

State of California - Natural Resources Agency DEPARTMENT OF FISH AND WILDLIFE Inland Deserts Region 3602 Inland Empire Boulevard, Suite C-220 Ontario, CA 91764

www.wildlife.ca.gov

January 13, 2023 Sent via email

Louis Morales, Planning Consultant City of Adelanto 11600 Air Expressway Adelanto, CA 92301

Subject: Initial Study and Mitigated Negative Declaration

Tentative Tract Map No. 20485 - Auburn Avenue & Verbena Road

Jar Jar

GAVIN NEWSOM, Governor

CHARLTON H. BONHAM, Director

State Clearinghouse No. 2022120474

Dear Mr. Morales:

The California Department of Fish and Wildlife (CDFW) received an Initial Study/Mitigated Negative Declaration (IS/MND) from the City of Adelanto (City) for the Tentative Tract Map No. 20485 (TTM 20485) Project (Project) pursuant to the California Environmental Quality Act (CEQA) and CEQA Guidelines.<sup>1</sup>

Thank you for the opportunity to provide comments and recommendations regarding those activities involved in the Project that may affect California fish and wildlife. Likewise, we appreciate the opportunity to provide comments regarding those aspects of the Project that CDFW, by law, may be required to carry out or approve through the exercise of its own regulatory authority under the Fish and Game Code.

# CDFW ROLE

CDFW is California's **Trustee Agency** for fish and wildlife resources and holds those resources in trust by statute for all the people of the State. (Fish & G. Code, §§ 711.7, subd. (a) & 1802; Pub. Resources Code, § 21070; CEQA Guidelines § 15386, subd. (a).) CDFW, in its trustee capacity, has jurisdiction over the conservation, protection, and management of fish, wildlife, native plants, and habitat necessary for biologically sustainable populations of those species. (Id., § 1802.) Similarly for purposes of CEQA, CDFW is charged by law to provide, as available, biological expertise during public agency environmental review efforts, focusing specifically on projects and related activities that have the potential to adversely affect fish and wildlife resources.

CDFW is also submitting comments as a **Responsible Agency** under CEQA. (Pub. Resources Code, § 21069; CEQA Guidelines, § 15381.) CDFW expects that it may need to exercise regulatory authority as provided by the Fish and Game Code. Likewise, to the extent implementation of the Project as proposed may result in "take" as defined by State law of any species protected under the California Endangered

<sup>1</sup> CEQA is codified in the California Public Resources Code in section 21000 et seq. The "CEQA Guidelines" are found in Title 14 of the California Code of Regulations, commencing with section 15000. Louis Morales, Planning Consultant City of Adelanto January 13, 2023 Page 2 of 19

Species Act (CESA) (Fish & G. Code, § 2050 et seq.), the project proponent may seek related take authorization as provided by the Fish and Game Code.

# PROJECT DESCRIPTION SUMMARY

The Project site is in the City of Adelanto, San Bernardino County, California; Latitude, 34.592000 N and Longitude -117.4280000 W. The Project site is a vacant lot occupied by desert scrub habitat located on the southwest corner of Auburn Avenue and Verbena Road. The Project will subdivide approximately 20 acres into 92 single family residential lots with a minimum lot size of 5,000 square feet on Assessor's Parcel Number 0459-082-08.

**Timeframe:** Construction of the Project was expected to begin in the year 2022 and last approximately 13 months.

## **COMMENTS AND RECOMMENDATIONS**

CDFW offers the comments and recommendations below to assist the City in adequately identifying, avoiding, and/or mitigating the Project's significant, or potentially significant, direct, and indirect impacts on fish and wildlife (biological) resources.

# Assessment of Biological Resources

# Western Joshua Tree (Yucca brevifolia)

Project activities are expected to result in the removal of at least fifty-five (55) western Joshua tree (WJT) individuals, a candidate species under CESA, and in the permanent loss of approximately (20) acres of WJT habitat. The Project has the potential for take of WJT individuals and associated seedbank through the removal of individuals and roots; clearing vegetation; general operation of vehicles and heavy equipment; grading; staging equipment and stockpiling. Incidental take of WJT individuals in the form of mortality ("kill") may occur as a result of removing mature and emergent individuals; relocating individuals; eliminating and modifying habitat; removing seedbank and crushing and/or burying living seeds in the soil, rendering living seeds inviable and/or causing them to be killed.

CDFW appreciates that the IS/MND acknowledges potential indirect impacts to WJT including: impacts to WJT's obligate pollinating moth (*Tegeticula synthetica*) which would impact the ability of WJT to sexually recruit new individuals (Sweet et al. 2019); the disruption of the seed dispersal behavior of rodents, the primary way that WJT seeds are buried at a soil depth suitable for successful germination (Waitman et al. 2012); and the elimination of nurse plants that are critical for WJT seedling survival (Brittingham and Walker 2000). CDFW also appreciates that the IS/MND includes an impact analysis assessing potential impacts to the WJT seedbank using a 186-foot buffer (Vander Wall et al. 2006) from each WJT.

