

1 **3.1 Agriculture**

2 **3.1.1 Introduction**

3 This section describes the regulatory and environmental setting for agricultural resources in the
4 vicinity of the Project. It also describes the potential impacts on agricultural resources that would
5 result from the operation and/or construction of the Project and mitigation measures that would
6 reduce significant impacts where feasible and appropriate. Impacts related to forestry resources are
7 not included in this section; they are discussed in Chapter 4, *Other CEQA-Required Analysis*.

8 Cumulative impacts related to agriculture, in combination with planned, approved, and reasonably
9 foreseeable projects, are discussed in Section 3.11, *Cumulative Impacts*.

10 **3.1.2 Regulatory Setting**

11 **3.1.2.1 Federal Regulations**

12 There are no federal regulations related to agriculture relevant to this analysis.

13 **3.1.2.2 State Regulations**

14 **California Land Conservation Act of 1965 (Williamson Act)**

15 California Land Conservation Act of 1965 (California Government Code Section 51200 et seq.),
16 commonly known as the Williamson Act, provides a tax incentive for the voluntary enrollment of
17 agriculture and open space lands in contracts between local government and landowners. The
18 contract restricts the land to agricultural and open space uses and compatible uses defined in state
19 law and local ordinances. Local government establishes an agricultural preserve defining the
20 boundary in which a city or county will enter into contracts with landowners. Local governments
21 calculate the property tax assessment based on the actual land use instead of the potential land
22 value assuming full development.

23 Williamson Act contracts are for 10 years or longer. The contract automatically renews each year,
24 maintaining a constant, 10-year contract, unless the landowner or local government files to initiate
25 nonrenewal. Should that occur, the Williamson Act would terminate 9 years after the filing of a
26 notice of nonrenewal. Only a landowner can petition for a contract cancellation. Tentative contract
27 cancellations can be approved only after a local government approves, but the landowner pays the
28 cancellation fee.

29 California has the following policies regarding public acquisition of and locating public
30 improvements on lands in agricultural preserves and on lands under Williamson Act contracts
31 (Government Code Sections 51290-51295):

- 32 • State policy is to avoid locating federal, state, or local public improvements and
33 improvements of public utilities, and the acquisition of land, in agricultural preserves.
- 34 • State policy is to locate public improvements that are in agricultural preserves on land other
35 than land under Williamson Act contracts.

- 1 • State policy is that any agency or entity proposing to locate such an improvement, in
2 considering the relative costs of parcels of land and the development of improvements, give
3 consideration to the value to the public of land, particularly prime agricultural land, in an
4 agricultural preserve.

5 Since 1998, another option in the Williamson Act Program is a Farmland Security Zone (FSZ)
6 contract. An FSZ is an area created in an agricultural preserve by a board of supervisors upon the
7 request of a landowner or group of landowners. FSZ contracts offer landowners greater property tax
8 reductions and have a minimum initial term of 20 years. Like Williamson Act contracts, FSZ
9 contracts renew annually unless an owner files a notice of nonrenewal.

10 **Farmland Mapping and Monitoring Program**

11 The Farmland Mapping and Monitoring Program (FMMP) is the only statewide land use inventory
12 conducted on a regular basis. California Department of Conservation (DOC) administers the FMMP,
13 under which it maintains an automated map and database system to record changes in agricultural
14 land use. “Important Farmland” under the FMMP is listed by category, as described below. The
15 categories are defined according to the United States Department of Agriculture land inventory and
16 monitoring criteria, as modified for California:

- 17 • **Prime Farmland:** Prime Farmland is land with the best combination of physical and
18 chemical features to sustain long-term agricultural crop production. These lands have the
19 soil quality, growing season, and moisture supply necessary to produce sustained high
20 yields. Soil must meet the physical and chemical criteria determined by the National
21 Resources Conservation Service (NCRS). Prime Farmland must have been used for
22 production of irrigated crops at some time during the 4 years prior to the FMMP’s mapping
23 date.
- 24 • **Farmland of Statewide Importance:** Farmland of Statewide Importance is similar to Prime
25 Farmland but with minor differences, such as having greater slopes or soil with a lesser
26 ability to store moisture. Farmland of Statewide Importance must have been used for
27 production of irrigated crops at some time during the 4 years prior to the mapping date.
- 28 • **Unique Farmland:** Unique Farmland has lesser quality soil than Prime Farmland or
29 Farmland of Statewide Importance. Unique Farmland is used for producing the state’s
30 leading agricultural crops. These lands usually are irrigated but may include non-irrigated
31 orchards or vineyards found in some climatic zones. Unique Farmland must have been used
32 for crops at some time during the 4 years prior to the mapping date.
- 33 • **Farmland of Local Importance:** Farmland of Local Importance is farmland that is
34 important to the local agricultural community as determined by each county’s board of
35 supervisors and local advisory committees.
- 36 • **Grazing Land:** Grazing lands on which the existing vegetation is suited to the grazing of
37 livestock.
- 38 • **Urban and Built-Up Land:** Urban and Built-Up Land is land occupied by structures with a
39 building density of at least one unit to 1.5 acres, or approximately six structures to a 10-acre
40 parcel. This land is used for residential, industrial, commercial, construction, institutional,
41 public administration, railroad and other transportation yards, cemeteries, airports, golf

1 courses, sanitary landfills, sewage treatment, water control structures, and other developed
2 purposes.

3 • **Other Land:** Other Land is land not included in any other mapping category. Common
4 examples include low-density rural developments; brush, timber, wetland, and riparian
5 areas not suitable for livestock grazing; vacant and nonagricultural land surrounded on all
6 sides by urban development; confined livestock, poultry, or aquaculture facilities; strip
7 mines; borrow pits; and water bodies smaller than 40 acres.

8 • **Water:** Water describes perennial bodies of water with an extent of at least 40 acres.

