. Commercial solid waste is collected by private contract with licensed haulers (Kings County 2010a). Used construction and demolition material is accepted at several approved facilities in the region.

Non-recyclable materials are transferred to the B-17 Landfill Unit at the Chemical Waste Management, Inc. (CWMI) Kettleman Hills Facility located on SR-41 in Kettleman Hills approximately 14 miles south of the project site. The B-17 Landfill Unit has a maximum disposal rate of 2,000 tons per day, and currently accepts an average of 1,350 tons per day. The total permitted capacity of B-17 Landfill Unit is 18.4 million cubic yards, with a remaining capacity of approximately 15.5 million cubic yards, as of January 2017. The facility's estimated closure year is 2059, with the actual closure date depending on the rate of fill (CalRecycle 2017).

Environmental Evaluation

a) Require or result in the relocation or construction of new or expanded water, wastewater treatment facilities or stormwater drainage, electric power, natural gas, or telecommunications, the construction or relocation of which could cause significant environmental effects?

During the construction and decommissioning phases, the Solar Blue Project would use untreated groundwater obtained from an existing nearby agricultural well. During project operations, imported (untreated) surface water would be obtained from Westlands Water District for maintenance activities and panel cleaning. During construction, project operations, and decommissioning, drinking water would be provided by bottled water delivered by truck. Shortages of untreated well water or surface water supplies to meet project demands during construction, operations, or decommissioning are not currently foreseen. However, in the unlikely event that such unforeseen shortages may occur in the future, possibly in the event of a prolonged severe drought, the relatively small volumes of untreated water that would be temporarily required during the construction, operations, and decommissioning phases would be purchased from alternative sources and trucked to the site. Therefore, no new or expanded water treatment facilities are planned or required for the project which could cause significant environmental effects. (See item 'b' below for a detailed discussion of water supply.)

Wastewater Treatment

The Solar Blue Project will include an O&M building with sanitary facilities for workers who will regularly be on-site for routine inspection, maintenance, and repair tasks. These sanitary facilities will be connected to an adjacent septic tank and leachfield system, which would be designed and constructed as prescribed by a qualified registered civil engineer in accordance with applicable

standards and requirements. The installation of the septic tank and leachfield system would not result in significant environmental effects.

Stormwater Drainage

No new stormwater drainage facilities are planned to be constructed for the Solar Blue Project. Under current conditions, rainfall percolates into the soil with little or no runoff leaving the site. The terrain of the project site is virtually flat, with a maximum gradient of 0.2 percent, and the project will result in no substantial modification of existing site grades. The project will introduce very few structural elements with impervious surfaces that would impede direct percolation of rainwater into the soil. The equipment pads and small parking area would result in less than 1 percent impervious surface coverage of the site, with over 90 percent of the site retained in vegetated cover and 9 percent devoted to permeable gravel driveways. During normal rain events, runoff from impervious surfaces would be absorbed by the adjacent vegetated ground and percolate into the soil. During more intense or prolonged storm events, the ground would become saturated and relatively minor volumes of stormwater may temporarily pond on the surface and gradually percolate into the ground, as occurs under existing conditions. Due to the virtually level ground conditions, and the very minor introduction of impervious surfaces to the site by the project, the potential for stormwater to be mobilized and concentrated in sustained runoff flows is unlikely to occur. Therefore, the Solar Blue Project would not require the construction of new stormwater drainage facilities.

Electric Power

The Solar Blue Project is itself a power generating facility; however, electric service from the existing PG&E system would be required for certain project phases. During construction, the project would receive service power from the existing electrical distribution lines that run through site, and would also have backup generators available on site. During project operations, the solar facility would have service power available from PG&E when the project is not powered by on-site generation. During decommissioning, the service connections to PG&E's system would remain in place until they are no longer needed. The installation and removal of electrical service connections to the project site would not result in significant environmental effects.

Natural Gas

The Solar Blue Project would not require the use of natural gas for power generation or other purposes.

Telecommunications

Telecommunications to the Solar Blue facility would be provided via fiber-optic cable. The installation of telecommunications facilities at the project site would not result in significant environmental effects.

Conclusion

Less-than-Significant Impact. The Solar Blue Project would not require or result in the relocation or construction of new or expanded water, wastewater treatment facilities or stormwater drainage, electric power, natural gas, or telecommunications, the construction or relocation of which could cause significant environmental effects; therefore, the impact would be *less-than-significant*.

b) Would the project have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?

Less-than-Significant Impact. The following evaluation of water supply for the Solar Blue Project includes separate discussions of construction water and operational water.

Project Construction

As discussed in the section 2.2 *Project Description*, it is estimated that construction of the Solar Blue Project will require a total of 379 acre-feet of water, mainly for dust suppression and soil conditioning over the 18-month construction period. The average annual water demand for project construction would be 190 acre-feet per year (afy). It is anticipated that water for construction will be obtained from the nearby agricultural located adjacent to the northwest project boundary.

Current groundwater pumping in the area varies substantially from year to year depending on availability of surface water deliveries of Central Valley Project (CVP) water delivered by the Westlands Water District (WWD). During years when WWD receives most of its CVP water allocation, groundwater provides a minor portion of irrigation requirements. During periods of severe drought, like 2013 through 2016, groundwater pumping increases substantially to make up for shortfalls of surface water deliveries. The WWD has determined that the “safe yield” of the groundwater resource, or the average volume of groundwater that can be pumped annually within the WWD service area without lowering groundwater levels over the long term, is approximately 200,000 afy. This is equivalent to approximately 0.35 afy per acre over the 568,000 irrigable acres within WWD’s service area (the WSA is contained in Appendix D of this document).

Over its 18-month construction period, the project would have an annual groundwater demand of 190 afy, or 0.1 acre-feet per acre per year (assuming construction is split evenly between 2020 and 2021). This volume of groundwater pumping is considerably less than the 0.35 acre-feet per acre “safe yield” or the average annual pumping volume that can occur without lowering groundwater levels in the area. Therefore, groundwater supplies available at the site would be sufficient to meet the needs of construction. As such, the impact of project construction upon available water supplies would be *less than significant*.

As noted in section 2.2. *Project Description*, curtailment of groundwater pumping to meet the project demand for construction water is not currently foreseen. However, in the unlikely event that such unforeseen curtailment occurs, the relatively small volumes of untreated water that would be temporarily required during construction would be purchased from alternative sources and trucked to the site.

Project Operation

During project operation, non-potable water will be required for activities such as panel cleaning, washing and rinsing equipment, and other operational uses. As described in section 2.2. *Project Description*, the combined water requirement for all operational activities is estimated to total 37.2 acre-feet annually over the 1,895-acre project site.

Operational supplies will not be obtained from groundwater wells but will be provided by Westlands Water District (WWD) through its existing system of lateral pipelines for conveyance of imported

surface water. Under the WWD's Municipal and Industrial (M&I) Regulations, an applicant may apply for and receive up to 5 acre-feet of water for M&I use. The District has estimated that solar development requires 3-5 acre-feet per year per 160 acres. In order to provide for solar projects greater than 160-acres in size, the WWD has established an exception to M&I limit whereby solar development would be eligible to receive up to 5 acre-feet per year for each 160 acres developed. The estimated 37.2 acre-feet per year of operational water demand for the project is equivalent to 3.14 acre-feet per quarter section (160 acres). This is well within the 5.0 acre-feet of imported surface water per quarter section that the Solar Blue Project is eligible to receive through WWD. Therefore, surface water entitlements will be sufficient to meet the project's operational needs. As such, the impact of project operations upon available water supplies would be *less than significant*.

In the event that the project is periodically unable to obtain surface water supplies, such as during a severe prolonged drought, the project would be expected to obtain operational water from groundwater sources. The 37.2 acre-feet per year of operational water demand would be equivalent to 0.02 acre-feet per acre per year, which is far less than the safe yield of the groundwater basin of 0.35 acre-feet per acre per year. Therefore, the groundwater available to temporarily augment surface water supplies would be sufficient to meet the operational needs of the project. In the unlikely event that such backup groundwater supplies to the project would also be curtailed, the relatively small volumes of untreated water required for project operations would be purchased from alternative sources and trucked to the site. As such, the impact of project operations upon groundwater resources would be *less than significant*.

Project Decommissioning

Untreated water would be required during decommissioning, although the volume of water required is expected to be less than required during the construction phase. Since vegetative cover would be maintained on the site during deconstruction, there would be relatively little exposed soil that would require watering for dust suppression. Similarly, water would not be required for soil conditioning during grading. The source of water during decommissioning is expected to be from the existing on-site well near the western boundary of the project site. The total groundwater pumped during decommissioning is expected to be substantially less than the estimated 379 acre-feet required during project construction. Even assuming that water demand during decommissioning would be same as during construction, this would represent an average volume of about 0.2 acre-feet per acre over the 1,895-acre project site. Assuming decommissioning would require one year or less to complete, this would result in a water consumption rate of 0.2 acre-feet per acre per year. Since this would be less than the safe yield of the groundwater basin of approximately 0.35 acre-feet per acre per year, the project water demands during decommissioning would not result in overpumping or exceedance of the safe yield of the groundwater basin.

