# INITIAL STUDY/ MITIGATED NEGATIVE DECLARATION

# for

# 125 KIRK AVENUE SUBDIVISION PROJECT

File Nos. PD22-013, PDC22-006, T21-045 & ER21-301



# CITY OF SAN JOSÉ CALIFORNIA

September 2023

# Planning, Building and Code Enforcement CHRISTOPHER BURTON, DIRECTOR

## MITIGATED NEGATIVE DECLARATION

The Director of Planning, Building and Code Enforcement has reviewed the proposed project described below to determine whether it could have a significant effect on the environment as a result of project completion. "Significant effect on the environment" means a substantial or potentially substantial, adverse change in any of the physical conditions within the area affected by the project including land, air, water, minerals, flora, fauna, ambient noise, and objects of historic or aesthetic significance.

PROJECT NAME: 125 Kirk Avenue Subdivision Project

PROJECT FILE NUMBERS: PD22-013, PDC22-006, T21-045 & ER21-301

**PROJECT DESCRIPTION:** The applicant proposes project a Planned Development Permit, Tentative Map, Prezoning and Annexation to prezone the property to the R-1(PD) Planned Development Zoning District, annex the property, subdivide the property into 18 lots, and develop 18 attached single-family dwellings. The project includes demolition of an existing 1,088 SF single-family residence and accessory structures, and removal of 26 trees, on an approximately 1.49-gross acre site located at 125 Kirk Avenue. Solar panels would be installed as part of the proposed project.

**PROJECT LOCATION:** The project site is located within the City's Urban Service Area but just outside of the City limits of San José, in unincorporated Santa Clara County, in a predominantly residential area between Kirk Avenue to the north, Hyland Avenue to the East, El Campo Drive to the South, and Madeline Drive to the west. The project site consists of a single lot that is approximately 1.49 acres in size, and the project requires approval of a prezoning and annexation agreement by the Local Agency Formation Commission of Santa Clara County (LAFCO).

ASSESSORS PARCEL NO.: 601-07-066 COUNCIL DISTRICT: 2

**APPLICANT CONTACT INFORMATION:** Hestia Development, Inc. (Attn: Melanie Griswold), 97 Boston Avenue, San José, CA 95126, (415) 265-1086

#### **FINDING**

The Director of Planning, Building and Code Enforcement finds the project described above would not have a significant effect on the environment if certain mitigation measures are incorporated into the project. The attached Initial Study identifies one or more potentially significant effects on the environment for which the project applicant, before public release of this Mitigated Negative Declaration (MND), has made or agrees to make project revisions that will clearly mitigate the potentially significant effects to a less than significant level.

# MITIGATION MEASURES INCLUDED IN THE PROJECT TO REDUCE POTENTIALLY SIGNIFICANT EFFECTS TO A LESS THAN SIGNIFICANT LEVEL

- **A. AESTHETICS** The project would not have a significant impact on this resource, therefore no mitigation is required.
- **B. AGRICULTURE AND FORESTRY RESOURCES** The project would not have a significant impact on this resource, therefore no mitigation is required.

# C. AIR QUALITY.

**Impact AQ-1:** Project construction would result in an infant cancer risk of 20.8 cases per one million at the residential cancer risk MEI and 14.9 cases per one million at the Home Away from Home Childcare Facility MEI, which exceed the BAAQMD's cancer risk significance threshold of 10 cases per one million.

**MM AQ-1:** Prior to the issuance of any demolition, grading, or building permits (whichever occurs first), the project applicant shall prepare a construction operations plan with equipment verified by a qualified air quality specialist that demonstrates off-road equipment used on-site to construct the project would achieve a fleet-wide average of a 60 percent reduction or more in diesel particulate matter (DPM) exhaust emissions. Specifically, this plan shall include, but is not limited to, the measures identified below:

- All construction equipment larger than 25 horsepower used at the site for more than two continuous days or 20 hours total shall meet U.S. EPA Tier 4 emission standards for particulate matter (PM10 and PM2.5), if feasible, otherwise:
  - o If use of Tier 4 equipment is not available, alternatively use equipment that meets U.S. EPA emission standards for Tier 3 engines and include particulate matter emissions control equivalent to CARB Level 3 verifiable diesel emission control devices that altogether achieve a 60 percent reduction in particulate matter exhaust in comparison to uncontrolled equipment; alternatively (or in combination).
- Alternatively, the applicant may develop another construction operations plan demonstrating that the construction equipment used on-site would achieve a reduction in construction diesel particulate matter emissions by 60 percent or greater. Elements of the plan could include a combination of some of the following measures:
  - o Use of Tier 4 or alternatively fueled equipment,
  - o Installation of electric power lines during early construction phases to avoid use of diesel generators and compressors,
  - o Use of electrically-powered equipment,
  - Restriction of forklifts and aerial lifts to electric or propane/natural gas powered for exterior and interior building construction,
  - o Change in construction build-out plans to lengthen phases, and
  - o Implementation of different building techniques that result in less diesel equipment usage.

The construction operations plan shall be reviewed and approved by the Director of Planning, Building and Code Enforcement or the Director's designee prior to the issuance of any demolition, grading, or building permits (whichever occurs earliest).

### D. BIOLOGICAL RESOURCES.

**Impact BIO-1:** Construction activities associated with the project could result in the loss of fertile eggs of nesting raptors or other migratory birds, or nest abandonment.

**MM BIO-1:** The project applicant shall schedule demolition and construction activities to avoid the nesting season. The nesting season for most birds, including most raptors in the San Francisco Bay area, extends from February 1st through August 31st (inclusive).

If demolition and construction cannot be scheduled to occur between September 1st and January 31st (inclusive and as amended), pre-construction surveys for nesting birds shall be completed by

a qualified ornithologist or biologist to ensure that no nests shall be disturbed during project implementation. This survey shall be completed no more than 14 days prior to the initiation of construction activities during the early part of the breeding season (February 1st through April 30th, inclusive) and no more than 30 days prior to the initiation of these activities during the late part of the breeding season (May 1st through August 31st, inclusive). During this survey, the qualified ornithologist/biologist shall inspect all trees and other possible nesting habitats immediately adjacent to the construction areas for nests.

If an active nest is found sufficiently close to work areas to be disturbed by construction, the qualified ornithologist/biologist, in consultation with the California Department of Fish and Wildlife, shall determine the extent of a construction free buffer zone to be established around the nest, typically 250 feet, to ensure that raptor or migratory bird nests shall not be disturbed during project construction.

Prior to any tree removal, or approval of any grading or demolition permits (whichever occurs first), the qualified ornithologist/biologist shall submit a report indicating the results of the survey and any designated buffer zones to the satisfaction of the Director of the Planning, Building, and Code Enforcement or the Director's designee.

- **E. CULTURAL RESOURCES** The project would not have a significant impact on this resource, therefore no mitigation is required.
- **F. ENERGY** The project would not have a significant impact on this resource, therefore no mitigation is required.
- **G. GEOLOGY AND SOILS** The project would not have a significant impact on this resource, therefore no mitigation is required.
- **H. GREENHOUSE GAS EMISSIONS** The project would not have a significant impact on this resource, therefore no mitigation is required.

# I. HAZARDS AND HAZARDOUS MATERIALS.

**Impact HAZ-1:** Due to the agricultural history, there is a potential that the shallow soil contains residual organochlorine pesticides and/or pesticide-based metals such as arsenic and lead from historic pesticide application. If pesticides are present and not mitigated, construction of the project could result in exposure of construction workers, adjacent properties and future site occupants to pesticide contamination.

MM HAZ-1: Prior to issuance of a grading permit, the project applicant shall retain a qualified environmental professional to complete a Phase II soil contamination investigation to evaluate past agricultural use. The Phase II shall include soil sampling and analysis for organochlorine pesticides and pesticide-based metals, arsenic and lead to determine if these chemicals are present above the regulatory environmental screening levels for construction worker safety and residential uses. The results of the soil sampling and testing must be provided to the Supervising Environmental Planner of the City of San José Planning, Building, and Code Enforcement, and the Environmental Compliance Officer in the City of San José's Environmental Services Department.

If the Phase II results indicate soil concentrations of pesticides or metals above the environmental

screening levels, the applicant must obtain regulatory oversight from the Department of Toxic Substances Control, or the Santa Clara County Department of Environmental Health under their Site Cleanup Program. A Site Management Plan (SMP), Removal Action Plan (RAP), or equivalent document shall be prepared by a qualified environmental consultant under regulatory oversight and approval that identifies remedial measures and/or soil management practices to ensure construction worker safety and the health of future site occupants. The plan and evidence of regulatory oversight shall be provided to the Director of Planning, Building, and Code Enforcement or Director's designee and the Environmental Compliance Officer in the City of San José Environmental Services Department.

- **J. HYDROLOGY AND WATER QUALITY** The project would not have a significant impact on this resource, therefore no mitigation is required.
- **K. LAND USE AND PLANNING** The project would not have a significant impact on this resource, therefore no mitigation is required.
- **L. MINERAL RESOURCES** The project would not have a significant impact on this resource, therefore no mitigation is required.
- M. NOISE Construction of the project would generate vibration levels exceeding the General Plan threshold 0.2 in/sec PPV or more at buildings of normal conventional construction adjoining or located within 25 feet of the project site.

MM NSE-1: Construction Vibration Monitoring, Treatment, and Reporting Plan

Prior to the issuance of any grading permits, the project applicant shall implement a construction vibration monitoring plan to document conditions prior to, during, and after vibration generating construction activities. All plan tasks shall be undertaken under the direction of a licensed Professional Structural Engineer in the State of California and be in accordance with industry-accepted standard methods. The construction vibration monitoring plan shall include, but not be limited to, the following measures:

- The report shall include a description of measurement methods, equipment used, calibration certificates, and graphics as required to clearly identify vibration-monitoring locations.
- A list of all heavy construction equipment to be used for this project and the anticipated time duration of using the equipment that is known to produce high vibration levels (clam shovel drops, vibratory rollers, hoe rams, large bulldozers, caisson drillings, loaded trucks, jackhammers, etc.) shall be submitted to the Director of Planning or Director's designee of the Department of Planning, Building, and Code Enforcement by the contractor. This list shall be used to identify equipment and activities that would potentially generate substantial vibration and to define the level of effort required for continuous vibration monitoring. Phase demolition, earth-moving, and ground impacting operations so as not to occur during the same time period.
- Prohibit the use of heavy vibration-generating construction equipment within 30 feet of adjacent buildings.
- Use a smaller vibratory roller, such as the Caterpillar model CP433E vibratory compactor, when compacting materials within 30 feet of adjacent buildings. Only use the static compaction mode when compacting materials within 15 feet of buildings.
- Document conditions at all structures located within 30 feet of construction prior to,

during, and after vibration generating construction activities with the agreement of property owners. All plan tasks shall be undertaken under the direction of a licensed Professional Structural Engineer in the State of California and be in accordance with industry-accepted standard methods. Specifically:

- Vibration limits shall be applied to vibration-sensitive structures located within 30 feet of all construction activities identified as sources of high vibration levels.
- Performance of a photo survey, elevation survey, and crack monitoring survey for each structure of normal construction within 30 feet of all construction activities identified as sources of high vibration levels. Surveys shall be performed prior to any construction activity, in regular intervals during construction, and after project completion of vibration generating construction activities, and shall include internal and external crack monitoring in the structures, settlement, and distress, and shall document the condition of the foundations, walls and other structural elements in the interior and exterior of said structures.
- Avoid dropping heavy equipment and use alternative methods for breaking up existing pavement, such as a pavement grinder, instead of dropping heavy objects, within 30 feet of adjacent buildings.
- The contractor shall alert heavy equipment operators to the close proximity of the adjacent structures so they can exercise extra care.
- Designate a person responsible for registering and investigating claims of excessive vibration. The contact information of such person shall be clearly posted on the construction site.
- Develop a vibration monitoring and construction contingency plan to identify structures where monitoring would be conducted, set up a vibration monitoring schedule, define structure-specific vibration limits, and address the need to conduct photo, elevation, and crack surveys to document before and after construction conditions. Construction contingencies shall be identified for when vibration levels approached the limits.
- At a minimum, vibration monitoring shall be conducted during demolition and excavation activities.
- Conduct a post-construction survey on structures where either monitoring has indicated high vibration levels or complaints of damage has been made. Make appropriate repairs or compensation where damage has occurred as a result of construction activities.
- **N. POPULATION AND HOUSING** The project would not have a significant impact on this resource, therefore no mitigation is required.
- **O. PUBLIC SERVICES** The project would not have a significant impact on this resource, therefore no mitigation is required.
- **P. RECREATION** The project would not have a significant impact on this resource, therefore no mitigation is required.
- **Q.** TRANSPORTATION The project would not have a significant impact on this resource, therefore no mitigation is required.
- **R.** TRIBAL CULTURAL RESOURCES Subsurface work associated with the proposed project has the potential to disturb tribal cultural resources associated with Tamien Nation.
  - **MM TCR-1:** Prior to the issuance of any grading permits, the applicant shall provide a tribal cultural resources sensitivity training to all construction personnel. The training shall be

facilitated by a Native American representative familiar with the local area and registered with the Native American Heritage Commission for the City of San José. Documentation verifying that tribal cultural resources sensitivity training has been conducted shall be submitted to the Director of Planning, Building and Code Enforcement or the Director's designee within 7 days of completion of training.

**MM TCR-2:** If any tribal cultural resources are discovered during construction, the applicant shall notify representatives of Tamien Nation and the NAHC regarding the find. Copies of notifications shall be submitted to the Director of Planning, Building and Code Enforcement or the Director's designee to verify compliance with this mitigation measure.

- S. UTILITIES AND SERVICE SYSTEMS The project would not have a significant impact on this resource, therefore no mitigation is required.
- **T. WILDFIRE** The project would not have a significant impact on this resource, therefore no mitigation is required.
- U. MANDATORY FINDINGS OF SIGNIFICANCE

Cumulative impacts would be less than significant. The proposed Project would implement the identified mitigation measures and would have either have no impacts or less-than-significant impacts on air quality, biological resources, hazards and hazardous materials, noise and tribal cultural resources. Therefore, the proposed Project would not contribute to any cumulative impact for these resources. The Project would not cause changes in the environment that have any potential to cause substantial adverse direct or indirect effects on human beings.

### **PUBLIC REVIEW PERIOD**

Before 5:00 p.m. on Monday, October 23<sup>rd</sup>, 2023, any person may:

- 1. Review the Draft Mitigated Negative Declaration (MND) as an informational document only; or
- 2. Submit <u>written comments</u> regarding the information and analysis in the Draft MND. Before the MND is adopted, Planning staff will prepare written responses to any comments, and revise the Draft MND, if necessary, to reflect any concerns raised during the public review period. All written comments will be included as part of the Final MND.

Christopher Burton, Director Planning, Building and Code Enforcement

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Deputy

Date

Cort Hitchens Environmental Project Manager

Circulation period: October 3, 2023 to October 23, 2023

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- E. Geotechnical Report
- F. Greenhouse Gas Emissions Checklist
- G. Phase I Environmental Site Assessment
- H. Noise and Vibration Assessment

# **Chapter 1. Introduction and Background Information**

### INTRODUCTION

This Initial Study has been prepared to conform to the requirements of the California Environmental Quality Act (CEQA), the CEQA Guidelines (Title 14, California Code of Regulations §15000 et seq.), and the regulations and policies of the City of San José (City). The purpose of this Initial Study is to provide objective information regarding the environmental consequences of the 125 Kirk Avenue Subdivision (project, proposed project) to the decision makers considering the project. Chapter 2, "Project Description," presents the detailed project information.

The City is the lead agency under CEQA for the proposed project. The project involves an annexation of the project site from unincorporated Santa Clara County into the City of San José to facilitate a subdivision and development of 18 attached two-story single-family residences across 9 new buildings. The Santa Clara Local Agency Formation Commission (LAFCO) would consider the annexation request in a multi-step process as a responsible agency under CEQA. The initial action, the proposed planned development permit, tentative map, CEQA, annexation and prezoning would be considered by the City of San José prior to action by LAFCO. If the initial action is approved by the City, the project would then be submitted to LAFCO to consider the proposed annexation. In addition, LAFCO would also consider the detachment of the project site from existing service districts, including, but not limited to, fire service, police service, and wastewater service. Subsequent to the successful approval of the annexation by LAFCO, the City could consider the remaining City entitlements necessary to approve the project at a subsequent hearing.

As the lead agency, the City has prepared this Initial Study to evaluate the potential physical environmental impacts that might reasonably be anticipated to result from the construction and operation of the proposed project.

In accordance with the provisions of CEQA, the City is distributing a Notice of Intent (NOI) to adopt a Mitigated Negative Declaration (MND) to solicit comments on the analysis and mitigation measures presented in this Draft Initial Study/MND. Publication of this Initial Study marks the beginning of a 20-day public review and comment period. During this period, the Initial Study will be available to local, state, and federal agencies and to interested organizations and individuals for review. Written comments concerning the environmental review contained in this Initial Study during the 20-day public review period should be sent to:

City of San José Department of Planning, Building, and Code Enforcement
200 East Santa Clara Street
Tower, Third Floor
San José, California 95113
Attn: Cort Hitchens
cort.hitchens@sanjoseca.gov

This Draft Initial Study/MND and all documents referenced in it are available for public review in the Department of Planning, Building and Code Enforcement at the above address, on the City's environmental page at <a href="www.sanjoseca.gov/negativedeclarations">www.sanjoseca.gov/negativedeclarations</a> and a copy will be available on the State Clearinghouse CEQAnet Webportal at <a href="https://ceqanet.opr.ca.gov/Search/">https://ceqanet.opr.ca.gov/Search/</a>.

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Following the conclusion of the public review period, the City of San José will consider the adoption of the Initial Study/Mitigated Negative Declaration (MND) for the project at a regularly scheduled public hearing. The City shall consider the Initial Study/MND together with any comments received during the public review process. Upon adoption of the MND, the City may proceed with project approval actions.

If the project is approved, the City of San José will file a Notice of Determination (NOD), which will be available for public inspection and posted within 24 hours of receipt at the County Clerk's Office for 30 days. The filing of the NOD starts a 30-day statute of limitations on court challenges to the approval under CEQA (CEQA Guidelines Section 15075(g)).

### PROJECT DATA

- 1. **Project Title**: 125 Kirk Avenue Subdivision (PD22-013, PDC22-006, ER21-301, T21-045)
- **Lead Agency Contact:** City of San José Department of Planning, Building and Code Enforcement, 200 E. Santa Clara Street, San José, CA 95113
  Environmental Planner: Cort Hitchens, (408) 794-7386, Cort.Hitchens@sanjoseca.gov
- 3. Project Owner: KirkAve LLC, 97 Boston Avenue, San José, CA 95126
- **4. Project Proponent:** Hestia Development, Inc. (Attn: Melanie Griswold), 97 Boston Avenue, San José, CA 95126, (415) 265-1086
- 5. **Project Location:** The project is located on approximately 1.49 gross acres on a single parcel located at 125 Kirk Avenue. The parcel is currently occupied by a single-family residence, two accessory structures, trees and landscaping. The project is within the City's Urban Service Area, located just outside of the boundaries of the City and would require approval of a prezoning and annexation agreement by the Local Agency Formation Commission of Santa Clara County (LAFCO).

Assessor's Parcel Number (APN): 601-07-066

**City Council District: 2** 

- 6. **Project Description Summary:** The applicant proposes project a Planned Development Permit (PD22-013), Tentative Map (T21-045), Prezoning (PDC22-006) and Annexation (McKee 139) to prezone the property to the R-1(PD) Planned Development Zoning District, annex the property, subdivide the property into 18 lots, and develop 18 attached single-family dwellings. The project includes demolition of the existing 1,088 SF single-family residence and accessory structures, and removal of 26 trees, on an approximately 1.49-gross acre site located at 125 Kirk Avenue. Solar panels would be installed as part of the proposed project.
- 7. Envision 2040 San José General Plan Designation: Residential Neighborhood
- **8. Zoning Designation**: R-1 Single Family Residence (County of Santa Clara designation)
- 9. Habitat Conservation Plan Designations:

Area 4: Urban Development Equal to or Greater than Two Acres Covered

Land Cover: Urban-Suburban

Land Cover Fee Zone: Urban Areas (No Land Cover Fee)

- **10.** Surrounding Land Uses:
  - North: Kirk Avenue, Linda Vista Elementary School
  - South: Residential, El Campo Drive
  - East: Residential, Hyland Avenue, Religious Building
  - West: Residential, Madeline Drive

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# **Chapter 2. Project Description**

### PROJECT LOCATION

The project site is located just outside of the City limits of San José, in unincorporated Santa Clara County, in a predominantly residential area between Kirk Avenue to the north, Hyland Avenue to the East, El Campo Drive to the South, and Madeline Drive to the west (refer to Figure 1). The project site consists of a single lot that is approximately 1.49 acres in size. The project is located on Assessor's Parcel Number (APN) 601-07-066 (see Figure 2). The project site is currently occupied by a single-family residence, two accessory structures, trees, and landscaping. An aerial photograph of the project site and surrounding area is presented in Figure 3.

## PROJECT DESCRIPTION

The project is an application for a Planned Development Permit (PD22-013), Tentative Map (T21-045), Prezoning (PDC22-006), and Annexation (File No. McKee 139) to allow demolition of the existing single-family residence and accessory structures, subdivision of the existing lot into 18 parcels, and construction of 18 attached two-story single-family residences across 9 new buildings. Units would be constructed in one of two configurations, referred to as "Plan A" and "Plan B." Of the 18 proposed units, 15 would be in the Plan A configuration, while the remaining 3 would be in the Plan B configuration. Plan A units would have a total floor space of approximately 1,909 square feet each and would each have 4 bedrooms, 2.5 bathrooms, and an attached 397 square foot two-car garage. Plan B units would have a total floor space of approximately 1,481 square feet each and would have 4 bedrooms, 2.5 bathrooms, and an attached 242 square foot single-car garage. Two of the 18 units would be designated as affordable units for very-low-income households; as a result, the project is implementing a 50 percent density bonus pursuant to State of California Government Code Section 65915. The floor area ratio (FAR) for the proposed project is 0.51. The project includes an application for prezoning of the site to a zoning designation of (R-1)PD – Planned Development. As part of the project, the site would be annexed from the County into the City limits.

The site is designated as *Residential Neighborhood* (RN) in the City's 2040 General Plan. The *Residential Neighborhood* designation is applied broadly throughout the City to encompass most of the established, single-family residential neighborhoods and is intended to preserve the existing character of these neighborhoods and to strictly limit new development to infill projects which closely conform to the prevailing existing neighborhood character as defined by density, lot size and shape, massing and neighborhood form and pattern.

The proposed site plan for the project is presented in Figure 4. Floor plans for both the "Plan A" and "Plan B" unit configurations are provided in Figures 5A through 5F. Elevations for both the "Plan A" and "Plan B" unit configurations are shown in Figures 6A through 6D. Additional project details are described below.

**Site Development**. The proposed development is the construction of 18 attached two-story residences (duplexes) across 9 new buildings and a new private street on a 1.49-acre site (see Figure 4). Parking for residents would be provided via attached garages for each unit, in either 2-car (Plan A configuration) or single-car (Plan B configuration) variants. Additional parking would be provided via 11 surface parking lot spaces. Each Plan A unit (15 units total) would have a floor area of approximately 1,909 square feet, and each Plan B unit (3 units total) would have a floor area of

approximately 1,481 square feet. The maximum heights for all units would be approximately 27 feet (see Figures 6A-6D). Each unit would include private open space, ranging from 605 square feet to 923 square feet. In addition, each unit would have an approximately 2-foot front setback, and at least a 12-foot rear setback. A 6-foot setback from the property line at the edge of Kirk Avenue is also proposed. To allow for the proposed development of the new residences, the project includes the demolition of the existing approximately 1,088 square foot single-family residence on the site, as well as two accessory structures, trees, and landscaping.

Access and Parking. Vehicular access to the project site would be provided via a new 22-foot-wide private street connecting the project site to Kirk Avenue via a new private driveway. A new 26-foot-wide private driveway would replace the existing driveway at the site. As stated above, parking for residents would be provided via attached garages for each unit and the project would include 11 surface parking lot spaces for visitors. New sidewalks, ranging between 3 and 6 feet in length and 10 feet in width would be constructed along both sides of the new private street to provide internal pedestrian circulation throughout the site.

**Lighting**. Outdoor lighting would be provided for site access and security purposes. All outdoor exterior lighting will conform to the City's Council Policy 4-3 Outdoor Lighting on Private Developments, the City's Interim Lighting Policy Broad Spectrum Lighting (LED) for Private Development, and Citywide Design Standards and Guidelines.

Utilities. The project includes the provision of services and utilities to serve the project, including water, storm drainage, wastewater, and solid waste. The proposed project would abandon the existing water meter in place and construct a new 8-inch lateral that connects to the existing water main on the east side of Kirk Avenue (see Figure 8). Wastewater generated on the project site would be discharged via the new sewer laterals to the existing 6-inch vitrified clay pipe (VCP) sanitary sewer line located in Madeline Drive. The project includes construction of new storm drain laterals (between 6-inches and 12-inches) to connect the proposed bio retention areas to the existing storm mains located in Madeline Drive. A stormwater control plan is provided in Figure 7. In addition, the proposed project includes new 6-inch sewer laterals to connect to the City's existing sanitary sewer system. Both the stormwater and sewer laterals would cross the driveway of the existing developed property at 3830 Madeline Drive to the north of the site. All off-site trenching and excavation would be conducted per City of San José standards, with shoring implemented as appropriate. The sewer and stormwater laterals would be installed separately, ensuring that a drive aisle on the neighboring driveway remains available during installation to maintain access to the neighboring property. Solar panels would be installed as part of the proposed project. Other utilities serving the site, including telecommunications and electricity, would remain in place to serve the proposed project.

**Grading**. Development of the project would involve import of approximately 3,000 cubic yards (CY) of fill material to be imported to the site. No excavated material would be exported offsite. A grading and drainage plan is provided in Figure 8.

**Public Improvements.** The project proposes the replacement of existing sidewalks with 10-foot-wide standard detached sidewalks and five-foot wide parkstrips behind the back of the curb along the frontage of Kirk Avenue. The project would replace the existing driveway on Kirk Avenue with a new 26-foot-wide driveway. The project would provide street dedication as needed. The proposed driveway for the project would be constructed to meet the City's driveway standards.

Landscaping and Tree Removal. Landscape plans prepared for the project are presented in Figure 9. The project site contains 58 trees of a variety of species, including coast live oak, valley oak, plum, Italian cypress, walnut, glossy privet, magnolia, fan palm, apricot, fig, persimmon, citrus and fan palm. The project would involve the removal of 46 trees (including 26 ordinance-size trees), which would require tree replacement according to the City's tree replacement ratios (see *D. Biological Resources* for further discussion and required tree replacement information).

## PROJECT CONSTRUCTION

The construction schedule for the project assumes that the earliest possible start date would be June 2023. The development would be built out over a period of approximately 11 months, with construction expected to conclude in May 2024. The earliest date of full operation for the project is assumed to be June 2024.

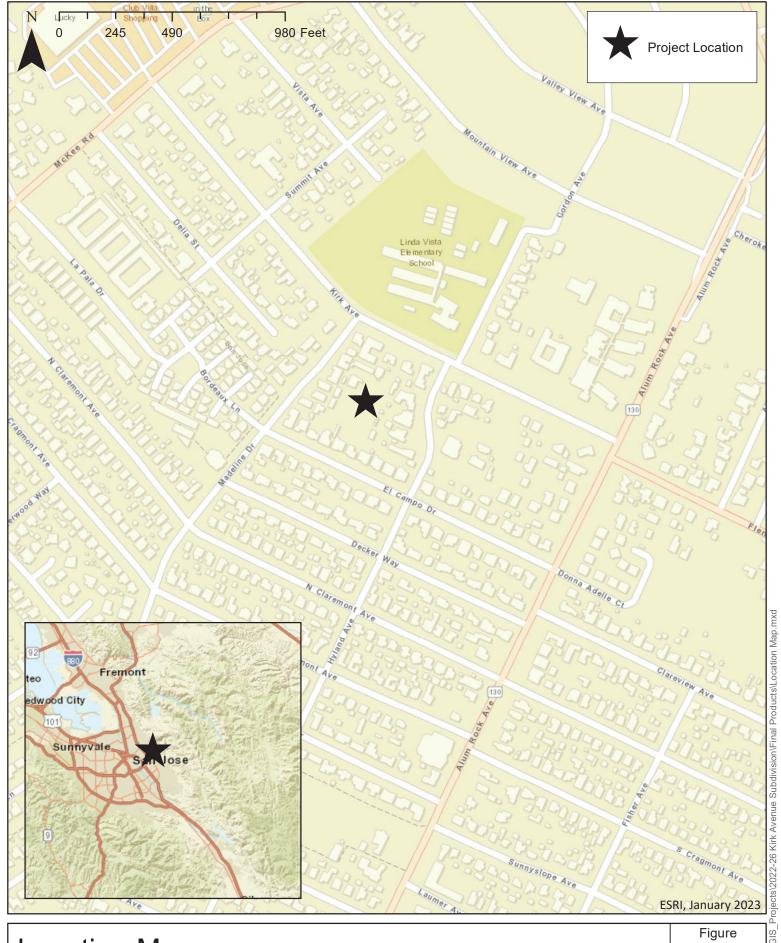
### PROJECT APPROVALS

The City of San José is the lead agency with responsibility for approving the proposed project. The project may require the following permits and approvals from the Lead Agency:

- Planned Development Permit
- Vesting Tentative Map
- Prezoning and Annexation Application
- Building Permit
- Grading Permit
- Other Public Works Clearances, as applicable

In addition, the following approvals are required from Santa Clara County LAFCO:

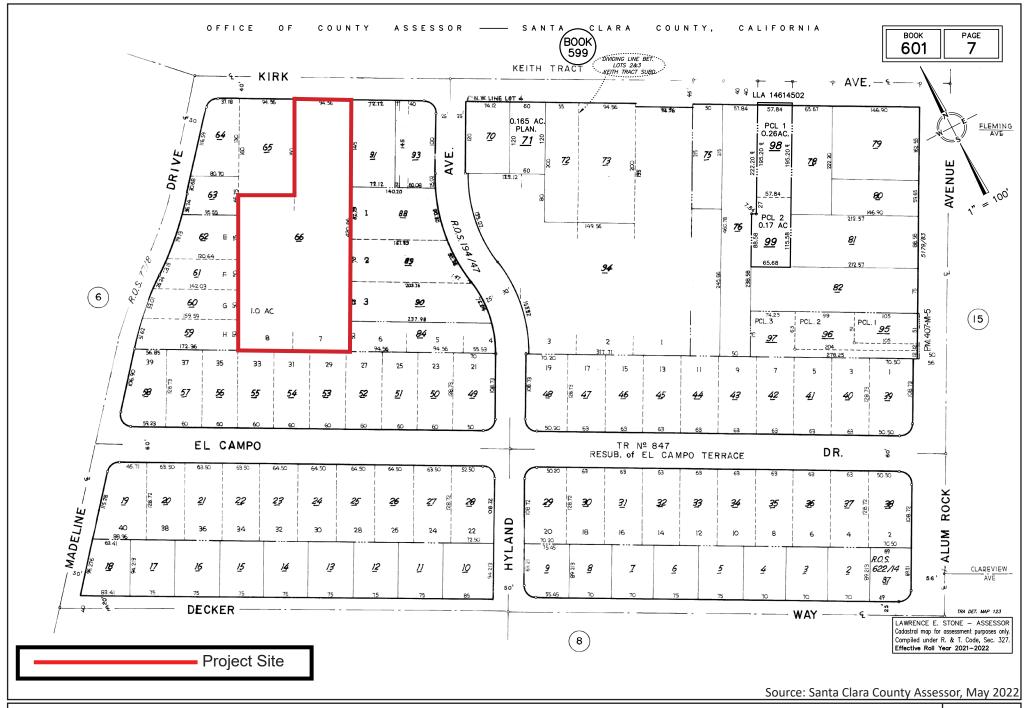
• Final Certification of Annexation to the City of San José



**Location Map** 

Kirk Avenue Subdivision Project Initial Study 1

Path: C:\GIS\GIS\_F



**APN Map** 

Kirk Avenue Subdivision Project Initial Study Figure 2



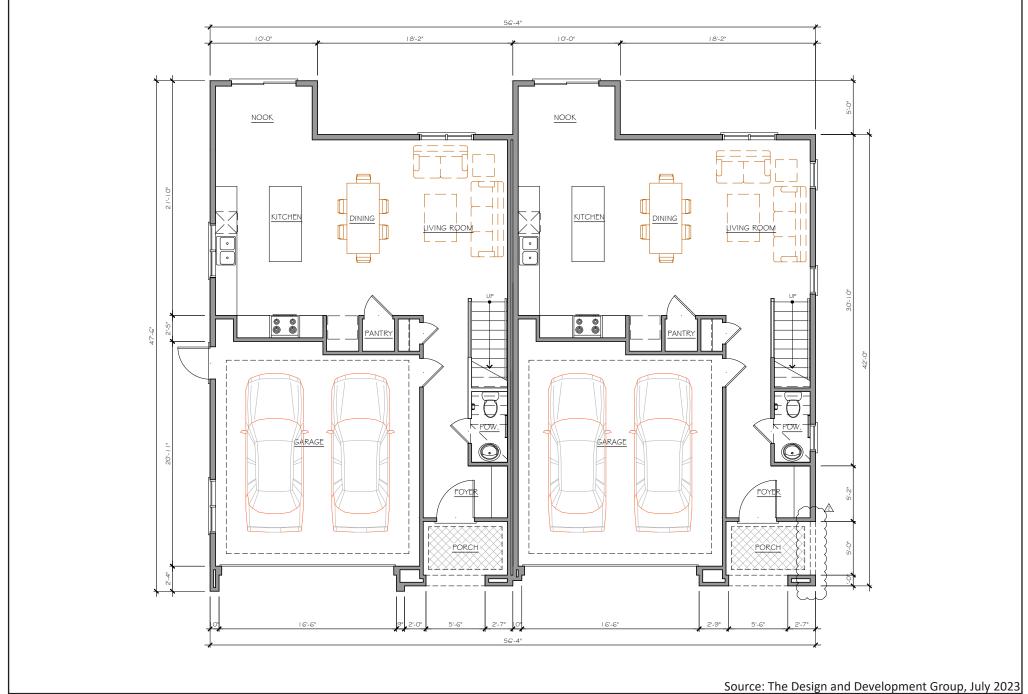
Vicinity Map

Figure

Kirk Avenue Subdivision Project
\_\_\_\_\_ Initial Study

Site Plan

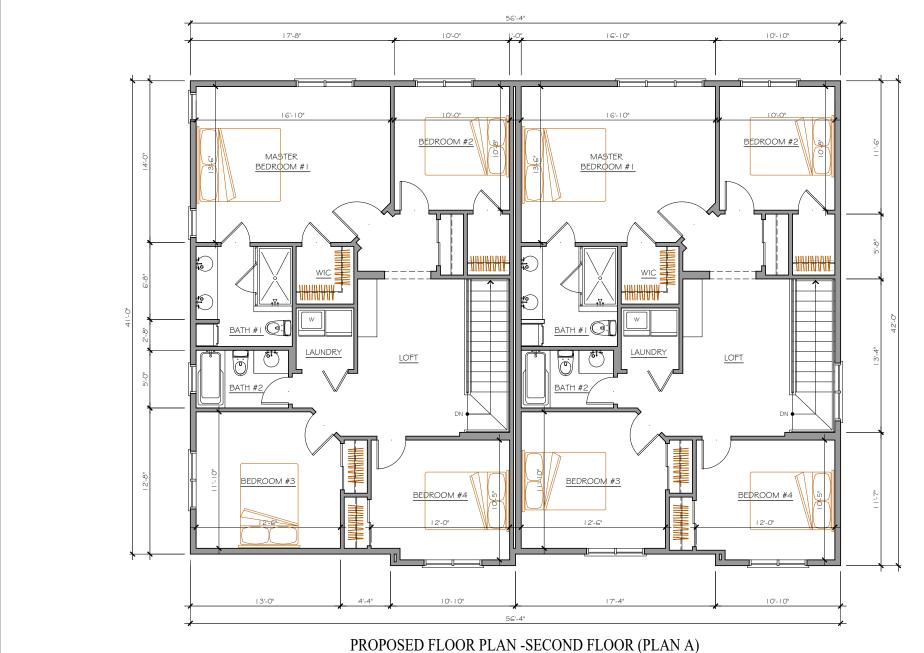
Figure



Floor Plan - Plan A - First Floor

Source: The Design and Development Group, July 2023

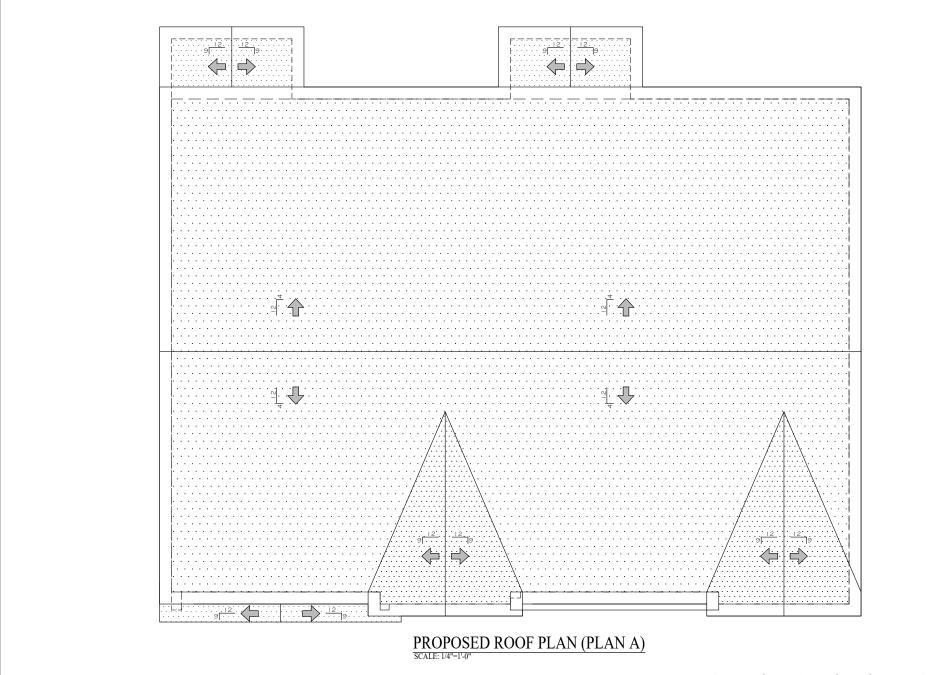
Kirk Avenue Subdivision Project Initial Study Figure 5a



Source: The Design and Development Group, May 2022

Floor Plan - Plan A - Second Floor

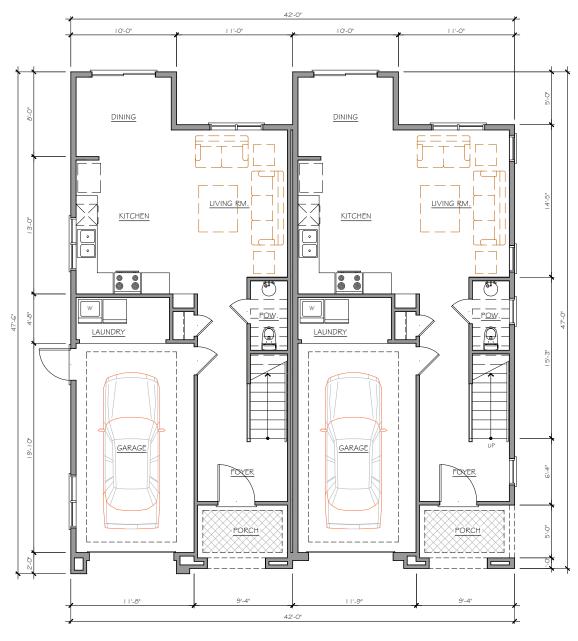
Figure 5b



Source: The Design and Development Group, May 2022

Floor Plan - Plan A - Roof

Kirk Avenue Subdivision Project Initial Study

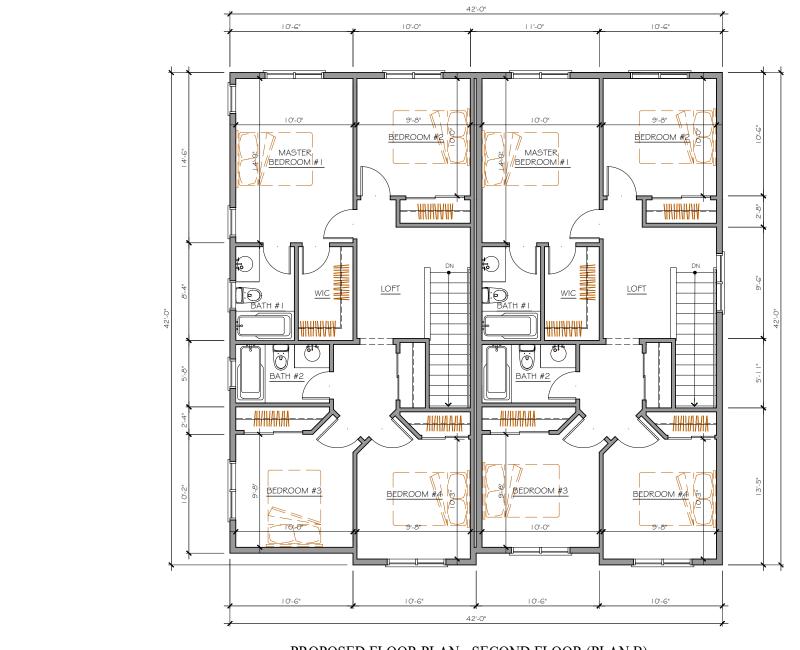


 $\underset{SCALE: \ |A^{\alpha}=1:0^{\alpha}}{PROPOSED} \ FLOOR \ PLAN \ - \ FIRST \ FLOOR \ (PLAN \ B)$ 

Source: The Design and Development Group, May 2022

Floor Plan - Plan B - First Floor

Figure 5d

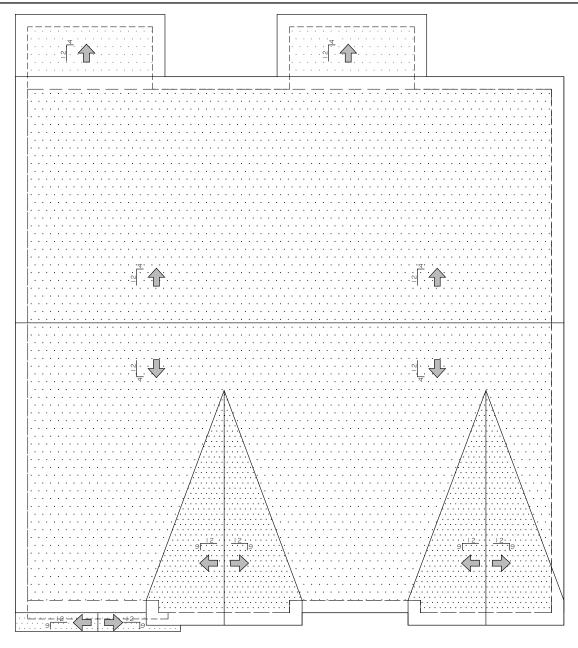


PROPOSED FLOOR PLAN - SECOND FLOOR (PLAN B)

Source: The Design and Development Group, May 2022

Floor Plan - Plan B - Second Floor

Figure **5e** 

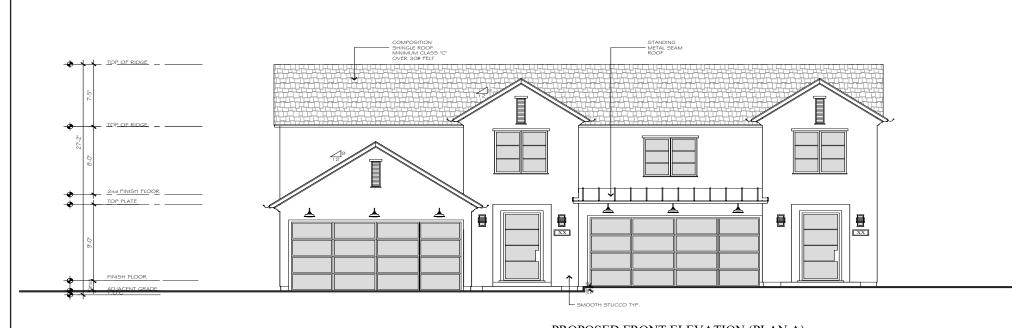


PROPOSED ROOF PLAN (PLAN B)
SCALE: 1/4"=1'-0"

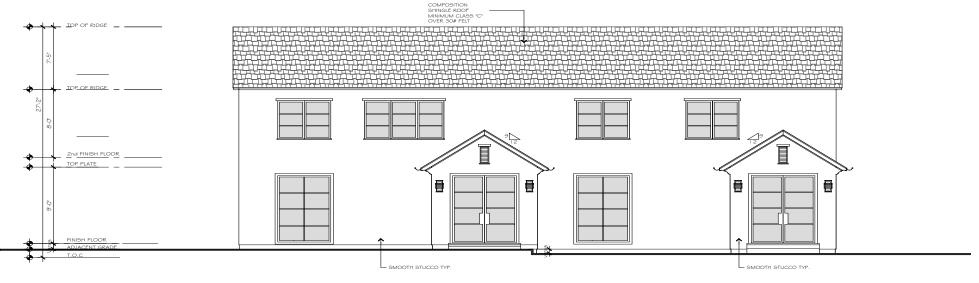
Source: The Design and Development Group, May 2022

Floor Plan - Plan B - Roof

Kirk Avenue Subdivision Project Initial Study



# $\underset{\text{SCALE: } \mathcal{H}^{\bullet} = \Gamma \circ P^{\bullet}}{\text{PROPOSED FRONT ELEVATION (PLAN A)}}$



 $\underset{SCALE: \ |A^{n-1}:0^{n}}{PROPOSED} \ REAR \ ELEVATION \ (PLAN \ A)$ 

Source: The Design and Development Group, May 2022

Elevations - Plan A - Front & Rear

Figure

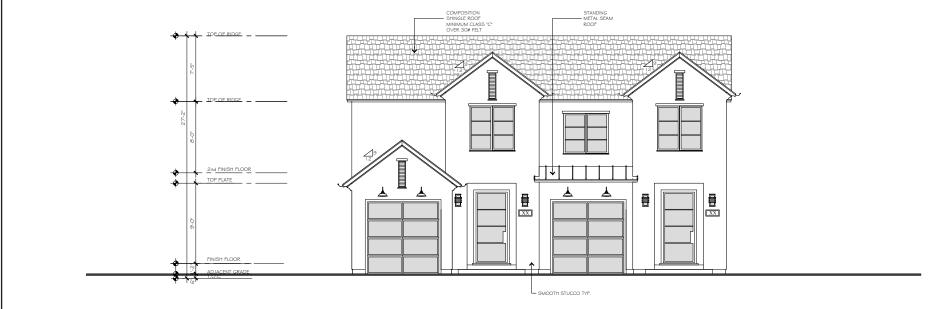
Kirk Avenue Subdivision Project Initial Study