9 The first three categories (Prime Farmland, Farmland of Statewide Importance, and Unique
10 Farmland) are considered Important Farmland and also meet the definition of Farmland land under
11 California Environmental Quality Act (CEQA) Section 21060.1. While CEQA does not define
12 Farmland of Local Importance as Important Farmland or require impacts on this farmland type to be
13 analyzed, the analysis in this environmental document considers Farmland of Local Importance to
14 be Important Farmland, consistent with the FMMP categorization. This analysis follows the
15 definitions under the FMMP to provide a more conservative analysis.

16 **California Farmland Conservancy Program Act**

17 This act provides a mechanism for DOC to establish agricultural conservation easements on
18 farmland. Agricultural conservation easement, or easement, means an interest in land, less than fee
19 simple, which represents the right to prevent the development or improvement of the land for any
20 purpose other than agricultural production. The easement is granted for the California Farmland
21 Conservancy Program by the owner of a fee simple interest in land to a local government, nonprofit
22 organization, resource conservation district, or to a regional park or open-space district or regional
23 park or open-space authority that has the conservation of farmland among its stated purposes or as
24 expressed in the entity's locally adopted policies. It shall be granted in perpetuity as the equivalent
25 of covenants running with the land. The landowner may make a request to DOC that the easement
26 be reviewed for possible termination 25 or more years from the date of sale of the agricultural
27 conservation easement.

28 **Sustainable Communities and Climate Protection Act of 2008**

29 Senate Bill (SB) 375, the Sustainable Communities and Climate Protection Act of 2008 (provides a
30 new planning process to coordinate community development and land use planning with regional
31 transportation plans (RTPs) in an effort to reduce sprawling land use patterns and dependence on
32 private vehicles, and thereby reduce vehicle miles traveled and greenhouse gas (GHG) emissions
33 associated with vehicle miles traveled. SB 375 is one major tool being used to meet the goals in
34 Assembly Bill 32, the Global Warming Solutions Act. Under SB 375, California Air Resources Board
35 (ARB) sets GHG emission reduction targets for 2020 and 2035 for the metropolitan planning
36 organizations (MPOs) in the state. The 2035 target for the Madera County Transportation
37 Commission is a 12.7% reduction in per capita GHG emissions (Air Resources Board, 2018). Each
38 MPO must then prepare a sustainable communities strategy as part of its RTP that meets the GHG
39 emission reduction targets set by ARB. If the RTP cannot meet the targets, then the MPO must adopt
40 a separate alternative planning strategy instead of the sustainable communities strategy. The
41 alternative planning strategy is adopted separately from the RTP and does not need to reflect the
42 fiscal constraints that otherwise apply to the transportation investments identified in the RTP.

1 Urban sprawl is one of the greatest pressures on agricultural land conversion to urban uses. One of
2 the objectives of the Sustainable Communities and Climate Protection Act of 2008 is to help curb
3 urban sprawl and keep agricultural lands in agricultural use.

4 **3.1.2.3 Regional and Local Regulations**

5 **Madera County General Plan**

6 The Madera County General Plan (Madera County, 1995) contains policies to guide future
7 development in the unincorporated areas of Madera County. The Madera County General Plan goals
8 and policies related to agriculture are outlined below.

9 **Land Use Element**

10 Goal 1.A: To promote the wise, efficient, and environmentally sensitive use of Madera County land
11 to meet the present and future needs of Madera County residents and businesses.

12 Policy 1.A.4.: The County shall encourage infill development and development contiguous to
13 existing cities and unincorporated communities to minimize premature
14 conversion of agricultural land and other open space lands.

15 Goal 1.J: To foster cooperative planning and to address regional concerns on a regional basis.

16 Policy 1.J.3: The County shall coordinate its policies regarding conversion of agricultural lands with
17 the County Local Agency Formation Commission (LAFCO) and the cities of
18 Madera and Chowchilla.

19 **Agriculture and Natural Resources Element**

20 Goal 5.A: To designate adequate agricultural land and promote development of agricultural uses to
21 support the continued viability of Madera County's agricultural economy.

22 Policy 5.A.1: The County shall maintain agriculturally designated areas for agricultural uses and
23 direct urban uses to designated new growth areas, existing communities, and/or
24 cities.

25 Policy 5.A.2: The County shall discourage the conversion of prime agricultural land to urban uses
26 unless an immediate and clear need can be demonstrated that indicates a lack of
27 land for non-agricultural uses.

28 Policy 5.A.3: The County shall seek to ensure that new development and public works projects do
29 not encourage further expansion of urban uses into designated agricultural
30 areas.

31 Policy 5.A.5: The County shall allow the conversion of existing agricultural land to urban uses only
32 within designated urban and rural residential areas, new growth areas, and
33 within city spheres of influence where designated for urban development on the
34 General Plan Land Use Diagram.

35 Policy 5.A.6: The County shall encourage continued and, where possible, increased agricultural
36 activities on lands designated for agricultural uses.

37 Policy 5.A.9: The County shall encourage infill development in urban areas as an alternative to
38 expanding urban boundaries into agriculturally designated areas.

1 Policy 5.A.13: The County shall require development within or adjacent to designated agricultural
2 areas to incorporate design, construction, and maintenance techniques that
3 protect agricultural and minimize conflicts with adjacent agricultural uses.

4 Policy 5.A.14: The County shall continue to enforce the provisions of its Right-to-Farm Ordinance
5 and the existing state nuisance law.

