

# County of Fresno

DEPARTMENT OF PUBLIC WORKS AND PLANNING STEVEN E. WHITE, DIRECTOR

# **EVALUATION OF ENVIRONMENTAL IMPACTS**

APPLICANT: Toro of California AA, LLC

APPLICATION NOS.: Unclassified Conditional Use Permit Application No. 3762;

Initial Study Application No. 8380

DESCRIPTION: Allow the construction and operation of a landfill gas conditioning

system with two 1,980 kW power generators for treating raw landfill gas to a pipeline quality gas on an approximately 43,264 square-foot

portion of a 39.55-acre Fresno County landfill site in the AE-20 (Exclusive Agricultural; 20-acre minimum parcel size) Zone District (APN: 020-052-9ST) (18950 W. American Avenue) allow connecting the system to the proposed 8-mile subsurface biomethane feeder pipeline to run through American Avenue road right-of-way (utility easement) via a franchise agreement and through State Route 145 (S.

pipeline interconnection Receipt Point metering facility to be

constructed on an approximately 10,000 square feet portion of a 313.6-acre parcel (APN 030-070-25S) in the AE-20 (Exclusive Agricultural;

Madera Avenue) right-of-way and to terminate at a PG&E transmission

20-acre minimum parcel size) Zone District.

LOCATION: The landfill site is located on the north side of American Avenue

approximately 1,925 feet west of its intersection with Humboldt Avenue and 3.8 miles southwest of the City of Kerman. The Receipt Point facility site is located on the northwest corner of Manning Avenue and State Route 145 (S. Madera Avenue) approximately seven miles south of the City of Kerman (Sup. Dist. 1) (APNs: 020-052-9ST, 030-070-

25S).

#### I. AESTHETICS

Except as provided in Public Resources Code Section 21099, would the project:

- A. Have a substantial adverse effect on a scenic vista; or
- B. Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?

FINDING: NO IMPACT:

The proposed landfill gas conditioning system will occupy one-acre of a 39.5-acre parcel within Fresno County landfill site. The subject parcel borders with American Avenue which is not designated as a scenic drive/highway in the County General Plan. Likewise, the proposed PG&E interconnection Receipt Point metering facility will occupy on an approximately 10,000 square feet portion of a 313.6-acre parcel currently planted in fruit orchard. The parcel border with Madera Avenue (SR 145) and Manning Avenue which are not designated as scenic drives/highways in the County General Plan. There are no scenic vistas or scenic resources, including trees, rock outcroppings, or historic buildings on or near the project sites that will be impacted by the subject proposal. The project will have no impact on scenic resources.

C. In non-urbanized areas, substantially degrade the existing visual character or quality of public views of the site and its surroundings? (Public views are those that are experienced from publicly accessible vantage points.) If the project is in an urbanized area, would the project conflict with applicable zoning and other regulations governing scenic quality; or

FINDING: LESS THAN SIGNIFICANT IMPACT:

The one-acre project site will be developed with landfill gas conditioning system ("LFGCS") which includes landfill gas processing equipment, engines, a pipeline, and power lines. The onsite construction activities will consist of installing electrical generating units (engines), landfill gas treatment system and other gas processing equipment.

These low-height (below 35 feet) equipment/structures would match in height and appearance with similar structures on landfill site and would not necessarily degrade the existing visual character or quality of the site from surrounding area comprised of fallow and cultivated land.

The PG&E interconnection site will also be developed with similar equipment/structures. There are no SFR in the immediate vicinity of the area. Development of this facility would not visually impact the surrounding area. The impact would be less than significant.

D. Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?

FINDING: LESS THAN SIGNIFICANT IMPACT WITH MITIGATION INCORPORATED:

The project will install pole lighting compatible with lighting in the area. Although glare should not be an issue when considering the distance and scarcity of local sensitive receptors, a standard mitigation measure would require that all lighting be hooded and directed as to not shine towards adjacent property and public streets.

## \* <u>Mitigation Measure:</u>

1. All outdoor lighting shall be hooded and directed so as not to shine toward adjacent properties and public streets.

## II. AGRICULTURAL AND FORESTRY RESOURCES

In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Department of Conservation as an optional model to use in assessing impacts on agriculture and farmland. In determining whether impacts to forest resources, including timberland, are significant environmental effects, lead agencies may refer to information compiled by the California Department of Forestry and Fire Protection regarding the state's inventory of forest land, including the Forest and Range Assessment Project and the Forest Legacy Assessment project; and forest carbon measurement methodology in Forest Protocols adopted by the California Air Resources Board. Would the project:

A. Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance, as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use; or

FINDING: NO IMPACT:

The subject parcel is not Prime Farmland, Unique Farmland, or Farmland of Statewide Importance.

The 39.55-acre gas conditioning system site is designated as Urban Built-Up-Land on 2016 Department of Conservation Important Farmlands Map and the 313.6-acre PG&E interconnection Receipt Point facility site is designated as a Farmland of Local Importance on 2016 Department of Conservation Important Farmlands Map. The project will have no impact on prime farmland.