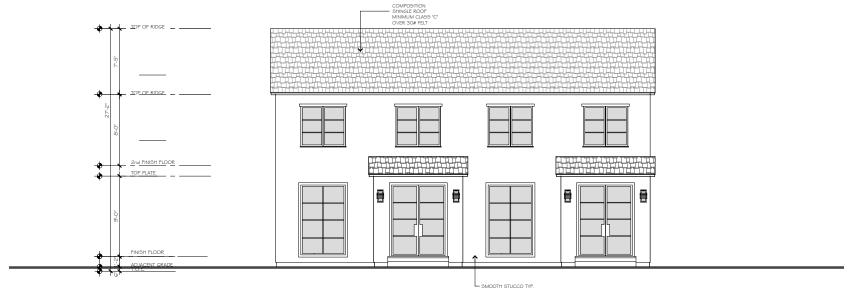
Elevations - Plan A - Left & Right

Figure

Kirk Avenue Subdivision Project Initial Study 6b



# $\underset{SCALE: \ 1/4^n=1^n0^n}{PROPOSED \ FRONT \ ELEVATION \ (PLAN \ B)}$

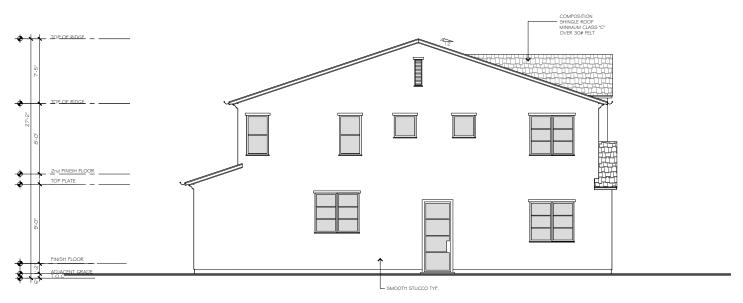


 $\frac{PROPOSED\ REAR\ ELEVATION\ (PLAN\ B)}{_{SCALE:\ 1/4"=1'\cdot0"}}$ 

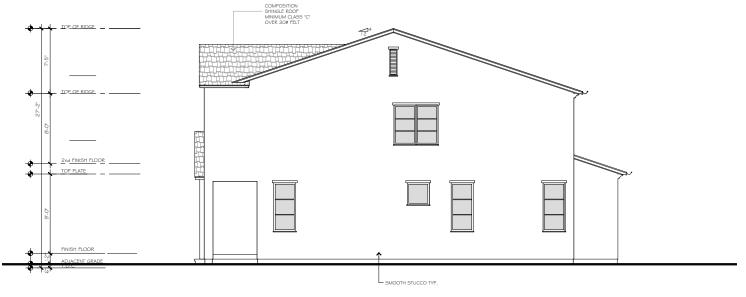
Source: The Design and Development Group, May 2022

Elevations - Plan B - Front & Rear

Figure 6c



# $\underset{\text{SCALE: } I: I^{4^{*}=1^{*}O^{*}}}{PROPOSED \; LEFT \; ELEVATION \; (PLAN \; B)}$

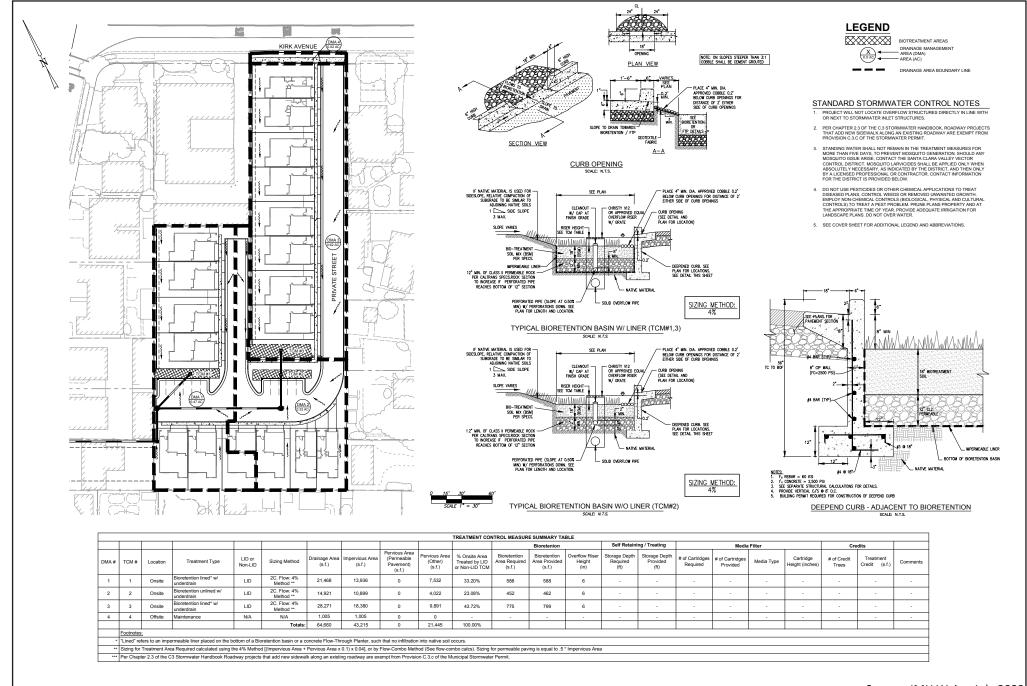


PROPOSED RIGHT ELEVATION (PLAN B)

Source: The Design and Development Group, May 2022

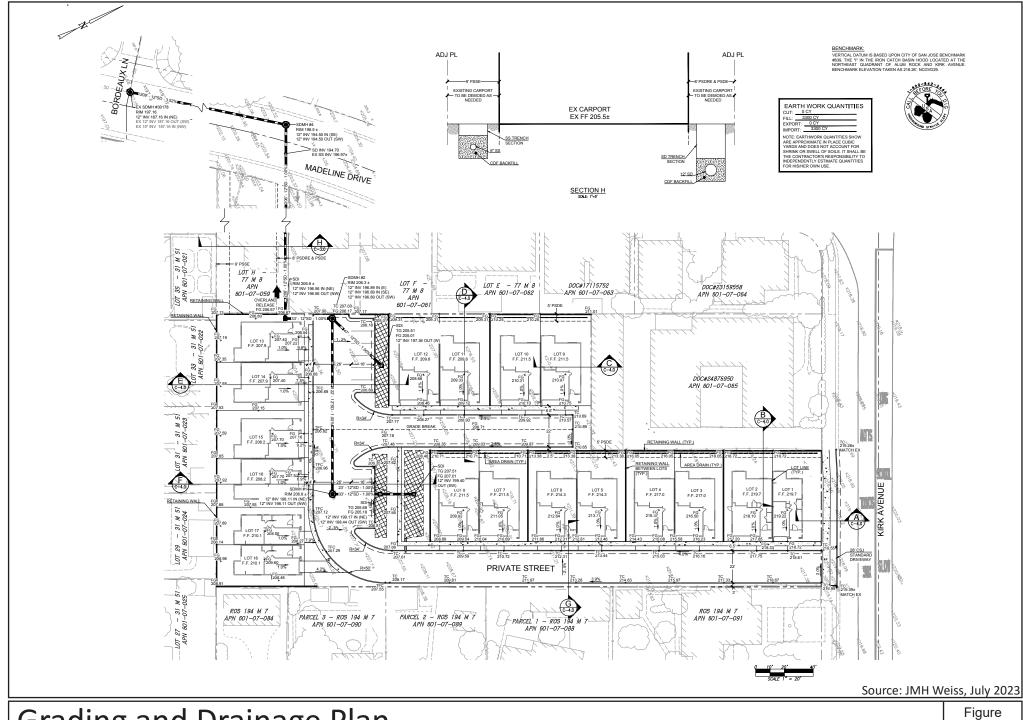
Elevations - Plan B - Left & Right

Figure 6d



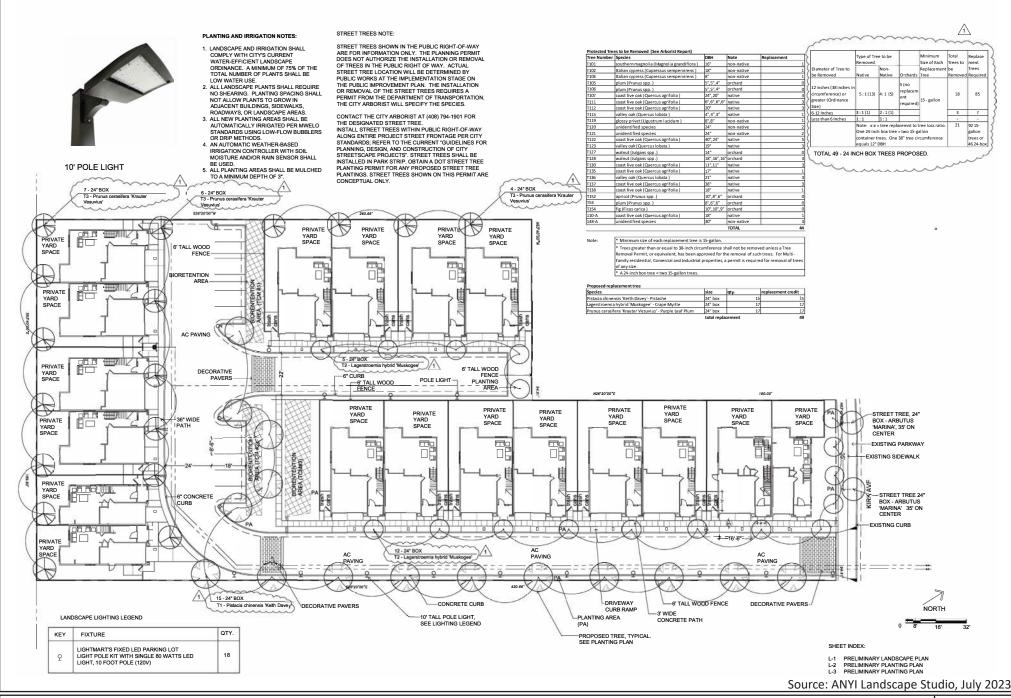
Stormwater Management Plan

Source: JMH Weiss, July 2023 Figure



**Grading and Drainage Plan** 

Kirk Avenue Subdivision Project Initial Study 8



Landscape Plan

Figure



Photo #1: South facing view of existing residence from Kirk Avenue. Source: Google - April 2021



Photo #3: South facing view of rear lot from existing driveway. Source: Kurt Fouts Arborist Consultant - December 2021



Photo #2: South facing view of existing driveway from project frontage. Source: Kurt Fouts Arborist Consultant - December 2021



Photo #4: North Facing view of rear lot, existing residence, and garage. Source: Kurt Fouts Arborist Consultant - December 2021

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# **Chapter 3. Environmental Evaluation**

#### ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED

The key environmental factors potentially impacted by the project are identified below and discussed within Chapter 3. Environmental Setting and Impacts. Sources used for analysis of environmental effects are cited in the checklist and listed in Chapter 4. References.

☐ Biological Resources	☐ Cultural Resources	⊠ Energy
☑ Geology/Soils	Greenhouse Gas Emissions	☐ Hazards/Hazardous Materials
☐ Hydrology/Water Quality	☐ Land Use/Planning	☐ Mineral Resources
Noise     Noise	□ Population/Housing	□ Public Services
Recreation		☐ Tribal Cultural Resources
☑ Utilities/Service Systems	⊠ Wildfire	Mandatory Findings of Significance

### **EVALUATION OF ENVIRONMENTAL IMPACTS**

A brief explanation is required for all answers except "No Impact" answers. Answers need to be adequately supported by the information sources cited by the lead agency. A "No Impact" answer is adequately supported if the referenced information sources show that the impact simply does not apply to projects like the one involved (e.g., the project falls outside a fault rupture zone). A "No Impact" answer should be explained where it is based on project-specific factors as well as general standards (e.g., the project will not expose sensitive receptors to pollutants, based on project-specific screening analysis).

The explanation of each issue should identify:

- a) The significance criteria or threshold, if any, used to evaluate each question; and
- b) The mitigation measure identified, if any, to reduce the impact to less than significance.

All answers must take into account the whole action involved, including offsite as well as onsite, cumulative as well as project-level, indirect as well as direct, and construction as well as operational impacts. Once the lead agency has determined that a particular physical impact may occur, then the checklist answers must indicate whether the impact is potentially significant, less than significant with mitigation, or less than significant.

• A "potentially significant impact" is appropriate if there is substantial evidence that an effect may be significant. If there are one or more "potentially significant impact" entries when the determination is made, an EIR is required.

• A "less than significant with mitigation incorporated" response applies where the incorporation of mitigation measures has reduced an effect from a potentially significant impact to less than significant impact. The lead agency must describe the mitigation measures and briefly explain how they reduce the effect to a less than significant level.

# **Important Note to the Reader:**

In a December 2015 opinion [California Building Industry Association v. Bay Area Air Quality Management District, 62 Cal. 4th 369 (No. S 213478)], the California Supreme Court confirmed that CEQA, with several specific exceptions, is concerned with the impacts of a project on the environment and not the effects that the existing environment may have on a project. Therefore, the evaluation of the significance of project impacts under CEQA in the following sections focuses on impacts of the project on the environment, including whether a project may exacerbate existing environmental hazards.

The City of San José currently has policies that address existing conditions (e.g., air quality, hazards, noise, etc.) that may affect a proposed project, which are also addressed below. This is consistent with one of the primary objectives of CEQA and this document, which is to provide objective information to decision-makers and the public regarding a project as a whole. The CEQA Guidelines and the courts are clear that a CEQA document (e.g., EIR or Initial Study) can include information of interest even if such information is not an "environmental impact" as defined by CEQA.

Therefore, where applicable, in addition to describing the impacts of the project on the environment, this Initial Study discusses "planning considerations" that relate to City policies pertaining to existing conditions. Such examples include, but are not limited to, locating a project near sources of air emissions that can pose a health risk, in a floodplain, in a geologic hazard zone, in a high noise environment, or on/adjacent to sites involving hazardous substances.

### **ENVIRONMENTAL SETTING AND IMPACTS**

The following section describes the environmental setting and identifies the environmental impacts anticipated from implementation of the proposed project. The criteria provided in the CEQA environmental checklist was used to identify potentially significant environmental impacts associated with the project. Sources used for the environmental analysis are cited in the checklist and listed in Chapter 4 of this Initial Study.

#### A. AESTHETICS

# **Regulatory Framework**

#### State

State Scenic Highways Program

The State Scenic Highways Program is managed by the California Department of Transportation (Caltrans) and is designed to protect and enhance the natural scenic beauty of California highways and adjacent corridors through special conservation treatment. The nearest state-designated scenic highway is a portion of Interstate 680 in Fremont. The beginning of this officially designated highway is located approximately 12.5 miles northwest of the project site near Mission Boulevard. In addition, the scenic designated portion of SR 9 that starts near the Monte Sereno City Hall and extends to the intersection of SR 9 and SR 35 is located about 13.5 miles west of the project site. The project site is not located near these designated scenic highways.

Senate Bill 743

Senate Bill (SB) 743 was adopted in 2013 and requires lead agencies to use alternatives to level of service (LOS) for evaluating transportation impacts, specifically vehicle miles traveled (VMT). SB 743 also included changes to CEQA that apply to transit-oriented developments, as related to aesthetics and parking impacts. Under SB 743, a project's aesthetic impacts will no longer be considered significant impacts on the environment if:

- The project is a residential, mixed-use residential, or employment center project, and
- The project is located on an infill site within a transit priority area.

SB 743 also states that aesthetic impacts do not include impacts on historical or cultural resources. Further, it clarifies that local governments retain their ability to regulate a project's transportation, aesthetics, and parking impacts outside of the CEQA process.

### Local

Outdoor Lighting on Private Developments (City Council Policy 4-3)

The City of San José's Outdoor Lighting Policy (City Council Policy 4-3) and City of San José Interim Lighting Policy Broad Spectrum Lighting for Private Development promote energy efficient outdoor lighting on private development to provide adequate light for nighttime activities while benefiting the continued enjoyment of the night sky and continuing operation of the Lick Observatory by reducing light pollution and sky glow.

City's Scenic Corridors Diagram

The City's General Plan defines scenic vistas in the City of San José as views of and from the Santa Clara Valley, surrounding hillsides, and urban skyline. Scenic urban corridors, such as segments of major highways that provide gateways into the City, can also be defined as scenic resources by the City. The designation of a scenic route applies to routes affording especially aesthetically pleasing views. The project property is not located along any scenic corridors per the City's Scenic Corridors

Diagram. Silver Creek Valley Road is designated as rural scenic corridor northeast of the project site, however, the project site is located outside of this scenic corridor.

# General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating aesthetic impacts from development projects. The following policies are applicable to the proposed project.

Envision San José	Envision San José 2040 Relevant Aesthetic Policies				
Policy CD-1.1	Require the highest standards of architecture and site design, and apply strong design controls for all development projects, both public and private, for the				
	enhancement and development of community character and for the proper transition between areas with different types of land uses.				
Policy CD-1.8	Create an attractive street presence with pedestrian-scaled building and landscape elements that provide an engaging, safe, and diverse walking environment.  Encourage compact, urban design, including use of smaller building footprints, to promote pedestrian activity throughout the City.				
Policy CD-1.12	Use building design to reflect both the unique character of a specific site and the context of surrounding development and to support pedestrian movement throughout the building site by providing convenient means of entry from public streets and transit facilities where applicable, and by designing ground level building frontages to create an attractive pedestrian environment along building frontages. Unless it is appropriate to the site and context, franchise-style architecture is strongly discouraged.				
Policy CD-1.13	Use design review to encourage creative, high-quality, innovative, and distinctive architecture that helps to create unique, vibrant places that are both desirable urban places to live, work, and play and that lead to competitive advantages over other regions.				
Policy CD-1.17	Minimize the footprint and visibility of parking areas. Where parking areas are necessary, provide aesthetically pleasing and visually interesting parking garages with clearly identified pedestrian entrances and walkways. Encourage designs that encapsulate parking facilities behind active building space or screen parked vehicles from view from the public realm. Ensure that garage lighting does not impact adjacent uses, and to the extent feasible, avoid impacts of headlights on adjacent land uses.				
Policy CD-1.23	Further the Community Forest Goals and Policies in this Plan by requiring new development to plant and maintain trees at appropriate locations on private property and along public street frontages. Use trees to help soften the appearance of the built environment, help provide transitions between land uses, and shade pedestrian and bicycle areas.				
Policy CD-4.9	For development subject to design review, ensure the design of new or remodeled structures is consistent or complementary with the surrounding neighborhood fabric (including but not limited to prevalent building scale, building materials, and orientation of structures to the street).				
Policy CD-8.1	Ensure new development is consistent with specific height limits established within the City's Zoning Ordinance and applied through the zoning designation for properties throughout the City. Land use designations in the Land Use/ Transportation Diagram provide an indication of the typical number of stories expected for new development, however specific height limitations for buildings and structures in San José are not identified in the <i>Envision General Plan</i> .				

## **Existing Setting**

The project site is located on a single parcel within San José. The project site is located on a developed lot containing a single-family residence, accessory structures, and trees. The site is located in an area that predominantly features residential land uses. In addition, Linda Vista Elementary School is located on Kirk Avenue, across from the site. The project site is bordered by the following land uses:

• North: Kirk Avenue, Linda Vista Elementary School

• South: Residential, El Campo Drive

• East: Residential, Hyland Avenue, Religious Building

• West: Residential, Madeline Drive

Photographs of the property are presented in Figure 10 and an aerial of the project area is provided in Figure 3. As shown in the photos, the parcel is developed with a single-family residence and features both landscaping and onsite trees.

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

ENVIRONMENTAL IMPACTS		Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
1.	AESTHETICS. Except as provided in Public Resources Code	Section 21099,	would the projec	t:		
a)	Have a substantial adverse effect on a scenic vista?			X		1, 2
b)	Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				X	1, 2
c)	In non-urbanized areas, substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from publicly accessible vantage point). If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality?			X		1, 2
d)	Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?			X		1, 2

### **Explanation**

a) Less Than Significant Impact. The City's General Plan states that the San José contains many scenic resources that include the broad sweep of the Santa Clara Valley, the hills and mountains that frame the Valley floor, the baylands, and the urban skyline itself, particularly high-rise development downtown. The project site is located on a developed parcel in a partially urbanized location within the City of San José's Urban Service Area. The site would be annexed into the City limits as part of the project.

Some views of scenic vistas towards the Diablo Mountain Range are available to the east from the project site. However, these views of the Diablo Range to the east of the project site are partially blocked due to the presence of existing development in the vicinity of the site. The proposed building heights of approximately 27 feet would be of similar height to the adjacent

existing development and would not fully obstruct existing public views from nearby roadways. The project, therefore, would have a less than significant impact on a scenic vista.

- b) **No Impact**. The project site is not located within a state-designated scenic route or City-designated scenic corridor. As discussed above, the nearest state-designated scenic highway is a portion of Interstate 680 in Fremont, located approximately 12.5 miles northwest of the project site near Mission Boulevard. In addition, the scenic designated portion of SR 9 that starts near the Monte Sereno City Hall and which stretches to the intersection of SR 9 and SR 35 is located about 13.5 miles west of the project site. The project site is not visible from this portion of Interstate 690 or any other designated scenic highways and, therefore, would have no impact on scenic resources within or visible from a state-designated scenic highway.
- c) Less Than Significant Impact. The project would alter the existing visual character of the site and its immediate surroundings by introducing 18 new residential units onto a site that is currently occupied by a single-family residence and accessory structures. The building elevations are presented in Figures 6A-6D. The maximum building height for the proposed residential units is approximately 27 feet (see Figures 6A-6D). The project site is bordered by a mix of existing residential uses, as well as a school to the north across Kirk Avenue. Due to the project site's location in a primarily developed residential area within the City's Urban Service Area and the proximity to public transit uses, the project site is considered to be located in an urbanized area.

The project would alter the existing public views of the site from Kirk Avenue, Madeline Drive, and other local streets in the vicinity of the project. Other public views would be more distant, and the effects from the proposed buildings would be less noticeable. The proposed buildings would be approximately 27 feet in height, similar to the adjacent residential development to the west of the site.

The proposed project would be required to 1) conform to the City's Design Guidelines, and 2) undergo design review to ensure the scale and mass are compatible with surrounding development. In addition, the project proposes landscaping to soften the visual effects of development through planting of shrubs and groundcover in outdoor areas throughout the site. In addition, the project does not propose removing the existing street trees located along the project frontage on Kirk Avenue. By adhering to these requirements, the project would not substantially degrade the existing visual character or quality of the site and its surroundings within this urbanized area. This represents a less than significant impact.

d) Less Than Significant Impact. The existing site is occupied by a single-family residence and accessory structures and does not have any current sources of light and glare. The project does not propose any major sources of lighting or glare. Outdoor lighting would be provided for access and security. Building entries would be lit using mounted area downlights or sconces, and lighting would be provided throughout the parking areas. All outdoor lighting would conform to the City's Outdoor Lighting policies and would be shielded to direct light downwards to ensure that lighting does not spill over onto nearby residential properties, consistent with City standards. In addition, the proposed buildings would not utilize or otherwise introduce materials into the design that would create substantial glare. The project would have a less than significant impact related to lighting and glare.

**Conclusion**: The project would have a less than significant impact on aesthetics.

### B. AGRICULTURAL AND FORESTRY RESOURCES

### **Regulatory Framework**

#### State

California Land Conservation Act

The Williamson Act, officially designated as the California Land Conservation Act of 1965, enables local governments to enter into contracts with private landowners, for the purpose of restricting specific parcels of land to agricultural or related open space uses. In return, landowners receive lower property tax assessments that are based on farming and open space as opposed to full market value. Regulations and rules regarding implementation of Williamson Act contracts are established by local participating cities and counties, as guided by the Williamson Act.

#### Land Evaluation and Site Assessment

The California Agricultural Land Evaluation and Site Assessment (LESA) was developed by the California Department of Conservation to provide a standardized point-based approach for the rating of relative importance of agricultural land. The LESA model ensures that an optional methodology is available for lead agencies to determine if a project will result in potentially significant effects on the environment as a result of agricultural land conversion. The LESA model is based on specific measurable features, including project size, soil quality, surrounding agricultural and/or protected resource lands, and water resource availability, which are weighted, rated and combined to provide a numeric score. The score serves as the basis for making a determination of potential significance for a project.

# Farmland Mapping and Monitoring Program

The California Department of Conservation prepares and maintains farmland map data for Counties throughout the state, including for Santa Clara County, through the Farmland Mapping and Monitoring Program (FMMP). The FMMP produces statistical data and maps for the purpose of analyzing potential impacts on agricultural resources. The FMMP is designed to regulate the conversion of agricultural land to permanent non-agricultural uses. The FMMP contains a rating system based on soil quality and irrigation status, with the best quality land being designated as "Prime Farmland". Maps are updated every two years using computer mapping, aerial photography, public review, and field reconnaissance. The FMMP for Santa Clara County has data from 1984 to the present day, including historical land use conversion, PDF maps, and GIS data.

### General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating agricultural impacts from development projects. The following policies are applicable to the proposed project.

<b>Envision San José</b>	2040 Relevant Agricultural Resources Policies				
Policy LU-12.3	Protect and preserve the remaining farmlands within San José's sphere of				
	influence that are not planned for urbanization in the timeframe of the Envision				
	General Plan through the following means:				
	• Limit residential uses in agricultural areas to those which are incidental to agriculture.				
	Restrict and discourage subdivision of agricultural lands.				
	Encourage contractual protection for agricultural lands, such as				
	Williamson Act contracts, agricultural conservation easements, and				
	transfers of development rights.				
	<ul> <li>Prohibit land uses within or adjacent to agricultural lands that would</li> </ul>				
	compromise the viability of these lands for agricultural uses.				
	Strictly maintain the Urban Growth Boundary in accordance with other				
	goals and policies in this Plan.				
Policy LU-12.4	Preserve agricultural lands and prime soils in non-urban areas in order to retain the				
	aquifer recharge capacity of these lands.				

### **Existing Setting**

CEQA requires the evaluation of agricultural and forest/timber resources where they are present. The developed infill project site does not contain any agricultural and forest/timber resources.

In California, agricultural land is given consideration under CEQA. According to Public Resources Code §21060.1, "agricultural land" is identified as prime farmland, farmland of statewide importance, or unique farmland, as defined by the U.S. Department of Agriculture land inventory and monitoring criteria, as modified for California. CEQA also requires consideration of impacts on lands that are under Williamson Act contracts. The project area is identified as "Urban and Built-Up Land" on the 2016 Santa Clara County Important Farmland Map (California Department of Conservation).

The site does not contain any forest land as defined in Public Resources Code section 12220(g), timberland as defined by Public Resources Code section 4526, or property zoned for Timberland Production as defined by Government Code section 51104(g).

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

	ENVIRONMENTAL IMPACTS	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
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<sup>2.</sup> AGRICULTURAL AND FORESTRY RESOURCES. In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Department of Conservation as an optional model to use in assessing impacts on agriculture and farmland. In determining whether impacts to forest resources, including timberland, are significant environmental effects, lead agencies may refer to information compiled by the California Department of Forestry and Fire Protection regarding the state's inventory of forest land, including the Forest and Range Assessment Project and the Forest Legacy Assessment project; and forest carbon measurement methodology provided in Forest Protocols adopted by the California Air Resources Board. Would the project:

ENV	IRONMENTAL IMPACTS	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
a)	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to nonagricultural use?				X	4
b)	Conflict with existing zoning for agricultural use, or a Williamson Act contract?				X	2
c)	Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code section 12220(g)), timberland (as defined by Public Resources Code section 4526), or timberland zoned Timberland Production (as defined by Government Code section 51104(g))?				X	2
d)	Result in the loss of forest land or conversion of forest land to non-forest use?				X	2
e)	Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use?				X	2

# **Explanation**

- a) **No Impact**. The project site is a developed site in an urban area and is designated as Urban-Suburban Land on the Important Farmlands Map for Santa Clara County. The project site does not contain any prime farmland, unique farmland, or farmland of statewide importance. The project would not affect prime farmland, unique farmland, or farmland of statewide importance and no impact would occur.
- b) **No Impact**. The project is proposed on a site that is not zoned for agricultural use, and does not contain lands under Williamson Act contract; therefore, no conflicts with agricultural uses would occur.
- c) **No Impact**. The project would not impact forest resources since the site does not contain any forest land as defined in Public Resources Code section 12220(g), timberland as defined by Public Resources Code section 4526, or property zoned for Timberland Production as defined by Government Code section 51104(g).
- d) **No Impact**. See c) above. No other changes to the environment would occur from the project that would result in the loss of forest land or conversion of forest land to non-forest uses.
- e) **No Impact**. As per the discussion above, the project would not involve changes in the existing environment which, due to their location or nature, could result in conversion of farmland or forest land, since none are present on the site.

**Conclusion**: The project would have no impact on agricultural and forest resources.

# C. AIR QUALITY

A Construction Health Risk Assessment for air quality was prepared for the project by Illingworth & Rodkin, Inc. (January 2023). This report is included as Appendix A.

## **Regulatory Framework**

#### **Federal**

Federal Clean Air Act and United States Environmental Protection Agency

The Federal Clean Air Act (CAA) authorized the establishment of federal air quality standards and set deadlines for their attainment. The CAA identifies specific emission reduction goals, requires both a demonstration of reasonable further progress and attainment, and incorporates more stringent sanctions for failure to meet interim milestones. The U.S. EPA is the federal agency charged with administering CAA and other air quality-related legislation. The CAA of 1970, as amended, establishes air quality standards for several pollutants.

The United States Environmental Protection Agency (U.S. EPA) administers the National Ambient Air Quality Standards (NAAQS) under the Federal Clean Air Act. The U.S. EPA sets the NAAQS and determines if areas meet those standards. Violations of ambient air quality standards are based on air pollutant monitoring data and judged for each air pollutant. Areas that do not violate ambient air quality standards are considered to have attained the standard. The U.S. EPA has classified the region as a nonattainment area for the 8-hour O<sub>3</sub> standard and the 24-hour PM<sub>2.5</sub> standard. The Bay Area has met the CO standards for over a decade and is classified as an attainment area by the U.S. EPA. The U.S. EPA has deemed the region as attainment/unclassified for all other air pollutants, which include PM<sub>10</sub>. At the State level, the Bay Area is considered nonattainment for ozone, PM<sub>10</sub> and PM<sub>2.5</sub>.

#### State

California Clean Air Act

The Federal Clean Air Act (CAA) allows California to seek a waiver of the federal preemption that prohibits states and local jurisdictions from enacting emission standards and other emission-related requirements for new motor vehicles and engines (CAA section 209(a)). The California Air Resources Board (CARB) serves as the representative of California in filing waiver requests with U.S. EPA. After California files a written request for a waiver, U.S. EPA will publish a notice for a public hearing and submission of comments in the *Federal Register*. After consideration of comments received, the Administrator of U.S. EPA will issue a written determination on California's request, which is also published the *Federal Register*.

## Regional and Local

Bay Area Air Quality Management District

The BAAQMD is primarily responsible for assuring that the federal and state ambient air quality standards for criteria pollutants are attained and maintained in the Bay Area. The BAAQMD's May 2017 CEQA Air Quality Guidelines update the 2010 CEQA Air Quality Guidelines, addressing the

California Supreme Court's 2015 opinion in the California Building Industry Association vs. Bay Area Air Quality Management District court case.

In an effort to attain and maintain federal and state ambient air quality standards, the BAAQMD establishes thresholds of significance for construction and operational period emissions for criteria pollutants and their precursors, which are summarized in Table 1 in the impact discussion below.

## 2017 Bay Area Clean Air Plan

The BAAQMD, along with other regional agencies such as the Association of Bay Area Governments (ABAG) and the Metropolitan Transportation Commission (MTC), develops plans to reduce air pollutant emissions. The most recent clean air plan is the *Bay Area 2017 Clean Air Plan: Spare the Air, Cool the Climate* (2017 CAP), which was adopted by BAAQMD in April 2017. This is an update to the 2010 CAP, and centers on protecting public health and climate. The 2017 CAP identifies a broad range of control measures. These control measures include specific actions to reduce emissions of air and climate pollutants from the full range of emission sources and is based on the following four key priorities:

- Reduce emissions of criteria air pollutants and toxic air contaminants from all key sources.
- Reduce emissions of "super-GHGs" such as methane, black carbon, and fluorinated gases.
- Decrease demand for fossil fuels (gasoline, diesel, and natural gas).
- Decarbonize our energy system.

#### General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating air quality impacts from development projects. The following policies are applicable to the proposed project.

<b>Envision San José</b>	2040 Relevant Air Quality Policies			
Policy MS-10.1	Assess projected air emissions from new development in conformance with the			
	BAAQMD CEQA Guidelines and relative to state and federal standards. Identify			
	and implement air emissions reduction measures.			
Policy MS-10.2	Consider the cumulative air quality impacts from proposed developments for			
	proposed land use designation changes and new development, consistent with the			
	region's Clean Air Plan and State law.			
Policy MS-11.2	For projects that emit toxic air contaminants, require project proponents to prepare			
	health risk assessments in accordance with BAAQMD-recommended procedures			
	as part of environmental review and employ effective mitigation to reduce possible			
	health risks to a less than significant level. Alternatively, require new projects			
	(such as, but not limited to, industrial, manufacturing, and processing facilities)			
	that are sources of TACs to be located an adequate distance from residential areas			
	and other sensitive receptors.			
Policy MS-11.5	Encourage the use of pollution absorbing trees and vegetation in buffer areas			
	between substantial sources of TACs and sensitive land uses.			

<b>Envision San José</b>	Envision San José 2040 Relevant Air Quality Policies				
Policy MS-13.1	Include dust, particulate matter, and construction equipment exhaust control				
	measures as conditions of approval for subdivision maps, site development and				
	planned development permits, grading permits, and demolition permits. At				
	minimum, conditions shall conform to construction mitigation measures				
	recommended in the current BAAQMD CEQA Guidelines for the relevant project				
	size and type.				
Policy CD-3.3	Within new development, create and maintain a pedestrian-friendly environment				
	by connecting the internal components with safe, convenient, accessible, and				
	pleasant pedestrian facilities and by requiring pedestrian connections between				
	building entrances, other site features, and adjacent public streets.				

# **Existing Setting**

### Air Pollutants and Contaminants

Multiple federal and state standards govern air pollution to regulate and mitigate health impacts. At the federal level, there are six criteria pollutants for NAAQS have been established: carbon monoxide (CO), lead (Pb), nitrogen dioxide (NO<sub>2</sub>), ozone (O<sub>3</sub>), suspended particulate matter (PM: PM<sub>2.5</sub> and PM<sub>10</sub>), and sulfur dioxide (SO<sub>2</sub>). California sets standards similar to the NAAQS as California Ambient Air Quality Standards (CAAQS). Note that California includes pollutants or contaminants that are specific to certain industries and not associated with this project. These include hydrogen sulfide and vinyl chloride.

Ozone. Ozone is a secondary air pollutant produced in the atmosphere through a complex series of photochemical reactions involving reactive organic gases (ROG) and oxides of nitrogen (NO<sub>X</sub>). The main sources of ROG and NO<sub>X</sub>, often referred to as ozone precursors, are combustion processes (including combustion in motor vehicle engines) and the evaporation of solvents, paints, and fuels. In the Bay Area, automobiles are the single largest source of ozone precursors. Ozone is referred to as a regional air pollutant because its precursors are transported and diffused by wind concurrently with ozone production through the photochemical reaction process. Ozone causes eye irritation, airway constriction, shortness of breath, and can aggravate existing respiratory diseases such as asthma, bronchitis, and emphysema.

<u>Carbon Monoxide</u>. Carbon monoxide is an odorless, colorless gas usually formed as the result of the incomplete combustion of fuels. The single largest source of CO is motor vehicles. While CO transport is limited, it disperses with distance from the source under normal meteorological conditions. However, under certain extreme meteorological conditions, CO concentrations near congested roadways or intersections may reach unhealthful levels that adversely affect local sensitive receptors (e.g., residents, schoolchildren, the elderly, hospital patients, etc.). Typically, high CO concentrations are associated with roadways or intersections operating at unacceptable levels of service (LOS) or with extremely high traffic volumes. Exposure to high concentrations of CO reduces the oxygen-carrying capacity of the blood and can cause headaches, nausea, dizziness, fatigue, impair central nervous system function, and induce angina (chest pain) in persons with serious heart disease. Very high levels of CO can be fatal.

<u>Nitrogen Dioxide</u>. Nitrogen Dioxide is a reddish-brown gas that is a byproduct of combustion processes. Automobiles and industrial operations are the main sources of NO<sub>2</sub>. Aside from its contribution to ozone formation, NO<sub>2</sub> also contribute to other pollution problems, including a high

concentration of fine particulate matter, poor visibility, and acid deposition. NO<sub>2</sub> may be visible as a coloring component on high pollution days, especially in conjunction with high ozone levels. NO<sub>2</sub> decreases lung function and may reduce resistance to infection. On January 22, 2010, the U.S. EPA strengthened the health-based NAAQS for NO<sub>2</sub>.

<u>Sulfur Dioxide</u>. Sulfur dioxide is a colorless, irritating gas formed primarily from the incomplete combustion of fuels containing sulfur. Industrial facilities also contribute to gaseous SO<sub>2</sub> levels in the region. SO<sub>2</sub> irritates the respiratory tract, can injure lung tissue when combined with fine particulate matter and reduces visibility and the level of sunlight.

Particulate Matter. Particulate matter is the term used for a mixture of solid particles and liquid droplets found in the air. Coarse particles are those that are larger than 2.5 microns but smaller than 10 microns (PM<sub>10</sub>). PM<sub>2.5</sub> refers to fine suspended particulate matter with an aerodynamic diameter of 2.5 microns or less that is not readily filtered out by the lungs. Nitrates, sulfates, dust, and combustion particulates are major components of PM<sub>10</sub> and PM<sub>2.5</sub>. These small particles can be directly emitted into the atmosphere as by-products of fuel combustion, through abrasions, such as tire or brake lining wear, or through fugitive dust (wind or mechanical erosion of soil). They can also be formed in the atmosphere through chemical reactions. Particulates may transport carcinogens and other toxic compounds that adhere to the particle surfaces and can enter the human body through the lungs.

Lead. Lead is a metal found naturally in the environment as well as in manufactured products. The major sources of lead emissions have historically been mobile and industrial. As a result of the phase-out of leaded gasoline, metal processing is currently the primary source of lead emissions. The highest levels of lead in the air are generally found near lead smelters. Other stationary sources are waste incinerators, utilities, and lead-acid battery manufacturers. Over 20 years ago, mobile sources were the main contributor to ambient lead concentrations in the air. In the early 1970s, the U.S. EPA established national regulations to gradually reduce the lead content in gasoline. In 1975, unleaded gasoline was introduced for motor vehicles equipped with catalytic converters. The EPA banned the use of leaded gasoline in highway vehicles in December 1995. As a result of the EPA's regulatory efforts to remove lead from gasoline, emissions of lead from the transportation sector and lead levels in the air decreased dramatically.

### Air Pollutants of Concern in the Bay Area

High ozone levels are caused by the cumulative emissions of ROG and NO<sub>X</sub>. These precursor pollutants react under certain meteorological conditions to form high ozone levels. Controlling the emissions of these precursor pollutants is the focus of the Bay Area's attempts to reduce ozone levels. The highest ozone levels in the Bay Area occur in the eastern and southern inland valleys that are downwind of air pollutant sources. High ozone levels aggravate respiratory and cardiovascular diseases, reduce lung function, and increase coughing and chest discomfort.

Particulate matter is another problematic air pollutant of the Bay Area. Particulate matter is assessed and measured in terms of respirable particulate matter ( $PM_{10}$ ) and fine particulate matter ( $PM_{2.5}$ ). Elevated concentrations of  $PM_{10}$  and  $PM_{2.5}$  are the result of both region-wide (or cumulative) emissions and localized emissions. High particulate matter levels aggravate respiratory and cardiovascular diseases, reduce lung function, increase mortality (e.g., lung cancer), and result in reduced lung function growth in children.

#### Toxic Air Contaminants

In addition to the criteria pollutants discussed above, TACs are another group of pollutants of concern. TACs are injurious in small quantities and are regulated by the EPA and CARB. Some examples of TACs include benzene, butadiene, formaldehyde, and hydrogen sulfide. The identification, regulation, and monitoring of TACs is relatively recent compared to that for criteria pollutants.

High volume freeways, stationary diesel engines, and facilities attracting heavy and constant diesel vehicle traffic (distribution centers, truck stops) were identified as posing the highest risk to adjacent receptors. Other facilities associated with increased risk include warehouse distribution centers, large retail or industrial facilities, high-volume transit centers, or schools with a high volume of bus traffic. Community health risk assessments typically look at all substantial sources of TACs located within 1,000 feet of project sites and at new TAC sources that the project would introduce. These sources include railroads, highways, busy surface streets, and stationary sources identified by BAAQMD.

Diesel exhaust is the predominant TAC in urban air and is estimated to represent about three-quarters of the cancer risk from TACs (based on the Bay Area average). According to the CARB, diesel exhaust is a complex mixture of gases, vapors, and fine particles. This complexity makes the evaluation of health effects of diesel exhaust a complex scientific issue. Some of the chemicals in diesel exhaust, such as benzene and formaldehyde, have been previously identified as TACs by the CARB, and are listed as carcinogens either under the state's Proposition 65 or under the Federal Hazardous Air Pollutants programs. Because chronic exposure can result in adverse health effects, TACs are regulated at the regional, state, and federal level.

### Air Quality Setting

The project is located in Santa Clara County, which is part of the San Francisco Bay Area Air Basin. The Air Basin includes the counties of San Francisco, Santa Clara, San Mateo, Marin, Napa, Contra Costa, and Alameda, along with the southeast portion of Sonoma County and the southwest portion of Solano County. This project is within the jurisdiction of the BAAQMD. Air quality conditions in the San Francisco Bay Area have improved significantly since the BAAQMD was created in 1955. Ambient concentrations of air pollutants, and the number of days during which the region exceeds air quality standards, have fallen dramatically. Exceedances of air quality standards occur primarily during meteorological conditions conducive to high pollution levels, such as cold, windless winter nights or hot, sunny summer afternoons.

# Local Climate and Air Quality

Air quality is a function of both local climate and local sources of air pollution. Air quality is the balance of the natural dispersal capacity of the atmosphere and emissions of air pollutants from human uses of the environment. Climate and topography are major influences on air quality.

<u>Climate and Meteorology</u>. During the summer, mostly clear skies result in warm daytime temperatures and cool nights in the Santa Clara Valley. Winter temperatures are mild, except for very cool but generally frost-less mornings. Further inland, where the moderating effect of the bay is not as strong, temperature extremes are greater. Wind patterns are influenced by local terrain, with a northwesterly sea breeze typically developing during the daytime. Winds are usually stronger in the spring and summer. Rainfall amounts are modest, ranging from 13 inches in the lowlands to 20 inches in the hills.

<u>Air Pollution Potential</u>. Ozone and fine particle pollution, or PM<sub>2.5</sub>, are the major regional air pollutants of concern in the San Francisco Bay Area. Ozone is primarily a problem in the summer, and fine particle pollution in the winter. Most of Santa Clara County is well south of the cooler waters of the San Francisco Bay and far from the cooler marine air, which usually reaches across San Mateo County in summer. Ozone frequently forms on hot summer days when the prevailing seasonal northerly winds carry ozone precursors southward across the county, causing health standards to be exceeded. Santa Clara County experiences many exceedances of the PM<sub>2.5</sub> standard each winter. This is due to the high population density, wood smoke, industrial and freeway traffic, and poor wintertime air circulation caused by extensive hills to the east and west that block wind flows into the region. Recently, wildfires have caused many days per year of unhealthy air during summer and fall due to high particle pollution (e.g., PM<sub>2.5</sub> and PM<sub>10</sub> levels that exceed standards).

Attainment Status Designations. The CARB is required to designate areas of the state as attainment, nonattainment, or unclassified for all state standards. An "attainment" designation for an area signifies that pollutant concentrations did not violate the standard for that pollutant in that area. A "nonattainment" designation indicates that a pollutant concentration violated the standard at least once, excluding those occasions when a violation was caused by an exceptional event, as defined in the criteria. An "unclassified" designation signifies that data does not support either an attainment or nonattainment status. The CCAA divides districts into moderate, serious, and severe air pollution categories, with increasingly stringent control requirements mandated for each category.

Existing Air Pollutant Levels. BAAQMD monitors air pollution at various sites within the Bay Area. The closest air monitoring station (158 Jackson Street) that monitored O<sub>3</sub>, CO, NO, NO<sub>2</sub>, PM<sub>10</sub>, and PM<sub>2.5</sub> over the past five years (2017 through 2021) is in the City of San José, approximately 3.5 miles north of the project site. The data shows that the project area has exceeded the state and/or federal O<sub>3</sub>, PM<sub>10</sub>, and PM<sub>2.5</sub> ambient air quality standards during the past few years. The most recent time-period available illustrating air quality trends collected by BAAQMD and CARB is presented in Appendix A. Ozone standards (including 1-hr concentration and 8-hr concentration) were exceeded at a range between 1 to 8 days annually between 2017 and 2021. PM<sub>2.5</sub> concentrations were exceeded at a range between 1 to 12 days annually between in 2017 and 2021. As a note, these levels were influenced by smoke from wildfires.

### Sensitive Receptors

The BAAQMD defines sensitive receptors as facilities where sensitive population groups are located, including residences, schools, childcare centers, convalescent homes, and medical facilities. Land uses such as schools and hospitals are considered more sensitive than the general public to poor air quality because of increased susceptibility to respiratory distress within the populations associated with these uses. For cancer risk assessments, children are the most sensitive receptors since they are more susceptible to cancer-causing TACs. Residential locations are assumed to include infants and small children. The closest sensitive receptors to the project site are the occupants of the single-family residence immediately adjacent (approximately five feet to the east) to the site. In addition, an elementary school is located across from the site on the opposite side of Kirk Avenue (approximately 100 feet northeast of the site). Additional residents are located to the north (approximately 700 feet from the northern boundary), east (approximately 80 feet from the eastern boundary), south (approximately 40 feet from the southern boundary), and west (between 15 and 20 feet of the western boundary) of the site. In addition, the project would introduce new sensitive residential receptors in the form of new residents.