6 **Madera County Code of Ordinances**

7 **Title 6. Animals and Agriculture.** Madera County adopted a right-to-farm ordinance in 1989
8 (Chapter 6.28 of the Madera County Code of Ordinances). Madera County recognizes that where
9 nonagricultural land uses extend into agricultural areas or exist side-by-side, agricultural operations
10 become the subject of nuisance complaints. As a result, some agricultural operations are forced to
11 cease or curtail operations, others are discouraged from making investments in farm improvements,
12 and efficient agricultural production is generally discouraged due to burdensome litigation against
13 farmers. It is the intent of Madera County to conserve, protect, and encourage the development,
14 improvement, and continued viability of its agricultural land and industries for the long-term
15 production of food and other agricultural products, and for the economic well-being of Madera
16 County's residents. The right-to-farm policies are as follows:

- 17 1. No agricultural activity, operation or facility, or appurtenances thereof, conducted or maintained
18 for commercial purposes, and in a manner consistent with proper and accepted customs and
19 standards, as established and followed by similar agricultural operations in the same locality,
20 shall be or become a nuisance, private or public, due to any changed condition in or about the
21 locality, after the same has been in operation for more than 1 year if it was not a nuisance at the
22 time it began.
- 23 2. This section shall not invalidate any provision contained in Health and Safety Code, Fish and
24 Game Code, Food and Agricultural Code, or Division 7 (commencing with Section 13000) of the
25 Water Code of the State of California, if the agricultural activity, operation or facility, or
26 appurtenances thereof, constitutes a nuisance, public or private, as specifically defined or
27 described in any such provision.
- 28 3. This section is not to be construed so as to modify or abridge the state law set out in the
29 California Civil Code relative to nuisances, but rather it is only to be utilized in the interpretation
30 and enforcement of the provisions of county ordinances and regulations.

31 **Title 18. Zoning.** The Madera County Zoning Ordinance designates agricultural zones to preserve,
32 develop, and grow agriculture in the county. It also includes dairy operations' standards and
33 regulatory standards that identify procedures and management practices for implementation that
34 provide pollution protection for surface and groundwater resources.

35 **3.1.3 Environmental Setting**

36 **3.1.3.1 Regional Agriculture**

37 The Project is located in Madera County. According to the Madera County Assessor's Office, as of
38 2021, agricultural parcels comprise approximately 13% of total parcels in the county and make up
39 29% of assessed parcel value (Madera County Assessor, 2021). Further, according to the Madera
40 County Department of Agriculture 2023 Annual Crop and Livestock Report, harvested acreage

1 makes up approximately 53% of the total county acreage, and the top 10 agricultural commodities
 2 in the county are almonds, milk, pistachios, grapes, cattle and calves, pollination, mandarins and
 3 tangerines, replacement heifers, processed tomatoes, and figs. In 2023, the gross value of all
 4 agriculture production in the county was approximately \$1.8 billion (Madera County Department of
 5 Agriculture, 2023). **Table 3.1-1** provides the total acreage of agricultural land classifications within
 6 Madera County, as defined above in section 3.1.2.2.

7 **Table 3.1-1: Total Agricultural Land by Type in Madera County**

Type of Agricultural Land (Map Symbol)	Acres
Important Farmland	
Prime Farmland (P)	98,295.41
Farmland of Statewide Importance (S)	84,975.69
Unique Farmland (U)	183,597.59
<i>Subtotal</i>	<i>366,868.69</i>
Other Land Covers	
Grazing Land (G)	381,027.74
Nonagricultural or Natural Vegetation (nv)	21,511.99
Vacant or Disturbed Land (V)	11,314.88
Urban and Built-Up Land (D)	29,756.87
<i>Subtotal</i>	<i>443,611.48</i>
Total	810,489.17

8 Source: (DOC, 2020); (FMMP, 2020)

9 **3.1.3.2 Agriculture in Project Footprint**

10 This section describes the environmental setting related to agricultural resources for the Project.

11 The Project Location shown in **Figure 3.1-1** includes agricultural areas previously cleared in the
 12 2021 adopted IS/MND for Phase 1 (Relocated Station for San Joaquins) and Phase 2 (Partial Build-
 13 Out of the Madera HSR Station). Specifically, Phase 2 cleared the eastern half of the Madera HSR
 14 Station, including station siding track, a single side-platform located immediately east of the HSR
 15 mainline tracks, a new station building, and expanded parking. Therefore, for the purpose of this
 16 analysis, only agricultural areas within the current Project Footprint, e.g., west side of the track, are
 17 evaluated, as shown on **Figures 3.1-2, 3.1-3, 3.1-4, and 3.1-5**.

18 **Table 3.1-2** provides the total acreage of permanently impacted agricultural land types in the
 19 Project Footprint.

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Table 3.1-2: Project Footprint - Important Farmland and Other Land Covers