B. Conflict with existing zoning for agricultural use, or a Williamson Act Contract?

FINDING: LESS THAN SIGNIFICANT IMPACT:

The project is allowed as a permitted use on agricultural land with discretionary land use approval and therefore is consistent with the existing zoning on the parcels. Both parcels subject to this proposal are currently zoned AE-20 (Exclusive Agricultural, 20-acre minimum parcel size).

The project landfill site is not in a Williamson Act Contract, but the PG&E interconnection Receipt Point Facility site is. The project applicant has filed a non-renewal application for the portion of the site to be developed with the PG&E facility which currently is in process.

The project was routed to the Fresno County Agricultural Commissioner's Office for comments. The agency did not provide any comments on the project.

- C. Conflict with existing zoning for forest land, timberland, or timberland zoned Timberland Production; or
- D. Result in the loss of forest land or conversion of forest land to non-forest use?

FINDING: NO IMPACT

The project sites are not forest land, timberland or land zoned for Timberland Production. No forests occur in the vicinity of the sites and therefore no impacts to forests, conversion of forestland, or timberland zoning would occur from the project.

E. Involve other changes in the existing environment, which, due to their location or nature, could result in conversion of farmland to non-agricultural use or conversion of forestland to non-forest use?

FINDING: NO IMPACT:

The project landfill site is currently zoned for agriculture but it current and historical use has been a solid waste disposal site. No change to that status would occur from the subject proposal.

The PG&E Receipt Point facility site is currently zoned for agriculture and is planted in orchard. The proposal facility is compatible with the current zoning. Utilization of a 0.2-acre (10,000 square feet) portion of the site with the proposed development would not bring any significant changes to the existing area environment.

## III. AIR QUALITY

Where available, the significance criteria established by the applicable air quality management district or air pollution control district may be relied upon to make the following determinations. Would the project:

A. Conflict with or obstruct implementation of the applicable Air Quality Plan?

FINDING: LESS THAN SIGNIFICANT IMPACT:

The Applicant provided an *Air Quality, Climate and Health Risk (AQCHR) Assessment*, completed for the project by *Montrose Environmental*, dated *December 2023* and was provided to the San Joaquin Valley Air Pollution Control District (SJVAPCD) for comments. The District expressed no concerns with the AQCHR assessment.

The construction and operation of the project would contribute the following criteria pollutant emissions: NO<sub>X</sub> (nitrogen dioxide), VOC (volatile organic compound), PM<sub>10</sub>, (particulate matters) PM<sub>2.5</sub> (particulate matters), SO<sub>X</sub> (sulfur dioxide), and CO (carbon mono-oxide).

As discussed in Section III, B. below, emissions of NO<sub>X</sub>, VOC, PM<sub>10</sub>, PM<sub>2.5</sub>, SO<sub>X</sub>, and CO associated with the construction and operation of the project would not exceed the

District's significance thresholds. Furthermore, as described in Section III below, the project will not result in the violation of Air District's significance threshold for Health Risk Assessment.

As per San Joaquin Valley Air Pollution Control District, the project may be subject to the following District Rules: District Rule 2010 (Permits Required) and Rule 2201 (New and Modified Stationary Source Review) requiring the project proponent to submit an Authority to Construct (ATC) to the District; District Rule 9510 - Indirect Source Review (ISR) requiring the developer to mitigate NOx and PM emissions by incorporating clean air design elements into their projects; and submitting an Air Impact Assessment (AIA) application. With the compliance of these applicable Rules, the air quality impact resulting from the project construction and operation would be less than significant. The project would not conflict or obstruct implementation of the air quality plan.

B. Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard?

#### FINDING: LESS THAN SIGNIFICANT IMPACT:

According to the AQCHR Assessment, the project would build a landfill gas treatment system equipped with a 90 MMBTU per hour flare, a 15 MMBTU flare and two identical engines to treat raw landfill gas so that it can be used as pipeline quality gas. The system would connect to Pacific Gas and Electricity's (PG&E) nearby pipeline. One of the flares is a 15 MMBTU per hour unit that will be utilized to combust tail gas from the system. Alternatively, the tail gas flare may be replaced with a biofilter gas treatment system. The other proposed flare is rated at 90 MMBTU per hour. It will be utilized intermittently to combust the treated landfill gas during process upsets or other circumstances where the gas cannot be injected to the pipeline. The two identical natural gas fired engines will be utilized for power generation for the landfill gas treatment facility.

The project will utilize either Option 1 (Tail Gas Flare) to combust waste gas from the membranes and nitrogen PSA and utilized natural gas as supplement gas to maintain the combustion process at this flare or Option 2 (Tail gas Biofilter System) as an alternative to Option 1 to reduce emissions from the unusable processed waste gas.

