Initial Study and Mitigated Negative Declaration for Sutter Extension Water District 2024 Water Transfer Program

Lead Agency: Sutter Extension Water District

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SECTION 1 PROJECT DESCRIPTION

Project Introduction and Background

The Sutter Extension Water District (SEWD) proposes to sell up to 15,220 acre-feet (AF) of water to the State Water Project Contractors Inc., Metropolitan Water District of Southern California (MWD), or other South of Delta purchasers, including one or more Central Valley Project contractors, or a buyer diverting the transfer water from within or upstream of the Delta (collectively, "Buyers")¹ during the 2024 irrigation season. Collectively, Buyers are seeking up to approximately 100,000 AF of transfer water from various willing sellers in the Sacramento Valley during the 2024 irrigation season. Purchasing this water would lessen potential water supply shortages to these Buyers that may occur as a result of drier hydrologic conditions and regulatory restrictions on pumping in the Delta.

As a willing seller, SEWD would make up to 15,220 AF of water available to Buyers by idling cropland (i.e., non-irrigation of farmland by voluntary participants) and through groundwater substitution (i.e., using groundwater supplies instead of surface water supplies). SEWD's proposed transfer will comply with the current draft Technical Information for Preparing Water Transfer Proposals dated December 2019 (Draft Technical Information), prepared by the Department of Water Resources and U.S. Bureau of Reclamation (Reclamation).

Water made available by crop idling or groundwater substitution within the boundaries of the SEWD would then be retained and stored by the DWR for delivery to Buyers. If DWR is unable to release the water from storage during the 2024 water transfer window of July through November, the transfer water may still be used in one of the following ways: (1) Buyers may negotiate terms with SEWD for a 2025 water transfer which would include consideration for the inability to transfer the water supplies made available by SEWD for 2024; or (2) Buyers may negotiate with DWR to secure rights to store the water transfer supplies purchased from SEWD for conveyance at a later date.

Sutter Extension Water District (SEWD)

SEWD was formed in 1950 and may divert up to 111,100 AF of water under the terms of a 1969 water rights settlement agreement with DWR and allocated through a 1970 Joint Operating Agreement with Richvale Irrigation District, Biggs-West Gridley Water District and Butte Water District. SEWD's water is diverted from Thermalito Afterbay. SEWD proposes to not divert a portion of its water under this one-year transfer, which would allow DWR to deliver a portion of the foregone water to Buyers through the SWP or Central Valley Project (CVP), as applicable, to Buyers' service areas. SEWD includes approximately 19,000 acres of irrigable land, of which approximately 16,000 acres are used for rice production.

¹ The State Water Contractors, Inc. is an association of 27 public agencies that purchase water under contract from the California State Water Project. Depending on the hydrologic conditions existing in the spring of 2024, all or a portion of these agencies may elect to receive all or a portion of the water purchased. SEWD may also sell to other South of Delta purchasers, including Central Valley Project contractors, or other individual State Water Project contractors, or individual persons or entities within a CVP or SWP contractor service area with appropriate approval as necessary to accomplish such a transfer. It also is possible that persons or entities may purchase and divert the transfer water from within or upstream of the Delta.

Within the last seven years, during the years when there has been a full supply under the water rights settlement agreement, and when accounting for fallowing due extraordinary soil saturated conditions (as occurred in 2017), on average less than 1% of the irrigable acreage dedicated to rice production in SEWD has been fallowed and temporarily removed from farm production so improvements such as weed abatement, land leveling, etc. can be made. Land idled for purposes of developing water for this transfer would be those acres above the amount of historically fallowed land not associated with water transfers.

The quantity of surface water proposed to be made available by SEWD for the water transfer will not exceed 20 percent of the water that would have been applied in absence of the transfer. The proposed project would idle up to approximately 20% of the irrigable acreage in SEWD's service area, up to about 3,756.6 acres, that would otherwise be irrigated in 2024. To determine the amount of transfer water made available, DWR applies an applied water calculation using a pre-determined evapo-transpiration rate of applied water (ETAW), as identified in the Draft Technical Information. Traditionally, the per-acre ETAW value for rice culture was 3.3 AF per acre; however, in the Draft Technical Information published for 2020 water transfers, DWR unilaterally reduced the ETAW value to 3.0 AF per acre. SEWD and other Sacramento Valley water agencies and their rice growers have objected to this change and following coordination with DWR, it was decided by DWR for 2024 crop idling water transfers, the ETAW value for rice culture would be 3.0 AF per acre. As result, the amount of water made available for transfer by reduced crop evapotranspiration for the projected idled acreage is 11,270 AF (3,756.6 acres x 3.0 AF/acre).

SEWD would also generate water for transfer via groundwater substitution using its two wells located in Sutter County. One of these wells has a production capacity of approximately 2,900 gallons per minute (GPM) and the other a capacity of 3,800 GPM. Both wells are powered by electric pumps. Assuming that groundwater substitution pumping could commence on May 1, 2024, these two pumps could generate approximately 4,540 AF by September 30, 2024, of which 3,950 AF would be available for transfer after subtracting assumed streamflow depletion losses of 13%. SEWD also monitors a network of groundwater monitoring wells which are an integral part of their groundwater monitoring program. In a groundwater substitution program, groundwater is pumped and used for agricultural purposes in lieu of surface water supplies. The equivalent surface water supplies are then not diverted and are made available for transfer.

SEWD could make a total of approximately 15,220 AF of surface water available for transfer in 2024 through crop idling (approximately 11,270 AF) and groundwater substitution (approximately 3,950 AF).

Project Location

SEWD

The project area, from which the water for this transfer will be made available, is defined by the SEWD boundaries which encompass approximately 19,000 acres in the northern Sacramento Valley in Sutter County (Figure 1). Approximately 16,000 acres are dedicated primarily to the production of rice within the SEWD boundary.

Land idled for the purpose of this transfer will be drawn from the irrigable acreage within SEWD's boundaries. Since the program will be offered to all eligible growers and it is anticipated that there will be more interest than SEWD desires to offer, a wide dispersal of acreage enrolled in the program is expected. SEWD will ensure program participants shall disperse idled acreage and make clear to participants that large, contiguous blocks of idled land related to this program are unacceptable. Dispersing the program acres throughout SEWD assures that adequate water levels will be maintained in transmission canals so that wildlife impacts otherwise associated with dewatering the canals will be avoided, as will impacts associated with habitat loss which might occur with large, contiguous blocks of fallowed land. Only

cultivated rice land that is subject to intense farming practices will be affected (as compared with lands not participating in the proposed transfer). Adjoining areas, non-rice land, other irrigated lands, drains, wetlands, and waterfowl habitat will not be affected, as those areas will receive their normal entitlement and canals and drains will operate at normal operating capacity.

Water Availability and Transfer

No new construction or improvements by SEWD, Buyers, or DWR would be necessary for the production and transfer of this water.

Water that would not be diverted by SEWD would be available for transfer to Buyers through SWP facilities operated by DWR, including Lake Oroville. Water would accrue in storage on the basis of estimates of the amount of water that would have been consumed on the idled land or delivered to lands receiving groundwater substitution supplies but for the program. That is, the surface water that would have been either consumed in the process of crop use for idled lands or applied to crops which will receive groundwater supplies, would be available for transfer.

The 1969 Joint Water Districts Board (Joint Board) water rights settlement agreement (1969 Agreement) requires written approval from DWR before the districts can transfer water outside the service areas of the Joint Board. An agreement between SEWD, DWR and the Buyers to store and convey the water through the SWP will also be required to implement the transfer.

The portion of applied water, which would have normally returned to the Feather/Sacramento River system as tailwater or groundwater discharge to surface waters, would remain available for instream use and diversion by others and would not be transferred.

Traditionally, the ETAW for rice culture in the Sacramento Valley is calculated at 3.3 AF per acre per growing season. DWR has imposed an ETAW value of 3.0 AF per acre and therefore, this amount is being used to determine the total made available by crop idling. Each AF of groundwater substitution supply will result in 0.87 AF of transfer supply.

The typical growing season for rice in California is May through September. The potential ETAW demand across these months is shown in Table 1.1 with the corresponding water production expectations based on SEWD providing the proposed quantity of transfer water from fallowing, based on an ETAW value of 3.0 AF per acre and the associated pattern of ETAW. Also shown is the groundwater substitution water production schedule.

TABLE 1.1
Water Production Schedule

	May	June	July	August	September	Total
ETAW in Percent	18	23	24	21	14	
Water Production In AF from Crop Idling	2,028.6	2,592.1	2,704.8	2,366.7	1,577.8	11,270
Water Production In AF from Groundwater Pumping	800	775	800	800	775	3,950
Total Production For Transfer in 2024 in Acre-Feet						15,220

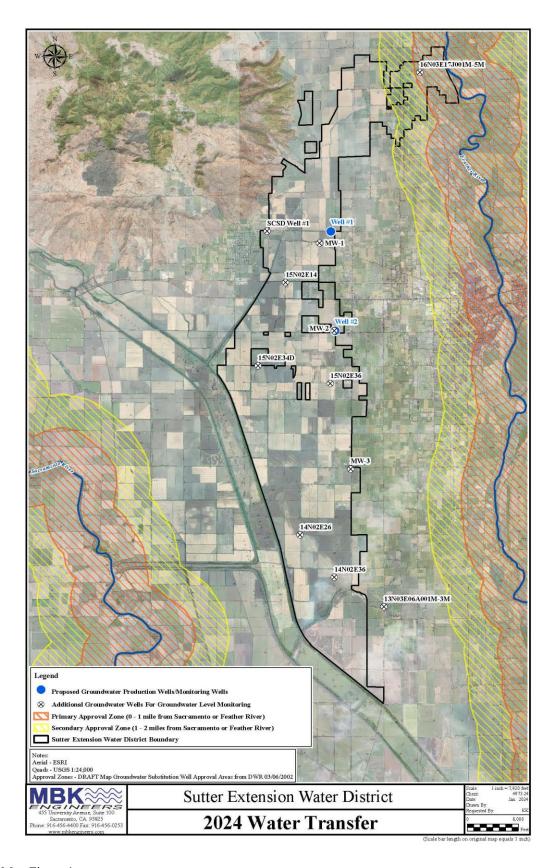
During the implementation of the proposed project, water transferred by SEWD would be deemed transferred at SEWD's points of diversion on the Thermalito Afterbay and custody would then transfer to Buyers. As the operator of the SWP, depending on the hydrologic and regulatory conditions controlling SWP operations, DWR may be able to utilize Lake Oroville storage to facilitate the transfer during periods when Delta conditions prevent export of the transfer water. DWR would make every effort to use Lake Oroville to regulate the water in a manner which would allow for delivery of the water through the Sacramento-San Joaquin Delta, for export through the State's Banks or Barker Slough Delta Pumping Plants or the federal Jones Delta Pumping plant for ultimate delivery to Buyers.