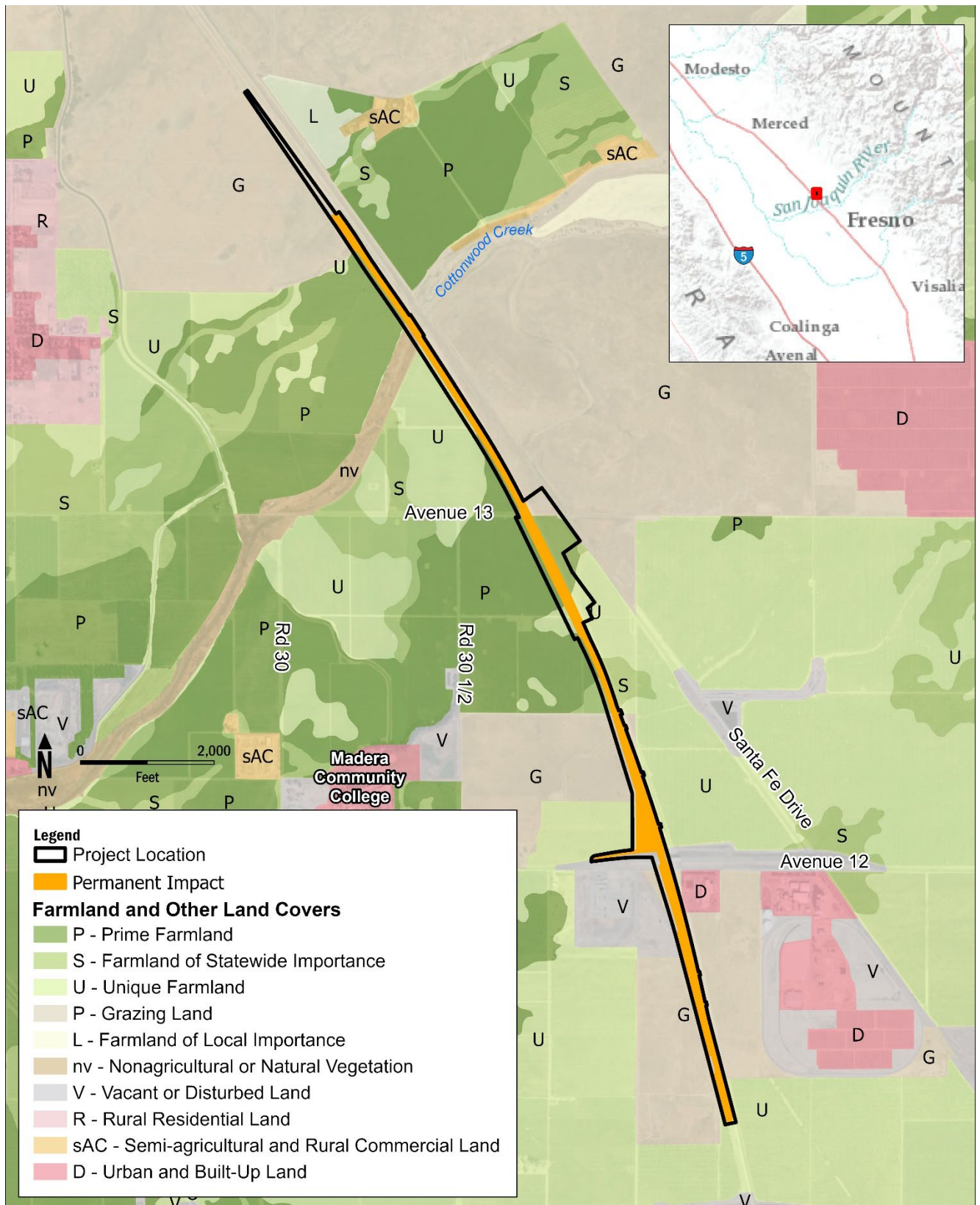
Type of Agricultural Land (Map Symbol)	Acres
Important Farmland	
Prime Farmland (P)	7.39
Farmland of Statewide Importance (S)	1.54
Unique Farmland (U)	13.53
<i>Subtotal</i>	<i>22.46</i>
Other Land Covers	
Grazing Land (G)	17.74
Nonagricultural or Natural Vegetation (nv)	0.86
Vacant or Disturbed Land (V)	1.27
Urban and Built-Up Land (D)	0.04
<i>Subtotal</i>	<i>19.91</i>
Total	42.37

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Source: (DOC, 2020); (FMMP, 2020)

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Figure 3.1-1: Farmland and Other Land Covers



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3 Source: (DOC, 2020); (FMMP, 2020)

1 **3.1.4 Impact Analysis**

2 **3.1.4.1 Methods for Analysis**

3 The evaluation of impacts on agricultural farmland resources is a requirement of CEQA. The
4 potential Project impacts to agricultural resources were evaluated on a qualitative and quantitative
5 basis. Quantitative impacts were assessed using geographic information system (GIS) tools to
6 calculate the agricultural acreage in the Project Footprint. Qualitative impacts were assessed by
7 reviewing planning policies and zoning codes related to agriculture and agricultural activities within
8 the County. The agricultural resources analysis is based on information from a number of sources,
9 including the DOC, Madera County Department of Agriculture, and Madera County Planning Division.

10 **3.1.4.2 Thresholds of Significance**

11 The CEQA Guidelines Appendix G (14 California Code Regulations, 15000 et seq.) identifies
12 significance criteria to be considered for determining whether a project could have significant
13 impacts on agricultural resources.

14 An impact would be considered significant if construction or operation of the Project would have
15 any of the following consequences:

- 16 • Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance
17 (Important Farmland¹), as shown on the maps prepared pursuant to the Farmland Mapping
18 and Monitoring Program of the California Resources Agency, to non-agricultural use;
- 19 • Conflict with existing zoning for agricultural use, or a Williamson Act contract; or
- 20 • Involve other changes in the existing environment which, due to their location or nature,
21 could result in conversion of Farmland to non-agricultural use or conversion of forest land
22 to non-forest use.

23 **3.1.4.3 Impacts and Mitigation Measures**

24 **Project Construction**

Impact AG-1	Construction of the Project would convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use.
Level of Impact	Significant and Unavoidable with Mitigation Incorporated

26 **Figure 3.1-1** shows the agricultural lands within and adjacent to the Project Location. As noted in
27 Section 3.1.3.2, areas east of the track were analyzed in previous environmental documents. As such,
28 for the purpose of this analysis, only agricultural areas within the current Project Footprint, e.g.,
29 west side of the track, are evaluated. Given the linear extent of the Project, to better visualize the
30 Project components in relation to agricultural land and provide more thorough analysis, the entire
31 Project extent was divided into a series of maps that show project components on an agricultural

¹ FMMP defines Important Farmland as including the categories of Prime Farmland, Farmland of Statewide Importance, Unique Farmland, and Farmland of Local Importance.

1 land base layer. These areas are represented on **Figures 3.1-2, 3.1-3, 3.1-4, and 3.1-5**. Further,
2 **Table 3.1-3** describes the agricultural acres that would be permanently impacted (converted to
3 non-agricultural use) by various project components, e.g., trackwork, platform and pedestrian
4 bridge, Avenue 12 grade separation, etc. For the purpose of this analysis, each project component
5 identified in **Table 3.1-3** includes trackwork; the category Trackwork is all track that was not part
6 of the other project components.

7 Construction of the Project would require the temporary and permanent use of agricultural land.
8 Land that has been identified for temporary use would be leased from the landowner (through a
9 temporary agricultural conservation easement) and temporarily removed from agricultural use for
10 the duration of construction. Portions of some agricultural parcels would be permanently converted
11 to non-agricultural use.