The primary pollutants of concern during project construction and operation are NO<sub>X</sub> (nitrogen dioxide), VOC (volatile organic compound), PM<sub>10</sub>, (particulate matters) PM<sub>2.5</sub> (particulate matters), SO<sub>X</sub> (sulfur dioxide), and CO (carbon mono-oxide). The SJVAPCD's annual emission significance thresholds used for the project are: 10 tons per year NO<sub>X</sub>, 10 tons per year VOC, 15 tons per year PM<sub>10</sub>, 15 tons per year PM<sub>2.5</sub>, 27 tons per year SO<sub>X</sub>, and 100 tons per year CO.

Per the AQCHR Assessment, the construction air pollutant emissions (ton per year) associated with the project would be 0.51 for NOx, 0.06 for VOC, 0.11 for PM<sub>10</sub>, 0.05 for PM<sub>2.5</sub>, 0.005 for SOx, and 0.50 for CO which are less than the threshold of significance.

Likewise, for Option 1, the operational air pollutant emission over the life of the project would be 6.7 for NOx, 4.82 for VOC, -0.55 for PM<sub>10</sub>, -0.55 for PM<sub>2.5</sub>, -1.24 for SOx, and 29.92 for CO. For Option 2, the operational air pollutant emission over the life of the project would be -8.3 for NOx, 4.33 for VOC, -1.30 for PM<sub>10</sub>, -1.30 for PM<sub>2.5</sub>, -1.67 for SOx, and 9.60 for CO. These emissions also are less than the threshold of significance.

Based on the above discussion, the total project operation emissions would not exceed the significant criteria for annual NOx, VOC, PM<sub>10</sub>, PM<sub>2.5</sub>, SOx or CO emissions. The project would have a less than significant effect on regional air quality.

C. Expose sensitive receptors to substantial pollutant concentrations?

FINDING: LESS THAN SIGNIFICANT IMPACT:

Sensitive receptors are defined as people that have an increased sensitivity to air pollution or environmental contaminants. Sensitive receptor locations include schools, parks and playgrounds, daycare centers, nursing homes, hospitals, and residential dwelling units.

According to the *Air Quality, Climate, and Health Risk (AQCHR) Assessment*, Toxic Air Contaminants (TAC) emissions associated with the project will consist primarily of combustion byproducts produced by the engines, flares, and the oxidation of substances in the biofilter. Two control equipment options were evaluated. Option one includes the emissions from two engines and two flares. Option two includes the two engines, the 90 MMBTU per hour flare and a biofilter instead of the tail gas 15 MMBTU per hour flare.

A Tier IV Health Risk Assessment (HRA) was performed to quantify and assess whether TAC emissions from the project will have the potential to cause significant public health impacts in the surrounding area by using the air dispersion model (Lakes Environmental AERMODView) and the ARB Hotspots Analysis Reporting Program Version 2 (HARP2). While most of the residences are located to the northwest of the project, the nearest sensitive receptor (single-family residence) is located approximately 2,000 feet to the north of the proposed engines and flares. Worker receptors (people that work at the landfill facility) are located 650 feet from the new engines. The cancer, chronic, and acute risks were included in the analysis.

In evaluating operational health risk, HRA results for Option 1 indicates that 70-year residential cancer risk is 0.6 per million, 30-year residential cancer risk is 0.7 per million, and 25-year worker cancer risk is 0.08 per million. Similarly, for Option 2, the 70-year residential cancer risk is 1.8 per million, 30-year residential cancer risk is 0.7 per million, and 25-year worker cancer risk is 0.07 per million. The risk factors involved in both Options are below the SJVAPCD's health risk thresholds of 20 per million.

Toxic air contaminants (TAC) emissions associated with 3.5 months of construction period consist primarily of combustion byproducts from off-road equipment and vehicles trips. To determine whether the emissions from construction are significant enough to

prepare a detailed Health risk Assessment (HRA), the prioritization score formulas for cancer, chronic, and acute impacts used for the AB 2588 (Air Toxic Hot Spots Information and Assessment Act) program were applied. The results indicate the following: Residential Cancer Score 0.042, Residential Chronic Score 0.0165, Worker Cancer Score 0.0036, and Worker Chronic Score 1.15. As these scores are less than one (1) impacts from construction emissions would to be less than significant, and a detailed HRA was not required for the project.

D. Result in other emissions (such as those leading to odors) adversely affecting a substantial number of people?

FINDING: LESS THAN SIGNIFICANT IMPACT:

Odor impacts on residential areas and other sensitive receptors, such as hospitals, day-care centers, and schools. As noted above, the closest sensitive receptors are approximately 2,000 feet from the proposed engines and flare site. No sensitive receptors are located near the proposed PG&E interconnection Receipt Point facility.

Although odors are associated with landfill gas (LFG), the existing collection system at the site will operate to prevent LFG escape into the atmosphere during construction or after the facility is operational. Additionally, the project does not result in an increase in LFG or operation of the landfill.