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

ENVIRONMENTAL IMPACTS		Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
3.	AIR QUALITY. Where available, the significance criteria esta control district may be relied upon to make the following determined to the control district may be relied upon to make the following determined to the control district may be relied upon to make the following determined to the control district may be relied upon to make the following determined to the control district may be relied upon to make the following determined to the control district may be relied upon to make the following determined to the control district may be relied upon to make the following determined to the control district may be relied upon to make the following determined to the control district may be relied upon to make the following determined to the control district may be relied upon to make the following determined to the control district may be relied upon to make the following determined to the control district may be relied upon to make the following determined to the control district may be relied upon to make the control district may be relied upon to make the following determined to the control district may be relied upon to make the control district may be relied upon to th			ity managemen	t district or	air pollution
a)	Conflict with or obstruct implementation of the applicable air quality plan?			X		2, 5, 6, 7
b)	Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard?			X		2, 5, 7
c)	Expose sensitive receptors to substantial pollutant concentrations?		X			2, 5, 7
d)	Result in other emissions (such as those leading to odors adversely affecting a substantial number of people?			X		2, 5, 7

# **Explanation**

a) Less Than Significant Impact. Using the BAAQMD's methodology, a determination of consistency with the 2017 CAP should demonstrate that a project: 1) supports the primary goals of the air quality plan; 2) includes applicable control measures from the air quality plan, and 3) does not disrupt or impede implementation of air quality plan control measures. The consistency of the project with the applicable control measures is presented in Table 1.

As summarized in the "Project Consistency" column of Table 1, the project would not conflict with the 2017 CAP's goal to attain air quality standards and would not result in exceedances of BAAQMD 2017 thresholds for criteria air pollutants as described in b) below. Therefore, the project would have a less than significant impact on clean air planning efforts.

Table 1				
	2017 CAP Applicable Control	Measures		
<b>Control Measures</b>	Description	<b>Project Consistency</b>		
Transportation Measures				
Bicycle and Pedestrian Access and Facilities	Encourage planning for bicycle and pedestrian facilities in local plans, e.g., general and specific plans, fund bike lanes, routes, paths and bicycle parking facilities.	The project would include long-term and short-term bicycle parking consistent with City's Zoning Ordinance standards. Additionally, the project would construct 10-foot-wide standard detached sidewalks and five-foot wide parkstrips behind the back of the curb along the frontage of Kirk Avenue. The project also proposes sidewalks to facilitate internal circulation of pedestrians on the site. Therefore, the project is consistent with this control measure.		

	Table 1 2017 CAP Applicable Control Measures				
<b>Control Measures</b>	<b>Description</b>	Project Consistency			
Energy Control Measures	2 0001-101011	110 <b>jeet</b> consistency			
Decrease Electricity Demand	Work with local governments to adopt additional energy efficiency policies and programs. Support local government energy efficiency program via best practices, model ordinances, and technical support. Work with partners to develop messaging to decrease electricity demand during peak times.	The project would be required to comply with Building Energy Efficiency Standards (Municipal Code Title 24), which would help reduce energy consumption. The project would also be required to comply with the City's Green Building Policy (Council Policy 8-13), Private Sector Green Building Policy (Council Policy 6-32) and the City's Green Building Ordinance, which would increase building efficiency over standard construction. The project would also enroll into the City of San José Clean Energy GreenSource program. Therefore, the project is consistent with this control measure.			
Building Control Measure	g	measure.			
Green Buildings	Collaborate with partners such as KyotoUSA to identify energy-related improvements and opportunities for onsite renewable energy systems in school districts; investigate funding strategies to implement upgrades. Identify barriers to effective local implementation of the CALGreen (Title 24) statewide building energy code; develop solutions to improve implementation/enforcement. Work with ABAG's BayREN program to make additional funding available for energy-related projects in the buildings sector. Engage with additional partners to target reducing emissions from specific types of buildings.	The project would be required to comply with CALGreen and the City's Green Building Policy (Council Policy 8-13), Private Sector Green Building Policy (Council Policy 6-32) the City's Green Building Ordinance, and the most recent California Building Code which would increase building efficiency over standard construction. Therefore, the project is consistent with this control measure.			
Urban Heat Island Mitigation	Develop and urge adoption of a model ordinance for "cool parking" that promotes the use of cool surface treatments for new parking facilities.	The project would locate 36 vehicle parking spaces in individual attached parking garages and would provide 11 surface parking spots. In addition, the project would provide new landscaping, including planting of shrubs, groundcover, and replacement trees to outdoor areas. These features would minimize surface parking and reduce the project's heat island effect. The project, therefore, is consistent with this measure.			

	Table 1					
	2017 CAP Applicable Control Measures					
<b>Control Measures</b>	Description	<b>Project Consistency</b>				
Water Management Contro	ol Measures					
Support Water Conservation	Develop a list of best practices that reduce water consumption and increase on-site water recycling in new and existing buildings; incorporate into local planning guidance.	The project would be required to adhere to State and local polices to conserve water, including, but not limited to, AB 1668: Water Conservation and Drought Planning, AB 2731: Landscape Water Use Efficiency, implementation of a stormwater control plan, and adherence to the City's levelled water shortage restrictions on potable water use. Therefore, the project is consistent with this control measure.				
Natural and Working Land	ds Measures					
Urban Tree Planting	Develop or identify an existing model municipal tree planting ordinance and encourage local governments to adopt such an ordinance. Include tree planting recommendations, the Air District's technical guidance, best management practices for local plans, and CEQA review.	Consistent with the City's tree replacement requirements, the project would plant trees and include other landscaping features such as planting of various shrubs and groundcover in outdoor areas. Therefore, the project is consistent with this control measure.				

b) Less Than Significant Impact. The San Francisco Bay Area is considered a non-attainment area for ground-level ozone and PM<sub>2.5</sub> under both the Federal Clean Air Act and the California Clean Air Act. The area is also considered non-attainment for PM<sub>10</sub> under the California Clean Air Act, but not the federal act. The area has attained both State and federal ambient air quality standards for carbon monoxide.

The City of San José uses the thresholds of significance established by the BAAQMD to assess air quality impacts of proposed development. The BAAQMD CEQA Guidelines include screening levels and thresholds for evaluating air quality impacts in the San Francisco Bay Area Air Basin. As part of an effort to attain and maintain ambient air quality standards for ozone and PM<sub>10</sub>, the BAAQMD has established thresholds of significance for these air pollutants and their precursors. These thresholds are for ozone precursor pollutants (ROG and NO<sub>X</sub>), PM<sub>10</sub>, and PM<sub>2.5</sub> and apply to both construction period and operational period impacts. The applicable thresholds are presented below in Table 2.

Table 2 BAAQMD Air Quality Significance Thresholds					
Construction Thresholds Operational Thresholds					
Pollutant	Average Daily Emissions (lbs./day)	Average Daily Emissions (lbs./day)	Annual Average Emissions (tons/year)		
Criteria Air Pollutants					
ROG, NO <sub>x</sub> , PM <sub>2.5</sub> (exhaust)	54	54	10		

Table 2 BAAQMD Air Quality Significance Thresholds						
	Construction Thresholds	Operational	Thresholds			
Pollutant Average Daily Emissions (lbs./day)		Average Daily Emissions (lbs./day)	Annual Average Emissions (tons/year)			
PM <sub>10</sub> (exhaust)	82	82	15			
СО	Not Applicable	9.0 ppm (8-hour av (1-hour a				
Fugitive Dust (PM <sub>2.5</sub> , PM <sub>10</sub> )	Construction Dust Ordinance or other Best Management Practices	t Not Applicable				
Health Risks and Hazards for Sources within 1,000 Feet of Project						
Excess Cancer Risk	10 per one million	10 per on	e million			
Chronic or Acute Hazard Index	1.0	1.0				
Incremental annual average PM <sub>2.5</sub>	$0.3~\mu g/m^3$	0.3 μ	g/m³			
Health Risks and Hazards for Zone of Influence) and Cumu			ces within 1,000-Foot			
Excess Cancer Risk		100 per 1 million				
Chronic Hazard Index		10.0				
Annual Average PM <sub>2.5</sub>		$0.8~\mu g/m^3$				
Greenhouse Gas Emissions (Land Use Projects)						
GHG Annual Emissions 1,100 metric tons or 4.6 metric tons per service population						
Notes: ROG = reactive organic gases, NOx = nitrogen oxides, $PM_{10}$ = course particulate matter or particulates with an aerodynamic diameter of 10 micrometers ( $\mu$ m) or less, and $PM_{2.5}$ = fine particulate matter or particulates with an aerodynamic diameter of 2.5 $\mu$ m or less; GHG = greenhouse gas; ppm = parts per million; $\mu$ g/m³ = micrograms per cubic meter						

The air quality assessment for the project (Appendix A) used the California Emissions Estimator Model (CalEEMod) Version 2020.4.0 to estimate air pollutant emissions from construction and operation of the project at buildout. The CARB EMission FACtors 2021 (EMFAC2021) model was used to predict emissions from construction traffic, which includes worker travel, vendor trucks, and haul trucks.

#### Construction Emissions

CalEEMod computes annual emissions for construction based on the project type, size and acreage. The model provides emission estimates for both on-site and off-site construction activities. On-site activities are primarily made up of construction equipment emissions (e.g., from tractors, backhoes, etc.), while offsite activity includes worker, hauling, and vendor traffic. The construction build-out scenario, including equipment list and schedule, were based on information provided by the project applicant. CalEEMod defaults tend to be conservative

<sup>&</sup>lt;sup>1</sup> CalEEMod quantifies ozone precursors, criteria pollutants, and greenhouse gas emissions from the construction and operation of new land use development and linear projects in California.

for a project of this size and type, with site acreage being the most important input to CalEEMod for generating construction default parameters.

The project land use types and size, and anticipated construction schedule were input to CalEEMod, as follows:

- 18 dwelling units entered as "Condo/Townhouse" on a 1.49-acre site
- 36 parking spaces entered as "Enclosed Parking Structure"
- 9 parking spaces entered as "Parking Lot"
- 12,750 square feet of "Other Asphalt Surfaces"

The construction schedule assumed that the earliest possible start date would be June 2023. The proposed development would be built out over a period of approximately 11 months, or approximately 250 construction workdays. The earliest year of full operation for the entire project is assumed to be 2024.

Average daily emissions were annualized for each year of construction by dividing the total annual construction emissions by the number of active workdays during that year. Additionally, average daily construction emissions were estimated for the total duration of the project (250 days). Table 3 shows annualized average daily construction emissions of ROG, NO<sub>X</sub>, PM<sub>10</sub> exhaust, and PM<sub>2.5</sub> exhaust during construction of the entire project. As indicated in Table 3, predicted annualized project construction emissions for the entire project would not exceed the BAAQMD significance thresholds during any year of construction.

Table 3 Construction Period Emissions							
Year	ROG	NOx	PM <sub>10</sub> Exhaust	PM <sub>2.5</sub> Exhaust			
Construction E	Construction Emissions Per Year (Tons)						
2023	0.32	1.47	0.07	0.06			
Average Daily Construction	on Emissions P	er Year (pound	ls/day)				
2023 (250 construction workdays) 2.55 11.77 0.53 0.49							
BAAQMD Thresholds (pounds per day) 54 lbs./day 54 lbs./day 82 lbs./day 54 lbs							
Exceed Threshold?							

Construction activities, particularly during site preparation and grading, would temporarily generate fugitive dust in the form of PM<sub>10</sub> and PM<sub>2.5</sub>. Sources of fugitive dust would include disturbed soils at the construction site and trucks carrying uncovered loads of soil. Unless properly controlled, vehicles leaving the site would deposit mud on local streets, which could be an additional source of airborne dust after it dries.

Although construction period emissions would not exceed the BAAQMD significance thresholds, the BAAQMD CEQA Air Quality Guidelines require implementation of best management practices. During any construction period ground disturbance, the applicant shall ensure that the project contractor implement measures to control dust and exhaust. Implementation of the measures recommended by BAAQMD and listed below as standard permit conditions would reduce the air quality impacts associated with grading and new construction to a less than significant level. Additional measures are identified to reduce

construction equipment exhaust emissions. The contractor shall implement the following best management practices that are required by BAAQMD of all projects:

### **Standard Permit Conditions**

The following measures shall be implemented during all phases of construction to control dust and exhaust at the site:

- Water active construction areas at least twice daily or as often as needed to control dust emissions.
- Cover trucks hauling soil, sand, and other loose materials and/or ensure that all trucks hauling such materials maintain at least two feet of freeboard.
- Remove visible mud or dirt track-out onto adjacent public roads using wet power vacuum street sweepers at least once per day. The use of dry power sweeping is prohibited.
- Enclose, cover, water twice daily or apply non-toxic soil binders to exposed stockpiles (dirt, sand, etc.).
- All vehicle speeds on unpaved roads shall be limited to 15 miles per hour (mph).
- Pave new or improved roadways, driveways, and sidewalks as soon as possible.
- Lay building pads as soon as possible after grading unless seeding or soil binders are used.
- Replant vegetation in disturbed areas as quickly as possible.
- Install sandbags or other erosion control measures to prevent silt runoff to public roadways.
- Minimize idling times either by shutting off equipment when not in use, or reducing the maximum idling time to 5 minutes (as required by the California airborne toxics control measure Title 13, Section 2485 of California Code of Regulations). Provide clear signage for construction workers at all access points.
- Maintain and property tune construction equipment in accordance with manufacturer's specifications. All equipment shall be checked by a certified mechanic and determined to be running in proper condition prior to operation.
- Post a publicly visible sign with the telephone number and person to contact at the lead agency regarding dust complaints.

In addition to the BAAQMD-recommended best management practices listed above as standard permit conditions, implementation of the mitigation measure in c) below would include construction equipment exhaust control measures to reduce construction particulate

matter impacts. As the project would not result in emissions that exceed the BAAQMD thresholds, it would not contribute substantially to existing or projected violations of air quality standards.

## **Operational Emissions**

The project proposes 18 townhomes and is below the BAAQMD screening size for operational criteria air pollutants of 451 condo/townhouse units. As a result, operational air quality emissions associated with the project were not analyzed in detail and the project, therefore, would not result in air quality impacts from operations.

c) Less Than Significant with Mitigation. Project impacts related to increased community risk can occur either by introducing a new source of TACs with the potential to adversely affect existing sensitive receptors in the project vicinity or by significantly exacerbating existing cumulative TAC impacts. This project would introduce new sources of TACs during construction (i.e., on-site construction and truck hauling emissions) and operation (i.e., mobile sources and stationary sources).

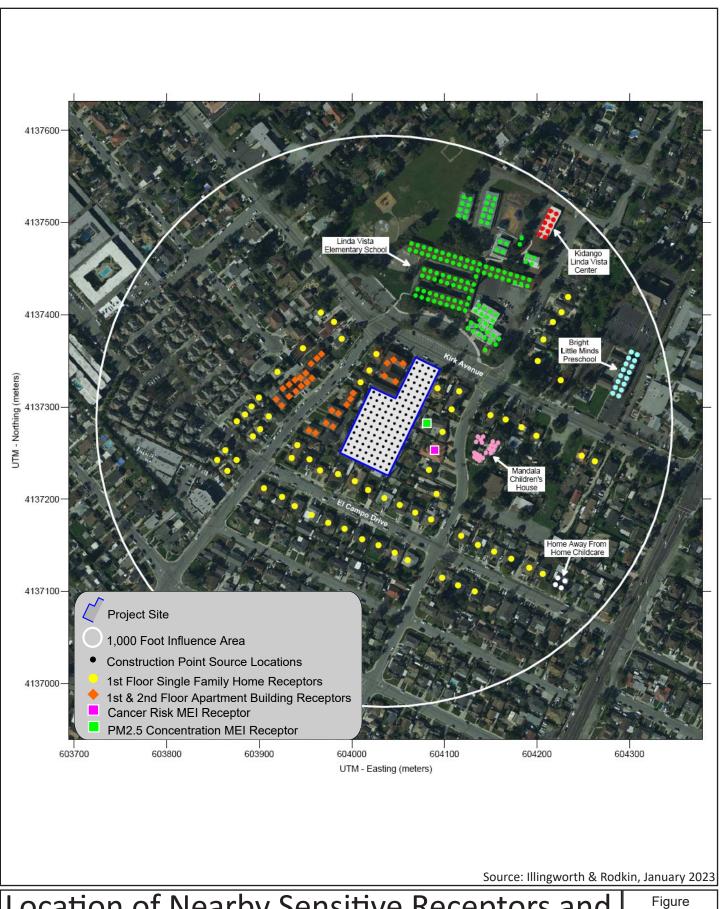
Project construction activity would generate dust and equipment exhaust that would affect nearby sensitive receptors. The project would not include the installation of any emergency generators powered by a diesel engine but would generate some traffic consisting of mostly light-duty gasoline-powered vehicles, which would produce TAC and air pollutant emissions. Project impacts to existing sensitive receptors were addressed for temporary construction activities and long-term operational conditions.

### Community Health Risk Impacts Associated with Construction

The maximum increased cancer risks were calculated using the modeled TAC concentrations combined with the Office of Environmental Health Hazard Assessment (OEHHA) guidance for age sensitivity factors and exposure parameters as recommended by BAAQMD (see Appendix A, Attachment 1). Non-cancer health hazards and maximum PM<sub>2.5</sub> concentrations were also calculated and identified. Recommended age-sensitivity factors that reflect the greater sensitivity of infants and small children to cancer causing TACs were used in calculating increased cancer risks. Infant, child, and adult exposures were assumed to occur at all residences during the entire construction period.

The maximum modeled annual  $PM_{2.5}$  concentration was calculated based on combined exhaust and fugitive concentrations. The maximum computed HI value was based on the ratio of the maximum DPM concentration modeled and the chronic inhalation refence exposure level of  $5\mu g/m^3$ .

The maximum-modeled annual DPM and PM<sub>2.5</sub> concentrations were identified at nearby sensitive receptors (as shown in Figure 11) to find the maximally exposed individual (MEI) for cancer risk and PM<sub>2.5</sub> concentration. Results of this assessment indicated that the construction MEIs for cancer risk and PM<sub>2.5</sub> concentration occurred at different locations, both at the first-floor receptor level (1.5 meters) of two single family homes east of the project site.



Location of Nearby Sensitive Receptors and Maximally Exposed Individual Kirk Avenue Subdivision Project Initial Study

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Additionally, modeling was conducted to predict the cancer risks, non-cancer health hazards, and maximum PM<sub>2.5</sub> concentrations associated with construction activities at the nearby schools and daycare facilities. These include the Mandala Children's House Montessori preschool (approximately 350 feet east of the site), the Linda Vista Elementary School (approximately 180 feet north of the site), the Bright Little Minds preschool (approximately 550 feet east of the site), the Kidango preschool at Linda Vista Center (approximately 600 feet northeast of the site), and the Home Away from Home Childcare facility (approximately 725 feet southeast of the site).

Table 4 summarizes the maximum cancer risks, PM<sub>2.5</sub> concentrations, and health hazard indexes for project related construction activities affecting the construction MEIs. As shown in Table 4, the maximum-modeled annual DPM and PM<sub>2.5</sub> concentrations were identified at nearby sensitive receptors (as shown in Figure 11) to find the MEI for cancer risk and PM<sub>2.5</sub> concentration. Results of this assessment indicated that the residential construction MEIs for cancer risk and residential PM<sub>2.5</sub> concentration occurred at different locations, both at the first-floor receptor level (1.5 meters) of two single family homes east of the project site. The unmitigated cancer risk at the residential MEI would exceed BAAQMD's threshold of ten in one million during project construction. The maximum PM<sub>2.5</sub> concentrations and Hazard Indexes (HIs) at the residential MEI would not exceed their respective BAAQMD single-source significance thresholds.

The maximum uncontrolled school cancer risk and maximum school PM<sub>2.5</sub> concentration occurred at different locations. The maximum school PM<sub>2.5</sub> concentration occurred at the Mandala Children's House Montessori preschool while the maximum uncontrolled school increased cancer risk occurred at the Home Away from Home Childcare facility. The unmitigated cancer risk at the Home Away from Home Childcare Facility would exceed BAAQMD's threshold of ten in one million during project construction. The maximum PM<sub>2.5</sub> concentrations and HIs at all nearby schools and daycare facilities would not exceed their respective BAAQMD single-source significance thresholds.

As shown in Table 4, project construction would result in an infant cancer risk of 20.8 in one million at the residential MEI and 14.9 in one million at the Home Away from Home Childcare Facility MEI, which exceed the BAAQMD's cancer risk significance threshold of 10 in one million.

Table 4								
Construction Risk Impacts at the Off-site MEIs								
Source	Cancer Risk	Annual PM <sub>2.5</sub>	Hazard					
Source	(per million)	$(\mu g/m^3)$	Index					
Project Impacts								
Project Construction								
Unmitigated	20.8 (infant)	0.20	0.002					
Mitigated	5.7 (infant)	0.07	>0.01					
BAAQMD Single-Source Threshold	10	0.3	1.0					
Exceed Threshold?								
Unmitigated	Yes	No	No					
Mitigated	No	No	No					

Table 4							
Construction Risk Impacts at tl	Construction Risk Impacts at the Off-site MEIs						
Source	Cancer Risk	Annual PM <sub>2.5</sub>	Hazard				
Source	(per million)	$(\mu g/m^3)$	Index				
Mandala Children's House	Preschool						
Project Construction							
Unmitigated	5.0 (Child)	0.12	>0.01				
Mitigated	1.4 (Child)	0.04	>0.01				
Home Away from Home Child	care Facility						
Project Construction							
Unmitigated	14.9 (infant)	0.03	>0.01				
Mitigated	4.1 (infant)	0.01	>0.01				
BAAQMD Single-Source Threshold	10	0.3	1.0				
Exceed Threshold?							
Unmitigated	Yes	No	No				
Mitigated	No	No	No				
* Construction equipment with Tier 4 interim engines and BMPs as M	Mitigation Measure	S.					

In order to meet the BAAQMD single-source health risk thresholds for cancer risk at the residential and school MEIs, the project would require mitigating DPM emissions from construction. Therefore, Mitigation Measure AQ-1 would be required as described below.

<u>Impact AQ-1</u>: Project construction would result in an infant cancer risk of 20.8 cases per one million at the residential MEI and 14.9 cases per one million at the Home Away from Home Childcare Facility MEI, which exceed the BAAQMD's cancer risk significance threshold of 10 cases per one million.

#### **Mitigation Measures**

### MM AQ-1

Prior to the issuance of any demolition, grading, or building permits (whichever occurs first), the project applicant shall prepare a construction operations plan with equipment verified by a qualified air quality specialist that demonstrates off-road equipment used on-site to construct the project would achieve a fleet-wide average of a 60 percent reduction or more in diesel particulate matter (DPM) exhaust emissions. Specifically, this plan shall include, but is not limited to, the measures identified below:

- All construction equipment larger than 25 horsepower used at the site for more than two continuous days or 20 hours total shall meet U.S. EPA Tier 4 emission standards for particulate matter (PM<sub>10</sub> and PM<sub>2.5</sub>), if feasible, otherwise:
  - o If use of Tier 4 equipment is not available, alternatively use equipment that meets U.S. EPA emission standards for Tier 3 engines and include particulate matter emissions control equivalent to CARB Level 3 verifiable diesel emission control devices that altogether achieve a 60 percent reduction in particulate matter exhaust in comparison to uncontrolled equipment; alternatively (or in combination).

- Alternatively, the applicant may develop another construction operations plan demonstrating that the construction equipment used onsite would achieve a reduction in construction diesel particulate matter emissions by 60 percent or greater. Elements of the plan could include a combination of some of the following measures:
  - o Use of Tier 4 engines or alternatively fueled equipment.
  - o Installation of electric power lines during early construction phases to avoid use of diesel generators and compressors,
  - o Use of electrically-powered equipment,
  - Restriction of forklifts and aerial lifts to electric or propane/natural gas powered for exterior and interior building construction,
  - o Change in construction build-out plans to lengthen phases, and
  - o Implementation of different building techniques that result in less diesel equipment usage.

The construction operations plan shall be reviewed and approved by the Director of Planning, Building and Code Enforcement or the Director's designee prior to the issuance of any demolition, grading, or building permits (whichever occurs earliest).

CalEEMod was used to compute emissions associated with this mitigation measure assuming that all equipment met U.S. EPA Tier 4 interim engines standards and BAAQMD best management practices for construction were included. With implementation of these measures, the project's construction cancer risk impact, assuming infant exposure, would be reduced by 73 percent to 5.7 chances per million at the residential MEI and to 4.1 per million at the school. A plan that reduces DPM emissions by 60 percent would reduce cancer risk below the single-source threshold. As a result, the project's construction cancer risk would be reduced below the BAAQMD's single-source threshold for increased cancer risk.

## Cumulative Community Health Risk at Construction MEI

Community health risk assessments typically look at all substantial sources of TACs that can affect sensitive receptors that are located within 1,000 feet of a project site (i.e., influence area). These sources include rail lines, highways, busy surface streets, and stationary sources identified by BAAQMD.

A review of the project area using traffic data collected by the County of Santa Clara indicated that no roadways within the influence area would have traffic exceeding 10,000 vehicles per day.<sup>2</sup> A review of BAAQMD's *Permitted Stationary Sources 2020* geographic information systems (GIS) map tool<sup>3</sup> identified no stationary sources with the potential to affect the project site and MEI. The project would have a less than significant cumulative impact.

d) **Less Than Significant Impact**. The proposed project is a residential development consisting of construction of 18 attached single-family residences. The project would not create emissions

<sup>&</sup>lt;sup>2</sup> City of San Jose. *Traffic Volume*. Web:

https://csj.maps.arcgis.com/apps/webappviewer/index.html?id=067fbd3db8dd44f8a60f48148331b3d7

<sup>&</sup>lt;sup>3</sup> BAAQMD, Stationary Source Screening Map, 2022. Web:

https://baaqmd.maps.arcgis.com/apps/webappviewer/index.html?id=845658c19eae4594b9f4b805fb9d89a3

creating to new sources of odor. Common sources of odors and odor complaints arise from uses such as transfer stations, recycling facilities, painting/coating facilities, landfills, and wastewater treatment plants. During construction, use of diesel-powered vehicles and equipment could temporarily generate localized odors, which would cease upon project completion. This represents a temporary impact and implementation of abatement measures for construction period emissions identified in c) above would further assure that this impact is less than significant.

### **Non-CEQA Effects**

The project would introduce new residents that are sensitive receptors. In December 2015, the California Supreme Court issued an opinion in the California Building Industry Association vs. Bay Area Air Quality Management District (CBIA vs. BAAQMD) case that CEQA is primarily concerned with the impacts of a project on the environment, not the effects of the existing environment on a project. In light of this ruling, the effect of existing air pollutants from off-site sources on new sensitive receptors introduced by the project would not be considered an impact under CEQA.

However, General Plan Policy MS-11.1 requires completion of air quality modeling for new sensitive land uses located near sources of pollution and the identification of project design measures to avoid significant risks to future residents and users of the project.

A review of the project area using traffic data collected by the County of Santa Clara indicated that no roadways within the influence area would have traffic exceeding 10,000 vehicles per day.<sup>4</sup> A review of BAAQMD's *Permitted Stationary Sources 2020* geographic information systems (GIS) map tool<sup>5</sup> identified no stationary sources with the potential to affect the project site and MEI. As a result, future residents would not be exposed to substantial TACs.

**Conclusion**: The project would have a less than significant impact on air quality with implementation of identified mitigation measures, permit conditions, and applicable General Plan Policies.

<sup>&</sup>lt;sup>4</sup> City of San Jose. *Traffic Volume*. Web:

 $<sup>\</sup>underline{https://csj.maps.arcgis.com/apps/webappviewer/index.html?id=067fbd3db8dd44f8a60f48148331b3d7}$ 

<sup>&</sup>lt;sup>5</sup> BAAQMD, Stationary Source Screening Map, 2022. Web:

https://baaqmd.maps.arcgis.com/apps/webappviewer/index.html?id=845658c19eae4594b9f4b805fb9d89a3

### D. BIOLOGICAL RESOURCES

An arborist report was prepared to document the existing trees within the project site by Kurt Fouts, Arborist Consultant (December 2021), and is contained in Appendix B. The conclusions and recommendations of this report are discussed in the following section.

## **Regulatory Framework**

#### Federal and State

Special-Status Species

Individual plant and animal species listed as rare, threatened or endangered under state and federal Endangered Species Acts are considered "special-status species." Federal and state "endangered species" legislation has provided the United Stated Fish and Wildlife Service (USFWS) and the California Department of Fish and Wildlife (CDFW) with a mechanism for conserving and protecting plant and animal species of limited distribution and/or low or declining populations. Permits may be required from both the USFWS and CDFW if activities associated with a proposed project will result in the "take" of a species listed as threatened or endangered. To "take" a listed species, as defined by the State of California, is "to hunt, pursue, catch, capture, or kill, or attempt to hunt, pursue, catch, capture or kill" said species. "Take" is more broadly defined by the federal Endangered Species Act to include "harm" of a listed species.

In addition to species listed under state and federal Endangered Species Acts, Section 15380(b) and (c) of the CEQA Guidelines provided that all potential rare or sensitive species, or habitats capable of supporting rare species, are considered for environmental review per the CEQA Guidelines. These may include plant species of concern in California listed by the California Native Plant Society and CDFW listed "Species of Special Concern."

# Migratory Bird and Birds of Prey Protection

The federal Migratory Bird Treaty Act (MBTA) prohibits killing, possessing, or trading in migratory birds except in accordance with regulations prescribed by the Secretary of the Interior. This act encompasses whole birds, parts of birds, and bird nests and eggs. Construction disturbances during the breeding season could result in the incidental loss of fertile eggs or nestlings, or otherwise lead to nest abandonment, a violation of the MBTA. Additionally, nesting birds are considered special-status species are protected by the USFWS. The CDFW also protects migratory and nesting birds under California Fish and Game Code Sections 3503, 3503.5, and 3800. The CDFW defines taking as causing abandonment and/or loss of reproductive efforts through disturbance.

#### Sensitive Habitats

Wetland and riparian habitats are considered sensitive habitats under CEQA. They are also afforded protection under applicable federal, state, and local regulations, and are generally subject to regulation, protection, or consideration by the US Army Corps of Engineers (USACE), Regional Water Quality Control Board (RWQCB), CDFW, and /or the USFWS under provisions of the federal Clean Water Act (e.g., Sections 303, 304, 404) and State of California Porter-Cologne Water Quality Control Act.

### Regional and Local

Santa Clara Valley Habitat Plan/Natural Communities Conservation Plan

The Santa Clara Valley Habitat Plan/Natural Communities Conservation Plan (HCP) was developed through a partnership between Santa Clara County, the Cities of San José, Morgan Hill, and Gilroy, Santa Clara Valley Water District, Santa Clara Valley Transportation Authority, U.S. Fish and Wildlife Service, and California Department of Fish and Wildlife. The HCP is intended to promote the recovery of endangered species and enhance ecological diversity and function, while accommodating planned growth in approximately 500,000 acres of southern Santa Clara County. The project site is located within the boundaries of the HCP and is designated as follows:

- Area 4: Urban Development Equal to or Greater than Two Acres Covered
- Land Cover: Urban-Suburban
- Land Cover Fee Zone: Urban Areas (No Land Cover Fee)

In addition, the HCP indicates that nitrogen deposition has damaging effects on many of the serpentine plants in the HCP area, including the host plants that support the Bay checkerspot butterfly. Because serpentine soils tend to be nutrient poor and nitrogen deposition artificially fertilizes serpentine soils, nitrogen deposition facilitates the spread of invasive plant species. Nitrogen tends to be efficiently recycled by the plants and microbes in infertile soils such as those derived from serpentine, so that fertilization impacts could persist for years and result in cumulative habitat degradation. All major remaining populations of the butterfly and many of the sensitive serpentine plant populations occur in areas subject to air pollution from vehicle exhaust and other sources throughout the Bay Area, including the project site. The displacement of native serpentine plant species and subsequent decline of several federally-listed species, including the butterfly and its larval host plants, has been documented on Coyote Ridge in central Santa Clara County.

#### City of San José Tree Ordinance

The City of San José's Municipal Code includes tree protection measures (Municipal Code Title 13, Chapters 13.28 [Street Trees, Hedges and Shrubs] and 13.32 [Tree Removal Controls]) that regulate the removal of trees. An "ordinance-sized tree" on private property is defined as any tree having a main stem or trunk, 12 inches in diameter (38 inches or more in circumference) at a height measured 54 inches (4.5 feet) above ground. For multi-trunk trees, the circumference is measured as the sum of the circumferences of all trunks at 54 inches above grade. On single-family or duplex lots, a permit is required to remove ordinance-sized trees, even if they are unhealthy or dead. On multi-family, commercial, or industrial lots, a permit is required to remove a tree of any size. The Code defines a "heritage tree" as any tree that because of factors including but not limited to its history, girth, height, species or unique quality, has been found by the City Council to have a special significance to the community. Pruning or removing a heritage tree is illegal without first consulting the City Arborist and obtaining a permit. Finally, street trees are those that are located in the public right-of-way between the curb and sidewalk. A permit is required before pruning or removing a street tree.

## Council Policy 6-34: Riparian Corridor Protection and Bird-Safe Design

The City's Riparian Corridor Policy Study analyzed streams and riparian corridors in the City of San José and addresses how development should protect and preserve these riparian corridors. Furthermore,

the City's Riparian Corridor Protection and Bird-Safe Design Policy (Council Policy 6-34) supplements the regulations for riparian corridors and provides guidance for project design that protects and preserves these riparian corridors (City of San José 2016). The Riparian Corridor Policy applies to projects within 300 feet of a riparian corridor's top of bank or edge of vegetation, whichever is greater. The Riparian Corridor Protection and Bird-Safe Design Policy establishes a standard of a 100-foot riparian corridor setback, with an exception for projects where no significant environmental impact will occur.

#### General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating biological resource impacts from development projects. The following policies are applicable to the proposed project.

<b>Envision San Jose</b>	é 2040 Relevant Biological Resource Policies
Policy CD-1.24	Within new development projects, include preservation of ordinance-sized and other significant trees, particularly natives. Avoid any adverse effect on the health and longevity of such trees through design measures, construction, and best maintenance practices. When tree preservation is not feasible, include replacements or alternative mitigation measures in the project to maintain and enhance our Community Forest.
Policy ER-2.1	Ensure that new public and private development adjacent to riparian corridors in San José are consistent with the provisions of the City's Riparian Corridor Policy Study and any adopted Santa Clara Valley Habitat Conservation Plan/ Natural Communities Conservation Plan (HCP/NCCP).
Policy ER-2.2	Ensure that a 100-foot setback from riparian habitat is the standard to be achieved in all but a limited number of instances, only where no significant environmental impacts would occur.
Policy ER-2.3	Design new development to protect adjacent riparian corridors from encroachment of lighting, exotic landscaping, noise and toxic substances into the riparian zone.
Policy ER-5.1	Avoid implementing activities that result in the loss of active native birds' nests, including both direct loss and indirect loss through abandonment, of native birds. Avoidance of activities that could result in impacts to nests during the breeding season or maintenance of buffers between such activities and active nests would avoid such impacts.
Policy ER-5.2	Require that development projects incorporate measures to avoid impacts to nesting migratory birds.
Policy MS-21.4	Encourage the maintenance of mature trees, especially natives, on public and private property as an integral part of the community forest. Prior to allowing the removal of any mature tree, pursue all reasonable measures to preserve it.
Policy MS-21.5	As part of the development review process, preserve protected trees (as defined by the Municipal Code), and other significant trees. Avoid any adverse effect on the health and longevity of protected or other significant trees through appropriate design measures and construction practices. Special priority should be given to the preservation of native oaks and native sycamores. When tree preservation is not feasible, include appropriate tree replacement, both in number and spread of canopy.
Policy MS-21.6	As a condition of new development, require, where appropriate, the planting and maintenance of both street trees and trees on private property to achieve a level of

<b>Envision San José</b>	2040 Relevant Biological Resource Policies				
	tree coverage in compliance with and that implements City laws, policies or				
	guidelines.				
Policy MS-21.8	For Capital Improvement Plan or other public development projects, or through the				
	entitlement process for private development projects, require landscaping including				
	the selection and planting of new trees to achieve the following goals:				
	1. Avoid conflicts with nearby power lines.				
	2. Avoid potential conflicts between tree roots and developed areas.				
	3. Avoid use of invasive, non-native trees.				
	4. Remove existing invasive, non-native trees.				
	5. Incorporate native trees into urban plantings in order to provide food and cover				
	for native wildlife species.				
	6. Plant native oak trees and native sycamores on sites which have adequately sized				
	landscape areas and which historically supported these species.				

# **Existing Setting**

The project property is developed with a single-family residence, accessory structures, landscaping and trees. The site contains a total of 58 trees, of which 34 are ordinance-size and 35 are native species (valley oak and coast live oak). As described above, an arborist report was prepared for the site (Appendix B). The results of the tree survey are presented below in Table 5 below. A tree location map is provided in Appendix B.

		Tab						
	Tree Survey Results							
No.	Species	Scientific Name	Trunk Diameter (inches)	Condition	Proposed Action			
101	Southern magnolia	Magnolia grandiflora	16	Good	Remove			
102	Italian cypress	Cupressus sempervirens	18	Good	Remove			
103	Italian cypress	Cupressus sempervirens	20	Good	Remove			
104	Persimmon	Diospyros kaki	8	Good	Remove			
105	Plum	Prunus spp.	5, 5, 4	Fair	Remove			
106	Plum	Prunus spp.	5, 5, 4	Fair	Remove			
107	Coast live oak	Quercus agrifolia	24, 20	Good	Remove			
108	Coast live oak	Quercus agrifolia	6	Good	Remove			
109	Coast live oak	Quercus agrifolia	8	Good	Remove			
110	Coast live oak	Quercus agrifolia	5	Good	Remove			
110a <sup>NT</sup>	Coast live oak	Quercus agrifolia	18	Fair	Remove			
111	Coast live oak	Quercus agrifolia	6, 6, 6, 6	Fair	Remove			
112	Coast live oak	Quercus agrifolia	20	Fair	Remove			
113	Coast live oak	Quercus agrifolia	3	Fair	Remove			
114	Coast live oak	Quercus agrifolia	4	Good	Remove			
115	Valley oak	Quercus lobata	4, 4, 3	Fair	Remove			
116	Coast live oak	Quercus agrifolia	10	Good	Remove			
117	Walnut	Julgans spp.	10	Poor	Remove			
118	Valley oak	Quercus lobata	9	Poor	Remove			
119	Glossy privet	Ligustrum lucidum	8, 8	Fair	Remove			

	Table 5						
	Tree Survey Results						
No.	Species	Scientific Name	Trunk Diameter (inches)	Condition	Proposed Action		
120	unidentified species	N/A	24 Poor		Remove		
121	unidentified species	N/A	24	Poor	Remove		
122	Coast live oak	Quercus agrifolia	40, 24	Good	Remove		
123	Valley oak	Quercus lobata	19	Poor	Remove		
124	Coast live oak	Quercus agrifolia	16, 10	Fair	Retain		
125	Coast live oak	Quercus agrifolia	16	Fair	Retain		
126	Coast live oak	Quercus agrifolia	22	Fair	Retain		
127	Walnut	Julgans spp.	14	Poor	Remove		
128	Walnut	Julgans spp.	18, 16, 16	Poor	Remove		
129	Fan palm	Washingtonia spp .	16	Good	Retain		
130	Coast live oak	Quercus agrifolia	11, 11	Good	Remove		
131	Coast live oak	Quercus agrifolia	8	Fair	Retain		
132	Coast live oak	Quercus agrifolia	6	Poor	Remove		
133	Coast live oak	Quercus agrifolia	8	Poor	Remove		
134	Coast live oak	Quercus agrifolia	6, 4	Fair	Remove		
135	Coast live oak	Quercus agrifolia	17	Fair	Remove		
136	Valley oak	Quercus lobata	21	Poor	Remove		
137	Coast live oak	Quercus agrifolia	38	Good	Remove		
138	Coast live oak	Quercus agrifolia	18	Fair	Remove		
139	Valley oak	Quercus lobata	22	Fair	Retain		
140	Coast live oak	Quercus agrifolia	6	Fair	Retain		
141	Glossy privet	Ligustrum lucidum	8	Poor	Remove		
142	Glossy privet	Ligustrum lucidum	10, 8, 6	Fair	Retain		
143	Coast live oak	Quercus agrifolia	6	Poor	Remove		
144	Coast live oak	Quercus agrifolia	6	Poor	Remove		
145	Coast live oak	Quercus agrifolia	5	Fair	Retain		
146	Coast live oak	Quercus agrifolia	4	Fair	Retain		
147	Coast live oak	Quercus agrifolia	15	Fair	Retain		
148	Coast live oak	Quercus agrifolia	12	Fair	Retain		
148a <sup>NT</sup>	Unidentified Species	N/A	30	Poor	Remove		
149	Coast live oak	Quercus agrifolia	6	Fair	Remove		
150	Plum	Prunus spp.	10	Poor	Remove		
51	Persimmon	Diospyros kaki	11	Good	Remove		
152	Apricot	Prunus spp.	10, 8, 6	Fair	Remove		
153	Plum	Prunus spp.	8, 6, 6	Poor	Remove		
154	Fig	Ficus carica	10, 10, 9	Good	Remove		
155	Lemon or orange	Citrus spp.	4, 4, 3	Fair	Remove		
156	Lemon or orange	Citrus spp.	4, 3	Fair	Remove		

Ordinance size trees are shown in **bold**.

NT Indicates "no tag" tree
Source: Kurt Fouts, Arborist Consultant, Arborist Report, December 2021

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

ENV	/IRONMENTAL IMPACTS	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
4.	BIOLOGICAL RESOURCES. Would the project:					
a)	Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?		X			1, 2
b)	Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or US Fish and Wildlife Service?			X		1, 2
c)	Have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?			X		1, 2
d)	Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?			X		1, 2
e)	Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?			X		1, 2, 8
f)	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?			Х		1, 2, 9, 10

# Explanation

a) Less Than Significant with Mitigation Incorporated. The project site contains mature trees that may provide nesting habitat for migratory birds, including raptors (birds of prey), see additional discussion under e below. Raptors and their nests are protected under the Migratory Bird Treaty Act of 1918 and California Fish and Game Code Sections 3503 and 3503.5. These species could be disturbed during tree removal and construction activities.

<u>Impact BIO-1</u>: Construction activities associated with the project could result in the loss of fertile eggs of nesting raptors or other migratory birds, or nest abandonment.

## **Mitigation Measures**

#### MM BIO-1

The project applicant shall schedule demolition and construction activities to avoid the nesting season. The nesting season for most birds, including most raptors in the San Francisco Bay area, extends from February 1st through August 31st (inclusive).

If demolition and construction cannot be scheduled to occur between September 1st and January 31st (inclusive and as amended), pre-construction surveys for nesting birds shall be completed by a qualified ornithologist or biologist to ensure that no nests shall be disturbed during project implementation. This survey shall be completed no more than 14 days prior to the initiation of construction activities during the early part of the breeding season (February 1st through April 30th, inclusive) and no more than 30 days prior to the initiation of these activities during the late part of the breeding season (May 1st through August 31st, inclusive). During this survey, the qualified ornithologist/biologist shall inspect all trees and other possible nesting habitats immediately adjacent to the construction areas for nests.

If an active nest is found sufficiently close to work areas to be disturbed by construction, the qualified ornithologist/biologist, in consultation with the California Department of Fish and Wildlife, shall determine the extent of a construction free buffer zone to be established around the nest, typically 250 feet, to ensure that raptor or migratory bird nests shall not be disturbed during project construction.

Prior to any tree removal, or approval of any grading or demolition permits (whichever occurs first), the qualified ornithologist/biologist shall submit a report indicating the results of the survey and any designated buffer zones to the satisfaction of the Director of the Planning, Building, and Code Enforcement or the Director's designee.

With implementation of the identified mitigation measures, the project's impact to nesting birds and raptors would be less than significant.

- b) Less Than Significant Impact. The project is located on disturbed property and does not contain any sensitive natural communities. Miguelita Creek is the closest waterway to the site and is located about 0.35 miles to the north of the site. The City's Riparian Corridor Policy Protection and Bird-Safe Design Policy applies to projects within 300 feet of a riparian corridor's top of bank or edge of vegetation, whichever is greater. The site is not located near any riparian or other sensitive natural communities. Based on this discussion, the project would have a less than significant impact on riparian habitat or other sensitive natural communities.
- c) **Less Than Significant Impact**. The project property does not contain any state or federally protected wetlands. See also discussion b) above. This represents a less than significant impact.
- d) **Less Than Significant Impact**. The project is proposed in an urbanized setting surrounded by existing development and has not been found to contain any native resident or wildlife species. However, tree removal or other construction activities could potentially disrupt nesting raptors.

With the implementation of MM BIO-1, the project would reduce these potential impacts to less than significant. Therefore, the proposed project would not interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors or impede the use of native wildlife nursery sites.

e) Less Than Significant Impact. A tree survey was completed for the project (Kurt Fouts, Arborist Consultant, December 2021). The results of the tree survey are presented above in Table 5.

There are no designated heritage trees on the site or street trees within the immediate vicinity of the site. The project proposes to remove 46 trees (see Table 5). Street tree removal is not anticipated as part of the project. The City requires replacement of all removed trees in accordance with the replacement ratios presented below.

As a part of the development approval, the project will implement the following standard permit conditions to mitigate for impacts to trees. The project, therefore, would not conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance.

### **Standard Permit Conditions**

• Tree Replacement. The removed trees would be replaced according to tree replacement ratios required by the City, as provided in the table below, as amended.

Circumference	Type of Tree to be Removed			Minimum Size
of Tree to be Removed	Native Non-Native Orchard		Orchard	Replacement
				Tree
38 inches or greater	5:1	4:1	3:1	15-gallon
19 up to 38 inches	3:1	2:1	none	15-gallon
Less than 19 inches	1:1	1:1	none	15-gallon

x:x =tree replacement to tree loss ratio

Note: Trees greater than or equal to 38-inch circumference shall not be removed unless a Tree Removal Permit, or equivalent, has been approved for the removal of such trees. For Multi-family residential, Commercial and Industrial properties, a permit is required for removal of trees of any size.

O Since 46 trees onsite would be removed<sup>6</sup>, 8 trees would be replaced at a 1:1 ratio, 3 trees would be replaced at a 2:1 ratio, 8 trees would be replaced at a 3:1 ratio, and the remaining 1 tree would be replaced at a 5:1 ratio. As mentioned previously, there are 35 native trees on-site. The total number of replacement trees required to be planted would be 43 trees. The species of trees to be planted would be determined in consultation with the City Arborist and the Department of Planning, Building and Code Enforcement.

A 38-inch tree equals 12.1 inches in diameter

A 24-inch box tree = two 15-gallon trees

Single Family and Two-family dwelling properties may be mitigated at a 1:1 ratio.

<sup>&</sup>lt;sup>6</sup> 26 of the 46 trees to be removed from the project site are subject to the City's tree replacement ratios. The remaining 20 trees to be removed are orchard trees up to 38 inches in circumference and do not require replacement under the City's ratio.

