



PLANNING AND DEVELOPMENT DEPARTMENT

DATE: July 13, 2023

TO: CA State Clearinghouse
Governor's Office of Planning and Research

FROM: Jose Valenzuela, Supervising Planner
Planning and Development Department 

SUBJECT: Posting of Executive Summary for Costco Commercial Center Draft EIR (SCH No. 2021100443)

The City of Fresno Planning and Development Department (Lead Agency) requests that the Executive Summary be included in the Costco Commercial Center Draft EIR previously posted on July 11, 2023.

If you have any questions, please contact Jose Valenzuela at (559) 621-8070 or at Jose.Valenzuela@fresno.gov.

Attachments: Executive Summary Section

EXECUTIVE SUMMARY

ES.1 INTRODUCTION

This summary is provided in accordance with California Environmental Quality Act Guidelines (State CEQA Guidelines) Section 15123. As stated in Section 15123(a), “an EIR [environmental impact report] shall contain a brief summary of the proposed action and its consequences. The language of the summary should be as clear and simple as reasonably practical.” As required by the guidelines, this chapter includes (1) a summary description of the Fresno Costco Commercial Center Project (project or proposed project), (2) a synopsis of environmental impacts and recommended mitigation measures (Table ES-1), (3) identification of the alternatives evaluated and of the environmentally superior alternative, and (4) a discussion of the areas of controversy associated with the project.

ES.2 SUMMARY DESCRIPTION OF THE PROJECT

ES.2.1 Project Location

The project site is a 22.4-acre parcel located at the northeast corner of the intersection of West Herndon Avenue and North Riverside Drive in the city of Fresno. The project site is a single parcel, bordered by West Spruce Avenue to the north, the right-of-way of (currently unbuilt) North Arthur Avenue to the east, West Herndon Avenue to the south, and North Riverside Drive to the east.

ES.2.2 Background and Need for the Project

The Costco Wholesale Corporation (Costco) proposes to construct a membership-only Costco Commercial Center, including a new Costco facility with an attached tire center and home delivery services, as well as a detached gas station and drive-through car wash, in the city of Fresno. The existing Costco facility on West Shaw Avenue would be relocated to the project site, and the new facility would be sized to accommodate the membership base in northwest Fresno.

Costco has occupied the commercial building at 4500 West Shaw Avenue in the city of Fresno since 1985. Costco’s customer base in the area has outgrown the capacity of the current facility. For this reason, Costco would relocate to the proposed building, which would serve the same customers as the existing facility plus additional growth in the area. The project would allow Costco to expand services in the area to include a larger gas station and a car wash, as well as a loading area to facilitate delivery of purchases directly to homes in the Fresno area.

ES.2.3 Project Objectives

The State CEQA Guidelines require that an EIR include a statement of objectives for the project and that the objectives include the underlying purpose of the project. The following is a list of project objectives:

- ▶ Construct and operate a new membership-only Costco Commercial Center northwest Fresno that serves the local community with a wide variety of goods and services from both nationally known businesses and regional and local businesses.
- ▶ Locate the new membership-only Costco Commercial Center in a location that is convenient for its members, the community, and employees to travel to for shopping and working.
- ▶ Locate the new membership-only Costco Commercial Center in an area serviced by adequate existing infrastructure, including roadways and utilities.

- ▶ Establish a facility of sufficient size to provide a state-of-the-art facility that integrates several services, including home and/or business delivery service, under one roof.
- ▶ Meet demand for automobile services, including gasoline, car wash, and tire center.
- ▶ Create a commercial use with architecture designed to facilitate integration with the overall design context for an area, including the surrounding community.
- ▶ Reduce energy consumption by incorporating sustainable design features and systems with enhanced energy efficiencies meeting State and federal requirements.
- ▶ Continue and increase big-box retail store sales tax revenues received by the City.
- ▶ Improve availability of integrated retail sales of goods and services in the northwest area of Fresno.
- ▶ Minimize circulation conflicts between automobiles and pedestrians for retail stores and gas stations.

ES.2.4 Characteristics of the Project

The proposed Costco building would occupy 241,342 square feet, of which approximately 24,000 square feet would be reserved for storage and receiving. The sales floor area would include a tire center, optical exams and optical sales, hearing aid testing and sales, pharmacy, food service preparation and sales, meat preparation and sales, bakery and sales of baked goods, and alcohol sales. In addition to the general sales floor, the southwest portion of the warehouse would contain an area for receiving, storing, and loading big and bulky items for Costco's home delivery program. This 47,000-square foot relocated market delivery operation (MDO) is a last-mile facility for delivery of large and bulky items and is not open to visitation by Costco members. At MDO facilities, large goods are dropped off, organized, and loaded for daily deliveries to Costco members' homes. Services would be the same scale as the existing program but would be consolidated into the proposed retail facility. A dual-sided loading dock for large trucks would be located along the southern façade of the building. The MDO deliveries would be loaded onto box trucks at one of the loading spaces on the western façade.

PEDESTRIAN TRAILS AND BIKE PATHS

The project would include construction of 12-foot-wide pedestrian and bicycle paths along the project's frontage with West Herndon Avenue and North Riverside Drive. These facilities would be consistent with the City's Active Transportation Plan.

OFF-SITE ROADWAY IMPROVEMENTS

The project would include adjustments to the configuration of the southbound turn lanes on North Riverside Drive and North Golden State Boulevard to accommodate additional vehicle traffic turning onto West Herndon Avenue. The project would also include the construction of North Arthur Avenue along the eastern edge of the project site and the construction of West Spruce Avenue from North Riverside Drive to the intersection with North Sandrini Avenue.

ES.3 ENVIRONMENTAL IMPACTS AND RECOMMENDED MITIGATION MEASURES

ES.3.1 Project-Specific Impacts

This EIR has been prepared pursuant to the CEQA (Public Resources Code [PRC] Section 21000 et seq.) and the State CEQA Guidelines (California Code of Regulations, Title 14, Chapter 3, Section 1500, et seq.) to evaluate the physical environmental effects of the project. The City of Fresno is the lead agency for the project. The City of Fresno has the principal responsibility for approving and carrying out the project and for ensuring that the requirements of CEQA

have been met. After the Final EIR is prepared and the EIR public-review process is complete, the Fresno City Council is responsible for certifying that the EIR adequately evaluates the impacts of the project.

Table ES-1, presented at the end of this chapter, provides a summary of the environmental impacts of the project. The table provides the level of significance of the impact before mitigation, recommended mitigation measures, and the significance of the impact after implementation of the mitigation measures.

ES.3.2 Significant and Unavoidable Impacts and Cumulative Impacts

SIGNIFICANT AND UNAVOIDABLE IMPACTS

- ▶ Impact 3.11-1: Generation of a substantial temporary increase of construction noise levels in excess of applicable standards
- ▶ Impact 3.13-2: Conflict or Be Inconsistent with CEQA Guidelines Section 15064.3, Subdivision (b) Regarding Vehicle Miles Traveled
- ▶ Impact 3.13-3: Substantially Increase Hazards Due to a Geometric Design Feature (e.g., Sharp Curves or Dangerous Intersections) or Incompatible Uses (e.g., Farm Equipment)
- ▶ Impact 4-13: Cumulative Transportation Impacts

ES.4 ALTERNATIVES TO THE PROPOSED PROJECT

The following provides brief descriptions of the alternatives evaluated in this Draft EIR:

- ▶ **Alternative 1a: No Project Alternative** assumes continued operation of the existing Costco facility at its current location, but also assumes development of the project site with the type and intensity of commercial uses consistent with the existing General Plan land use designation and zoning.
- ▶ **Alternative 1b: No Development Alternative** assumes continued operation of the existing Costco facility at its current location and no development of the project site.
- ▶ **Alternative 2: Reduced Size Costco Warehouse** assumes that the proposed warehouse at the proposed site would be similar in size to the existing Costco warehouse.
- ▶ **Alternative 3: Mixed-Use Costco Center Alternative** would adjust the land use mix on the project site to include high-density residential development intended to promote efficient vehicle travel.

