

3.11 - Public Services

3.11.1 - Introductions

This section describes the existing public services and potential effects from project implementation on the site and its surrounding area. Descriptions and analysis in this section are based on information provided by the City of American Canyon General Plan and the South County Region Municipal Service Review and Sphere of Influence Updates.

3.11.2 - Environmental Setting

Fire Protection and Emergency Medical Services

The American Canyon Fire Protection District (Fire District) provides fire protection and emergency medical services to the City of American Canyon as well as nearby unincorporated areas of Napa County. The Fire District's service area encompasses approximately 8 square miles. The Fire District is headquartered at 911 Donaldson Way East (Station 11). The American Canyon City Council serves as the Fire District's Board of Directors.

Stations

The Fire District operates two fire stations: Station 11 (911 Donaldson Way) and Station 2 (225 James Road). Station 2 was reopened in June 2020 after being closed for several years.

Organization

The Fire District is organized into three divisions: Operations, Prevention, and Administration. Operations is the largest division and is responsible for responding to calls for service. Prevention oversees code compliance and conducts inspections through a private contractor. Administration is the principal responsibility of the Fire Chief, and this division oversees field operations, policy reviews, and budgeting.

Services Provided

The Fire District provides emergency operations, fire suppression, advanced life support emergency medical care, and rescue in a public-private partnership with American Medical Response. Other services and functions include fire prevention, public education, business fire safety inspections, plan review, construction site inspection, code enforcement, fire investigation, public education outreach programs, disaster preparedness, emergency operations plan development, emergency operations center operations, and coordination of disaster preparedness training. The Fire District is also recognized by California Emergency Management Agency as a Type 1 (heavy) rescue single resource.

Apparatus

The Fire District has four front line apparatus: three 1,500-gallon-per-minute (gpm) pumper engines and one 1,500-gpm, 75-foot aerial ladder truck (Quint). The Fire District also has air/light/rescue apparatus; command/utility vehicles, inflatable rescue boats, an ambulance, and towable technical rescue equipment trailers.

Staffing

The Fire District has 24 full-time employees including 22 sworn fire fighters and two executive assistants. Twenty fire personnel are assigned to Operations and staff three shifts: A, B, and C. The Fire Chief and Assistant Fire Chief are assigned to Administration along with the executive assistants. The Fire District can supplement its full-time personnel with reserves and volunteers when needed.

Incidents

The Fire District responded to 1,868 incidents in 2021. Rescues and emergency services accounted for 63 percent of the incidents. The Fire District responded to 62 incidents in the industrial area near the Napa County Airport in 2020, with rescue and emergency services accounting for 48 percent of the calls.

Response Times

The Fire District has an established response time standard of first unit arrival within 5 minutes (total travel time) for 90 percent of all incidents. The Fire District responded to 13 percent of calls within 5 minutes in the industrial area near the Napa County Airport in 2021.

Insurance Services Office Rating

The Fire District has an Insurance Services Office (ISO) rating of Class 2 on a scale of 1 to 10, with 1 being the best. An ISO rating accounts for factors such as emergency communication systems, personnel, training, equipment, and water supply.

Police Protection

The American Canyon Police Department (Police Department) provides police protection to the City of American Canyon. The Police Department is staffed by the Napa County Sheriff's Office, which provides law enforcement services on a contract basis to the City of American Canyon. The Police Department is headquartered at 911 Donaldson Way East.

Organization

The Sheriff's Office consists of the following divisions: Administration, Operations, and Services. Administration is responsible for policy development and implementation, and overall management of personnel and fiscal resources. Operations is made up of four bureaus: Patrol, Investigations, Special Operations, and Animal Services. The Services Division comprises five bureaus: Technical Services (Records), Property and Evidence, Coroner, Court Services and Transportation.

Staffing

The Police Department is staffed by 24 full-time sworn police officers and 2.7 (full-time-equivalent) civilian personnel. The Police Department consists of one chief (Sheriff's Office Captain), four sergeants, and 19 officers. Two of the officers are assigned to traffic, one is a School Resource Officer, and one is a Community Resource Officer.

Calls for Service

Between 2013 and 2018, the Police Department responded to between 17,057 and 19,703 calls for service annually.

3.11.3 - Regulatory Framework

State

California Building Standards Code

Title 24 of the California Code of Regulations, also known as the California Building Standards Code, is a compilation of three types of building standards from three different origins:

- Building standards that have been adopted by state agencies without change from building standards contained in national and international model codes.
- Building standards that have been adopted and adapted from national and international model code standards to meet California conditions.
- Building standards, authorized by the California legislature, which constitute extensive additions not covered by the model codes that have been adopted to address particular California concerns.