12 As shown in **Table 3.1-3**, a total of 22.46 acres of Important Farmland within the Project Footprint
13 would be permanently impacted by construction of the Project. Although construction activities are
14 generally considered temporary impacts, construction of the Project components described in
15 Chapter 2, Project Description such as the station platform, west side track, culverts, and bridge,
16 would result in the conversion of Important Farmland to non-agricultural use and would have a
17 potentially significant impact on agricultural land uses.

18 **Figure 3.1-2** shows the permanent impacts to agricultural and farmland on the north segment of
19 the Project. This area is surrounded primarily of Important Farmland. Project components in this
20 area include the track bridge over Cottonwood Creek. Cottonwood Creek is designated non-
21 agricultural or natural vegetation, but bridge footings would impact Important Farmland. As shown
22 on **Table 3.1-3** the new bridge over Cottonwood Creek would permanently impact 0.014 acres of
23 Important Farmland and convert this land to non-agricultural use.

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Table 3.1-3: Important Farmland Acres Permanently Impacted by Project Components

Project Component	Reference Map	Acres to be Converted
New Bridge over Cottonwood Creek	Figure 3.1-2	0.014
Trackwork*	Figures 3.1-2, 3.2-3, 3.1-4, and 3.1-5	15.152
Platform and Pedestrian Bridge	Figure 3.1-3	3.908
Avenue 12 Grade Separation	Figures 3.1-4	3.071
Culverts and Wildlife Crossings	Figures 3.1-2, 3.2-3, 3.1-4, and 3.1-5	0.315
PG&E Tower Relocation	Figure 3.1-5	0.000
Total		22.46

3 Source: (AECOM, 2024); * Trackwork is trackwork not included within other project components.

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Figure 3.1-2: Farmland and Agricultural Permanent Impacts – Track North of Station and Across Cottonwood Creek



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Source: (DOC, 2020); (FMMP, 2020)

1 **Figure 3.1-3** shows the area of permanent impacts to agricultural land around the station platform
2 and the pedestrian bridge. Agricultural land in this area is designated as Prime, Unique, and
3 Farmland of Statewide Importance, with Grazing Land south of the station. As shown on **Table 3.1-**
4 **3**, 3.908 acres of Important Farmland would be permanently impacted and converted to non-
5 agricultural use in this area of the Project.

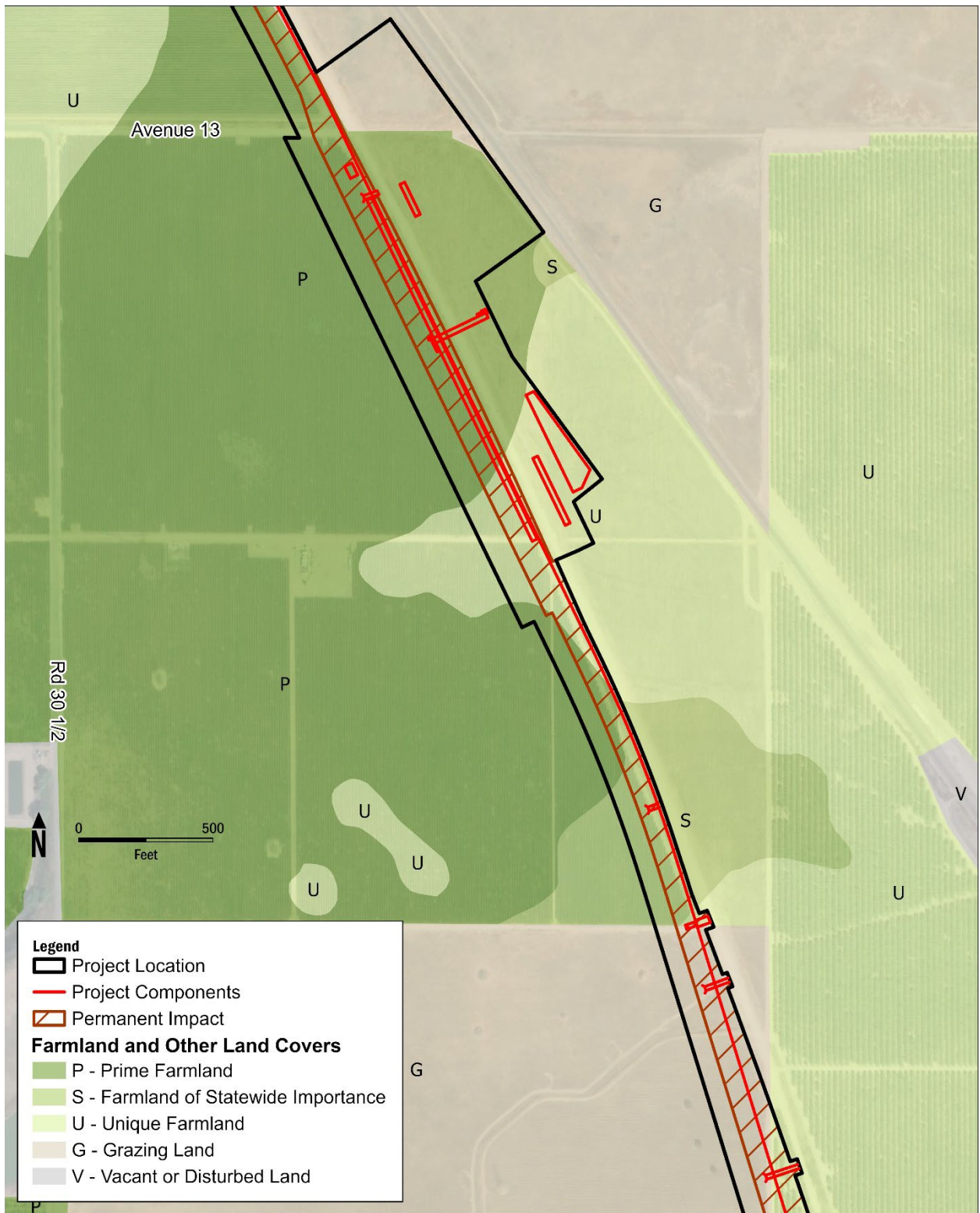
6 **Figure 3.1-4** shows the Project area south of the station and the Avenue 12 Grade Separation. As
7 shown on **Table 3.1-3**, 3.071 acres of Important Farmland would be permanently impacted and
8 converted to non-agricultural use in this area of the Project.