ES.4.1 Environmentally Superior Alternative

The No Development Alternative (described above in Section ES.4) would avoid all adverse impacts resulting from construction and operation of the proposed project, as analyzed in Chapter 3 of this Draft EIR. For this reason, it is the environmentally superior alternative. However, the No Development Alternative would not meet the objectives the project. The No Project Alternative would also reduce the significant effects of the proposed project related to construction noise, vehicle miles traveled (VMT), and safety hazards due to intersection capacity. This alternative would achieve several of the project objectives related to introducing commercial development into northwest Fresno. Objectives related to the size of the facility and inclusion of a car wash would not be achieved due to the constraints of the existing zoning designation (i.e., Community Commercial).

When the environmentally superior alternative is the No Project Alternative, the State CEQA Guidelines (Section 15126[d][2]) require selection of an environmentally superior alternative from among the other action alternatives evaluated. As described in Chapter 6, "Alternatives," Alternative 2: Reduced Size Costco Warehouse would be environmentally superior action alternative. Although the environmental impacts would be similar to the proposed

project and no significant impacts or significant and unavoidable impacts would be completely avoided, the project's significant impacts related to VMT and construction noise would be slightly reduced.

ES.5 AREAS OF CONTROVERSY AND ISSUES TO BE RESOLVED

The City released a notice of preparation (NOP) for this EIR on October 22, 2021. The purpose of the NOP was to provide notification that an EIR was being prepared and to solicit input on the scope and content of the document. A virtual public meeting was held on November 2, 2021, at 6:00 p.m. The scoping period for the project ended on November 22, 2021. The NOP and comments received in response to the NOP are included in Appendix A of this Draft EIR. Comments were received regarding traffic congestion, safety, and access; air quality and the proximity of the gas station to nearby sensitive receptors; access to existing recreational trails; and lighting. Issues to be resolved include the choice among alternatives and whether to adopt the mitigation measures identified in Table ES-1.

Table ES-1 Summary of Impacts and Mitigation Measures

Impacts	Significance before Mitigation	Mitigation Measures	Significance after Mitigation
NI = No impact LTS = Less than significant PS = Potentially significant S = Significant SU = Significant and unavoidable			
Aesthetics			
<p>Impact 3.1-1: Substantially Degrade the Existing Visual Character or Quality of Public Views of the Site and Its Surroundings or Conflict with Zoning and Other Regulations Governing Scenic Quality</p> <p>Implementation of the project would alter views by adding built-environment elements on a vacant parcel. However, the existing visual quality of the parcel is low. The project elements proposed would not change the suburban visual character of the general area, as elements of the project’s design (such as building height, color, massing, architectural detailing, screening vegetation and landscaping, and setback requirements) would be consistent with the visual character of the surrounding environment. This impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 3.1-2: Create a New Source of Substantial Light or Glare Which Would Adversely Affect Nighttime Views in the Area</p> <p>The project would introduce new sources of light onto the existing, vacant project site. Light spillover onto adjacent land uses would be reduced by using less powerful lights on fixtures at the edge of a property. Reflective, glare causing materials would not be used. All fixtures would be downcast and would not exceed the 0.5-foot-candle standard for light spillover onto residential areas. This impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 4-1: Cumulative Aesthetics Impacts</p> <p>The project would contribute regional changes to aesthetics. The effects of these changes are highly subjective and tend to be localized. The combined effects of other projects in the cumulative impact area would not be cumulatively significant and the project would not have a considerable contribution such that a new cumulatively significant impact would occur. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
Agricultural and Forestry Resources			
<p>Impact 3.2-1: Involve Other Changes in the Existing Environment, Which, Due to Their Location or Nature, Could Result in Conversion of Farmland to Non-Agricultural Use</p> <p>The project would result in the development of a parcel that was formerly used for agriculture and is recognized by DOC as Farmland of Local Importance. The project site is no longer used for agriculture and is designated for commercial land use per the General Plan. Similarly, surrounding parcels are designated, and in</p>	LTS	No mitigation is required for this impact.	LTS

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some cases developed as, residential and commercial uses. The project would not involve changes to the existing environment that could result in conversion of farmland to non-agricultural use. This impact would be less than significant.			
<p>Impact 4-2: Cumulative Agriculture and Forestry Resources Impacts Although portions of the city, including the project site, were historically used for agriculture, the City has planned for urbanization of the incorporated city through its general plan. Therefore, although there is an existing, adverse cumulative condition related to the loss of Farmland in the city of Fresno the project would not substantially contribute to the impact. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
Air Quality			
<p>Impact 3.3-1: Generate Short-Term Construction-Related Emissions of ROG, NO_x, CO, SO_x, PM₁₀, and PM_{2.5} Considering SJVAPCD's guidance, annual and daily construction-generated emissions were quantified for the project. The project would not generate construction emissions of criteria air pollutants and ozone precursors exceeding SJVAPCD's annual mass emissions thresholds of significance or daily screening criteria. These thresholds are inherently tied to long-term regional air quality planning (i.e., SJVAPCD's AQMPs) which demonstrates that the project would not conflict with the applicable air quality plans. Because construction-generated emissions would not exceed SJVAPCD's annual mass emissions thresholds of significance or daily screening criteria, construction-generated emissions of criteria air pollutants and ozone precursors would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 3.3-2: Generate Long-Term Operational Emissions of ROG, NO_x, CO, SO_x, PM₁₀, and PM_{2.5} Considering SJVAPCD's guidance, annual and daily operation-generated emissions were quantified for the project for permitted and non-permitted operations. The project would not generate operational emissions of criteria air pollutants and ozone precursors exceeding SJVAPCD's annual mass emissions thresholds of significance or daily screening criteria for permitted and non-permitted sources following compliance with SJVAPCD's Rule 9510 (ISR) for this land use type. Because operational emissions of criteria air pollutants and ozone precursors would be less than SJVAPCD's annual and daily mass emissions threshold, impacts would be less than significant</p>	LTS	No mitigation is required for this impact.	LTS

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<p>Impact 3.3-3: Expose Receptors to TAC Concentrations Adversely Affecting a Substantial Number of People Based on the HRA prepared for the project, construction and operation of the project would not produce significant diesel PM or other TACs such that SJVAPCD's thresholds for TAC cancer risk exposure of 20 in 1 million or an acute or chronic Hazard Index of 1 for the MEI for non-carcinogens would be exceeded. Using these numerical thresholds established by SJVAPCD, the project would not generate substantial emissions of TACs causing an adverse health impact from TAC expose. This impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 3.3-4: Expose Receptors to Substantial CO Concentrations Buildout of the project would not contribute to localized concentrations of mobile-source CO that would exceed an applicable ambient air quality standard. This impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 3.3-5: Generate Other Emissions (Such as Those Leading to Odors) Adversely Affecting a Substantial Number of People Buildout of the project would not introduce an odor source identified by SJVAPCD that could result in an adverse odor impact. This impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 4-3: Cumulative Air Quality Impacts There is a cumulative impact related to air quality in the city of Fresno. However, the project's contribution to this cumulatively significant air quality impact would not be cumulatively considerable. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Archaeological, Historical, and Tribal Cultural Resources</p>			
<p>Impact 3.4-1: Cause a Substantial Adverse Change in the Significance of Archaeological Resources Although no known archaeological resources have been identified on the project site, project-related ground-disturbing activities may result in the discovery of or damage to yet undiscovered archaeological resources as defined in State CEQA Guidelines Section 15064.5. This impact would be reduced to a less-than-significant level with implementation of mitigation measures.</p>	PS	<p>Mitigation Measure 3.4-1a: Develop and Implement a Worker Environmental Awareness Program The applicant shall retain a qualified professional archaeologist meeting the Secretary of the Interior's Professional Qualification Standards for archaeologists to prepare a worker environmental awareness program. The program shall be provided to all construction personnel and supervisors who will have the potential to encounter and alter archaeological resources. A copy of the worker environmental awareness program shall be provided to the City's Planning Division before construction activities begin. The topics to be addressed in the worker environmental awareness program will include, at a minimum:</p>	LTS