The California Fire Code is a component of the California Building Standards Code and contains fire-safety-related building standards.

Local

City of American Canyon

General Plan

The City of American Canyon General Plan sets forth the following goals relevant to public services:

Goal 6A Maintain a high level of fire protection and emergency services to City/District businesses and residents.

Goal 6B Ensure a high level of police protection for the City's residents, businesses, and visitors.

Policies

Policy 6.7.1 Work with the Sheriff's Department to ensure that enough personnel are added to the Department to serve the needs of a growing population and a developing City.

3.11.4 - Methodology

FCS reviewed the City of American Canyon General Plan, the South County Region Municipal Service Review and Sphere of Influence Updates, and the City's website for information about public service providers.

3.11.5 - Thresholds of Significance

Appendix G to the California Environmental Quality Act (CEQA) Guidelines is a sample Initial Study Checklist that includes questions for determining whether impacts related to public services are significant. These questions reflect the input of planning and environmental professionals at the Governor's Office of Planning and Research (OPR) and the California Natural Resources Agency, based

on input from stakeholder groups and experts in various other governmental agencies, nonprofits, and leading environmental consulting firms. As a result, many lead agencies derive their significance criteria from the questions posed in Appendix G. The City has chosen to do so for this project. Thus, the proposed project would have a significant effect if it would:

Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:

- a) Fire protection.
- b) Police protection.
- c) Schools (Refer to Section 7, Effects Found not to be Significant).
- d) Parks (Refer to Section 7, Effects Found not to be Significant).
- e) Other public facilities (Refer to Section 7, Effects Found not to be Significant).

3.11.6 - Project Impacts and Mitigation Measures

This section discusses potential impacts associated with the development of the project and provides mitigation measures where appropriate.

Fire Protection

Impact PS-1: The proposed project would not result in a need for new or expanded fire protection facilities that may have physical impacts on the environment.

Impact Analysis

Phases 1 and 2

The proposed project would be served with fire protection and emergency medical services provided by the American Canyon Fire Protection District.

The Fire Protection District indicates that the proposed project would increase the number of calls for service, with most being rescue and emergency medical service related. The proposed project would take vehicular access from Green Island Road and the Devlin Road extension, which is currently under construction. All access points would be accessible to large emergency vehicles such as fire engines. This would comply with California Fire Code requirements for emergency vehicle accessibility.

The project site is located 3.1 miles from Station 11, via Paoli Loop Road and Green Island Road. However, emergency responders have the ability to avoid Paoli Loop Road and make a left turn directly onto Green Island Road from State Route (SR) 29. This route reduces the travel distance to 2.2 miles. Using an average travel speed of 35 miles per hour, it would take a fire engine 3 minutes and 46 seconds to reach the project site when responding from Station 11. This would be within the Fire District's 5-minute response time objective. However, congestion on SR-29 may increase travel time such that it exceeds the 5-minute response time objective.

The proposed project would be required to pay two separate special assessments to fund fire protection and emergency medical services. The first is the “Fire Mitigation Fee,” a one-time assessment to all new development. The second is the “Fire Service Fee” and an annual assessment for each parcel based on a formula that includes structure construction type, the fire flow area (square feet), proximity of other structures, the type of occupancy, and the presence of fire protection devices.

Because the Fire District’s existing facilities are adequate to serve the proposed project, there is no need to develop new or expanded fire protection facilities to serve the project. Impacts would be less than significant.

Level of Significance Before Mitigation

Less than significant impact.

Mitigation Measures

No mitigation is necessary.

Level of Significance After Mitigation

Less than significant impact.

Police Protection

Impact PS-2: **The proposed project would not result in a need for new or expanded police protection facilities that may have physical impacts on the environment.**

Impact Analysis

Phases 1 and 2

The proposed project would be served with police protection provided by the American Canyon Police Department. The Police Department is staffed by the Napa County Sheriff’s Office, which provides law enforcement services on a contract basis to the City of American Canyon.

The proposed project would be surrounded with a secure perimeter and would only be accessible to authorized users. Depending on the ultimate end user, the site would be accessible via either a mechanical gate with key card access, or a manned security booth. The proposed project would be expected to be staffed 24 hours a day, 7 days a week. Security measures including exterior lighting, alarm systems, and video surveillance would be employed to deter and prevent criminal activity. The Police Department will have the opportunity to review and comment on security measures during the plan check review process. For these reasons, the proposed project would be expected to generate minimal calls for service and, therefore, would not create a need for new or expanded police facilities. Impacts would be less than significant.

Level of Significance Before Mitigation

Less than significant impact.

Mitigation Measures

No mitigation is necessary.

Level of Significance After Mitigation

Less than significant impact.