As discussed for project construction above, curtailment of groundwater pumping to meet the project demand for water during the decommissioning phase is not currently foreseen. However, in the unlikely event that such unforeseen curtailment occurs, the relatively small volumes of untreated water that would be temporarily required during the decommissioning phase would be purchased from alternative sources and trucked to the site.

In summary, the groundwater and surface water supplies available for project construction, operation, and decommissioning are sufficient to meet the needs of the project without new or

expanded entitlements to water. Therefore, the impact of the Solar Blue Project upon available water supplies would be *less than significant*.

Reasonably Foreseeable Future Development

The water supply impacts associated with reasonably foreseeable development are addressed in section 4.21. *Mandatory Findings of Significance*, item ‘b’ (cumulative impacts). As discussed, there are a number of reasonably foreseeable cumulative solar projects in Kings County. With respect to water supply, each cumulative solar project would require water during construction and operation. The demand for water at each site would be highest during construction for purposes of dust control and soil conditioning. For most cumulative projects, construction water would be supplied by existing agricultural wells. It is estimated that construction water demand for each project would be about 0.2 acre-feet per acre per year. In the groundwater basin beneath the project site, the safe yield has been determined to be about 0.35 acre-feet per acre per year. Therefore, even if the other cumulative projects in the vicinity were constructed concurrently with the Solar Blue Project, the groundwater pumping rate would be within safe yield in each case, such that the cumulative impact of groundwater pumping during construction would be also less than significant.

The operational water supplies for each project would be mainly used for panel washing. As discussed in in section 4.10. *Hydrology and Water Quality*, operational water demands for the proposed project are estimated to be approximately 0.02 acre-feet per acre per year, or about 10 percent of the construction water usage rate. Unlike the other cumulative projects, it is expected that the Solar Blue Project’s operational demands would be met from imported surface water delivered through Westlands Water District, although there is a possibility that well water may be utilized as backup supply during times of drought when there may be shortages of imported water. Assuming that the cumulative projects in the project’s groundwater basin, including the Solar Blue Project, all rely solely on well water for operational needs, the cumulative operational water demands of about 0.02 acre-feet per acre per year would be substantially below the safe yield of the aquifer of 0.35 acre-feet per acre per year. Thus, groundwater supplies would be available to serve reasonably foreseeable future development during normal, dry, and multiple dry years, without adversely affecting the sustainability of the groundwater basin. Therefore, the impact to water supplies from the operation of the Solar Blue Project and other reasonably foreseeable future development would be *less than significant*.

c) Would the project result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project’s projected demand in addition to the provider’s existing commitments?

No Impact. As discussed above, the wastewater from the Solar Blue Project would be conveyed to an on-site septic tank and leachfield system for on-site treatment and disposal. Since the project site is located in an area with a perched water table, the site is designated by Kings County as an area requiring engineered septic systems. As such, the septic and leachfield system for the project will be designed and constructed as specified by a qualified registered professional engineer, and subject to approval of the Kings County Building Official, which would ensure effective functioning of the septic and leachfield system and avoid impacts to groundwater quality. Therefore, the Solar Blue Project would have *no impact* on the treatment capacity of a wastewater treatment provider.

d) Would the project generate solid waste in excess of state or local standards, in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste goals?

Less-than-Significant Impact. The development of Solar Blue Project would temporarily generate construction waste during the development phase, and would generate solid waste during operation of the solar facility, and also during the decommissioning phase. The solid waste impacts during the construction, operational, and decommissioning phases of the project are discussed in turn below. [Note: The following discussion addresses non-hazardous waste only. Hazardous waste disposal is addressed in section 4.9. *Hazards and Hazardous Materials.*]

Construction Phase

During construction of the solar facility, the waste generated would primarily consist of non-hazardous waste materials such as packing containers and materials, waste lumber, wood pallets, scrap metal, glass and paper. (Since site clearing would involve mulching or plowing under of crop remnants, it is anticipated that minimal greenwaste would be generated.) Based on construction waste generation rates at a similar solar PV project in northern Los Angeles County, the construction of the Solar Blue Project is estimated to generate approximately 26.5 cubic yards (cy) of construction waste per MW of installed generating capacity (LA County 2010, p. 4-51). [1 cubic yard (cy) of construction waste is equivalent to approximately 1 ton of construction waste (CalRecycle 2019a).] Thus construction of the 250 MW solar facility would generate approximately 6,625 tons (or cy), or 12.10 tons per day on average (over the 18-month construction period). Much of the construction waste materials would be reusable (e.g., wood pallets and packing crates), or recyclable (e.g., scrap metal, paper, glass), and doing so has been shown to be cost effective (CalRecycle 2019b). It is assumed that 65 percent of the construction waste would be recycled as required under the CalGreen Code (CBSC 2016). Thus approximately 2,319 tons (4.24 tons per day) of construction waste from the project would be disposed of at a Class III landfill. Assuming that all of the non-recycled waste would be hauled to the B-17 Landfill Unit at the Chemical Waste Management, Inc. (CWMI) Kettleman Hills Facility located in the Kettleman Hills, the 4.24 tons of daily construction waste generated by the project would represent about 0.3 percent of the current the daily average solid waste disposal (1,350 tons per day) at the B-17 Landfill Unit. With the addition of project construction waste, the total daily solid waste disposed at B-17 Landfill Unit would remain well below the 2,000 ton per day permitted limit. Additionally, the total 2,319 tons (or 2,319 cy) of non-recycled construction waste generated during the construction period would represent 0.015 percent of the remaining 15.5 million cy capacity of B-17 Landfill Unit. Both the daily disposal rate and the total construction waste generated by the project would represent small increases in solid waste accepted at the B-17 Landfill Unit.

Operational Phase

During operation of the Solar Blue Project, the non-hazardous waste generated would include typical refuse generated by workers such as scrap metal and machine parts, broken or defective electrical components, oily rags, packing material from deliveries, paper, cardboard, plastic, empty containers, and miscellaneous solid waste. The solar facility operator would contract with a commercial waste collection service which would haul the waste to the Kings Waste and Recycling Authority Material Recovery Facility in Hanford for sorting and recycling and/or transport of the non-recyclable waste to a local landfill site.

Based on operational solid waste generation rates at a similar solar PV project in northern Los Angeles County, the Solar Blue Project is estimated to generate approximately 0.9 cubic yards (cy) of solid waste per year per MW of installed generating capacity (LA County 2010, p. 4-53). [Approximately 4 cubic yards (cy) of uncompacted solid waste from commercial/industrial sources is equivalent to approximately 1 ton of municipal solid waste (USEPA 1997).] Upon full operation, the project would generate a total of approximately 225 cubic yards, or approximately 56.25 tons of non-hazardous solid waste per year. Assuming that at least 50 percent of the solid waste would be diverted through recycling, the remaining 28.13 tons (112.5 cy) of uncompacted solid waste from the project would be disposed of at a Class III landfill per year. At the landfill, in-place compaction would reduce the volume by 66 percent, resulting in 38.25 cy per year of used landfill capacity (CalRecycle 2014). Assuming that all of the non-recycled waste would be hauled to the B-17 Landfill Unit at the CWMI Kettleman Hills Facility, the 28.13 tons of solid waste landfilled by the project annually would represent a small fraction of the solid waste disposed at the B-17 Landfill Unit, which currently receives an average of 1,350 tons per day, and which would remain well below the 2,000 ton per day permitted limit. Both the daily disposal rate and the total non-hazardous solid waste generated by the Solar Blue Project would represent small increases in solid waste accepted at the B-17 Landfill Unit.

As discussed under ‘Setting,’ the B-17 Landfill Unit has a remaining capacity of approximately 15.5 million cubic yards, and is not anticipated to reach capacity until 2059. The total solid waste generated by operation of project over the 25-year life of the project that would be landfilled would be approximately 956 cy (assuming compaction and 50 percent diversion), or 703 tons. When combined with the 2,319 cy (or 2,319 tons) of construction waste generated during that period (assuming 65 percent diversion), the total landfilled solid waste from construction and operation of Solar Blue Project would be about 3,275 cy (compacted), or 3,022 tons. This represents 0.02 percent of the total remaining capacity of the CWML, or approximately 1.51 days of permitted disposal at the B-17 Landfill Unit, and would not appreciably shorten its operating life.

Decommissioning Phase

Upon deconstruction of the Solar Blue Project, it is expected that much of the equipment and fixtures, such as solar modules and racking, would be returned to the manufacturer for reuse or otherwise reused on the secondary market. Waste materials that are not salvaged for reuse would be shipped to the Kings Waste and Recycling Authority’s Materials Recovery Facility in Hanford, where recyclable materials would be removed. All remaining waste would then go to the B-17 Landfill Unit at the Chemical Waste Management Kettleman Hills Facility. The B-17 Landfill Unit has an approved capacity of 18.4 million cubic yards. As of January 2017, the B-17 Landfill Unit had a capacity remaining of approximately 15.5 million cubic yards, and its estimated closure date is 2059, or about 40 years hence. Since the estimated life of the Solar Blue facility is 25 to 30 years, the landfill will have sufficient capacity to accept project-generated solid waste throughout the life of the project. Should this facility become unavailable prior to the time of decommissioning, another equivalent facility will be utilized. All waste associated with decommissioning will be disposed of or recycled in accordance with applicable laws.