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<u>Protection Status.</u> WJT is a candidate threatened species under CESA. Under CESA, species classified as a candidate species are afforded the same protection as CESA-listed species. Take of any CESA-listed species is prohibited except as authorized by state law (Fish and Game Code, §§ 2080 & 2085). Take is defined in Fish and Game Code section 86 as "hunt, pursue, catch, capture or kill, or attempt to hunt, pursue, catch, capture or kill."

<u>Analysis and Disclosure.</u> CDFW is currently reviewing and providing comments for five projects in the City of Adelanto. All but one has WJT onsite. The IS/MND should have analyzed the cumulative impacts due to current, future, and foreseeable projects in the City of Adelanto. Thus, in the final MND, the City should consider current, planned, and future projects when analyzing Project impacts.

Avoidance. Avoidance of WJT is not feasible and translocation is proposed in the IS/MND. Please note that CDFW generally does not support the use of salvaging, translocation, or transplantation as a mitigation strategy for unavoidable impacts to WJT. As such, CDFW encourages the City to obtain a CESA Incidental Take Permit (ITP) for WJT to fully mitigate for impacts to WJT, as per biological (BIO) mitigation measure (MM)-1 below. If the Project Applicant is unable to avoid impacts to WJT within a 300-ft buffer, the Project Applicant should also obtain take authorization for those WJT. Please visit CDFW's Incidental Take Permits (ca.gov) webpage for more information regarding ITPs.

<u>Mitigation.</u> CDFW supports the inclusion of MM BIO-1 in the final MND, as per below to mitigate impacts to WJT (edits are in strikethrough):

Mitigation Measure BIO-1

Western Joshua Tree Incidental Take Permit. If any western Joshua trees (WJT) are to be relocated, removed, or otherwise taken, the Project Proponent shall obtain an incidental take permit (ITP) from the California Department of Fish and Wildlife (CDFW) under CDFW under §2081 of the California Endangered Species Act (CESA), prior to the relocation, removal, or take- (California Fish and Game Code Section 86 defines "take" as "hunt, pursue, catch, capture, or kill, or attempt to hunt, pursue, catch, capture, or kill") of western Joshua tree, a Candidate for Threatened CESA-listed species. Take of any CESA-listed species is prohibited except as authorized by state law (Fish and Game Code, §§ 2080 & 2085). Permanent protection and perpetual management of compensatory habitat is necessary and required pursuant to CESA to fully mitigate project-related impacts of the taking of CESA-listed species. CDFW recommends permanent protection through either the purchase of conservation or mitigation bank credits or the establishment of a conservation easement, the development of a longterm management plan, and securing funding sufficient to implement management plan tasks in perpetuity. These tasks should be completed, or financial security must be provided before starting any Project activities. To execute an ITP, CDFW requires documentation of CEQA compliance. CDFW requires the CEQA document have a State Louis Morales, Planning Consultant City of Adelanto January 13, 2023 Page 4 of 19

Clearing House number, show proof of filing fees, and proof the document has been circulated.

#### **Burrowing Owl (Athena cunicularia)**

As documented in the Biological Resource Assessment (BRA), the Project site supports suitable habitat for burrowing owl, a California Species of Special Concern (SSC). However, no focused surveys were conducted to determine presence/absence of burrowing owls. Burrowing owl surveys should be conducted whenever burrowing owl habitat or sign is encountered on or adjacent to (within 150 meters) a project site and follow protocols set forth in CDFW's <a href="Staff Report on Burrowing Owl Mitigation">Staff Report on Burrowing Owl Mitigation</a> (CDFG 2012). Burrowing owls are known to occur throughout the City of Adelanto and adjoining cities like Victorville. A search of the California Natural Diversity Database (CNDDB) yielded ten (10) occurrences of burrowing owl within a 5-mile radius of the Project site.

Project construction may result in injury or mortality of burrowing owls, disrupt natural burrowing owl breeding behavior, and reduce reproductive capacity. Also, the Project may result in the permanent loss of approximately 20 acres of potential breeding, wintering, and foraging habitat for burrowing owl. CDFW recommends that the City review and follow requirements for burrowing owl as outlined in the 2012 Staff Report to ensure the Project meets burrowing owl survey requirements and to avoid potential impacts to burrowing owl and burrowing owl foraging, breeding, and nesting habitat.

<u>Protection Status</u>. Burrowing owl is a CDFW an SSC. CEQA provides protection not only for CESA-listed species, but for any species including but not limited to SSC which can be shown to meet the criteria for State listing. Burrowing owl is an SSC that meets the CEQA definition of rare, threatened, or endangered species (CEQA Guidelines, § 15380). Take of individual burrowing owls and their nests is defined by Fish and Game Code section 86, and prohibited by sections 3503, 3503.5 and 3513. Take is defined in Fish and Game Code section 86 as "hunt, pursue, catch, capture or kill, or attempt to hunt, pursue, catch, capture or kill."

Avoidance. Burrowing owl are susceptible to impacts year-round as their breeding season generally extends from February 1 to August 31 and their overwintering period generally from September 1 to January 31. While overwintering burrowing owl may be less likely to be detected as they overwinter underground in burrows. In areas where burrowing owl may be present, ground disturbing should be avoided. If burrowing owl are found within the Project area during pre-construction surveys (see MM BIO-2 below) or construction activities, and it is not possible to avoid active burrows, passive relocation and mitigation should be implemented as per MM BIO-3 below.