When exporting water from the Delta, DWR must comply with all current State and federal regulatory requirements in effect at the time of the export pumping, including numerous environmental standards, laws, and regulations relating to Delta inflow and outflow, Delta water quality, fish protection, environmental needs, water rights, and the needs of other users. The needs of other users include in-basin demands. These requirements include applicable State Water Resources Control Board (SWRCB) orders, U.S. Army Corps of Engineers (Corps) permits, Biological Opinions and other regulatory constraints including any relevant judicial orders in effect at the time of the operation. These requirements have established water quality and flow requirements and limits on the rate of export of water that can be pumped by the state and federal pumping plants. The proposed project does not increase Delta export rates beyond permitted limits.

DWR estimates that approximately 20-30% of the water transferred through the Delta would be necessary to enable the maintenance of water quality standards, which are based largely upon the total amount of water moving through the Bay-Delta system, known as "carriage water." Therefore, this transfer could yield up to approximately 10,654 AF [15,220 AF less 30%] to Buyers. At the end of the irrigation season, the amount of carriage water actually required is calculated. Depending upon the hydrologic year type and other operational constraints, the actual amount of carriage water assessed for the transfer may vary somewhat from this estimate.

Use of Water by Buyers

It is contemplated that the Buyers will be required to purchase the water by approximately April 20, 2024. If the water is purchased, Buyers would take delivery of this water in a manner physically identical to their typical State Water Project (SWP) or Central Valley Project (CVP) deliveries. The transfer water would provide additional resource options to Buyers to mitigate potential dry-year water shortage conditions in 2024. This water would represent backfilling of a shortfall of water normally and historically received into Buyers' service areas. In the event water supplies improve and the transfer water is not able to be used in 2024, the water may be diverted at the export facilities from the Delta and stored temporarily in a water bank for use within either the SWP or CVP service area on a later date. Accordingly, any water transferred under the proposed project would not represent a dependable longterm increase in supply. As such, no adverse project-specific impacts to Buyers' service areas due to the proposed transfer would occur. As noted in section 1.0 of this document, if sufficient capacity is not available to convey the SEWD transfer supplies across the Delta and through the export facilities during the 2024 transfer window, the transfer water may be retained in Lake Oroville as released in 2025 instead. When DWR releases the transfer water from Lake Oroville for conveyance to a Buyer, the same regulatory requirements would still apply to ensure that any potential impacts resulting from the conveyance of the transfer water and the timing of its conveyance are avoided.



Map Figure 1

SECTION 2 INITIAL STUDY

The following Initial Study, Environmental Checklist, and evaluation of potential environmental effects (see Section 3) were completed in accordance with Section 15063(d)(3) of the State CEQA Guidelines to determine if the proposed project could have any potentially significant impact on the physical environment.

An explanation is provided for all determinations, including the citation of sources as listed in Section 4. A "No Impact" or "Less-than-significant Impact" determination indicates that the proposed project will not have a significant effect on the physical environment for that specific environmental category. One environmental category (Biological Resources) was found to have a potentially significant adverse impact with implementation of the proposed project. However, with the adoption of the mitigation measures contained in this Mitigated Negative Declaration (MND) all adverse impacts were found to be less than significant.

INITIAL STUDY AND ENVIRONMENTAL CHECKLIST FORM

1. Project Title: Sutter Extension Water District 2024 Water Transfer Program

2. Lead Agency Name and Address: Sutter Extension Water District

4525 Franklin Road

Yuba City, California 95993

3. Contact Person and Phone Number: Lynn Phillips, Secretary-General Manager (530) 673-7138

4. Project Location: Refer to Section 1 of the Mitigated Negative Declaration

5. Project Sponsor's Name and Address: Sutter Extension Water District

4525 Franklin Road

Yuba City, California 95993

6. Description of Project: Refer to Section 1 of the Mitigated Negative Declaration.

7. Surrounding land uses and setting: Agricultural/rural setting zoned for agricultural use.

8. Other agencies whose approval is required:

Buyer is all or a portion of the State Water Project Contractors, Inc.'s member agencies, MWD, and/or San Luis and Delta-Mendota Water Authority and its individual agencies, or persons or entities within the CVP or SWP service area. It also is possible that persons or entities may purchase and divert the transfer water from within or upstream of the Delta. Depending on the hydrologic conditions existing in the spring of 2024, all or a portion of these agencies, persons, or entities may elect to receive all or a portion of water purchased.

California Department of Water Resources: contract approval and CEOA compliance.

ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:

The environmental factors checked be one impact that is a "Potentially Signit	low would be potentially affected by	
☐ Aesthetics	☐ Agriculture Resources	☐ Air Quality
X Biological Resources	☐ Cultural Resources	☐ Geology /Soils
☐ Hazards/Hazardous Materials	☐ Hydrology / Water Quality	☐ Land Use / Planning
☐ Mineral Resources	□ Noise	□ Population / Housing
☐ Public Services	□ Recreation	☐ Transportation/Traffic
☐ Utilities / Service Systems	☐ Mandatory Findings of Significa	nnce
I find that although the proposed not be a significant effect in the project proponent. A MIT I find that the proposed project ENVIRONMENTAL IMPACT I find that the proposed project unless mitigated" impact on the an earlier document pursuant measures based on the earlier IMPACT REPORT is require I find that although the proposed potentially significant effects DECLARATION pursuant to that earlier EIR or NEGATIV	sed project could have a significant effect his case because revisions in the project IGATED NEGATIVE DECLARATION at MAY have a significant effect on the	ct on the environment, there will have been made by or agreed to by will be prepared. environment, and an mpact" or "potentially significant has been adequately analyzed in been addressed by mitigation. An ENVIRONMENTAL at remain to be addressed. et on the environment, because all earlier EIR or NEGATIVE avoided or mitigated pursuant to

SECTION 3 EVALUATION OF ENVIRONMENTAL IMPACTS

Loss Than

I. AESTHETICS – Would the proposed Action:

Issues an	d Determination:	Potentially Significant Impact	Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
a)	Have a substantial adverse effect on a scenic vista?				\boxtimes
b)	Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				\boxtimes
c)	Substantially degrade the existing visual character or quality of the site and its surroundings?			\boxtimes	
d)	Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?				\boxtimes

Discussion:

- **a,b,d) No Impact.** As there would be no construction activities with project implementation, no potential aesthetic resources would be impacted or altered. In addition, there would be no new sources of light and glare added to the project site. Hence, there would be no impacts to aesthetics with the proposed project.
 - c) Less-than-Significant Impact. The pattern of cropping in the area within SEWD's jurisdiction would be altered slightly, in that somewhat more land would be idled due to the implementation of the proposed project (i.e., up to 20% of total irrigable acreage). Relative to groundwater substitution, operation of existing wells for the proposed water transfer would occur, similar to the operation of other agricultural wells located within and adjacent to SEWD. Idled land and groundwater wells are typical features of the agricultural landscape in SEWD's jurisdiction and would not differ substantially from the existing environmental setting. As such, there would be a less-than-significant impact to the existing visual character within the farmlands occurring in SEWD's jurisdiction. SEWD's proposed transfer would fully comply with the terms and conditions applicable to land idling and groundwater substitution transfers as set forth in the Draft Technical Information.

II. Issue		GRICULTURE RESOURCES: Would the propose and Determination:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
	a)	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of				
		the California Resources Agency, to non-agricultural use?				\boxtimes
	b)	Conflict with existing zoning for agricultural use, or a Williamson Act contract?				\boxtimes
	c)	Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland to non-agricultural use?				
Disc	ussio	on:				
III.	red the vol im	dique, Important, or otherwise) to non-agricultural use duction in the amount of farmland irrigation during the amount of land idled for that year. Participation in the luntary. Zoning, agricultural conversion and Williams pact to agricultural resources would occur with project R QUALITY: Would the proposed Action:	e 2024 grow e proposed on Act issu	ving season an project would es would not l	nd an increa l be solely	ase in
		ad Determination:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No <u>Impact</u>
	a)	Conflict with or obstruct implementation of the applicable Air Quality Attainment Plan?				\boxtimes
	b)	Violate any air quality standard or contribute to an existing or projected air quality violation?				
	c)	Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions, which exceed quantitative thresholds for ozone precursors)?				\boxtimes

			Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No <u>Impact</u>
	d)	Expose sensitive receptors to substantial pollutant concentrations?				\boxtimes
	e)	Create objectionable odors affecting a substantial number of people?				\boxtimes
Discu	ıssic	on:				
a-e) No Impact. The Project site is located in the Sacramento Valley Air Basin. To the extent less agricultural land would be cultivated, less air pollutant emissions would be emitted from normal farm practices (e.g., internal combustion engine emissions from tilling, seeding, pesticide application, etc.). These reductions in air emissions would be beneficial; however, such reductions (i.e., up to 20% of typical farming activities) would not be that noticeable within the Sacramento Valley Air Basin for the short project duration. Odors associated with farming activities may lessen to a minor degree, due to the decrease in farming activities during the growing season. Groundwater pumping would utilize electric pumps only so there will be no air emissions associated with the groundwater substitution portion of the project. Overall, there would be no impacts to the air basin with project implementation.						
			Potentially Significant	Less Than Significant With Mitigation	Less Than Significant	No
Issues	s an	d Determination:	<u> İmpact</u>	<u>Incorporation</u>	<u>İmpact</u>	<u>Impact</u>
	a)	Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special- status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?				
	b)	Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the				
	s and	through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service? Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies,	Potentially Significant	Significant With Mitigation Incorporation	Significant	<u>1</u>

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
c)	Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				\boxtimes
d)	Interfere substantially with the movement of any native resident or migratory fish or wildlife corridors, or impede the use of native wildlife nursery sites?			\boxtimes	
e)	Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?				\boxtimes
f)	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Conservation Community Plan, or other approved local, regional, or state habitat conservation plan?				

a) Less than significant Impact with mitigation incorporated. Special-status wildlife species that have the potential to occur within the project area are the giant garter snake (listed as state and federally threatened), the northwestern pond turtle (listed as a state species of special concern and federal species of concern), the Greater Sandhill Crane (listed as state threatened), the Bank Swallows (listed as state threatened), the winter-run Chinook salmon (listed as state and federally endangered), the Tricolored Blackbird (listed as state threatened), the delta smelt (listed as state and federally threatened), the longfin smelt (listed as state threatened), the steelhead (listed as federally threatened), and the green sturgeon (listed as federally threatened).

Giant Garter Snake (Thamnophis gigas)

The giant garter snake (GGS) has generally been found to prefer natural wetland areas with slow moving water, GGS will use rice fields and their associated water supply and tailwater canals for foraging and escape from predators as indicated in the Long-Term Water Transfers Environmental Impact Statement/Environmental Impact Report Final (September 2019) (Bureau of Reclamation, San Luis & Delta-Mendota Water Authority 2019).

The non-irrigated lands that may participate in the proposed water transfer would have little or no vegetation, retaining the open character that is currently present in fields that are between plantings or that otherwise have relatively little vegetative cover. The temporary reduction in available habitat for the GGS could result in a potentially significant impact to

the species. The lands proposed for participation in the 2024 Water Transfer were not idled during 2023; and thus, these lands will not have been idled during more than two consecutive irrigation seasons. SEWD last participated in a land idling transfer ten years ago, during 2014.