In summary, the Solar Blue Project would not result in exceedance of the local landfill’s permitted daily disposal limit, and the facility has sufficient capacity to accept solid waste generated during all phases of the project, including throughout the operational life of the project. As discussed under

item ‘e’ below, the project would comply with all solid waste reduction requirements and would not impair their attainment. Therefore, the Solar Blue Project’s impact in terms of solid waste would be *less than significant*.

e) Would the project comply with federal, state, and local management and reduction statutes and regulations related to solid waste?

No Impact. It is expected that all solid waste generated by the Solar Blue Project would be disposed, recycled, reused, or otherwise reduced in accordance with all applicable local, state and federal regulations. The project would not require the development of new landfills, nor would it require existing landfills to be expanded. Therefore, the Solar Blue Project would have *no impact* in terms of compliance with applicable laws and regulations related to solid waste.

REFERENCES – UTILITIES AND SERVICE SYSTEMS

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4.20. WILDFIRE

<i>If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the project:</i>	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
<i>a) Substantially impair an adopted emergency response plan or emergency evacuation plan?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>b) Due to slope, prevailing winds, and other factors, exacerbate wildfire risks, and thereby expose project occupants to, pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>c) Require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
<i>d) Expose people or structures to significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Environmental Evaluation

If located in or near state responsibility areas or lands classified as very high fire hazard severity zones would the project:

a) Substantially impair an adopted emergency response plan or emergency evacuation plan?

No Impact. The Solar Blue Project site is not located in or near a state responsibility area or on lands classified as very high fire hazard severity zones. The map of Fire Hazard Severity Zones (FHSZ) in State Responsibility Area (SRA) for Kings County prepared by the California Department of Forestry and Fire Protection (CalFire) shows the project area as being within a Local Responsibility Area (LRA)(CalFire 2007a). The nearest areas mapped as being within the SRA are located southwest of State Route 33, approximately 18 miles southwest of the Solar Blue Project site. The nearest area within the SRA that is zoned as Very High Severity on the FHSZ map are located in the Diablo Range at the western edge of Kings County, at least 20 miles from the Solar Blue Project site. Calfire’s map of Fire Hazard Severity Zones in Local Responsibility Area (LRA) for Kings County shows the project area as being “unzoned” for fire hazard. There are no areas within the Kings County LRA that are zoned as Very High Severity (CalFire 2007b). The Health and Safety Element of the Kings County General Plan includes a map of Potential Fire Hazards which shows project area as being subject to “little or no threat” (Kings County 2010e). Therefore, Solar Blue Project would have *no impact* in terms of the risk of wildland fire in a State Responsibility Area mapped as Very High Severity, and would not impair an adopted emergency response plan or emergency evacuation plan.

b) Due to slope, prevailing winds, and other factors, exacerbate wildfire risks, and thereby expose project occupants to, pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?

No Impact. Since the Solar Blue Project is not in or near a State Responsibility Area or on or near lands classified as Very High Fire Hazard severity zones, this significance criterion does not apply and there would be *no impact*.

c) Require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?

No Impact. Since the Solar Blue Project is not in or near a State Responsibility Area or on or near lands classified as Very High Fire Hazard severity zones, this significance criterion does not apply and there would be *no impact*.

d) Expose people or structures to significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?

No Impact. Since the Solar Blue Project is not in or near a State Responsibility Area or on or near lands classified as Very High Fire Hazard severity zones, this significance criterion does not apply and there would be *no impact*.

REFERENCES – WILDFIRE

- | | |
|--------------------|--|
| CalFire 2007a | California Department of Forestry and Fire Protection (CalFire). 2007. <i>Draft Fire Severity Zones in LRA – Kings County</i> (map). September.
http://frap.fire.ca.gov/webdata/maps/kings/fhszl06_1_map.16.pdf |
| CalFire 2007b | California Department of Forestry and Fire Protection (CalFire). 2007. <i>Fire Severity Zones in SRA – Kings County</i> (map). November.
http://frap.fire.ca.gov/webdata/maps/kings/fhszs_map.16.pdf |
| Kings County 2010e | Kings County. 2010. <i>2035 Kings County General Plan – Health and Safety Element</i> . Adopted January 26.
http://www.countyofkings.com/home/showdocument?id=3118 |

4.21. MANDATORY FINDINGS OF SIGNIFICANCE

	Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporated	Less Than Significant	No Impact
a) <i>Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
b) <i>Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects.)</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
c) <i>Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?</i>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Environmental Evaluation

- a) *Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?*

Less-than-Significant Impact with Mitigation Incorporated. As discussed in section 4.4. *Biological Resources*, the Solar Blue Project could result in potentially significant effects to several species including San Joaquin kit fox, burrowing owl, Swainson's hawk, migratory birds, and American badger. However, with the implementation of Mitigation Measures BIO-1 through BIO-5, these potential impacts would be reduced to *less-than-significant* levels. The Solar Blue Project would have no impact or a less-than-significant impact on all other species and biological communities.

As discussed in section 4.5. *Cultural Resources*, the Solar Blue Project would result in potentially significant effects to historic and prehistoric archaeological resources, including human burials. However, with the implementation of Mitigation Measures CR-1 and CR-2, these potential impacts would be reduced to *less-than-significant* levels.

In summary, with the implementation of mitigation measures to be incorporated into the Solar Blue Project, it is expected that the project would not have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal, or eliminate important examples of the major periods of California history or pre-history.

- b) Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects.)***

Less-than-Significant Impact with Mitigation Incorporated. This discussion considers the potential impacts of the Solar Blue Project combined with the incremental effects of other approved, proposed and reasonably foreseeable projects in the vicinity. These cumulative projects comprise those included on Kings County's January 2019 list of pending and approved solar projects (and no new proposed projects have been added since). These cumulative projects are listed in Table 10, on the next page, and shown in Figure 10. It is noted that all of the projects on listed in Table 10 comprise solar PV generating facilities. Most other projects that have been proposed and approved in Kings County over the past several years have consisted solely of minor projects such as cell towers, or projects with temporary or infrequent operation (e.g., Kelly Slater's Surf Ranch), or projects that are too far from the project area to contribute to any cumulatively significant effect (e.g., relocation of Baker Commodities facility east of Hanford), or projects for which development applications have been formally withdrawn or closed due to inactivity (e.g., Quay Valley new community project). As such, these projects were not included on the list in Table 10 since there is no potential that they would contribute to a cumulatively significant impact associated with the Solar Blue Project.

The approach to assessing the significance of a cumulative project impact is based on the provision of Section 15065 of the CEQA Guidelines which states that the effects of a project must be "cumulatively considerable" to be considered significant. CEQA requires a two-step analysis for cumulative impacts, with the first step resulting in a determination of the significance of a cumulative impact for each environmental topic, and the second step resulting in a determination of whether the project contribution is cumulatively considerable. An affirmative finding is required for both steps in order to conclude that a project impact is cumulatively significant.