9 **Figure 3.1-5** shows the of the project south of Avenue 12 to the southern Project limits and includes
10 the area for the potential PG&E tower relocation. As shown on **Table 3.1-3**, no impacts or
11 conversion of agricultural land to non-agricultural use would occur as a result of the PG&E tower
12 relocation.

13 As shown on **Figures 3.1-2, 3.1-3, 3.1-4, and 3.1-5**, culverts and wildlife crossings occur in various
14 locations within the Project Footprint. As shown on **Table 3.1-3**, culverts and wildlife crossings
15 would permanently impact 0.315 acres of Important Farmland and would convert these acres to
16 non-agricultural use.

17 As shown on **Table 3.1-3**, the trackwork required for the project would permanently impact, 15.152
18 acres of Important Farmland and would convert these acres to non-agricultural use. This is
19 trackwork that is not included as part of the project components described above.

1 **Figure 3.1-3: Farmland and Agricultural Permanent Impacts – Platform and Pedestrian Bridge**

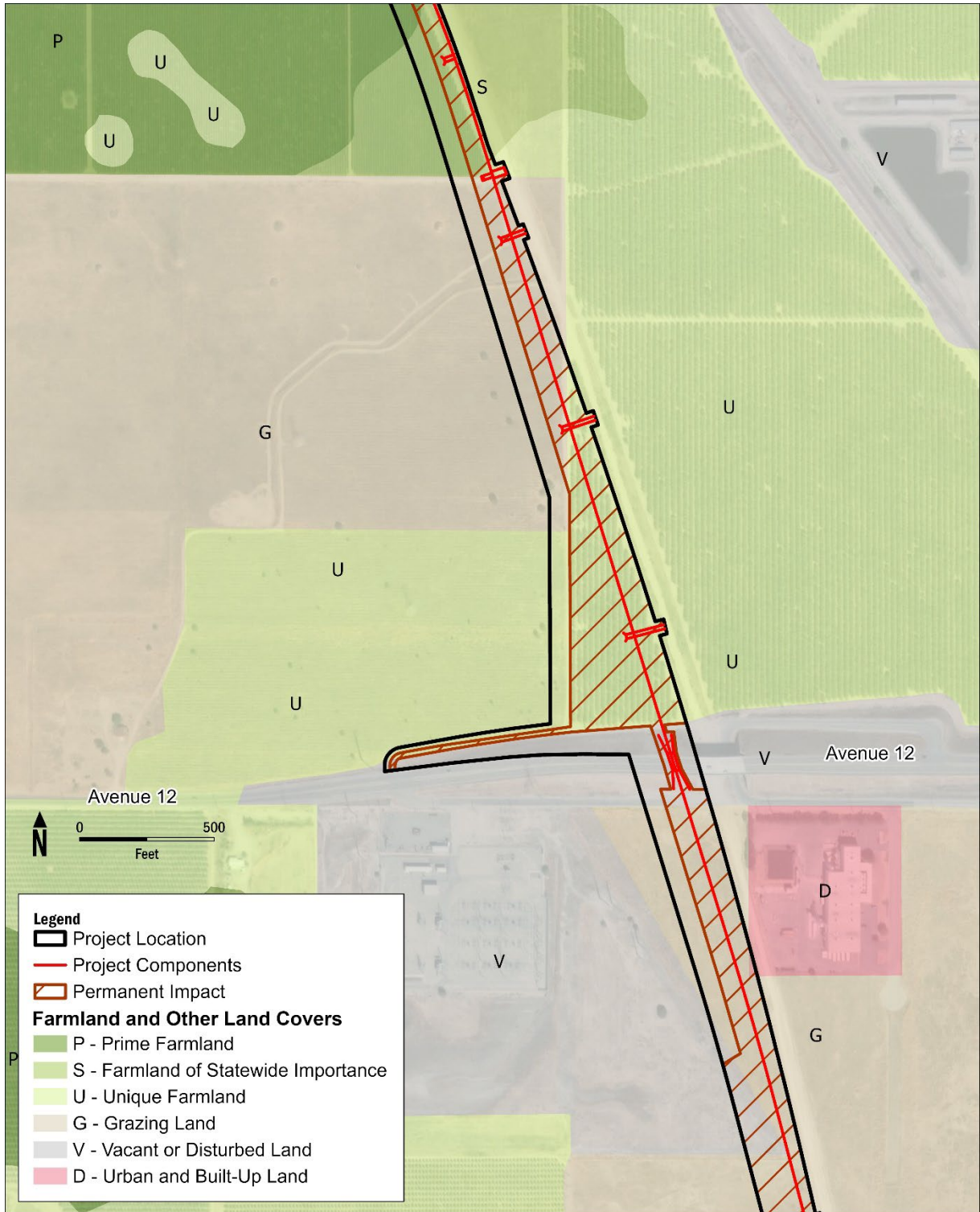


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3 Source: (DOC, 2020); (FMMP, 2020)

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**Figure 3.1-4: Farmland and Agricultural Permanent Impacts – Track south of Station and Avenue 12
Grade Separation**