- In the event that a project site does not have sufficient area to accommodate the required tree replacement, one or more of the following may be implemented, to the satisfaction of the Director of Planning, Building and Code Enforcement, at the development permit stage:
  - The size of a 15-gallon replacement tree may be increased to 24-inch box and count as two replacement trees to be planted on the project site.
  - Pay Off-Site Tree Replacement Fee(s) to the City, prior to the issuance of Public Works grading permit(s), in accordance with the City Council approved Fee Resolution in effect at the time of payment. The City will use the off-site tree replacement fee(s) to plant trees at alternative sites.
- Tree Protection Standards. The applicant shall maintain the trees shown to be retained in this project as noted on the Approved Plan Set. Maintenance shall include pruning and watering as necessary and protection from construction damage. Prior to the removal of any tree on the site, all trees to be preserved shall be permanently identified by metal numbered tags. Prior to issuance of the Grading Permit or removal of any tree, all trees to be saved shall be protected by chain link fencing, or other fencing type approved by the Director of Planning, Building and Code Enforcement. Said fencing shall be installed at the dripline of the tree in all cases and shall remain during construction. No storage of construction materials, landscape materials, vehicles or construction activities shall occur within the fenced tree protection area. Any root pruning required for construction purposes shall receive prior review and approval, and shall be supervised by the consulting licensed arborist. Fencing and signage shall be maintained by the applicant to prevent disturbances during the full length of the construction period that could potentially disrupt the habitat or trees.

The project would plant a total of 28 trees in 24-inch boxes, equivalent to 56 trees. With implementation of this standard permit condition, the project would comply with the local policies or ordinances protecting biological resources, resulting in a less than significant impact.

f) Less Than Significant Impact. The project is located within the SCVHP plan area and is considered a Covered Activity. The project is located on land designated by the SCVHP as Urban-Suburban. The nitrogen deposition fee applies to all projects that create new vehicle trips. A nitrogen deposition fee will be required for each new vehicle trip generated by the project, at the time of development. The project would implement the following standard permit condition in accordance with the SCVHP.

## **Standard Permit Condition**

The project is subject to applicable SCVHP conditions and fees (including the nitrogen deposition fee) prior to issuance of any grading permits. The project applicant would be required to submit the Santa Clara Valley Habitat Plan Coverage Screening Form (<a href="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="https://www.scv-habitatagency.org/DocumentCenter/View/151/Coverage-Screening-Form?bidId="h

to the issuance of a grading permit. The Habitat Plan and supporting materials can be viewed at <a href="https://scv-habitatagency.org/178/Santa-Clara-Valley-Habitat-Plan">https://scv-habitatagency.org/178/Santa-Clara-Valley-Habitat-Plan</a>

With implementation of this standard permit condition, the project would comply with the SCVHP, resulting in a less than significant impact.

**Conclusion**: The project would have a less than significant impact on biological resources with implementation of identified mitigation measures and permit conditions.

### E. CULTURAL RESOURCES

This section is based on Department of Parks and Recreation (DPR) forms prepared by Urban Programmers (June 2023) for the existing single-family residence and accessory structures. Copies of these DPR forms are provided in Appendix C. In addition, a Historical/Archaeological Literature Review and Assessment was prepared by Charles Mikulik Archaeological Consulting (CMAC) for the project (January 2023) and is provided as Appendix D. This report may discuss locations of specific archaeological sites and is confidential. For this reason, it is not included in this Initial Study. Qualified personnel, however, may request a copy of the report from the City's Planning Division.

# **Regulatory Framework**

#### **Federal**

National Register of Historic Places

The National Register of Historic Places (NRHP) is the nation's most comprehensive list of historic resources and includes historic resources significant in American history, architecture, archeology, engineering, and culture, at the local, State, and national level. National Register Bulletin Number 15, How to Apply the National Register Criteria for Evaluation, describes the Criteria for Evaluation as being composed of two factors. First, the property must be "associated with an important historic context" and second, the property must retain integrity of those features necessary to convey its significance. A resource is considered eligible for the NRHP if the quality of significance in American history, architecture, archaeology, engineering, and culture is present in districts, sites, buildings, structures, and objects that possess integrity of location, design, setting, materials, workmanship, feeling, and association and:

- 1. are associated with events that have made a significant contribution to the broad pattern of our history; or
- 2. are associated with the lives of persons significant to our past; or
- 3. embody the distinctive characteristics of a type, period, or method of construction, or that represent the work of a master, or that possess high artistic values, or that represent a significant and distinguishable entity whose components may lack individual distinction; or
- 4. yielded, or may be likely to yield, information important in prehistory or history.

#### State

California Environmental Quality Act and California Register of Historical Resources

The California Environmental Quality Act (CEQA) requires regulatory compliance for projects involving historic resources throughout the State. Under CEQA, public agencies must consider the effects of their actions on historic resources (Public Resources Code, Section 21084.1). The CEQA Guidelines define a significant resource as any resource listed in or determined to be eligible for listing in the California Register of Historical Resources (California Register) [see Public Resources Code, Section 21084.1 and CEQA Guidelines Section 15064.5 (a) and (b)].

The California Register of Historical Resources (CRHR) was created to identify resources deemed worthy of preservation and was modeled closely after the NRHP. The criteria are nearly identical to those of the NRHP, which includes resources of local, State, and regional and/or national levels of significance. Under California Code of Regulation Section 4852(b) and Public Resources Code Section 5024.1, an historical resource generally must be greater than 50 years old and must be significant at the local, State, or national level under one or more of the following four criteria:

- 1. It is associated with events that have made a significant contribution to the broad patterns of local or regional history, or the cultural heritage of California or the United States.
- 2. It is associated with the lives of persons important to local, California, or national history.
- 3. It embodies the distinctive characteristics of a type, period, region, or method of construction, or represents the work of a master or important creative individual or possesses high artistic values.
- 4. It has yielded, or has the potential to yield, information important to the prehistory or history of the local area, California, or the nation.

Properties of local significance that have been designated under a local preservation ordinance (local landmarks register or landmark districts) or that have been identified in a local historical resources inventory may be eligible for listing in the CRHR and are presumed to be historical resources for the purposes of CEQA unless a preponderance of evidence indicates otherwise (Public Resources Code, Section 5024.1g; California Code of Regulations, Title 14, Section 4850).

California Code of Regulations Section 4852(c) addresses the issue of "integrity," which is necessary for eligibility for the CRHR. Integrity is defined as "the authenticity of an historical resource's physical identity evidenced by the survival of characteristics that existed during the resource's period of significance." Section 4852(c) provides that historical resources eligible for listing in the CRHR must meet one of the criteria for significance defined by 4852(b)(1 through 4), and retain enough of their historic character of appearance to be recognizable as historical resources and to convey the reasons for their significance.

## Archaeological Resources and Human Remains

Archaeological sites are protected by policies and regulations under the California Public Resources Code, California Code of Regulations (Title 14 Section 1427), and California Health and Safety Code. California Public Resources Code Sections 5097.9-5097.991 require notification of discoveries of Native American remains and identifies appropriate measures for the treatment and disposition of human remains and grave-related items.

Both State law and the County of Santa Clara County Code (Sections B6-19 and B6-20) require that the Santa Clara County Coroner be notified if cultural remains are found. If the Coroner determines the remains are Native American, the Native American Heritage Commission (NAHC) and a "most likely descendant" must also be notified.

#### Local

#### Historic Preservation Ordinance

Under the City of San José Historic Preservation Ordinance (Chapter 13.48 of the Municipal Code), preservation of historically or architecturally worthy structures and neighborhoods that impart a distinct aspect to the City of San José and that serve as visible reminders of the historical and cultural heritage of the City of San José, the State, and the nation is promoted. This is encouraged in order to 1) stabilize neighborhoods and areas of the city; 2) enhance, preserve and increase property values; 3) carry out the goals and policies of the City's General Plan; 4) increase cultural, economic, and aesthetic benefits to the City and its residents; 5) preserve, continue, and encourage the development of the City to reflect its historical, architectural, cultural, and aesthetic value or traditions; 6) protect and enhance the City's cultural and aesthetic heritage; and 7) promote and encourage continued private ownership and utilization of such structures.

#### General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating cultural resource impacts from development projects. Policies applicable to the project are presented below.

	2040 Relevant Cultural Resource Policies			
Policy LU-13.4	Require public and private development projects to conform to the adopted City			
	Council Policy on the Preservation of Historic Landmarks.			
Policy LU-13.15	Implement City, State, and Federal historic preservation laws, regulations, and			
	codes to ensure the adequate protection of historic resources.			
Policy LU-13.22	Require the submittal of historic reports and surveys prepared as part of the			
	environmental review process. Materials shall be provided to the City in electronic			
	form once they are considered complete and acceptable.			
Policy LU-14.1	Preserve the integrity and enhance the fabric of areas or neighborhoods with a			
	cohesive historic character as a means to maintain a connection between the			
	various structures in the area.			
Policy ER-10.1	For proposed development sites that have been identified as archaeologically or			
	paleontologically sensitive, require investigation during the planning process in			
	order to determine whether potentially significant archaeological or			
	paleontological information may be affected by the project and then require, if			
	needed, that appropriate mitigation measures be incorporated into the project			
	design.			
Policy ER-10.2	Recognizing that Native American human remains may be encountered at			
	unexpected locations, impose a requirement on all development permits and			
	tentative subdivision maps that upon discovery during construction, development			
	activity will cease until professional archaeological examination confirms whether			
	the burial is human. If the remains are determined to be Native American,			
	applicable state laws shall be enforced.			
Policy ER-10.3	Ensure that City, State, and Federal historic preservation laws, regulations, and			
	codes are enforced, including laws related to archaeological and paleontological			
	resources, to ensure the adequate protection of historic and pre-historic resources.			

## City of San José Historic Resources Inventory

The Historic Resources Inventory (HRI) is a list of citywide historic resources identified and/or evaluated in surveys (including Contributing Structures and Structures of Merit), properties listed in the NRHP and CRHR, and properties that have been designated as City Landmarks, City Landmark Historic Districts and Conservation Areas in accordance with the City of San José's Historic Preservation Ordinance (Chapter 13.48 of the Municipal Code). For a historic resource to qualify as a City Landmark or City Landmark Historic District, it must have "special historical, architectural, cultural, aesthetic or engineering interest or value of an historic nature" and be one of the following resource types:

- 1. An individual structure or portion thereof;
- 2. An integrated group of structures on a single lot;
- 3. A site, or portion thereof; or
- 4. Any combination thereof.

The City of San José utilizes the listing criteria for candidate City landmarks identified in the HRI as one of the thresholds of significance for historical resources under CEQA.

# **Existing Setting**

## Archaeologic Resources

A Historical/Archaeological Literature Review and Assessment was completed for the project site by CMAC (January 2023). On June 8, 2022, CMAC conducted a records search at the Northwest Information Center of the California Historical Resources Information System, an adjunct to Sonoma State University. The purpose of this record search was to obtain and review previous cultural resource records, cultural resource studies, and any additional documentation pertaining to historic properties located within a half-mile extent of the project site.

All recorded archaeological sites within ½ mile and all other cultural resources and studies within and adjacent to the project site were reviewed. Additional research was conducted using available database files, CMAC's library and a search of applicable historic-era maps and aerial imagery.

A total of 16 cultural resources studies were found to have been conducted within a ½ mile of the project site. Six resources were recorded in these previous studies, all of which are historic-era buildings and/or structures. No Native American archaeological sites have been recorded within approximately ½ mile radius from the project site. No archaeological sites are recorded for the project site or within a ½ mile radius of the project site.

The findings of the archaeological review indicate that there is a low to moderate sensitivity for historic-era archaeological deposits, and a low sensitivity for buried pre-contact archaeological deposits within the project area.

# Historic Resources

DPR Forms were prepared for the existing single-family residence and accessory structures by Urban Programmers (June 2023), contained in Appendix C. Research was conducted in local repositories; Dr. Martin Luther King Jr.—San José Main Library, History San José, Santa Clara County Official Records,

Santa Clara Assessor's Appraisal Records, and private libraries. Standard research methods were used, and on-site investigations were included in the research process.

The existing house is a wood-frame bungalow in the Craftsman style, which was constructed in 1937 by sisters Emma Boes and Ann Boes and subsequently enlarged around 1950. The lot behind the residence was added to the property around 1944 and was developed with a three-bay garage constructed around 1970 in the flat area behind the single-family residence. The existing house was also remodeled and enlarged in 1970. After the passing of the Boes sisters, the property was inherited by their nephews and nieces Eldred Boes, Jane Hutchins, Fred Boes, and Ethel Boes, and was subsequently sold to Manuel D. Conceicao, Alden Conceicao and Manuel John Conceicao, and Jlda Kee Conceicao in 1977. The property entered the Conceicao Trust in 1993, and the house was rented, while the rear lot was separately rented for a variety of automotive storage and repair purposes. The property was sold by the trust in 2021 to the current property owner.

The evaluation for significance concluded that the property is not eligible for listing in the San José Historic Resources Inventory as a Candidate City Landmark<sup>7</sup>, or eligible for listing in the California Register of Historic Resources. The property is not associated with events that made a significant contribution to the broad patterns of local or regional history or the cultural heritage of California or the United States. The property was developed as the home for two sisters who were employed in education and public service, and is not associated persons important to the local, California or national history. The house is not a distinctive representation of any architectural style and was not found to be the work of a master or to exhibit high artistic values. The landscaping is deteriorated, but it does not appear to have been a significant design that would contribute to any historic significance of the property.

# **Impacts and Mitigation**

### Thresholds per CEQA Checklist

ENV	TRONMENTAL IMPACTS	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
5.	CULTURAL RESOURCES. Would the project:					
a)	Cause a substantial adverse change in the significance of a historical resource pursuant to §15064.5?			X		1, 2, 16
b)	Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?			X		1, 2, 11
c)	Disturb any human remains, including those interred outside of dedicated cemeteries?			X		1, 2

# **Explanation**

a) Less than Significant Impact. The site is currently occupied by a single-family residence, constructed in 1937 and altered around 1950, as well as an accessory structure constructed around 1970. As described in Appendix C and above in the Historic Resources analysis, the

<sup>&</sup>lt;sup>7</sup> Specifically, the project property does not meet the standard of significance under any of the 8 criteria adopted by the City of San José for nomination as a City Landmark.

property is not considered a historical resource under CEQA. The project proposes to demolish the existing structures on site and to construct 18 new residential units. Because the property does not contain any historical resources the project, would have a less than significant impact on cultural resources.

b) Less Than Significant Impact. Based on the archaeological literature review prepared for the project (Appendix D), no archaeological sites have been identified in the project area. The project site has a low to moderate sensitivity for historic-era archaeological deposits, and a low sensitivity for buried pre-contact archaeological deposits within the project area. However, the proposed project could encounter previously unrecorded Native American archaeological sites during subsurface disturbance. As a result, it is possible that archaeological remains may be encountered during construction.

The project will conform to the following standard permit conditions to avoid impacts associated with disturbance to possible buried archaeological resources and human remains during construction for accidental discovery outside of the monitored times.

#### **Standard Permit Conditions**

- If prehistoric or historic resources are encountered during excavation and/or grading of the site, all activity within a 50-foot radius of the find shall be stopped, the Director of Planning, Building and Code Enforcement (PBCE) or the Director's designee and the City's Historic Preservation Officer shall be notified, and a qualified archaeologist in consultation with a Native American representative registered with the Native American Commission for the City of San Jose and that is traditionally and culturally affiliated with the geographic area as described in Public Resources Code Section 21080.3 shall examine the find. The archaeologist shall 1) evaluate the find(s) to determine if they meet the definition of a historical or archaeological resource; and 2) make appropriate recommendations regarding the disposition of such finds prior to issuance of building permits. Recommendations could include collection, recordation, and analysis of any significant cultural materials. A report of findings documenting any data recovery shall be submitted to Director of PBCE or the Director's designee and the City's Historic Preservation Officer and the Northwest Information Center (if applicable). Project personnel shall not collect or move any cultural materials.
- c) Less Than Significant Impact. Though unlikely, human remains may be encountered during construction activities. Standard permit conditions identified below, as well as those identified above in b), would ensure avoidance impacts associated with disturbance to human remains, including those interred outside of dedicated cemeteries.

#### **Standard Permit Conditions**

• If any human remains are found during any field investigations, grading, or other construction activities, all provisions of California Health and Safety Code Sections 7054 and 7050.5 and Public Resources Code Sections 5097.9 through 5097.99, as amended per Assembly Bill 2641, shall be followed. If human remains are discovered during construction, there shall be no further excavation or disturbance of the site or any nearby area reasonably suspected to overlie adjacent remains. The project applicant

shall immediately notify the Director of Planning, Building and Code Enforcement (PBCE) or the Director's designee and the qualified archaeologist, who shall then notify the Santa Clara County Coroner. The Coroner will make a determination as to whether the remains are Native American. If the remains are believed to be Native American, the Coroner will contact the Native American Heritage Commission (NAHC) within 24 hours. The NAHC will then designate a Most Likely Descendant (MLD). The MLD will inspect the remains and make a recommendation on the treatment of the remains and associated artifacts. If one of the following conditions occurs, the landowner or his authorized representative shall work with the Coroner to reinter the Native American human remains and associated grave goods with appropriate dignity in a location not subject to further subsurface disturbance:

- O The NAHC is unable to identify a MLD or the MLD failed to make a recommendation within 48 hours after being given access to the site.
- o The MLD identified fails to make a recommendation; or
- O The landowner or his authorized representative rejects the recommendation of the MLD, and mediation by the NAHC fails to provide measures acceptable to the landowner.

With implementation of the standard permit conditions above, the proposed project would have a less than significant impact on human remains interred outside of formal cemeteries.

**Conclusion**: The project would have a less than significant impact on cultural resources with implementation of standard permit conditions.

### F. ENERGY

# **Regulatory Framework**

Many federal, State, and local statutes and policies address energy conservation. At the federal level, energy standards set by the U.S. Environmental Protection Agency (EPA) apply to numerous consumer and commercial products (e.g., the EnergyStar<sup>TM</sup> program). The EPA also sets fuel efficiency standards for automobiles and other modes of transportation.

#### State

California Renewable Energy Standards

In 2002, California established its Renewables Portfolio Standard (RPS) Program, with the goal of increasing the percentage of renewable energy in the State's electricity mix to 20 percent of retail sales by 2010. In 2006, California's 20 percent by 2010 RPS goal was codified under Senate Bill (SB) 107. Under the provisions of SB 107 (signed into law in 2006), investor-owned utilities were required to generate 20 percent of their retail electricity using qualified renewable energy technologies by the end of 2010. In 2008, Executive Order S-14-08 was signed into law and requires that retail sellers of electricity serve 33 percent of their load with renewable energy by 2020.

In October 2015, Governor Brown signed SB 350 to codify California's climate and clean energy goals. A key provision of SB 350 for retail sellers and publicly owned utilities, requires them to procure 50 percent of the State's electricity from renewable sources by 2030.

# California Building Codes

At the State level, the Energy Efficiency Standards for Residential and Nonresidential Buildings, as specified in Title 24, Part 6, of the California Code of Regulations (Title 24), was established in 1978 in response to a legislative mandate to reduce California's energy consumption. Title 24 is updated approximately every three years. Compliance with Title 24 is mandatory at the time new building permits are issued by city and county governments.<sup>8</sup>

The California Green Building Standards Code (CalGreen) establishes mandatory green building standards for all buildings in California. The code covers five categories: planning and design, energy efficiency, water efficiency and conservation, material conservation and resource efficiency, and indoor environmental quality.

#### Local

Council Policy 6-32 Private Sector Green Building Policy

At the local level, the City of San José sets green building standards for municipal development. All projects are required to submit a Leadership in Energy and Environmental Design (LEED),<sup>9</sup>

<sup>&</sup>lt;sup>8</sup> CEC. 2016 Building Energy Efficiency Standards for Residential and Nonresidential Buildings. 2013. http://www.energy.ca.gov/2015publications/CEC-400-2015-037/CEC-400-2015-037-CMF.pdf.

<sup>&</sup>lt;sup>9</sup> Created by the U.S. Green Building Council, LEED is a certification system that assigns points for green building measures based on a 110-point rating scale.

GreenPoint,<sup>10</sup> or Build-It-Green checklist as part of their development permit applications. Council Policy 6-32 "Private Sector Green Building Policy," adopted in October 2008, establishes baseline green building standards for private sector new construction and provides a framework for the implementation of these standards. It fosters practices in the design, construction, and maintenance of buildings that will minimize the use and waste of energy, water and other resources in the City of San José. Private developments are required to implement green building practices if they meet the Applicable Projects criteria defined by Council Policy 6-32 and shown in Table 6 below.

Table 6					
Private Sector Green Building Policy Applicable Projects					
Applicable Project Minimum Green  Minimum Green Building Rating					
Building Rating	Transmin Orton Sunumg runing				
Commercial/Industrial – Tier 1	LEED Applicable New Construction Checklist				
(Less than 25,000 square feet)					
Commercial/Industrial – Tier 2	LEED Silver				
(25,000 square feet or greater)					
Residential – Tier 1 (Less than 10 units)	GreenPoint or LEED Checklist				
Residential – Tier 2 (10 units or greater)	GreenPoint Rated 50 points or LEED Certified				
High Rise Residential (75 feet or higher)  LEED Certified					
Source: City of San José. Private Sector Green Building Policy: Policy Number 6-32. October 7, 2008.					
https://www.sanjoseca.gov/DocumentCenter/Home/View/363					

## Municipal Code

The City's Municipal Code includes regulations associated with energy efficiency and energy use. City regulations include a Green Building Ordinance (Chapter 17.84) to foster practices to minimize the use and waste of energy, water and other resources in the City of San José, Water Efficient Landscape Standards for New and Rehabilitated Landscaping (Chapter 15.10), requirements for Transportation Demand Programs for employers with more than 100 employees (Chapter 11.105), and a Construction and Demolition Diversion Deposit Program that fosters recycling of construction and demolition materials (Chapter 9.10).

### Climate Smart San José

Climate Smart San José is a plan developed by the City to reduce air pollution, save water, and create a healthier community. The plan articulates how buildings, transportation/mobility, and citywide growth need to change in order to minimize impacts on the climate. The plan outlines strategies that City departments, related agencies, the private sector, and residents can take to reduce carbon emissions consistent with the Paris Climate Agreement. The plan recognizes the scaling of renewable energy, electrification and sharing of vehicle fleets, investments in public infrastructure, and the role of local jobs in contributing to sustainability. It includes detailed carbon-reducing commitments for the City, as well as timelines to deliver on those commitments.

In January 2010, the State of California adopted the California Green Building Standards Code (CalGreen) that establishes mandatory green building standards for all buildings in California. The code was subsequently updated in 2013. The code covers five categories: planning and design, energy

<sup>&</sup>lt;sup>10</sup> Created by Build It Green, GreenPoint is a certification system that assigns points for green building measures based on a 381-point scale for multi-family developments and 341-point scale for single-family developments.

efficiency, water efficiency and conservation, material conservation and resource efficiency, and indoor environmental quality.

San José Reach Code Initiative for Building Efficiency

The City Council approved Ordinance No. 30311 in September 2019 to amend various sections of Title 24 of the City's Municipal Code to adopt provisions of the 2019 California Green Building Standards Code and California Building Energy Efficiency Standards with certain exceptions, modifications and additions which serve as a Reach Code to increase building efficiency, mandate solar readiness and increase requirements related to electric vehicle charging stations. The Reach Code goes into effect on January 1, 2020 and affects all new construction.

# San José Clean Energy

San José Clean Energy (SJCE) is an electricity supplier operated by the City's Community Energy Department. Since launching in February 2019, SJCE has provided City businesses and residents with access to cheaper and cleaner energy sources. SJCE serves as an alternative to traditionally privatized energy sources by being a community-governed organization. Oversight for SJCE activities is provided by City Council in cooperation with a Community Advisory Commission.

#### General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating energy impacts from development projects. Policies applicable to the project are presented below.

<b>Envision San Jose</b>	é 2040 Relevant Energy Policies
Policy MS-1.6	Recognize the interconnected nature of green building systems, and, in the implementation of Green Building Policies, give priority to green building options that provide environmental benefit by reducing water and/or energy use and solid waste.
Policy MS-2.1	Develop and maintain policies, zoning regulations, and guidelines that require energy conservation and use of renewable energy sources
Policy MS-2.2	Encourage maximized use of on-site generation of renewable energy for all new and existing buildings.
Policy MS-2.3	Utilize solar orientation (i.e., building placement), landscaping, design, and construction techniques for new construction to minimize energy consumption.
Policy MS-2.4	Promote energy efficient construction industry practices.
Policy MS-2.6	Promote roofing design and surface treatments that reduce the heat island effect of new and existing development and support reduced energy use, reduced air pollution, and a healthy urban forest. Connect businesses and residents with cool roof rebate programs through City outreach efforts.
Policy MS-2.11	Require new development to incorporate green building practices, including those required by the Green Building Ordinance. Specifically, target reduced energy use through construction techniques (e.g., design of building envelopes and systems to maximize energy performance), through architectural design (e.g., design to maximize cross ventilation and interior daylight) and through site design techniques (e.g., orienting buildings on sites to maximize the effectiveness of passive solar design).

<b>Envision San Jose</b>	é 2040 Relevant Energy Policies
Policy MS-3.1	Require water-efficient landscaping, which conforms to the State's Model Water Efficient Landscape Ordinance, for all new commercial, institutional, industrial, and developer-installed residential development unless for recreation needs or other area functions
Policy MS-5.5	Maximize recycling and composting from all residents, businesses, and institutions in the City.
Policy MS-14.1	Promote job and housing growth in areas served by public transit and that have community amenities within a 20-minute walking distance.
Policy MS-14.4	Implement the City's Green Building Policies (see Green Building Section) so that new construction and rehabilitation of existing buildings fully implements industry best practices, including the use of optimized energy systems, selection of materials and resources, water efficiency, sustainable site selection, passive solar building design, and planting of trees and other landscape materials to reduce energy consumption.
Policy TR-2.8	Require new development where feasible to provide on-site facilities such as bicycle storage and showers, provide connections to existing and planned facilities, dedicate land to expand existing facilities or provide new facilities such as sidewalks and/or bicycle lanes/paths, or share in the cost of improvements.
Policy TR-3.3	As part of the development review process, require that new development along existing and planned transit facilities consist of land use and development types and intensities that contribute toward transit ridership. In addition, require that new development is designed to accommodate and to provide direct access to transit facilities.

## **Existing Setting**

San José Clean Energy (SJCE) is the electricity provider for residents and businesses in the City of San José. SJCE sources electricity, and the Pacific Gas and Electric Company (PG&E) delivers it to customers using existing PG&E utility lines. SJCE buys its power from a number of suppliers. Sources of renewable and carbon-free power include California wind, solar, and geothermal; Colorado wind; and hydroelectric power from the Pacific Northwest. SJCE customers are automatically enrolled in the GreenSource program, which provides approximately 60 percent renewable and approximately 95 percent carbon-free electricity. Customers can enroll in the TotalGreen program through SJCE and receive 100 percent GHG-free electricity from entirely renewable resources. It is expected that the project would be enrolled in and receive energy from the SJCE program at the GreenSource level.

PG&E also furnishes natural gas for residential, commercial, industrial, and municipal uses. In 2021, natural gas facilities provided 7 percent of PG&E's electricity delivered to retail customers; nuclear plants provided 39 percent; hydroelectric operations provided 4 percent; and renewable energy facilities including solar, geothermal, and biomass provided 50 percent.<sup>11</sup>

Total energy usage in California was approximately 7,881 trillion British thermal units (Btu) in the year 2017, the most recent year for which this data was available. In 2017, California was ranked second in total energy consumption in the nation, and 48<sup>th</sup> in energy consumption per capita. The breakdown by sector was approximately 18 percent (1,416 trillion Btu) for residential uses, 19 percent (1,473 trillion Btu) for commercial uses, 23 percent (1,818 trillion Btu) for industrial uses, and 40

<sup>&</sup>lt;sup>11</sup> Pacific Gas & Electric (PG&E), Clean energy solutions, 2021.

percent (3,175 trillion Btu) for transportation. This energy is mainly supplied by natural gas, petroleum, nuclear electric power, and hydroelectric power.

## **Electricity**

Electricity in Santa Clara County in 2020 was consumed primarily by the commercial sector (72 percent), followed by the residential sector consuming 26 percent. In 2020, a total of approximately 16,435 gigawatt hours (GWh) of electricity was consumed in Santa Clara County. SJCE is the electricity provider for residents and businesses in the City of San José. SJCE sources the electricity and PG&E delivers it via their existing utility lines. SJCE customers are automatically enrolled in the GreenSource program, which provides approximately 60 percent GHG emission-free electricity. Customers can choose to enroll in SJCE's TotalGreen program at any time to receive 100 percent GHG emission-free electricity form entirely renewable sources.

#### Natural Gas

PG&E provides natural gas services within the City of San José. In 2018, approximately one percent of California's natural gas supply came from in-state production, while the remaining supply was imported from other western states and Canada. In 2018, residential and commercial customers in California used 34 percent of the state's natural gas, power plants used 35 percent, the industrial sector used 21 percent, and other uses used 10 percent. Transportation accounted for one percent of natural gas use in California. In 2020, Santa Clara County used approximately 3.4 percent of the state's total consumption of natural gas. 14

# Fuel for Motor Vehicles

In 2019, 15.4 billion gallons of gasoline were sold in California. <sup>15</sup> The average fuel economy for light-duty vehicles (autos, pickups, vans, and sport utility vehicles) in the United States has steadily increased from about 13.1 miles per gallon (mpg) in the mid-1970s to 25.4 mpg in 2020. <sup>16</sup> Federal fuel economy standards have changed substantially since the Energy Independence and Security Act was passed in 2007. That standard, which originally mandated a national fuel economy standard of 35 miles per gallon by the year 2020, was subsequently revised to apply to cars and light trucks model years 2011 through 2020. <sup>17</sup> <sup>18</sup>

<sup>&</sup>lt;sup>12</sup> CEC, Energy Consumption Data Management System: Electricity Consumption by County, 2021.

<sup>&</sup>lt;sup>13</sup> California Gas and Electric Utilities, 2019 California Gas Report Supplement, 2019.

<sup>&</sup>lt;sup>14</sup> CEC, Energy Consumption Data Management System: Gas Consumption by County, 2021.

<sup>&</sup>lt;sup>15</sup> California Department of Tax and Fee Administration, Motor Vehicle Fuel Distribution, 2020.

<sup>&</sup>lt;sup>16</sup> United States Environmental Protection Agency (EPA), The 2021 EPA Automotive Trends Report: Greenhouse Gas Emissions, Fuel Economy, and Technology since 1975, 2021.

<sup>&</sup>lt;sup>17</sup> United States Department of Energy, Alternative Fuels Data Center: Energy Independence and Security Act of 2007, 2007.

<sup>&</sup>lt;sup>18</sup> United States Government Publishing Office, Public Law 110–140—Dec. 19, 2007 Energy Independence and Security Act of 2007, 2007.

## **Impacts and Mitigation**

# Thresholds per CEQA Checklist

	IRONMENTAL IMPACTS	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
6.	ENERGY. Would the project:					
a)	Result in potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation?			X		1, 2, 7
b)	Conflict with or obstruct a state or local plan for renewable energy or energy efficiency?			X		1, 2

### **Explanation**

a) **Less Than Significant Impact**. A discussion of the project's effect on energy use is presented below.

# **Construction Impacts**

The anticipated construction schedule assumes that the project would be built out over a period of approximately 11 months. The project would require demolition, site preparation, grading, site construction, paving, and architectural coating. The construction phase would require energy for the manufacture and transportation of building materials, preparation of the site (e.g., excavation, and grading), and the actual construction of the buildings. Petroleum-based fuels such as diesel fuel and gasoline would be the primary sources of energy for these tasks. The construction energy use has not been determined at this time.

The overall construction schedule and process is already designed to be efficient in order to avoid excess monetary costs. That is because equipment and fuel are not typically used wastefully due to the added expense associated with renting, maintaining, and fueling of construction equipment. Therefore, the opportunities for future efficiency gains during construction are limited. The proposed project does, however, include several measures that would improve the efficiency of the construction process. Implementation of the BAAQMD BMPs detailed as standard permit conditions in *Section C. Air Quality* would restrict equipment idling times to five minutes or less and would require the applicant to post signs on the project site reminding workers to shut off idle equipment.

With implementation of the BAAQMD BMPs, the short-term energy impacts associated with use of fuel or energy related to construction would be less than significant.

### **Operational Impacts**

As described previously, PG&E's (the electricity provider to the project site) 2021 electricity mix was 50 percent renewable, while SJCE's Greensource program offered approximately 60% renewable electricity. Operation of the proposed project would consume energy, in the form of electricity, primarily for building heating and cooling, lighting, cooking, and water

heating. The City of San José passed an ordinance in December 2020 that prohibits the use of natural gas infrastructure in new buildings. This ordinance applies to any new construction (with the exception of hospitals, restaurants, etc.) starting August 1, 2021. As a result, the proposed project would not utilize natural gas. The ordinance is the latest milestone for Climate Smart San José, the City's GHG emission reduction plan adopted by City Council in 2018.

The project would be built to the 2019 California Building Code standards and Title 24 energy efficiency standards (or subsequently adopted standards during the one-year construction term), and CALGreen code. These measures include insulation and design provisions to minimize wasteful energy consumption, thereby improving the efficiency of the overall project. In addition, the project would be required to submit a LEED, GreenPoint, or Build-It-Green checklist as part of their development permit applications in accordance with Council Policy 6-32, which promotes practices to minimize the use and waste of energy, water, and other resources in the City of San José.

## Transportation-Related Energy-Use

The proposed project would result in an increase in traffic to the project site. However, the increase in net new daily vehicle trips would be minor since only 18 attached residential units are proposed. Thus, the energy consumed from trips generated by the project would be negligible. In addition, the project is in close proximity to major transit services and is served by VTA's Route 71 bus service, with stops along North White Road. Penitencia Creek LRT station is located about 0.5 miles from the project site. For these reasons, implementation of the project would not result in a substantial increase on automobile-related energy use.

The proposed project would be required to build to the State's CALGreen code, which includes insulation and design provisions to minimize wasteful energy consumption. Although the proposed project does not include on-site renewable energy resources, the proposed building would be built to align with LEED standards, consistent with San José Council Policy 6-32.

The proposed project would provide bicycle parking in enclosed garages for each unit, consistent with the requirements of the City of San José Municipal Code. The inclusion of bicycle parking and proximity to transit would incentivize the use of alternative methods of transportation to and from the site. Based on the project's alignment with measures required for LEED Certification, the proposed project would comply with existing State energy standards.

Based on the discussion above, the project would not result in potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources during project construction or operation.

b) **Less Than Significant Impact**. Operation of the proposed project would consume energy for building heating and cooling, lighting, water heating, and operation of the facility. Energy would also be consumed during vehicle trips generated by workers, delivery drivers, and other occupants of the site. Although the project would increase the project site's energy use, the proposed development would be completed in compliance with the current energy efficiency standards set forth in Title 24, CALGreen, and the City's Municipal Code. The project would not conflict with or obstruct a state or local plan for renewable energy or energy efficiency.

**Conclusion**: The project would have less than significant impacts related to energy use.

### G GEOLOGY AND SOILS

A Geotechnical Investigation for the property was prepared by Silicon Valley Soil Engineering (October 2021). A copy of this report is provided in Appendix E.

## **Regulatory Framework**

#### State

Alquist-Priolo Earthquake Fault Zoning Act

The Alquist-Priolo Earthquake Zoning Act was passed in 1972 with the intent to reduce the loss of life and property associated with surface rupture caused by active fault lines. The Alquist-Priolo Earthquake Zoning Act prohibits the placement of structures for human occupancy above active faults and sets minimum distances for construction away from the fault line. These fault lines are shown on Alquist-Priolo Maps, which are produced by the California Geological Survey.

Seismic Hazards Mapping Act

The 1990 Seismic Hazards Mapping Act (SHMA) directs the California Geological Survey to identify and map areas prone to various earthquake-related hazards, including liquefaction, landslides, and amplified ground shaking. The SHMA is intended to reduce the threat of seismic hazards to public health and to minimize the loss of life and property through identification and mitigation of seismic hazards. The State Geologist establishes regulatory zones (Zones of Required Investigation) and issues Seismic Hazard Zone Maps. These maps are distributed to all affected cities, counties, and state agencies for their use in planning and controlling construction and development.

### California Building Code

The 2019 California Building Standards Code (CBC) was published on July 1, 2019 and took effect on January 1, 2020. The CBC is a compilation of three types of building criteria from three different origins:

- Building standards that have been adopted by state agencies without change from building standards contained in national model codes;
- Building standards that have been adopted and adapted from the national model code standards to meet California conditions; and
- Building standards, authorized by the California legislature, that constitute extensive additions not covered by the model codes that have been adopted to address particular California concerns.

The CBC identifies acceptable design criteria for construction that addresses seismic design and load-bearing capacity, including specific requirements for seismic safety; excavation, foundation and retaining wall design, site demolition, excavation, and construction, and; drainage and erosion control.

Changes in the 2019 California Building Standards Code provide enhanced clarity and consistency in application. The basis for the majority of these changes resulted from California amendments to the 2018 model building codes. Some of the most significant change include the following:

- Aligns engineering requirements in the building code with major revisions to national standards for structural steel and masonry construction, minor revisions to standards for wood construction, and support and anchorage requirements of solar panels in accordance with industry standards;
- Clarifies requirements for testing and special inspection of selected building materials during construction; and
- Recognizes and clarifies design requirements for buildings within tsunami inundation zones.

Paleontological Resources Regulations - California Public Resources Code

Paleontological resources are the fossilized remains of organisms from prehistoric environments found in geologic strata. They range from mammoth and dinosaur bones to impressions of ancient animals and plants, trace remains, and microfossils. California Public Resources Code (Section 5097.5) stipulates that the unauthorized removal of a paleontological resource is a misdemeanor. Under the CEQA Guidelines, a project would have a significant impact on paleontological resources if it would disturb or destroy a unique paleontological resource or site or unique geologic feature.

#### Local

Municipal Code Chapter 17.10 – Geologic Hazard Regulations

Chapter 17.10 of the City's municipal code provides regulations for natural and artificial geologic hazards. Geologic hazard zones are defined as being any land in an area identified as very high, high, or moderate/high landslide susceptibility zones, being on a California earthquake fault zone map, or one of the City maps dated 1983 or 1985. Provisions made under this Chapter include prohibiting construction or grading of any property in a geologic hazard zone except in full compliance with Chapter 17.10, and granting any certificate holder, contractor, certified engineering geologist or consulting geotechnical and/or civil engineer the power to order immediate cessation of construction in the event a new geologic hazard is discovered.

Section 17.10.600 of this code states that "[n]o regional study which requires or contemplates any invasive testing or soil disturbance shall be conducted by an applicant unless and until the director approves a plan for the regional study." This section outlines various requirements for such a report, including requiring supervision of a certified engineering geologist or geotechnical engineer, incorporation of dust control measures to avoid air quality impacts from fugitive dust, requiring preparation of a cultural resources assessment to avoid cultural impacts, and other requirements.

Municipal Code Chapter 17.40 – Dangerous Building Code

Chapter 17.40 of the City's municipal code regulates dangerous buildings, defined as "any building or structure or portion thereof which creates an endangerment to the life, limb, health, property, safety or welfare of the occupants of the building or members of the public." Dangerous buildings are considered

to be "public nuisances" and the City Manager has the power to restrict such buildings from use or occupancy and to initiate abatement procedures.

# General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating geology and soils impacts from development projects. Policies applicable to the project are presented below.

	2040 Relevant Geology and Soil Policies
Policy EC-3.1	Design all new or remodeled habitable structures in accordance with the most
	recent California Building Code and California Fire Code as amended locally
	and adopted by the City of San José, including provisions regarding lateral
	forces.
Policy EC-4.1	Design and build all new or remodeled habitable structures in accordance with
	the most recent California Building Code and municipal code requirements as
	amended and adopted by the City of San José, including provisions for
	expansive soil, and grading and storm water controls.
Policy EC-4.2	Development in areas subject to soils and geologic hazards, including
	unengineered fill and weak soils and landslide-prone areas, only when the
	severity of hazards have been evaluated and if shown to be required,
	appropriate mitigation measures are provided. New development proposed
	within areas of geologic hazards shall not be endangered by, nor contribute to,
	the hazardous conditions on the site or on adjoining properties. The City of
	San José Geologist will review and approve geotechnical and geological
	investigation reports for projects within these areas as part of the project
	approval process. [The City Geologist will issue a Geologic Clearance for
	approved geotechnical reports.]
Policy EC-4.4	Require all new development to conform to the City of San José's Geologic
	Hazard Ordinance.
Policy EC-4.5	Ensure that any development activity that requires grading does not impact
	adjacent properties, local creeks, and storm drainage systems by designing and
	building the site to drain properly and minimize erosion. An Erosion Control
	Plan is required for all private development projects that have a soil
	disturbance of one acre or more, adjacent to a creek/river, and/or are located in
	hillside areas. Erosion Control Plans are also required for any grading
A .: FC 4.11	occurring between October 1 and April 30.
Action EC-4.11	Require the preparation of geotechnical and geological investigation reports
	for projects within areas subject to soils and geologic hazards, and require
	review and implementation of mitigation measures as part of the project
A 4' FG 4.12	approval process.
Action EC-4.12	Require review and approval of grading plans and erosion control plans prior
D 1: FC 4.0	to issuance of grading permits by the Director of Public Works.
Policy ES-4.9	Permit development only in those areas where potential danger to health,
	safety, and welfare of the persons in that area can be mitigated to an acceptable
	level.

# **Existing Setting**

The project property is slopes to the south with an elevation ranging from approximately 208 to 220 feet above mean sea level (Google Earth, May 2022). Regionally, the topographic slope is to the north,

towards San Francisco Bay. The project site consists of a single parcel, which is currently occupied by a single-family residence and accessory structures that would be demolished as part of the project.

The project site is located in Santa Clara Valley, an alluvial basin that lies between the Santa Cruz Mountains to the southwest and the Diablo Range to the northeast. Santa Clara Valley bedrock consists of Franciscan Complex and Cretaceous-age marine sediment. This bedrock is overlain by Santa Clara Formation sediments, which consist of a complex distribution of sand, silt, and clay lenses.

The project is located in the seismically-active San Francisco Bay Area region. Major active fault systems in the area are the San Andreas, Calaveras, Hayward, and Monte Vista-Shannon. Surface fault rupture tends to occur along existing fault traces. The California Geological Survey (formerly Division of Mines and Geology) has produced maps showing Alquist-Priolo Earthquake Fault Zones along faults that pose a potential surface faulting hazard. No Alquist-Priolo zones are mapped in the vicinity of the project. In addition, the Santa Clara County Fault Rupture Hazard Zones map does not identify any fault hazard zones in the project area.

Liquefaction is a phenomenon in which the strength and stiffness of a soil is reduced by seismic shaking or other rapid loading. Liquefied soil can also settle. The site is not located within an area zoned by the State of California as having potential for seismically induced liquefaction hazards. <sup>19</sup> In addition, the site is not located within an area zoned in the Santa Clara County Geologic Hazard Zone maps as a Liquefaction Hazard Zone. <sup>20</sup>

As discussed above, a preliminary geotechnical investigation for the property was prepared by Silicon Valley Soil Engineering in October 2021 (see Appendix E). The geotechnical investigation evaluated the subsurface conditions of the project site through review of available background information and performance of five exploratory test borings to determine the subsurface soil characteristics. The report also contained an engineering analysis to develop conclusions for site suitability, appropriate foundation types, and construction considerations. The preliminary geotechnical investigation concluded that there were no major geotechnical issues that would preclude development of the site.

### **Impacts and Mitigation**

### Thresholds per CEQA Checklist

ENV	/IRONMENTAL IMPACTS	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
7.	GEOLOGY AND SOILS. Would the project:					
a)	Directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving:					
i)	Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.				X	1, 2, 17

<sup>&</sup>lt;sup>19</sup> California Geological Service, EQ Zapp: California Earthquake Hazards Zone Application, 2019.

<sup>&</sup>lt;sup>20</sup> Santa Clara County, Santa Clara County Geologic Hazard Zones, 2012.

ENV	IRONMENTAL IMPACTS	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
ii)	Strong seismic ground shaking?			X		1, 2, 17
iii)	Seismic-related ground failure, including liquefaction?			X		1, 2, 17
iv)	Landslides?				X	1, 2, 17
b)	Result in substantial soil erosion or the loss of topsoil?			X		1, 2
c)	Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?			X		1, 2, 17
d)	Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial direct or indirect risks to life or property?			X		1, 2, 17
e)	Have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?				X	1, 2
f)	Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?			X		1, 2, 3

# **Explanation**

- ai) **No Impact**. The site is not located within a State of California Earthquake Fault Hazard Zone and no known active faults cross the site. The risk of ground rupture within the site is considered low. The project site is not mapped within an Alquist-Priolo Earthquake Fault Zone. Based on Appendix E, the geotechnical investigation also concluded that the project will not have major geotechnical issues provided that development is constructed according to the recommendations of the report. This would include the use of either conventional spread, mat slab, or post-tension slab foundation for the proposed structures. In addition, the geotechnical investigation determined that the soil material at the site has a low expansion potential and would provide adequate foundation support for the proposed structures. Furthermore, the project will be designed and developed in accordance with the California Building Code guidelines to avoid or minimize potential direct or indirect damage from seismic shaking on the project site as described below.
- aii) Less Than Significant Impact. Due to its location in a seismically active region, the proposed structures would be subject to strong seismic ground shaking during their design life in the event of a major earthquake on any of the region's active faults. This could pose a risk to proposed structures and infrastructure. Seismic impacts will be minimized by implementation of standard engineering and construction techniques in compliance with the requirements of the California and Uniform Building Codes for Seismic Zone 4.
- aiii) **Less Than Significant Impact**. As described above, the project site may be subject to strong ground shaking in the event of a major earthquake. A design-level geotechnical analysis would be required prior to construction to identify potential geotechnical hazards and provide

recommendations to minimize these hazards. The project will be designed and constructed in accordance with a design-level geotechnical investigation as a standard permit condition.

#### **Standard Permit Condition**

- To avoid or minimize potential damage from seismic shaking, the project shall be constructed using standard engineering and seismic safety design techniques. Building design and construction at the site shall be completed in conformance with the recommendations of an approved geotechnical investigation. The report shall be reviewed and approved by the City of San José Department of Public Works as part of the building permit review and issuance process. The buildings shall meet the requirements of applicable Building and Fire Codes as adopted or updated by the City. The project shall be designed to withstand soil hazards identified on the site and the project shall be designed to reduce the risk to life or property on site and off site to the extent feasible and in compliance with the Building Code.
- aiv) **No Impact**. The project site is located in a topographically flat area and is not be subject to landslides.
- b) Less Than Significant Impact. Development of the project would involve excavation, which could result in a temporary increase in erosion. While excavation will occur, all excavated materials would be used as backfill on the project site. In addition, the project will implement the standard measures identified in *Section J. Hydrology and Water Quality* section of this Initial Study as well as the standard permit conditions below to minimize erosion.