Based on the information summarized above, the Long-Term Water Transfers Environmental Impact Statement/Environmental Impact Report, and the Biological Opinion for Bureau of Reclamation's Long-Term Water Transfers Environmental Impact Statement/Environmental Impact Report Final (May 2019) (United States Fish and Wildlife Service), the following mitigation measures are included in the proposed project to minimize the potential impacts to the GGS. Comments to the draft version of this IS/MND were received from CDFW by email dated February 21, 2024. Appendix 1 to this IS/MND includes a copy of the email from CDFW, including the responses from SEWD to CDFW's comments; and those responses have been incorporated into this final IS/MND.

Mitigation Measure Bio-1: The maximum percentage of land idled for this project would be limited to 20% of SEWD's irrigable acreage. At least 80% of SEWD's irrigable acreage would remain unaffected. Lands taken out of production would be dispersed throughout the SEWD's jurisdiction such that the contiguity of idled lands would be minimized allowing for a mosaic of lands that could be utilized by GGS throughout SEWD's jurisdiction.

The changes to agricultural fields that would occur under the proposed project could have minor and temporary effects on the GGS through the decrease in potential cover and foraging areas as a result of the reduction in planted rice acreage. Limiting the proposed crop idling for participation in the water transfer to 20% of irrigable land within SEWD would provide an adequate amount of aquatic habitat. By limiting the maximum amount of idled acreage to 20% of irrigable land within SEWD, as well as implementing the additional mitigation measures listed in this section, the effects on the GGS would be reduced to less than significant. The one-year duration of the program also minimizes any potential disruption to GGS.

The 20% limitation also helps alleviate potential socioeconomic effects and is based on California Water Code. California Water Code Section 1745.05 (b) states that: "The amount of water made available by land fallowing may not exceed 20 percent of the water that would have been applied or stored by the water supplier in the absence of any contract entered into pursuant to this article in any given hydrological year, unless the agency approves, following reasonable notice and a public hearing, a larger percentage." This limitation helps ensure that enough land remains in crop production to avoid adverse effects on local businesses and incomes.

Mitigation Measure Bio-2: SEWD will ensure a depth of water is maintained in its major irrigation and drainage canals that is similar to depths during years when a crop idling transfer does not occur, or where information on existing water depths is limited, a depth of at least two feet will be maintained to provide movement corridors for GGS.

Maintaining a depth of water in major irrigation and drainage canals will provide connectivity of these waterways for GGS, similar to the condition absent the proposed idling for participation in the water transfer. SEWD will visually monitor water levels in those canals throughout the transfer period, on a frequency associated with its typical practices for operation of the canals. The efforts by SEWD to maintain these depths is assisted through limiting the idled acreage and distributing land idling, as identified in Mitigation Measure Bio-1.

Mitigation Measure Bio-3: SEWD will perform GGS best management practices (BMPs), including educating maintenance personnel through training prior to the water transfer period, such as under a Worker Environmental Awareness Program (WEAP), to recognize and avoid contact with GGS. The training also includes instructions regarding cleaning only one side of a major conveyance and drainage channel per year, visual observation of water levels in those channels, and raising of flail mower blades to at least six inches above the canal operation and maintenance road surfaces.

SEWD's training and efforts to perform GGS BMPs will assist to minimize potential impacts that may result from the observation and maintenance activities identified above even though the proposed transfer does not include physical alterations to GGS habitat within or along major conveyance and drainage channels.

Mitigation Measure Bio-4: Land immediately adjacent to or directly abutting Gilsizer Slough and the lands side of the Toe Drain along the Sutter Bypass will not be permitted to participate in the proposed land idling transfer.

Maintaining and documenting that adequate water exists in SEWD's smaller irrigation and drainage canals where land idling for participation in the proposed transfer occurs within areas of known important GGS populations, will provide connectivity of these waterways and will support key habitat attributes for the GGS, similar to the condition absent the idling for the transfer. In addition, avoiding areas with known important GGS populations will assist to minimize potential impacts. As part of the approval process, SEWD will coordinate with DWR to access the idled land to verify water is being made available for transfer and to verify that the actions to protect the GGS are being implemented. In addition, as indicated above, SEWD's proposed transfer would fully comply with the terms and conditions for transfers as set forth in the Draft Technical Information.

Significance of Impacts after Mitigation

With implementation of the mitigation measures described above the proposed project would have a less-than-significant impact on GGS in SEWD's service area

Because the project would not convert any agricultural lands to non-agricultural land uses, the only change would be a temporary, one-year increase in the time between planting of rice crops within a percentage of the SEWD farmlands. In addition, at least 80% of SEWD's irrigable acreage would remain unaffected by the proposed project. As such, the proposed project could have a less-than-significant impact to the GGS within the existing farmlands due to a short-term decrease in potential cover and foraging areas for this species.

Northwestern Pond Turtle (Actinemys marmorata marmorata)

The northwestern pond turtle inhabits waters with little or no current. The banks of inhabited waters usually have thick vegetation, but basking sites such as logs, rocks, or open banks must also be present. Pond turtles lay their eggs in nests in upland areas, including grasslands, woodlands, and savannas. Pond turtles could be found in and along irrigation and drainage canals. The proposed project would not eliminate water from the conveyance canals within

SEWD's service area. Therefore, the proposed project would not impact the northwestern pond turtle.

Greater Sandhill Crane (Grus canadensis)

Greater sandhill cranes arrive in the project area in late September. The proposed Project terminates on September 30, and normal winter water operations would be unaffected by the proposed Project. Sandhill cranes do not inhabit the area during the irrigation season when the proposed Project occurs.

Bank Swallows (Riparia riparia)

Bank Swallows arrive on their breeding grounds in California beginning in late March and early April, and the bulk of breeding birds arrive in late April and early May. Birds vacate their breeding grounds as soon as juveniles begin dispersing from the colonies around late June and early July. Limited band recovery records during the latter part of the breeding season indicates that post-breeding dispersal occurs in the general vicinity of breeding populations. Breeding areas are essentially devoid of Bank Swallows by mid-July to early August.

The major breeding population of bank swallows in California is confined to the Sacramento and Feather rivers and their major tributaries north of their confluence where an estimated 75% of California's breeding population was found in 1987 (Laymon et al. 1988). The Sacramento River population represented approximately 50% of the state's population in 1987, and the population occurs between Redding, Shasta County, and the Yolo Bypass, Yolo County. The Feather River supported 25% of the state's population in 1987; this population occurs between Oroville, Butte County, and the confluence of the Sacramento and Feather rivers, Sutter County.

The California Department of Fish and Wildlife (DFW) listed the bank swallow as a Threatened species in March 1989. Bank swallows are found in riverine habitat and require a sandy or silty vertical bluff or riverbank for nesting (Zeiner et al. 1990a). Floods or very high flows are required to create and maintain the eroded banks favored by this migratory, colonial species. However, surveys conducted on the Feather River downstream of the project area in 2002 and 2003 identified 8 and 15 active colonies, respectively (DWR 2007). The total number of burrows in active colonies was 2,274 in 2002 and 3,594 in 2003 (DWR 2007).

Potential ongoing project effects on nesting bank swallows were mitigated in consultation with DFW through habitat protection on the lower Feather River. DWR acquired a conservation easement that allows a geomorphically active portion of the river to continue to erode and provide high-quality bank swallow nesting habitat.

Buyers are seeking to purchase water because they have not received a full allocation of water. The lack of a full allocation is reflected by the fact that, without the purchase of water, flows in the Feather and Sacramento Rivers would be less than flows in a year where the Buyers received a full allocation. The project merely in part supplements the Buyers' incomplete allocation. In so doing, the flows in the Feather and Sacramento Rivers would be no more than flows in a water year where the Buyers received a full allocation. The project, even when considered cumulatively with other transfer projects, does not raise flows in the Feather or

Sacramento Rivers to a level greater than water years where the Buyers receive a full allocation.

Finally, increased flows in the mainstem rivers, such as the Feather and the Sacramento Rivers, will be undetectable in terms of water elevation changes or impacts to any species or habitats along the rivers or in the Delta. Thus, there is no possible environmental impact to Bank Swallows associated with project implementation.

Chinook Salmon (Oncorhynchus tshawytscha), Delta Smelt (Hypomesus transpacificus), Longfin Smelt (Spirinchus thaleichthyes), Green Sturgeon (Acipenser medirostris) and Steelhead (Oncorhynchus mykiss)

The Sacramento-San Joaquin Delta is a migration corridor and seasonal rearing habitat for winter-run Chinook salmon and steelhead. It provides spawning and nursery habitat for Delta Smelt. Transfer water to the Buyers would be delivered through the Sacramento-San Joaquin Delta with timing identical to the Buyer's typical SWP or CVP deliveries in conformance with all existing and pending requirements under the Endangered Species Act, including court orders, which govern SWP or CVP operations for the protection of Delta Smelt, and anadromous fishes and marine mammal species. The proposed transfer would not affect the regulatory or operational restrictions governing SWP or CVP operations. As such, there would be no impact from the proposed project on listed fish species in the Sacramento-San Joaquin Delta.

The proposed project would result in less-than-significant impacts to special status species because no wildlife would be directly affected by the idling activities and indirect impacts to habitat, such as a decrease in potential foraging and cover habitat for the giant garter snake, would be temporary (i.e., one year) and minimal.

Tricolored Blackbird (Agelaius tricolor)

Tricolored blackbird has recently been listed by the California Fish and Game Commission as a threatened species. Tricolored blackbird range extends throughout SEWD though occupation records are minimal. According to the California Natural Diversity Database (CNDDB 2024), there are two potential colonies within SEWD's boundaries (at/near Gilsizer Slough). Water management of the Gilsizer Slough will not be affected by the project. Given that moderate value habitat is being avoided and there is ample foraging habitat inside and outside of SEWD's boundaries to support unknown populations, impacts to Tricolor Blackbird are less than significant.

- b) No impact. The proposed action would have no effect on riparian or other sensitive habitats. All canals adjacent to/serving such areas would be in normal operations and all normal water deliveries thereto would be continued to those lands. Such areas may not participate in transfers, and all canals and drains adjacent to those lands will be in operation at normal operating levels. Therefore, there would be no impact to riparian or other sensitive habitats.
- c) No Impact. No impacts to wetlands would occur from the proposed project due to continuation of normal deliveries to such lands during the project; such lands are ineligible to participate in land idling transfers; and all canals and drains serving or traversing such areas will be operated at normal operating elevations throughout the project.
- d) Less than Significant Impact.

Waterfowl

The proposed project would result in the fallowing of up to 20% of irrigable fields within SEWD's jurisdiction. Rice fields in the project area serve as foraging habitat for many waterfowl species. However, implementation of the project would not interfere substantially with the foraging of native-resident or migratory waterfowl because other foraging habitat is abundant both locally and regionally. Because the proposed project would not convert any agricultural lands to non-agricultural land uses, the only change would be a one-year increase in the time between planting of rice in the project farmlands and a minor reduction in the acreage of rice lands available to waterfowl for foraging in 2024. This reduction in foraging acreage is less-than-significant based upon the regional abundance of flooded foraging habitat.