During construction, the existing flares will burn the LFG to negate any odors from the LFG. There may be minor odors associated with the use or refuel of the diesel and gasoline powered equipment. These minor odors due to construction are expected to disperse substantially before reaching the residential and sensitive receptors that are located over 2,000 feet from the facility. No significant impacts are expected from the odors associated with construction activity.

Once the Project is operational, most of the LFG will be cleaned and added to PG&E pipeline system. The proposed equipment is not expected to create any significant odor and potential impacts would be less than significant.

## IV. BIOLOGICAL RESOURCES

Would the project:

- A. Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service; or
- B. Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?

# FINDING: NO IMPACT:

The project was routed to the U.S. Fish and Wildlife Service (USFWS) and the California Department of Fish and Wildlife (CDFW) for comments. The USFWS did not provide any comments. However, the comments provided by CDFW on June 1, 2023, indicated that there are special-status species the State threatened Swainson's hawk, burrowing owl, American Badger and Nesting birds in the area that may utilize the project site and may need to be evaluated and addressed through site survey conducted as biological technical studies prior to any ground-disturbing activities. Staff disagree with CDFW comments requiring that biological technical studies shall be prepared for the project. The project landfill site is heavily disturbed with ongoing landfill activities for years and the operation of various existing landfill facilities near the project site. There are no trees or vegetations onsite to provide for the nesting and forging of Swainson's hawk, American Badger, or Nesting birds. As the ground is constantly disturbed, it does not provide burrows for burrowing owl. Likewise, the Receipt Point facility site has also been extensively disturbed by the existing farming activities. The site is currently planted in fruit orchard and does not provide for the nesting and forging of the species noted above.

C. Have a substantial adverse effect on state or federally protected wetlands (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?

FINDING: NO IMPACT:

According to the Wetland Mapper of US Fish and wildlife, except for a few freshwater ponds, no wetland exists on the landfill site. Likewise, no wetland exists on PG&E Interconnection Receipt Point facility site. The project development will have no impact on wetlands.

D. Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?

FINDING: NO IMPACT:

No wildlife or fish movement features (e.g., waterways, arroyos, ridgelines) or any wildlife nursery sites are present on or near the project sites that may be impacted by the project.

E. Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?

FINDING: NO IMPACT:

The project landfill site contains no trees and therefore is not subject to the County tree preservation policy or ordinance. The current farming operation (fruit orchard) on PG&E Interconnection receipt Point facility site is not subject to trees preservation policy.

F. Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state Habitat Conservation Plan?

FINDING: NO IMPACT:

The project will not conflict with any local policies or ordinances protecting biological resources, or the provisions of any conservation plan.

## V. CULTURAL RESOURCES

Would the project:

- A. Cause a substantial adverse change in the significance of a historical resource pursuant to Section 15064.5; or
- B. Cause a substantial adverse change in the significance of an archaeological resource pursuant to Section 15064.5; or
- C. Disturb any human remains, including those interred outside of formal cemeteries?

FINDING: LESS THAN SIGNIFICANT IMPACT WITH MITIGATION INCORPORATED:

The proposed landfill gas conditioning system facility or the PG&E interconnection Receipt Point facility is located within or in proximity of any area designated to be moderately or highly sensitive for archeological resources. However, in the unlikely event that cultural resources are unearthed during future construction activities on the properties, the following actions shall be required in order to ensure that impacts to such cultural resources remain less than significant.

# \* Mitigation Measure:

1. In the event that cultural resources are unearthed during ground-disturbing activities, all work shall be halted in the area of the find. An Archeologist shall be called to evaluate the findings and make any necessary mitigation recommendations. If human remains are unearthed during ground disturbing activities, no further disturbance is to occur until the Fresno County Sheriff-Coroner has made the necessary findings as to origin and disposition. All normal evidence procedures shall be followed by photos, reports, video, and etc. If such remains are determined to be Native American, the Sheriff-Coroner must notify the Native American Commission within 24 hours.

## VI. ENERGY

Would the project:

A. Result in potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources during project construction or operation?

The project development would result in less than significant consumption of energy (gas, electricity, gasoline, and diesel) during construction or operation of the facility. Construction activities and corresponding fuel energy consumption would be temporary and localized. There are no unusual project characteristics that would cause the use of construction equipment to be less energy efficient compared with other similar construction sites in the County. Therefore, construction-related fuel consumption by the project would not result in inefficient, wasteful, or unnecessary energy use compared with other construction sites in the area.

B. Conflict with or obstruct a state or local plan for renewable energy or energy efficiency?

FINDING: NO IMPACT:

The project will not conflict with or obstruct a state or local plan for renewable energy or energy efficiency.

All construction activities would comply with the 2019 Building Energy Efficiency Standards. Pursuant to the California Building Standards Code and the Energy Efficiency Standards, the County would review the design components of the project's energy conservation measures when the project's construction plans for the proposed improvements are submitted.

# VII. GEOLOGY AND SOILS

Would the project:

- A. Directly or indirectly cause potential substantial adverse effects, including the risk of loss, injury, or death involving:
  - 1. Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault?
  - 2. Strong seismic ground shaking?
  - 3. Seismic-related ground failure, including liquefaction?