#### **Standard Permit Conditions**

- All excavation and grading work shall be scheduled in dry weather months or construction sites shall be weatherized.
- Stockpiles and excavated soils shall be covered with secured tarps or plastic sheeting.
- Ditches shall be installed to divert runoff around excavations and graded areas if necessary.
- The project shall be constructed in accordance with the standard engineering practices in the California Building Code, as adopted by the City of San José. A grading permit from the San José Department of Public Works shall be obtained prior to the issuance of a Public Works clearance. These standard practices would ensure that the future building on the site is designed to properly account for soils-related hazards on the site.
- c) Less Than Significant Impact. The project may contain soil and geologic hazards that could result in lateral spreading, subsidence, or liquefaction, which could damage proposed structures. Impacts associated with these soil and geotechnical hazards would be minimized by applying appropriate engineering and construction techniques. A design-level geotechnical analysis would be prepared to provide recommendations to minimize these hazards as described in aiii) above. This would reduce any potentially significant geotechnical impacts to a less than significant level.

- d) Less Than Significant Impact. The project may contain expansive soils, which could damage proposed structures on the site. Impacts associated with expansive soils or other soil hazards would be minimized by applying appropriate engineering and construction techniques. A geotechnical analysis would be prepared to provide recommendations to minimize these hazards as described in the standard permit condition for a iii) above. This would reduce any potentially significant direct or indirect geotechnical impacts to a less than significant level.
- e) **No Impact**. The project does not propose any septic systems. The proposed project would connect to the City's existing sanitary sewer system. No septic systems are known to occur on site. If any existing septic systems are identified on the site, they will be removed in accordance with all regulatory requirements.
- f) Less Than Significant Impact. The proposed project would require grading that could potentially disturb paleontological resources. Consistent with General Plan Policy ER-10.3, the following standard permit condition would be implemented by the project to avoid or minimize impacts to paleontological resources during construction. No other unique geological features are found on the site.

#### **Standard Permit Condition**

If vertebrate fossils are discovered during construction, all work on the site shall stop immediately, the Director of Planning Building and Code Enforcement (PBCE) or Director's designee shall be notified, and a qualified professional paleontologist shall assess the nature and importance of the find and recommend appropriate treatment. Treatment may include, but is not limited to, preparation and recovery of fossil materials so that they can be housed in an appropriate museum or university collection and may also include preparation of a report for publication describing the finds. The project applicant shall be responsible for implementing the recommendations of the qualified paleontologist. A report of all findings shall be submitted to the Director of PBCE or the Director's designee.

Conclusion: The project would have a less than significant impact on geology and soils with implementation of identified standard permit conditions.

### H. GREENHOUSE GAS EMISSIONS

### **Regulatory Framework**

#### **Federal**

The Federal Clean Air Act (CAA), first passed in 1970, is the overarching federal-level law that, as of 2007 via the U.S. Supreme court decision in Massachusetts v. EPA, enables the U.S. EPA to provide regulations of key GHG emissions sources (mobile emissions), established a mandatory emissions reporting program for large stationary emitters, and implementation of vehicle fuel efficiency standards.

#### State

Assembly Bill 32 – California Global Warming Solutions Act

Assembly Bill (AB) 32, the Global Warming Solutions Act of 2006, codifies the State of California's GHG emissions target by directing CARB to reduce the state's global warming emissions to 1990 levels by 2020. AB 32 was signed and passed into law by Governor Schwarzenegger on September 27, 2006. Since that time, the CARB, the California Energy Commission (CEC), the California Public Utilities Commission (CPUC), and the Building Standards Commission have all been developing regulations that will help meet the goals of AB 32 and Executive Order S-3-05.<sup>21</sup>

A Scoping Plan for AB 32 was adopted by CARB in December 2008. It contains the State of California's main strategies to reduce GHGs from business as usual (BAU) emissions projected in 2020 back down to 1990 levels. BAU is the projected emissions in 2020, including increases in emissions caused by growth, without any GHG reduction measures. The Scoping Plan has a range of GHG reduction actions, including direct regulations, alternative compliance mechanisms, monetary and non-monetary incentives, voluntary actions, and market-based mechanisms such as a cap-and-trade system. It required CARB and other state agencies to develop and adopt regulations and other initiatives reducing GHGs by 2012.

As directed by AB 32, CARB has also approved a statewide GHG emissions limit. On December 6, 2007, CARB staff resolved an amount of 427 MMT of CO<sub>2</sub>e as the total statewide GHG 1990 emissions level and 2020 emissions limit. The limit is a cumulative statewide limit, not a sector-or facility-specific limit. CARB updated the future 2020 BAU annual emissions forecast, in light of the economic downturn, to 545 MMT of CO<sub>2</sub>e. Two GHG emissions reduction measures currently enacted that were not previously included in the 2008 Scoping Plan baseline inventory were included, further reducing the baseline inventory to 507 MMT of CO<sub>2</sub>e. Thus, an estimated reduction of 80 MMT of CO<sub>2</sub>e is necessary to reduce statewide emissions to meet the AB 32 target by 2020.

Senate Bill 1368

Senate Bill (SB) 1368 is the companion bill of AB 32 and was signed by Governor Schwarzenegger in September 2006. SB 1368 required the CPUC to establish a greenhouse gas emission performance standard. Therefore, on January 25, 2007, the CPUC adopted an interim GHG Emissions Performance Standard in an effort to help mitigate climate change. The Emissions Performance Standard is a

<sup>&</sup>lt;sup>21</sup> Note that AB 197 was adopted in September 2016 to provide more legislative oversight of CARB.

facility-based emissions standard requiring that all new long-term commitments for baseload generation to serve California consumers be with power plants that have emissions no greater than a combined cycle gas turbine plant. That level is established at 1,100 pounds of CO<sub>2</sub> per megawatt-hour. "New long-term commitment" refers to new plant investments (new construction), new or renewal contracts with a term of five years or more, or major investments by the utility in its existing baseload power plants. In addition, the CEC established a similar standard for local publicly owned utilities that cannot exceed the greenhouse gas emission rate from a baseload combined-cycle natural gas fired plant. On July 29, 2007, the Office of Administrative Law disapproved the CEC's proposed Greenhouse Gases Emission Performance Standard rulemaking action and subsequently, the CEC revised the proposed regulations. SB 1368 further requires that all electricity provided to California, including imported electricity, must be generated from plants that meet the standards set by the CPUC and CEC.

Senate Bill 32 – California Global Warming Solutions Act of 2006

In September 2015, the California Legislature passed SB 350 (de Leon 2015), which increases the State's Renewables Portfolio Standard (RPS) for content of electrical generation from the 33 percent target for 2020 to a 50 percent renewables target by 2030.

Senate Bill 375 – California's Regional Transportation and Land Use Planning Efforts

SB 375, signed in August 2008, requires sustainable community strategies (SCS) to be included in regional transportation plans (RTPs) to reduce emissions of GHGs. The MTC and ABAG adopted an SCS in July 2013 that meets GHG reduction targets. The Plan Bay Area is the SCS document for the Bay Area, which is a long-range plan that addresses climate protection, housing, healthy and safe communities, open space and agricultural preservation, equitable access, economic vitality, and transportation system effectiveness within the San Francisco Bay region (MTC 2013). The document is updated every four years so the MTC and ABAG are currently developing the Plan Bay Area 2040.

Executive Order S-03-05

On June 1, 2005 Governor Schwarzenegger signed Executive Order S-03-05, the purpose of which was to implement requirements for the California Environmental Protection Agency (EPA) to provide ongoing reporting on a biennial basis to the State Legislature and Governor's Office on how global warming is affecting the State. Required areas of impact reporting include public health, water supply, agriculture, coastline, and forestry. The EPA secretary is required to prepare and report on ongoing and upcoming mitigation designed to counteract these impacts.

Executive Order B-30-15

On April 15, 2015 Governor Brown signed Executive Order B-30-15, the purpose of which is to establish a GHG reduction of 40 percent below 1990 levels by 2030. The Executive Order is intended to help the State work towards a further emissions reduction target of 80 percent below 1990 levels by the year 2050. The order directed state agencies to prepare for climate change impacts through prioritization of adaptation actions to reduce GHG emissions, preparation for uncertain climate impacts through implementation of flexible approaches, protection of vulnerable populations, and prioritization of natural infrastructure approaches.

On September 10, 2018 Governor Brown signed both SB 100 – 100 Percent Clean Energy Act of 2018 and Executive Order B-55-18 to Achieve Carbon Neutrality. SB 100 sets California on course to achieving carbon-free emissions from the electric power production sector by 2045. SB100 also increases the required emissions reduction generated by retail sales to 60% by 2030, an increase in 10% compared to previous goals. B-55-18 establishes a new goal of achieving statewide "carbon neutrality as early as possible and no later than 2045, and to achieve and maintain net negative emissions thereafter".

# Regional and Local

Bay Area Air Quality Management District

The BAAQMD is primarily responsible for assuring that the federal and state ambient air quality standards for criteria pollutants are attained and maintained in the Bay Area. The BAAQMD's May 2017 CEQA Air Quality Guidelines update the 2010 CEQA Air Quality Guidelines, addressing the California Supreme Court's 2015 opinion in the California Building Industry Association vs. Bay Area Air Quality Management District court case.

In an effort to attain and maintain federal and state ambient air quality standards, the BAAQMD establishes thresholds of significance for construction and operational period emissions for criteria pollutants and their precursors (see Table 2).

2017 Bay Area Clean Air Plan

The BAAQMD, along with other regional agencies such as the Association of Bay Area Governments (ABAG) and the Metropolitan Transportation Commission (MTC), develops plans to reduce air pollutant emissions. The most recent clean air plan is the *Bay Area 2017 Clean Air Plan: Spare the Air, Cool the Climate* (2017 CAP), which was adopted by BAAQMD in April 2017. This is an update to the 2010 CAP, and centers on protecting public health and climate. The 2017 CAP identifies a broad range of control measures. These control measures include specific actions to reduce emissions of air and climate pollutants from the full range of emission sources and is based on the following four key priorities:

- Reduce emissions of criteria air pollutants and toxic air contaminants from all key sources.
- Reduce emissions of "super-GHGs" such as methane, black carbon, and fluorinated gases.
- Decrease demand for fossil fuels (gasoline, diesel, and natural gas).
- Decarbonize our energy system.

City of San José Municipal Code

The City's Municipal Code includes the following regulations that would reduce GHG emissions from future development:

- Green Building Ordinance (Chapter 17.84)
- Water Efficient Landscape Standards for New and Rehabilitated Landscaping (Chapter 15.10)

- Transportation Demand Programs for employers with more than 100 employees (Chapter 11.105
- Construction and Demolition Diversion Deposit Program (Chapter 9.10)
- Wood Burning Ordinance (Chapter 9.10)

Council Policy 6-32 Private Sector Green Building Policy

In October 2008, the City Council adopted the Council Policy 6-32 "Private Sector Green Building Policy", which identifies baseline green building standards for new private construction and provides a framework for the implementation of these standards. This Policy requires that applicable projects achieve minimum green building performance levels using the Council adopted standards.

City of San José Greenhouse Gas Reduction Strategy

On December 15, 2015, the San José City Council certified a Supplemental Program Environmental Impact Report to the Envision San José 2040 Final Program Environmental Impact Report and readopted the City's GHG Reduction Strategy in the General Plan. The GHG Reduction Strategy is intended to meet the mandates as outlined in the CEQA Guidelines and standards for "qualified plans" as set forth by BAAQMD. Projects that conform to the General Plan Land Use/Transportation Diagram and supporting policies are considered consistent with the City's GHG Reduction Strategy.

The GHG Reduction Strategy identifies GHG emissions reduction measures to be implemented by development projects in three categories: built environment and energy; land use and transportation; and recycling and waste reduction. Some measures are mandatory for all proposed development projects and others are voluntary. Voluntary measures can be incorporated as mitigation measures for proposed projects, at the City's discretion.

The Greenhouse Gas Reduction Strategy was updated for 2030. The 2030 GHG Reduction Strategy was adopted and the EIR Addendum were certified by the City Council on 11/17/2020. The 2030 GHG Reduction Strategy went into effect on 12/17/2020.

The 2030 GHG Reduction Strategy outlines the actions the City will undertake to achieve its proportional share of State GHG emission reductions for the interim target year 2030. The 2030 GHG Reduction Strategy presents the City's comprehensive path to reduce GHG emissions to achieve the 2030 reduction target, based on SB 32, BAAQMD, and OPR requirements. Additionally, the 2030 GHG Reduction Strategy leverages other important City plans and policies; including the General Plan, Climate Smart San José, and the City Municipal Code in identifying reductions strategies that achieve the City's target. CEQA Guidelines Section 15183.5 allows for public agencies to analyze and mitigate GHG emissions as part of a larger plan for the reduction of GHGs. Accordingly, the City of San José's 2030 GHG Reduction Strategy represents San José's qualified climate action plan in compliance with CEQA.

As described in the 2030 GHG Reduction Strategy, the GHG reductions will occur through a combination of City initiatives in various plans and policies to provide reductions from both existing and new developments. A GHG Reduction Strategy Compliance Checklist (checklist) was developed that applies to proposed discretionary projects that require CEQA review. Therefore, the checklist is a critical implementation tool in the City's overall strategy to reduce GHG emissions. Implementation of applicable reduction actions in new development projects will help the City achieve incremental

reductions toward its target. Per the 2030 GHG Reduction Strategy, the City will monitor strategy implementation and make updates, as necessary, to maintain an appropriate trajectory to the 2030 GHG target. Specifically, the purpose of the checklist is to:

- Implement GHG reduction strategies from the 2030 GHGRS to new development projects.
- Provide a streamlined review process for proposed new development projects that are subject to discretionary review and trigger environmental review pursuant to CEQA.

#### Climate Smart San José

Climate Smart San José is a plan to reduce air pollution, save water, and create a stronger and healthier community. The City approved goals and milestones in February 2018 to ensure the City can substantially reduce GHG emissions through reaching the following goals and milestones.

- All new residential buildings will be Zero Net Carbon Emissions (ZNE) by 2020 and all new commercial buildings will be ZNE by 2030 (Note that ZNE buildings would be all electric with a carbon-free electricity source).
- San José Clean Energy (SJCE) will provide 100-percent carbon-free base power by 2021.
- One gigawatt of solar power will be installed in San José by 2040.
- 61 percent of passenger vehicles will be powered by electricity by 2030.

The California Energy Commission (CEC) updates the California Building Energy Efficiency Standards every three years, in alignment with the California Code of regulations. Title 24 Parts 6 and 11 of the California Building Energy Efficiency Standards and the California Green Building Standards Code (CALGreen) address the need for regulations to improve energy efficiency and combat climate change. The 2019 CAL Green standards include some substantial changes intended to increase the energy efficiency of buildings. For example, the code encourages the installation of solar and heat pump water heaters in low-rise residential buildings. The 2019 California Code went before City Council in October 2019 for approval, with an effective date of January 1, 2020. As part of this action, the City adopted a "reach code" that requires development projects to exceed the minimum Building Energy Efficiency requirements. The City's reach code applies only to new residential and non-residential construction in San José. It incentivizes all-electric construction, requires increased energy efficiency and electrification-readiness for those choosing to maintain the presence of natural gas. The code requires that non-residential construction include solar readiness. It also requires additional EV charging readiness and/or electric vehicle service equipment (EVSE) installation for all development types.

# General Plan Policies

In addition to the above, policies in the General Plan have been adopted for the purpose of avoiding or mitigating greenhouse gas emissions impacts from development projects. Policies applicable to the project are presented below.

<sup>&</sup>lt;sup>22</sup> City of San José Transportation and Environmental Committee, *Building Reach Code for New Construction Memorandum*, August 2019.

Policy MS-1.2 Continually increase the number and proportion of buildings within San Jo that make use of green building practices by incorporating those practices in both new construction and retrofit of existing structures.  Policy MS-2.3 Encourage consideration of solar orientation, including building placement landscaping, design, and construction techniques for new construction minimize energy consumption.  Policy MS-2.11 Require new development to incorporate green building practices, including those required by the Green Building Ordinance. Specifically, target reduce energy use through construction techniques (e.g., design of building envelopment and systems to maximize energy performance), through architectural design (e.g. design to maximize cross ventilation and interior daylight) and through so design techniques (e.g. orienting buildings on sites to maximize the structure of practice and a design.
both new construction and retrofit of existing structures.  Policy MS-2.3 Encourage consideration of solar orientation, including building placement landscaping, design, and construction techniques for new construction minimize energy consumption.  Policy MS-2.11 Require new development to incorporate green building practices, including those required by the Green Building Ordinance. Specifically, target reduce energy use through construction techniques (e.g., design of building envelope and systems to maximize energy performance), through architectural design (e.g. design to maximize cross ventilation and interior daylight) and through sidesign techniques (e.g. orienting buildings on sites to maximize the systems of
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design techniques (e.g. orienting buildings on sites to maximize to
effectiveness of passive solar design).
Policy MS-5.5 Maximize recycling and composting from all residents, businesses, and institutions in the City
Policy MS-6.5 Reduce the amount of waste disposed in landfills through waste prevention
reuse, and recycling of materials at venues, facilities, and special events.
Policy MS-6.8 Maximize reuse, recycling, and composting citywide.
Policy MS-14.4 Implement the City's Green Building Policies so that new construction as
rehabilitation of existing buildings fully implements industry best practice
including the use of optimized energy systems, selection of materials and
resources, water efficiency, sustainable site selection, passive solar building
design, and planting of trees and other landscape materials to reduce energy
consumption.  Policy LUS 4  Program and program are included a program and bioyelesses.
Policy LU-5.4 Require new commercial development to facilitate pedestrian and bicycle acceed through techniques such as minimizing building separation from public pedestrian and bicycle acceed through techniques such as minimizing building separation from public pedestrian and bicycle acceed through the pedestrian acceptance and the pedestrian acceptance acceptance and the pedestrian acceptance acceptan
sidewalks; providing safe, accessible, convenient, and pleasant pedestri
connections; and including secure and convenient bike storage.
Policy CD-2.5 Integrate Green Building Goals and Policies of this Plan into site design to crea
healthful environments. Consider factors such as shaded parking area
pedestrian connections, minimization of impervious surfaces, incorporation
stormwater treatment measures, appropriate building orientations, etc.
Policy CD-3.3 Within new development, create and maintain a pedestrian-friend
environment by connecting the internal components with safe, convenien
accessible, and pleasant pedestrian facilities and by requiring pedestrian
connections between building entrances, other site features, and adjacent publi
streets.
Policy CD-5.1 Design areas to promote pedestrian and bicycle movements and to facilitate
interaction between community members and to strengthen the sense
community.

# **Existing Setting**

Various gases in the earth's atmosphere, classified as atmospheric GHGs, play a critical role in determining the earth's surface temperature. Solar radiation enters the atmosphere from space and a portion of the radiation is absorbed by the earth's surface. The earth emits this radiation back toward space, but the properties of the radiation change from high-frequency solar radiation to lower-frequency infrared radiation. Greenhouse gases, which are transparent to solar radiation, are effective in absorbing infrared radiation. As a result, this radiation that otherwise would have escaped back into

space is retained, resulting in a warming of the atmosphere. This phenomenon is known as the greenhouse effect. Among the prominent GHGs contributing to the greenhouse effect, or climate change, are carbon dioxide (CO<sub>2</sub>), methane (CH<sub>4</sub>), ozone (O<sub>3</sub>), water vapor, nitrous oxide (N<sub>2</sub>O), and chlorofluorocarbons (CFCs). Human-caused emissions of these GHGs in excess of natural ambient concentrations are responsible for enhancing the greenhouse effect. Climate change is a cumulative effect from local, regional, and global GHG emission contributions. According to the EPA on a Global scale, CARB on a state scale, and BAAQMD on a County scale, the transportation sector is the largest emitter of GHG emissions, followed by electricity generation and the industrial sector.<sup>23</sup>, <sup>24</sup>, <sup>25</sup> The City of San José also has the transportation sector as the largest emitter of GHG emission, but followed by residential and commercial development.<sup>26</sup>

The U.S. EPA reported that in 2020, total gross nationwide GHG emissions were 5,981.4 million metric tons (MMT) carbon dioxide equivalent (CO<sub>2</sub>e).<sup>27</sup> These emissions were lower than peak levels of 7,434.8 MMT that were emitted in 2005. CARB updates the statewide GHG emission inventory on an annual basis where the latest inventory includes 2000 through 2019 emissions.<sup>28</sup> In 2019, GHG emissions from statewide emitting activities were 418.2 MMT. The 2020 emissions have decreased by 15 percent since peak levels in 2004 and are 13 MMT below the 1990 emissions level and the State's 2020 GHG limit. Per capita GHG emissions in California have dropped from a 2001 peak of 14.1 MT per person to 10.5 MT per person in 2019. The most recent Bay Area emission inventory was computed for the year 2011.<sup>29</sup> The Bay Area GHG emission were 87 MMT. As a point of comparison, statewide emissions were about 444 MMT in 2011. According to San José's GHGRS, the City's emissions were 5.71 MMT.

The project site consists of a single parcel developed with a single-family residence and accessory structures. The existing GHG emissions at the site would be from vehicles traveling to and from the site, as well as energy usage from natural gas and electricity.

### **Impacts and Mitigation**

# Thresholds per CEQA Checklist

	TRONMENTAL IMPACTS	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
8.	GREENHOUSE GAS EMISSIONS. Would the project:					
a)	Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?			X		1, 3
b)	Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?			X		1, 3

<sup>&</sup>lt;sup>23</sup> EPA, Inventory of U.S. Greenhouse Gas Emissions and Sinks, 2022.

<sup>&</sup>lt;sup>24</sup> CARB, Current California GHG Emission Inventory Data, 2022.

<sup>&</sup>lt;sup>25</sup> BAAQMD, Bay Area Emissions Inventory Summary Report: Greenhouse Gases Base Year 2011, 2015.

<sup>&</sup>lt;sup>26</sup> City of San José, San José 2030 Greenhouse Gas Reduction Strategy, August 2020.

<sup>&</sup>lt;sup>27</sup> EPA, Inventory of U.S. Greenhouse Gas Emissions and Sinks, 2022.

<sup>&</sup>lt;sup>28</sup> CARB, Current California GHG Emission Inventory Data, 2022.

<sup>&</sup>lt;sup>29</sup> BAAQMD, Bay Area Emissions Inventory Summary Report: Greenhouse Gases Base Year 2011, 2015.

# **Explanation**

a) Less Than Significant Impact. Development of the project would generate GHG emissions. GHG emissions associated with development would occur over the short-term from construction activities, consisting primarily of emissions from equipment exhaust and worker and vendor trips. Per Appendix A, the metric tons of carbon dioxide equivalent (MTCO<sub>2</sub>e) from construction is estimated to be 217.75 MTCO<sub>2</sub>e. Long-term operational emissions would also be generated from vehicular traffic, energy and water use, and solid waste disposal. However, the GHG generation would be considered less than significant provided the project demonstrates that it is consistent with the City's 2030 GHG Reduction Strategy.

The project is subject to the GHG reduction strategies identified in the City's 2030 GHG Reduction Strategy Compliance Checklist. The project would implement and comply with all relevant GHG reduction measures as determined by the City to reduce the project's GHG emissions.

The GHG Reduction Strategy Compliance Checklist for the project is contained in Appendix F. The proposed project is consistent with the Land Use/Transportation Diagram designation of *Residential Neighborhood*. Pedestrian facilities are already in place in the vicinity of the proposed project. The GHG Reduction Strategies to be incorporated into the proposed project include the following:

- Implementation of green building measures through construction techniques and architectural design
- Incorporation of energy conservation measures
- Incorporation of bicycle storage and related facilities
- Incorporation of water-efficient landscaping
- Incorporation of appropriate landscaping species
- Installation of solar panels

#### **Standard Permit Condition**

• Proof of Enrollment in SJCE. Prior to issuance of any Certificate of Occupancy for the project, the occupant shall provide to the Director of the Department of Planning, Building, and Code Enforcement (PBCE), or Director's designee, proof of enrollment in the San Jose Community Energy (SJCE) GreenSource program (approx. 60% renewable energy) assumed in the approved environmental clearance for the project in accordance with the California Environmental Quality Act (CEQA). If it is determined the project's environmental clearance requires enrollment in the TotalGreen program, neither the occupant, nor any future occupant, may opt out of the TotalGreen program.

With implementation of GHG reduction strategies and the standard permit condition identified above, future development would have a less than significant impact related to GHG emissions.

b) Less Than Significant Impact. The City's 2030 GHG Reduction Strategy Compliance Checklist has been completed for the project, as presented in Appendix F. In fulfillment of GHG Reduction Strategy #1, the project plans to enroll in the SJCE program at the GreenSource level. In addition, the project would include all electrical infrastructure and would

not utilize natural gas in fulfillment of GHG Reduction Strategy #2. The project includes installation of solar panels on each home, in compliance with GHG Reduction Strategy #3. The project would comply with construction and waste diversion requirements per GHG Reduction Strategy #5. The project would utilize water efficient landscaping species and equipment consistent with GHG Reduction Strategy #7. Finally, the project would be consistent with the existing General Plan land use diagram and would comply with green building ordinances and all applicable energy efficiency measures. Therefore, the project would not conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of GHGs, since the project would comply with the City's 2030 GHG Reduction Strategy.

**Conclusion**: The project would have a less than significant impact related to GHG emissions with incorporation of the identified standard permit condition.

### I. HAZARDS AND HAZARDOUS MATERIALS

Partner Engineering and Science, Inc. (Partner) completed a Phase I Environmental Site Assessment to evaluate potential Recognized Environmental Concerns (RECs) at the project site (May 25, 2022). This report is contained in Appendix G.

### **Regulatory Framework**

#### **Federal**

Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA)

The Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), commonly known as Superfund, was enacted by Congress in 1980 and is administered by the U.S. EPA. This law created a tax on the chemical and petroleum industries and provided broad Federal authority to respond directly to releases or threatened releases of hazardous substances that may endanger public health or the environment. CERCLA established prohibitions and requirements concerning closed and abandoned hazardous waste sites, provided for liability of persons responsible for releases of hazardous waste at these sites; and established a trust fund to provide for cleanup when no responsible party could be identified.

Resource Conservation and Recovery Act

The Resource Conservation and Recovery Act (RCRA) is a Federal law passed by Congress in 1976 to address the increasing problems from the nation's growing volume of municipal and industrial waste. RCRA creates the framework for the proper management of hazardous and non-hazardous solid waste and is administered by the U.S. EPA. RCRA protects communities and resource conservation by enabling the EPA to develop regulations, guidance, and policies that ensure the safe management and cleanup of solid and hazardous waste, and programs that encourage source reduction and beneficial reuse. The term RCRA is often used interchangeably to refer to the law, regulations, and EPA policy and guidance.

#### State

California Department of Toxic Substances Control

The California Department of Toxic Substances Control (DTSC) is a State agency that protects State citizens and the environment from exposure to hazardous wastes by enforcing hazardous waste laws and regulations. DTSC enforces action against violators; oversees cleanup of hazardous wastes on contaminated properties; makes decisions on permit applications from companies that want to store, treat or dispose of hazardous waste; and protects consumers against toxic ingredients in everyday products.

Cortese List: Section 65692.5(a)

California Code of Regulations Section 65962.5(a) requires that the DTSC compile and update an annual list, known as the Cortese List, of all hazardous waste facilities subject to corrective action, pursuant to Section 25187.5 of the Health and Safety Code. Facilities are added to the Cortese List are

those that have failed to comply with a posted date for taking corrective action for an existing hazard or because DTSC determined that immediate corrective action is necessary to abate an imminent or substantial endangerment.

California Code of Regulations, Title 8 Section 1529 – Asbestos

California Code of Regulations, Title 8, Section 1529 regulates asbestos exposure in all construction work, including structure demolition, removal of asbestos-containing materials, activities involving construction or alteration of existing structures that contain asbestos, installation of asbestos-containing products, emergency cleanup, and other activities. Section 1529 regulates permissible exposure limits for individual employees, standards for demarcation of regulated asbestos work areas, and safety protocol and equipment.

California Code of Regulations, Title 8 Section 1532.1 – Lead

California Code of Regulations, Title 8, Section 1532.1 applies to all construction work where an employee may be occupationally exposed to lead. As defined in this section, an employer shall assure that no employee is exposed to lead at concentrations greater than fifty micrograms per cubic meter of air  $(50\mu g/m^3)$  averaged over an 8-hour period. Employers are required to identify hazards at existing job sites and provide workers with training and sanitation stations for decontamination. Compliance is regulated by the California Occupational Safety Health Program (CAL/OSHA).

California Accidental Release Prevention Program

The California Accidental Release Prevention (CalARP) program is designed to help prevent the accidental release of substances that pose harm to public health and the environment. CalARP also provides guidance for minimizing damage from spills and requires businesses to develop Risk Management Plans (RMPs) if they handle a certain amount of a regulated substance. RMPs are detailed engineering documents that analyze the potential accident factors and identify mitigation for rapid implementation to reduce accident potential and address any accidental releases. The CalARP program is implemented by Unified Program Agencies (UPAs) at the local government levels. UPAs work directly with businesses to review and approve RMPs, conduct inspections, and provide public-facing data.

California State Water Resources Control Board

The California State Water Resources Control Board (SWRCB) and its nine regional boards are responsible for preserving, enhancing, and restoring the quality of California's water resources and drinking water for the protection of the environment, public health, and all beneficial uses. Through the 1969 Porter-Cologne Act, the State and Regional Water Boards have been entrusted with broad duties and powers to preserve and enhance all beneficial uses of the state's water resources.

#### Local

Regional Water Quality Control Board

The San Francisco Bay Regional Water Quality Control Board (RWQCB) is the lead agency responsible for identifying, monitoring and remediating leaking underground storage tanks in the Bay

Area. Local jurisdictions may take the lead agency role as a Local Oversight Program (LOP) entity, implementing State as well as local policies.

# Santa Clara Department of Environmental Health

The County of Santa Clara Department of Environmental Health reviews California Accidental Release Prevention (CalARP) risk management plans as the Certified Unified Program Agency (CUPA) for the City. The CalARP Program aims to prevent accidental releases of regulated hazardous materials that represent a potential hazard beyond property boundaries. Facilities that are required to participate in the CalARP Program use or store specified quantities of toxic and flammable substances (hazardous materials) that can have off-site consequences if accidentally released. A Risk Management Plan (RMP) is required for such facilities. The intents of the RMP are to provide basic information that may be used by first responders in order to prevent or mitigate damage to the public health and safety and to the environment from a release or threatened release of a hazardous material, and to satisfy federal and state Community Right-to-Know laws.

#### General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating hazardous materials impacts from development projects. All future development allowed by the proposed land use designation would be subject to the hazardous materials policies in the General Plan presented below.

Envision Son Iosá	2040 Relevant Hazardous Material Policies
Policy EC-7.1	For development and redevelopment projects, require evaluation of the proposed
	site's historical and present uses to determine if any potential environmental
	conditions exist that could adversely impact the community or environment.
Policy EC-7.2	Identify existing soil, soil vapor, groundwater and indoor air contamination and
	mitigation for identified human health and environmental hazards to future users
	and provide as part of the environmental review process for all development and redevelopment projects. Mitigation measures for soil, soil vapor and groundwater
	contamination shall be designed to avoid adverse human health or environmental
	risk, in conformance with regional, state and federal laws, regulations, guidelines
	and standards.
Policy EC-7.4	On redevelopment sites, determine the presence of hazardous building materials
	during the environmental review process or prior to project approval. Mitigation
	and remediation of hazardous building materials, such as lead-paint and asbestos-
	containing materials, shall be implemented in accordance with state and federal
	laws and regulations.
Policy EC-7.5	In development and redevelopment sites, require all sources of imported fill to
	have adequate documentation that it is clean and free of contamination and/or
	acceptable for the proposed land use considering appropriate environmental
	screening levels for contaminants. Disposal of groundwater from excavations on
	construction sites shall comply with local, regional, and State requirements.
Action EC-7.8	Where an environmental review process identifies the presence of hazardous
	materials on a proposed development site, the City will ensure that feasible
	mitigation measures that will satisfactorily reduce impacts to human health and
	safety and to the environment are required of or incorporated into the projects.

Envision San José 2040 Relevant Hazardous Material Policies		
	This applies to hazardous materials found in the soil, groundwater, soil vapor, or in existing structures.	
Action EC-7.9	Ensure coordination with the County of Santa Clara Department of Environmental Health, Regional Water Quality Control Board, Department of Toxic Substances Control or other applicable regulatory agencies, as appropriate, on projects with contaminated soil and/or groundwater or where historical or active regulatory oversight exists.	
Action EC-7.10	Require review and approval of grading, erosion control and dust control plans prior to issuance of a grading permit by the Director of Public Works on sites with known soil contamination. Construction operations shall be conducted to limit the creation and dispersion of dust and sediment runoff.	
Action EC-7.11	Require sampling for residual agricultural chemicals, based on the history of land use, on sites to be used for any new development or redevelopment to account for worker and community safety during construction. Mitigation to meet appropriate end use such as residential or commercial/industrial shall be provided.	
Policy MS-13.2	Construction and/or demolition projects that have the potential to disturb asbestos (from soil or building material) shall comply with all the requirements of the California Air Resources Board's air toxics control measures (ATCMs) for Construction, Grading, Quarrying, and Surface Mining Operations.	

## **Existing Setting**

The existing property consists of a single parcel occupied by an existing single-family residence, landscaping, and accessory structures.

#### Overview of Recognized Environmental Conditions

Partner prepared a Phase I Environmental Site Assessment for the project site (Appendix G). The Phase I Assessment evaluated the potential for RECs to be present on the project site. An REC refers to the presence of hazardous substances or petroleum products in, on, or at the subject property due to a release to the environment; the likely presence of hazardous substances or petroleum products in, on, or at the subject property due to a release or likely release to the environment; or the presence of hazardous substances or petroleum products in, on, or at the subject property under conditions that pose a material threat of a future release to the environment. In addition, Partner evaluated the potential for Controlled Recognized Environmental Conditions (CRECs) and Historical Recognized Environmental Conditions (HRECs) to be present on the site. CRECs are defined as an REC affecting a subject property but which has been addressed to according to the requirements of regulatory authorities. For CRECs, potentially hazardous materials or petroleum products are allowed to remain in place subject to implementation of required controls. HRECs are defined as a previous release of hazardous substances or petroleum products affecting a subject property that has been addressed through clean-up and other mitigation to the satisfaction of regulatory authorities. For HRECs, hazards are considered to have been addressed to the point that the site can be utilized or developed without the need for additional controls or regulatory oversight. As described in Appendix G, no RECs, CRECs, or HRECs were determined to be present on the project site.

#### Records Review

Partner's Phase I investigation was based on a review of relevant property records, historical record sources, and environmental record sources. Table 7 shows the agencies that were contacted pertaining to possible past development and/or activity at the site.

Table 7			
Regulatory Agency Records			
Name of Agency	Records Reviewed		
California Environmental Protection Agency (CalEPA)	The CalEPA did not have any records on file regarding hazardous substance use, storage or releases, or the presence of underground storage tanks (UST) or activity and use limitations (AUL) for the project site.		
Santa Clara County Department of Environmental Health (SCCDEH)	The SCCDEH did not have any records on file regarding hazardous substance use, storage or releases, or the presence of USTs or AULs for the project site.		
Santa Clara County Fire Department (SCCFD)	As of May 25, 2022, no response was received from SCCFD.		
Bay Area Air Quality Management District (BAAQMD)	BAAQMD's records did not indicate any Permits to Operate (PTO), Notices of Violation (NOV), or Notices to Comply associated with the project site. In addition, their records did not indicate the presence of Auls, dry cleaning machines, or USTs at the project site.		
Regional Water Quality Control Board (RWQCB)	The RWQCB did not have any records on file regarding hazardous substance use, storage or releases, or the presence of USTs or AULs for the project site.		
California Department of Toxic Substances Control (DTSC)	The DTSC did not have any records on file regarding hazardous substance use, storage or releases, or the presence of USTs or AULs for the project site.		
Santa Clara County Building Department (SCBD)	The SCBD had the following records on file related to the project site:  1993 – Permit to Construct Carport  2011 – Re-roofing permit  2022 – Annexation Request		
San Jose Planning Department	The Planning Department had the following records on file related to the project site:  2021 – Rezoning from County Parcel to Multiple Residence Zoning District 2021 – Application for Site Development Permit to develop 18 attached single-family dwellings 2021 – Annexation of 1.49-acre site from Santa Clara County into San Jose		
California Department of Conservation Geologic Energy Management Division (CalGEM)	CalGEM's records did not indicate any oil or gas wells located on or adjoining the project site.		
Santa Clara County Assessor (SCCA)	SCCA's records indicated that the APN for the property is 601-07-066, and that the existing 1,088 square foot structure was constructed in 1937 on a 1.49-acre lot.		

### Site Reconnaissance

Partner conducted a reconnaissance of the project site on May 10, 2022. The site reconnaissance did not reveal any significant amount of environmental contaminants on the project site. A limited visual evaluation for asbestos-containing materials (ACM) was conducted for accessible areas of the property. Due to the age of the drywall and floor tiles, it is possible that ACMs exist within the existing structure. A lead and PCB-containing building material survey was not conducted as part of the

assessment. However, given the age of the existing structures, it is conceivable that lead and PCB-containing materials may exist within the structures.

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

ENV	/IRONMENTAL IMPACTS	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)		
9. HAZARDS AND HAZARDOUS MATERIALS. Would the project:								
a)	Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?		X			1, 2, 12		
b)	Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?			X		1, 2, 12		
c)	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?			X		1, 2, 12		
d)	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?			X		1, 2, 12		
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard or excessive noise for people residing or working in the project area?				X	1, 2		
f)	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?			X		1, 2		
g)	Expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wildland fires				X	1, 2		

# **Explanation**

a) Less Than Significant with Mitigation Incorporated. The proposed residential development would not involve the routine transport, use, or disposal of hazardous materials. Residential uses may apply small quantities of miscellaneous household cleaning supplies and other chemicals. These materials would be stored and used in accordance with the manufacturer's specifications.

The project would use fuels, lubricants, paints, and solvents during construction activities. The project would prepare and implement a Storm Water Pollution Prevention Plan and appropriate best management practices to minimize the impact on water quality from release of hazardous materials during construction. In addition, the applicant proposes to implement standard

protection measures for the temporary onsite storage of fuel and other hazardous materials used during construction.

The proposed project site has previously been used for agricultural purposes and, as a result, may contain residual pesticides. Presence of pesticide contamination may pose a risk to future occupants and construction workers at the site, which would be a potentially significant impact.

<u>Impact HAZ-1</u>: Due to the agricultural history, there is a potential that the shallow soil contains residual organochlorine pesticides and/or pesticide-based metals such as arsenic and lead from historic pesticide application. If pesticides are present and not mitigated, construction of the project could result in exposure of construction workers, adjacent properties and future site occupants to pesticide contamination.

## **Mitigation Measures**

#### MM HAZ-1

Prior to issuance of a grading permit, the project applicant shall retain a qualified environmental professional to complete a Phase II soil contamination investigation to evaluate past agricultural use. The Phase II shall include soil sampling and analysis for organochlorine pesticides and pesticide-based metals, arsenic and lead to determine if these chemicals are present above the regulatory environmental screening levels for construction worker safety and residential uses. The results of the soil sampling and testing must be provided to the Supervising Environmental Planner of the City of San José Planning, Building, and Code Enforcement, and the Environmental Compliance Officer in the City of San José's Environmental Services Department.

If the Phase II results indicate soil concentrations of pesticides or metals above the environmental screening levels, the applicant must obtain regulatory oversight from the Department of Toxic Substances Control, or the Santa Clara County Department of Environmental Health under their Site Cleanup Program. A Site Management Plan (SMP), Removal Action Plan (RAP), or equivalent document shall be prepared by a qualified environmental consultant under regulatory oversight and approval that identifies remedial measures and/or soil management practices to ensure construction worker safety and the health of future site occupants. The plan and evidence of regulatory oversight shall be provided to the Director of Planning, Building, and Code Enforcement or Director's designee and the Environmental Compliance Officer in the City of San José Environmental Services Department.

Implementation of the mitigation measure above would reduce all impacts associated with creating a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials to a less than significant level.

b) **Less Than Significant Impact**. Based on the findings of the Phase I assessment (Appendix G), no RECs, HRECs, or CRECs were identified for the project site, and the report concluded that the property is suitable for the proposed residential land use. No further site investigations were recommended.

## Asbestos & Lead Based Paint in Demolished Buildings

Development of the project would require the demolition of existing buildings on the parcel. Due to their age, these structures potentially contain asbestos building materials and/or lead-based paint. The Phase I assessment recommended that materials suspected of containing asbestos and/or lead-based paint be tested prior to removal to prevent potential exposure to workers.

Demolition conducted in conformance with federal, state and local regulations will avoid significant exposure of construction workers and/or the public to asbestos and lead-based paint. As a part of the development permit approval, the project will conform to the following standard permit conditions.

#### **Standard Permit Conditions**

- In conformance with State and local laws, a visual inspection/pre-demolition survey, and possible sampling, shall be conducted prior to the demolition of on-site building(s) to determine the presence of asbestos-containing materials (ACMs) and/or lead-based paint (LBP).
- During demolition activities, all building materials containing lead-based paint shall be removed in accordance with Cal/OSHA Lead in Title 8, California Code of Regulations (CCR), Section 1532.1, including employee training, employee air monitoring, and dust control. Any debris or soil containing lead-based paint or coatings shall be disposed of at landfills that meet acceptance criteria for the type of lead being disposed.
- All potentially friable asbestos containing materials (ACMs) shall be removed in accordance with National Emission Standards for Air Pollution (NESHAP) guidelines prior to demolition or renovation activities that may disturb ACMs. All demolition activities shall be undertaken in accordance with Cal/OSHA standards contained in Title 8, CCR, Section 1529, to protect workers from asbestos exposure.
- A registered asbestos abatement contractor shall be retained to remove and dispose of ACMs identified in the asbestos survey performed for the site in accordance with the standards stated above.
- Materials containing more than one-percent asbestos are also subject to Bay Area Air Quality Management District (BAAQMD) regulations. Removal of materials containing more than one-percent asbestos shall be completed in accordance with BAAQMD requirements and notifications.

With implementation of the standard permit conditions above, the project would have a less than significant impact related to the release of hazardous materials into the environment.

c) Less than Significant Impact. The project site is located across the street from Linda Vista Elementary School. Construction of the proposed project would utilize hazardous materials, while operation of the proposed project would not require the use, transport, or disposal of hazardous materials. As described under impact a) above, the applicant proposes to implement standard protection measures for the temporary onsite storage of fuel and other hazardous

materials used during construction. Adherence to all manufacturers' recommendations for storage of hazardous materials and implementation of best management practices would reduce the risk of hazardous materials. In the event of an accidental release of hazardous materials during project construction, all spills would be cleaned according to industry-standard best management practices. Adherence to these practices would result in a less than significant impact.

- d) Less Than Significant Impact. The project is not located on property that is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 (i.e., Cortese List). This represents a less than significant impact.
- e) **No Impact**. The Norman Y. Mineta San José International Airport is located approximately 5.25 miles west of the project site. In addition, the Reid-Hillview Airport is located approximately 2.6 miles south of the site. The project is not located within the Land Use Plans for any of these airports. The proposed project would not conflict with an adopted airport plan.
- f) Less Than Significant Impact. The proposed residential development would not interfere with any adopted emergency or evacuation plans. The project would not create any barriers to emergency or other vehicle movement in the area and would be designed to incorporate all Fire Code requirements. This represents a less than significant impact.
- g) **No Impact**. The project would not expose people or structures to risk of loss, injury or death from wildland fires since it is located in a highly urbanized area that is not prone to such events. See also *Section T. Wildfire* of this Initial Study.

**Conclusion**: The project would have a less than significant impact related to hazards and hazardous materials with the incorporation of standard permit conditions.

# J. HYDROLOGY AND WATER QUALITY

## **Regulatory Framework**

The federal Clean Water Act and California's Porter-Cologne Water Quality Control Act are the primary laws regulating water quality in California. Requirements established by the U.S. Environmental Protection Agency (EPA) and the State Water Resources Control Board (SWRCB) have been developed to fulfill the requirements of this legislation. EPA regulations include the National Pollutant Discharge Elimination System (NPDES) permit program, which controls sources that discharge pollutants into the waters of the United States (e.g., streams, lakes, bays, etc.). These regulations are implemented at the regional level by the Regional Water Quality Control Boards (RWQCBs). The project site is within the jurisdiction of the San Francisco Bay RWQCB.

#### Federal and State

Clean Water Act – Section 404

The Clean Water Act (CWA) establishes the basic structure for regulating discharges of pollutants into the waters of the United States (waters of the U.S.) and regulating quality standards for surface waters. Its goals are to restore and maintain the chemical, physical, and biological integrity of the nation's waters. Under the CWA, the US EPA has implemented pollution control programs and established water quality standards, and together with the U.S. Army Corps of Engineers, regulates discharge of dredged and fill material into waters of the U.S. under Section 404 of the CWA and its implementing regulations. Waters of the U.S. are defined broadly as waters susceptible to use in commerce (including waters subject to tides, interstate waters, and interstate wetlands) and other waters.

## National Flood Insurance Program

FEMA established the National Flood Insurance Program (NFIP) in order to reduce flooding on private and public properties. The program provides subsidized flood insurance to communities that comply with FEMA regulations protecting development in floodplains. As part of the program, FEMA publishes Flood Insurance Rate Maps (FIRM) that identify Special Flood Hazard Areas (SFHA). An SFHA is an area that would be inundated by the one-percent annual chance flood, which is also referred to as the base flood or 100-year flood.

#### Porter-Cologne Water Quality Act

The Porter-Cologne Act delegates authority to the SWRCB to establish regional water quality control boards. The San Francisco Bay Area RWQCB has authority to use planning, permitting, and enforcement to protect beneficial uses of water resources in the project region. Under the Porter-Cologne Water Quality Control Act (California Water Code Sections 13000-14290), the RWQCB is authorized to regulate the discharge of waste that could affect the quality of the state's waters, including projects that do not require a federal permit through the USACE. To meet RWQCB 401 Certification standards, all hydrologic issues related to a project must be addressed, including the following:

- Wetlands
- Watershed hydrograph modification

- Proposed creek or riverine related modifications
- Long-term post-construction water quality

Any construction or demolition activity that results in land disturbance equal to or greater than one acre must comply with the Construction General Permit (CGP), administered by the SWRCB. The CGP requires the installation and maintenance of BMPs to protect water quality until the site is stabilized. The project would require CGP coverage based on area of land disturbed (3.5 acres).

#### Statewide Construction General Permit

The SWRCB has implemented a NPDES CGP for the State of California. For projects disturbing one acre or more, a Notice of Intent (NOI) and Storm Water Pollution Prevention Plan (SWPPP) must be prepared by a qualified professional prior to commencement of construction. The CGP includes requirements for training, inspection, record keeping, and for projects of certain risk levels, monitoring. The general purpose of the requirements is to minimize the discharge of pollutants and to protect beneficial uses and receiving waters from the adverse effects of construction-related storm water discharges.