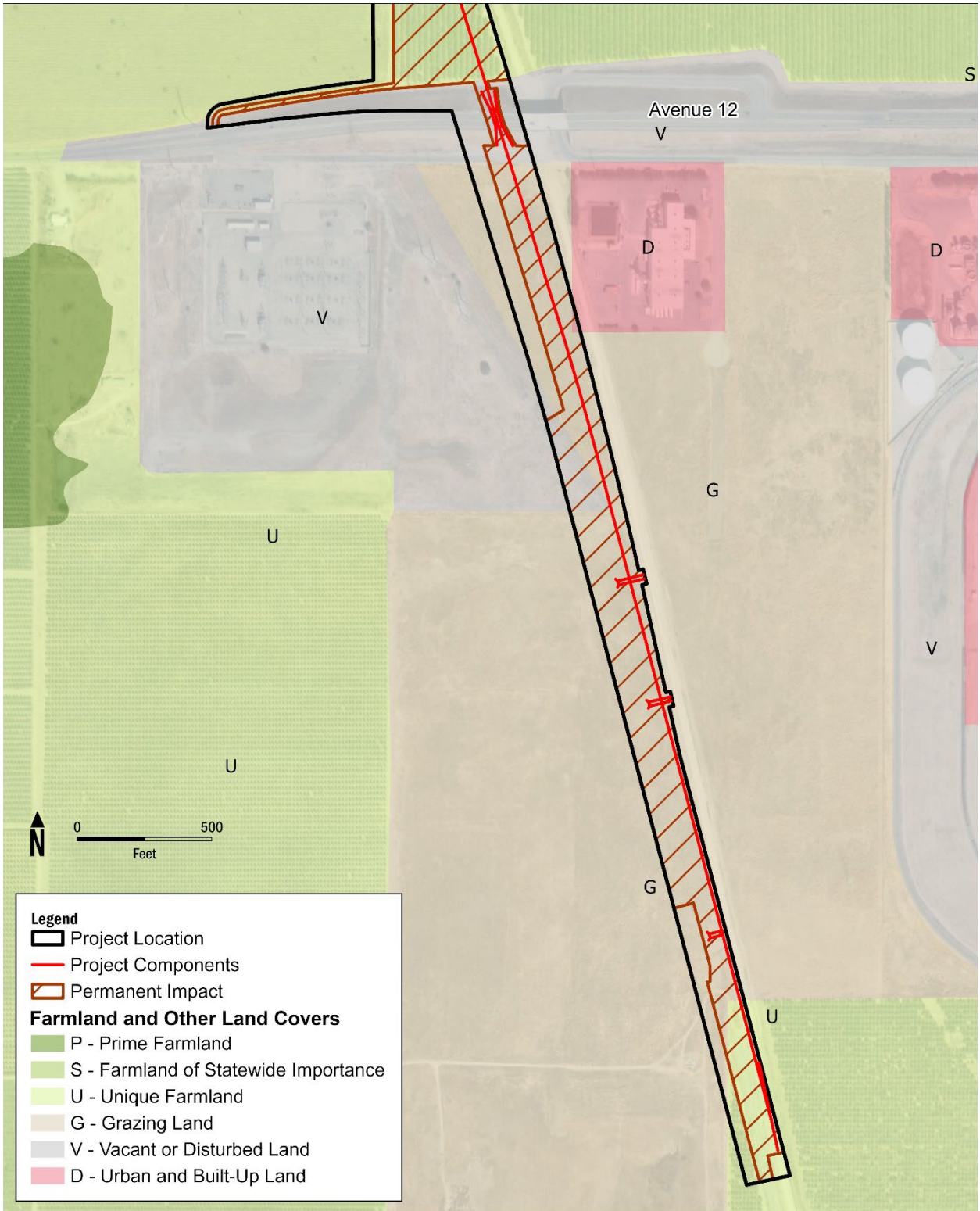


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Source: (DOC, 2020); (FMMP, 2020)

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Figure 3.1-5: Farmland and Agricultural Permanent Impacts – Track South of Avenue 12 and Area for Potential PG&E Tower Relocation



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Source: (DOC, 2020); (FMMP, 2020)

1 Important Farmland that is temporarily converted to nonagricultural uses through construction
2 would be degraded for agricultural purposes and would be vulnerable to permanent conversion to
3 nonagricultural uses. As shown on **Table 3.1-3**, 22.46 acres of Important Farmland would be
4 permanently converted to non-agricultural use. As such, the conversion of Important Farmland to
5 non-agricultural use is considered a significant impact under CEQA.

6 Mitigation Measure (MM) AG-1 and MM AG-2 would reduce impacts related to the conversion of
7 Important Farmland as shown on the maps prepared pursuant to the FMMP to non-agricultural use,
8 but not to a less than significant level, and thus impacts would be significant and unavoidable.

9 CEQA Guideline 15370(e) defines mitigation to include “compensating for the impact by replacing or
10 providing substitute resources or environment.” A recent Appellate Court decision (*V Lions Farming,*
11 *LLC v. County of Kern, et al. (California Independent Petroleum Association, et al., Real Parties) (2024)*
12 *100 Cal.App.5th 412*,) found that agricultural conservation easements (ACEs) are a type of
13 compensatory mitigation for conversion of agricultural land to non-agricultural use and are effective
14 at providing mitigation for the purposes of CEQA and does advance CEQA’s purpose of long-term
15 protection of the environment. However, this 2024 decision did not overturn a prior 2020 court
16 decision (*King & Gardiner Farms, LLC v. County of Kern (2020) 45 Cal.App.5th 814*) that found that
17 agricultural conservation easements do not reduce loss of important farmland to a less than
18 significant level because they do not actually physically replace the lost important land (they only
19 preserve existing agricultural land). Consequently, while ACEs are feasible mitigation, they are not
20 considered sufficient to reduce the loss of Important Farmland to a less than significant level.

21 **MM AG-1: Restore Important Farmlands used for temporary staging areas**

22 To the extent feasible, SJJPA and its contractor(s) will avoid construction staging in areas that are
23 actively being used for agriculture. If areas with active agriculture cannot be avoided, then the
24 following mitigation measure would be implemented:

25 Prior to any ground-disturbing activities at the site of a temporary construction staging area located
26 on Important Farmland, the contractor will prepare a restoration plan addressing specific actions,
27 sequence of implementation, parties responsible for implementation, and successful achievement of
28 restoration for temporary impacts. Actions will include removing and stockpiling the top 18 inches
29 of soil for replacement onsite during restoration activities. Before beginning construction use of
30 parcels of Important Farmland, the contractor will submit the restoration plan to SJJPA for review
31 and obtain approval and obtain landowner approval. The restoration plan will include time-stamped
32 photograph documentation of the preconstruction conditions of all temporary staging areas. All
33 construction access, mobilization, material laydown, and staging areas on Important Farmlands will
34 be returned to a condition equal to the preconstruction staging condition. This requirement is
35 included in the design-build construction contract requirements.