Fish Species

The proposed project may increase flows within the period of July 1 through November 30 in the Feather and Sacramento Rivers resulting from the movement of transfer water. Such flow increases may have a beneficial effect on fishes in the river during the transfer period. Because of the relatively large volume of summer flows in the rivers, changes in flows resulting from the water acquisition would be small and effects on fish would be negligible. Therefore, there would be no adverse impact on the movement of any native resident or migratory fish species from the proposed project.

e, f) No Impact. The proposed project would not conflict with any local, regional or state policy, ordinance or conservation plan in effect for the area. Hence no impact to adopted habitat conservation plans would occur with project implementation.

V. CULTURAL RESOURCES – Would the proposed Action:

Issues an	nd Determination:	Less Than Potentially Significant Impact	Less Inan Significant With Mitigation Incorporation	Less Than Significant Impact	No <u>Impact</u>
a)	Cause a substantial adverse change in the significance of a historical resource as defined in §15064.5?				\boxtimes
b)	Cause a substantial adverse change in the significance of a unique archaeological resource pursuant to §15064.5?				\boxtimes
c)	Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				\boxtimes
d)	Disturb any human remains, including those interred outside of formal cemeteries?				\boxtimes

a-d) No Impact. The proposed project does not involve any land alteration and thus no archeological or paleontological disturbances are possible within the proposed project's scope. In addition, with no construction activities proposed, there would be no disturbances to potential burial sites or cemeteries. Therefore, no impact to cultural resources would occur with project implementation.

VI. GEOLOGY AND SOILS – Would the proposed action:

Issues ar	nd Dete	ermination:	Less Than Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No <u>Impact</u>
a)	adver	se people or structures to potential substantial rse effects, including the risk of loss, injury, ath involving:				\boxtimes
	de Ea Sta sul Di	Ipture of a known earthquake fault, as lineated on the most recent Alquist-Priolo arthquake Fault Zoning Map issued by the ate Geologist for the area or based on other bstantial evidence of a known fault? Refer to vision of Mines and Geology Special ablication 42.				\boxtimes
	i)	Strong seismic ground shaking?				\boxtimes
	ii)	Seismic-related ground failure, including liquefaction?				\boxtimes
	iii)	Landslides?				
b)	Resul topso	t in substantial soil erosion or the loss of il?				\boxtimes
c)	would and p	cated on strata or soil that is unstable, or that d become unstable as a result of the project, otentially result in on- or off-site landslide, l spreading, subsidence, liquefaction, or				
	collap					\boxtimes
d)	Table	cated on expansive soil, as defined in e 18-1-B of the Uniform Building Code, ang substantial risks to life or property?				\boxtimes
e)	use of	soils incapable of adequately supporting the f septic tanks or alternative wastewater sal systems where sewers are not available to disposal of wastewater?				\boxtimes

- a) No Impact. No project facility falls within an Alquist-Priolo Earthquake Fault Zone, as presented in the most recent Division of Mines and Geology Special Publication 42. Hence, no impact relating to fault rupture zones would occur with project implementation.
- b) No Impact. Based upon readily available soil map information, most of the project area is underlain by fine-textured, strongly structured soils, such as clay and silty clay. Such soils have a wind erodibility index of 86 (tons per acre per year) when in a dry, unvegetated condition (U.S. Department of Agriculture 1993). Highly wind-erodible soils, such as fine sands and sands, have a wind erodibility index of 134-310. Therefore, the soils in the project area have a relatively low risk of wind erosion when left in a dry, unvegetated condition.
- c) No Impact. Soils in the proposed project area consist of clays with a flat terrain. The proposed project would not result in instability of existing soils. The use of the soils for this short-term project is in accordance with past farming practices and no landslides, lateral spreading, subsidence, liquefaction or collapse have occurred to date.
- **No Impact.** Expansive soils are not known to occur within or on the proposed project site. Therefore, no impacts pertaining to expansive soils would occur with project implementation.
- e) No Impact. The proposed project would not involve the use of septic tanks or alternative wastewater treatment disposal systems to handle wastewater generation. Therefore, no impacts would result with implementation of the proposed project.

VII. GREENHOUSE GAS EMISSIONS – Would the proposed Action:

Issues an	nd Determination:	Potentially Significant Impact	Significant With Mitigation Incorporation	Less Than Significant Impact	No <u>Impact</u>
a)	Generate greenhouse gas emissions, either directly or indirectly, that may have a significant effect on the environment?				\boxtimes
b)	Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?				\boxtimes

Loss Than

Discussion:

a-b) No Impact. The proposed project would idle up to 20 percent of the rice acreage that would otherwise be planted within SEWD's boundaries; and SEWD proposes to operate two groundwater wells in order to make surface water available for transfer. Relative to crop idling, while some field work, such as laser land leveling, may occur in idled fields by participating landowners, it is expected that substantially less field work will occur as a result of the proposed project than compared to no project conditions. By idling the land, less farm equipment will be utilized, and less greenhouse gas will be emitted. The two groundwater wells are electrically powered using existing service connections operated and maintained by Pacific Gas & Electric Company. The proposed action does not conflict with any applicable plan, policy, or regulation adopted for the purpose of

reducing the emissions of greenhouse gases. Overall, there would be no greenhouse gas emissions impacts with project implementation.

VIII. HAZARDS AND HAZARDOUS MATERIALS – Would the proposed Action:

Issues an	nd Determination:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No <u>Impaci</u>
a)	Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?				\boxtimes
b)	Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?				\boxtimes
c)	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				\boxtimes
d)	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?				\boxtimes
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?				\boxtimes
f)	For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?				\boxtimes
g)	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				\boxtimes
h)	Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?				\boxtimes

a-h) No Impact. The proposed project would not involve the transport or use of hazardous materials nor change any public exposure to hazards or hazardous materials beyond what is currently occurring with existing farming and irrigation practices within SEWD's jurisdiction. Herbicide and pesticide use on irrigable lands would decrease by up to 20% from what is now occurring within SEWD's service area due to the idling for one year. This minor decrease in the use of such chemicals may be viewed as beneficial but would not substantially affect the overall physical environment. Overall, there would be no hazardous impacts with project implementation involving crop idling or groundwater substitution.

IX. HYDROLOGY AND WATER QUALITY – Would the proposed Action:

Issues an	d Determination:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No <u>Impact</u>
a)	Violate any water quality standards or waste discharge requirements?				\boxtimes
b)	Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there should be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?				
c)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?				\boxtimes
d)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off- site?				\boxtimes
e)	Create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems?				\boxtimes

		Potentially Significant Impact	Significant With Mitigation Incorporation	Less Than Significant Impact	No <u>Impaci</u>
f)	Otherwise substantially degrade water quality?				\boxtimes
g)	Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?				\boxtimes
h)	Place housing within a 100-year flood hazard area structures which would impede or redirect flood flows?				\boxtimes
i)	Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				\boxtimes
j)	Inundation of seiche, tsunami, or mudflow?				

Loss Than

Discussion:

a) No Impact. The proposed project does not involve any discharges and thus would not violate water quality standards or waste discharge requirements.

When exporting water from the Delta, the DWR must comply with all current State and federal regulatory requirements in effect at the time of the export pumping, including numerous environmental standards, laws, and regulations relating to Delta inflow and outflow, Delta water quality, fish protection, environmental needs, water rights, and the needs of other legal users, including legal in-basin demands. These requirements include applicable SWRCB orders, Corps permits, Biological Opinions and other regulatory constraints including any relevant judicial orders in effect at the time of the operation. They have established water quality and flow requirements and limits on the rate of export of water that can be pumped by the state and federal pumping plants. The proposed project does not increase Delta export rates beyond permitted limits.

In October 2019, the previous regulatory restrictions imposed on SWP and CVP operations significantly reducing exports from the Delta were modified when the U.S. Fish and Wildlife Service (USFWS) and the National Marine Fisheries Service (NMFS) released new biological opinions for delta smelt and anadromous fisheries and marine mammal species, respectively. The new Biological Opinions permit the CVP to export more water than permitted under the 2008/2009 versions and reduce the previous limits on CVP and SWP operations and exports during specific periods of the year. They also expand the current transfer period at the Jones and Banks Pumping Plants that is typically limited to July through September. Implementation of the new Biological Opinions is somewhat uncertain due to lawsuits filed by Non-Governmental Organizations and the State of California against the federal government to invalidate the new Biological Opinions. Regardless of the outcome of that litigation, SWP and CVP operations will continue to be required to comply with the

applicable Biological Opinions and related legal restrictions. Consistent with previous years, any transfer water that is exported from the south Delta pumps will only be transferred within the quantities, limitations, and restrictions applicable to moving water across the Delta for export.

If the project were to include the release of transfer water from Lake Oroville for conveyance to a Buyer later than the expected July through November 2024 transfer window, the same regulatory and technical standards would apply to any such later release and conveyance. Therefore, a later release and conveyance of the transfer water made available by SEWD in 2024 would not change this analysis.

Hence, no impacts to water quality standards would occur with project implementation.

b) Less than Significant Impact. The proposed project would extract up to 4,540 AF of groundwater from two SEWD production wells. SEWD also monitors a network of groundwater monitoring wells and uses these wells to record groundwater levels in the vicinity of the production wells to ensure that no substantial depletion of groundwater supplies occurs as a result of groundwater production. During the last six years SEWD implemented similar programs in 2018, 2020, 2021, and 2022 where it pumped a total of approximately 3,612 AF, 2,600 AF, 3,490 AF, and 3,279 AF from these wells with no observable significant depletion of groundwater levels in the monitoring wells. SEWD also monitors landowner wells and receives data from a network of DWR monitoring wells. SEWD will incorporate these wells into the monitoring program. SEWD does not anticipate any adverse impacts resulting from substantial depletion of groundwater supplies or interference with groundwater recharge resulting in a net deficit in aquifer volume or lowering of local groundwater table level. SEWD will collect data from the monitoring wells and will cease operation of the production wells if monitoring data indicate any significant depletion of groundwater levels. The monitoring frequency and period will be in accordance with the Draft Technical Information, which include monitoring protocols/practices required by DWR. The monitoring data is reported to DWR on a monthly basis prior to, during, and following groundwater substitution pumping. SEWD coordinates regularly with DWR through the process to review collected monitoring data, including to implement any operational adjustments if necessary. Relative to land subsidence, groundwater substitution pumping associated with the proposed water transfer is not considered to pose a significant potential risk of land subsidence. Consistent with the Draft Technical Information, SEWD will review groundwater level monitoring data throughout the transfer period for comparison with historical low levels. In addition, SEWD will rely on DWR's efforts to continue monitoring the potential for land subsidence within the project area, such as through evaluation of hourly data from nearby extensometers and periodic re-surveying of the Sacramento Valley GPS Land Subsidence Network. In regard to the Sustainable Groundwater Management Act (SGMA), SEWD filed and became an exclusive Groundwater Sustainability Agency (GSA). SEWD has since been working with a group of GSA's and GSA eligible agencies within the Sutter County portion of the Sutter Sub-basin to develop a Groundwater Sustainability Plan (GSP), which addresses water transfers involving groundwater substitution. Through these and other efforts, SEWD is in compliance with the requirements and objectives of SGMA.