# Regional and Local

San Francisco Bay Basin Plan

The San Francisco Bay RWQCB regulates water quality in accordance with the Water Quality Control Plan for the San Francisco Bay Basin (Basin Plan). The Basin Plan lists the beneficial uses that the San Francisco Bay RWQCB has identified for local aquifers, streams, marshes, rivers, and the San Francisco Bay, as well as the water quality objectives and criteria that must be met to protect these uses. The San Francisco Bay RWQCB implements the Basin Plan by issuing and enforcing waste discharge requirements, including permits for nonpoint sources such as the urban runoff discharged by a City's stormwater drainage system. The Basin Plan also describes watershed management programs and water quality attainment strategies.

# Municipal Regional Stormwater Permit

The San Francisco Bay RWQCB has issued a Municipal Regional Stormwater NPDES Permit (MRP) to regulate stormwater discharges from municipalities and local agencies (co-permittees) in Alameda, Contra Costa, San Mateo, and Santa Clara Counties, and the cities of Fairfield, Suisun City, and Vallejo. The City of San José is required to operate under the MRP to discharge stormwater from the City's storm drain system to surface waters. The MRP mandates that the City of San José use its planning and development review authority to require that stormwater management measures are included in new and redevelopment projects to minimize and properly treat stormwater runoff. Provision C.3 of the MRP regulates the following types of development projects:

- Projects that create or replace 10,000 square feet or more of impervious surface.
- Special Land Use Categories that create or replace 5,000 square feet or more of impervious surface.

The MRP requires regulated projects to include Low Impact Development (LID) practices. These include site design features to reduce the amount of runoff requiring treatment and maintain or restore

the site's natural hydrologic functions, source control measures to prevent stormwater from pollution, and stormwater treatment features to clean polluted stormwater runoff prior to discharge into the storm drain system. The MRP requires that stormwater treatment measures are properly installed, operated, and maintained.

City of San José Post-Construction Urban Runoff Management (Policy 6-29)

The City of San José's Policy 6-29 implements the stormwater treatment requirements of Provision C.3 of the Municipal Regional Stormwater NPDES Permit. The City of San José's City Council Policy 6-29 requires all new development and redevelopment projects to implement post-construction BMPs and Treatment Control Measures (TCMs). This policy also establishes specific design standards for post-construction TCM for projects that create, add, or replace 10,000 square feet or more of impervious surfaces.

City of San José Hydromodification Management (Policy 8-14)

The City of San José's City Council Policy 8-14 implements the stormwater treatment requirements of Provision C.3 of the MRP. Council Policy 8-14 requires all new and redevelopment projects that create or replace one acre or more of impervious surface to manage development-related increases in peak runoff flow, volume, and duration, where such hydromodification is likely to cause increased erosion, silt pollutant generation or other impacts to beneficial uses of local rivers, streams, and creeks. The policy requires these projects to be designed to control project-related hydromodification through a Hydromodification Management Plan (HMP).

#### Green Stormwater Infrastructure Plan

The City of San José has developed a Green Stormwater Infrastructure Plan (GSI Plan) to lay out the approach, strategies, targets, and tasks needed to transition traditional "gray" infrastructure to include green stormwater infrastructure over the long term and to implement and institutionalize the concepts of GSI into standard municipal engineering, construction, and maintenance practices. The GSI Plan is intended to serve as an implementation guide for reducing the adverse water quality impacts of urbanization and urban runoff on receiving waters over the long term, and a reporting tool to provide reasonable assurance that specific pollutant reductions from discharges to local creeks and San Francisco Bay will be met. The GSI Plan is required by the City's MRP for the discharge of stormwater runoff from the City's storm drain system.

#### General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating hydrology and water quality impacts from development projects. Policies applicable to the project are presented below.

<b>Envision San Jo</b>	Envision San José 2040 Relevant Hydrology and Water Quality Policies					
Policy IN-3.7	Policy IN-3.7 Design new projects to minimize potential damage due to stormwaters and flooding					
to the site and other properties.						
Policy IN-3.9	Require developers to prepare drainage plans for proposed developments that define					
needed drainage improvements per City standards.						

<b>Envision San José</b>	2040 Relevant Hydrology and Water Quality Policies
Policy MS-3.4	Promote the use of green roofs (i.e., roofs with vegetated cover), landscape-based
	treatment measures, pervious materials for hardscape, and other stormwater
	management practices to reduce water pollution.
Policy ER-8.1	Manage stormwater runoff in compliance with the City's Post-Construction Urban
	Runoff (6-29) and Hydromodification Management (8-14) Policies.
Policy ER-8.3	Ensure that private development in San José includes adequate measures to treat
	stormwater runoff.
Policy ER-8.5	Ensure that all development projects in San José maximize opportunities to filter,
	infiltrate, store and reuse or evaporate stormwater runoff onsite.
Policy EC-4.1	Design and build all new or remodeled habitable structures in accordance with the
	most recent California Building Code and municipal code requirements as amended
	and adopted by the City of San José, including provisions for expansive soil, and
	grading and stormwater controls.
Policy EC-5.7	Allow new urban development only when mitigation measures are incorporated into
	the project design to ensure that new urban runoff does not increase flood risks
	elsewhere.
Policy EC-5.16	Implement the Post-Construction Urban Runoff Management requirements of the
	City's Municipal NPDES Permit to reduce urban runoff from project sites.
Policy EC-7.10	Require review and approval of grading, erosion control and dust control plans prior
	to issuance of a grading permit by the Director of Public Works on sites with known
	soil contamination. Construction operations shall be conducted to limit the creation
	and dispersion of dust and sediment runoff.

# **Existing Setting**

The project property slopes from north to south, with an elevation ranging from approximately 208 to 220 feet above mean sea level (Google Earth, May 2022). The site is currently occupied by a single-family residence and accessory structures.

The project site does not contain any natural drainages or waterways. The nearest waterway is Miguelita Creek, located about 0.35 miles from the northern boundary of the site. The property is located in an area mapped by the Federal Emergency Management Agency (FEMA) as Zone D. Zone D is characterized as an area in which flood hazards are undetermined, but possible.

The City owns and maintains the storm drainage system in the project area. No drainage lines currently exist on the project site. Instead, the site presently drains over surfaces to the south as a result of the existing topography, and releases into neighboring properties. However, no over-land release of storm water drains directly into any water body from the project site.

The project site is not located within the inundation area for any dams, based on the "California Dam Breach Inundation Maps" map provided by the California Department of Water Resources.<sup>30</sup>

<sup>30</sup> https://fmds.water.ca.gov/webgis/?appid=dam\_prototype\_v2

## **Impacts and Mitigation**

## Thresholds per CEQA Checklist

ENV	IRONMENTAL IMPACTS	Potentially Significant Issues	Potentially Significant Unless Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
10.	HYDROLOGY AND WATER QUALITY. Would the project:					
a)	Violate any water quality standards or waste discharge requirements or otherwise substantially degrade surface or ground water quality?			X		1, 2
b)	Substantially decrease groundwater supplies or interfere substantially with groundwater recharge such that the project may impede sustainable groundwater management of the basin?			X		1, 2
c)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would:					
i)	Result in substantial erosion or siltation on- or off-site;			X		1, 2
ii)	Substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or offsite;			X		1, 2
iii)	Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff; or			X		1, 2
iv)	Impede or redirect flood flows?			X		1, 2, 13
d)	In flood hazard, tsunami, or seiche zones, risk release of pollutants due to project inundation?			X		1, 2
e)	Conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?			X		1, 2

# **Explanation**

- a) Less Than Significant Impact. The City's National Pollutant Discharge Elimination System (NPDES) Municipal Permit, urban runoff policies, and the Municipal Code are the primary means of enforcing water quality measures through the grading and building permit process. All construction/demolition projects must comply with the City of San José's Grading Ordinance, which requires the use of erosion and sediment controls to protect water quality while the site is under construction. The project is subject to Municipal Code Section 20.100.470, which requires the project to incorporate BMPs to control the discharge of storm water pollutants including sediments associated with construction activities including erosion, as outlined in the standard permit conditions in item ci) below. The project is located in an urban environment and operation of the residential project would not utilize materials that would significantly harm the water quality in the area. Furthermore, the project would comply with applicable regulations and laws to ensure proper discharge into the City's stormwater and sanitary infrastructure, would not violate any water quality standards or waste discharge requirements, or degrade surface or groundwater quality.
- b) **Less Than Significant Impact**. The project site is located within the Recharge Area of the Santa Clara Valley Basin, where groundwater occurs under unconfined conditions.<sup>31</sup> The site is not, however, located within or adjacent to a SCVWD groundwater recharge facility. The

<sup>&</sup>lt;sup>31</sup> Santa Clara Valley Water District. *Sustainable Groundwater Management*. <a href="https://www.valleywater.org/your-water/where-your-water-comes-from/groundwater/groundwater-management">https://www.valleywater.org/your-water/where-your-water-comes-from/groundwater/groundwater-management</a>

project would require excavation to construct foundations for the proposed buildings. According to the records search conducted by Partner for the Phase I Assessment (Appendix G), groundwater depth in the project area is approximately 79 feet below surface. Excavation for foundation installation is not expected to encounter groundwater. The project does not propose any wells or groundwater pumping. Thus, the project would not decrease groundwater supplies or interfere substantially with groundwater recharge.

ci) **Less Than Significant Impact**. Construction of the project would require grading activities that could result in a temporary increase in erosion affecting the quality of storm water runoff. This increase in erosion is expected to be minimal, due to the small size and flatness of the site. The City's implementation requirements to protect water quality are described below.

# **Construction Impacts**

Prior to the commencement of any clearing, grading or excavation, the project is required to comply with the State Water Resources Control Board's National Pollutant Discharge Elimination System (NPDES) General Construction Activities Permit, to the satisfaction of the Director of Public Works. The project applicant is required to develop, implement, and maintain a Storm Water Pollution Prevention Plan (SWPPP) to control the discharge of stormwater pollutants including sediments associated with construction activities. Additionally, the project applicant is required to file a Notice of Intent (NOI) with the State Water Resource Control Board (SWRCB) to comply with the General Permit and prepare a SWPPP that includes measures that would be included in the project to minimize and control construction and post-construction runoff. The SWPPP shall be posted at the project site and will be updated to reflect current site conditions.

The project shall incorporate Best Management Practices (BMPs) into the project to control the discharge of stormwater pollutants including sediments associated with construction activities. Examples of BMPs are contained in the publication *Blueprint for a Clean Bay*<sup>32</sup>, and include preventing spills and leaks, cleaning up spills immediately after they happen, storing materials under cover, and covering and maintaining dumpsters. Prior to the issuance of a grading permit, the project applicant may be required to submit an Erosion Control Plan to the Department of Public Works. The Erosion Control Plan may include BMPs as specified in ABAG's *Manual of Standards Erosion & Sediment Control Measures* for reducing impacts on the City's storm drainage system from construction activities.

All projects in the City, including the proposed project are required to comply with the City of San José Grading Ordinance, including erosion and dust control during site preparation, as well as the City of San José Zoning Ordinance requirements for keeping adjacent streets free of dirt and mud during construction. The following specific BMPs are required to be implemented by all projects in the City as standard permit conditions to prevent stormwater pollution and minimize potential sedimentation during construction.

The project would increase impervious surfaces on the site and slightly modify the drainage pattern on the site. Consistent with the regulations and policies described above, the project will follow all standard permit conditions. The following measures are based on RWQCB BMPs and have been included in the project to reduce construction and development-related

<sup>&</sup>lt;sup>32</sup> Bay Area Stormwater Management Agencies Association.

water quality impacts. These BMPs would be implemented prior to and during earthmoving activities onsite and would continue until the construction is complete and during the post-construction period as appropriate.

#### **Standard Permit Conditions**

- Burlap bags filled with drain rock shall be installed around storm drains to route sediment and other debris away from the drains.
- Earthmoving or other dust-producing activities shall be suspended during periods of high winds.
- All exposed or disturbed soil surfaces shall be watered at least twice daily to control
  dust as necessary.
- Stockpiles of soil or other materials that can be blown by the wind shall be watered or covered.
- All trucks hauling soil, sand, and other loose materials shall be covered and all trucks shall maintain at least two feet of freeboard.
- All paved access roads, parking areas, staging areas and residential streets adjacent to the construction sites shall be swept daily (with water sweepers).
- Vegetation in disturbed areas shall be replanted as quickly as possible.
- All unpaved entrances to the site shall be filled with rock to remove mud from tires prior to entering City streets. A tire wash system shall be installed if requested by the City.
- The project applicant shall comply with the City of San José Grading Ordinance, including implementing erosion and dust control during site preparation and with the City of San José Zoning Ordinance requirements for keeping adjacent streets free of dirt and mud during construction.

#### **Post-Construction Impacts**

The project is required to comply with applicable provisions of the following City Council Policies: Council Policy 6-29 Post-Construction Urban Runoff Management and Council Policy 8-14 Post-Construction Hydromodification Management. For Council Policy 6-29 Post-Construction Urban Runoff Management, the project will be required to implement BMPs, which includes site design measures, source controls, and numerically-sized low-impact development (LID) stormwater treatment measures to minimize stormwater pollutant discharges. The project site is not located in a Hydromodification Management (HM) area. However, details of specific Site Design, Pollutant Source Control, and Stormwater Treatment Control Measures demonstrating compliance with Provision C.3 of the MRP (NPDES Permit Number CAS612008), will be included in the project design, to the satisfaction of the Director of Planning, Building and Code Enforcement.

In conclusion, the project would not substantially alter existing drainage patterns or cause alteration of streams or rivers by conforming with the requirements of Council Policy 6-29 and Council Policy 8-14. The project would not result in substantial erosion or siltation on or off site by complying with the State's Construction Stormwater Permit and the City's Grading Ordinance.

cii) Less Than Significant Impact. The project would increase the amount of impervious area on the project site compared to existing developed conditions. As described above, no existing stormwater infrastructure is present on the site. The project would implement a stormwater control plan to manage runoff from the site. Runoff will be collected in a new storm drain system installed for the proposed project and conveyed within a proposed storm drain system, including bio-retention facilities, prior to entering into the City's existing storm drainage system (see Figure 7).

A stormwater pipeline is located to the west of the site within Madeline Drive. New 12" storm drain laterals would be built and would connect to the existing storm drainage system in Madeline Drive. In addition, new 6" storm drain laterals would be constructed within the site to direct flood flows from the proposed bio-retention areas to the 12" storm drain lateral. As a result, the proposed project would have a less than significant impact associated with flooding on- or off-site due to increased surface runoff.

- ciii) Less Than Significant Impact. The project proposes to connect to the City's existing storm drainage system. The project is not expected to contribute runoff that would exceed the capacity of existing or planned stormwater drainage systems or result in substantial additional sources of polluted runoff. See also ci) above.
- civ) Less Than Significant Impact. The project site is located in a FEMA Zone D; characterized as an area in which flood hazards are undetermined and outside the 100-year floodplain, but possible. The City does not have any floodplain restrictions for development in Zone D. Therefore, the project would not impede or redirect flood flows.
- d) Less Than Significant Impact. As described above in c) above, the project is located outside of the 100-year floodplain and flood hazard zone. In addition, the project site is not located in an area subject to significant seiche or tsunami risk. In addition, the project is not located in the inundation area of any dams. This represents a less than significant impact.
- e) Less Than Significant Impact. The project consists of development on an approximately 1.49 gross acre site. As described above, grading and construction activities could result in a temporary increase in erosion affecting the quality of storm water runoff. However, construction and operation of the project would not result in significant water quality or groundwater quality impacts since the proposed project would comply with the City of San José Grading Ordinance and implement standard BMPs during construction. In addition, the site is already developed and predominantly covered with impervious surfaces. Therefore, the project would not result in impacts that would conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan.

**Conclusion**: The project would have a less than significant impact on hydrology and water quality with implementation of identified standard permit conditions.

#### K. LAND USE AND PLANNING

## **Regulatory Framework**

#### State

The California State Density Bonus Law (California Government Code Section 65915) was adopted in 1979 in recognition of California's acute and growing affordable housing needs. The State Density Bonus Law has been amended multiple times since adoption, in response to evolving housing conditions, to provide clarification on the legislation, to respond to legal and implementation challenges, and to incorporate new or expanded provisions.

# Cortese-Knox Hertzberg Act

The state Cortese-Knox Act, which was revised by the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (AB 2838), grants the Local Agency Formation Commission (LAFCO) the authority to review proposals for changes of organization or reorganization, including adjustments and/or expansions to service district boundaries. Santa Clara County LAFCO would be responsible for approval of the proposed annexation into the City of San José. Among the purposes of the LAFCO review are the organized and efficient extension of governmental services, protection of open space and prime agricultural lands, and consideration of adequate affordable housing.

## Regional and Local

Santa Clara Valley Habitat Plan

As discussed in *Section D, Biological Resources*, the HCP was developed through a partnership between Santa Clara County, the Cities of San José, Morgan Hill, and Gilroy, Santa Clara Valley Water District, Santa Clara Valley Transportation Authority, U.S. Fish and Wildlife Service, and California Department of Fish and Wildlife. As it pertains to issues of land use, the HCP helps public and private entities within the HCP's jurisdiction plan and conduct projects and activities in ways that lessen the impact on natural resources.

Local Agency Formation Commission of Santa Clara County

The Local Agency Formation Commission of Santa Clara County (LAFCO) is a state mandated independent local agency. LAFCO was established to oversee the boundaries of cities and special districts within Santa Clara County. LAFCO works with cities and other jurisdictions within the County to develop important mutual commitments, including adopting urban service area boundaries. LAFCO also conducts service reviews associated with updating the spheres of influence of cities and special districts once every five years. The authority for final approval for any change, extension, or other change in jurisdictional boundaries involving any City or special district within Santa Clara County rests with LAFCO.

San José Municipal Code Chapter 20.190 – Affordable Housing Density Bonuses and Incentives

Chapter 20.190 of the City's Municipal Code provides density bonuses for eligible residential development projects within City limits. This section largely contains the mechanism for enforcing the density bonuses mandated at the State level (see discussion of AB 1763, above). This section mandates

that density bonuses are ineligible for sites where dwelling units were demolished within the last five years. This section also sets out development standards for affordable units, including requiring concurrent construction with market rate units in the same development and various design standards to ensure that affordable units are constructed in a uniform manner compared to market-rate units constructed as part of the same development.

## General Plan Designation

The project site is designated *Residential Neighborhood* in the City's Envision San José 2040 General Plan Land Use/Transportation Diagram.

#### General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating land use impacts from development projects. Policies applicable to the project are presented below.

<b>Envision San José</b>	2040 Relevant Land Use and Planning Policies					
Policy CD-1.1	Require the highest standards of architectural and site design, and apply strong					
	design controls for all development projects, both public and private, for the					
	enhancement and development of community character and for the proper					
	transition between areas with different types of land uses.					
Policy CD-1.8	Create an attractive street presence with pedestrian-scaled building and landscape					
	elements that provide an engaging, safe, and diverse walking environment.					
	Encourage compact, urban design, including use of smaller building footprints, to					
	promote pedestrian activity through the City					
Policy CD-4.9	For development subject to design review, ensure the design of new or remodeled					
	structures is consistent or complementary with the surrounding neighborhood					
	fabric (including but not limited to prevalent building scale, building materials, and					
	orientation of structures to the street).					
Policy LU-1.2	Create safe, attractive, and accessible pedestrian connections between					
	developments and to adjacent public streets to minimize vehicular miles traveled.					
Policy LU-1.6	With new development or expansion and improvement of existing development or					
	uses, incorporate measures to comply with current Federal, State, and local					
	standards.					
Policy VN-1.12	Design new public and private development to build upon the vital character and					
	desirable qualities of existing neighborhoods					

# **Existing Setting**

The project site is designated *Residential Neighborhood* in the City's Envision San José 2040 General Plan Land Use/Transportation Diagram. The property is currently zoned R-1 – Single-Family Residence.

The *Residential Neighborhood* designation is intended to preserve the existing character of traditional, single-family neighborhoods and to strictly limit new development to infill projects which closely conform to the prevailing existing neighborhood character as defined by density, lot size and shape, massing and neighborhood form and pattern. Allowable density is typically eight dwelling units per acre (8 du/ac), with an FAR up to 0.7 at heights of one to 2.5 stories. According to the General Plan, development density must match with the existing character of the surrounding neighborhood.

The R-1 – Single-Family Residence Zoning District is intended to reserve land for the construction, use and occupancy of single-family subdivisions. The allowable density range for the R-1 districts is one to eight dwelling units per acre. The site consists of a single parcel developed with a single-family residence and accessory structures.

The proposed project is located on a site just outside of the limits of the City of San José, within the City's Urban Service Area. The project includes annexation of the site into the City of San José, as well as a prezoning of the site to a zoning designation of (R-1)PD – Planned Development. The PD – Planned Development designation is intended to be combined with a base zoning district, in this case the R-1-8 Zoning District. The R-1-8 Zoning District is intended to reserve land for the construction, use, and occupancy of single-family subdivisions.

The project site is within an area of predominantly residential land uses. In addition, Linda Vista Elementary School is located on Kirk Avenue, across from the site. Land uses surrounding the site are listed below and are identified in the aerial photo in Figure 3.

- North: Kirk Avenue, Linda Vista Elementary School
- South: Residential, El Campo Drive
- East: Residential, Hyland Avenue, Religious Building
- West: Residential, Madeline Drive

The project is located about 5.25 miles east of the Norman Y. Mineta San José International Airport. In addition, the Reid-Hillview Airport is located approximately 2.6 miles south of the site. The project is not located within the Land Use Plans for these airports. This is further described in *Section H. Hazards and Hazardous Materials* of this Initial Study.

# **Impacts and Mitigation**

#### Thresholds per CEQA Checklist

ENVIRONMENTAL IMPACTS		Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
11.	LAND USE AND PLANNING. Would the project:					
a)	Physically divide an established community?			X		1, 2
b)	Cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?			X		1, 3, 9

# **Explanation**

a) Less than Significant Impact. The project site is located in an urbanized area surrounded primarily by residential development. Other nearby uses include Linda Vista Elementary School and religious buildings. The project site is bordered by Kirk Avenue to the north. Emergency vehicle access would be provided via the new project driveway located on Kirk Avenue. Access to and from Kirk Avenue would not be affected by the project.

The proposed project site would be annexed into the City limits and prezoned to (R-1) Planned Development. The proposed project would introduce new residential units into an area that consists of predominantly residential land uses. The project proposes to implement a 50 percent density bonus, allowing a development density of 12 du/ac and restricting two of the units to very-low-income housing, per the State of California Government Code Section 65915. The project would not necessitate new roadways or major physical factors that would physically divide a community. The project includes some off-site trenching and excavation in the access driveway off-site at the property located at 3830 Madeline Drive to install sewer and stormwater laterals. All offsite trenching and excavation would be conducted per City of San José standards, with shoring implemented as appropriate. The sewer and stormwater laterals would be installed separately, ensuring that a drive aisle on the neighboring driveway remains available during installation to maintain access to the neighboring property. Access disruptions would be temporary and would cease after the installation of the laterals is complete.

These above offsite improvements would not physically divide an established community. Although the proposed project would involve subdivision of the existing parcel into 18 lots, this action would not divide an established community. Annexation of the site into the City limits would be contingent on review and approval of the annexation by LAFCO (see further discussion under impact b), below). LAFCO would review the proposed annexation to ensure that the proposed change in boundaries is in conformance with LAFCO goals for orderly development and boundary adjustments, which would help ensure that an established community is not divided by the proposed project. This represents a less than significant impact.

b) Less Than Significant Impact. The project site carries a zoning designation of R-1-8 Single Family Residential. The R-1-8 – Single-Family Residence Zoning District is intended to reserve land for the construction, use, and occupancy of single-family subdivisions. The project includes annexation of the site into the City of San José and prezoning of the site to (R-1) Planned Development. The PD – Planned Development designation is intended to be combined with a base zoning district, in this case the R-1-8 Zoning District.

The project site is designated *Residential Neighborhood* in the General Plan. This designation is intended to preserve the existing character of traditional, single-family, neighborhoods and to strictly limit new development to infill projects which closely conform to the prevailing existing neighborhood character as defined by density, lot size and shape, massing and neighborhood form and pattern. The base allowable density for development of the site is 8 du/ac. However, two of the 18 units would be designated as affordable units for very-low-income households; therefore, the project applicant is implementing a 50 percent density bonus pursuant to State of California Government Code Section 65915. The project would therefore be consistent with the *Residential Neighborhood* designation. The project proposes the construction of 18 residential units, as well as various site improvements on a 1.49-gross acre site. The proposed project includes an annexation into the City under the Cortese-Knox-Hertzerg Act, as discussed below.

#### Cortese-Knox-Hertzberg Act

The state Cortese-Knox Act grants the LAFCO the authority to review proposals for changes of organization or reorganization, including adjustments and/or expansions to service district

boundaries. The annexation component of the project would require application to LAFCO for approval. The project site is located within the City's Urban Service Area. The site is currently developed with a single-family residence and accessory structures and would not affect prime agricultural land, since none exists on the site. The changes to San José's corporate boundaries are consistent with the City's 2040 General Plan policies and would allow growth consistent with this adopted planning document. Development of the site is consistent with the 2040 General Plan Designation of *Residential Neighborhood*, with incorporation of a 50 percent density bonus, and was therefore accounted for in the 2040 General Plan forecasts for future growth, thus securing the physical and financial mechanisms to serve the property. The proposed annexation would be consistent with LAFCO policies.

In summary, the project would have a less than significant impact related to conflicts with land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect.

**Conclusion**: The project would have a less than significant impact on land use and planning.

# L. MINERAL RESOURCES

## **Regulatory Framework**

#### State

Surface Mining and Reclamation Act

Under the Surface Mining and Reclamation Act of 1975 (SMARA), the State Mining and Geology Board has designated only the Communications Hill Area of San José as containing mineral deposits of regional significance for aggregate (Sector EE). There are no mineral resources in the project area. Neither the State Geologist nor the State Mining and Geology Board has classified any other areas in San José as containing mineral deposits that are of statewide significance or for which the significance requires further evaluation. Other than the Communications Hill area cited above, San José does not have mineral deposits subject to SMARA.

## **Existing Setting**

There are no mineral resources in the project area. Neither the State Geologist nor the State Mining and Geology Board has classified any other areas in San José as containing mineral deposits that are of statewide significance or for which the significance requires further evaluation. Other than the Communications Hill area cited above, San José does not have mineral deposits subject to SMARA. The project site lies outside of the Communications Hill area.

## **Impacts and Mitigation**

#### Thresholds per CEQA Checklist

ENV	IRONMENTAL IMPACTS	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
12.	MINERAL RESOURCES. Would the project:					
a)	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				X	1,2
b)	Result in the loss of availability of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?				X	1, 2

# **Explanation**

a), b) **No Impact**. The project site is located 6.3 miles northeast of the Communications Hill area, the only area in San José containing mineral deposits subject to SMARA. Therefore, the project would not result in a significant impact from the loss of availability of a known mineral resource.

**Conclusion**: The project will have no impact on mineral resources.

#### M. NOISE & VIBRATION

A noise and vibration assessment has been prepared for the project by Illingworth & Rodkin, Inc. (December 14, 2022), which is contained in Appendix H. The following discussion summarizes the results of this assessment.

#### **Regulatory Setting**

#### **Federal**

Federal Highway Administration Roadway Construction Noise Model

The Federal Highway Administration (FHWA) Roadway Construction Noise Model (RNCM) is the national model for prediction of noise generated by construction projects. Since construction frequently occurs near residences and businesses, the FHWA developed the RNCM in an effort to control and monitor construction noise to avoid impacts on surrounding communities and neighborhoods. The RNCM provides a federally-recognized construction noise screening tool to reliably and easily predict construction noise levels and to determine compliance with noise limits for construction projects of varying types.

#### State

California Building Code

The 2019 California Building Code (CBC) requires interior noise levels attributable to exterior environmental noise sources to be limited to a level not exceeding 45 dBA DNL/CNEL in any habitable room. The State of California established exterior sound transmission control standards for new non-residential buildings as set forth in the California Green Building Standards Code (Section 5.507.4.1 and 5.507.4.2). These sections identify the standards, such as Sound Transmission Class ratings,<sup>33</sup> that project building materials and assemblies need to comply with based on the noise environment.

#### Local

San José General Plan Noise Compatibility Guidelines

The City's General Plan includes goals and policies pertaining to noise and vibration. Community Noise Levels and Land Use Compatibility (commonly referred to as the Noise Element) of the General Plan utilizes the DNL descriptor and identifies interior and exterior noise standards for residential uses. The General Plan include the following criteria for land use compatibility and acceptable exterior noise levels in the City based on land use types.

#### General Plan

The City's General Plan includes goals and policies pertaining to noise and vibration. Community Noise Levels and Land Use Compatibility (commonly referred to as the Noise Element) of the General Plan utilizes the DNL descriptor and identifies interior and exterior noise standards for residential uses.

<sup>&</sup>lt;sup>33</sup> Sound Transmission Class (STC) is a single figure rating designed to give an estimate of the sound insulation properties of a partition. Numerically, STC represents the number of decibels of speech sound reduction from one side of the partition to the other.

The General Plan include the following criteria for land use compatibility and acceptable exterior noise levels in the City based on land use types.

	EXTERIOR NOISE EXPOSURE FROM GENERAL PLAN TABLE EC-1: La Community Noise	and Use	Compa		,	nes for			
Lan	d Uso Cotogowy		Exterio	or DNL	Value 1	In Decib	bels		
Lan	Land Use Category		60	65	70	75	80		
1.	Residential, Hotels and Motels, Hospitals and								
	Residential Care								
2.	Outdoor Sports and Recreation, Neighborhood								
	Parks and Playgrounds								
3.	Schools, Libraries, Museums, Meeting Halls, and								
	Churches								
4.	Office Buildings, Business Commercial, and								
	Professional Offices								
5.	Sports Arenas, Outdoor Spectator Sports								
6.	Public and Quasi-Public Auditoriums, Concert								
	Halls, and Amphitheaters								
	<b>Normally Acceptable:</b> Specified land use is satisfactory, be normal conventional construction, without any special noise				any build	lings invol	ved are of	f	
	Conditionally Acceptable: Specified land use may be permitted only after detailed analysis of the noise reduction requirements and noise mitigation features included in the design.								
	<b>Unacceptable:</b> New construction or development should ge feasible to comply with noise element policies. (Developme mitigation is identified that is also compatible with relevant	nt will on	ly be cons					ţ	

Additionally, policies in the General Plan have been adopted for the purpose of avoiding or mitigating noise and vibration impacts from development projects. Policies applicable to the project are presented below.

<b>Envision San Jo</b>	sé 2040 Relevant Noise and Vibration Policies
Envision San Jo Policy EC-1.1	Locate new development in areas where noise levels are appropriate for the proposed uses. Consider federal, state and City noise standards and guidelines as a part of new development review. Applicable standards and guidelines for land uses in San José include:  Interior Noise Levels  • The City's standard for interior noise levels in residences, hotels, motels, residential care facilities, and hospitals is 45 dBA DNL. Include appropriate site and building design, building construction and noise attenuation techniques in new development to meet this standard. For sites with exterior noise levels of 60 dBA DNL or more, an acoustical analysis following protocols in the City-adopted California Building Code is required to demonstrate that development projects can meet this standard. The acoustical analysis shall base required noise attenuation techniques on expected Envision General Plan traffic volumes to ensure land use compatibility and General Plan consistency over the life of this plan.
	Exterior Noise Levels
	• The City's acceptable exterior noise level objective is 60 dBA DNL or less for residential and most institutional land uses (refer to Table EC-1 in the General

<b>Envision San Jo</b>	osé 2040 Relevant Noise and Vibration Policies
	Plan. Residential uses are considered "normally acceptable" with exterior noise exposures of up to 60 dBA DNL and "conditionally compatible" where the exterior noise exposure is between 60 and 75 dBA DNL such that the specified land use may be permitted only after detailed analysis of the noise reduction requirements and needed noise insulation features are included in the design.
Policy EC-1.2	<ul> <li>Minimize the noise impacts of new development on land uses sensitive to increased noise levels (Land Use Categories 1, 2, 3 and 6 in Table EC-1 in the General Plan by limiting noise generation and by requiring use of noise attenuation measures such as acoustical enclosures and sound barriers, where feasible. The City considers significant noise impacts to occur if a project would: <ul> <li>Cause the DNL at noise sensitive receptors to increase by five dBA DNL or more where the noise levels would remain "Normally Acceptable"; or</li> <li>Cause the DNL at noise sensitive receptors to increase by three dBA DNL or more where noise levels would equal or exceed the "Normally Acceptable" level.</li> </ul> </li> </ul>
Policy EC-1.3	Mitigate noise generation of new nonresidential land uses to 55 dBA DNL at the property line when located adjacent to existing or planned noise-sensitive residential and public/quasi-public land uses.
Policy EC-1.6	Regulate the effects of operational noise from existing and new industrial and commercial development on adjacent uses through noise standards in the City's Municipal Code.
Policy EC-1.7	Require construction operations within San José to use best available noise suppression devices and techniques and limit construction hours near residential uses per the City's Municipal Code. The City considers significant construction noise impacts to occur if a project located within 500 feet of residential uses or 200 feet of commercial or office uses would:  • Involve substantial noise generating activities (such as building demolition, grading, excavation, pile driving, use of impact equipment, or building framing) continuing for more than 12 months.  For such large or complex projects, a construction noise logistics plan that specifies hours of construction, noise and vibration minimization measures, posting or notification of construction schedules, and designation of a noise disturbance coordinator who would respond to neighborhood complaints will be required to be in place prior to the start of construction and implemented during construction to reduce
Policy EC-2.3	noise impacts on neighboring residents and other uses.  Require new development to minimize continuous vibration impacts to adjacent uses during demolition and construction. For sensitive historic structures, including ruins and ancient monuments or buildings that are documented to be structurally weakened, a continuous vibration limit of 0.08 in/sec PPV (peak particle velocity) will be used to
	minimize the potential for cosmetic damage to a building. A continuous vibration limit of 0.20 in/sec PPV will be used to minimize the potential for cosmetic damage at buildings of normal conventional construction. Avoid use of impact pile drivers within 125 feet of any buildings, and within 300 feet of a historical building, or building in poor condition. On a project-specific basis, this distance of 300 feet may be reduced where warranted by a technical study by a qualified professional that verifies that there will be virtually no risk of cosmetic damage to sensitive buildings from the new development during demolition and construction.

## San José Municipal Code

Per the San José Municipal Code Title 20 (Zoning Ordinance) Noise Performance Standards, the sound pressure level generated by any use or combination of uses on a property shall not exceed the decibel levels indicated in the table below at any property line, except upon issuance and in compliance with a Special Use permit or Conditional Use Permit as provided in Chapter 20.100.

City of San José Zoning Ordinance Noise Standards				
Land Use Types	Maximum Noise Levels in Decibels at Property Line			
Residential, open space, industrial or commercial uses adjacent to a property used or zoned for residential purposes	55			
Open space, commercial, or industrial use adjacent to a property used for zoned for commercial purposes or other non-residential uses	60			
Industrial use adjacent to a property used or zoned for industrial use or other use other than commercial or residential purposes	70			

Chapter 20.100.450 of the Municipal Code establishes allowable hours of construction within 500 feet of a residential unit between 7:00 AM and 7:00 PM Monday through Friday unless permission is granted with a development permit or other planning approval. No construction activities are permitted on the weekends at sites within 500 feet of a residence.

## **Existing Setting**

#### Noise Fundamentals

Noise is measured in decibels (dB) and is typically characterized using the A-weighted sound level or dBA. This scale gives greater weight to the frequencies to which the human ear is most sensitive. The City's Envision San José 2040 General Plan applies the Day-Night Level (DNL) descriptor in evaluating noise conditions. The DNL represents the average noise level over a 24-hour period and penalizes noise occurring between the hours of 10 PM and 7 AM by 10 dB.

#### Vibration Fundamentals

Several different methods are typically used to quantify vibration amplitude. One method, used by the City, is Peak Particle Velocity (PPV). The PPV is defined as the maximum instantaneous positive or negative peak of the vibration wave. For this analysis, the PPV descriptor with units of mm/sec or in/sec is used to evaluate construction generated vibration for building damage and human annoyance.

#### **Existing Noise Environment**

The project site is located at 125 Kirk Avenue in the City of San José. Sensitive receptors in the vicinity of the site include residential land uses to the north, south, east, and west and Linda Vista Elementary School is located to the north, on the opposite side of Kirk Avenue.

The noise environment at the site and in the surrounding area results primarily from local vehicular traffic along Kirk Avenue, as well as from additional background vehicular traffic along Madeline Drive and Hyland Avenue. In addition, occasional aircraft flyovers associated with San José International Airport have some contribution to the noise environment. The nearest railroad tracks are

nearly three miles west of the site; as a result, railroad noise does not contribute substantially to the existing noise environment.

A noise monitoring survey consisting of two long-term noise measurements (LT-1 and LT-2) and three short-term noise measurements (ST-1 through ST-3) was made at the site and vicinity between Tuesday, November 29, 2022, and Wednesday, November 30, 2022. All measurement locations are shown in Figure 14.

LT-1 was made approximately 85 feet southwest of the centerline of Kirk Avenue. Hourly average noise levels at LT-1 typically ranged from 53 to 58 dBA L<sub>eq</sub> during daytime hours (7:00 a.m. and 10:00 p.m.) and from 42 to 52 dBA L<sub>eq</sub> during nighttime hours (10:00 p.m. and 7:00 a.m.). The day-night average noise level between 12:00 p.m. on Tuesday, November 29, 2022, and 12:00 p.m. on Wednesday, November 30, 2022, was 57 dBA DNL. The daily trend in noise levels at LT-1 is shown in Figure A1 of Appendix G. The main source of noise at this measurement location consisted of traffic along Kirk Avenue. School activities from Linda Vista Elementary School across the street, and aircraft noise associated with Reid-Hillview County Airport and Norman Y. Mineta San José International Airport also contributed to the noise environment.

LT-2 was made at the rear of the project site, approximately 430 feet southwest of the centerline of Kirk Avenue. Hourly average noise levels at LT-2 typically ranged from 47 to 53 dBA L<sub>eq</sub> during daytime hours and from 34 to 46 dBA L<sub>eq</sub> during nighttime hours. The day-night average noise level between 12:00 p.m. on Tuesday, November 29, 2022, and 12:00 p.m. on Wednesday, November 30, 2022, was 50 dBA DNL. The daily trend in noise levels at LT-1 is shown in Figure A2 of Appendix G. The main sources of noise at this measurement location are from aircraft. Background traffic and school activity also contributed to the noise environment.

ST-1 was made on Wednesday, November 30, 2022, between 11:40 a.m. and 11:50 a.m. As shown in Figure 12, location ST-1 was approximately 195 feet southwest of the centerline of Kirk Avenue. The main source of noise at this location is traffic along Kirk Avenue. School activities and aircraft also contributed to the noise environment. The 10-minute average noise level measured at this location was 47 dBA  $L_{eq}$ . Forty-three light vehicles on Kirk Avenue produced maximum noise levels ranging from 43 to 52 dBA  $L_{max}$ . Three trucks produced maximum noise levels ranging from 49 to 52 dBA  $L_{max}$ , and one bus produced maximum noise levels up to 54 dBA  $L_{max}$ . Aircraft produced maximum noise levels ranging from 46 to 61 dBA  $L_{max}$ .

ST-2 was made on Wednesday, November 30, 2022, between 11:50 a.m. and 12:00 p.m. As shown in Figure 12, location ST-2 was near the center of the site, along the property line, approximately 320 feet southwest of the centerline of Kirk Avenue. The main sources of noise at this measurement location are from aircraft. Background traffic noise and school activities also contributed to the noise environment. The 10-minute average noise level measured at this location was 42 dBA  $L_{\rm eq}$ . Aircraft produced maximum noise levels ranging from 42 to 54 dBA  $L_{\rm max}$ . Background traffic produced maximum noise levels ranging from 42 to 43 dBA  $L_{\rm max}$ , and school activities produced maximum noise levels ranging from 38 to 39 dBA  $L_{\rm max}$ .



Source: Illingworth & Rodkin, December 2022

ST-3 was made on Wednesday, November 30, 2022, between 12:10 p.m. and 12:20 p.m. As shown in Figure 14, location ST-3 was approximately 28 feet northwest of the centerline of Madeline Drive. The main source of noise at this location was traffic along Kirk Avenue and Madeline Drive. Aircraft noise also contributed to the noise environment. The 10-minute average noise level measured at this location was 54 dBA  $L_{eq}$ . Eight vehicles on Madeline Drive produced maximum noise levels ranging from 51 to 63 dBA  $L_{max}$ . Aircraft produced maximum noise levels ranging from 50 to 67 dBA  $L_{max}$ . Results of the short-term noise measurements are summarized in Table 8.

Table 8 Summary of Short-Term Noise Measurement Data							
Noise Measurement Location (Date, Time) $ L_{max}  L_{(1)}  L_{(10)}  L_{(50)}  L_{(90)}  L_{eq(10-min)} $							
ST-1: ~195 feet southwest of the centerline of Kirk Avenue (11/30/2022, 11:40-11:50 a.m.)	61	58	50	43	39	47	
ST-2: ~320 feet southwest of the centerline of Kirk Avenue (11/30/2022, 11:50 a.m12:00 p.m.)	54	52	45	40	37	42	
ST-3: ~28 feet northwest of the centerline of Madeline Drive (11/30/2022, 12:10-12:20 p.m.)	67	66	58	46	40	54	

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

ENV	IRONMENTAL IMPACTS	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
13.	NOISE. Would the project result in					
a)	Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?			X		14
b)	Generation of excessive groundborne vibration or groundborne noise levels?		X			14
c)	For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?			X		14

# **Explanation**

# Significance Criteria

The following criteria were used to evaluate the significance of environmental noise resulting from the project:

 A significant noise impact would be identified if the project would generate a substantial temporary or permanent noise level increase over ambient noise levels at existing noisesensitive receptors surrounding the project site and that would exceed applicable noise standards presented in the General Plan or Municipal Code at existing noise-sensitive receptors surrounding the project site.

- A significant noise impact would be identified if construction-related noise would temporarily increase ambient noise levels at sensitive receptors. The City of San José considers large or complex projects involving substantial noise-generating activities and lasting more than 12 months significant when within 500 feet of residential land uses or within 200 feet of commercial land uses or offices.
- A significant permanent noise level increase would occur if project-generated traffic would result in: a) a noise level increase of 5 dBA DNL or greater, with a future noise level of less than 60 dBA DNL, or b) a noise level increase of 3 dBA DNL or greater, with a future noise level of 60 dBA DNL or greater.
- A significant noise impact would be identified if the project would expose persons to or generate noise levels that would exceed applicable noise standards presented in the General Plan.
- A significant impact would be identified if the construction of the project would generate excessive vibration levels surrounding receptors. Groundborne vibration levels exceeding 0.2 in/sec PPV would have the potential to result in cosmetic damage to normal buildings. For sensitive historic structures, a continuous vibration limit of 0.08 in/sec PPV is used to determine the impact significance.
- A significant noise impact would be identified if the project would expose people residing or working in the project area to excessive aircraft noise levels.
- a) **Less Than Significant Impact**. The following addresses the temporary and permanent increase in ambient noise levels in the vicinity of the project in excess of applicable standards. The noise and vibration effects associated with the project are described below based on the results of the noise and vibration study (see Appendix G).

#### Project-Generated Noise Impacts During Construction

Noise impacts resulting from construction depend upon the noise generated by various pieces of construction equipment, the timing and duration of noise-generating activities, and the distance between construction noise sources and noise-sensitive areas. Construction noise impacts primarily result when construction activities occur during noise-sensitive times of the day (e.g., early morning, evening, or nighttime hours), the construction occurs in areas immediately adjoining noise-sensitive land uses, or when construction lasts over extended periods of time.

Policy EC-1.7 of the City's General Plan requires that all construction operations within the City to use best available noise suppression devices and techniques and to limit construction hours near residential uses per the Municipal Code allowable hours, which are between the hours of 7:00 a.m. and 7:00 p.m. Monday through Friday when construction occurs within 500 feet of a residential land use. Further, the City considers significant construction noise impacts to occur if a project that is located within 500 feet of residential uses or 200 feet of commercial

or office uses would involve substantial noise-generating activities (such as building demolition, grading, excavation, pile driving, use of impact equipment, or building framing) continuing for more than 12 months.

Construction activities generate considerable amounts of noise, especially during earth-moving activities when heavy equipment is used. The construction of the proposed project would involve demolition, excavation, trenching, and building construction. Minor off-site grading within the driveway at 3830 Madeline Drive located immediately to the east of the project site, will also briefly occur in order to install a storm drain lateral and a sewer lateral connecting the project site to the existing storm and sewer mains in Madeline Drive. The hauling of excavated materials and construction materials would generate truck trips on local roadways, as well. For the proposed project, pile driving, which generates excessive noise levels, would not occur.

Construction activities for individual projects are typically carried out in phases. During each phase of construction, there would be a different mix of equipment operating, and noise levels would vary by phase and vary within phases, based on the amount of equipment in operation and the location at which the equipment is operating. The typical range of maximum instantaneous noise levels for the proposed project would be 70 to 90 dBA  $L_{max}$  at a distance of 50 feet (see Appendix G, Table 6) from the equipment. Table 9 shows the hourly average noise level ranges, by construction phase, typical for various types of projects. Hourly average noise levels generated by construction are about 72 to 88 dBA  $L_{eq}$  for residential buildings, measured at a distance of 50 feet from the center of a busy construction site. Construction-generated noise levels drop off at a rate of about 6 dBA per doubling of the distance between the source and receptor. Shielding by buildings or terrain often results in lower construction noise levels at distant receptors.

Table 9 Typical Ranges of Construction Noise Levels at 50 Feet, L <sub>eq</sub> (dBA)								
	Domestic Housing		Hotel Scho	e Building, , Hospital, ol, Public Vorks	Garag Amu Recrea	rial Parking e, Religious sement & tions, Store, ce Station	& H Sev	Works Roads lighways, vers, and renches
	I	II	I	II	I	II	I	II
Ground								
Clearing	83	83	84	84	84	83	84	84
Excavation	88	75	89	79	89	71	88	78
Foundations	81	81	78	78	77	77	88	88
Erection	81	65	87	75	84	72	79	78
Finishing	88	72	89	75	89	74	84	84

I - All pertinent equipment present at site.

The construction schedule assumed that construction would start early-January 2023 and the project would be built out over a period of approximately 11.5 months. Construction phases would include demolition, site preparation, grading, trenching, building construction, and

II - Minimum required equipment present at site.