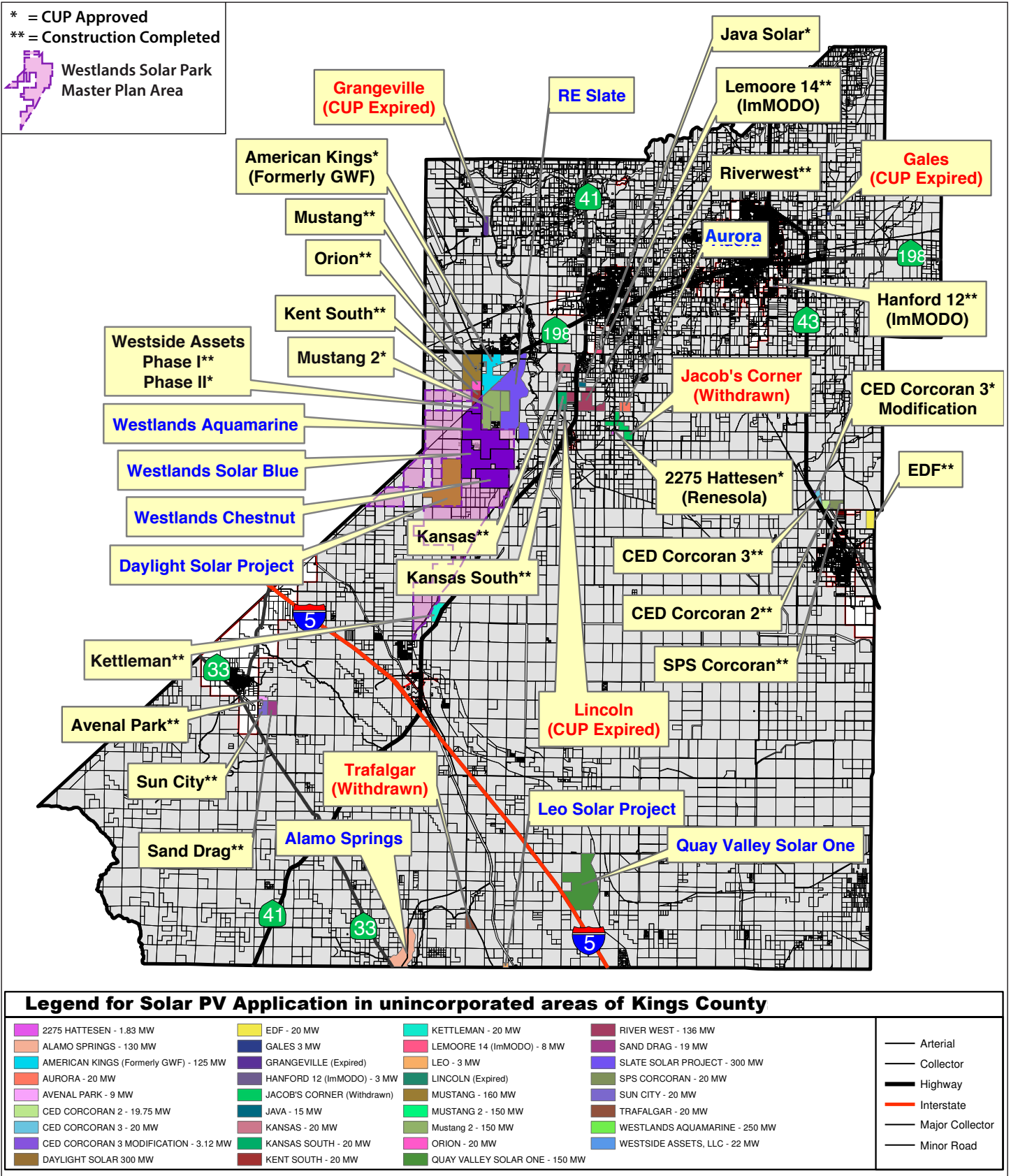
The following is an evaluation of cumulative impacts by environmental topic area. This discussion is followed by a more general evaluation of the cumulative impacts of the currently proposed and approved projects when considered together with the long range cumulative impacts resulting from implementation of the Westlands Solar Park Master Plan and Gen-Tie Corridors Plan, which is considered by Kings County to be a probable future development under CEQA.

TABLE 10
PENDING, APPROVED, AND COMPLETED SOLAR PV PROJECTS

Project	Acreage	Generating Capacity (MW)	Status (As of 6/30/19)
Sun City	180	20	Constructed
Sand Drag	240	19	Constructed
Avenal Park	86	9	Constructed
CED Corcoran Solar 2	124	20	Constructed
SPS Corcoran	228	20	Constructed
American Kings (former GWF)	978	125	CUP Approved
Sunpower Henrietta (Riverwest)	836	136	Constructed
Kansas South	230	20	Constructed
Aurora	186	20	Pending
Kansas	200	20	Constructed
Mustang	1,422	160	Constructed
EDF	200	20	Constructed
Orion	200	20	Constructed
Kent South	200	20	Constructed
Kettleman	220	20	Constructed
CED Corcoran Solar 3	138	20	Constructed
Hanford 12 (ImMODO)	19	3	Constructed
Westside Solar Project*	187	22	Partially Constructed
Lemoore 14 (ImMODO)	60	8	Constructed
2275 Hattesen (Renesola)	16	2	CUP Approved
Java Solar	96	15	CUP Approved
Mustang 2	2,459	150	CUP Approved
Leo Solar	20	3	Pending
Alamo Springs	985	130	Pending
Westlands Aquamarine*	1,825	250	Pending
CED Corcoran Solar 3 (Modification)	17	3	CUP Approved
Slate	2,731	300	CUP Approved
Daylight Legacy	2,103	300	Pending
Westlands Solar Blue*	1,895	250	Pending
Westlands Chestnut*	1,080	150	Pending
Totals	19,116	2,255	

* Projects located within Westlands Solar Park.

Source: Kings County CDA.



Source: Kings County Community Development Agency, April 2019

Pending, Approved, and Completed Solar Projects
Figure 10

Aesthetics

The Solar Blue Project and the other cumulative solar projects are generally located in areas with relatively low visual quality and without significant scenic resources in their vicinities. While the solar generating facilities would represent a visual change to the predominantly agricultural character of their settings, the low profile of the solar facilities would not be out of scale with their rural surroundings. Given also the very low number of visual receivers in the vicinities of the cumulative projects, the visual impacts resulting from each individual solar project would be less than significant.

Most of the cumulative projects are dispersed and not visible from common viewpoints. In the vicinity of the Solar Blue Project site, there are 10 other solar projects located around the intersection Avenal Cutoff Road and 25th Avenue. Of these, four projects have been constructed or partially constructed, including the Kent South, Orion, and Mustang solar projects, and Phase 1 of the Westside Solar Project. Three of the remaining solar projects, Mustang Two, American Kings, and Slate, have been approved but not yet constructed, and the final three projects (Daylight Legacy, Aquamarine, and Chestnut) are pending approval. Upon full completion, all of these projects and the proposed Solar Blue Project will occupy a combined area of about 15,040 acres. Overall, the low profile of the solar arrays would be not out of place in the rural setting. These projects would not be visible from any agricultural residences, the nearest of which are located over 0.25 miles east, 1.8 miles west, and 2.0 miles southwest of the combined project areas. (The nearest residence, located 0.25 miles east of the Slate Solar Project, is surrounded by almond orchards which would block views of this and any other solar projects in the vicinity.) The American Kings solar project is located 300 feet south of the nearest base housing at NAS Lemoore across SR-198. This residential community is essentially urban in character and is bordered by the busy SR-198 freeway corridor on the south. The introduction of the solar arrays to the visual setting, across the freeway corridor, would represent a visual change to the southern tier of homes at the base. However, given the low profile of the solar facilities and the existing urbanized character of the NAS Lemoore residential community, and the intervening freeway corridor, this visual change would not represent a significant aesthetic impact associated with the American Kings solar project. None of the other cumulative solar projects in the vicinity, including the Solar Blue Project, would be visible from the NAS Lemoore base housing. As such, there would not be a cumulatively significant aesthetic impact upon the base housing from the cumulative solar projects. In summary, the incremental aesthetic effects of the cumulative projects would not combine to produce a cumulatively significant impact, and the project *contribution would not be considerable*.

All of the cumulative projects would incorporate minimum and non-intrusive lighting for security, and the solar modules at all of the cumulative projects would be non-reflective and non-glare producing. While several cumulative projects would be in proximity to each other, such as those referenced above, the combined lighting and glare from these projects would not be excessive. Therefore, the incremental lighting from the cumulative projects would not combine to result in a cumulatively significant impact, and the project *contribution would not be considerable*.

Agriculture and Forestry Resources

Most the cumulative projects would occupy agricultural lands that are either cultivated for row crops or used for grazing. Some of the cumulative sites are mapped as Farmland of Statewide Importance under the California Department of Conservation’s Farmland Mapping and Monitoring Program. Most of the cumulative projects would incorporate dry-land farming with sheep grazing as part of their operations, while one project would incorporate crop production on a portion of its site. At the end of their productive lives, all of the cumulative solar projects, including the Solar Blue Project, would be decommissioned. All project operators would implement soil reclamation with financial assurances to return the sites to their pre-project conditions in accordance with mitigation measures similar to MM AG-2 and MM AG-3, as set forth for this project in section 4.2. *Agriculture and Forestry Resources*. As such, none of the cumulative projects would result in the permanent conversion of Farmland to non-agricultural uses. Likewise, none of the cumulative projects would otherwise result in the conversion of Farmland to non-agricultural use. The incremental effects from the collective operations of the solar projects upon agricultural resources would not be cumulatively significant, and the project *contribution would not be considerable*.

Most of the cumulative projects, including the proposed project, are located in agricultural zoning districts that permit solar generating facilities as a conditionally permitted use. All of the cumulative projects meet the required County Development Code requirements for conditional use permits, and also the requirements for solar facilities in agricultural zones. Therefore, none of the cumulative projects would conflict with applicable agricultural zoning. As such, there would be no cumulative impact in terms of land use plans, policies, and regulations, and the project would make *no contribution* to such a cumulative impact.

Most of the cumulative projects, including the Solar Blue Project, are subject to Land Conservation contracts or Farmland Security Zone contracts under the Williamson Act. All of these projects would either initiate contract cancellation proceedings or would meet State and County principles of compatibility to enable solar generating facilities to occupy the contracted lands. All of the cumulative projects that elect to pursue the compatibility options, including the Solar Blue Project, would maintain sufficient on-site agricultural productivity to meet the State and County principles of compatibility under the Williamson Act, similar to that provided in MM AG-1. Therefore, these projects are expected to maintain active Land Conservation or Farmland Security Zone contracts for the life of the solar projects without conflicting with the Williamson Act. Therefore, none of the cumulative projects would individually result in significant impacts in terms of conflicting with the Williamson Act. As such, the cumulative impact in terms of conflicts with the Williamson Act would be less than significant, and project *contribution would not be considerable*.

In summary, the incremental impact of residual effects from the collective operations of the cumulative solar projects upon agricultural resources would not be cumulatively significant, and the project *contribution would not be considerable*.