The Natural Communities Commonly Associated with Groundwater (NCCAG) database (https://gis.water.ca.gov/app/NCDatasetViewer/#) was used to identify vegetation and wetland areas commonly associated with groundwater use. The NCCAG documentation identifies that the database was developed by a working group comprised of DWR, DFW, and The Nature Conservancy (TNC), which reviewed publicly available datasets of mapped

seeps, springs, vegetation, and wetlands, and conducted a screening process to exclude types less likely to be associated with groundwater and retain types commonly associated with groundwater. In addition, the NCCAG documentation indicates that the NCCAG dataset can be used to assist in identifying groundwater dependent ecosystems (GDE) within a groundwater basin. Figure 1 identifies the locations of SEWD's Well #1 and Well #2 proposed for participation in the 2024 Water Transfer; and the NCCAG dataset identifies a wetland area within one-half mile of Well #1, and no vegetation or wetland areas within one-half mile of Well #2. However, that area near Well #1 is within or adjacent to existing natural waterways, irrigation ditches, drainage ditches, and irrigated fields. In addition, the observance of historic low groundwater levels, as indicated above, will also protect GDEs that may be near SEWD Well #1. Therefore, the proposed project would result in less-than-significant impacts because there will be no significant change to the water levels in those channels/fields as a result of the proposed groundwater substitution activities.

As indicated above, SEWD implemented similar water transfers during 2018, 2020, 2021, and 2022 with no observable significant depletion of groundwater levels in the monitoring wells as a result of SEWD's groundwater substitution pumping. SEWD is not aware of adverse impacts to GDEs during those prior water transfers; and SEWD did not receive any reports of potential adverse effects that may have resulted from SEWD's groundwater substitution pumping. Initial groundwater level measurements gathered by SEWD at its monitoring wells and production wells during March 2024 identify that groundwater levels at every one of those wells are above the groundwater levels measured during March 2018. For the proposed 2024 Water Transfer, SEWD will review groundwater level monitoring data throughout the transfer period for comparison with historical low levels and will cease groundwater substitution pumping, if groundwater levels decline to historical low groundwater levels at the production well or the associated monitoring well. The monitoring data is also reviewed by DWR staff to ensure that the historical low groundwater levels are not exceeded, consistent with the Draft Technical Information and an agreement that is required with DWR for the proposed 2024 Water Transfer. SEWD's approach for the 2024 Water Transfer is also consistent with the GSP to avoid adverse impacts to groundwater levels, land subsidence, and GDEs. The GSP identifies that adverse impacts to groundwater levels, land subsidence, and GDEs could potentially occur if groundwater levels in at least 16 out of 63 monitoring wells throughout the Subbasin exceed the minimum thresholds over two consecutive seasonal high water level measurements. These thresholds are identified in Table 6-1 of the GSP and were determined by the groundwater sustainability agencies within the Subbasin using methods based on available data, including historical low groundwater level measurements. Similarly, SEWD monitors a network of groundwater monitoring wells and uses these wells to record groundwater levels in the vicinity of the production wells to ensure that no substantial depletion of groundwater supplies occurs as a result of groundwater production throughout the transfer period. Thus, SEWD's approach is at least as protective as the criteria contained in the GSP. Based on the above, the groundwater substitution activities proposed for the Project would result in less-than-significant impacts to hydrology and water quality because there will be no significant change to groundwater levels.

c-d) No Impact. The proposed project would not substantially alter the existing drainage pattern of the site or area, including the alteration of the course of a stream or river, in a manner which would result in substantial erosion, siltation on- or off-site, or increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site. The water transferred would be maintained within existing conveyance and storage systems of DWR. No drainage courses would receive transferred water from the proposed project. In addition, there are no construction activities associated with the proposed project. As such, no impacts relating to water drainage patterns would occur with project implementation.

- e) No Impact. The proposed project would not create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems. Also refer to previous responses, (Items c-d). Hence, no impacts relating to storm water drainage systems would occur with project implementation.
- f) No Impact. The proposed project would not result in degradation of water quality. Refer to previous responses, (Items a-c). Hence, no impacts to water quality would occur with project implementation.
- **g-i) No Impact.** The proposed project would not expose people or property to water-related hazards such as flooding or impede or redirect flood flows. The proposed project would not involve constructing any housing. All facilities which would be utilized are existing facilities constructed according to standard engineering design practices to limit the potential for exposure of people or property to water-related hazards, such as flooding. Therefore, no impact relating to flooding would occur with the project implementation.
 - j) No Impact. The proposed project would not be subject to tsunami or seiche wave inundation because the project area is not situated near a large enough body of water. Also, the associated facilities are not subject to mudslides. As such, no impacts would result from project implementation with respect to tsunamis or seiches.

I and There

X. LAND USE AND PLANNING – Would the project:

Issues an	d Determination:	Potentially Significant Impact	Significant With Mitigation Incorporation	Less Than Significant Impact	No Impaci
a)	Physically divide an established community?				\boxtimes
b)	Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?				\boxtimes
c)	Conflict with any applicable habitat conservation plan or natural communities' conservation plan?				\boxtimes

Discussion:

a-c) No Impact. The proposed project would not displace or divide an established community, as no new construction activities would occur with project implementation. Only existing facilities and equipment would be employed. Also, no zoning or land use changes would be required for the participating farmer to enter into an agreement to idle a portion of his or her farmlands. Idling of agricultural land and groundwater pumping are typical agricultural practices. Refer to Item IV.f (Biological Resources) with regard to the question on conflicts with applicable habitat conservation plans. Overall, there would be no impacts to land use or planning with project implementation.

	MIIN	NERAL RESOURCES – Would the proposed Action	on:	ı Ti		
Issue	es an	d Determination:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
	a)	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				\boxtimes
	b)	Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan, or other land use plan?				\boxtimes
Disc	ussic	on:				
XII.	r r p	dditional farmlands or groundwater substitution pumpesult in the loss of availability of a known mineral resegion and the residents of the State. No impacts to mistroposed water transfer. DISE – Would the proposed Action result in:	source that v	would be of fu	ıture value	to the
Issue	es an		Potentially Significant	Less Than Significant With	Less Than	No
		d Determination:	Potentially Significant Impact	Significant	Less Than Significant Impact	No <u>Impact</u>
	a)	d Determination: Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?	Significant	Significant With Mitigation	Significant	-
	a) b)	Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable	Significant	Significant With Mitigation	Significant	-
	1.	Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies? Exposure of persons to or generation of excessive groundborne vibration or groundborne noise	Significant	Significant With Mitigation	Significant	-

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport of public use airport, would the project expose people residing or working in the project area to excessive noise levels?	П	П	П	\boxtimes
f)	For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				\boxtimes
Discussi	on:				
	new noise emitting devices. Groundwater pumping addition, there would be no construction activities, existing facilities and equipment would be utilized the wells to be used to pump groundwater is located used for this purpose is located within a sound dead result with project implementation.	associated with the produced in a remote	with the propo oposed water to te area and the	sed project ransfer. Or other well	t. Only ne of to be
XIII. PO	OPULATION AND HOUSING – Would the propos		Less Than Significant	Less Than	
		sed Action: Potentially Significant Impact	Less Than	Less Than Significant Impact	No <u>Impact</u>
	OPULATION AND HOUSING – Would the proposed	Potentially Significant	Less Than Significant With Mitigation	Significant	-
Issues ar	DPULATION AND HOUSING – Would the proposed and Determination: Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other	Potentially Significant	Less Than Significant With Mitigation	Significant	<u>Impact</u>
Issues ar	DPULATION AND HOUSING – Would the proposed and Determination: Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)? Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?	Potentially Significant	Less Than Significant With Mitigation	Significant	Impact

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a-c) No Impact. The proposed project would involve the movement of water in amounts that would not exceed existing CVP or SWP contractors' contractual amounts specified in each long-term

water supply contract for water transported through the California Aqueduct or Delta Mendota Canal nor allow for a total amount of water to be transported that would exceed levels previously delivered in non-shortage years. Therefore, there would be no net increase in water supply. No housing would be constructed, demolished, or replaced as a result of the proposed project, no displacement of people and no substantial population growth would result. Therefore, no impacts to housing or population distribution would occur as a result of the proposed water transfer.

	BLIC SERVICES – Would the proposed Action: Determination:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No <u>Impact</u>
a)	Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives for any of the public services:				
	Fire protection?				\boxtimes
	Police protection?				\boxtimes
	Schools?				\boxtimes
	Parks?				\boxtimes
	Other public facilities?				

Discussion:

a) No Impact. The proposed project does not create any new demand for public services or alterations to existing public facilities. The proposed water transfer would occur within existing water conveyance facilities. Hence, no impacts to public services or facilities would occur with project implementation.

XV. RI	ECREATION – Would the proposed action:	Potentially	Less Than Significant With	Less Than	
Issues an	nd Determination:	Significant <u>Impact</u>	Mitigation Incorporation	Significant Impact	No <u>Impaci</u>
a)	Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?				\boxtimes
b)	Does the project include recreational facilities or require the construction or expansion of recreational facilities, which might have an adverse physical effect on the environment?				\boxtimes
Discussion	on:				
servi exce Cana deliv	ices. The proposed project would involve the movement ed existing contracts for water transported through the all nor allow for a total amount of water to be transport wered in non-shortage years. As such, there would be runo impacts to recreational facilities or activities would	e California ted that wou no net incres	Aqueduct or all exceed level ase in recreation	Delta Meno els previou onal opport	dota sly tunities
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			Potentially Significant Impact	Significant With Mitigation Incorporation	Less Than Significant Impact	No Impact
	d)	Substantially increase hazards to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				
	e)	Result in inadequate emergency access?				
	f)	Result in inadequate parking capacity?				\boxtimes
	g)	Conflict with adopted policies supporting alternative transportation (e.g., bus turnouts, bicycle racks)?				\boxtimes
Disc	ussic	on:				
	pui mo	nsportation services as it would involve existing facility rposes. Also, there are no construction activities associated as trucks. Therefore, no transportation impacts the contract of trucks.	ciated with t	the proposed p	project (suc	
XV I	,	plementation. RIBAL CULTURAL RESOURCES – Would the p	proposed A	Less Than		
	I. TI	•	Potentially Significant Impact		Less Than Significant Impact	No <u>Impact</u>
Issue a)	Es an Caus a trib Code cultu terms	RIBAL CULTURAL RESOURCES – Would the p	Potentially Significant	Less Than Significant With Mitigation	Significant	-
Issue a)	Cause a tribe Code cultusterms place Ame	RIBAL CULTURAL RESOURCES – Would the part of Determination: see a substantial adverse change in the significance of pal cultural resource, defined in Public Resources e section 21074 as either a site, feature, place, and landscape that is geographically defined in soft the size and scope of the landscape, sacred e, or object with cultural value to a California Native	Potentially Significant	Less Than Significant With Mitigation	Significant	-

Less Than

a. i-ii) No Impact. The proposed project does not involve any land alteration and thus no substantial adverse change to a site, feature, place, or cultural landscape with cultural value to a tribe, or to a unique archeological resource are possible within the proposed project's scope. Therefore, no impact to tribal cultural resources would occur with project implementation. The United Auburn Indian Community (UAIC) has requested to be notified about projects analyzed by SEWD under CEQA. SEWD sent a letter offering consultation to UAIC on December 20, 2023. No response from UAIC requesting consultation was received within thirty days.