Source: U.S.E.P.A., Legal Compilation on Noise, Vol. 1, p. 2-104, 1973.

architectural coating. During each phase of construction, there would be a different mix of equipment operating, and noise levels would vary by phase and vary within phases, based on the amount of equipment in operation and the location at which the equipment is operating. Federal Highway Administration's (FHWA's) Roadway Construction Noise Model (RCNM) was used to calculate the hourly average noise levels for each phase of construction, assuming every piece of equipment would operate simultaneously, which would represent the worst-case scenario. This construction noise model includes representative sound levels for the most common types of construction equipment and the approximate usage factors of such equipment that were developed based on an extensive database of information gathered during the construction of the Central Artery/Tunnel Project in Boston, Massachusetts (CA/T Project or "Big Dig"). The usage factors represent the percentage of time that the equipment would be operating at full power.

Equipment expected to be used in each construction stage are summarized in Tables 10 through 13, along with the quantity of each type of equipment and the range of expected noise levels, assuming the operation of the two loudest pieces of construction equipment for each construction stage.

Table 10 shows the range of expected noise levels at residential land uses along the south, east, and west property lines, adjacent to the project site. It is projected that construction activities would occur between 50 and 425 feet of these receptors.

Table 11 shows the range of expected noise levels at the residence just north of the site, 133 Kirk Avenue, which would be partially shielded from construction noise by an intervening building. It is projected that construction activities would occur between 50 and 330 feet of this receptor.

Table 12 shows the range of expected noise levels at the nearby playground at Linda Vista Elementary School, just north across Kirk Avenue from the project site. It is projected that construction activities would occur between 220 and 595 feet of this receptor.

Table 13 shows the range of expected noise levels at single-family residences along Madeline Drive, which would be shielded from construction noise by intervening buildings. It is projected that construction activities would occur between 190 and 370 feet of these receptors.

Table 10 Estimated Construction Noise Levels for the Residential Land-Uses along the South, East, and West Property Lines					
Phase of Construction  Total Workdays  Construction Equipment (Quantity)  Estimated Construction Noise Level					
Demolition	25 days	Concrete/Industrial Saw (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (3)	(50 to 360 feet) 67 to 84 dBA L <sub>eq</sub>		
Site Preparation	3 days	Grader (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (1)	(50 to 395 feet) 65 to 83 dBA L <sub>eq</sub>		
Grading/Excavation	5 days	Grader (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (2)	(50 to 395 feet) 65 to 83 dBA L <sub>eq</sub>		

Table 10 Estimated Construction Noise Levels for the Residential Land-Uses along the South, East, and West Property Lines					
Phase of Construction	Total Workdays	Construction Equipment (Quantity)	Estimated Construction Noise Level		
Trenching/Foundation	3 days	Tractor/Loader/Backhoe (1) * Excavator (1) *	(50 to 395 feet) 61 to 78 dBA L <sub>eq</sub>		
Building – Exterior	279 days	Crane (1) Forklift (1) Generator Set (1) * Tractor/Loader/Backhoe (1) * Welder (3)	(50 to 395 feet) 61 to 79 dBA L <sub>eq</sub>		
Building – Interior/Architectural Coating	13 days	Air Compressor (1) *	(50 to 395 feet) 56 to 74 dBA L <sub>eq</sub>		
Paving	9 days	Cement and Mortar Mixer (1) * Paver (1) * Paving Equipment (1) Roller (1) Tractor/Loader/Backhoe (1)	(50 to 425 feet) 59 to 78 dBA L <sub>eq</sub>		

\* Denotes two loudest pieces of construction equipment per phase.

Table 11					
		e Levels for the Residential I Avenue (North of site)	Land-Uses		
Phase of Construction	Total Workdays	Construction Equipment (Quantity)	Estimated Construction Noise Level		
Demolition	25 days	Concrete/Industrial Saw (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (3)	(70 to 160 feet) 64** to 81 dBA L <sub>eq</sub>		
Site Preparation	3 days	Grader (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (1)	(95 to 330 feet) 56** to 77 dBA L <sub>eq</sub>		
Grading/Excavation	5 days	Grader (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (2)	(95 to 330 feet) 56** to 77 dBA L <sub>eq</sub>		
Trenching/Foundation	3 days	Tractor/Loader/Backhoe (1) * Excavator (1) *	(95 to 330 feet) 53** to 74 dBA L <sub>eq</sub>		
Building – Exterior	279 days	Crane (1) Forklift (1) Generator Set (1) * Tractor/Loader/Backhoe (1) * Welder (3)	(95 to 330 feet) 53** to 74 dBA L <sub>eq</sub>		
Building – Interior/Architectural Coating	13 days	Air Compressor (1) *	(95 to 330 feet) 47** to 68 dBA L <sub>eq</sub>		
Paving	9 days	Cement and Mortar Mixer (1) * Paver (1) * Paving Equipment (1) Roller (1) Tractor/Loader/Backhoe (1)	(50 to 300 feet) 52** to 76 dBA L <sub>eq</sub>		
* Denotes two loudest pieces of cons ** Assumes a conservative reduction					

Table 12							
<b>Estimated Construction Noise Levels for the Residential Land-Uses</b>							
for Linda Vista Elementary School							
Construction	Total Workdays	Construction Equipment (Quantity)	Estimated Construction No Level				
		Concrete/Industrial Saw (1) *	(270 + 450 C				

Phase of Construction	Total Workdays	Construction Equipment (Quantity)	Construction Noise Level		
Demolition	25 days	Concrete/Industrial Saw (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (3)	(270 to 450 feet) 55** to 69 dBA L <sub>eq</sub>		
Site Preparation	3 days	Grader (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (1)	(220 to 450 feet) 55** to 69 dBA L <sub>eq</sub>		
Grading/Excavation	5 days	Grader (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (2)	(220 to 595 feet) 51** to 70 dBA L <sub>eq</sub>		
Trenching/Foundation	3 days	Tractor/Loader/Backhoe (1) * Excavator (1) *	(220 to 595 feet) 47** to 66 dBA L <sub>eq</sub>		
Building – Exterior	279 days	Crane (1) Forklift (1) Generator Set (1) * Tractor/Loader/Backhoe (1) * Welder (3)	(220 to 595 feet) 48** to 66 dBA L <sub>eq</sub>		
Building – Interior/Architectural Coating	13 days	Air Compressor (1) *	(220 to 595 feet) 42** to 61 dBA L <sub>eq</sub>		
Paving	9 days	Cement and Mortar Mixer (1) * Paver (1) * Paving Equipment (1) Roller (1) Tractor/Loader/Backhoe (1)	(245 to 560 feet) 47** to 64 dBA L <sub>eq</sub>		
* Denotes two loudest pieces of construction equipment per phase.					

<sup>\*</sup> Denotes two loudest pieces of construction equipment per phase.

\*\* Assumes a conservative reduction of 10 dBA due to existing intervening buildings.

Table 13
<b>Estimated Construction Noise Levels for the Residential Land-Uses</b>
at Single-Family Residences along Madeline Drive

at Single-Family Residences along Madeline Drive						
Phase of Construction	Total Workdays	Construction Equipment (Quantity)	Estimated Construction Noise Level			
Demolition	25 days	Concrete/Industrial Saw (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (3)	(190 to 320 feet) 58** to 62** dBA L <sub>eq</sub>			
Site Preparation	3 days	Grader (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (1)	(200 to 370 feet) 55** to 61** dBA L <sub>eq</sub>			
Grading/Excavation	5 days	Grader (1) * Rubber-Tired Dozer (1) * Tractor/Loader/Backhoe (2)	(200 to 370 feet) 55** to 61** dBA L <sub>eq</sub>			
Trenching/Foundation	3 days	Tractor/Loader/Backhoe (1) * Excavator (1) *	(200 to 370 feet) 51** to 56** dBA L <sub>eq</sub>			
Building – Exterior	279 days	Crane (1) Forklift (1) Generator Set (1) * Tractor/Loader/Backhoe (1) * Welder (3)	(200 to 370 feet) 52** to 57** dBA L <sub>eq</sub>			

Table 13 Estimated Construction Noise Levels for the Residential Land-Uses at Single-Family Residences along Madeline Drive							
Phase of Construction  Total Workdays  Construction Equipment (Quantity)  Estimated Construction Noise Level							
Building – Interior/Architectural Coating	13 days	Air Compressor (1) *	(200 to 370 feet) 46** to 52** dBA L <sub>eq</sub>				
Paving	9 days	Cement and Mortar Mixer (1) * Paver (1) * Paving Equipment (1) Roller (1) Tractor/Loader/Backhoe (1)	(190 to 370 feet) 50** to 56** dBA L <sub>eq</sub>				
* Denotes two loudest pieces of cons ** Assumes a conservative reduction							

Nearby residences located along Kirk Avenue would have existing ambient noise levels represented by LT-1 of the monitoring survey, which ranged from 53 to 58 dBA L<sub>eq</sub> during daytime hours. The existing residences to the southwest of the project site and set back from Kirk Avenue by 460 feet or more would have ambient noise levels represented by LT-2, which ranged from 47 to 53 dBA L<sub>eq</sub> during daytime hours. All other residential properties sharing a property line with the project site would have ambient noise levels ranging from 47 to 58 dBA L<sub>eq</sub> during daytime hours. Other residential properties in the vicinity, such as homes along Madeline Drive, would have ambient daytime noise levels ranging from 50 to 56 dBA L<sub>eq</sub>, as represented by ST-3. The playground area of Linda Vista Elementary School would have ambient daytime noise levels ranging from 50 to 55 dBA L<sub>eq</sub>, as represented by ST-1.

As shown Table 10, construction noise levels at residential land uses along the south, east, and west property lines would range from 56 to 84 dBA L<sub>eq</sub> at various times throughout construction. Hourly average noise levels are calculated to intermittently exceed 80 dBA L<sub>eq</sub> during the first six weeks when demolition, grading, and excavation are occurring adjacent (within about 75 feet) to a residence. Table 11 shows that construction noise levels at 133 Kirk Avenue would range from 50 to 81 dBA L<sub>eq</sub>. Table 12 shows that construction noise levels at Linda Vista Elementary School would range from 42 to 70 dBA L<sub>eq</sub>. Table 13 shows that construction noise levels at residences along Madeline Drive would range from 46 to 62 dBA L<sub>eq</sub>. Since project construction would last for a period less than one year, and noise levels exceeding 80 dBA L<sub>eq</sub> would only occur intermittently during the first six weeks at an individual residence, this temporary construction impact would be considered less than significant in accordance with Policy EC-1.7 of the City's General Plan.

However, in order to protect the health and safety of persons, promote the general welfare of the community, and maintain quality of life, the project will be subject to the following best management practices. The construction crew shall adhere to the following construction best management practices to reduce construction noise levels emanating from the site and minimize disruption and annoyance at existing noise-sensitive receptors in the project vicinity. The incorporation of Standard Permit Conditions, identified below, would assist in assuring that construction noise would result in a less than significant temporary noise impact.

#### **Standard Permit Conditions**

- Limit construction to the hours of 7:00 a.m. to 7:00 p.m. Monday through Friday, unless permission is granted with a development permit or other planning approval. No construction activities are permitted within on the weekends at sites within 500 feet of a residence.
- Construct solid plywood fences around ground level construction sites adjacent to operational businesses, residences, or other noise-sensitive land uses.
- Equip all internal combustion engine-driven equipment with intake and exhaust mufflers that are in good condition and appropriate for the equipment.
- Prohibit unnecessary idling of internal combustion engines.
- Locate stationary noise-generating equipment such as air compressors or portable power generators as far as possible from sensitive receptors. Construct temporary noise barriers to screen stationary noise-generating equipment when located near adjoining sensitive land uses.
- Control noise from construction workers' radios to a point where they are not audible at existing residences bordering the project site.
- Notify all adjacent business, residences, and other noise-sensitive land uses of the construction schedule, in writing, and provide a written schedule of "noisy" construction activities to the adjacent land uses and nearby residences.
- If complaints are received or excessive noise levels cannot be reduced using the measures above, erect a temporary noise control blanket barrier along surrounding building facades that face the construction sites.
- Designate a "disturbance coordinator" who shall be responsible for responding to any complaints about construction noise. The disturbance coordinator shall determine the cause of the noise complaint (e.g., bad muffler, etc.) and shall require that reasonable measures be implemented to correct the problem. Conspicuously post a telephone number for the disturbance coordinator at the construction site and include it in the notice sent to neighbors regarding the construction schedule.
- Limit construction to the hours of 7:00 a.m. to 7:00 p.m. Monday through Friday for any on-site or off-site work within 500 feet of any residential unit. Construction outside of these hours may be approved through a development permit based on a site-specific "construction noise mitigation plan" and a finding by the Director of Planning, Building and Code Enforcement that the construction noise mitigation plan is adequate to prevent noise disturbance of affected residential uses.

## Project-Generated Noise Impacts During Operation

According to Policy EC-1.2 of the City's General Plan, a significant permanent noise increase would occur if the project would increase noise levels at noise-sensitive receptors by 3 dBA DNL or more where ambient noise levels exceed the "normally acceptable" noise level standard. Where ambient noise levels are at or below the "normally acceptable" noise level standard, noise level increases of 5 dBA DNL or more would be considered significant. The City's General Plan defines the "normally acceptable" outdoor noise level standard for the nearby residential land uses to be 60 dBA DNL. Existing ambient levels, based on the measurements made in the project vicinity, range from 50 to 58 dBA DNL. Therefore, a significant impact would occur if traffic or operational noise due to the proposed project would permanently increase ambient levels by 5 dBA DNL at residences not near Kirk Avenue, and by 3 dBA at residences near Kirk Avenue.

According to the *Envision San José 2040 General Plan Comprehensive Update EIR*, the traffic noise level increase at the project site would be less than 1 dBA DNL by the year 2035. The small increase in vehicle trips per day resulting from the project is not expected to result in a measurable traffic noise increase at the project site. Therefore, project traffic noise would not result in a permanent noise increase of 3 dBA DNL or more at noise-sensitive receptors in the project vicinity. This represents a less than significant impact.

## **Cumulative Impacts**

Cumulative noise impacts would include either cumulative traffic noise increases under future conditions or temporary construction noise from cumulative construction projects. A significant cumulative traffic noise increase would occur if two criteria are met: 1) if the cumulative traffic noise level increase was 3 dBA DNL or greater for future levels exceeding 60 dBA DNL or was 5 dBA DNL or greater for future levels at or below 60 dBA DNL; and 2) if the project would make a "cumulatively considerable" contribution to the overall traffic noise increase. A "cumulatively considerable" contribution would be defined as an increase of 1 dBA DNL or more attributable solely to the proposed project.

When the background plus project volumes were compared to the existing volumes, a noise level increase of 1 dBA DNL or less was calculated along every roadway segment, with and without the project. Therefore, cumulative traffic noise increases would not occur due to the proposed project.

Based on a review of the City's website,<sup>34</sup> there are no planned or approved projects located within 1,000 feet of the proposed project site. Therefore, no cumulative construction impacts would occur in the project vicinity.

b) Less Than Significant with Mitigation Incorporated. The construction of the project may generate perceptible vibration when heavy equipment or impact tools (e.g., jackhammers, hoe rams) are used. Construction activities would include demolition, site preparation work, foundation work, and new building framing and finishing. Pile driving equipment, which can cause excessive vibration, is not expected to be required for the proposed project.

<sup>&</sup>lt;sup>34</sup> https://csj.maps.arcgis.com/apps/Shortlist/index.html?appid=c4051ffa5efb4f4dbf8b6d8ec29cfabd

According to the City's Historic Resource Inventory,<sup>35</sup> the nearest historical structure is located at 5325 Alum Rock Avenue, which is more than 1,370 feet from the project site. No other historical buildings are located in the vicinity of the project site.

According to Policy EC-2.3 of the City of San José General Plan, a vibration limit of 0.08 in/sec PPV shall be used to minimize the potential for cosmetic damage to sensitive historical structures, and a vibration limit of 0.20 in/sec PPV shall be used to minimize damage at buildings of normal conventional construction. The vibration limits contained in this policy are conservative and designed to provide the ultimate level of protection for existing buildings in San José. As discussed in detail below, vibration levels exceeding these thresholds would be capable of cosmetically damaging adjacent buildings. Cosmetic damage (also known as threshold damage) is defined as hairline cracking in plaster, the opening of old cracks, the loosening of paint or the dislodging of loose objects. Minor damage is defined as hairline cracking in masonry or the loosening of plaster. Major structural damage is defined as wide cracking or the shifting of foundation or bearing walls.

Table 14 presents typical vibration levels that could be expected from construction equipment at a distance of 25 feet. Project construction activities, such as drilling, the use of jackhammers, rock drills and other high-power or vibratory tools, and rolling stock equipment (tracked vehicles, compactors, etc.), may generate substantial vibration in the immediate vicinity. Jackhammers typically generate vibration levels of 0.035 in/sec PPV, and drilling typically generates vibration levels of 0.09 in/sec PPV at a distance of 25 feet.

Vibration levels would vary depending on soil conditions, construction methods, and equipment used. Table 14 also summarizes the distances to the 0.08 in/sec PPV threshold for historical buildings and to the 0.2 in/sec PPV threshold for all other buildings. Since no historical buildings are located within 60 feet of the site, the 0.08 in/sec PPV threshold would not be exceeded at any historical buildings during project construction and is not discussed further.

Table 14 Vibration Source Levels for Construction Equipment								
Equipment		PPV at 25 feet. (in/sec)	Minimum Distance to Meet 0.08 in/sec PPV (feet)	Minimum Distance to Meet 0.2 in/sec PPV (feet)				
Clam shovel d	rop	0.202	59	26				
Hydromill	in soil	0.008	4	2				
(slurry wall)	in rock	0.017	7	3				
Vibratory Roll	er	0.210	61	27				
Hoe Ram		0.089	28	13				
Large bulldoze	er	0.089	28	13				
Caisson drillin	g	0.089	28	13				
Loaded trucks		0.076	24 11					
Jackhammer		0.035	12	6				
Small bulldoze	er	0.003	2	<1				

ource: Transit Noise and Vibration Impact Assessment Manual, Federal Transit Administration, Office of Planning and Environment, U.S. Department of Transportation, September 2018, as modified by Illingworth & Rodkin, Inc., November 2022.

<sup>&</sup>lt;sup>35</sup>www.sanjoseca.gov/your-government/departments/planning-building-code-enforcement/planning-division/historic-preservation/historic-resources-inventory

Maximum vibration levels of 1.233 in/sec PPV would result in a 30% chance of threshold or cosmetic damage and a 3% chance of minor damage at the nearest residential building located at 117 Kirk Avenue, if heavy equipment were to be used along the northeast property line. There is also a chance of threshold or cosmetic damage at 133 Kirk Avenue, 3876/3878 Madeline Drive, and 150 El Campo Drive if heavy equipment were to be used along property lines. Minor off-site grading of a driveway at 3830 Madeline Drive will also briefly occur. At this location, the use of heavy equipment within 30-feet, or use of light equipment within 15feet of existing buildings could produce vibration levels exceeding 0.2 in/sec PPV. No threshold or cosmetic damage, or minor or major damage would be expected at all other residential buildings immediately adjoining the project site.

Heavy vibration-generating construction equipment, such as vibratory rollers or clam shovel drops, would have the potential to produce vibration levels up to 0.2 in/sec PPV if used within 30-feet of residential buildings adjoining the project site. Much of the other lighter equipment could potentially produce vibration levels exceeding 0.2 in/sec PPV if used within 15-feet of residential buildings adjoining the project site. At all other structures more than 30-feet from the property lines, construction would not generate vibration levels exceeding 0.2 in/sec PPV. At these locations, and in other surrounding areas where vibration would not be expected to cause cosmetic damage, vibration levels may still be perceptible. However, as with any type of construction, this would be anticipated and would not be considered significant, given the intermittent and short duration of the phases that have the highest potential of producing vibration (use of jackhammers and other high-power tools). By use of administrative controls, such as notifying neighbors of scheduled construction activities and scheduling construction activities with the highest potential to produce perceptible vibration during hours with the least potential to affect nearby businesses, perceptible vibration can be kept to a minimum.

Construction activities would potentially generate vibration levels up to 1.233 in/sec PPV at the nearest single-family residences adjoining the project site if construction activities occurred within 5 feet of the property line. A study completed by the US Bureau of Mines analyzed the effects of blast-induced vibration on buildings in USBM RI 8507. 36 The findings of this study have been applied to buildings effected by construction-generated vibrations.<sup>37</sup> Threshold damage, which is described as cosmetic damage in this report, would entail hairline cracking in plaster, the opening of old cracks, the loosening of paint or the dislodging of loose objects. Minor damage would include hairline cracking in masonry or the loosening of plaster, and major structural damage would include wide cracking or shifting of foundation or bearing walls. Maximum vibration levels of 0.2 in/sec PPV or lower would result in virtually no measurable damage. With maximum vibration levels of 0.3 in/sec PPV, there would be less than 5 percent chance of threshold or cosmetic damage, with no minor or major damage would be expected at the buildings immediately adjoining the project site.

In summary, the construction of the project would potentially generate vibration levels exceeding the General Plan threshold of 0.2 in/sec PPV at non-historical properties in the project vicinity, as shown in Table 15. This represents a potentially significant impact.

<sup>&</sup>lt;sup>36</sup> Siskind, D.E., M.S. Stagg, J.W. Kopp, and C.H. Dowding, Structure Response and Damage Produced by Ground Vibration form Surface Mine Blasting, RI 8507, Bureau of Mines Report of Investigations, U.S. Department of the Interior Bureau of Mines, Washington, D.C., 1980.

<sup>&</sup>lt;sup>37</sup> Dowding, C.H., Construction Vibrations, Prentice Hall, Upper Saddle River, 1996.

Table 15 Vibration Levels at Nearby Buildings							
			PPV (i	n/sec)			
Equipment		117 Kirk Ave. (5ft)	133 Kirk Ave. & 3876/3878 Madeline Dr. (15ft)	150 El Campo Dr. (25ft)	3854 Madeline Dr. (30ft)		
Clam shovel drop		1.186	0.354	0.202	0.165		
Hydromill	in soil	0.047	0.014	0.008	0.007		
(slurry wall)	in rock	0.100	0.030	0.017	0.014		
Vibratory Roll	ler	1.233	0.368	0.210	0.172		
Hoe Ram		0.523	0.156	0.089	0.073		
Large bulldoze	er	0.523	0.156	0.089	0.073		
Caisson drilling		0.523	0.133	0.089	0.073		
Loaded trucks		0.446	0.133	0.076	0.062		
Jackhammer	Jackhammer		0.061	0.035	0.029		
Small bulldoze	er	0.018	0.005	0.003	0.002		

Source: Transit Noise and Vibration Impact Assessment Manual, Federal Transit Administration, Office of Planning and Environment, U.S. Department of Transportation, September 2018, as modified by Illingworth & Rodkin, Inc., November 2022.

<u>Impact NSE-1</u>: Construction of the project would generate vibration levels exceeding the General Plan threshold 0.2 in/sec PPV or more at buildings of normal conventional construction adjoining or located within 25 feet of the project site.

#### **Mitigation Measures**

# MM NSE 1 Construction Vibration Monitoring, Treatment, and Reporting Plan. Prior to the issuance of any grading permits, the project applicant shall implement a construction vibration monitoring plan to document conditions prior to, during, and after vibration generating construction activities. All plan tasks shall be undertaken under the direction of a licensed Professional Structural Engineer in the State of California and be in accordance with industry-accepted standard methods. The construction vibration monitoring plan shall include, but not be limited to, the following measures:

- The report shall include a description of measurement methods, equipment used, calibration certificates, and graphics as required to clearly identify vibration-monitoring locations.
- A list of all heavy construction equipment to be used for this project and the anticipated time duration of using the equipment that is known to produce high vibration levels (clam shovel drops, vibratory rollers, hoe rams, large bulldozers, caisson drillings, loaded trucks, jackhammers, etc.) shall be submitted to the Director of Planning or Director's designee of the Department of Planning, Building, and Code Enforcement by the contractor. This list shall be used to identify equipment and activities that would potentially generate substantial vibration and to define the level of

effort required for continuous vibration monitoring. Phase demolition, earth-moving, and ground impacting operations so as not to occur during the same time period.

- Prohibit the use of heavy vibration-generating construction equipment within 30 feet of adjacent buildings.
- Use a smaller vibratory roller, such as the Caterpillar model CP433E vibratory compactor, when compacting materials within 30 feet of adjacent buildings. Only use the static compaction mode when compacting materials within 15 feet of buildings.
- Document conditions at all structures located within 30 feet of construction prior to, during, and after vibration generating construction activities with the agreement of property owners. All plan tasks shall be undertaken under the direction of a licensed Professional Structural Engineer in the State of California and be in accordance with industry-accepted standard methods. Specifically:
  - Vibration limits shall be applied to vibration-sensitive structures located within 30 feet of all construction activities identified as sources of high vibration levels.
  - O Performance of a photo survey, elevation survey, and crack monitoring survey for each structure of normal construction within 30 feet of all construction activities identified as sources of high vibration levels. Surveys shall be performed prior to any construction activity, in regular intervals during construction, and after project completion of vibration generating construction activities, and shall include internal and external crack monitoring in the structures, settlement, and distress, and shall document the condition of the foundations, walls and other structural elements in the interior and exterior of said structures.
- Avoid dropping heavy equipment and use alternative methods for breaking up existing pavement, such as a pavement grinder, instead of dropping heavy objects, within 30 feet of adjacent buildings.
- The contractor shall alert heavy equipment operators to the close proximity of the adjacent structures so they can exercise extra care.
- Designate a person responsible for registering and investigating claims of excessive vibration. The contact information of such person shall be clearly posted on the construction site.
- Develop a vibration monitoring and construction contingency plan to identify structures where monitoring would be conducted, set up a vibration monitoring schedule, define structure-specific vibration limits, and address the need to conduct photo, elevation, and crack surveys to document before and after

construction conditions. Construction contingencies shall be identified for when vibration levels approached the limits.

- At a minimum, vibration monitoring shall be conducted during demolition and excavation activities.
- Conduct a post-construction survey on structures where either monitoring has indicated high vibration levels or complaints of damage has been made. Make appropriate repairs or compensation where damage has occurred as a result of construction activities.

Implementation of the above mitigation measure would reduce the vibration impact below the General Plan threshold 0.2 in/sec PPV or more at buildings of normal conventional construction adjoining or located within 25 feet of the project site to less than significant.

c) Less Than Significant Impact. Norman Y. Mineta San José International Airport is a publicuse airport located approximately 5.25 miles west of the project site. The project site lies well outside of the 60 dBA CNEL 2037 noise contour of the airport, according to the Norman Y. Mineta San José International 2020 Airport Master Plan EIR. Assuming standard construction materials for aircraft noise below 60 dBA DNL, the future interior noise levels resulting from aircraft would below 45 dBA DNL. As a result, the project would not be subjected to significant amounts of noise from aircraft landing or taking from the airport and would be compatible with the City's interior noise standards for aircraft noise. This represents a less than significant impact.

#### **Non-CEQA Effects**

In December 2015, the California Supreme Court issued an opinion in the California Building Industry Association vs. Bay Area Air Quality Management District (*CBIA vs. BAAQMD*) case that CEQA is primarily concerned with the impacts of a project on the environment, not the effects of the existing environment on a project. In light of this ruling, the effect of existing ambient noise on future users or residents of the project would not be considered an impact under CEQA. However, General Plan Policy EC-1.1 requires that existing ambient noise levels be analyzed for new residences, hotels, motels, residential care facilities, hospitals, and other institutional facilities, and that noise attenuation be incorporated into the project in order to reduce interior and exterior noise levels to acceptable limits.

The exterior noise threshold established in the City's General Plan for new residential projects is 60 dBA DNL at usable outdoor activity areas, excluding balconies and porches. The City requires that interior noise levels be maintained at 45 dBA DNL or less for residential land uses, and the Cal Green Code applies to the non-residential components of the proposed mixed-use project.

The future noise environment at the site would continue to result primarily from local vehicular traffic along Kirk Avenue, as well as from additional background vehicular traffic along Madeline Drive and

<sup>&</sup>lt;sup>38</sup> The 2027 Aircraft Noise Contours were superseded by the 2037 noise contours for the Airport's 2020 Amended Master Plan EIR. Located at https://www.flysanjose.com/sites/default/files/noise/2037\_CNEL.pdf. There are no changes to the relationship between the project site and the 60dBA contour.

Hyland Avenue. According to the *Envision San José 2040 General Plan Comprehensive Update EIR*,<sup>39</sup> the traffic noise level increase at the project site would be less than 1 dBA DNL by the year 2035. Additionally, the minor increase in vehicle trips per day resulting from the 18 proposed residential units would not result in a measurable traffic noise increase at the project site.

#### Future Exterior Noise Environment

It is assumed that each of the new homes will include outdoor use areas. Private balconies, decks, and front yards would not be considered outdoor use areas subject to the exterior noise thresholds, however, a backyard area would be subject to the City's thresholds. Future exterior noise levels at the assumed backyard area of the home nearest to Kirk Avenue would be approximately 58 dBA DNL, while the future exterior noise levels at the assumed backyard area of the home furthest from Kirk Avenue would be approximately 50 dBA DNL. Future noise levels at all outdoor use areas would be below the City's threshold of 60 dBA DNL.

#### Future Interior Noise Environment

The State of California and the City of San José requires that interior noise levels be maintained at 45 dBA DNL or less for residential land uses and that all non-residential land uses follow the requirements of the Cal Green Code.

Standard residential construction provides approximately 15 dBA of exterior-to-interior noise reduction, assuming the windows are partially open for ventilation. Standard construction with the windows closed provides approximately 20 to 25 dBA of noise reduction in interior spaces. Where exterior noise levels range from 60 to 65 dBA DNL, the inclusion of adequate forced-air mechanical ventilation is often the method selected to reduce interior noise levels to acceptable levels by closing the windows to control noise. Where noise levels exceed 65 dBA DNL, forced-air mechanical ventilation systems and sound-rated construction methods are normally required. Such methods or materials may include a combination of smaller window and door sizes as a percentage of the total building façade facing the noise source, sound-rated windows and doors, sound rated exterior wall assemblies, and mechanical ventilation so windows may be kept closed at the occupant's discretion.

The northern façade of the residential building nearest to Kirk Avenue would be set back approximately 48 feet from the centerline of the roadway. At this distance, the unit nearest to Kirk Avenue would be exposed to future exterior noise levels up to 59 dBA DNL. Assuming windows to be partially open, future interior noise levels in these units would be up to 44 dBA DNL. All other residential units would be further from Kirk Avenue and exposed to lower traffic noise levels. With incorporation of the standard permit condition below, standard building construction would be sufficient to meet the interior noise requirements set forth by the City of San José of 45 dBA DNL.

# **Standard Permit Condition**

**Interior Noise Standard For Residential Development.** The project applicant shall prepare final design plans that incorporate building design and acoustical treatments to ensure compliance with State Building Codes and City noise standards. A project-specific acoustical analysis shall be prepared to ensure that the design incorporates controls to reduce interior noise levels to 45 dBA DNL or lower

<sup>&</sup>lt;sup>39</sup> Envision San José 2040 General Plan Comprehensive Update EIR, State Clearinghouse Number 2009072096, File number PP09-011, June 2011.

within the residential unit. The project applicant shall conform with any special building construction techniques requested by the City's Building Department, which may include sound-rated windows and doors, sound-rated wall constructions, and acoustical caulking.

**Conclusion**: The project would have a less than significant impact related to noise and vibration with incorporation of identified mitigation measures and standard permit conditions.

## N. POPULATION AND HOUSING

## **Regulatory Framework**

#### State

Housing-Element Law

State requirements mandating that housing be included as an element of each jurisdiction's general plan is known as housing-element law. The Regional Housing Need Allocation (RHNA) is the state mandated process to identify the total number of housing units (by affordability level) that each jurisdiction must accommodate in its housing element. California housing-element law requires cities to: 1) zone adequate lands to accommodate its RHNA; 2) produce an inventory of sites that can accommodate its share of the RHNA; 3) identify governmental and non-governmental constraints to residential development; 4) develop strategies and a work plan to mitigate or eliminate those constraints; and 5) adopt a housing element and update it on a regular basis. 40 The City of San José Housing Element and related land use policies were last updated in January 2015.

#### Regional and Local

Plan Bay Area 2040

Plan Bay Area 2040 is a long-range transportation, land-use, and housing plan intended support a growing economy, provide more housing and transportation choices, and reduce transportation related pollution and greenhouse gas (GHG) emissions in the Bay Area. Plan Bay Area 2040 promotes compact, mixed-use residential and commercial neighborhoods near transit, particularly within identified Priority Development Areas (PDAs).<sup>41</sup>

The Association of Bay Area Governments (ABAG) allocates regional housing needs to each city and county within the nine-county San Francisco Bay Area, based on statewide goals. ABAG also develops forecasts for population, households, and economic activity in the Bay Area. ABAG, the Metropolitan Transportation Commission (MTC), and local jurisdiction planning staff created the Regional Forecast of Jobs, Population, and Housing, which is an integrated land use and transportation plan through the year 2040 (upon which Plan Bay Area 2040 is based).

## **Existing Setting**

Based on information from the State Department of Finance, the City of San José's population was estimated to be 976,482 in January 2022 and had an estimated total of 344,112 housing units, with an average of 2.91 persons per household. ABAG projects that the City's population will reach 1,377,145 with 448,310 households by 2040.

<sup>&</sup>lt;sup>40</sup> California Department of Housing and Community Development. "Regional Housing Needs Allocation and Housing Elements" http://hcd.ca.gov/community-development/housingelement/index.shtml

<sup>&</sup>lt;sup>41</sup> Association of Bay Area Governments and Metropolitan Transportation Commission. "Project Mapper." http://projectmapper.planbayarea.org/

<sup>&</sup>lt;sup>42</sup> California Department of Finance, E-5 Population and Housing Estimates for Cities, Counties, and the State, 2021.

<sup>&</sup>lt;sup>43</sup> Association of Bay Area Governments and Metropolitan Transportation Commission, Plan Bay Area 2040 Projections 2040, 2022.

A project can induce substantial population growth by: 1) proposing new housing beyond projected or planned development levels, 2) generating demand for housing as a result of new businesses, 3) extending roads or other infrastructure to previously undeveloped areas, or 4) removing obstacles to population growth (e.g., expanding capacity of a wastewater treatment plant beyond that necessary to serve planned growth). The General Plan EIR concluded that the potential for direct growth inducing impacts from buildout of the General Plan would be minimal because planned growth would consist entirely of development within the City's existing Urban Growth Boundary and Urban Service Area.

## **Impacts and Mitigation**

## Thresholds per CEQA Checklist

ENVIRONMENTAL IMPACTS		Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
14.	POPULATION AND HOUSING. Would the project:					
a)	Induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?			X		1,2
b)	Displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?				X	1, 2

# **Explanation**

- a) Less Than Significant Impact. The project proposes up to 18 residential units with total future population at the proposed project site estimated at 52 individuals (based on 2.91 persons per household). While the site is currently located in unincorporated Santa Clara County, the project would annex the site into the City of San José. The development is proposed to accommodate the growing demand for housing within the San José area. The project is consistent with the site's General Plan land use designation of *Residential Neighborhood* and, therefore, would not add growth beyond what was anticipated from buildout of the General Plan.
- b) **No Impact**. The project consists of the demolition of an existing single-family residence and development of 18 new residential units on the site. The project would result in a net gain of 17 residential units compared to existing conditions. The project would not displace substantial existing housing units or require the construction of replacement housing elsewhere. There would be no impact.

**Conclusion**: The project would have a less than significant impact on population and housing.

## O. PUBLIC SERVICES

# **Regulatory Framework**

#### State

California Government Code Section 65996

California Government Code Section 65996 stipulates that an acceptable method of offsetting a project's effect on the adequacy of school facilities is the payment of a school impact fee prior to issuance of a building permit. The legislation states that payments of school impact fees "are hereby deemed to provide full and complete school facilities mitigation" under CEQA [§65996(b)]. The school district is responsible for implementing the specific methods of school impact mitigation under the Government Code. The CEQA documents must identify that school impact fees and the school districts' methods of implementing measures specified by Government Code 65996 would adequately mitigate project-related increases in student enrollment.

*Ouimby Act – California Code Sections 66475-66478* 

The Quimby Act (California Government Code Sections 66475-66478) was approved by the California legislature to preserve open space and parkland in the State. The Quimby Act authorizes local governments to establish ordinances requiring developers of new subdivisions to dedicate parks, pay an in-lieu fee, or perform a combination of the two. As described below, the City has adopted a Parkland Dedication Ordinance and a Park Impact Ordinance, consistent with the Quimby Act.

#### Local

Parkland Dedication Ordinance and Park Impact Ordinance

The City of San José has adopted the Parkland Dedication Ordinance (PDO, Municipal Code Chapter 19.38) and Park Impact Ordinance (PIO, Municipal Code Chapter 14.25), requiring new residential development to either dedicate sufficient land to serve new residents or pay fees to offset the increased costs of providing new park facilities for new development. Under the PDO and PIO, a project can satisfy half of its total parkland obligation by providing private recreational facilities onsite. For projects exceeding 50 units, the City decides whether the project will dedicate land for a new public park site or provide a fee in-lieu of land dedication. The acreage of parkland required is based on the minimum acreage dedication formula outlined in the PDO.

#### General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating public service impacts from development projects. Policies applicable to the project are presented below.

Envision San José 2040 Relevant Public Service Policies						
Policy CD-5.5	Include design elements during the development review process that address					
	security, aesthetics, and safety. Safety issues include, but are not limited to,					
	minimum clearances around buildings, fire protection measures such as peak load					
	water requirements, construction techniques, and minimum standards for vehicular					

<b>Envision San Jo</b>	Envision San José 2040 Relevant Public Service Policies				
	and pedestrian facilities and other standards set forth in local, state, and federal regulations.				
Policy FS-5.6	When reviewing major land use or policy changes, consider the availability of				
	police and fire protection, parks and recreation and library services to the affected area as well as the potential impacts of the project on existing service levels.				
Policy ES-2.2	Construct and maintain architecturally attractive, durable, resource-efficient, and				
	environmentally healthful library facilities to minimize operating costs, foster				
	learning, and express in built form the significant civic functions and spaces that				
	libraries provide for the San José community. Library design should anticipate and				
	build in flexibility to accommodate evolving community needs and evolving				
	methods for providing the community with access to information sources. Provide				
D 1' FG 2 1	at least 0.59 SF of space per capita in library facilities.				
Policy ES-3.1	Provide rapid and timely Level of Service (LOS) response time to all emergencies:				
	1. For police protection, use as a goal a response time of six minutes or less for 60 percent of all Priority 1 calls, and of eleven minutes or less for 60 percent of all				
	Priority 2 calls.				
	2. For fire protection, use as a goal a total response time (reflex) of eight minutes				
	and a total travel time of four minutes for 80 percent of emergency incidents.				
Policy ES-3.9	Implement urban design techniques that promote public and property safety in new				
	development through safe, durable construction and publicly-visible and				
	accessible spaces.				
Policy ES-3.11	Ensure that adequate water supplies are available for fire-suppression throughout				
	the City. Require development to construct and include all fire suppression				
	infrastructure and equipment needed for their projects. PR-1.1 Provide 3.5 acres				
	per 1,000 population of neighborhood/community serving parkland through a				
	combination of 1.5 acres of public park and 2.0 acres of recreational school				
	grounds open to the public per 1,000 San José residents.				

## **Existing Setting**

The project site is located in an unincorporated area of Santa Clara County, within the urban service area for the City of San José. As a result, public services are provided by City departments, as described below. The project proposes to annex the site into the City limits.

<u>Fire Protection</u>: Fire protection services are provided to the project site by the San José Fire Department (SJFD). The closest fire station to the project site is Station #2, located about 1 mile south of the site at 2949 Alum Rock Avenue.

<u>Police Protection</u>: Police protection services are provided to the project site by the San José Police Department (SJPD) headquartered at 201 West Mission Street. The City has four patrol divisions and 16 patrol districts. Patrols are dispatched from police headquarters and the patrol districts consist of 83 patrol beats, which include 357 patrol beat building blocks.

<u>Parks</u>: The nearest park to the project site is Fleming Park, located within walking distance less than 0.38 miles southeast of the site. The City of San José has adopted the Parkland Dedication Ordinance and Park Impact Ordinance, which require residential developers to dedicate public park land or pay in-lieu fees (or both) to compensate for the increase in demand for neighborhood parks.

<u>Schools</u>: Schools serving the project area are located within the boundaries of Alum Rock Union Elementary School District and the East Side Union High School District. The most likely public schools to serve the project area are presented below.

Schools in Project Area						
Elementary Middle High						
Linda Vista Elementary School	Joseph George School	James Lick High School				
100 Kirk Avenue	277 Mahoney Drive	57 N. White Road				
San José, CA 95127	San José, CA 95127	San José, CA 95127				

State law (Government Code §65996) identifies the payment of school impact fees as an acceptable method of offsetting a project's impact on school facilities. In San José, developers can either negotiate directly with the affected school district or make a payment per square foot of multi-family units and new commercial uses, prior to issuance of a building permit. The school district is responsible for implementing the specific methods for mitigating school impacts under the Government Code.

<u>Libraries</u>: The San José Public Library System consists of one main library and 24 branch libraries. The nearest branch to the project site is the Dr. Roberto Cruz Alum Rock Branch Library, about 0.81 miles south of the site.

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

ENVIRONMENTAL IMPACTS		Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
15.	PUBLIC SERVICES. Would the project result in substantial a					
	physically altered governmental facilities, need for new or phy					
	cause significant environmental impacts, in order to maintain a for any of the public services:	acceptable servi	ce ratios, respons	se times or other	r performan	ice objectives
_						
a)	Fire protection?			X		1, 2
b)	Police protection?			X		1, 2
c)	Schools?			X		1, 2
d)	Parks?			X		1, 2
e)	Other public facilities?			X		1, 2

# **Explanation**

a) Less Than Significant Impact. The project proposes to redevelop the site with 18 residential units, which would intensify the use of the site compared to existing conditions. This would result in an incremental increase in the demand for fire protection services. The project site, however, is currently served by the SJFD and the amount of proposed development represents a small fraction of the total growth identified in the General Plan. The project, by itself, would not preclude the SJFD from meeting their service goals and would not require the construction of new or expanded fire facilities. In addition, the proposed project would be constructed in accordance with current building and Fire codes and would be required to be maintained in accordance with applicable City policies to promote public and property safety. Therefore, the

proposed residential development would not significantly impact fire protection services or require the construction of new or remodeled facilities. This represents a less than significant impact.

- b) Less Than Significant Impact. The project proposes to redevelop the site with 18 residential units, which would intensify the use of the site compared to its existing state. This would result in an incremental increase in the demand for police protection services. The project site, however, is currently served by the SJPD and the amount of proposed development represents a small fraction of the total growth identified in the General Plan. The project, by itself, would not preclude the SJPD from meeting their service goals and would not require the construction of new or expanded police facilities. In addition, the proposed project would be constructed in accordance with current building codes and would be required to be maintained in accordance with applicable City policies to promote public and property safety. This represents a less than significant impact.
- c) Less Than Significant Impact. The proposed residential development would generate additional new students. The project would be subject to school impact fee to accommodate the incremental demand on school services, including the state-mandated school district impact fee, to compensate for any impacts to school services. With payment of these impact fees, the project would account for its potential to incrementally increase demand on school services, resulting in a less than significant impact.
- d) Less Than Significant Impact. The proposed residential development would generate some additional park users. While future users of the site may utilize nearby parks, they are unlikely to place a major physical burden on these facilities. The City's Parkland Dedication Ordinance and Park Impact Ordinance require residential developers to dedicate public park land or pay in-lieu fees (or both) to compensate for the increase in demand for neighborhood parks. The project would be required to comply with the City's park ordinances, which would offset impacts to park/recreation facilities. This represents a less than significant impact.
- e) Less Than Significant Impact. The proposed residential development could have an incremental increase in the demand for other public services, including library services. However, the General Plan FEIR concluded that development allowed under the General Plan would be adequately served by existing and planned library facilities. This represents a less than significant impact.

**Conclusion**: The project would have a less than significant impact on public services.

## P. RECREATION

# **Regulatory Framework**

#### State

Assembly Bill 1359 – Quimby Act

The Quimby Act, which is within the Subdivision Map Act, authorizes the legislative body of a city or county to require the dedication of land or impose fees for park or recreational purposes as a condition to the approval of a tentative or parcel subdivision map, if specified requirements are met. On September 28<sup>th</sup>, 2013 Governor Brown signed the AB 1359, the purpose of which was to amend the existing Quimby Act to authorize local governments to spend Quimby Act funds beyond parks that serve the development from where the funds were sourced. To reallocate the funds in this manner, AB 1359 requires the legislative body to hold a public hearing before using fees as prescribed in the bill.

#### Local

Parkland Dedication Ordinance and Park Impact Ordinance

The City of San José has adopted the Parkland Dedication Ordinance and Park Impact Ordinance, which require residential developers to dedicate public park land or pay in-lieu fees (or both) to compensate for the increase in demand for neighborhood parks. See *Section O. Public Services* for additional discussion.

Activate SJ Strategic Plan

The Activate SJ Strategic Plan was developed by the City of San José as an update to the Greenprint 2009 Plan. The Plan serves as an outline of goals and policies of the City's Department of Parks, Recreation, and Neighborhood Services, and is intended to act as a 20-year strategic plan in alignment with the Envision San José 2040 General Plan. The Activate SJ Strategic Plan will be updated at five-year intervals. The Plan identifies five major guiding principles, Stewardship, Nature, Equity & Access, Identity, and Public Life, to achieve the City's goal of connecting people through parks, recreation, and neighborhood services.

# **Existing Setting**

The City of San José owns and maintains approximately 3,617 acres of parkland, including neighborhood parks, community parks, and regional parks, for a total of 210 public parks. The City has 47 community centers and over 62 miles of trails. The City's Department of Parks, Recreation, and Neighborhood Services is responsible for development, operation, and maintenance of all City park facilities.

The nearest park to the project site is Fleming Park, located within walking distance less the 0.38 miles southeast of the site.

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

ENVIRONMENTAL IMPACTS		Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
16.	RECREATION. Would the project:					
a)	Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?			X		1, 2
b)	Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?			X		1, 2

# **Explanation**

a), b) Less Than Significant Impact. The project proposes up to 18 residential units with total future population at the proposed project site estimated at 52 individuals (based on 2.91 persons per household). This would incrementally increase the demands on nearby recreational facilities. The City of San José has adopted the Parkland Dedication Ordinance and Park Impact Ordinance, which require residential developers to dedicate public park land or pay in-lieu fees (or both) to compensate for the increase in demand for neighborhood parks (see Section O, Public Services). The project would be required to comply with the City's park ordinances, which would offset impacts to park/recreation facilities. This represents a less than significant impact.

**Conclusion**: The project would have a less than significant impact on recreational facilities.

# Q. TRANSPORTATION

The proposed project is below the City's screening thresholds for Level of Service (LOS) and Vehicle Miles Travelled (VMT) due to the few number of residential units proposed for the site (18). As a result, neither a detailed CEQA Transportation Analysis nor a Local Transportation Analysis was prepared for the proposed project.