With respect to forestry resources, there are no forest lands or lands zoned for forest land or timberland at or near any of the cumulative project sites. Therefore, the individual projects would have no impact on forest land. As such, there would be no cumulative impact on forest land and the project would *make no contribution* to such a cumulative impact.

Air Quality

With respect to regional air quality, the Air District guidance states that any project that would individually have a significant impact on regional air quality (i.e., exceed significance thresholds for ROG or NO_x) would also be considered to have a significant cumulative air quality impact. Project-specific emissions of ozone precursor pollutants (ROG and NO_x) and PM₁₀ were found to be less-than-significant for the proposed project, as discussed in section 4.3. *Air Quality*. The Air District guidance also states: “[a] Lead Agency may determine that a project’s incremental contribution to a cumulative effect is not cumulatively considerable if the project will comply with the requirements in a previously approved plan or mitigation program, including, but not limited to an air quality attainment or maintenance plan that provides specific requirements that will avoid or substantially lessen the cumulative problem within the geographic area in which the project is located” (SJVAPCD 2015, p. 66). As discussed in section 4.3. *Air Quality*, under item ‘a’, the project would fulfill its share of achieving the Air District’s emission reduction commitments in the PM₁₀ and Ozone attainment plans through its obligation to implement ISR emission reduction measures under Air District Rule 9510. Therefore, the project would fully comply with the applicable air quality plans and would not conflict with or obstruct their implementation. Therefore, the project contribution to cumulative regional air quality impacts *would not be considerable*.

Local air pollutants that are relevant include PM₁₀ emissions and toxic air contaminants (TACs) from construction activity. Construction period PM₁₀ emissions would be localized. As shown in Table 5b, the combined construction exhaust and dust emissions from the Solar Blue Project would be less than the PM₁₀ significance threshold of 15 tons with mitigation. Since the total PM₁₀ emissions would be below the total PM₁₀ significance threshold, construction period total PM₁₀ emissions impacts would be less than significant for the Solar Blue Project.

In the project vicinity, there are seven other solar projects that have been approved or are pending approval but have not yet been constructed. These include the Mustang Two project located one mile to the north, the Slate Solar project located one mile to the northeast, the Westside Solar project (Phase 2) located 1.5 miles to the north, the American Kings project located about 2.5 miles north, the Daylight Legacy project adjacent to the southwest, the Aquamarine Solar Project adjacent to the north, and the Chestnut Solar project adjacent to the south. Depending on construction schedules, the construction of the Solar Blue Project could overlap with the construction of one or more of these nearby solar projects. As discussed above, a project incremental contribution to a cumulative effect is not cumulatively considerable if the project will comply with the requirements in a previously approved plan or mitigation program, including, but not limited to an air quality attainment or maintenance plan. As mentioned, the project would be required to meet the construction emissions reduction requirements of Rule 9510 (ISR) which would ensure that the project would contribute its share to achieving the regional air quality attainment plans. Therefore, the project’s contribution to cumulative PM₁₀ emissions *would not be considerable* and the cumulative impact associated with the project would *not be significant*.

With respect to cumulative emissions of Toxic Air Contaminants (TACs), it is important to note that DPM concentrations diminish rapidly from the source. Pollutant dispersion studies have shown that there is about an 80 percent drop off in DPM concentrations at approximately 1,000 feet from the source (CARB 2005). Thus multiple sources of DPM emissions must all be proximate to a receptor to have an additive effect to DPM concentrations at the receptor site. Since the nearest sensitive

receptors to the Solar Blue Project are at least 1.3 miles from the nearest site boundary, most if not all DPM emissions from the project would disperse into the atmosphere before reaching the nearest sensitive receptor locations.

While the SJVAPCD does not have specific significance criteria for assessing cumulative health risks, the SJVAPCD significance criterion of an increase in cancer risk of more than 20 in a million persons from an individual facility or project over a 70-year lifetime for the maximally exposed individual can be used as a conservative measure of cumulative significance (SJVAPCD 2014b). This significance criterion is applied to individual projects where there is a potential for a significant health impact to nearby sensitive receptors. The use of this same threshold for cumulative TAC impacts is stringent compared to thresholds being considered elsewhere. For example, in preparing the updated draft CEQA Guidelines for the Bay Area Air Quality Management District, the BAAQMD presented substantial evidence in support of a cumulative TAC significance criterion of an increased cancer risk of more than 100 persons per million persons (BAAQMD 2009). This threshold applies to projects that are located within 1,000 feet of the proposed project. (The effects of projects outside this distance are only considered by lead agencies if they are large enough to have unique effects (e.g., ports or refineries). To illustrate the 20 in 1 million criterion, the TAC impact associated with the construction of a 1 million square-foot commercial development (e.g., a large regional shopping center) would fall to well under the significance threshold (i.e., cancer risk would be less than 10 cases per million) at a distance of 300 feet from the project site (BAAQMD 2010).

Applying the 1,000-foot criterion to define the geographic scope of the cumulative TAC analysis, there are three solar projects within this distance from the Solar Blue Project site (i.e., Aquamarine, Chestnut and Daylight Legacy). The combined construction intensity (i.e., number of diesel emitting vehicles and equipment in operation) from these four solar PV projects (including Solar Blue) would be less than that of a regional shopping center. In addition, the nearest receptors that would be potentially subject to cumulative DPM emissions would be 1.2 miles from the Solar Blue project site, and at least 1.0 mile from the nearest of the other three cumulative projects in the immediate vicinity. These distances are at least 18 times farther than the 300-foot distance that TAC concentrations in the shopping center example would fall to well below the significance threshold. It should also be considered that DPM would be emitted from solar projects only during their relatively brief construction periods (i.e., up to 2 years depending on project size), which is far less than the 70-year exposure time considered in health risk assessments for comparison to the significance threshold. Thus, it is not expected the cumulative effects would result in an increased cancer risk above 20 in one million at the nearest sensitive receptor common to the cumulative approved and pending solar projects in the immediate vicinity if the Solar Blue Project. Therefore, the project contribution to the cumulative health risk impact would not be significant, and the contribution to the cumulative health risk impact from the Solar Blue Project would *not be considerable*.

Biological Resources

The analysis in section 4.4. *Biological Resources* identified potential project-specific impacts to San Joaquin kit fox, burrowing owls, Swainson's hawks, migratory birds, and American badger. Mitigation measures MM BIO-1 through MM BIO-5 are specified in the event potential impacts to these species are identified at the Solar Blue Project site or access corridor prior to or during project construction. The project area is not uniquely suitable for these species, and abundant habitat for these species is present on the agricultural lands of the region. In addition, all of the other

cumulative projects would be subject to similar mitigation measures in the event these species appear on any of those sites prior to construction. Thus impacts to these species would be reduced to less-than-significant levels at each cumulative project site. The combined incremental less-than-significant effects from these projects would not result in a cumulatively significant impact to these species. Therefore, the cumulative impacts to these species would not be significant, and the project *contribution would not be considerable*.

As discussed in section 4.4, there is a potential cumulative impact to foraging habitat for Swainson's hawk. As part of its biological assessment for the Program EIR on the Westlands Solar Park Master Plan and Gen-Tie Corridors Plan, conducted in 2017, LOA completed a comprehensive analysis of potential impacts to Swainson's hawk foraging habitat associated with development of the WSP Master Plan area and all other approved, pending, and completed projects within a 10-mile radius of the WSP plan area. The analysis identified all known Swainson's hawk nests that were previously observed during surveys by LOA or others. The PEIR analysis concluded that abundant habitat would remain after full development of the WSP plan area and all other cumulative projects within this 10-mile radius, and would be more than sufficient to support all of the known Swainson's hawk nests within this radius, with surplus capacity to support additional nesting pairs. Therefore, the cumulative impact to Swainson's hawk foraging habitat was concluded to be less than significant.

As discussed in detail in Chapter 1 of this document, this MND is a subsequent CEQA document that is being tiered off the Program EIR for the WSP Master Plan and Gen-Tie Corridors Plan. As such, the biological analysis in the PEIR applies to this MND and its biological report, and is incorporated into them by reference. As such, the analysis and conclusions of the Program EIR with respect to cumulative impacts to Swainson's hawk foraging habitat resulting from WSP development, together with other projects within a 10-mile radius of the WSP plan area, are fully applicable to the Solar Blue Project which constitutes an individual project element of the WSP Master Plan.

In 2018 and 2019, LOA biologists updated their detailed 2017 analysis of Swainson's hawk foraging habitat within a 10-mile radius of the WSP plan area and concluded that the abundant habitat that would remain after full development of the WSP plan area, and all other cumulative projects (including projects proposed since 2017) within this 10-mile radius, and would be more than sufficient to support all of the known Swainson's hawk nests within this radius, with surplus capacity to support additional nesting pairs. (The full analysis is contained in Appendix C of LOA's biological report, which is contained in Appendix B of this document).

LOA's 2019 updated assessment began with an inventory of known Swainson's hawk nests within a 10-mile radius of the project site. The study found that there are 36 documented nests within this radius, the nearest of which is over 7.5 miles from the Solar Blue Project site.