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		<ul style="list-style-type: none"> ▶ types of cultural resources expected on the project site; ▶ types of evidence that indicates cultural resources might be present (e.g., glass shards, lithic scatters); ▶ what to do if a worker encounters a possible resource; ▶ what to do if a worker encounters animal bones or possible human bones; and ▶ repercussions for removing or intentionally disturbing archaeological resources. <p>Mitigation Measure 3.4-1b: Retain an Archaeological Monitor and Native American Monitor, and Halt Ground-Disturbing Activity upon Discovery of Subsurface Archaeological Features or Tribal Cultural Resources</p> <p>In the event that any historic-era subsurface archaeological features or deposits (e.g., glass, metal, and/or ceramic refuse scatters), or prehistoric subsurface archaeological features or deposits (e.g., locally darkened soil (“midden”), stone tool chipping debris, bones, shell beads, or concentrated charcoal layers), are discovered during construction, all ground-disturbing activity within 50 feet of the resources shall be halted and the City shall be notified. The applicant will then retain the services of a qualified professional archaeologist to assess the significance of the find. Specifically, the archaeologist shall determine whether the find qualifies as an historical resource, a unique archaeological resource, or tribal artifacts. If the find does fall within one of these three categories, the qualified archaeologist shall then make recommendations to the City regarding appropriate procedures that should be used to protect the integrity of the resource and to ensure that no additional resources are affected. Procedures could include preservation in place, archival research, subsurface testing, and/or data recovery, with preservation in place being the preferred option if feasible. If the find is a tribal artifact, the City shall provide a reasonable opportunity for input from a Native American tribal representative affiliated with the location of the discovery; affiliation shall be determined by the City, in consultation with the qualified archaeologist, based on the City’s AB 52 list or the contact list provided by the NAHC. If responsive, the tribal representative will then determine whether the artifact is considered a tribal cultural resource, as defined by PRC Section 21074. The applicant, in consultation with the City and Tribe, shall implement the recommended preservation options (which may include preservation in place, data recovery, mapping, capping, or avoidance), and proper curation of significant artifacts, if it determines that the measures are feasible in light of project design, logistics, and cost considerations.</p>			

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<p>Impact 3.4-2: Cause a Substantial Adverse Change in the Significance of a Tribal Cultural Resource Tribal consultation has not resulted in the identification of tribal cultural resources on the project site. Despite this, excavation activities associated with project construction may disturb or destroy previously undiscovered significant subsurface tribal cultural resources. Impacts related to tribal cultural resources would be reduced to less than significant with implementation of mitigation measures by requiring that a worker environmental awareness program be prepared and provided to all construction personnel and supervisors who will have the potential to encounter and alter cultural resources, requiring construction to halt if potential archaeological resources are discovered, coordination with Native American groups (if applicable), implementation of preservation options (including preservation in place, data recovery, mapping, capping, or avoidance), and proper curation if significant artifacts are recovered.</p>	PS	Implement Mitigation Measures 3.4-1a and 3.4-1b.	LTS
<p>Impact 3.4-3: Disturb Human Remains Based on documentary research, no evidence suggests that any prehistoric or historic-period marked or un-marked human interments are present within or in the immediate vicinity of the project site. However, ground-disturbing preconstruction and construction activities could uncover previously unknown human remains. Compliance with California Health and Safety Code Section 7050.5 and PRC Section 5097 would make this impact less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 3.4-4: Directly or Indirectly Destroy a Unique Paleontological Resource or Site or Unique Geologic Feature Although no known paleontological resources have been identified on the project site, project-related ground-disturbing activities may result in the discovery of or damage to yet undiscovered resources. This impact would be reduced to a less-than-significant level with implementation of mitigation measures.</p>	PS	<p>Mitigation Measure 3.4-4: Halt Ground-Disturbing Activity upon Discovery of Subsurface Paleontological Resources If paleontological resources are discovered during earthmoving activities, the project applicant shall immediately halt operations within 30 feet of the find and notify the City. If the find is determined to be significant, it shall be salvaged by a qualified paleontologist retained by the project applicant following the standards of the SVP (2010) and curated at a certified repository such as the University of California Museum of Paleontology.</p>	LTS
<p>Biological Resources</p>			
<p>Impact 3.5-1: Result in Disturbance to or Loss of Special-Status Wildlife Species and Habitat Project activities would include ground disturbance, tree removal, and other vegetation removal, which could result in disturbance, injury, or mortality of several special-status wildlife species if present, reduced breeding productivity of these</p>	PS	<p>Mitigation Measure 3.5-1a: Conduct Take Avoidance Survey for Burrowing Owl, Implement Avoidance Measures, and Compensate for Loss of Occupied Burrows ► A qualified biologist shall conduct a focused survey for burrowing owls in accessible areas (i.e., not including private property) of habitat suitable for the species on and within 1,640 feet (500 meters) of the project site no less than 14</p>	LTS

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<p>species, and loss of species habitat. This impact would be reduced to a less-than-significant level with implementation of mitigation measures. Specifically, Mitigation Measures 3.5-1a and 3.5-1b would minimize impacts by requiring preconstruction surveys for burrowing owl, Swainson’s hawk, white-tailed kite, other common raptors, and other native birds, and implementation of protective measures for active nests.</p>		<p>days before initiating ground disturbance activities using survey methods described in Appendix D of the CDFW 2012 Staff Report (CDFW 2012). Much of the area within this 1,640-foot survey area does not contain habitat suitable for burrowing owl (e.g., residential areas, commercial development, roads) and would not require surveys. Inaccessible areas that contain habitat suitable for burrowing owl (e.g., the Riverside Golf Course property) shall be surveyed using binoculars or a spotting scope.</p> <ul style="list-style-type: none"> ▶ If no occupied burrows are found, the qualified biologist shall submit a report documenting the survey methods and results to the City of Fresno, and no further mitigation shall be required. ▶ If an active burrow is found within 1,640 feet of pending construction activities during the nonbreeding season (September 1 through January 31), the applicant shall establish and maintain a minimum protection buffer of 164 feet (50 meters) around the occupied burrow throughout construction. If an active burrow is found on property outside of the project site (e.g., the Riverside Golf Course), then the protection buffer shall be established on a map, and only the portion of the buffer within the project site shall be marked with fencing, flagging, or other means. The actual buffer size shall be determined by the qualified biologist based on the time of year and level of disturbance in accordance with guidance provided in the CDFW Staff Report on Burrowing Owl Mitigation (CDFW 2012). The protection buffer may be adjusted if, in consultation with CDFW, a qualified biologist determines that an alternative buffer shall not disturb burrowing owl use of the burrow because of particular site features or other buffering measures. If occupied burrows are present that cannot be avoided or adequately protected with a no-disturbance buffer, a burrowing owl exclusion plan shall be developed, as described in Appendix E of the CDFW Staff Report. Burrowing owls shall not be excluded from occupied burrows until the project burrowing owl exclusion plan is approved by CDFW. The exclusion plan shall include a compensatory habitat mitigation plan (see below). ▶ If an active burrow is found during the breeding season (February 1 through August 31), occupied burrows shall not be disturbed and shall be provided with a protective buffer at a minimum of 164 feet unless a qualified biologist verifies through noninvasive means that either: (1) the birds have not begun egg laying, or (2) juveniles from the occupied burrows are foraging independently and are capable of independent survival. The size of the buffer may be adjusted depending on the time of year and level of disturbance as outlined in the CDFW 2012 Staff Report. If an 	