FINDING: LESS THAN SIGNIFICANT IMPACT:

Per Figure 9-5 of the Fresno County General Plan Background Report relating to probabilistic seismic hazards, the project site is within an area of peak horizontal ground acceleration of 0 to 20 percent. Any impact resulting from seismic activity would be less than significant.

4. Landslides?

FINDING: NO IMPACT:

Per Figure 9-6 of the Fresno County General Plan Background Report, the project site is not located in an area of landslide hazards. The site is flat with no topographical variations, which precludes the possibility of landslides.

B. Result in substantial soil erosion or loss of topsoil?

FINDING: LESS THAN SIGNIFICANT IMPACT:

Some soil erosion or loss of topsoil may result due to the site grading to accommodate the proposed development. However, the impact would be less than significant with a Project Note requiring approval of an Engineered Grading and Drainage Plan and a grading permit/voucher for any grading proposed with this application.

C. Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse?

FINDING: NO IMPACT:

Per Figure 9-6 of Fresno County General Plan Background Report, the project site is not in an area at risk of landslides. Also, the project involves no underground materials movement and therefore poses no risks related to subsidence.

D. Be located on expansive soil as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial direct or indirect risks to life or property?

FINDING: NO IMPACT:

Per Figure 7-1 of the Fresno County General Plan Background Report, the project site is not located in an area where the soils exhibit moderately high to high expansion potential. However, the project development will implement all applicable requirements of the most recent California Building Standards Code and will consider any potential hazards associated with shrinking and swelling of expansive soils.

E. Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?

FINDING: NO IMPACT:

No new restroom facility that would be subject to wastewater disposal system is required by the project.

F. Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?

See discussion in Section V. CULTURAL RESOURCES above.

## VIII. GREENHOUSE GAS EMISSIONS

Would the project:

A. Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?

FINDING: LESS THAN SIGNIFICANT IMPACT:

In the *Air Quality, Climate and Health Risk Assessment* prepared for the project by *Montrose Environmental and dated December 2023*, GHG emissions were estimated using the California Emissions Estimator Model (CalEEMod), AERMOD and HARP2.

According to AQCHR Assessment, landfill gas produced by the landfill is currently being combusted in the 99 MMTU per hour Flare and a 51 MMBTU per hour Flare. There would be no changes in landfill gas emissions during construction. GHG emissions will increase during construction, due to construction and associated vehicle emissions. However, In the operational phase of the project, 90 MMBTUs of landfill gas will be processed and sent to the PG&E pipeline system. The GHG emission from the existing flare system for year 2020-2022 is average out 23,736 CO<sub>2</sub> (tons/year).

The landfill is an existing facility, and its emissions will continue to grow over time due to its existing permit and growth expectations. The future Business As Usual (BAU) baseline reflects the 90 MMBTU per hour design value of the landfill gas process system. Without the proposed project, 90 MMBTU per hour would not be diverted to the PG&E distribution system as renewable natural gas and would instead continue to be incinerated in the existing landfill flares in accordance with existing practices. The BAU baseline GHG emission is estimated at 41,263 CO2 (tons/year).

Based on the baseline GHG emission, CalEEMod was used to calculate net GHG emission resulting from the project. The results show that emission resulting from Option 1 (2 engines, 2 flares) would be 24,880 CO2 (tons/year) which is 40 % net reduction from BAU baseline emissions (41,263 CO2 ton/per year). Emission resulting from Option 2 (2 engines, 1 flare, 1 biofilter) would be 21,748 CO2 (tons/year) which is 47% net reduction from BAU baseline emissions. As 40% and 47% are greater reductions in GHG emission than SJVAPCD's threshold of significance of 29% of GHG emission, the project will have less than significant individual and cumulative impact on global climate change.

B. Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?

The project construction and operational emissions are not anticipated to conflict with any applicable plan, policy, or regulation adopted for the purpose of reducing GHG emissions.

Per the *Air Quality, Climate and Health Risk Assessment*, the emissions from the engines are governed by the Cap-and-Trade State Program that applies to the emissions associated with the PG&E grid. PG&E is complying with this Program and thus the engines comply with this Plan.

A Permit To Operate (PTO) the engines is required by the SJVAPCD and compliance with the District's permitting programs would assure compliance with District Plans.

## IX. HAZARDS AND HAZARDOUS MATERIALS

Would the project:

- A. Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials; or
- B. Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment; or
- C. Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?

#### FINDING: LESS THAN SIGNIFICANT IMPACT:

According to the Fresno County Department of Public Health, Environmental Health Division, within 30 days of the occurrence of any of the following events the applicant/operator shall update online Hazardous Materials Business Plan (HMBP) and site map: 1) there is a 100 percent or more increase in the quantities of a previously-disclosed material; 2) the facility begins handling a previously-undisclosed material at or above the HMBP threshold amounts; and 3) changes in site plan storage locations.