LOA's analysis of potential cumulative impacts to Swainson's hawk foraging habitat employed a study methodology established by Estep Environmental Consulting (Estep), and which has been applied in similar studies on previous solar projects in Kings County. The first step in this analysis is to make a determination as to the amount of surplus foraging habitat available that is not considered to be required by existing Swainson's hawks that are currently nesting in the area. Based on LOA's application of Estep's methodology, it was calculated that there is currently a surplus of 135,492 acres of suitable foraging habitat within the study area. (See LOA's Biological Assessment in Appendix B of this document for a full description of the habitat calculations.)

In order to determine the potential cumulative impacts to foraging habitat, all of the pending, approved, and completed solar projects within the study area were identified and mapped. It was determined that the 23 cumulative projects (including the Solar Blue Project) occupy a total of 34,583 acres within the study area (this includes the entire WSP plan area of 20,938 acres). For purposes of analysis, this entire acreage was conservatively assumed to comprise suitable foraging habitat, whereas the actual total would be less after subtracting acreage in tree crops and vineyards which provide little or no foraging value for Swainson's hawks.

In order to determine if this cumulative loss of foraging habitat represented a significant cumulative impact, Estep established that a reduction of surplus habitat to less than 70 percent relative to pre-project conditions would represent a cumulatively significant impact (Estep 2012). As presented in LOA's Biological Assessment (see Appendix B of this document), it was calculated that the cumulative projects would reduce the total surplus foraging habitat in the study area to 100,909 acres (i.e., 135,492 acre pre-project surplus minus 34,583 acres cumulative loss). This remaining acreage of surplus foraging area represents 74.5 percent of the pre-project total of surplus foraging area. Since the remaining surplus foraging acreage is greater than 70 percent of the pre-project surplus foraging acreage in the study area, the cumulative impact to the Swainson's hawk foraging acreage in the study area was determined to be *less than significant*. Therefore, the cumulative impact on Swainson's hawk foraging habitat would be less than significant, and the project *contribution would not be considerable*.

The Solar Blue Project site includes no wetlands, jurisdictional waters, streams or riparian areas, and therefore the project would have no impact upon such features and would make *no contribution* to a cumulatively significant impact to such features.

None of the cumulative projects would conflict with an applicable habitat conservation plan or a natural community conservation plan. As such, there would be no cumulative impact in this regard, and the project would make *no contribution* to such a cumulative impact.

In summary, the cumulative impact to biological resources would be less than significant, and the project *contribution would not be considerable*.

Cultural Resources

The probability that any previously undiscovered cultural resources are present at any of the cumulative project sites is low. However, in the event that buried cultural materials are encountered during grading or excavation, all of the cumulative projects would be subject to mitigation measures similar to those identified for the Solar Blue Project in MM CR-1 and MM CR-2 in Section 4.5. *Cultural Resources*. The implementation of these measures at each cumulative site would ensure that site-specific impacts to cultural resources would be reduced to less-than-significant levels at each cumulative site. The collective incremental effects after mitigation would result in a less-than-significant cumulative impact to cultural resources, and the project *contribution would not be considerable*.

Energy

As discussed in Section 4.6. *Energy*, the construction of the Solar Blue Project would be subject to an array of regulatory requirements for the efficient use of fuel, waste reduction and diversion, and

energy efficient building standards. These requirements would ensure that the Solar Blue Project and the other approved and pending projects would not result in the wasteful, inefficient, or unnecessary use of energy. Therefore, the cumulative energy impact would be less than significant, and the project impact would *not be cumulatively considerable*.

As is the case with the Solar Blue Project, the objective of the other cumulative solar projects is to generate renewable solar energy in order to provide for the reduced statewide reliance on non-renewable fossil-fueled generation. The operation of the solar facilities would allow for the decommissioning of equivalent generation from natural gas fired power plants. The cumulative projects would consume a relatively small amount of electricity to operate lights and equipment, but this energy consumption would be negligible compared to the clean energy produced by the solar projects.

Geology and Soils

Potential impacts due to geologic and soils conditions tend to be highly localized and generally do not extend beyond the boundaries of a project, particularly in areas of level terrain such as the San Joaquin Valley. The cumulative projects would be subject to similar geologic and soils conditions and hazards as discussed for the Solar Blue Project in section 4.7. *Geology and Soils*. While not all hazards would be present at all sites, or to the same degree, the potential hazards include seismic shaking, liquefaction, seismic settlement, and soil expansion, among other things. The vulnerability of each cumulative project to seismic and soil hazards would be subject to confirmation and detailed characterization through the completion of geotechnical investigations required prior to the development of each site. As is the case with the Solar Blue Project, it is expected that the potential seismic and geologic hazards and any adverse soil conditions at the cumulative project sites would be mitigated through building code requirements and design recommendations of geotechnical engineers for each project. The specified soil engineering measures would be expected to mitigate or avoid all potentially hazardous geologic and soils conditions to less-than-significant levels at each site. While constructing the facilities to meet the seismic design criteria of the California Building Code would not completely eliminate the potential for damage during a major earthquake, it would reduce the potential impacts to public safety and property to less-than-significant levels at the cumulative projects. Given also the unlikelihood of geologic and soils hazards extending beyond the boundaries of individual project sites, the cumulative geologic and soils impacts would be less than significant. Therefore, any incremental hazards remaining at each cumulative site after mitigation would not collectively result in a cumulatively significant impact, and the *project contribution would not be considerable*.

With respect to paleontological resources, there is a low probability that any previously undiscovered paleontological resources are present at any of the cumulative project sites. However, in the event that buried paleontological resources are encountered during grading or excavation, all of the cumulative projects would be subject to mitigation measures similar to those identified for the Solar Blue Project in MM GEO-1 in section 4.7. *Geology and Soils*. The implementation of these measures at each cumulative site would ensure that site-specific impacts to paleontological resources would be reduced to less-than-significant levels at each cumulative site. The collective incremental effects after mitigation would result in a less-than-significant cumulative impact to paleontological resources, and the *project contribution would not be considerable*.

Greenhouse Gas Emissions

As discussed in section 4.8. *Greenhouse Gas Emissions*, the project solar generating facilities comprise a renewable source of energy which will help displace an equivalent amount of existing fossil-based generation. The construction and operation of the Solar Blue Project would generate some greenhouse gas emissions from fossil-fueled vehicles and equipment; however, these emissions would be more than offset by the avoided greenhouse gas emissions resulting from the Solar Blue Project's renewable electricity generation. Each of the cumulative projects also comprises a source of renewable solar energy, and collectively they would allow the avoidance of substantial existing fossil-fueled power generation. Therefore, the cumulative impact would not be adverse, and the project would make *no contribution* to an adverse cumulative effect.

Hazards and Hazardous Materials

Each of the cumulative sites, including the Solar Blue Project site, would be subject to similar hazards, including potential discharges of hazardous materials during project construction and operation, and potential hazards from existing environmental conditions that may be present from past activities at the sites. In general, most potential hazards would be highly localized and not likely to extend beyond individual project sites. Each cumulative project would be required to implement an approved Hazardous Materials Business Plan (HMBP) to address potential hazardous events at the project, and also would be required to comply with all federal, state, and local laws and regulations regarding transport, handling, storage, and use of hazardous materials. Each cumulative project would also be required to identify potentially hazardous environmental conditions associated with historical uses of the sites through the preparation of Environmental Site Assessments, and each project proponent would be required by law to remediate or remove any identified contaminant sources from the site. The implementation of required plans and protocols relative to potential hazards and hazardous materials would reduce the associated impacts to less than significant levels at each project site. As discussed above, the impacts from hazards and hazardous materials would generally be confined to each project site and would not be given to accumulation with similar effects from other projects in the vicinity. Therefore, any incremental effects related to hazards and hazardous materials would not collectively result in a cumulatively significant impact, and the *project contribution would not be considerable*.

Hydrology and Water Quality

This discussion covers potential cumulative drainage and flooding impacts, water quality impacts, and groundwater supplies.

With respect to stormwater drainage, the Solar Blue Project and the other cumulative projects have similar natural conditions like flat topography, semi-arid climate, and lack of natural drainage courses nearby. In addition, the solar projects would all maintain over 90 percent of their sites in permeable soil with vegetated cover. Thus the small amount rainfall received at each site would tend to percolate into the ground, and would not tend to leave the site or result in off-site drainage impacts. Even under major storm conditions, any off-site runoff would likely be captured by one of the many irrigation canals or agricultural drainage ditches in the area. Thus even where cumulative projects are located in proximity to each other, there is virtually no potential for runoff from several sites to combine to result in downstream drainage impacts. Therefore, the potential cumulative

stormwater drainage impacts would be less than significant, and the project *contribution would not be considerable*.