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		<p>active burrow is found on property outside of the project site (e.g., the Riverside Golf Course), then the protection buffer shall be established on a map, and only the portion of the buffer within the site shall be marked with fencing, flagging, or other means. The size of the buffer may be reduced if a broad-scale, long-term, monitoring program acceptable to CDFW is implemented so that burrowing owls are not adversely affected. Once the fledglings are capable of independent survival, the owls can be evicted, and the burrow can be destroyed per the terms of a CDFW-approved burrowing owl exclusion plan developed in accordance with Appendix E of CDFW 2012 Staff Report.</p> <ul style="list-style-type: none"> ▶ If burrowing owls are evicted from burrows and the burrows are destroyed by implementation of project activities, the applicant shall mitigate the loss of occupied habitat in accordance with guidance provided in the CDFW 2012 Staff Report, which states that permanent impacts on nesting, occupied, and satellite burrows, and burrowing owl habitat (i.e., grassland habitat with suitable burrows) shall be mitigated such that habitat acreage and number of burrows are replaced through permanent conservation of comparable or better habitat with similar vegetation communities and burrowing mammals (e.g., ground squirrels) present to provide for nesting, foraging, wintering, and dispersal. The applicant shall retain a qualified biologist to develop a burrowing owl mitigation and management plan that incorporates the following goals and standards: <ul style="list-style-type: none"> ▪ Mitigation lands shall be selected based on comparison of the habitat lost to the compensatory habitat, including type and structure of habitat, disturbance levels, potential for conflicts with humans, pets, and other wildlife, density of burrowing owls, and relative importance of the habitat to the species throughout its range. ▪ If feasible, mitigation lands shall be provided adjacent or proximate to the project site so that displaced owls can relocate with reduced risk of injury or mortality. Feasibility of providing mitigation adjacent or proximate to the project site depends on availability of sufficient habitat to support displaced owls that may be preserved in perpetuity. ▪ If habitat suitable for burrowing owl is not available for conservation adjacent or proximate to the project site, mitigation lands can be secured off-site and shall aim to consolidate and enlarge conservation areas outside of planned development areas and within foraging distance of other conservation lands. Mitigation may be also accomplished through purchase 				

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		<p>of mitigation credits at a CDFW-approved mitigation bank, if available. Alternative mitigation sites and acreages may also be determined in consultation with CDFW.</p> <ul style="list-style-type: none"> ▪ If burrowing owl habitat mitigation is completed through permittee-responsible conservation lands, the mitigation plan shall include mitigation objectives, site selection factors, site management roles and responsibilities, vegetation management goals, financial assurances and funding mechanisms, performance standards and success criteria, monitoring and reporting protocols, and adaptive management measures. Success shall be based on the number of adult burrowing owls and pairs using the site and if the numbers are maintained over time. Measures of success, as suggested in the CDFW 2012 Staff Report, shall include site tenacity, number of adult owls present and reproducing, colonization by burrowing owls from elsewhere, changes in distribution, and trends in stressors. <p>Mitigation Measure 3.5-1b: Conduct Focused Surveys for Swainson’s Hawk, White-Tailed Kite, Other Nesting Raptors, and Other Native Nesting Birds and Implement Protective Buffers</p> <ul style="list-style-type: none"> ▶ To minimize the potential for loss of Swainson’s hawk, white-tailed kite, other raptors, and other native birds, project construction activities (e.g., tree removal, vegetation clearing, ground disturbance, staging) shall be conducted during the nonbreeding season (approximately September 1-January 31, as determined by a qualified biologist), if feasible. If project construction activities are conducted during the nonbreeding season, no further mitigation shall be required. ▶ Within 14 days before the onset of project construction activities during the breeding season (approximately February 1 through August 31, as determined by a qualified biologist), a qualified biologist familiar with birds of California and with experience conducting nesting bird surveys shall conduct focused surveys for Swainson’s hawk, white-tailed kite, other nesting raptors, and other native birds. Surveys shall be conducted in accessible areas (i.e., not including private property) within 0.5 mile of the project site for Swainson’s hawk and white-tailed kite; within 500 feet of the site for other raptors; and within 50 feet of the site for non-raptor common native bird nests. Inaccessible areas that contain habitat suitable for nesting birds (e.g., the Riverside Golf Course property) shall be surveyed using binoculars or a spotting scope. 			

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		<ul style="list-style-type: none"> ▶ If no nests are found, the qualified biologist shall submit a report documenting the survey methods and results to the City of Fresno, and no further mitigation shall be required. ▶ Impacts on nesting birds shall be avoided by establishing appropriate buffers around active nest sites identified during focused surveys to prevent disturbance to the nest. Project construction activity, including tree removal, shall not commence within the buffer areas until a qualified biologist has determined that the young have fledged, the nest is no longer active, or reducing the buffer would not likely result in nest abandonment. An avoidance buffer shall be implemented for Swainson’s hawk and white-tailed kite in consultation with CDFW. CDFW guidelines recommend implementation of 0.25- or 0.5-mile-wide buffers for Swainson’s hawk nests, but the size of the buffer may be decreased if a qualified biologist and the City of Fresno, in consultation with CDFW, determine that such an adjustment would not be likely to adversely affect the nest. For other species, a qualified biologist shall determine the size of the buffer for nests of non-special-status species after a site- and nest-specific analysis. Buffers typically shall be 500 feet for common raptors. Buffer size for non-raptor common bird species generally shall be at least 20 feet. Factors to be considered for determining buffer size shall include presence of natural buffers provided by vegetation or topography, nest height above ground, baseline levels of noise and human activity, species sensitivity, and proposed project construction activities. The size of the buffer may be adjusted if a qualified biologist determines that such an adjustment would not be likely to adversely affect the nest. Any buffer reduction for a listed or fully protected species (i.e., Swainson’s hawk, white-tailed kite) shall require consultation with CDFW. If an active nest is found on property outside of the project site (e.g., the Riverside Golf Course), then the protection buffer shall be established on a map, and only the portion of the buffer within the project site shall be marked with fencing, flagging, or other means. Periodic monitoring of the nest by a qualified biologist during project construction activities shall be required if the activity has potential to adversely affect the nest, the buffer has been reduced, or if birds within active nests are showing behavioral signs of agitation (e.g., standing up from a brooding position, flying off the nest) during project construction activities, as determined by the qualified biologist. 			

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<p>Impact 4-5: Cumulative Biological Resources Impacts The project would contribute to cumulative biological resources impacts associated with construction and operation of land uses in the cumulative impact area. Mitigation Measures 3.5-1a and 3.5-1b would prevent potential adverse effects on these species. The project's contribution to this cumulatively significant impact would be less than cumulatively considerable. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
Energy			
<p>Impact 3.6-1: Result in a Potentially Significant Environmental Impact Due to the Wasteful, Inefficient, or Unnecessary Consumption of Energy Resources, During Project Construction or Operation The project would not use energy for construction that would be considered wasteful or unnecessary, as that energy expenditure would facilitate operation of the project and achievement of project goals. The project does not include any construction activity beyond what is needed to provide a functional facility. Construction of the project would adhere to best management practices (BMPs) for construction (e.g., restrict idling time to 5 minutes or less). Moreover, the project would utilize Tier 3 construction equipment or construction equipment exceeding 50 horsepower (hp). The project would introduce new electricity and natural gas consumption relative to baseline conditions; however, the project would be enrolled in the PG&E's Solar Choice Program to procure 100 percent of its electricity from solar resources. The project would also be served by existing infrastructure capable of meeting the project's operational energy needs. During operation, energy would not be used in a wasteful or inefficient manner. This impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 3.6-2: Conflict with or Obstruct Implementation of Energy Measures of a State or Local Plan for Renewable Energy or Energy Efficiency The project would be consistent with the relevant energy measures from the City of Fresno's GHGRP that pertain to nonresidential development. Because the project would incorporate relevant measures as project design features, such as a commitment to PG&E's Solar Choice Program, and would incorporate energy-reducing measures from the GHGRP, the project would not conflict with or obstruct implementation of the City of Fresno's GHGRP. This impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS

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<p>Impact 4-6: Cumulative Energy Impacts Cumulative development would result in increased energy demand and consumption from increased construction activities, vehicle trips, and electrical and natural gas consumption. The cumulative effects of related projects are not significant and the project would not have a considerable contribution such that a new cumulatively significant impact would occur. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Greenhouse Gas Emissions and Climate Change</p>			
<p>Impact 3.7-1: Generate GHG Emissions That Would Conflict with the City's Greenhouse Gas Reduction Plan The project would incorporate various measures that align with similar GHG reduction measures included in the GHGRP as project design features. The project's emissions would also be reduced by new regulatory mechanisms that are in place at the time of writing this Draft EIR that were not in effect at the time the GHGRP was prepared such as the Advanced Clean Cars II Program and the Advanced Clean Trucks regulation. Through the incorporation of on-site reduction measures derived from the GHGRP and reductions realized from these aforementioned programs, the project would reduce its emissions by 3,140 and 6,719 MTCO_{2e} in 2030 and 2035, respectively, as compared to BAU levels of emissions. To demonstrate compliance with the GHGRP, the project would be required to reduce its emissions by 1.5 percent or 381 MTCO_{2e} and 11.6 percent or 2,711 MTCO_{2e} below BAU emissions by 2030 and 2035, respectively, and this level of reduction exceeds these standards. Therefore, the project would be consistent with the GHGRP. This impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 4-7: Cumulative Greenhouse Gas Emissions and Climate Change Impacts There is an existing substantial adverse impact related to greenhouse gas (GHG) emissions and global climate change. However, the project's contribution to this cumulatively significant impact would not be cumulatively considerable. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Hazards and Hazardous Materials</p>			
<p>Impact 3.8-1: Create a Significant Hazard through Routine Transport, Use, or Disposal of Hazardous Materials Project construction and operation would involve the routine transport, use, and disposal of hazardous materials. Given compliance with applicable regulations which would reduce impacts associated with the use, transport, storage, and sale</p>	LTS	No mitigation is required for this impact.	LTS

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of hazardous materials, including measures taken to address the safety of USTs and the handling of hazardous materials in accordance with the HMBEP and the local CUPA, impacts associated the routine transport, use, and disposal of hazardous materials would be less than significant.			
<p>Impact 3.8-2: Create a Significant Hazard through Reasonably Foreseeable Upset and Accident Conditions Involving the Release of Hazardous Materials into the Environment or be Located on a Site which is Included on a List of Hazardous Materials Sites Compiled Pursuant to Government Code Section 65962.5 and would Create a Significant Hazard to the Public or the Environment</p> <p>Implementation of the project could result in release of hazardous materials due to release of chemicals associated with past agricultural use of the site, location on a site that is on a list of known hazardous materials sites, or due to operation of the project, which would involve the use, storage, and sale of potentially hazardous materials. The potential for past use of the project site to result in substantial hazard has been evaluated in, including soil sampling as part of a Phase II ESA. Operation of the project would be subject to regulations designed to reduce the potential for the project to create hazardous conditions through a reasonably foreseeable upset or accident condition. There is no evidence of a substantial hazard to the public or the environment. This impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 3.8-3: Emit Hazardous Emissions or Handle Hazardous or Acutely Hazardous Materials, Substances, or Waste within 0.25 Mile of an Existing or Proposed School</p> <p>Compliance with all relevant regulations for the handling and transport of hazardous materials would reduce the potential for the generation of hazardous waste typical of construction activities. Additionally, the potential for operation of the project to result in hazardous effects on either school would be limited because the gas station would be designed to minimize potential for accidental releases of fuel into the environment. For these reasons, the project would result in a less-than-significant impact on schools within 0.25 mile of the project site.</p>	LTS	No mitigation is required for this impact.	LTS

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<p>Impact 3.8-4: Impair Implementation of or Physically Interfere with the Implementation of an Adopted Emergency Response Plan or Emergency Evacuation Plan</p> <p>The Fresno County Multi-Hazard Mitigation Plan does not identify formal evacuation routes. Compliance with the conditions of the Street Work and Traffic Control Permit during any potential road closures, applicable general plan policies, and review of the site plan by the City Fire Department would result in a less-than-significant impact on implementation of an adopted emergency response plan or emergency evacuation plan.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 3.8-5: Expose People or Structures, Either Directly or Indirectly, to a Significant Risk of Loss, Injury, or Death Involving Wildland Fires</p> <p>The project site is not located within a designated urban-wildland interface area nor is it near designated State Responsibility Areas. Existing development and irrigated agricultural land surround the project site, and the likelihood for wildland fire in the area is low. The project design would comply with existing regulations and would ensure the Costco facility and associated tire center, gas station, and drive-through car wash meet the standards for emergency access, fuel modification, setback, signage, and water supply, which help prevent damage to structures or people by reducing wildfire hazards. Therefore, this impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 4-8: Cumulative Hazards and Hazardous Materials Impacts</p> <p>Hazardous materials and safety issues generally occur independently of one another and are related to site-specific and project-specific characteristics and conditions. Compliance with all applicable federal, state, and local regulations related to hazards and hazardous materials on a project-by-project basis would ensure that site-specific impacts are appropriately addressed and cannot combine with site-specific impacts from other project sites. The cumulative effects of related projects are not significant and the project would not have a considerable contribution such that a new cumulatively significant impact would occur. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Hydrology and Water Quality</p>			
<p>Impact 3.9-1: Violate Water Quality Standards or Waste Discharge Requirements or Otherwise Degrade Water Quality</p> <p>Project construction activities such as grading, excavation, and trenching could result in erosion and sedimentation, and discharge of other nonpoint source pollutants. In addition, the project would include fuel storage and dispersal, tire maintenance, and a car wash facility that could generate stormwater pollutants</p>	LTS	No mitigation is required for this impact.	LTS

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including oils, lubricants, and heavy metals. Regulations apply to the project that would reduce potentially significant impacts, including the NPDES Permit Program, underground storage tank regulations contained in CCR, Title 23, Water, Division 3, Chapter 16 (underground storage tank regulations), Central Valley RWQCB General Permit for Stormwater Discharges from MS4s (Order R5-2016-0040), and FMFCD's Storm Drainage and Flood Control Master Plan. Because compliance with these regulations and BMPs would be incorporated into the project, there would not be a violation of water quality standards or waste discharge requirement or interference with implementation of a water quality control plan. Because water quality would not be degraded, this impact would be less than significant.			
<p>Impact 3.9-2: Substantially Decrease Groundwater Supplies; Interfere with Groundwater Recharge, Such That the Project May Impede Sustainable Groundwater Management of the Basin; or Conflict with or Obstruct Implementation of a Water Quality Control Plan or Sustainable Groundwater Management Plan</p> <p>The project would receive water from the City of Fresno Department of Public Utilities, which relies on groundwater and surface water supplies. The North Kings GSA is projected to reach sustainability by 2040 if groundwater flows from within the North Kings GSA plan area to neighboring GSAs and basins are reduced and projects are developed to address present and future projected groundwater conditions. The project would be consistent with the City of Fresno 2020 UWMP and would not impede management actions included in the GSP. Because the project would not decrease groundwater supplies or interfere with groundwater recharge such that implementation of a sustainable groundwater management would be impeded, or conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan, this impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS

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<p>Impact 3.9-3: Substantially Alter the Existing Drainage Pattern of the Site or Area in a Manner That Would Result in Substantial Erosion or Siltation, Substantially Increase in Surface the Rate or Amount of Surface Runoff in a Manner That Would Result in Flooding or Exceedance of the Capacity of Existing or Planned Stormwater Drainage Systems, or Impede or Redirect Flood Flows</p> <p>The project would add approximately 22 acres of impervious surface to the currently undeveloped site, which would change the existing drainage rate and pattern of the site and could degrade downstream surface waters. The project is located within an area served by facilities identified in FMFCD’s Storm Drainage and Flood Control Master Plan. In addition, the project would be required to comply with the City of Fresno grading plan check process and NPDES Construction General Permit Region-wide MS4. This impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 4-9: Cumulative Hydrology and Water Quality Impacts</p> <p>The effects of buildout of the project on surface water quality, groundwater quality and quantity, alteration of drainage patterns, and flood hazards would be addressed through compliance with existing regulations. Development associated with anticipated projects in the cumulative impact area would be subject to similar state and local regulations. The combined effects of other projects in the cumulative impact area would not be cumulatively significant and the project would not have a considerable contribution such that a new cumulatively significant impact would occur. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Land Use and Planning</p>			
<p>Impact 3.10-1: Cause a Significant Environmental Impact Due to a Conflict with Relevant Plans, Policies, and Zoning Adopted for the Purpose of Avoiding or Mitigating an Environmental Effect</p> <p>The proposed project would require a general plan amendment (GPA), rezone, and conditional use permit (CUP). Requests for discretionary permits require that the project be evaluated for compliance and consistency with a variety of policy and regulatory programs adopted to avoid or reduce the severity of potential environmental effects. Evaluation of resource-specific plans and policies (e.g., transportation improvement plans, greenhouse gas reduction plans) are evaluated separately in the topical sections of this EIR. The project would not conflict with City policies adopted for the purposes of avoiding or mitigating an environmental effect. This impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS

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<p>Impact 4-10: Cumulative Land Use and Planning Impacts Land use and planning impacts would occur where there would be physical division of established communities or inconsistency land use plans and regulations adopted to avoid or mitigate environmental effects. There is not a significant cumulative impact as a result of community division or implementation of projects that do not adhere to adopted plans and regulations. The cumulative effects of related projects are not significant and the project would not have a considerable contribution such that a new cumulatively significant impact would occur. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
Noise and Vibration			
<p>Impact 3.11-1: Generate a Substantial Temporary Increase in Ambient Noise Levels in Excess of Standards Established in the Local General Plan or Noise Ordinance, or Applicable Standards of Other Agencies Proposed construction areas are located in close proximity to existing noise-sensitive receptors. Most noise-generating construction activity would be performed during daytime hours, when construction noise is exempt from noise standards by the City of Fresno Municipal Code. However, it is possible that construction activity may be required during the non-exempt evening and nighttime hours (10:00 p.m. to 7:00 a.m., Monday through Saturday, and all-day Sunday) for activities such as large continuous concrete pours. Thus, potential nighttime construction activities could expose nearby noise-sensitive receptors to noise levels that exceed City nighttime noise standards as detailed in the Municipal Code. Mitigation Measure 3.11-1 would implement noise reduction measures to minimize construction noise and reduce noise exposure during the nighttime. However, it cannot be ensured that all impacts would be reduced to meet City noise standards during construction activity. Thus, the impact would be significant and unavoidable.</p>	S	<p>Mitigation Measure 3.11-1: Implement Additional Measures to Reduce Exposure to Construction Noise Reduction during Noise-Sensitive Time Periods For all outdoor construction activity that is to take place outside of the City of Fresno construction noise exception timeframes (i.e., 10:00 p.m. and 7:00 a.m., Monday through Saturday, and all hours of the day on Sunday), and that is anticipated to generate interior noise levels at sensitive receptors that exceed the City of Fresno General Plan interior noise standard of 45 dB for residential land uses, the construction contractor shall comply with the following measures:</p> <ul style="list-style-type: none"> ▶ Consistent with Section 10-110 of the City Noise Control Ordinance, obtain an exception to Article 1, "Noise Regulations," through the Chief Administrative Officer. A permit may be issued authorizing noises prohibited by the noise ordinance whenever it is found that the public interest will be served thereby or that extreme hardship will result from the strict enforcement. ▶ Install temporary noise curtains as close as possible to the noise-generating activity such that the curtains obstruct the direct line of sight between the noise-generating construction activity and the nearby sensitive receptors. Temporary noise curtains shall consist of durable, flexible composite material featuring a noise barrier layer bounded to sound-absorptive material on one side. The noise barrier layer shall consist of rugged, impervious, material with a surface weight of at least one pound per square foot. ▶ Noise-reducing enclosures and techniques shall be used around stationary noise-generating equipment (e.g., concrete mixers, generators, compressors). ▶ Operate heavy-duty construction equipment at the lowest operating power possible. All construction equipment shall be properly maintained and equipped with noise-reduction intake and exhaust mufflers and engine 	SU

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		shrouds, in accordance with manufacturers' recommendations. Equipment engine shrouds shall be closed during equipment operation. <ul style="list-style-type: none"> ▶ Where available and feasible, construction equipment with back-up alarms shall be equipped with either audible self-adjusting backup alarms or alarms that only sound when an object is detected. Self-adjusting backup alarms shall automatically adjust to 5 dB over the surrounding background levels. All non-self-adjusting backup alarms shall be set to the lowest setting required to be audible above the surrounding noise levels. ▶ Provide a minimum of one week of advanced notice to owners of all residential located within 350 feet of where nighttime construction activity would take place. This noticing shall inform the recipients of when and where nighttime construction would occur and the types of measures being implemented to lessen the impact at potentially affected receptors. This noticing shall also provide the contact information for the designated disturbance coordinator. The disturbance coordinator shall receive all public complaints and be responsible for determining the cause of the complaint and implementing any feasible measures to alleviate the problem. 		
<p>Impact 3.11-2: Generate Excessive Groundborne Vibration or Groundborne Noise Levels</p> <p>Construction activity associated with the proposed project would generate short-term increases in vibration near sensitive receptors in the vicinity of the project site. Based on the distance between the equipment anticipated to be used during construction and the location of nearby sensitive receptors, vibration levels would not exceed applicable state and federal thresholds with respect to structural damage and human annoyance. Additionally, City of Fresno Municipal Code Section 15-2507 exempts construction activity from vibration standards. Thus, the impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS	
<p>Impact 3.11-3: Generate a Substantial Permanent Increase in Ambient Noise Levels in the Vicinity of the Project due to Operational Stationary and On-Site Noise in Excess of Standards Established in the Local General Plan or Noise Ordinance, or Applicable Standards of Other Agencies</p> <p>The proposed project would involve the generation of noise from various stationary and operational non-transportation noise sources. The HVAC equipment, parking area, tire center, car wash, and transformer and trash compactor would not exceed applicable City standards. However, the loading area</p>	PS	<p>Mitigation Measure 3.11-3: Reduce Exposure of Existing Sensitive Receptors to Noise Generated by Loading Dock Activity</p> <p>The project applicant shall construct a sound wall or other noise attenuating feature west of the loading docks with a demonstrated ability to result in a 4 dB noise decrease at the existing residences along North Riverside Drive.</p>	LTS	

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could result in potentially significant levels of noise depending on project design. Implementation of Mitigation Measure 3.11-3 would be the implementation of design features to reduce the noise levels anticipated from each noise source. For this reason, the impact related to long-term operational non-transportation noise would be less than significant with mitigation incorporated.			
<p>Impact 3.11-4: Generate a Substantial Permanent Increase in Ambient Noise Levels in the Vicinity of the Project due to Traffic Noise Levels in Excess of Standards Established in the Local General Plan or Noise Ordinance, or Applicable Standards of Other Agencies</p> <p>The proposed project is expected to increase traffic along the surrounding roadway network, and thus, increase traffic noise in the vicinity of the project site. Project-generated traffic noise would not result in an exceedance of the City's interior or exterior standard at any sensitive receptors (residences) along North Riverside Drive. Additionally, although existing noise levels on West Herndon Avenue exceed the City's exterior noise standard of 65 dB L_{dn}/CNEL for nearby residential uses, project-generated traffic would not result in an exceedance of interior noise standards (i.e., 45 L_{dn}/CNEL) or a substantial increase (i.e., greater than 3 dB) in transportation noise. Thus, the impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 3.11-5: Generate a Substantial Permanent Increase in Ambient Noise Levels in the Vicinity of the Project due to Intermittent Single-Event Noise Levels from Trucks in Excess of Standards Established in the Local General Plan or Noise Ordinance, or Applicable Standards of Other Agencies</p> <p>The proposed project has the potential to expose nearby residents to SENLs due to operation of heavy vehicles accessing the project site during operational activities. The closest sensitive receptor west of North Riverside Drive could experience interior noise levels of approximately 66.4 dB SENLs exceeding a threshold of 65 dB SENL. Mitigation Measures 3.11-3 and 3.11-5 would require the use of design interventions and/or restricted access along North Riverside Drive during noise-sensitive hours (i.e., 10:00 p.m. to 7:00 a.m.). The implementation of Mitigation Measures 3.11-3 and 3.11-5 would reduce the impact to less than significant with mitigation incorporated.</p>	PS	<p>Mitigation Measure 3.11-5: Implement Traffic Noise Reduction Measures along North Riverside Drive</p> <p>The project proponent shall implement noise reduction measures to ensure that exterior noise levels at residential land uses near the west side of North Riverside Drive do not exceed the City's current noise standard of 65 dB L_{dn}/CNEL under existing-plus-project conditions. This measure is consistent with General Plan Policy NS-1-I, which recommends the use of design alterations to reduce noise impacts. This performance standard can be achieved using any combination of the following measures:</p> <ul style="list-style-type: none"> ▶ Pave the roadway segment with rubberized hot-mix asphalt or equivalent surface treatment with known noise-reducing properties on top of the roadway surface. The rubberized hot-mix asphalt overlay shall be designed with appropriate thickness and rubber component quantity (typically 15 percent by weight of the total blend), such that traffic noise levels are reduced by an average of 4 to 6 dB (noise levels vary depending on travel speeds, meteorological conditions, and pavement quality) as compared to noise levels generated by vehicle traffic traveling on standard asphalt. Rubberized hot-mix asphalt has been found to achieve this level of noise reduction in other parts of 	LTS