XVIII. UTILITIES AND SERVICE SYSTEMS – Would the proposed action:

Issues and	d Determination:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No <u>Impaci</u>
a)	Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				\boxtimes
b)	Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				\boxtimes
c)	Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				\boxtimes
d)	Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?				\boxtimes
e)	Result in a determination by the wastewater treatment provider, which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				\boxtimes
f)	Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?				\boxtimes
g)	Comply with federal, state, and local statutes and regulations related to solid waste?				

a-g) No Impact. The proposed project would not place additional demands on nor affect public utilities, particularly wastewater treatment facilities, water facilities, and storm drain systems in the area. No new or expanded water entitlements would be necessary. That is, the proposed project would involve the movement of pre-existing entitlements of water. No solid waste disposal or disposal facilities would be needed for the proposed project. Therefore, no impacts to existing utilities and conveyance systems would occur with project implementation.

XIX. MANDATORY FINDINGS OF SIGNIFICANCE - Would the proposed action:

Issues and	d Determination:	Potentially Significant Impact	Less Than Significant With Mitigation Incorporation	Less Than Significant Impact	No <u>Impact</u>
a)	Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?			\boxtimes	
b)	Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulative considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)			\boxtimes	
c)	Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?				\boxtimes

Discussion:

a, b) Less Than Significant Impact. As previously discussed, the proposed project has the potential to degrade the environment in some resource areas (biological resources, aesthetics, and hydrology and water quality). However, as noted above, these impacts are reduced to a less than significant level with implementation of the proposed mitigation measures. The proposed project would occur through existing facilities with no new construction. As such, implementation of the proposed project would have no significant impacts. As discussed below, water transfers from the Sacramento Valley through the Delta for consumptive uses and environmental purposes have been occurring on a large scale for many years. Examples during the prior ten years include transfers to individual SWP and CVP contractors that have purchased water transfer supplies on an as-needed basis, as well as Yuba River Accord Transfers summarized below:

Yuba River Accord Transfers

In 1989, the SWRCB received a complaint regarding fishery protection and water right issues on the lower Yuba River. The SWRCB held hearings on the issues raised in this complaint, and in 1999, issued a draft decision. At the request of Yuba County Water Agency (YCWA) and CDFW, subsequent hearings were postponed in order to provide the parties an opportunity to reach a proposed settlement regarding instream flows and further studies. The parties failed to reach agreement on a settlement and the SWRCB held additional hearings in the spring of 2000. A draft decision was issued in the fall of 2000 and was adopted as Decision 1644 on March 1, 2001.

Subsequent litigation led to withdrawal of Decision 1644 and issuance of Revised Decision 1644 (RD-1644) in July, 2003. These decisions established revised instream flow requirements for the lower Yuba River and required actions to provide suitable water temperatures and habitat for Chinook salmon and steelhead and to reduce fish losses at water diversion facilities.

After the issuance of Revised Decision 1644, the parties involved in the SWRCB proceedings expressed a desire to further negotiate the instream flow, flow fluctuation, and water temperature issues on the lower Yuba River. The parties engaged in a collaborative, interest-based negotiation with numerous stakeholders, reaching a series of agreements known as the Lower Yuba River Accord (Accord). These negotiations resulted in the agreements outlined below and the SWRCB approval of the flow schedules and water transfer aspects of the Accord on March 18, 2008 with Water Right Order 2008-0014. Several technical revisions to the Order were adopted as part of Water Right Order 2008-0025 on May 20, 2008.

Surface water releases are made available for transfer under the Accord based on the difference between a baseline release rate (the interim flow schedules defined in RD-1644 and in Water Right Order 2008-0014) and the Fisheries Agreement flow schedules. The baseline releases (interim flow schedule in RD-1644) are based on the Yuba River Index as defined in RD-1644. The flow schedules in the Fisheries Agreement are determined based on the North Yuba River Index independent from the Yuba River Index. (There are also some conditions when the YCWA-CDFW agreement or the current FERC license control the baseline flows.) As a result, there can be a wide range of possible transfer amounts under the various hydrologic conditions that can occur in the Yuba River watershed in any year.

Groundwater substitution water is made available by individual landowners within YCWA member units. YCWA reduces its surface diversions to those member units from the Yuba River and regulates storage in Bullards Bar Reservoir to accrue and release the groundwater substitution water on a schedule to allow the releases to be exported in the Delta.

Summary

There have been no known demonstrable adverse impacts resulting from recent water transfers, which have complied with all applicable environmental regulations governing Delta operations. The proposed transfer is one of several transfers in the Sacramento River Basin likely to occur in 2024. This project proposes to sell Buyers up to 15,220 AF of water to meet some of their needs in the event of a shortfall. SEWD last participated in a land idling transfer ten years ago, during 2014. Due to the infrequency of land idling transfers that have occurred in the past, together with the implementation of mitigation measures identified in this IS/MND, there is no requirement or need to rotate fields that participate in the proposed water transfer. SEWD last participated in groundwater substitution transfer during 2022. Based on the groundwater data identified in this IS/MND, together with the requirements to implement a monitoring plan to avoid adverse impacts, the groundwater substitution activities proposed for the Project would result in less-than-significant impacts (individually or cumulatively). Up to approximately 100,000 AF of other potential Sacramento River watershed transfers could be purchased by SWP and/or CVP contractor buyers. This represents less than 0.5% of the average annual total water supply available in the

Sacramento Valley from surface and groundwater resources for all uses and approximately 1.2 % of total average annual agricultural water use in the Sacramento Valley (*California Water Plan Update. Bulletin 160-05*. October 2014). As such and recognizing that no significant impacts have been noted for transfers within this order of magnitude, no significant impacts are expected within the Sacramento Valley. Delta impacts are likewise not expected to be significant as all the water shown in Table XIX-1 was pumped in the Delta (less Delta carriage loss) within existing biological regulations without incident.

Table XIX-1* (Thousands of AF)

Water Transfers	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	Potential 2024
CVP, SWP, Yuba, and others	198	344	60	0	261	0	244	276	136	1	100

^{*}Table reflects gross AF purchased prior to subtracting Delta carriage loss (i.e., actual amounts pumped at Delta are less).

Additionally, several special-status wildlife species, including the winter-run Chinook salmon (listed as state and federally endangered), the spring-run Chinook salmon (listed as state and federally threatened), the delta smelt (listed as state and federally threatened), the longfin smelt (listed as state threatened), the steelhead (listed as federally threatened), Tricolored Blackbird (state threatened) and the green sturgeon (listed as federally threatened), and the giant garter snake (listed as state and federally threatened) have the potential to be impacted by the water transfers from the Sacramento Valley, but the impacts are not expected to be significant, for the following reasons:

The Sacramento-San Joaquin Delta is a migration corridor and seasonal rearing habitat for winter-run Chinook salmon and steelhead. It provides spawning and nursery habitat for delta smelt. Transfer water to the Buyers would be delivered through the Sacramento-San Joaquin Delta with timing identical to the Buyers' typical SWP or CVP deliveries in conformance with all existing and pending requirements under the Endangered Species Act, including court orders, which govern SWP and CVP operations for the protection of delta smelt, and anadromous fishes and marine mammal species. The proposed transfer would not affect the regulatory or operational restrictions governing SWP or CVP operations. As such, there would be no impact from the proposed project on listed fish species in the Sacramento-San Joaquin Delta.

The giant garter snake is endemic to the Sacramento and San Joaquin Valley floors where it inhabits an assortment of agricultural, managed, and natural wetlands. Rice cropping provides a dynamic habitat comprised of rice fields, tail water marshes, ditches and drains, delivery canals, and associated levees. These habitat components satisfy the primary requirements of giant garter snakes which include adequate water during the active summer season, basking sites, emergent vegetation for cover and foraging, as well as upland habitat for cover and refuge from flood waters during the dormant winter season. As a result, one of the biological concerns surrounding rice field idling is the potential effect on giant garter snakes.

Although the proposed water transfers will reduce the overall availability of active rice lands in the SEWD, the temporary nature of the transfers along with the implementation of the proposed mitigation measures will reduce all impacts to a less than significant level.

c) No Impact. The mitigated negative declaration assesses the potential impacts of the proposed project. There would be no construction activities associated with the proposed water transfer. Typical farming practices with the idling of land and groundwater pumping operation would comply with

applicable health and safety requirements. Therefore, the proposed project would not cause substantial adverse effects on human beings, either directly or indirectly.

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SECTION 4 REFERENCES

The following documents were used in the preparation of this Mitigated Negative Declaration.

California Department of Water Resources. October 2014. California Water Plan Update. Bulletin 160-05.

DWR, Bureau of Reclamation. December 2019. Draft Technical Information for Preparing Water Transfer Proposals

Bureau of Reclamation, San Luis & Delta-Mendota Water Authority. September 2019. Long-Term Water Transfers Environmental Impact Statement/Environmental Impact Report Final

United States Fish and Wildlife Service. May 2019. *Biological Opinion for Bureau of Reclamation's Long-Term Water Transfers Environmental Impact Statement/Environmental Impact Report Final.*

State of California. 2007. Amended July 11, 2006. *California Environmental Quality Act, CEQA Guidelines*.

U.S. Department of Agriculture, Soil Conservation Service. 1993. U.S. Department of Agriculture Soil Conservation Service national soil survey handbook. November. Washington, DC.

https://wildlife.ca.gov/Data/CNDDB

https://www.wildlife.ca.gov/Conservation/SSC

https://www.fws.gov/endangered/

https://gis.water.ca.gov/app/NCDatasetViewer/#

SECTION 5 LIST OF PREPARERS

Lynn Phillips, Secretary- General Manager, Sutter Extension Water District

APPENDIX 1

COMMENTS RECEIVED

CALIFORNIA DEPARTMENT OF FISH AND WILDLIFE

Dear Lynn Phillips,

The California Department of Fish and Wildlife (CDFW) received and reviewed the Initial Study and Mitigated Negative Declaration (IS/MND) from Sutter Extension Water District (SEWD) for the Sutter Extension Water District 2024 Water Transfer Program (Project) pursuant to the California Environmental Quality Act (CEQA) statute and guidelines. (Public Resources Code § 2100 et seq.)

Thank you for the opportunity to provide comments and recommendations regarding those activities involved in the Project that may affect California fish, wildlife, native plants, and their habitat. Likewise, we appreciate the opportunity to provide comments regarding those aspects of the Project that CDFW, by law, may need to exercise its own regulatory authority under the Fish and Game Code.

CDFW ROLE

CDFW is California's Trustee Agency for fish and wildlife resources and holds those resources in trust by statute for all the people of the State (Fish & G. Code, §§ 711.7, subd. (a) & 1802; Pub. Resources Code, § 21070; CEQA Guidelines § 15386, subd. (a)). CDFW, in its trustee capacity, has jurisdiction over the conservation, protection, and management of fish, wildlife, native plants, and habitat necessary for biologically sustainable populations of those species. (Fish & G. Code., § 1802.) Similarly for purposes of CEQA, CDFW provides, as available, biological expertise during public agency environmental review efforts, focusing specifically on projects and related activities that have the potential to adversely affect fish and wildlife resources.