Mitigation. In areas where burrowing owl may be present, CDFW recommends that the City follow the recommendations and guidelines provided in the Staff Report on Burrowing Owl Mitigation (2012 Staff Report; CDFW 2012c). The 2012 Staff Report specifies three steps for project impact evaluations: a habitat assessment; surveys; and an impact assessment. Impact assessments should evaluate the extent to which

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burrowing owls and their habitat may be impacted, directly or indirectly, on and within a reasonable distance by the Project. If impacts to burrowing owl or their associated habitat are to occur, the Project should be conditioned such that appropriate habitat for burrowing owl is protected or created. Habitat should be secured or created based on site-specific analysis and consider the wide variation of natal area, home range, foraging area, and other factors influencing burrowing owls and burrowing owl population persistence in a particular area. Mitigation for permanent impacts to nesting, occupied, and satellite burrows and burrowing owl habitat should be on, adjacent or proximate to the impact site where possible and where habitat is sufficient to support burrowing owls present. If mitigation occurs offsite, it should include (a) permanent conservation of similar vegetation communities (grassland, scrublands, desert, urban, and agriculture) to provide for burrowing owl nesting, foraging, wintering, and dispersal (i.e., during breeding and non-breeding seasons) comparable to or better than that of the impact area, and (b) be sufficiently large acreage with the presence of fossorial mammals. Suitable mitigation lands should be based on a comparison of the habitat attributes of the impacted and conserved lands, including but not limited to type and structure of habitat being impacted or conserved; density of burrowing owls in impacted and conserved habitat; and significance of impacted or conserved habitat to the species range wide. Therefore, CDFW supports the inclusion of MM BIO-2 and MM BIO-3 with minor revisions (edits are in strikethrough and **bold**) in the final MND, as per below to avoid impacts to burrowing owl:

#### Mitigation Measure BIO-2

Burrowing Owl Pre-Construction Survey. Prior to any ground disturbance, pre-construction surveys for Burrowing Owls on the project site and in the surrounding area in accordance with the *Staff Report on Burrowing Owl Mitigation*, State of California Natural Resource Agency, Department of Fish and Game, May 7, 2012, shall be conducted no more than 14- **days** prior to the beginning of project activities construction, and a secondary survey must be conducted by a qualified biologist within 24 hours prior to the beginning of project **activities** construction to determine if the project site contains suitable burrowing owl or sign thereof habitat and to avoid any potential impacts to the species. The surveys shall include 100 percent coverage of the project site. If both surveys reveal no burrowing owls are present or sign thereof, no additional actions related to this measure are required and a letter shall be prepared by the qualified biologist documenting the results of the survey. The letter shall be submitted to CDFW prior to construction. If occupied active burrows or sign thereof are found within the development footprint during the pre-construction clearance survey, **Project activities shall not commence, and** Mitigation Measure BIO-23 shall apply.

## Mitigation Measure BIO-3

<u>Burrowing Owl Avoidance/Relocation</u>. If active burrows or signs thereof are found within the development footprint during the pre-construction clearance surveys, site-specific non-disturbance buffer zones shall be established by the qualified biologist and shall be

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no less than 300 feet. If determined appropriate, a smaller buffer may be established by the qualified biologist following monitoring and assessments of the Project's effects on the burrowing owls. DocuSign Envelope ID: 2BD718C5-DD3E-4A96-B000-AF4661183895 James Hirsch, Contract Planner City of Adelanto November 18, 2021, Page 5 of 22 If it is not possible to avoid active burrows, passive relocation shall be implemented if a qualified biologist has determined there are no nesting owls and/or iuvenile owls are no longer dependent on the burrows. A qualified biologist, in coordination with the applicant and the City, shall prepare and submit a passive relocation program in accordance with Appendix E (i.e., Example Components for Burrowing Owl Artificial Burrow and Exclusion Plans) of the CDFW's Staff Report on Burrowing Owl Mitigation (CDFG 2012) for CDFW review/approval prior to the commencement of disturbance activities onsite and proposed mitigation for permanent loss of occupied burrow(s) and habitat consistent with the 2012 Staff Report on Burrowing Owl Mitigation. When a qualified biologist determines that burrowing owls are no longer occupying the Project site and passive relocation is complete, construction activities may begin. A final letter report shall be prepared by the qualified biologist documenting the results of the passive relocation. The letter shall be submitted to CDFW.

## Mohave Ground Squirrel (Xerospermophilus mohavensis)

The BRA states that "the habitat is not prime Mohave ground squirrel habitat and is very unlikely to support populations of the species". CDFW disagrees with this statement, especially when presence/absence of MGS was not determined through focused surveys and "occupiable burrows" are present. The Mohave ground squirrel (MGS) is listed as threatened by the State of California and the Project site is within the range of MGS. According to a search of the California Natural Diversity Database (CNDDB), Mohave ground squirrels (MGS) have occurrences within three (3) miles of the Project site. Take of MGS could result from Project construction and activities, including equipment staging, equipment mobilization, grading, ground disturbance, vegetation clearing; and trampling or crushing of MGS-occupied burrows from construction equipment, vehicles, and foot traffic. Indirect impacts to MGS could result from habitat fragmentation, which is the leading cause for MGS's decline (Gustafson, 1993).