With respect to water quality, during the construction of each cumulative project, including the Solar Blue Project, there is a potential for erosion of exposed soils and spills of hazardous materials that could have an adverse impact on surface water quality. However, each cumulative project would be required to prepare and implement a Storm Water Pollution Prevention Plan (SWPPP) that would specify measures to prevent and control erosion and discharges of hazardous materials. These control measures would reduce the potential water quality impacts at each cumulative site to less-than-significant levels. As discussed above, the natural and built conditions at each project site would virtually eliminate the potential for stormwater runoff to leave the site. Therefore, the potential for polluted surface water to leave each site is also small, and the potential for polluted surface water from several sites to result in a collective water quality impact to downstream water bodies is negligible. Therefore, the cumulative impacts to water quality would be less than significant, and the project *contribution would not be considerable*.

With respect to flooding and inundation, neither the Solar Blue Project site nor the other cumulative project sites in the vicinity of the project site are subject to flooding during a 100-year storm event, or to inundation in the event of upstream dam failure. While some cumulative projects located near the Kings River and east of the river may be subject to flooding and inundation, the proposed project site is subject to no impacts from these conditions, and therefore the project would *make no contribution* to any cumulative flooding impact.

With respect to groundwater supplies, each cumulative project, including the Solar Blue Project, would require water during construction and operation. The demand for water at each site would be highest during construction for purposes of dust control and soil conditioning. For most cumulative projects, construction water would be supplied by existing agricultural wells or new wells. It is estimated that construction water demand for each project would be about 0.2 acre-feet per acre. (Thus, for a project with a one-year construction scheduled, water demand would equal 0.2 acre-feet per acre per year; a project with a two-year construction schedule would have an average water demand of 0.1 acre-feet per acre per year.) In the groundwater basin beneath the project area, the safe yield has been determined to be about 0.35 acre-feet per acre per year. Therefore, even if the other cumulative projects in the vicinity were constructed concurrently with the Solar Blue Project, the collective groundwater pumping rate is unlikely to exceed the safe yield of the aquifer. The operational water supplies for each solar project would mainly be used for panel washing. As discussed in in section 4.10. *Hydrology and Water Quality*, operational water demands for the Solar Blue Project are estimated to be approximately 0.02 acre-feet per acre per year. Even if it is assumed that the cumulative projects in the project's groundwater basin, including the Solar Blue Project, would rely solely on groundwater for operational needs, the collective water demands would be substantially below the safe yield of the aquifer. Therefore, the cumulative projects would not deplete groundwater supplies. In addition, since all of the cumulative projects would retain 90 percent or more of their site areas in permeable vegetated cover, the projects would not interfere with groundwater recharge, individually or collectively. Therefore, the cumulative impact to groundwater supplies would be less than significant, and the project *contribution would not be considerable*.

Land Use and Planning

As discussed in section 4.11. *Land Use and Planning*, the Solar Blue Project would not physically divide an established community, and would result in less-than-significant land use impacts to surrounding properties. Similarly, none of the cumulative projects would divide existing communities, and all of the cumulative projects would result in less than significant land use impacts upon surrounding properties. The cumulative incremental land use impacts resulting from the collective construction and operation of the cumulative projects would be less than significant, and the project *contribution would not be considerable*.

The General Plan land use designations applicable to all of the cumulative projects include solar generating facilities as allowed uses. All of the cumulative projects, including the Solar Blue Project, are located either in agricultural zoning districts that permit solar generating facilities, or in commercial zoning districts that permit solar projects. All of the cumulative solar projects meet the required County Development Code requirements for conditional use permits for solar facilities. Therefore, none of the cumulative projects would conflict with applicable land use plans, policies, and regulations. As such, there would be no cumulative impact in terms of land use plans, policies, and regulations, and the project would make *no contribution* to such a cumulative impact.

Mineral Resources

None of the cumulative projects, including the Solar Blue Project, would result in the loss of availability of a known mineral resource, and none would result in the loss of availability of a locally important mineral resource delineated on a local land use plan. As such, there would be no cumulative impact to mineral resources, and the project would make *no contribution* to such a cumulative impact.

Noise

As discussed in section 4.13. *Noise*, the nearest sensitive noise receptors to the Solar Blue project site are rural residences located 1.2 to 1.4 miles east of the project site, and a group of 20 residences at the Shannon Ranch located 1.8 miles west. During project construction, noise generated by equipment and vehicles on the project site would not be audible at these locations. Operational noise levels would be lower. Traffic generated during construction would result in slight increase in ambient noise levels along the affected roadways, but the increased noise level would not be perceptible at the receptor locations. Noise levels generated by operational traffic would be lower.

During construction, noise generated at the Solar Blue Project site could combine with noise generated by other projects in the immediate vicinity and result in cumulatively higher noise levels. However, there are no sensitive receptors in the vicinity that would be affected by such higher cumulative noise levels. This would also be the case for cumulative traffic generated during construction and operational phases of the cumulative projects. Therefore, the incremental noise impacts from the combined construction and operation of the Solar Blue Project and other cumulative projects would be less than significant, and the project *contribution would not be considerable*.

Construction activities at the cumulative projects would result in ground vibration, although such vibration would not be detectable beyond the project boundaries of each project site. Therefore,

the cumulative projects would result in no cumulative vibration impacts, and the Solar Blue Project would make *no contribution* to such a cumulative effect.

Population and Housing

None of the cumulative projects, including the Solar Blue Project, would include a residential component so they would not directly induce population growth in the area. The construction and operational workers for the cumulative projects are expected to be drawn from the existing labor pool in the region, and thus the cumulative projects would not indirectly result in population growth. Additionally, none of the cumulative projects would result in the extension of roads or utilities to lands not currently served by urban infrastructure, and thus would not induce unplanned urban development into the rural areas of the County. Therefore, the cumulative projects would result in no cumulative inducement of population growth in the area, and the project would make *no contribution* to such a cumulative effect.

None of the cumulative projects currently include housing on their sites. Therefore, the cumulative projects would result in no cumulative impacts with respect to displacement of housing or population, and the project would make *no contribution* to such a cumulative effect.

Public Services

Fire protection services for all cumulative projects, including the Solar Blue Project, would be provided by the Kings County Fire Department. The potential demand for Fire Department services is expected to be very low at each cumulative project site. Thus the collective demand for Fire Department services is also expected to be low, and would not cumulatively result in the need for new or expanded facilities. Therefore, the cumulative impact to fire services would be less than significant, and the project *contribution would not be considerable*.

Police projection services for all cumulative projects, including the Solar Blue Project, would be provided by the Kings County Sheriff's Department. The potential demand for Sheriff's Department services is expected to be very low at each cumulative project site. Thus the collective demand for Sheriff's Department services is also expected to be low, and would not cumulatively result in the need for new or expanded facilities. Therefore, the cumulative impact to Sheriff's services would be less than significant, and the *project contribution would not be considerable*.

There would be little or no demand for other County services from the project, or from any of the other cumulative projects, and would not cumulatively result in the need for new or expanded facilities. Therefore, the cumulative impact to other County services would be less than significant, and the project *contribution would not be considerable*.

Recreation

Since neither the Solar Blue Project nor any of the other cumulative projects would include housing or employees stationed at their sites, they would not result in increased use of existing recreational facilities. Neither the project nor any of the other cumulative projects would include recreational facilities in their projects, so there would be no adverse physical effects resulting from such facilities. As such, there would be no cumulative impact associated with recreational facilities, and the project would make *no contribution* to such an impact.

Transportation

As discussed in section 4.17. *Transportation*, the highest rate of traffic generation from the Solar Blue Project would occur during the peak period of construction activity. As discussed, the traffic volumes generated during the peak construction period for the project would have a less-than-significant impact on the performance of affected roadways. All of the affected roadway segments have substantial unutilized traffic capacity, and most operate at Level of Service B while two segments operate at LOS C, well within acceptable service levels. During the peak construction period, the roadway segment that would be most affected by cumulative traffic (i.e., Avenal Cutoff Road) would be subject to traffic volume increases of up to 8 percent during the peak construction period for the Solar Blue Project. The project traffic would not result in a change in Level of Service or a degradation of LOS to unacceptable levels on any affected roadway segment. Therefore, the project would not conflict with a program, plan, ordinance or policy addressing the circulation system, and the impact would be less than significant.

There are six other approved and pending projects in the immediate project vicinity that have not yet been constructed, and which are likely to utilize the same major access roads as the Solar Blue Project, particularly Avenal Cutoff Road. (These projects include the Mustang Two, Slate, and American Kings projects, as well as other projects within Westlands Solar Park such as Westside Phase 2, Aquamarine, and Chestnut). For purposes of this cumulative analysis, it is assumed that: 1) none of the other projects in Westlands Solar Park would be constructed concurrently with the Solar Blue Project; 2) the peak construction traffic from the remaining three projects would occur concurrently with the peak construction traffic from the Solar Blue Project; 3) the pacing of construction at the other projects would be similar to the Solar Blue Project's pacing such that traffic volumes generated during the peak construction periods for the other nearby projects would be similar to those of the Solar Blue Project, and; 4) the remaining three projects contribute volumes of peak construction traffic to Avenal Cutoff Road that are proportional to the traffic volumes from the Solar Blue Project. Based on these worst-case assumptions, it was calculated that the cumulative traffic volume on Avenal Cutoff Road during the concurrent peak construction periods for the four cumulative projects (including Solar Blue) would increase by about 2,012 daily trips, representing a 32 percent increase over baseline traffic volumes. This traffic volume increase would not result in a degradation of service level on Avenal Cutoff Road, which would continue to operate at LOS C during the temporary period of peak construction activity, thus remaining well within acceptable service levels (see Table 9 in section 4.17. *Transportation*). All other roadways affected by cumulative traffic would be subject to smaller volume increases during peak construction periods and would also not be subject to change in service levels or degradation of LOS to unacceptable levels. During periods of less intensive construction activity and during project operations, the

cumulative traffic generation would be substantially less. Therefore, the cumulative impact to roadway performance would be less than significant, and the project *contribution would not be considerable*.