CDFW is also submitting comments as a potential Responsible Agency under CEQA. (Pub. Resources Code, § 21069; CEQA Guidelines, § 15381.) CDFW expects that it may need to exercise regulatory authority as provided by the Fish and Game Code. As proposed, for example, the Project may be subject to CDFW's authority under the California Endangered Species Act (CESA) (Fish & G. Code, § 2050 et seq.). CDFW also administers the Native Plant Protection Act, Natural Community Conservation Act, and other provisions of the Fish and Game Code that afford protection to California's fish and wildlife resources.

PROJECT DESCRIPTION SUMMARY

The Project area is defined by the SEWD boundaries, encompassing approximately 19,000 acres of irrigable land in the northern Sacramento Valley in Sutter County. Approximately 16,000 acres of irrigable land within the SEWD boundaries are dedicated to rice production.

The Project consists of the proposed transfer of up to 15,220 acre-feet (AF) of water to the participating member districts of the State Water Contractors Incorporated, Metropolitan Water District of Southern California, other South of Delta purchasers, including one or more Central Valley Project contractors, or a buyer diverting the transfer water from within or upstream of the Delta during the 2024 irrigation season. SEWD proposes to make up to 15,220 AF of water available for transfer by idling cropland and through groundwater substitution. Up to 20% of the irrigable acreage in SEWD's service area (3,756.6 acres) would be idled.

COMMENTS AND RECOMMENDATIONS

CDFW offers the comments and recommendations below to assist SEWD in adequately identifying and, where appropriate, mitigating the Project's significant, or potentially significant, direct, and indirect impacts on fish and wildlife (biological) resources.

CDFW COMMENT 1: California Endangered Species Act

CDFW is responsible for ensuring appropriate conservation of fish and wildlife resources including threatened, endangered, and/or candidate plant and animal species, pursuant to the CESA. CDFW recommends that a CESA Incidental Take Permit (ITP) be obtained if the Project has the potential to result in "take" (Fish & G. Code § 86 defines "take" as "hunt, pursue, catch, capture, or kill, or attempt to hunt, pursue, catch, capture, or kill") of State-listed CESA species, either through construction or over the life of the Project.

Please note that mitigation measures that are adequate to reduce impacts to a less-than significant level to meet CEQA requirements may not be enough for the issuance of an ITP. To issue an ITP, CDFW must demonstrate that the impacts of the authorized take will be minimized and fully mitigated (Fish & G. Code § 2081 (b)). To facilitate the issuance of an ITP, if applicable, CDFW recommends the IS/MND include measures to minimize and fully mitigate the impacts to any State-listed species the Project has potential to take. CDFW encourages early consultation with staff to determine appropriate measures to facilitate future permitting processes and to engage with the U.S. Fish and Wildlife Service and/or National Marine Fisheries Service to coordinate specific measures if both state and federally listed species may be present within the Project vicinity.

SEWD Response

As indicated in the IS/MND, SEWD will implement Mitigation Measures Bio-1, Bio-2, Bio-3, and Bio-4, in order to reduce impacts to a less-than-significant level. Those mitigation measures include updates to the draft version of the IS/MND to clarify those measures as further discussed in this email. Through the implementation of those mitigation measures, the proposed 2024 Water Transfer Program will not involve a potential to take a State-listed species. Therefore, an incidental take permit (ITP) is not required; and no additional updates to the IS/MND are necessary to address CDFW Comment 1.

CDFW COMMENT 2: Giant Garter Snake

Giant garter snake (*Thamnophis gigas*, GGS) is a State- and federally-listed species with a well-established presence within the Project area. Most of the extant populations of GGS in the Sacramento Valley occur in approximately 494,000 acres of rice agriculture and its associated canals (Halstead et al. 2019).

The IS/MND proposes to limit the Project's adverse impacts on GGS by implementing Mitigation Measure Bio-1, which would limit the maximum amount of idled land to 20% of SEWD's irrigable acreage; Mitigation Measure Bio-2, which would ensure that water remains in SEWD's major irrigation and drainage canals; Mitigation Measure Bio-3, which would require implementation of avoidance practices during maintenance; and Mitigation Measure Bio-4, which would prevent lands with known important GGS populations from participating in the idling transfer. However, CDFW does not concur that these measures are sufficient to reduce the Project's adverse impacts on GGS to below significant for the following reasons:

CDFW Comment 2.1: GGS Habitat

Issue: GGS in the Sacramento Valley are strongly reliant on rice agriculture. Adult GGS survival rates are higher when a greater percentage of the lands surrounding their home ranges are actively cultivating rice^[1]. Reducing rice production may also impact GGS populations by reducing the productivity of prey species and/or by increasing the concentration of predators in the nearby canals (Halstead et al. 2019). It may prompt affected GGS to move into other surrounding habitats, increasing the density of GGS and the competition for prey. A significant reduction in the amount of rice grown in the Project area is likely to significantly reduce overall GGS survival rates in the area.

Recommendation: To reduce the significance of the Project's impact on GGS, CDFW recommends measures such as: reducing the proposed acreage of idled rice crops, restoring or enhancing existing GGS habitat, creating new GGS habitat, or preserving existing GGS habitat via a conservation easement or transfer of fee title to a conservation entity.

SEWD Response

The IS/MND identifies Mitigation Measures Bio-1, Bio-2, Bio-3, and Bio-4 to reduce impacts to the Giant Garter Snake (GGS) to a less-than-significant level. Specifically, Mitigation Measure Bio-1 limits the proposed land idled for this temporary project to 20% of the irrigable acreage within SEWD's boundaries. Also, Mitigation Measure Bio-1 identifies that lands idled for the proposed transfer will be dispersed throughout the SEWD's jurisdiction such that the contiguity of idled lands would be minimized, allowing for a mosaic of lands that could be utilized by GGS throughout SEWD's jurisdiction. In addition, Mitigation Measure Bio-2 identifies that SEWD will ensure water depths in its major irrigation and drainage canals are similar to depths during years when a crop idling transfer does not occur, or where information on existing water depths is limited, a depth of at least two feet of water is maintained in order to provide movement corridors for GGS. Further, Mitigation Measure Bio-3 identifies SEWD will clean only one side of a major conveyance and drainage channel per year and raise flail mower blades to at least six inches above the canal operation and maintenance road surfaces. Also, Mitigation Measure Bio-4 identifies that SEWD will avoid land idling in areas with known important GGS

^[1] A study found that the annual estimated survival of adult GGS was 73% for individuals with active rice fields on 86% of the land within 500 meters of their home range. Alternatively, the annual estimated survival for GGS was just 8.5% for individuals with active rice fields on only 18% of the land near their home range (Halstead et al. 2019).

populations to assist in minimize potential impacts. SEWD will not permitting idling of fields immediately adjacent to or directly abutting Gilsizer Slough and the lands side of the Toe Drain along the Sutter Bypass. Collectively, implementation of those mitigation measures will reduce impacts to a less-than-significant level. Therefore, no additional updates to the IS/MND are necessary to address CDFW Comment 2.1.

CDFW Comment 2.2: Cumulative Impacts Analysis

Issue: The IS/MND states that the lands proposed for idling in the 2024 Water Transfer Program were not idled in 2023, and the limited duration (only one year) of the proposed Project is cited as a factor that limits the severity of impacts to GGS. However, the IS/MND later states that similar water transfer projects were implemented during at least 2018, 2020, 2021, and 2022. It is not clear if the proposed lands for 2024 have previously been idled, or what the rotational idling frequency is for participating lands in the SEWD water transfer program. Statewide, rice production was cut by about 20% in 2021 (Cleary 2021), which likely increased mortality in the species overall. Continued habitat impacts on an already stressed population may have greater overall effects than they would in isolation.

Recommendation: CDFW recommends the IS/MND be revised to include an analysis of the effects of the reduction of the density of active rice fields within its boundaries and the cumulative impacts of the proposed water transfer and repeated reductions in rice acreage occurring almost yearly.

SEWD Response

CDFW's recommendation in Comment 2.2 is in reference to CDFW's additional remarks in that same section of the email; and the remarks and recommendation are all relative to land idling proposed under the IS/MND. CDFW's remarks claim that the IS/MND "states that similar water transfer projects were implemented during at least 2018, 2020, 2021, and 2022." However, CDFW's remarks are inappropriately taken out of context. There are two references in the draft IS/MND to those four water transfer years (both in Section 3, Part IX, Hydrology and Water Quality), and both references clearly identify to groundwater substitution pumping (not land idling) in the same sentence where those four years are identified. SEWD has not conducted a water transfer involving land idling/shifting since 2014; and the draft IS/MND has been updated to explicitly identify that prior water transfer. Due to the lack of land idling/shifting transfers by SEWD within the past decade, together with the implementation of Mitigation Measures Bio-1, Bio-2, Bio-3, and Bio-4, there is no requirement or need to rotate fields that participate in the proposed 2024 Water Transfer Program. The IS/MND identifies that with implementation of those mitigation measures, impacts from the proposed project (individually and cumulatively) will be reduced to a less-than-significant level.

CDFW Comment 2.3: GGS Best Management Practices

Issue: Mitigation Measure Bio-3 states, "SEWD will perform GGS best management practices (BMPs), including educating maintenance personnel to recognize and avoid contact with GGS, clean only one side of a major conveyance and drainage channel per year, and raise flail mower blades to at least six inches above the canal operation and maintenance road surfaces." It is not clear whether the inclusion of this measure implies that the Project will include physical alterations to GGS habitat.

Recommendation: CDFW recommends revising the IS/MND to more clearly describe planned operations, whether they will include physical alterations to GGS habitat, and any monitoring or reporting data associated with actions taken to implement this mitigation measure. For instance, what

maintenance activities will the maintenance personnel be conducting? In what locations? What type of education will be provided?

SEWD Response

The IS/MND identifies that the non-irrigated lands participating in the proposed water transfer would have little or no vegetation, retaining the open character that is currently present in fields that are between plantings or that otherwise have relatively little vegetative cover. The temporary reduction in available habitat for the GGS could result in a potentially significant impact to the species; however, the IS/MND identifies that "the proposed transfer does not include physical alterations to GGS habitat within or along major conveyance and drainage channels." The implementation of Mitigation Measures Bio-1, Bio-2, Bio-3, and Bio-4 will reduce impacts to GGS to a less-than-significant level under the proposed 2024 Water Transfer Program.

Specifically, Mitigation Measure Bio-2 identifies that SEWD will ensure water depths in its major irrigation and drainage canals are similar to depths during years when a crop idling transfer does not occur, or where information on existing water depths is limited, a depth of at least two feet of water is maintained in order to provide movement corridors for GGS. In addition, Mitigation Measure Bio-2 is updated to clarify that SEWD will visually monitor water levels in those canals throughout the transfer period, on a frequency associated with its typical practices for operation of the canals. Relative to Mitigation Measure Bio-3, the IS/MND is updated to specify that SEWD will educate all appropriate staff through training prior to the transfer period, such as under a Worker Environmental Awareness Program (WEAP), to recognize and avoid contact with GGS. The training also includes instructions regarding cleaning only one side of a conveyance channel per year, visual observation of those channels, and raising of flail mower blades to at least six inches above the canal operation and maintenance road surfaces. Annual maintenance activities for cleaning and mowing occur with reaches of SEWD's existing canals, where necessary, prior to the water transfer period. SEWD's training and efforts to perform GGS best management practices will assist to minimize potential impacts that may result from the observation and maintenance activities identified above even though the proposed transfer does not include physical alterations to GGS habitat.