<u>Protection Status</u>. MGS is listed as threatened under CESA (§670.5(b)(6)(A), T14, CCR).

<u>Avoidance</u>. The IS/MND is conditioned to avoid impacts to MGS through preconstruction surveys (see MM BIO-4 below). In areas where MGS may be present and cannot be avoided, the Project proponent should consider obtaining an ITP as noted in MM BIO-4.

<u>Mitigation</u>. CDFW recommends that the Applicant follow the recommendations and guidelines provided in the <u>Mohave Ground Squirrel Survey Guidelines</u> (CDFG 2010) or most recent version to avoid impacts to MGS. Since the Project is within the range of MGS, MGS occurs within the Project vicinity, and the Project site supports suitable

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habitat for MGS, CDFW recommends that the City move forward with proposed MM BIO-4 as revised below (edits are in strikethrough and bold):

Mitigation Measure BIO-4

Mojave Ground Squirrel Pre-Construction Survey. Pre-construction surveys following the Mohave Ground Squirrel Survey Guidelines (CDFG 2010), or the most recent version shall be performed by a qualified biologist authorized by a Memorandum of Understanding issued by **the California Department of Fish and Wildlife (CDFW)**. The pre-construction surveys shall cover the Project Area and a 50- foot buffer zone. Should Mohave ground squirrel presence be confirmed during the survey, the Project Proponent should obtain an **Incidental Take Permit (ITP)** for Mohave ground squirrel prior to the start of Project activities. CDFW shall be notified if Mohave ground squirrel presence is confirmed during the preconstruction survey. If a Mohave ground squirrel is observed during Project activities, and the Project Proponent does not have an ITP, all work shall immediately stop, and the **Project Proponent shall consult with CDFW on next steps, including obtaining an ITP** observation shall be immediately reported to CDFW.

### Desert Tortoise (Gopherus agassizii)

Project activities may result in the permanent loss of up to 20 acres of potential habitat for desert tortoise, a state-threatened, proposed endangered species, given that the Project site lies within the known distribution of desert tortoise (CNDDB) and given that the Project property supports habitat for the desert tortoise as stated in the BRA. While CDFW appreciates that a habitat assessment was conducted for desert tortoise, it is worth noting that the habitat assessment was conducted in November, which is outside of the desert tortoise active season (active season is typically April to May or September to October) and when desert tortoise is unlikely to be detected as they burrow underground.

Take of desert tortoise may occur as a result of Project-related activities such as crushing of desert tortoise-occupied burrows from construction equipment, vehicles, and foot traffic. Additionally, Project activities such as grading, ground disturbance, and vegetation clearing may also result in take of desert.

<u>Protection Status</u>. Desert tortoise is a state-threatened, proposed endangered species under CESA. Take of desert tortoise is prohibited except as authorized by State law (Fish & Game Code, §§ 2080, 2085, California Code of Regulations, tit. 14, § 786.9).

<u>Avoidance</u>. CDFW appreciates that the IS/MND is conditioned to avoid impacts to desert tortoise through pre-construction surveys (MM BIO-5 below). In areas where desert tortoise may be present and cannot be avoided, CDFW encourages the Project proponent to obtain a CESA ITP, as re-iterated in MM-BIO-5 below.

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<u>Mitigation</u>. CDFW appreciates the inclusion of MM BIO 5, MM BIO-7 and MM BIO-8 and encourages that the City move forward with these measures as revised below to avoid impacts to desert tortoise (edits are in <u>strikethrough</u> and **bold**):

Mitigation Measure BIO-5

Desert Tortoise Pre-Construction Survey. A CDFW-approved biologist shall conduct a protocol level presence or absence survey within the Project area and 50-foot buffer no more than 48 hours prior to Project activities and after any pause in Project activities lasting 30 days or more during desert tortoise active season (April to May or September to October), in accordance with the U.S. Fish and Wildlife Service 2019 desert tortoise survey methodology. The survey shall utilize perpendicular survey routes and 100- percent visual coverage for desert tortoise and their sign. **Pre-construction** surveys cannot be combined with other surveys conducted for other species while using the same personnel. Project activities cannot start until 2 negative results from consecutive surveys using perpendicular survey routes for desert tortoise are documented. Results of the survey shall be submitted to CDFW prior to start of Project activities. If the survey confirms absence, the CDFW-approved biologist shall ensure desert tortoise do not enter the Project area. If the survey confirms presence, the Project proponent shall submit to CDFW for review and approval a desert tortoise-specific avoidance plan detailing the protective avoidance measures to be implemented to ensure complete avoidance of take to desert tortoise. If complete avoidance cannot be achieved. CDFW recommends the Project proponent shall not undertake Project activities and Project activities should be postponed until appropriate authorization (i.e., California Endangered Species Act (CESA) Incidental Take Permit ITP under Fish and Game Code section 2081) is obtained.

## Loss of Bird Nesting and/or Foraging Habitat

Project implementation could result in the loss of nesting and/or foraging habitat for passerine and raptor species from the removal of desert scrub vegetation onsite. The biggest threat to birds includes habitat loss and the conversion of natural vegetation into commercial, residential, and industrial land uses.