36 **MM AG-2: Conserve Important Farmlands (Prime Farmland, Farmland of Statewide** 37 **Importance, Unique Farmland, and Farmland of Local Importance)**

38 SJJPA will enter into an agreement with DOC and its California Farmland Conservancy Program to
39 implement agricultural land mitigation. SJJPA will fund the California Farmland Conservancy
40 Program’s work to identify suitable agricultural land for mitigation of impacts and to fund the
41 purchase of agricultural conservation easements from willing sellers. The performance standards
42 for this measure are to preserve Important Farmland in an amount commensurate with the quantity
43 and quality of the converted farmlands, in the same agricultural region as the impact occurs, at a

1 replacement ratio of not less than 1:1 for Important Farmlands that are permanently converted to
2 nonagricultural use by the Project.

Impact AG-2	Construction of the Project would not potentially conflict with existing zoning for agricultural use, or a Williamson Act contract.
Level of Impact	Less than Significant with Mitigation Incorporated

4 As discussed in Section 3.1.2. 2, *State*, the Williamson Act provides a mechanism to keep agricultural
5 land in productive agricultural use by providing tax incentives. There are no Williamson Act parcels
6 within or adjacent to the study area. Therefore, Construction of this Project would not conflict with a
7 Williamson Act contract. Parcels in and adjacent to the study area are zoned by Madera County as
8 ARE-40 (Agriculture, Rural, Exclusive District) and POS (Public Open Space). Parcels south of
9 Avenue 12 are zoned IH (Industrial, Urban or Rural, Heavy District) (Madera County, 2024). This
10 zoning designation was adopted for the purpose of avoiding a physical environmental effect on
11 agricultural land.

12 In addition, the Project Footprint partially falls in the adopted Madera State Center Community
13 College (SCCC) Specific Plan boundary. The area covered under the SCCC Specific Plan is designated
14 as the Madera State Center New Growth Area (Madera County, 2015). Madera County General Plan
15 Policy 5.A.5 states that Madera County allows the conversion of existing agricultural lands in New
16 Growth Areas (Madera County, 2015).

17 The ARE-40 zoning district is intended to preserve agricultural lands. Agricultural Exclusive land is
18 designated for agricultural uses, including limited agricultural support service uses (e.g., barns,
19 animal feed facilities, silos, stables, fruit stands, and feed stores), agriculturally oriented services
20 (e.g., wineries and cotton gins), timber production, mineral extraction, airstrips, public and
21 commercial refuse disposal sites, recreational uses, public and quasi-public uses, and similar and
22 compatible uses.

23 Further, the Madera County Title 18 Zoning Ordinance allows certain uses such as Public, Quasi-
24 Public, Office Use (i.e., construction trailer/temporary contractor’s office) and Utility,
25 Transportation, and Communication Uses in ARE-40 with either a Conditional Use Permit, zoning
26 permit, or the use is allowed by right (e.g., Utility, Transportation, and Communication Uses).

27 Therefore, as no parcels in the study area are under a Williamson Act contract; no impacts to
28 Williamson Act lands would occur. While construction activities would occur on parcels zoned for
29 agricultural use, under Madera County zoning ordinances, construction-related uses are
30 conditionally permitted. Mitigation Measure AG-3 would reduce conflicts to existing zoning to less
31 than significant.

32 **MM AG-3: Approval of Conditional Use Permit (CUP) for certain uses in ARE-40.**

33 Prior to construction, SJJPA will apply for and obtain a CUP from Madera County for construction
34 staging and activities within parcels that are zoned ARE-40.

35

Impact AG-3 Construction of the Project would not involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use.

Level of Impact **Less than Significant with Mitigation Incorporated**

1 As described previously, there is no forest land within the study area. However, construction of this
 2 Project would require the temporary and permanent use of land that is designated as Important
 3 Farmland and would be removed from agricultural use for the duration of construction, as well as
 4 land permanently needed for project elements such as the relocated electric tower. Temporary use
 5 of Important Farmland parcels would be leased from the landowner (through a temporary
 6 conservation easement) and temporarily removed from agricultural use for the duration of
 7 construction. Parcels needed for Project elements such as the relocated electric tower, the track
 8 alignment and station footprint would result in the permanent conversion of agricultural land to
 9 non-agricultural use.

10 The expanded parking and station building would be constructed on land already being considered
 11 for conversion of farmland as previously approved in the Phase 2 partial build-out of the Madera
 12 Station, as described in Chapter 2 Project Description. In addition, the Project Footprint partially
 13 falls in the adopted Madera State Center Community College (SCCC) Specific Plan boundary. The
 14 area covered under the SCCC Specific Plan is designated as the Madera State Center New Growth
 15 Area (Madera County, 2015). Madera County General Plan Policy 5.A.5 states that Madera County
 16 allows the conversion of existing agricultural lands in New Growth Areas (Madera County, 2015).
 17 Further, as described under Impact AG-2, Madera County Zoning allows for conditional approval of
 18 certain construction-related activities.

19 While the Madera County General Plan Policy allows the conversion of existing farmland in certain
 20 areas, implementation of MM AG-1, MM AG-2, and MM AG-3 would reduce potential impacts related
 21 to other changes in the existing environment which, due to their location or nature, could result in
 22 conversion of Farmland, to non-agricultural use to less than significant.

23 **Project Operations**

24 Operation of the Project would not convert Prime Farmland, Unique Farmland, or Farmland of
 25 Statewide Importance (Farmland), to non-agricultural use, affect parcels under a Williamson Act
 26 contract, or conflict with agricultural zoning. No operational impacts would occur.

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