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		<p>California (Sacramento County 1999). Pavement will require more frequent than normal maintenance and repair to maintain its noise attenuation effectiveness. The applicant shall fund the incremental cost for maintaining the roadway segment with the surface treatment.</p> <ul style="list-style-type: none"> ▶ Construct a sound barrier taller than the 6-foot cinderblock wall that is currently present from West Spruce Avenue to West Herndon Avenue. The sound barrier shall be constructed of solid material (e.g., wood, brick, adobe, an earthen berm, boulders, or combination thereof). The reflectivity of each sound barrier shall be minimized to ensure that traffic noise reflected off the barrier does not contribute to an exceedance of applicable L_{eq} standards at other receptors. The level of sound reflection from a barrier can be minimized with a textured or absorptive surface or with vegetation on or next to the barrier. A barrier that breaks the line of sight between a source and a receiver will typically result in at least 5 dB of noise reduction (Caltrans 2013: 2-41; FTA 2018: 42). Barriers higher than the line of sight provide increased noise reduction (FTA 2018: 16). Scenic quality factors shall be taken into account during design, such as using more natural materials (e.g., berms and boulders) to reduce the visible mass of a wall. All barriers shall be designed to blend into the landscape along the roadway, to the extent feasible. Ensuring a character consistent with the surrounding area may involve the use of strategically placed native trees or other vegetation; the addition of special materials (e.g., wood or stonework) on the façade of the sound wall; and/or a sound wall that is covered in vegetation. Additionally, the sound barrier shall meet the standards established in General Plan Policy NS-1-o which establishes aesthetic considerations for sound walls including a maximum allowable height of 15 feet. If the sound barriers ensure that exterior traffic noise levels on the residential properties would not exceed 60 dB L_{eq}, then the applicant shall not be required to pave the roadway with a special low-noise surface treatment. Sound wall construction would only be implemented if all of the property owners on the west side of North Riverside Drive between West Herndon Avenue and West Spruce Avenue collectively agree to the mitigation. 			

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<p>Impact 4-11: Cumulative Noise and Vibration Impacts The ambient noise along West Herndon Avenue is influenced by roadway noise that exceeds the City’s standards. The project’s contribution to this cumulatively significant noise impact would be less than cumulatively considerable. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Public Services and Recreation</p>			
<p>Impact 3.12-1: Result in Substantial Adverse Physical Impacts Associated with the Provision of New or Physically Altered Fire or Police Facilities or the Need for New or Physically Altered Governmental Facilities The project site is in a developing suburban area that is within the service area of the City’s fire and police departments. The proposed facility would serve the city’s existing population in northwest Fresno. The project would not introduce new residents to the area and new or physically altered facilities would not be required. Further, the project would comply with all applicable fire safety regulations and pay fire impact fees. Therefore, impacts to public services would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 4-12: Cumulative Public Services and Recreation Impacts The project would not result in substantial demand for public services. The cumulative effects of related projects are not significant and the project would not have a considerable contribution such that a new cumulatively significant impact would occur. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Transportation and Circulation</p>			
<p>Impact 3.13-1: Conflict with a Program, Plan, Ordinance, or Policy Addressing the Circulation System, Including Transit, Roadway, Bicycle, and Pedestrian Facilities The proposed project would be consistent with established City and regional policies and plans related to bicycle and pedestrian facilities and transit service in the project area. The proposed project’s off-site improvements include construction of bicycle facilities along its western, southern, and northern frontages (North Riverside Drive, West Herndon Avenue, and Spruce Avenue, respectively) and would be consistent with the City of Fresno Active Transportation Program. Additionally, although demand would be minimal, the existing transit service has the capacity to accommodate any increase in ridership generated by the proposed project. Lastly, the proposed project’s reclassification of West Herndon Avenue between North Riverside Drive and North Hayes Avenue would allow the project to construct the proposed intersection that would provide additional access to the</p>	LTS	No mitigation is required for this impact.	LTS

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project site. This general plan amendment would allow for consistency between the proposed project and the general plan. Therefore, the project would not conflict with a plan, program, ordinance, or policy addressing the circulation system. This impact would be less than significant.			
<p>Impact 3.13-2: Conflict or Be Inconsistent with CEQA Guidelines Section 15064.3, Subdivision (b) Regarding Vehicle Miles Traveled</p> <p>The proposed project would result in a net increase of 129,326 regional daily VMT. The implementation of Mitigation Measure 3.13-2, which requires the project applicant to provide a mandatory Commute Reduction Program would be geared towards reducing employee trips which accounts for less than 2 percent of trips. Due to the nature of the proposed project which involves shopping in bulk and other auto-oriented services on-site, it would be infeasible to implement other mitigation to minimize VMT impacts from Costco members. Therefore, the proposed project’s impact to VMT would be significant and unavoidable.</p>	S	<p>Mitigation Measure 3.13-2: Provide a Mandatory Commute Reduction Program for Costco Employees</p> <p>Costco shall provide a Mandatory Commute Reduction program for employees that achieves at least a 26 percent reduction in employee VMT. The commute reduction program shall be provided to the City for approval prior to issuance of a certificate of occupancy. Specific actions may include the following measures described in the California Air Pollution Control Officers Association’s <i>Quantifying Greenhouse Gas Mitigation Measures Handbook</i>:</p> <ul style="list-style-type: none"> ▶ Commute Trip Reduction Marketing (estimated to result in up to 4 percent employee VMT reduction): Costco shall implement a marketing strategy to promote Costco’s commute reduction program. Information sharing and marketing promote and educate employees about their travel choices to the employment location beyond driving such as carpooling, taking transit, walking, and biking, thereby reducing VMT and greenhouse gas emissions. The following features (or similar alternatives) shall be provided: <ul style="list-style-type: none"> ▪ on-site or online commuter information services, ▪ employee transportation coordinators, ▪ on-site or online transit pass sales, and ▪ guaranteed ride home service. ▶ Provide Ridesharing Program (estimated to result in up to 8 percent employee VMT reduction): Costco shall develop and implement a ridesharing. Ridesharing encourages carpooled vehicle trips in place of single-occupied vehicle trips, thereby reducing the number of trips, VMT, and greenhouse gas emissions. The following strategies provide examples of a multifaceted approach for promoting a rideshare program: <ul style="list-style-type: none"> ▪ designating a certain percentage of desirable parking spaces for ridesharing vehicles, ▪ designating adequate passenger loading and unloading and waiting areas for ridesharing vehicles, and ▪ providing an app or website for coordinating rides. 	SU