#### **Regulatory Framework**

#### State

Regional Transportation Plan

The MTC is the transportation planning, coordinating, and financing agency for the nine-county San Francisco Bay Area, including Santa Clara County. MTC is charged with regularly updating the Regional Transportation Plan, a comprehensive blueprint for the development of mass transit, highway, airport, seaport, railroad, bicycle, and pedestrian facilities in the region. MTC and ABAG adopted Plan Bay Area 2040 in July 2017, which includes a Regional Transportation Plan to guide regional transportation investment for revenues from federal, state, regional and local sources through 2040.

Senate Bill 743

SB 743 establishes criteria for determining the significance of transportation impacts using a vehicle miles traveled metric intended to promote the reduction of GHG emissions, the development of multimodal transportation networks, and a diversity of land uses. Specifically, SB 743 requires the replacement of automobile delay—described solely by level of service or similar measures of vehicular capacity or traffic congestion—with VMT as the recommended metric for determining the significance of transportation impacts. The Governor's Office of Planning and Research (OPR) approved the CEQA Guidelines implementing SB 743 on December 28, 2018. Local jurisdictions were required to implement a VMT policy by July 1, 2020. SB 743 did not authorize OPR to set specific VMT impact thresholds, but it did direct OPR to develop guidelines for jurisdictions to utilize. CEQA Guidelines Section 15064.3(b)(1) describes factors that might indicate whether a development project's VMT may be significant. Projects located within 0.50 mile of transit are generally be considered to have a less than significant transportation impact based on OPR guidance.

# Regional and Local

Final Plan Bay Area 2040

The Metropolitan Transportation Commission (MTC) and the Association of Bay Area Governments (ABAG) adopted the Final Plan Bay Area 2040 in July 2017. The Final Plan Bay Area 2040 is an updated long-range Regional Transportation Plan and Sustainable Communities Strategy for the nine-county San Francisco Bay Area. This plan focuses on the following strategies:

- Forecasting transportation needs through the year 2040.
- Preserving the character of our diverse communities.
- Adapting to the challenges of future population growth.

This effort grew out of the California Sustainable Communities and Climate Protection Act of 2008 (California Senate Bill 375, Steinberg), which requires each of the state's 18 metropolitan areas – including the Bay Area – to reduce greenhouse gas emissions from cars and light trucks. Plan Bay Area 2040 is a limited and focused update of the region's previous integrated transportation and land use plan, Plan Bay Area, adopted in 2013.

# Santa Clara County Congestion Management Program

In accordance with California Statute (Government Code 65088), Santa Clara County has established a Congestion Management Program (CMP). The intent of the CMP legislation is to develop a comprehensive transportation improvement program among local jurisdictions to reduce traffic congestion and improve land use decision-making and air quality. VTA serves as the Congestion Management Agency (CMA) for Santa Clara County and maintains the County's CMP.

## Council Policy 5-1 Transportation Analysis

In alignment with SB 743 and the City's goals in the Envision San José 2040 General Plan, the City has adopted a new "Transportation Analysis Policy" (Council Policy 5-1) to replace the former Transportation Level of Service Policy (Council Policy 5-3). The new policy establishes the thresholds for transportation impacts under CEQA based on VMT rather than intersection level of service (LOS). VMT is the total miles of travel by personal motorized vehicles from a project in a day. The intent of this change in policy is to shift the focus of transportation analysis under CEQA from vehicle delay and roadway capacity to a reduction in vehicle emissions and the creation of multimodal networks that support integrated land uses. 44 According to the policy, an employment facility (e.g., office, R & D) or a residential project's transportation impact would be less than significant if the project VMT is 15 percent or more below the existing average regional VMT per employee, or the existing average citywide or regional per capita VMT respectively. For industrial projects (e.g., warehouse, manufacturing, distribution), the impact would be less than significant if the project VMT is equal to or less than existing average regional per capita VMT per employee. The threshold for a retail project is whether it generates net new regional VMT, as new retail typically redistributes existing trips and miles traveled as opposed to inducing new travel. If a project's VMT does not meet the established thresholds, mitigation measures would be required, where feasible.

The policy also requires preparation of a Local Transportation Analysis (LTA) to analyze non-CEQA transportation issues, including local transportation operations, intersection level of service, and site access and circulation. The LTA also addresses CEQA issues related to pedestrian, bicycle access, and transit.

Screening criteria have been established to determine which projects require a detailed VMT analysis. If a project meets the relevant screening criteria, it is considered to a have a less than significant VMT impact. Under Policy 5-1, the screening criteria are as follows:

<sup>&</sup>lt;sup>44</sup> The new policy took effect on March 29, 2018.

- 1. Small Infill Projects,
- 2. Local-Serving Retail,
- 3. Local-Serving Public Facilities,
- 4. Transit Supportive Projects in Planned Growth Areas with Low VMT and High-Quality Transit,
- 5. Restricted Affordable, Transit Supportive Residential Projects in Planned Growth Areas with High Quality Transit, and
- 6. Transportation Projects that reduce or do not increase VMT.

# General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating transportation impacts from development projects. Policies applicable to the proposed project are presented below.

<b>Envision San José</b>	2040 Relevant Transportation Policies
Policy TR-1.1	Accommodate and encourage use of non-automobile transportation modes to
	achieve San José's mobility goals and reduce vehicle trip generation and vehicle
	miles traveled (VMT).
Policy TR-1.2	Consider impacts on overall mobility and all travel modes when evaluating
	transportation impacts of new developments or infrastructure projects.
Policy TR-1.4	Through the entitlement process for new development, projects shall be required to
	fund or construct needed transportation improvements for all transportation modes
	giving first consideration to improvement of bicycling, walking and transit
	facilities and services that encourage reduced vehicle travel demand.
	<ul> <li>Development proposals shall be reviewed for their impacts on all</li> </ul>
	transportation modes through the study of Vehicle Miles Traveled (VMT),
	Envision San José 2040 General Plan policies, and other measures
	enumerated in the City Council Transportation Analysis Policy and its
	Local Transportation Analysis. Projects shall fund or construct
	proportional fair share mitigations and improvements to address their
	impacts on the transportation systems.
	The City Council may consider adoption of a statement of overriding
	considerations, as part of an EIR, for projects unable to mitigate their
	VMT impacts to a less than significant level. At the discretion of the City
	Council, based on CEQA Guidelines Section 15021, projects that include
	overriding benefits, in accordance with Public Resources Code Section 21081 and are consistent with the General Plan and the Transportation
	Analysis Policy 5-1 may be considered for approval. The City Council
	will only consider a statement of overriding considerations for (i) market-
	rate housing located within General Plan Urban Villages; (ii) commercial
	or industrial projects; and (iii) 100% deed-restricted affordable housing as
	defined in General Plan Policy IP-5.12. Such projects shall fund or
	construct multimodal improvements, which may include improvements to
	transit, bicycle, or pedestrian facilities, consistent with the City Council
	Transportation Analysis Policy 5-1.
	Area Development Policy. An "area development policy" may be adopted
	by the City Council to establish special transportation standards that
	identifies development impacts and mitigation measures for a specific
	geographic area. These policies may take other names or forms to
	accomplish the same purpose.

<b>Envision San José</b>	2040 Relevant Transportation Policies
Policy TR-1.5	Design, construct, operate, and maintain public streets to enable safe, comfortable,
	and attractive access and travel for motorists and for pedestrians, bicyclists, and
	transit users of all ages, abilities, and preferences.
Policy TR-1.6	Require that public street improvements provide safe access for motorists and
	pedestrians along development frontages per current City design standards.
Policy TR-2.8	Require new development where feasible to provide on-site facilities such as
	bicycle storage and showers, provide connections to existing and planned
	facilities, dedicate land to expand existing facilities or provide new facilities such
	as sidewalks and/or bicycle lanes/paths, or share in the cost of improvements.
Policy TR-3.3	As part of the development review process, require that new development along
	existing and planned transit facilities consist of land use and development types
	and intensities that contribute towards transit ridership. In addition, require that
	new development is designed to accommodate and to provide direct access to
	transit facilities.
Policy TR-5.3	Development projects' effects on the transportation network will be evaluated
	during the entitlement process and will be required to fund or construct
	improvements in proportion to their impacts on the transportation system.
	Improvements will prioritize multimodal improvements that reduce VMT over
	automobile network improvements.
	<ul> <li>Downtown. Downtown San José exemplifies low-VMT with integrated</li> </ul>
	land use and transportation development. In recognition of the unique
	position of the Downtown as the transit hub of Santa Clara County, and as
	the center for financial, business, institutional and cultural activities,
	Downtown projects shall support the long-term development of a world
	class urban transportation network.
Policy TR-8.4	Discourage, as part of the entitlement process, the provision of parking spaces
	significantly above the number of spaces required by code for a given use.
Policy TR-9.1	Enhance, expand and maintain facilities for walking and bicycling, particularly to
	connect with and ensure access to transit and to provide a safe and complete
	alternative transportation network that facilitates non-automobile trips.
Policy CD-3.3	Within new development, create a pedestrian friendly environment by connecting
	the internal components with safe, convenient, accessible, and pleasant pedestrian
	facilities and by requiring pedestrian connections between building entrances,
	other site features, and adjacent public streets.

# **Existing Setting**

## Existing Roadway Network

Regional access to the project site is provided via I-680. Local access to the project site is provided via Alum Rock Avenue, Kirk Avenue, and Madeline Drive.

<u>I-680</u> is a north-south freeway that begins at US 101 in San José, where I-280 transitions to I-680, and ends at I-80 in Solano County. I-680 provides access to the project site via the McKee Road and the Alum Rock Road/State Route 130 interchanges. The section of I-680 in the project vicinity is an eightlane freeway, with four mixed-flow lanes in both directions.

<u>Alum Rock Road/State Route 130</u> is a northeast-southwest two-lane roadway located to the east of the project site. In the vicinity of the project, it is designated partially as a City Connector Street (southwest

of Kirk Avenue) and a Local Connector Street (northeast of Kirk Avenue). State Route 130 connects US 101 and I-680 to the Lick Observatory. It provides direct access to the project site via Kirk Avenue.

<u>McKee Road</u> is a northeast-southwest four-lane street located to the west of the project site. In the vicinity of the project, it is designated partially as a City Connector Street (west of Kirk Avenue) and a Local Connector Street (east of Kirk Avenue). It provides direct access to the project site via Kirk Avenue.

<u>Madeline Drive</u> is a northeast-southwest two-way, unstriped street to the west of the project site. Madeline Drive does not carry a designation per the City's transportation network diagram in the 2040 General Plan. It provides direct access to the project site via Kirk Avenue.

<u>Kirk Avenue</u> is a southeast-northwest two-way striped roadway that connects McKee Road to Alum Rock Road/State Route 130. In the vicinity of the project, it is designated as a Local Connector Street. The project site is directly accessed via Kirk Avenue.

#### Public Transit

The Santa Clara Valley Transportation Authority (VTA) operates a bus and light rail transit (LRT) system in Santa Clara County. The nearest bus line to the project site is Line 71, which extends along North White Road. The White and Warm Springs bus stop for Line 71 is located about 0.5 miles southwest of the proposed project site. This line travels between Milpitas Transit Center and the Eastridge Transit Center. Currently, no rail service is available within the project area.

## Bicycle and Pedestrian Facilities

Sidewalks are found along local roadways in the immediate project vicinity. The existing network of sidewalks provides good connectivity for pedestrians between the project site and other surrounding land uses. Of the nearby roadways, only McKee Road has dedicated bicycle facilities, consisting of Class II bikeways (bike lanes). Other roadways in the project area lack dedicated bicycle facilities.

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

ENVIRONMENTAL IMPACTS		Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
17.	TRANSPORTATION. Would the project:					
a)	Conflict with program plan, ordinance or policy addressing the circulation system, including transit, roadway, bicycle and pedestrian facilities?			X		1, 2
b)	Would the project conflict or be inconsistent with CEQA Guidelines Section 15064.3, subdivision (b)?			X		1, 2
c)	Substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?			X		1, 2
d)	Result in inadequate emergency access?			X		1, 2

# **Explanation**

- a) Less Than Significant Impact. Per City Council Policy 5-1, development projects may be required to prepare a local transportation analysis to 1) ensure that the local transportation system (inclusive of roadways, bikeways, and pedestrian sidewalks) is appropriate for serving the type, character, and intensity of the proposed project and surrounding land uses; 2) encourage projects to reduce personal motorized vehicle trips and increase transportation mode share (including use of public transit, bicycling, walking), and; 3) address issues related to operations and safety for all transportation modes (motor vehicles, bicycles, pedestrian, etc.). The determination as to whether a project requires a local transportation analysis rests with the Director of the City Department of Public Works per City Council Policy 5-1. Due to the small size of the project (18 attached residential units), a local transportation analysis was determined not to be required for the project by the City Department of Public Works to analyze operational transportation issues (consistent with City Council Policy 5-1). The City will review the project design plans for vehicle, bicycle, and pedestrian access as well as access to public transportation for consistency with the General Plan Policies and design guidelines. Therefore, the project would not conflict with program plan, ordinance or policy addressing the circulation system, including transit, roadway, bicycle, and pedestrian facilities. This represents a less than significant impact.
- b) Less Than Significant Impact. SB 743, which was codified in PRC Section 21099, required changes to the CEQA Guidelines regarding the analysis of transportation impacts. Pursuant to Section 21099, the criteria for determining the significance of transportation impacts must "promote the reduction of greenhouse gas emissions, the development of multimodal transportation networks, and a diversity of land uses." As a result, the Governor's Office of Planning and Research proposed changes to the CEQA Guidelines that identify VMT as the appropriate metric to evaluate a project's transportation impacts. VMT refers to the amount and distance of automobile travel attributable to a project.

Screening criteria have been established to determine which projects require a detailed VMT analysis per City Council Policy 5-1. If a project meets the relevant screening criteria, it is considered to a have a less than significant VMT impact. The project does not require a VMT analysis because it consists of 18 attached residential units and meets the screening criteria of "infill development - single-family attached or multi-family housing of 25 units or less." Therefore, the project would have a less than significant impact related to CEQA Guidelines Section 15064.3, subdivision (b).

c) Less Than Significant Impact. The project would not substantially increase hazards due to a geometric design feature or incompatible uses. During the development review process, vehicle circulation on the project site is reviewed by City staff to assure that the project complies with the City's regulations and policies. In addition, the project would be required to provide a monetary contribution for the installation of Rectangular Rapid Flashing Beacons (RRFBs) at the north leg of the intersection of Kirk Avenue and Hyland Avenue/Gordon Avenue to improve pedestrian facilities in the project's vicinity. The proposed project would have a less than significant impact with respect to substantially increasing hazards as a result of a geometric design feature or incompatible uses.

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<sup>&</sup>lt;sup>45</sup> Source: "Table 1 Screening Criteria for CEQA Transportation Analysis for Development Projects," City of San José Transportation Analysis Handbook, April 2020.

d) Less Than Significant Impact. The City of San José Fire Department requires that all portions of the buildings be within 150 feet of a fire department access road and requires a minimum of 6 feet clearance from the property line along all sides of the buildings. During the development review process, vehicle circulation on the project site is reviewed by City staff to assure that the project complies with the City of San José Fire Department's regulations and policies for emergency vehicle access. Compliance with these regulations would result in a less than significant impact related to emergency vehicle access.

**Conclusion**: The project would have a less than significant impact on transportation.

## R. TRIBAL CULTURAL RESOURCES

### **Regulatory Framework**

#### State

Assembly Bill 52

Assembly Bill (AB) 52, effective July of 2015, established a new category of resources for consideration by public agencies when approving discretionary projects under CEQA, called Tribal Cultural Resources (TCRs). AB 52 requires lead agencies to provide notice of projects to tribes that are traditionally and culturally affiliated with the geographic area if they have requested to be notified. Where a project may have a significant impact on a tribal cultural resource, consultation is required until the parties agree to measures to mitigate or avoid a significant effect on a tribal cultural resource or when it is concluded that mutual agreement cannot be reached. Under AB 52, TCRs are defined as follows:

- Sites, features, places, cultural landscapes, sacred places, and objects with cultural value to a California Native American tribe that are also either:
  - o Included or determined to be eligible for inclusion in the California Register of Historic Resources, <sup>46</sup> or
  - o Included in a local register of historical resources as defined in Public Resources Code Section 5020.1(k).
- Resources determined by the lead agency to be TCRs.

AB 52 notification and consultation applies to projects for which a Notice of Intent or Notice of Availability is issued after the effective date of AB 52 in 2015. Notification and consultation are not required for projects covered by a prior EIR or Mitigated Negative Declaration (MND) that either predates AB 52 or that has already complied with AB 52.

The Native American Heritage Commission

The Native American Heritage Commission (NAHC) was created by statute in 1976, is a nine-member body appointed by the Governor to identify and catalog cultural resources (i.e., places of special religious or social significance to Native Americans and known graves and cemeteries of Native Americans on private lands) in California. The Commission is responsible for preserving and ensuring accessibility of sacred sites and burials, the disposition of Native American human remains and burial items, maintaining an inventory of Native American sacred sites located on public lands, and reviewing current administrative and statutory protections related to these sacred sites.

<sup>&</sup>lt;sup>46</sup> See Public Resources Code section 5024.1. The State Historical Resources Commission oversees the administration of the CRHR and is a nine-member state review board that is appointed by the Governor, with responsibilities for the identification, registration, and preservation of California's cultural heritage. The CRHR "shall include historical resources determined by the commission, according adopted procedures, to be significant and to meet the criteria in subdivision (c) (Public Resources Code, Section 5024.1 (a)(b)).

#### Senate Bill 18

The intent of SB 18 is to aid in the protection of traditional tribal cultural places through local land use planning by requiring city governments to consult with California Native American tribes on projects which include adoption or amendment of general plans (defined in Government Code Section 65300 et seq.) and specific plans (defined in Government Code Section 65450 et seq.). SB 18 requires local governments to consult with tribes prior to making certain planning decisions and to provide notice to tribes at certain key points in the planning process.

#### General Plan

The Envision San José 2040 General Plan includes the following tribal cultural resource policies applicable to the Proposed Project:

<b>Envision San José</b>	2040 Relevant Tribal Cultural Resources Policies
Policy ER-10.1	For proposed development sites that have been identified as archaeologically or paleontologically sensitive, require investigation during the planning process in order to determine whether potentially significant archaeological or paleontological information may be affected by the project and then require, if needed, that appropriate mitigation measures be incorporated into the project design.
Policy ER-10.2	Recognizing that Native American human remains may be encountered at unexpected locations, impose a requirement on all development permits and tentative subdivision maps that upon discovery during construction, development activity will cease until professional archaeological examination confirms whether the burial is human. If the remains are determined to be Native American, applicable state laws shall be enforced
Policy ER-10.3	Ensure that City, State, and Federal historic preservation laws, regulations, and codes are enforced, including laws related to archaeological and paleontological resources, to ensure the adequate protection of historic and pre-historic resources.

## **Environmental Setting**

On June 17, 2021, Chairwoman Geary of the Tamien Nation verbally requested AB 52 notification of projects in accordance with Public Resources Code Section 21080.3.1 subd (b), for all proposed projects that require a Negative Declaration, Mitigated Negative Declaration, or Environmental Impact Report. Accordingly, AB 52 notification for this particular project was sent electronically to the Tamien Nation on March 7, 2023, and the tribe requested consultation on March 9, 2023. The first consultation meeting between the City and the Tamien Nation occurred via Zoom teleconference on March 16, 2023. In writing and as discussed on the teleconference, the Tamien Nation requested that a tribal cultural resource sensitivity training be given to the excavation crew before ground disturbing activities commences, and that this training should be given by a tribe, rather than an archaeologist or in addition to an archaeological cultural resources training. The Tamien Nation representative also requested that if any tribal cultural resources are discovered, that the applicant notify the Tamien Nation. This request was further confirmed at a follow-up call on June 8, 2023 at a call between Tamien Nation representatives, the City, and the project applicant.

On June 30, 2021, Kanyon Sayers-Roods of the Band of Costanoan Ohlone people verbally requested AB 52 notification for all proposed projects that require a Negative Declaration, Mitigated Negative

Declaration, or an Environmental Impact Report. Accordingly, the subject project's AB 52 notification was sent electronically to the Band of Costanoan Ohlone people on March 6, 2023. On March 7, 2023, the City received an email response from Kanyon Sayers-Roods of the Band of Costanoan Ohlone people requesting consultation for this project. The first consultation meeting between the City and Kanyon Sayers-Roods of the Band of Costanoan Ohlone occurred via Zoom teleconference on March 29, 2023. In writing and as discussed on the teleconference, the Kanyon Sayers-Roods requested that measures proposed by the Tamien Nation, including a tribal cultural resource training be given to the excavation crew before ground disturbing activities commences, and that this training should be given by a tribe, rather than an archaeologist or in addition to an archaeological cultural resources training.

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

ENV	ENVIRONMENTAL IMPACTS		Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
a)	TRIBAL CULTURAL RESOURCES. Would the project:  Cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and, and that is:  i) Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code Section 5020.1(k), or		X			1, 2
	ii) A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1. In applying the criteria set forth in subdivision (c) of Public Resource Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.					

## **Explanation**

a) i, ii Less Than Significant with Mitigation Incorporated. Tribal cultural resources consider the value of a resource to tribal cultural tradition, heritage, and identity, in order to establish potential mitigation and to recognize that California Native American tribes have expertise concerning their tribal history and practices. No tribal cultural resources have been listed or determined eligible for listing in the California Register or a local register of historical resources.

AB 52 requires lead agencies to conduct formal consultations with California Native American tribes during the CEQA process to identify tribal cultural resources that may be subject to significant impacts by a project. Where a project may have a significant impact on a tribal cultural resource, the lead agency's environmental document must discuss the impact and whether feasible alternatives or mitigation measures could avoid or substantially lessen the

impact. This consultation requirement applies only if the tribes have sent written requests for notification of projects to the lead agency.

On June 8, 2023, representatives from Tamien Nation consulted with the City and the project applicant under AB 52 to provide input on the proposed project. Tamien Nation noted that the project is located in an area of sensitivity for tribal resources. Tamien Nation's recommendation was that a tribal cultural resources sensitivity training be conducted prior to the start of ground disturbing activities by a tribal representative affiliated with Tamien Nation. The proposed project would include the mitigation measure identified below based on the results of the AB 52 consultation.

<u>Impact TCR-1</u>: Subsurface work associated with the proposed project has the potential to disturb tribal cultural resources associated with Tamien Nation.

# **Mitigation Measures**

MM TCR-1: Prior to the issuance of any grading permits, the applicant shall provide a tribal cultural resources sensitivity training to all construction personnel. The training shall be facilitated by a Native American representative familiar with the local area and registered with the Native American Heritage Commission for the City of San José. Documentation verifying that tribal cultural resources sensitivity training has been conducted shall be submitted to the Director of Planning, Building and Code Enforcement or the Director's designee within 7 days of completion of training.

MM TCR-2: If any tribal cultural resources are discovered during construction, the applicant shall notify representatives of Tamien Nation and the NAHC regarding the find. Copies of notifications shall be submitted to the Director of Planning, Building and Code Enforcement or the Director's designee to verify compliance with this mitigation measure.

Incorporation of MMs TCR-1 and TCR-2 would ensure that the proposed project would have a less than significant impact on tribal cultural resources.

**Conclusion**: With inclusion of the mitigation measure identified above, the project would have a less than significant impact on tribal resources.

## S. UTILITIES AND SERVICE SYSTEMS

# **Regulatory Framework**

#### State

Assembly Bill 939

California AB 939 established the California Integrated Waste Management Board (CalRecycle), which required all California counties to prepare Integrated Waste Management Plans. In addition, AB 939 required all municipalities to divert 50 percent of solid waste generated beginning January 1, 2020.

Assembly Bill 341 (2011)

California AB 341 sets forth the requirements of the statewide mandatory commercial recycling program for businesses that generate four or more cubic yards of commercial solid waste per week and multi-family dwellings with five or more units in California. AB 341 sets a statewide goal for 75 percent disposal reduction by the year 2020.

Assembly Bill 1826 (2014)

California AB 1826 sets forth the requirements of the statewide mandatory commercial organics recycling program for businesses and multi-family dwellings with five or more units that generate two or more cubic yards of commercial solid waste per week. AB 1826 sets a statewide goal for 50 percent reduction in organic waste disposal by the year 2020.

Senate Bill 1383 (2016)

SB 1383 establishes targets to achieve a 50 percent reduction in the level of the statewide disposal of organic waste from the 2014 level by 2020 and a 75 percent reduction by 2025. The bill grants CalRecycle the regulatory authority required to achieve the organic waste disposal reduction targets and establishes an additional target that at least 20 percent of currently disposed edible food is recovered for human consumption by 2025.

California Green Building Standards Code Compliance for Construction, Waste Reduction, Disposal, and Recycling

In January 2017, California adopted the most recent version of the California Green Building Standards Code (CalGreen), which establishes mandatory green building standards for new and remodeled structures in California. These standards include a mandatory set of guidelines and more stringent voluntary measures for new construction projects, in order to achieve specific green building performance levels as follows:

- Reduce indoor water use by 20 percent;
- Reduce wastewater by 20 percent;
- Recycling and/or salvaging 65 percent of nonhazardous construction and demolition ("C&D") debris, or meeting the local construction and demolition waste management ordinance,

whichever is more stringent (see San José-specific CALGreen building code requirements in the local regulatory framework section below); and

• Provide readily accessible areas for recycling by occupant.

## Local

San José Zero Waste Strategic Plan/Climate Smart San José

Climate Smart San José provides a comprehensive approach to achieving sustainability through new technology and innovation. The Zero Waste Strategic Plan outlines policies to help the City of San José foster a healthier community and achieve its Climate Smart San José goals, including 75 percent diversion of waste from the landfill by 2013 and zero waste by 2022. Climate Smart San José also includes ambitious goals for economic growth, environmental sustainability, and enhanced quality of life for San José residents and businesses.

Construction and Demolition Diversion Deposit Program

The Construction and Demolition Diversion Deposit Program (CDDD) requires projects to divert at least 50% of total projected project waste to be refunded the deposit. Permit holders pay this fully refundable deposit upon application for the construction permit with the City if the project is a demolition, alteration, renovation, or a certain type of tenant improvement. The minimum project valuation for a deposit is \$2,000 for an alteration-renovation residential project and \$5,000 for a non-residential project. There is no minimum valuation for a demolition project and no square footage limit for the deposit applicability. The deposit is fully refundable if construction and demolition materials were reused, donated, or recycled at a City-certified processing facility. Reuse and donation require acceptable documentation, such as photographs, estimated weight quantities, and receipts from donations centers stating materials and quantities.

Though not a requirement, the permit holder may want to consider conducting an inventory of the existing building(s), determining the material types and quantities to recover, and salvaging materials during deconstruction.

California Green Building Standards Code Compliance for Construction, Waste Reduction, Disposal and Recycling

The City of San José requires 75 percent diversion of nonhazardous construction and demolition debris for projects that quality under CALGreen, which is more stringent than the state requirement of 65 percent (San José Municipal Code Section 9.10.2480).

Council Policy 8-13 Green Building Policy

Council Policy 8-13 "Green Building Policy" for private sector new construction encourages building owners, architects, developers, and contractors to incorporate sustainable building goals early in the building design process. This policy establishes baseline green building standards for new private construction projects and provides a framework for the implementation of these standards. The Policy is also intended to enhance the public health, safety, and welfare of the City's residents, workers, and visitors by encouraging design, construction, and maintenance practices that minimize the use and waste of energy, water, and other resources in the City.

# General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating utilities and service system impacts from development projects. Policies applicable to the proposed project are presented below.

<b>Envision San José</b>	2040 Relevant Utilities and Service System Policies
Policy MS-1.4	Foster awareness in San José's business and residential communities of the
	economic and environmental benefits of green building practices. Encourage
	design and construction of environmentally responsible commercial and residential
	buildings that are also operated and maintained to reduce waste, conserve water,
D 1' MG 2 1	and meet other environmental objectives.
Policy MS-3.1	Require water-efficient landscaping, which conforms to the State's Model Water
	Efficient Landscape Ordinance, for all new commercial, institutional, industrial,
	and developer-installed residential development unless for recreation needs or
D 11 1 1 1 2 2 2	other area functions.
Policy MS-3.2	Promote use of green building technology or techniques that can help to reduce the
7 11 15 4 4	depletion of the City's potable water supply as building codes permit.
Policy MS-3.3	Promote the use of drought tolerant plants and landscaping materials for
	nonresidential and residential uses.
Policy MS-19.3	Expand the use of recycled water to benefit the community and the environment.
Policy MS-19.4	Require the use of recycled water wherever feasible and cost-effective to serve
	existing and new development.
Action EC-5.16	Implement the Post-Construction Urban Runoff Management requirements of the
	City's Municipal NPDES Permit to reduce urban runoff from project sites.
Policy IN-3.3	Meet the water supply, sanitary sewer and storm drainage level of service
	objectives through an orderly process of ensuring that, before development occurs,
	there is adequate capacity. Coordinate with water and sewer providers to prioritize
	service needs for approved affordable housing projects.
Policy IN-3.5	Require development which will have the potential to reduce downstream LOS to
	lower than "D", or development which would be served by downstream lines
	already operating at a LOS lower than "D", to provide mitigation measures to
	improve the LOS to "D" or better, either acting independently or jointly with other
	developments in the same area or in coordination with the City's Sanitary Sewer
	Capital Improvement Program.
Policy IN-3.7	Design new projects to minimize potential damage due to stormwaters and
	flooding to the site and other properties.
Policy IN-3.9	Require developers to prepare drainage plans that define needed drainage
	improvements for proposed developments per City standards.
Policy IN-3.10	Incorporate appropriate stormwater treatment measures in development projects to
	achieve stormwater quality and quantity standards and objectives in compliance
	with the City's National Pollutant Discharge Elimination System (NPDES) permit.

# **Existing Setting**

Utilities and services are currently furnished to the project site by the following providers:

- Wastewater Treatment: treatment and disposal provided by the San José/Santa Clara Water Regional Wastewater Facility (RWF); sanitary sewer lines maintained by the Santa Clara County Sanitation District #2
- Water Service: San Jose Water Company
  Storm Drainage: County of Santa Clara
  Solid Waste: Recology South Bay
- Natural Gas & Electricity: PG&E

# Existing Water Supply System

Water service to the project site is provided by San José Water Company (SJWC). The project applicant would be required to acquire a "will serve" letter from SJWC to assure adequate water is available to serve the proposed residential uses.

#### Groundwater

SJWC draws water from the Santa Clara Valley Subbasin in the north part of Santa Clara County. The basin is 22 miles long and 15 miles wide with an operational storage capacity estimated to be 350,000 acre-feet. Groundwater is a substantial source of water for SJWC. In 2014, groundwater accounted for about 57 percent of SJW's total potable supply.

## Surface Water

SJWC has "pre-1914 surface water rights" to raw water in Los Gatos Creek and local watersheds in the Santa Cruz Mountains. Prior to 1872, appropriative water rights could be acquired by simply taking and beneficially using water. In 1914, the Water Code was adopted, grandfathering in all existing water entitlements to license holders. SJWC filed for a license in 1947, and in 1976 was granted a license allowing it to draw 6,240 acre-feet per year (AFY) from Los Gatos Creek. SJWC has since upgraded the collection and treatment system that draws water from this watershed, which has increased the capacity of this entitlement to approximately 11,200 AFY for an average rain year.

#### Recycled Water

South Bay Water Recycling (SBWR) has been serving Silicon Valley communities since 1993. In 1997, SJWC entered into a Wholesaler-Retailer Agreement with the City of San José to provide recycled water to SJWC's existing and new customers near SBWR recycling water distribution facilities. In accordance with the terms of this agreement, SJWC allowed SBWR to construct recycled water pipelines in its service area; SJWC would only own the recycled water meters while SBWR would own, operate, and maintain the recycled water distribution system. In 2010, the Wholesaler-Retailer Agreement was amended to allow SJWC to construct recycled water infrastructure that would be owned, operated, and maintained by SJWC. In 2012, the agreement was again amended to allow SJWC to construct additional recycled water infrastructure. SBWR pipelines are not present in the vicinity of the proposed project.

## Wastewater/Sanitary Sewer System

The existing single-family residence is connected to an existing 8-inch sanitary sewer line located in Kirk Avenue. This sanitary sewer line is owned and operated by Santa Clara County Sanitation District

#2 (CSD2). Wastewater from the CSD2 system is transmitted to the San José-Santa Clara Regional Wastewater Facility (RWF). The project site would be annexed into the City as part of the proposed project, and as a result, would connect directly to the City's existing sewer system, as described below.

The City's sanitary sewer/wastewater treatment system has two distinct components: 1) a network of sewer mains/pipes that conveys effluent from its source to the treatment plant; and 2) the water pollution control plant that treats the effluent, including a system of mains/pipes that transports a portion of the treated wastewater for non-potable uses (e.g., irrigation of landscaping, agricultural irrigation, dust suppression during construction, etc.).

Sanitary sewer lines in the project area are owned and maintained by the City of San José.

Wastewater treatment service for the project area is provided by the City of San José through the RWF. The RWF is located in Alviso and serves over 1,500,000 people in San José, Santa Clara, Milpitas, Campbell, Cupertino, Los Gatos, Saratoga, and Monte Sereno. The RWF treats approximately 110 million gallons per day (mgd) of sewage during dry weather flow, and has a capacity of 167 mgd.<sup>47</sup> The City of San José generates approximately 69.8 mgd of dry weather average flow.<sup>48</sup> Fresh water flow from the RWF is discharged to the South San Francisco Bay or delivered to the South Bay Water Recycling Project for distribution.

#### Existing Solid Waste Disposal System

Santa Clara County's Integrated Waste Management Plan (IWMP) was approved by the California Integrated Waste Management Board (CIWMB) in 1996 and was reviewed in 2004, 2007, 2011, and 2016. Each jurisdiction in the county has a diversion requirement of 50 percent for 2000 and each year thereafter. Each jurisdiction in the County has a landfill diversion requirement of 50 percent per year. According to the IWMP, the County has adequate disposal capacity beyond 2030. <sup>49</sup> In 2019, there were approximately 600,000 tons of material generated in San José that was disposed in various landfills throughout the State. Newby Island, however, only received approximately 290,000 of that tonnage.

# Existing Storm Drainage System

The project site does not currently contain any stormwater drainage infrastructure. Stormwater onsite flows south due to the topographic slope of the site. Stormwater flows drain overland into neighboring properties.

## Electricity and Natural Gas

SJCE is the electricity provider for residents and businesses in the City of San José. SJCE sources electricity, and PG&E delivers it to customers using existing PG&E utility lines. SJCE buys its power from a number of suppliers. Sources of renewable and carbon-free power include California wind, solar, and geothermal; Colorado wind; and hydroelectric power from the Pacific Northwest. SJCE customers are automatically enrolled in the GreenSource program, which provides 80 percent GHG emission-free electricity. Customers can enroll in the TotalGreen program through SJCE and receive

<sup>&</sup>lt;sup>47</sup> City of San José. "San José/Santa Clara Regional Wastewater Facility."

https://www.sanjoseca.gov/your-government/environment/water-utilities/regional-wastewater-facility.

<sup>&</sup>lt;sup>48</sup> City of San José. Envision San José 2040 General Plan FEIR. September 2011. Page 648.

<sup>&</sup>lt;sup>49</sup> Santa Clara County. Five-Year CIWMP/RAIWMP Review Report. June 2016.

100 percent GHG-free electricity from entirely renewable resources. It is assumed that, once the site is annexed into the City and the project is operational, the project would utilize SJCE.

PG&E also furnishes natural gas for residential, commercial, industrial, and municipal uses. In 2018, natural gas facilities provided 15 percent of PG&E's electricity delivered to retail customers; nuclear plants provided 34 percent; hydroelectric operations provided 13 percent; renewable energy facilities including solar, geothermal, and biomass provided 39 percent, and two percent was unspecified.<sup>50</sup>

Total energy usage in California was approximately 7,881 trillion Btu in the year 2017, the most recent year for which this data was available. In 2017, California was ranked second in total energy consumption in the nation, and 48<sup>th</sup> in energy consumption per capita. The breakdown by sector was approximately 18 percent (1,416 trillion Btu) for residential uses, 19 percent (1,473 trillion Btu) for commercial uses, 23 percent (1,818 trillion Btu) for industrial uses, and 40 percent (3,175 trillion Btu) for transportation. This energy is mainly supplied by natural gas, petroleum, nuclear electric power, and hydroelectric power.

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

ENV	IRONMENTAL IMPACTS	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
19.	UTILITIES AND SERVICE SYSTEMS. Would the project:					
a)	Require or result in the relocation or construction of new or expanded water, or wastewater treatment or storm water drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?			X		1,2
b)	Have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry and multiple dry years?			X		1, 2
c)	Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?			X		1,2
d)	Generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals?			X		1, 2
e)	Comply with federal, state, and local management and reduction statutes and regulations related to solid waste?			X		1, 2

# **Explanation**

a) **Less Than Significant Impact**. The project would incrementally increase demands on utility services. The proposed project includes an annexation of the site into the limits of the City of San José. As a result, the growth associated with the proposed project was not analyzed in the

<sup>&</sup>lt;sup>50</sup> PG&E, Delivering low-emission energy. Available at: https://www.pge.com/en\_US/about-pge/environment/what-we-are-doing/clean-energy-solutions/clean-energy-solutions.page

City's General Plan, as the existing site lies outside of the City's boundaries. However, given the scale of the project (18 residential units), the increase in utility demand is expected to be minor. As a result, the increase demand for utilities would be negligible compared to the overall demand analyzed in the City's General Plan.

Water service to the site would be supplied by SJWC. The City of San José owns and maintains the sanitary sewer drain system in the project area. An existing 6" sewer main extends along Madeline Drive in the vicinity of the project. The project proposes to construct new 6" sanitary sewer mains to serve the proposed development. Wastewater generated on the project site would be discharged via the new sewer laterals to the existing 6-inch vitrified clay pipe (VCP) sanitary sewer line located in Madeline Drive.

As described in Section J. Hydrology and Water Quality, the project would not significantly impact storm drainage facilities. While the project would result in an increase in the amount of impervious surfaces on the site; the resulting increase in runoff from the site would be managed and treated in accordance with City policies, which includes implementation of a stormwater control plan. The proposed project includes construction of a new 12" storm drain lateral to connect the onsite storm drain system to the existing storm mains located at the intersection of Madeline Drive and Bordeaux Lane.

As described in *Section F. Energy*, the project would have a less than significant impact related to natural gas and electricity use (among other energy sources). The provision/relocation of telecommunication facilities would be coordinated between the project applicant and telecommunication provider and no significant environmental effects are anticipated as a result of this infill project.

For the reasons presented above, the project is not expected to require or result in the relocation or construction of new or expanded water, wastewater treatment, storm water drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects.

- b) Less Than Significant Impact. As described above, the project site would be served by SJWC. SJWC would confirm that adequate local and imported water supplies are available to serve proposed residential development (during normal, dry and multiple dry years). <sup>51</sup> This would be verified by issuance of a can and will serve letter that would be required for approval of the proposed project. This represents a less than significant impact.
- c) Less Than Significant Impact. Wastewater from the City of San José is treated at the RWF. The RWF has the capacity to provide tertiary treatment of up to 167 million gallons of wastewater per day (mgd) but is limited to a 120 mgd dry weather effluent flow by the State and Regional Water Quality Control Boards. Based on the General Plan EIR, the City's average dry weather flow is approximately 69.8 million gallons per day and the City's capacity allocation is approximately 108.6 mgd, leaving the City with approximately 38.8 mgd of excess treatment capacity. Given the relatively small scale of the proposed project, it is not expected to exceed the City's allocated capacity at the RWF; therefore, development of the project would have a less than significant impact on wastewater treatment capacity.

<sup>&</sup>lt;sup>51</sup> San José, City of, Water Supply, Available at: <a href="https://www.sanjoseca.gov/your-government/environment/water-utilities/drinking-water/water-supply">https://www.sanjoseca.gov/your-government/environment/water-utilities/drinking-water/water-supply</a>

d) Less Than Significant Impact. The project would not generate substantial solid waste that would adversely affect any landfills. The City's General Plan EIR concluded that growth identified in the General Plan would not exceed the capacity of existing landfills serving the City of San José. The project does not propose changes to the land use designations on the site and was included in the growth evaluated in the General Plan EIR.

The increase in solid waste generation from development of the project would be avoided through implementation of the City's Zero Waste Strategic Plan, which set a goal of 75 percent waste diversion by 2013 and zero waste by 2022. The Zero Waste Strategic Plan in combination with existing regulations and programs, would ensure that the project would not result in significant impacts on solid waste generation, disposal capacity, or otherwise impair the attainment of solid waste reduction goals. Furthermore, with the implementation of City policies to reduce waste the project would comply with all federal, state, and local statutes and regulations related to solid waste.

e) **Less Than Significant Impact**. Final project design would be required to comply with all federal, State, and local statutes and regulations related to solid waste disposal.

**Conclusion**: The project would have a less than significant impact on utilities and service systems.

## T. WILDFIRE

# **Regulatory Framework**

#### State

Public Resources Code Section 4201 – 4204

Sections 4201 through 4204 of the California Public Resources Code direct Cal Fire to map Fire Hazard Severity Zones (FHSZ) within State Responsibility Areas (SRA), based on relevant factors such as fuels, terrain, and weather. Mitigation strategies and building code requirements to reduce wildland fire risks to buildings within SRAs are based on these zone designations.

Government Code Section 51175 – 51189

Sections 51175 through 51189 of the California Government Code directs Cal Fire to recommend FHSZs within Local Responsibility Areas (LRA). Local agencies are required to designate VHFHSZs in their jurisdiction within 120 days of receiving recommendations from Cal Fire, and may include additional areas not identified by Cal Fire as VHFHSZs.

## California Fire Code

The 2016 California Fire Code Chapter 49 establishes the requirements for development within wildland-urban interface areas, including regulations for wildfire protection building construction, hazardous vegetation and fuel management, and defensible space maintained around buildings and structures.

## Local

#### General Plan Policies

Policies in the General Plan have been adopted for the purpose of avoiding or mitigating wildfire impacts from development projects. Relevant policies applicable to the project are presented below.

Envision San José 2040 Relevant Wildfire Policies				
Policy EC-8.1	Minimize development in very high fire hazard zone areas. Plan and construct permitted development so as to reduce exposure to fire hazards and to facilitate fire			
	suppression efforts in the event of a wildfire.			
Policy EC-8.2	Avoid actions which increase fire risk, such as increasing public access roads in very high fire hazard areas, because of the great environmental damage and economic loss associated with a large wildfire.			
Policy EC-8.3	For development proposed on parcels located within a very high fire hazard severity zone or wildland-urban interface area, implement requirements for building materials and assemblies to provide a reasonable level of exterior wildfire exposure protection in accordance with City-adopted requirements in the California Building Code.			
Policy EC-8.4	Require use of defensible space vegetation management best practices to protect structures at and near the urban/wildland interface.			

## **Existing Setting**

The project site, located in an urbanized part of the City, is surrounded by residential development, and is not located within a Very-High Fire Hazard Severity Zone (VHFHSZ) for wildland fires, as designated by the California Department of Forestry and Fire Protection (Cal Fire, Fire Hazard Severity Maps, 2007, 2008).

# **Impacts and Mitigation**

# Thresholds per CEQA Checklist

ENV	IRONMENTAL IMPACTS	Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
20.	WILDFIRE. If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the project:					
a)	Substantially impair an adopted emergency response plan or emergency evacuation plan?			X		1, 2, 3
b)	Due to slope, prevailing winds, and other factors, exacerbate wildfire risks, and thereby expose project occupants to, pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire?			X		1, 2, 3, 15
c)	Require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment?			X		1, 2, 3, 15
d)	Expose people or structures to significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?			X		1, 2, 3, 15

# **Explanation**

- a) **Less Than Significant Impact**. The project would not substantially impair an adopted emergency response plan or emergency evacuation plan. As stated above in *Section J. Hazards and Hazardous Materials*, the project would not create any barriers to emergency or other vehicle movement in the area and final design would incorporate all Fire Code requirements.
- b) Less Than Significant Impact. The project would not exacerbate wildfire risks due to slope, prevailing winds, and other factors due to the project's urbanized location away from natural areas susceptible to wildfire. The project site is not located within an area of moderate, high, or very high Fire Hazard Severity for the Local Responsibility Area nor does it contain any areas of moderate, high, or very high Fire Hazard Severity for the State Responsibility Area.
- c) Less Than Significant Impact. Due to the project's urbanized location and lack of interface with any natural areas susceptible to wildfire, the project would not require the installation or maintenance of associated fire suppression or related infrastructure.
- d) Less Than Significant Impact. See above discussion. The project would not expose people or structures to significant wildfire risks given its highly urban location away from natural areas susceptible to wildfire.

**Conclusion**: The project would result in a less than significant impact related to wildfire.

## U. MANDATORY FINDINGS OF SIGNIFICANCE

	TRONMENTAL IMPACTS  MANDATORY FINDINGS OF SIGNIFICANCE.	Potentially Significant Issues	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact	Checklist Source(s)
a)	Does the project have the potential to substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?		X			1-17
b)	Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?		X			1-17
c)	Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?			X		1-17

# **Explanation**

- a) Less Than Significant with Mitigation Incorporated. Based on the analysis provided in this Initial Study, the proposed project would not have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory. Mitigation measures (BIO-1, TCR-1, and TCR-2) and standard permit conditions are identified for potential impacts of the project on special status species (nesting birds) and potential disturbance to tribal cultural resources (buried tribal cultural resources) to reduce these effects to a less than significant level.
- b) Less Than Significant with Mitigation Incorporated. Based on the analysis provided in this Initial Study, the proposed project will not significantly contribute to cumulative impacts. As discussed in Section C. Air Quality and Section H. Greenhouse Gas Emissions, the project would have a less than significant impact related to criteria air pollutants and GHG emissions. As discussed in Section M. Noise & Vibration, there are no planned or approved within 1,000 feet of the proposed project site and no cumulative construction impacts would occur in the project vicinity. As discussed in Section Q. Transportation, the project is below the City's threshold for VMT screening and would have a less than significant impact related to cumulative VMT. For these reasons, the project would have a less than significant cumulative impacts on air quality, greenhouse gas emissions, noise, and transportation.

The project would result in potential impacts in the following areas: 1) impacts to air quality from TAC emissions during construction, 2) impacts on biological resources during construction from disturbance to nesting birds, and 3) vibration impacts to nearby buildings

during construction. These impacts would be minimized by implementation of identified mitigation measures and standard permit conditions in this document and would not significantly contribute to cumulative impacts in these areas.

c) Less Than Significant Impact. Based on the analysis provided in this Initial Study, the proposed project would not result in environmental effects that would cause substantial adverse effects on human beings, either directly or indirectly, with implementation of identified mitigation measures and standard permit conditions.

**Conclusion**: The project would have a less than significant impact on the CEQA mandatory findings of significance with the incorporation of mitigation measures, standard permit conditions, and General Plan policies identified in this document.

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# **Chapter 4. References**

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