<u>Protection Status</u>. Migratory nongame native bird species are protected by international treaty under the Federal Migratory Bird Treaty Act (MBTA) of 1918 (Code of Federal Regulations, Title 50, § 10.13). Sections 3503, 3503.5, and 3513 of the California Fish and Game Code prohibit take of all birds and their active nests including raptors and other migratory nongame birds (as listed under the MBTA).

<u>Avoidance</u>. The final MND should include specific avoidance and minimization measures to ensure that impacts to nesting birds do not occur. Project-specific avoidance and minimization measures may include, but not be limited to: Project phasing and timing, monitoring of Project-related noise (where applicable), sound walls, and buffers, where appropriate. The final MND should also include specific avoidance

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and minimization measures that will be implemented should a nest be located within the Project site.

<u>Mitigation</u>. CDFW supports the inclusion of MM BIO-6 "Nesting Bird Pre-Construction Survey" with minor edits (edits are in strikethrough and **bold**) in the final MND, as per below to avoid impacts to nesting birds:

Mitigation Measure BIO-6

If construction occurs during the non-nesting season (typically September 16 through December 31) Regardless of the time of year, a pre-construction sweep shall be performed to verify absence of nesting birds. A qualified biologist shall conduct the pre-activity sweep within the Project areas (including access routes) and a 3500- foot buffer surrounding the Project areas, within 2 hours prior to initiating Project activities. If project activities are planned during bird nesting season (generally, raptor nesting season is January 1 through September 15; and passerine bird nesting season is February 1 through September 1) Additionally, a nesting bird survey shall be conducted by a qualified biologist no more than three (3) days prior to the initiation of project activities, including, but not limited to clearing, grubbing, and/or rough grading prevent impacts to birds and their nests.

The survey will be conducted by a qualified biologist. Surveys shall include any potential habitat (including trees, shrubs, the ground, or nearby structures) that may be impacted by activities resulting in nest destruction or abandonment. If nesting bird activity is present within the work area or the Project's zone of influence (generally 100- 300 feet), a no disturbance buffer zone shall be established by the qualified biologist around each nest to prevent nest destruction or abandonment. If nesting bird activity is present, a no-disturbance buffer zone shall be established by the qualified biologist around each nest to prevent nest destruction and disruption of breeding or rearing behavior. The buffer shall be a minimum of 5300 feet for raptors and 3400 feet for songbirds, unless a smaller buffer is specifically determined by a qualified biologist familiar with the nesting phenology of the nesting species. The buffer areas shall be avoided until the nests are no longer occupied and the juvenile birds can survive independently from the nests as confirmed by a qualified biologist. A qualified biologist shall inspect the active nest to determine whether construction activities are disturbing the nesting birds or nestlings. If the qualified biologist determines that construction activities pose a disturbance to nesting, construction work shall be stopped in the area of the nest and the 'no disturbance buffer' shall be expanded. If there is no nesting activity, then no further action is need for this measure. If an active nest is encountered during construction, construction shall stop immediately until a qualified biologist can determine the status of the nest and when work can proceed without risking violation to state or federal laws.

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#### **Impacts to Sensitive Plant Species**

CDFW is concerned that the Project may affect sensitive plant species with the potential to occur onsite, such as Beaver Dam breadroot (*Pediomelum castoreum*) considering no floristic surveys were performed. Beaver Dam breadroot has a state rare plant ranking of 1B.2 thereby indicating it is rare, threatened, or endangered in California. Grading, vegetation removal, and other ground disturbances are likely to result in direct mortality of sensitive plants.

Protection Status. Take of any CESA-listed plant species (i.e., WJT) that results from the Project is prohibited, except as authorized by State law (Fish & Game Code, §§ 2080, 2085, California Code of Regulations, tit. 14, § 786.9). Plants constituting California Rare Plant Ranks 1A, 1B, 2A, and 2B (i.e., Beaver Dam breadroot) generally meet the criteria of a CESA-listed species and should be considered as an endangered, rare or threatened species for the purposes of CEQA analysis. Likewise, CDFW considers State listed communities to be imperiled habitats having both local and regional significance. Plant communities, alliances, and associations with a statewide ranking of S1, S2, and S3 should be considered sensitive and declining at the local and regional level. These ranks can be obtained by querying the CNDDB and are included in the Manual of California Vegetation (MCV) | California Native Plant Society (cnps.org) (CNPS 2022).

Avoidance. The final MND should include measures to fully avoid and otherwise protect special status, sensitive, and rare plant species, and plant communities from Project-related direct and indirect impacts. The Project should discuss how the Project has been designed to avoid impacts to special status plant species so that CDFW may assess whether impacts have been lowered to less than significant. CDFW therefore recommends a thorough, floristic-based assessment of special status plants at the appropriate time(s) of year, using the Protocols for Surveying and Evaluating Impacts to Special Status Native Plant Populations and Sensitive Natural Communities (CDFW 2018 or most recent version) before the City adopts the MND.