With respect to traffic safety hazards, there is a potential for creation of hazardous driving conditions during the construction periods for the cumulative projects, including the Solar Blue Project. Large slow moving trucks could result in temporary congestion near the project entrances, and could pose a safety concern due to abrupt changes in the speed of traffic flow, or due to slow turning movements across on-coming lanes of traffic. To address potential traffic safety hazards, all of the cumulative projects, including the Solar Blue Project, would implement traffic control measures similar to those identified in MM TR-1 in section 4.17 for the Solar Blue Project. These measures would reduce the potential traffic safety impacts at each cumulative project site to less-than-significant levels. The remaining incremental traffic safety effects resulting from collective truck traffic at the cumulative projects would be less than significant cumulatively, and the project *contribution would not be considerable*.

Tribal Cultural Resources

The probability that any previously undiscovered tribal cultural resources are present at any of the cumulative project sites is low. However, in the event that buried tribal cultural resources are encountered during grading or excavation, all of the cumulative projects would be subject to mitigation measures similar to those identified for the Solar Blue Project in MM CR-1 and MM CR-2 in Section 4.5. *Cultural Resources*. The implementation of these measures at each cumulative site would ensure that site-specific impacts to tribal cultural resources would be reduced to less-than-significant levels at each cumulative site. The collective incremental effects after mitigation would result in a less-than-significant cumulative impact to tribal cultural resources, and the project *contribution would not be considerable*.

Utilities and Service Systems

With respect to water supply, each cumulative solar project would require water during construction and operation. The demand for water at each site would be highest during construction for purposes of dust control and soil conditioning. For most cumulative projects, construction water would be supplied by existing agricultural wells. It is estimated that construction water demand for each project would be about 0.2 acre-feet per acre. (Thus, for a project with a one-year construction scheduled, water demand would equal 0.2 acre-feet per acre per year; a project with a two-year construction schedule would have an average water demand of 0.1 acre-feet per acre per year.) In the groundwater basin beneath the project site, the safe yield has been determined to be about 0.35 acre-feet per acre per year. Therefore, even if the other cumulative projects in the vicinity were constructed concurrently with the Solar Blue Project, the groundwater pumping rate would be within safe yield in each case, such that the cumulative impact of groundwater pumping would be less than significant, and the contribution from the Solar Blue Project would be *not cumulatively considerable*.

The operational water supplies for each project would be mainly used for panel washing. As discussed in in section 4.10. *Hydrology and Water Quality*, operational water demands for the proposed project are estimated to be approximately 0.02 acre-feet per acre per year. It is expected that the Solar Blue Project's operational demands would be met from imported surface water

delivered through Westlands Water District, although there is a possibility that well water may be utilized as backup supply during times of drought when there may be shortages of imported water. Even if it is assumed that the cumulative projects in the project's groundwater basin, including the Solar Blue Project, would all rely solely on well water for operational needs, the cumulative operational water demands of about 0.02 acre-feet per acre per year would be substantially below the safe yield of the aquifer 0.35 acre-feet per acre per year. Therefore, the cumulative impact to water supplies would be less than significant, and the project *contribution would not be considerable*.

With respect to wastewater treatment, the Solar Blue Project and other large-sized cumulative projects would include O&M facilities with septic and leachfield systems for on-site disposal and treatment of domestic wastewater. These wastewater facilities would be subject to Kings County's design and engineering requirements for septic systems, in accordance with their on-site soil and groundwater conditions. This would ensure that wastewater generated at the cumulative project sites would not result in water quality impacts. Therefore, the cumulative impacts with respect to wastewater treatment would be less than significant, and the project *contribution would not be considerable*.

With respect to stormwater drainage, neither the Solar Blue Project nor any of the cumulative projects would include the construction or expansion of stormwater drainage facilities. Since over 90 percent of each project site area would be retained in pervious vegetative cover, the ability of each site to absorb and percolate rainwater through the surface soil would not be substantially altered with the addition of the solar facilities. Given also the flat topography and semi-arid conditions at the cumulative sites, the increase in the volume and velocity of stormwater runoff due to the projects would be negligible, so there would be no need to construct storm drainage systems for the projects. Therefore, no cumulative impacts would result from the construction or expansion of storm drainage systems, and the project would make *no contribution* to such impacts.

The total solid waste that would be generated and landfilled by the Solar Blue Project during construction and the operational life of the project would be approximately 3,275 cubic yards (compacted) or 3,022 tons. Since the Solar Blue Project represents 11 percent of the total power generation capacity of all of the cumulative projects listed in Table 10, the total cumulative solid waste generation by the cumulative projects would be roughly 9 times the project rate, for a cumulative total of 29,475 cy, or 27,198 tons. This would represent about 0.2 percent of the total remaining landfill capacity at the B-17 Landfill Unit of the Chemical Waste Management, Inc. (CMWI) Kettleman Hills Facility of 15.5 million cy, or the equivalent of 20 days of solid waste disposal at the current daily disposal rate of 1,350 tons at the B-17 Landfill Unit. Thus the total landfilled solid waste generated by the cumulative projects over their lifetimes would shorten the remaining 40-year life of the landfill by about 20 days. Additionally, the combined daily solid waste generation rate by cumulative projects (including Solar Blue) would be about 3.0 tons per day (including construction waste); therefore, the cumulative solid waste generation would not cause the amount of solid waste received at the landfill to exceed the 2,000 ton per day permitted limit. Thus the cumulative impact on solid waste disposal and landfill capacity would be less than significant, and the project *contribution would not be considerable*.

Wildfire

With respect to wildfire, neither the Solar Blue Project site, nor any of the cumulative project sites is located in or near state responsibility areas or on lands classified as very high fire hazard severity zones. As such, the Solar Blue Project and other approved and pending projects would have no cumulative impact under this criterion, and the contribution of the Solar Blue Project would *not be cumulatively considerable*.

Program-Level Cumulative Impacts Associated with the Westlands Solar Park Master Plan

As discussed in section 2.4. *Related Projects*, the Solar Blue Project is located within the Westlands Solar Park (WSP), a master planned solar complex covering approximately 20,938 acres in west-central Kings County. The WSP Master Plan and Gen-Tie Corridors Plan was prepared by the Westlands Water District (WWD) to provide policy guidance for the reuse of retired farmlands owned by WWD, which comprise approximately half of the Master Plan area. In compliance with State CEQA Guidelines Section 15168, the WWD prepared a Program EIR (PEIR) (SCH No. 2013031043) which addressed the potential environmental impacts associated with future solar development under the WSP Master Plan and Gen-Tie Corridors Plan (WWD 2017b). The Draft PEIR also addressed the potential impacts associated with the planned Gen-Tie Line extending from the WSP to the Gates substation to the west, which is required for the transmission of WSP solar generation to the State electrical grid. On January 16, 2018, the WWD Board of Directors certified the PEIR under CEQA and approved the WSP Master Plan and Gen-Tie Corridors Plan as a WWD policy document.

Since the WSP Master Plan and Gen-Tie Corridors PEIR evaluates the overall impacts resulting from full development of the Westlands Solar Park, it serves as a first-tier CEQA document for this MND, and has been incorporated into this document by reference. The impact analysis in the PEIR provides an evaluation of the cumulative impacts of WSP buildout taken by itself, and also includes and evaluation of the long-term cumulative impacts associated with the WSP buildout combined with other cumulative development. To summarize, the PEIR concluded that the cumulative impacts of solar development under the WSP Master Plan would be less than significant, and also that the combined effects of WSP development combined with the effects of the cumulative projects would be less than cumulatively significant, and that the contribution from each individual future solar project within WSP, and from the WSP as a whole, would *not be considerable*.

c) Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?

Less-than-Significant Impact with Mitigation Incorporated. The ways in which people can be subject to substantial adverse effects from projects include: potential exposure to significant levels of local air pollutants; potential exposure to seismic and flooding hazards; potential exposure to contamination from hazardous materials; potential exposure to traffic hazards, potential exposure to excessive noise levels, and; potential exposure to wildfire. The risks from most of these potential hazards would be avoided or reduced to less-than-significant levels through compliance with existing laws, regulations, or requirements that are intended to protect human health and safety. In other instances, the potential impacts to humans would not occur (e.g., wildfire), or would be

avoided or reduced to less-than-significant levels through mitigation measures identified in this document. With the implementation of these measures to address potential impacts, it is expected that the Solar Blue Project would not have the potential to result in significant effects which will cause substantial adverse effects on human beings, either directly or indirectly.

REFERENCES – MANDATORY FINDINGS OF SIGNIFICANCE

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