Additionally, facilities that use and/or store hazardous materials and/or hazardous wastes shall meet the requirements set forth in the California Health and Safety Code (HSC), Division 20, Chapter 6.95, and the California Code of Regulations (CCR), Title 22, Division 4.5. To handle hazardous materials and/or hazardous waste, a Hazardous Materials Business Plan shall be submitted pursuant to the HSC, Division 20, Chapter 6.95. If any underground storage tank is found during construction, an Underground Storage Tank Removal Permit shall be obtained to remove the tank. These requirements will be included as Project Notes.

The project sites are not located within one-quarter mile of a school. The nearest school, San Joaquin Elementary School, is approximately 4.3 miles mile southwest of the project landfill site and 5.8 miles feet west of the PG&E Interconnection Point of Receipt facility site.

D. Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?

FINDING: NO IMPACT:

According to the search results of the Hazardous Waste and Substances Site List (CORTESE) from Department of Toxic Substances Control (DTSC) EnviroStor database, the project sites are not listed as hazardous materials sites. The project will not create hazards to the public or the environment.

E. For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, result in a safety hazard or excessive noise for people residing or working in the project area?

FINDING: NO IMPACT:

Per the Fresno County *Airport Land Use Compatibility Plan Update* adopted by the Airport Land Use Commission (ALUC) on December 3, 2018, the nearest public airport, Fresno-Yosemite International Airport is approximately 18 miles northeast of the landfill site and 18.8 miles from PG&E interconnection Point of Receipt site. Given the distances, the airport will not be a safety hazard, or a cause of excessive noise for people residing/working on either site.

F. Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?

FINDING: NO IMPACT:

The project sites are in an area where existing emergency response times for fire protection, emergency medical services, and sheriff protection meet adopted standards. The future development proposals do not include any characteristics (e.g., permanent road closures) that would physically impair or otherwise interfere with emergency response or evacuation in the project vicinity. No impacts would occur.

G. Expose people or structures, either directly or indirectly, to a significant risk of loss, injury or death involving wildland fires?

FINDING: NO IMPACT:

Per Figure 9-9 of the Fresno County General Plan Background Report, the project site is outside of the State Responsibility area for wildland fire protection. No persons or structures will be exposed to wildland fire hazards.

## X. HYDROLOGY AND WATER QUALITY

Would the project:

A. Violate any water quality standards or waste discharge requirements or otherwise substantially degrade surface or groundwater quality?

FINDING: LESS THAN SIGNIFICANT IMPACT:

See discussion in Section VII., E. Geology and Soils regarding waste discharge requirements.

According to the Fresno County Department of Public Health, Environmental Health Division, as a measure to protect groundwater, a Project Note would require that all water wells and septic systems that exist or have been abandoned within the project area, shall be properly destroyed by a licensed contractor.

The Regional Water Quality Control Board, Central Valley Region did not provide any comments on the project and the State Water Resources Control Board, Division of Drinking Water (SWRCB-DDW) offered 'No Comments' on the project.

B. Substantially decrease groundwater supplies or interfere substantially with groundwater recharge such that the project may impede sustainable groundwater management of the basin?

FINDING: NO IMPACT:

The project requires no use of water. As such no impact on groundwater resources would occur.

- C. Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would:
  - 1. Result in substantial erosion or siltation on or off site?
  - 2. Substantially increase the rate or amount of surface runoff in a manner which would result in flooding on or off site?
  - Create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems or provide substantial additional sources of polluted runoff; or
  - 4. Impede or redirect flood flows?

FINDING: LESS THAN SIGNIFICANT IMPACT:

No intermittent stream or river exists on or near the landfill site or the PG&E Point of Interconnection site to be impacted by the project.

Any changes in the absorption rates, drainage patterns, or the rate and amount of surface run-off resultant of site development will be reduced with adherence to the mandatory construction practices contained in the Grading and Drainage Sections of the County Ordinance Code. As noted by Development Engineering Section of the Fresno County, the project may require an engineered grading and drainage plan and a Grading Permit or voucher prior to site development.

D. In flood hazard, tsunami, or seiche zones, risk release of pollutants due to project inundation?

FINDING: NO IMPACT:

Per Figure 9-7 of the Fresno County General Plan Background Report, the project site is not located in a 100 Year Flood Inundation Area.

E. Conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan?

FINDING: NO IMPACT:

Reviewing agencies and departments did not express concern with the application to indicate that the project will conflict with or obstruct implementation of a water quality control plan or sustainable management plan. As such no impact would occur.

XI. LAND USE AND PLANNING

Would the project:

A. Physically divide an established community?

FINDING: NO IMPACT:

The project will not physically divide an established community. The nearest city (City of Kerman) is approximately 4.2 miles northeast and 6.5 miles north of the project sites.

B. Cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect?

FINDING LESS THAN SIGNIFICANT IMPACT:

The project sites are designated Agriculture in the Fresno County General Plan which allows certain non-agricultural uses such as the proposed facility by discretionary approval provided the use meets General Plan Policy LU-A.3., criteria a. b. c. d. The project is consistent with this Policy.