<u>Mitigation</u>. To avoid impacts to sensitive plant species, CDFW recommends MM BIO-7 below. As indicated in MM BIO-7, if sensitive plant species are present, the City should avoid the plant(s), if complete avoidance is not feasible, the City should mitigate the loss of the plant(s) through the purchase of mitigation credits from a CDFW-approved bank and/or land acquisition and conservation at a mitigation ratio determined by CDFW after Project analysis. If the Project has the potential to impact a state-listed species (i.e., WJT), the Project Applicant should apply for a CESA ITP with CDFW.

Mitigation Measure BIO-7

<u>Pre-construction rare plant clearance survey</u>. Prior to Project implementation, and during the appropriate season, a qualified biologist shall conduct botanical field surveys within the Project area following protocols set forth in the California Department of Fish and Wildlife's (CDFW) 2018 Protocols for Surveying and

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**Evaluating Impacts to Special Status Native Plant Populations and Sensitive** Natural Communities (CDFW 2018). The surveys shall be conducted by a CDFW approved botanist(s) experienced in conducting floristic botanical field surveys, knowledgeable of plant taxonomy and plant community ecology and classification, familiar with the plants of the area, including special-status and locally significant plants, and familiar with the appropriate state and federal statutes related to plants and plant collecting. The botanical field surveys shall be conducted at the appropriate time of year when plants will both be evident and identifiable (usually, during flowering or fruiting) and, in a manner, which maximizes the likelihood of locating special-status plants and sensitive natural communities that may be present. Botanical field surveys shall be conducted floristic in nature, meaning that every plant taxon that occurs in the project area is identified to the taxonomic level necessary to determine rarity and listing status. If any special-status plants are identified, the City shall avoid the plant(s), with an appropriate buffer (i.e., fencing or flagging). If complete avoidance is not feasible, the City shall mitigate the loss of the plant(s) through the purchase of mitigation credits from a CDFW-approved bank and/or land acquisition and conservation at a mitigation ratio determined by CDFW after Project analysis. If the Project has the potential to impact a state-listed species, the Project Applicant should apply for a California Endangered Species Act (CESA) Incidental Take Permit (ITP) with CDFW.

# ADDITIONAL COMMENTS AND RECOMMENDATIONS

#### **Drought-Tolerant Landscaping**

Because California has entered another period of extended drought, CDFW recommends xeriscaping with locally native California species and installing water-efficient and targeted irrigation systems (such as drip irrigation). Local water agencies/districts and resource conservation districts in your area may be able to provide information on plant nurseries that carry locally native species. Information on drought-tolerant landscaping and water-efficient irrigation systems is available on California's Save our Water website: Around the Yard (saveourwater.com).

# **ENVIRONMENTAL DATA**

CEQA requires that information developed in Environmental Impact Reports and Negative Declarations be incorporated into a database which may be used to make subsequent or supplemental environmental determinations. (Pub. Resources Code, § 21003, subd. (e).). Accordingly, please report any special-status species and natural communities detected during Project surveys to the California Natural Diversity Database (CNDDB). The CNNDB field survey form can be found at the following link: <a href="Submitting Data">Submitting Data to the CNDDB (ca.gov)</a>. The completed form can be mailed electronically to CNDDB at the following email address: <a href="CNDDB@wildlife.ca.gov">CNDDB@wildlife.ca.gov</a>. The

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types of information reported to CNDDB can be found at the following link: <u>CNDDB</u> - Plants and Animals (ca.gov).

# **FILING FEES**

The Project, as proposed, would have an impact on fish and/or wildlife, and assessment of filing fees is necessary. Fees are payable upon filing of the Notice of Determination by the Lead Agency and serve to help defray the cost of environmental review by CDFW. Payment of the fee is required in order for the underlying Project approval to be operative, vested, and final. (Cal. Code Regs, tit. 14, § 753.5; Fish & G. Code, § 711.4; Pub. Resources Code, § 21089.)

## **CONCLUSION**

CDFW requests that the City include the suggested mitigation measures (Attachment 1) offered by CDFW to avoid, minimize, and mitigate Project impacts on California fish and wildlife resources.

CDFW appreciates the opportunity to comment on the IS/MND for the City of Adelanto Tract Map No. 20485 (TTM 20485) (SCH No. 2022120474) and hopes our comments will assist the City in identifying, avoiding, minimizing, and mitigating Project impacts on fish and wildlife resources.

If you should have any questions pertaining to the comments provided in this letter, please contact Corina Jimenez, Environmental Scientist at Corina.Jimenez@wildlife.ca.gov.

Sincerely,

— Docusigned by: Ulsa Ellsworth —84FBB8273E4C480...

Alisa Ellsworth

Environmental Program Manager

ec: Office of Planning and Research, State Clearinghouse, Sacramento state.clearinghouse@opr.ca.gov.

# **ATTACHMENTS**

Attachment 1: MMRP for CDFW-Proposed Mitigation Measures

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## **REFERENCES**

- Brittingham, S. and L. R. Walker. 2000. Facilitation of *Yucca brevifolia* recruitment by Mojave Desert shrubs. Western North American Naturalist 60(4): 374-383
- California Department of Fish and Game (CDFG). 2010. Mohave Ground Squirrel Survey Guidelines. Available for download at:

  https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=83975&inline
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# ATTACHMENT 1: MITIGATION MONITORING AND REPORTING PROGRAM (MMRP)

#### PURPOSE OF THE MMRP

The purpose of the MMRP is to ensure compliance with mitigation measures during project implementation. Mitigation measures must be implemented within the time periods indicated in the table below.