CDFW COMMENT 3: Groundwater Management

Ecological communities or species that depend on groundwater emerging from aquifers or on groundwater occurring near the ground surface are collectively known as Groundwater Dependent Ecosystems (GDEs) (23 Cal. Code Regs. § 351(m)). These GDEs include seeps and springs; wetlands and lakes; rivers, streams, and estuaries; and terrestrial vegetation. According to the Natural Communities Commonly Associated with Groundwater (NCAAG) Dataset (DWR 2018), there are potential vegetated and aquatic GDEs overlying or adjacent to the Project location. The IS/MND identifies one wetland area within one-half mile of Well #1.

Water transfers made available by groundwater substitution and/or crop idling/shifting have the potential to affect groundwater hydrology due to increased groundwater use and reduced groundwater recharge. Correlating effects could be temporary and/or long-term declines in groundwater levels, reduction of groundwater storage, depletions of interconnected surface water, land subsidence, and degraded water quality. CDFW is concerned with potential localized and cumulative impacts associated with proposed and future groundwater substitution and/or crop idling/shifting water transfers within or adjacent to the Sutter Subbasin that have the potential to impact GDEs.

CDFW *Comment 3.1: Historical Groundwater Level Triggers*

Issue: Consistent with the Department of Water Resources (DWR) Draft Technical Information for Preparing Water Transfer Proposals (Draft White Paper) (DWR 2019), SEWD plans to collect groundwater level information from a network of monitoring wells and will cease pumping if monitoring information indicates that groundwater levels have declined below their historical low level. The IS/MND states that the observance of historical low groundwater levels will reduce Project impacts on GDEs to less than significant.

However, CDFW is concerned with the reliance on historical low groundwater levels as a threshold for significant impacts during the transfer period. The deepest documented historical groundwater levels for SEWD Wells #1 and #2 were pumping-induced lows that occurred during the transfer period in 2015, a critically dry water year several years into a historic drought when groundwater levels were trending dramatically lower than usual due to reduced surface water availability. The MND does not provide evidence to support the assumption that GDEs were not experiencing significant negative impacts at the historical low water level. A significant lowering of the depth of shallow groundwater can cut off GDEs from critical water supply and result in stress or loss of vegetation and/or depletions of interconnected surface water, adversely affecting the fish and wildlife that depend on GDE habitat. In 2015, Sacramento Valley GDEs were likely experiencing adverse impacts including stressed or dying riparian vegetation, poor instream habitat availability, and increased water temperatures (CDFW 2019).

Recommendation: CDFW recommends selecting a more protective groundwater level trigger (rather than the deepest recorded groundwater level on record) for wells near deep-rooted vegetation or surface waters to avoid significant potential impacts to GDEs.

CDFW Comment 3.2: Localized Impacts of Groundwater Depletion

Issue: The Sutter Subbasin Groundwater Sustainability Plan (GSP) states that adverse impacts to groundwater levels and users, such as GDEs, could occur if groundwater levels in 16 of 63 GSP monitoring wells fall below their minimum thresholds (MT) for two consecutive seasonal high water level measurements, resulting in a SGMA "undesirable result" (Sutter et al. 2022). Historical low groundwater levels were selected as the MT for many well sites in the Sutter Subbasin. Even if the proposed transfer pumping does not lower groundwater levels at enough monitoring wells to trigger this "undesirable result" as defined in the GSP, significant adverse impacts to GDEs may still occur in the immediate vicinity of the transfer pumping wells.

Recommendation: CDFW recommends the IS/MND more clearly identify the historical low groundwater depths and/or the GSP MTs for the monitoring wells included in the transfer program. The MND should evaluate the potential localized impacts of groundwater depletion to the historical low groundwater levels.

CDFW *Comment 3.3: Cumulative Impacts*

Issue: The IS/MND states that similar water transfer projects were implemented during at least 2018, 2020, 2021, and 2022.

Recommendation: CDFW recommends the IS/MND evaluate the potential cumulative impacts on GDEs of the almost yearly repeated reductions in groundwater levels to historical lows for the duration of the transfer season (May–September, when GDEs are most vulnerable). This evaluation should consider

localized impacts in the areas surrounding the pumping wells. If the evaluation finds that the proposed Project will result in cumulative impacts to GDEs, CDFW recommends identifying measures to avoid or mitigate those impacts.

SEWD Response

As background, the IS/MND identifies that SEWD monitors a network of groundwater wells and uses these wells to record groundwater levels in the vicinity of the production wells to ensure that no substantial depletion of groundwater supplies occurs as a result of groundwater production. SEWD implemented similar programs in 2018, 2020, 2021, and 2022 with no observable significant depletion of groundwater levels in the monitoring wells as a result of SEWD's groundwater substitution pumping. SEWD is not aware of adverse impacts to Groundwater Dependent Ecosystems (GDE) during those prior water transfers; and SEWD did not receive any reports of potential adverse effects that may have resulted from SEWD's groundwater substitution pumping. Groundwater level measurements gathered by SEWD at its monitoring wells and production wells during March 2024 identify that groundwater levels at every one of those wells are above the groundwater levels measured during March 2018; and this has been reflected in the updated IS/MND. For the proposed 2024 Water Transfer, SEWD does not anticipate any adverse impacts resulting from substantial depletion of groundwater supplies or interference with groundwater recharge resulting in a net deficit in aquifer volume or lowering of local groundwater table level.

SEWD will collect data from the monitoring wells and will cease operation of the production wells if monitoring data indicate any significant depletion of groundwater levels. The monitoring frequency and period will be in accordance with the draft Technical Information for Preparing Water Transfer Proposals dated December 2019 (Draft Technical Information), prepared by the Department of Water Resources (DWR) and U.S. Bureau of Reclamation (Reclamation). The monitoring data is reported to DWR on a monthly basis prior to, during, and following groundwater substitution pumping. SEWD will review groundwater level monitoring data throughout the transfer period for comparison with historical low levels and will cease groundwater substitution pumping, if groundwater levels decline to historical low groundwater levels at the production well or the associated monitoring well. The monitoring data is also reviewed by DWR staff to ensure that the historical low groundwater levels are not exceeded, consistent with the Draft Technical Information and an agreement that is required with DWR for the proposed 2024 Water Transfer.

The IS/MND also identifies that SEWD's approach for the 2024 Water Transfer is consistent with the Sutter Sub-basin Groundwater Sustainability Plan (GSP) to avoid adverse impacts to groundwater levels, land subsidence, and GDEs. The GSP identifies that adverse impacts to groundwater levels, land subsidence, and GDEs could potentially occur if groundwater levels in at least 16 out of 63 monitoring wells throughout the Subbasin exceed the minimum thresholds over two consecutive seasonal high water level measurements. These thresholds were determined by the groundwater sustainability agencies within the Subbasin using methods based on available data, including historical low groundwater level measurements. Those minimum thresholds are identified in Table 6-1 of the Sutter Subbasin GSP; and the IS/MND has been updated to reference that table. As indicated above, and in the IS/MND, SEWD monitors a network of groundwater monitoring wells to ensure that no substantial depletion of groundwater supplies occurs as a result of groundwater production throughout the transfer period. Thus, SEWD's approach is at least as protective as the criteria contained in the GSP. Based on the above, the groundwater substitution activities proposed for the Project would result in less-than-significant impacts to hydrology and water quality because there will be no significant change to groundwater levels. In addition to the information above, the IS/MND identifies that the Natural Communities Commonly Associated with Groundwater (NCCAG) database was used to identify vegetation and wetland areas commonly associated with groundwater use. The NCCAG documentation identifies that the database was developed by a working group comprised of DWR, DFW, and The Nature Conservancy (TNC), which reviewed publicly available datasets of mapped seeps, springs, vegetation, and wetlands, and conducted a

screening process to exclude types less likely to be associated with groundwater and retain types commonly associated with groundwater. In addition, the NCCAG documentation indicates that the NCCAG dataset can be used to assist in identifying GDEs within a groundwater basin. The NCCAG dataset identifies a wetland area within one-half mile of Well #1, and no vegetation or wetland areas within one-half mile of Well #2. However, that area near Well #1 is within or adjacent to existing natural waterways, irrigation ditches, drainage ditches, and irrigated fields. In addition, the observance of historic low groundwater levels, as indicated above, will also protect GDEs that may be near SEWD Well #1. Therefore, the proposed project would result in less-than-significant impacts (individually or cumulatively) because there will be no significant change to the water levels in those channels/fields as a result of the proposed groundwater substitution activities.

ENVIRONMENTAL DATA

CEQA requires that information developed in environmental impact reports and negative declarations be incorporated into a database which may be used to make subsequent or supplemental environmental determinations (Pub. Resources Code, § 21003, subd. (e)). Accordingly, please report any special-status species and natural communities detected during Project surveys to the California Natural Diversity Database (CNDDB). The CNNDB field survey form can be found at the following link: https://www.wildlife.ca.gov/Data/CNDDB/Submitting-Data. The completed form can be submitted online or mailed electronically to CNDDB at the following email address: CNDDB@wildlife.ca.gov.

FILING FEES

The Project, as proposed, would have an impact on fish and/or wildlife, and assessment of filing fees is necessary. Fees are payable upon filing of the Notice of Determination by the Lead Agency and serve to help defray the cost of environmental review by CDFW. Payment of the fee is required in order for the underlying project approval to be operative, vested, and final. (Cal. Code Regs, tit. 14, § 753.5; Fish & G. Code, § 711.4; Pub. Resources Code, § 21089.)

CONCLUSION

Pursuant to Public Resources Code §21092 and §21092.2, CDFW requests written notification of proposed actions and pending decisions regarding the proposed project. Written notifications shall be directed to: California Department of Fish and Wildlife North Central Region, 1701 Nimbus Road, Rancho Cordova, CA 95670 or emailed to R2CEQA@wildlife.ca.gov.

CDFW appreciates the opportunity to comment on the IS/MND to assist in identifying and mitigating Project impacts on biological resources. CDFW personnel are available for consultation regarding biological resources and strategies to minimize and/or mitigate impacts. Questions regarding this letter or further coordination should be directed to Bridget Gibbons, Environmental Scientist at (916) 767-3993 or bridget.gibbons@wildlife.ca.gov.

Sincerely, Bridget Gibbons

Bridget Gibbons

Environmental Scientist | Water Rights and Groundwater Coordinator California Department of Fish & Wildlife | North Central Region Cell: 916.767.3993 | bridget.gibbons@wildlife.ca.gov

1. A study found that the annual estimated survival of adult GGS was 73% for individuals with active rice fields on 86% of the land within 500 meters of their home range. Alternatively, the annual estimated survival for GGS was just 8.5% for individuals with active rice fields on only 18% of the land near their home range (Halstead et al. 2019).

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