Regarding consistency with LU-A.3., criteria a., the proposed landfill gas conditioning system (LFGCS) will be capturing gas from landfill site and providing it to PG&E as a safe and efficient way of utilizing gas to avoid the current practice of burning LFG via flare.

Regarding Criteria "b", the LFGCS will be located on one-acre portion of a 39.55-acre waste disposal site designated as Urban Built-up land and the 313.6-acre site for the PG&E Interconnection Receipt Point site is designated as Farmland of Local Importance. Both sites are Non-Prime Farmland.

Regarding Criteria "c", the project involves no water use and as such will not impact ground-water resources.

Regarding Criteria "d", the project is located approximately three miles southwest of the City of Kerman and 3.2-mile northeast of the City of San Joaquin which can provide adequate workforce.

#### XII. MINERAL RESOURCES

Would the project:

- A. Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state; or
- B. Result in the loss of availability of a locally important mineral resource recovery site delineated on a local General Plan, Specific Plan or other land use plan?

FINDING: NO IMPACT:

No impact to mineral resource would occur. The site is not in a mineral resource area identified in Policy OS-C.2 of the General Plan.

## XIII. NOISE

Would the project result in:

- A. Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies; or
- B. Generation of excessive ground-borne vibration or ground-borne noise levels; or
- C. For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people be residing or working in the project area to excessive noise levels?

The nearest noise receptors, single-family residences are located approximately 2,000 feet (or 0.4 mile) north of the proposed landfill gas conditioning system and 2,592 feet (or 0.5 mile) west of PG&E Interconnection Receipt Point facility. Given the distance, any noise impact on the residences resulting from project construction or operation would be less than significant.

As noted by the Fresno County Department of Public Health, Environmental Health Division a Project Note would require that the project shall conform to the Fresno County Noise Ordinance Code.

## XIV. POPULATION AND HOUSING

Would the project:

- A. Induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure); or
- B. Displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere?

FINDING: NO IMPACT:

The project will not result in an increase of housing, nor will it otherwise induce population growth.

#### XV. PUBLIC SERVICES

Would the project:

- A. Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, or the need for new or physically-altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the following public services:
  - 1. Fire protection?

FINDING: LESS THAN SIGNIFICANT IMPACT:

According to the Fresno County Fire Protection District (FCFPD), the project shall: comply with the California Code of Regulations Title 24 – Fire Code; adhere to the requirements of the current Fire Code and Building Code when building permit or certificate of occupancy is sought; and annex into the Community Facilities District No. 2010-01 of FCFPD. This will be included as a Project Note.

- 2. Police protection; or
- 3. Schools; or
- 4. Parks; or
- 5. Other public facilities?

FINDING: NO IMPACT:

The project will not result in the need for additional public facilities nor will it affect the existing public services.

## XVI. RECREATION

Would the project:

- A. Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated; or
- B. Include recreational facilities or require the construction or expansion of recreational facilities, which might have an adverse physical effect on the environment?

FINDING: NO IMPACT:

The project will have no impact on neighborhood and regional parks or other recreational facilities in the area.

#### XVII. TRANSPORTATION

Would the project:

- A. Conflict with a program, plan, ordinance, or policy addressing the circulation system, including transit, roadway, bicycle, and pedestrian facilities; or
- B. Be in conflict or be inconsistent with the California Environmental Quality Act (CEQA) Guidelines Section 15064.3, subdivision (b)?

FINDING: NO IMPACT:

According to the Applicant's Operational Statement, two full-time employee/technician will operate landfill gas conditioning system (LFGCS). One truck per day will deliver liquid natural gas (LNG); one tuck per week will pick up landfill condensate; and various maintenance and repair vehicles (one to two deliveries per quarter) will visit the site.

The Transportation Planning Unit of the Fresno County Department of Public Works and Planning and the California Department of Transportation expressed no traffic-related concerns with the project. No Traffic Impact Study was required.

- C. Substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment); or
- D. Result in inadequate emergency access?

FINDING: NO IMPACT:

The project review by Traffic Planning Unit and Road Maintenance and Operations Division of the Fresno County including the Fresno County Fire Protection District did not identify any concerns regarding emergency access. The project development will be subject to all local and state requirements for site access for emergency vehicles.

## XVIII. TRIBAL CULTURAL RESOURCES

Would the project:

- A. Cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code Section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is:
  - 1. Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code Section 5020.1(k); or
  - A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1? (In applying the criteria set forth in subdivision (c) of Public Resource Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.)