#### TABLE OF MITIGATION MEASURES

The following items are identified for each mitigation measure: Mitigation Measure, Implementation Schedule, and Responsible Party. The Mitigation Measure column summarizes the mitigation requirements. The Implementation Schedule column shows the date or phase when each mitigation measure will be implemented. The Responsible Party column identifies the person or agency that is primarily responsible for implementing the mitigation measure.

Biological (BIO) Mitigation Measures (MM)	Implementation Schedule	Responsible Party
Western Joshua Tree Incidental Take Permit. If any western Joshua trees (WJT) are to be relocated, removed, or otherwise taken, the Project Proponent shall obtain an incidental take permit (ITP) from the California Department of Fish and Wildlife (CDFW) under §2081 of the California Endangered Species Act (CESA), prior to the relocation, removal, or take-(California Fish and Game Code Section 86 defines "take" as "hunt, pursue, catch, capture, or kill, or attempt to hunt, pursue, catch, capture, or kill") of western Joshua tree, a Candidate for Threatened CESA-listed species. Take of any CESA-listed species is prohibited except as authorized by state law (Fish and Game Code, §§ 2080 & 2085). Permanent protection and perpetual management of compensatory habitat is necessary and required pursuant to CESA to fully mitigate project-related impacts of the taking of CESA-listed species. CDFW recommends permanent protection through either the purchase of conservation or mitigation bank credits or the establishment of a conservation easement, the development of a long-	Prior to commencing ground- or vegetation-disturbing activities	Project Proponent

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term management plan, and securing funding sufficient to implement management plan tasks in perpetuity. These tasks should be completed, or financial security must be provided before starting any Project activities. To execute an ITP, CDFW requires documentation of CEQA compliance. CDFW requires the CEQA document have a State Clearing House number, show proof of filing fees, and proof the document has been circulated.		
Burrowing Owl Pre-Construction Survey. Prior to any ground disturbance, pre-construction surveys for Burrowing Owls on the project site and in the surrounding area in accordance with the Staff Report on Burrowing Owl Mitigation, State of California Natural Resource Agency, Department of Fish and Game, May 7, 2012, shall be conducted no more than 14-days prior to the beginning of project activities, and a secondary survey must be conducted by a qualified biologist within 24 hours prior to the beginning of project activities to determine if the project site contains suitable burrowing owl or sign thereof and to avoid any potential impacts to the species. The surveys shall include 100 percent coverage of the project site. If both surveys reveal no burrowing owls are present or sign thereof, no additional actions related to this measure are required and a letter shall be prepared by the qualified biologist documenting the results of the survey. The letter shall be submitted to CDFW prior to construction. If occupied active burrows or sign thereof are found within the development footprint during the pre-construction clearance survey, Project activities shall not commence, and Mitigation Measure BIO-3 shall apply.	Prior to commencing ground- or vegetation-disturbing activities	Project Proponent
MM BIO-3  Burrowing Owl Avoidance/Relocation. If active burrows or signs thereof are found within the development footprint during the pre-construction clearance surveys, site-specific non-disturbance buffer zones shall be established by the qualified biologist and shall be no less than 300 feet. If determined appropriate, a smaller buffer may be established by the qualified biologist	Prior to commencing ground- or vegetation-disturbing activities	Project Proponent

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following monitoring and assessments of the Project's			
effects on the burrowing owls. If it is not possible to			
avoid active burrows, passive relocation shall be			
implemented if a qualified biologist has determined			
there are no nesting owls and/or juvenile owls are no			
longer dependent on the burrows. A qualified biologist,			
in coordination with the applicant and the City, shall			
prepare and submit a passive relocation program in			
accordance with Appendix E (i.e., Example			
Components for Burrowing Owl Artificial Burrow and			
Exclusion Plans) of the CDFW's Staff Report on			
Burrowing Owl Mitigation (CDFG 2012) for CDFW			
review/approval prior to the commencement of			
disturbance activities onsite and proposed mitigation for			
permanent loss of occupied burrow(s) and habitat			
consistent with the 2012 Staff Report on Burrowing Owl			
Mitigation. When a qualified biologist determines that			
burrowing owls are no longer occupying the Project site			
and passive relocation is complete, construction			
activities may begin. A final letter report shall be			
prepared by the qualified biologist documenting the			
results of the passive relocation. The letter shall be			
submitted to CDFW.			