Impacts	Significance before Mitigation	Mitigation Measures	Significance after Mitigation		
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		<ul style="list-style-type: none"> ▶ Implement Subsidized or Discount Transit Program (estimated to result in up to 5.5 percent employee VMT reduction): Costco shall provide free transit passes for employees. Reducing the out-of-pocket cost for choosing transit improves the competitiveness of transit against driving, increasing the total number of transit trips and decreasing vehicle trips. This decrease in vehicle trips results in reduced VMT and, thus, a reduction in greenhouse gas emissions. ▶ Provide End-of-Trip Bicycle Facilities (estimated to result in up to 4.4 percent employee VMT reduction): Costco shall install and maintain end-of-trip facilities for employee use. End-of-trip facilities include elements such as bike parking, bike lockers, showers, and personal lockers. The provision and maintenance of secure bike parking and related facilities encourages commuting by bicycle, thereby reducing VMT and greenhouse gas emissions. ▶ Provide Employer-Sponsored Vanpool (estimated to result in up to 20.4 percent employee VMT reduction): Costco shall implement an employer-sponsored vanpool program. Vanpooling is a flexible form of public transportation that provides groups of 5 to 15 people with a cost-effective and convenient rideshare option for commuting. The mode shift from long-distance, single-occupied vehicles to shared vehicles reduces overall commute VMT, thereby reducing greenhouse gas emissions (CAPCOA 2021). 			
<p>Impact 3.13-3: Substantially Increase Hazards Due to a Geometric Design Feature (e.g., Sharp Curves or Dangerous Intersections) or Incompatible Uses (e.g., Farm Equipment)</p> <p>The proposed project would follow all safety protocol during construction activities and would develop a Traffic Control Plan (TCP) in accordance with City standards. The proposed project would be required to meet City design standards and regulations, including internal circulation and off-site improvement standards for all modes of transportation. Additionally, the proposed project would be subject to ministerial review by the City; thus, ensuring applicable design requirements related to safety are met. However, as detailed in the TIA, the proposed project would not meet safety thresholds related to intersection queuing. The City has issued several conditions of approval for the proposed project that would require the implementation of off-site improvements to reduce transportation hazards. However, no off-site improvements at the intersection of North Golden State Boulevard and West Herndon Avenue are included in the conditions of approval. Therefore, the proposed project’s impact to transportation hazards would be significant and unavoidable.</p>	S	<p>Mitigation Measure 3.13-3: Provide Off-Site Improvements</p> <p>Costco shall provide the following off-site improvements to alleviate queuing that would result in transportation hazards to the greatest extent feasible prior to issuance of building permit:</p> <ul style="list-style-type: none"> ▶ North Golden State Boulevard and West Herndon Avenue: Revise signal phasing to optimize green-time allocation relative to anticipated volumes. To reduce queue blockage of the intersection, “DO NOT BLOCK” pavement markings are required for the full width of North Weber Avenue. On the north leg of the intersection (i.e., North Golden State Boulevard, northeast of West Herndon Avenue), reconstruct the median to extend the south bound dual left-turn pocket as far north as possible without interfering with the existing north bound left-turn pocket at West Kathryn Avenue. <p>All off-site improvements shall be designed in accordance with City roadway design standards and are subject to review by the City and responsible emergency service providers.</p>	SU		

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<p>Impact 3.13-4: Result in Inadequate Emergency Access The proposed project would be designed according to City of Fresno standards and would be reviewed and approved by the City of Fresno and the appropriate emergency service providers. Additionally, the proposed project would develop a TCP to ensure sufficient emergency access is maintained during construction activities. The proposed project would meet all City design standards, municipal code regulations, and requirements provided in the 2019 California Fire Code as adopted by the City of Fresno. Additionally, the proposed project would be subject to review by the City and emergency service departments to ensure adequate access is provided. Thus, the proposed project would provide adequate emergency access during construction and operation. This is impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 4-13: Cumulative Transportation and Circulation Impacts The project would result in an increase in vehicle miles traveled (VMT). Growth projected in the cumulative impact area could also result in increased VMT. Cumulative transportation impacts would be significant. The project's contribution to this cumulatively significant transportation impact would be cumulatively considerable. Cumulative impacts would be significant and unavoidable. The geographic scope of the cumulative impact analysis for transportation and circulation is the city of Fresno because this is the jurisdictional limit of the lead agency and where most VMT from the project would occur. The traffic analyses conducted for the project accounted for cumulative traffic in the region in the evaluation of VMT, geometric design features and incompatible uses, as well as emergency access. The discussion of VMT impacts associated with the project in Impact 3.13-2 is inherently a cumulative impact analysis because it addresses project generated VMT based on an efficiency threshold that is aligned with long-term goals and relevant plans. The proposed project would result in a net increase of 191,032daily VMT. The implementation of Mitigation Measure 3.13-2, which requires the project applicant to provide a mandatory Commute Reduction Program would be geared towards reducing employee trips which accounts for less than 2 percent of trips. Due to the unique nature of the project which involves bulk shopping that generally requires access to a personal automobile and is often a single-destination outing, it would be infeasible to implement other mitigation to minimize VMT impacts from Costco members for the reasons disclosed in Section 3.13, "Transportation and Circulation." Therefore, the project's contribution to substantial effects related to VMT would be cumulatively considerable.</p>	S	No additional feasible mitigation measures are available to reduce impacts.	SU

Impacts	Significance before Mitigation	Mitigation Measures	Significance after Mitigation
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Utilities			
<p>Impact 3.14-1: Require or Result in the Relocation or Construction of New or Expanded Water, Wastewater Treatment or Storm Water Drainage, Electric Power, Natural Gas, or Telecommunications Facilities, the Construction or Relocation of which could cause Significant Environmental Effects</p> <p>The project would develop a currently vacant site into a Costco facility, which would require extending the surrounding utility infrastructure onto the project site. All utility infrastructure extensions and hookups would occur within the disturbance area of the project site, the environmental effects of which have been analyzed in this EIR. The project’s projected demand for water, electric power, and natural gas, along with the project’s projected wastewater and stormwater output are within the existing and future capacity of the utility providers that serve the project site. For these reasons, the project would not require the relocation or construction of new or expanded utility infrastructure that could result in significant environmental effects that are not evaluated in this EIR; the impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 3.14-2: Have Insufficient Water Supplies Available to Serve the Project and Reasonably Foreseeable Future Development during Normal, Dry, and Multiple Dry Years</p> <p>The UWMP projects that the City would have an excess of water through 2045 during normal, dry, and multiple dry years. While the project would require a GPA from Community Commercial to General Commercial, the UWMP does not differentiate between commercial districts. Therefore, the project is accounted for within the UWMP’s water supply calculation. Given that the project’s water demand is accounted for in the City’s UWMP projections for future development during normal, dry, and multiple dry years, and that the UWMP projections found that the City would have an excess of water in the aforementioned drought scenarios, there would be sufficient water supplies to serve the project. The impact would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 3.14-3: Result in a Determination by the Wastewater Treatment Provider Which Serves or May Serve the Project That It Has Inadequate Capacity to Serve the Project’s Projected Demand in Addition to the Provider’s Existing Commitments</p> <p>The City of Fresno Department of Public Utilities provides wastewater and sewer service to the project site. All wastewater is diverted to one of the City’s two wastewater treatment plants that have an average flow capacity of 88.71 mgd. The project would produce approximately 0.05 mgd of wastewater. Given the fractional contribution to the wastewater system, the project would have a less-than-significant impact.</p>	LTS	No mitigation is required for this impact.	LTS

Impacts	Significance before Mitigation	Mitigation Measures	Significance after Mitigation
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<p>Impact 3.14-4: Generate Solid Waste in Excess of State or Local Standards, or in Excess of the Capacity of Local Infrastructure, or Otherwise Impair the Attainment of Solid Waste Reduction Goals or Not Comply with Federal, State, and Local Management and Reduction Statutes and Regulations Related to Solid Waste</p> <p>The project would comply with all applicable federal, state, and local management and reduction statutes related to solid waste, including the state Integrated Waste Management Act and the solid waste policies of the City of Fresno General Plan. The project’s anticipated solid waste production of 2.9 tons per day would comprise 0.13 percent of the American Avenue Landfill’s maximum permitted throughput of 2,200 tons per day. The project would have a less-than-significant impact.</p>	LTS	No mitigation is required for this impact.	LTS
<p>Impact 4-14: Cumulative Utilities Impacts</p> <p>The combined demand for some utilities, such as electricity, could result in the need to construct new or expected infrastructure. The cumulative effects of related projects would be potentially significant. However, the demand for utilities from the project and associated environmental effects would not result in cumulatively considerable environmental effects. Cumulative impacts would be less than significant.</p>	LTS	No mitigation is required for this impact.	LTS

Source: Compiled by Ascent Environmental in 2022.

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