# FINDING: LESS THAN SIGNIFICANT IMPACT:

The project sites are not designated as highly or moderately sensitive for archeological resources. Pursuant to Assembly Bill (AB) 52, the project was routed to the Santa Rosa Rancheria Tachi Yokut Tribe, Picayune Rancheria of the Chukchansi Indians, Dumna Wo Wah Tribal Government, and Table Mountain Rancheria offering them an opportunity to consult under Public Resources Code (PRC) Section 21080.3(b) with a 30-day window to formally respond to the County letter. No tribe requested consultation, resulting in no further action on the part of the County. However, in the unlikely event, that cultural resources are identified on

the property, the Mitigation Measure included in the CULTURAL ANALYSIS section of this report will reduce the impact to less than significant.

# XIX. UTILITIES AND SERVICE SYSTEMS

Would the project:

A. Require or result in the relocation or construction of new or expanded water, wastewater treatment or storm water drainage, electric power, natural gas, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects?

FINDING: NO IMPACT:

See discussion in Section VII. E. GEOLOGY AND SOILS above. Additionally, the project will not result in the relocation or construction of new electric power, natural gas, or telecommunications facilities.

B. Have sufficient water supplies available to serve the project and reasonably foreseeable future development during normal, dry, and multiple dry years?

FINDING: NO IMPACT:

See discussion in Section X. B. HYDROLOGY AND WATER QUALITY above.

C. Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?

FINDING: NO IMPACT:

The project does not require construction of any wastewater disposal system.

- D. Generate solid waste in excess of State or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals; or
- E. Comply with federal, state, and local management and reduction statutes and regulations related to solid waste?

FINDING: LESS THAN SIGNIFICANT IMPACT:

As per the applicant's Operational Statement, periodically used compressor and power generator engine oil and landfill condensate will be disposed offsite. Used media containing sulfur and carbon will be disposed of at the landfill site.

All solid waste disposal will comply with federal, state, and local management and reduction statutes and regulations related to solid waste.

## XX. WILDFIRE

If located in or near state responsibility areas or lands classified as very high fire hazard severity zones, would the project:

- A. Substantially impair an adopted emergency response plan or emergency evacuation plan, or telecommunications facilities, the construction or relocation of which could cause significant environmental effects; or
- B. Due to slope, prevailing winds, and other factors, exacerbate wildfire risks, and thereby expose project occupants to pollutant concentrations from a wildfire or the uncontrolled spread of a wildfire; or
- C. Require the installation or maintenance of associated infrastructure (such as roads, fuel breaks, emergency water sources, power lines or other utilities) that may exacerbate fire risk or that may result in temporary or ongoing impacts to the environment; or
- D. Expose people or structures to significant risks, including downslope or downstream flooding or landslides, as a result of runoff, post-fire slope instability, or drainage changes?

FINDING: NO IMPACT:

The project sites are not in or near state responsibility area or land classified as very high fire hazard severity zones. No impact would occur.

# XXI. MANDATORY FINDINGS OF SIGNIFICANCE

Would the project:

A. Have the potential to substantially degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, substantially reduce the number, or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?

FINDING: LESS THAN SIGNIFICANT IMPACT:

The project will have no impact on biological resources. Impact on cultural resources have been reduced to a less than significant level with the incorporation of a Mitigation Measure discussed in Section V. CULTURAL RESOURCES above.

B. Have impacts that are individually limited, but cumulatively considerable ("cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?

Each of the projects located within Fresno County has been or would be analyzed for potential impacts, and appropriate project-specific Mitigation Measures are developed to reduce that project's impacts to less than significant levels. Projects are required to comply with applicable County policies and ordinances. The incremental contribution by the proposed project to overall development in the area is less than significant.

The project will adhere to the permitting requirements and rules and regulations set forth by the Fresno County Grading and Drainage Ordinance, San Joaquin Air Pollution Control District, and California Code of Regulations Fire Code at the time development occurs on the property. No cumulatively considerable impacts relating to Agricultural and Forestry Resources, Air quality or Transportation were identified in the project analysis. Impacts identified for Aesthetics and Cultural Resources will be mitigated through compliance with the Mitigation Measures listed in Section I and Section V of this report.

C. Have environmental effects which will cause substantial adverse effects on human beings either directly or indirectly?

FINDING: NO IMPACT:

No substantial impacts on human beings, either directly or indirectly, were identified in the analysis.

## CONCLUSION/SUMMARY

Based upon Initial Study No. 8380 prepared for Unclassified Conditional Use Permit Application No. 3762, staff has concluded that the project will not have a significant effect on the environment.

It has been determined that there would be no impacts to biological resources, mineral resources, population and housing, recreation, transportation, or wildfire.

Potential impacts related to agriculture and forestry resources, air quality, energy, geology and soils, greenhouse gas emissions, hazards and hazardous materials, hydrology and water quality, land use and planning, noise, public services, tribal cultural resources and utilities and service systems have been determined to be less than significant.

Potential impacts to Aesthetics and Cultural Resources have been determined to be less than significant with the identified Mitigation Measures.

A Mitigated Negative Declaration is recommended and is subject to approval by the decision-making body. The Initial Study is available for review at 2220 Tulare Street, Suite A, street level, located on the southwest corner of Tulare and "M" Streets, Fresno, California.

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