#### MM BIO-4

Mojave Ground Squirrel Pre-Construction Survey. Preconstruction surveys following the Mohave Ground Squirrel Survey Guidelines (CDFG 2010), or the most recent version shall be performed by a qualified biologist authorized by a Memorandum of Understanding issued by the California Department of Fish and Wildlife (CDFW). The pre-construction surveys shall cover the Project Area and a 50- foot buffer zone. Should Mohave ground squirrel presence be confirmed during the survey, the Project Proponent should obtain an Incidental Take Permit (ITP) for Mohave ground squirrel prior to the start of Project activities. CDFW shall be notified if Mohave ground squirrel presence is confirmed during the preconstruction survey. If a Mohave ground squirrel is observed during Project activities, and the Project Proponent does not have an ITP, all work shall immediately stop, and the Project Proponent shall

# Prior to commencing ground- or vegetationdisturbing activities

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consult with CDFW on next steps, including obtaining an ITP.		
Desert Tortoise Pre-Construction Survey. A CDFW-approved biologist shall conduct a protocol level presence or absence survey within the Project area and 50-foot buffer no more than 48 hours prior to Project activities and after any pause in Project activities lasting 30 days or more during desert tortoise active season (April to May or September to October), in accordance with the U.S. Fish and Wildlife Service 2019 desert tortoise survey methodology. The survey shall utilize perpendicular survey routes and 100-percent visual coverage for desert tortoise and their sign. Pre- construction surveys cannot be combined with other surveys conducted for other species while using the same personnel. Project activities cannot start until 2 negative results from consecutive surveys using perpendicular survey routes for desert tortoise are documented. Results of the survey shall be submitted to CDFW prior to start of Project activities. If the survey confirms absence, the CDFW-approved biologist shall ensure desert tortoise do not enter the Project area. If the survey confirms presence, the Project proponent shall submit to CDFW for review and approval a desert tortoise-specific avoidance plan detailing the protective avoidance measures to be implemented to ensure complete avoidance of take to desert tortoise. If complete avoidance cannot be achieved, the Project proponent shall not undertake Project activities and Project activities should be postponed until appropriate authorization (i.e., California Endangered Species Act (CESA) Incidental Take Permit ITP under Fish and Game Code section 2081) is obtained.	Prior to commencing ground- or vegetation-disturbing activities	Project Proponent
MM BIO-6  Regardless of the time of year, a pre-construction sweep shall be performed to verify absence of nesting birds. A qualified biologist shall conduct the pre-activity sweep within the Project areas (including access	Prior to commencing ground- or vegetation-	Project Proponent

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routes) and a 500- foot buffer surrounding the Project areas, within 2 hours prior to initiating Project activities. Additionally, a nesting bird survey shall be conducted by a qualified biologist no more than three (3) days prior to the initiation of project activities, including, but not limited to clearing, grubbing, and/or rough grading prevent impacts to birds and their nests.

The survey will be conducted by a qualified biologist. Surveys shall include any potential habitat (including trees, shrubs, the ground, or nearby structures) that may be impacted by activities resulting in nest destruction or abandonment. If nesting bird activity is present within the work area or the Project's zone of influence (generally 100-300 feet), a no disturbance buffer zone shall be established by the qualified biologist around each nest to prevent nest destruction or abandonment. If nesting bird activity is present, a nodisturbance buffer zone shall be established by the qualified biologist around each nest to prevent nest destruction and disruption of breeding or rearing behavior. The buffer shall be a minimum of 500 feet for raptors and 3400 feet for songbirds, unless a smaller buffer is specifically determined by a qualified biologist familiar with the nesting phenology of the nesting species. The buffer areas shall be avoided until the nests are no longer occupied and the juvenile birds can survive independently from the nests as confirmed by a qualified biologist. A qualified biologist shall inspect the active nest to determine whether construction activities are disturbing the nesting birds or nestlings. If the qualified biologist determines that construction activities pose a disturbance to nesting, construction work shall be stopped in the area of the nest and the 'no disturbance buffer' shall be expanded. If there is no nesting activity, then no further action is need for this measure. If an active nest is encountered during construction, construction shall stop immediately until a qualified biologist can determine the status of the nest and when work can proceed without risking violation to state or federal laws.

disturbing activities

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#### **MM BIO-7**

Pre-construction rare plant clearance survey. Prior to Project implementation, and during the appropriate season, a qualified biologist shall conduct botanical field surveys within the Project area following protocols set forth in the California Department of Fish and Wildlife's (CDFW) 2018 Protocols for Surveying and Evaluating Impacts to Special Status Native Plant Populations and Sensitive Natural Communities (CDFW 2018). The surveys shall be conducted by a CDFW approved botanist(s) experienced in conducting floristic botanical field surveys, knowledgeable of plant taxonomy and plant community ecology and classification, familiar with the plants of the area, including special-status and locally significant plants. and familiar with the appropriate state and federal statutes related to plants and plant collecting. The botanical field surveys shall be conducted at the appropriate time of year when plants will both be evident and identifiable (usually, during flowering or fruiting) and, in a manner, which maximizes the likelihood of locating special-status plants and sensitive natural communities that may be present. Botanical field surveys shall be conducted floristic in nature, meaning that every plant taxon that occurs in the project area is identified to the taxonomic level necessary to determine rarity and listing status. If any special-status plants are identified, the City shall avoid the plant(s), with an appropriate buffer (i.e., fencing or flagging). If complete avoidance is not feasible, the City shall mitigate the loss of the plant(s) through the purchase of mitigation credits from a CDFW-approved bank and/or land acquisition and conservation at a mitigation ratio determined by CDFW after Project analysis. If the Project has the potential to impact a state-listed species, the Project Applicant should apply for a California Endangered Species Act (CESA) Incidental Take Permit (ITP) with CDFW.

Prior to commencing ground- or vegetationdisturbing activities Project Proponent